

# How did countries perform in PISA 2018?

This chapter compares students' mean scores and the variation in their performance in reading, mathematics and science across the countries and economies that participated in the PISA 2018 assessment. It also highlights differences in social and economic contexts across education systems.

#### How did countries perform in PISA 2018?

PISA outcomes are reported in a variety of ways; but the easiest way to gain an understanding of the overall performance of a country or economy is through the mean performance of its students. Because countries' and economies' standing in comparison with other countries/economies that participated in PISA can differ across subjects, this chapter includes multiple comparisons of mean performance. Further comparisons can consider the proportion of students who achieve a certain level of performance (see Chapters 5, 6 and 7 in this volume), or the extent to which learning outcomes vary within countries (see the section on "variation in performance" below and Volume II of the PISA 2018 Results report, Where All Students Can Succeed [OECD, 2019[1]]). No single ranking does justice to the richness of information that PISA provides and, more important, to the variety of goals that education systems pursue. This chapter also highlights the statistical uncertainty in PISA results when comparing countries and economies.

When considering differences in performance across countries and economies, it is also important to consider differences in context – such as a country's level of development or the proportion of 15-year-olds who are in school and eligible to sit the PISA test. These factors are discussed at the end of the chapter.

### What the data tell us

- On average, students in Beijing, Shanghai, Jiangsu and Zhejiang (China) and Singapore outperformed students from all other countries in reading, mathematics and science.
- Differences in performance between students within the same country are, in general, larger than between-country differences in performance. For example, in every country and economy, the performance gap between the highest-scoring 5% of students and the lowest-scoring 5% of students in reading is larger than the difference in mean performance between the highest-performing country and the lowest-performing country.
- While an inadequately resourced education system cannot deliver good results, Estonia, with a level of expenditure on education that is about 30% lower than the OECD average, is nevertheless one of the top-performing OECD countries in reading, mathematics and science.

#### MEAN PERFORMANCE IN READING, MATHEMATICS AND SCIENCE

In 2018, the mean reading score amongst OECD countries was 487 points; the mean score in mathematics and science was 489 points. In reading, Beijing, Shanghai, Jiangsu and Zhejiang (China) (hereafter "B-S-J-Z [China]") (555 points) and Singapore (549 points) scored significantly higher than all other countries/economies that participated in PISA 2018. In mathematics and science, the highest mean performance was achieved by students in B-S-J-Z (China) (591 points in mathematics and 590 points in science), and the second-highest mean performance by students in Singapore (569 points in mathematics and 551 points in science).

Table I.4.1, Table I.4.2, and Table I.4.3 show each country's/economy's mean score, and indicate for which pairs of countries/ economies the differences between the means are statistically significant. Indeed, when comparing mean performance across countries/economies, only those differences that are statistically significant should be considered (see Chapter 2). For each country/economy shown in the middle column, the countries/economies whose mean scores are not statistically significantly different are listed in the right column. For example, B-S-J-Z (China) scored higher than Singapore on the PISA mathematics and science scales, but in reading, the mean performance of B-S-J-Z (China) was not statistically significantly different from that of Singapore; or students in Germany performed better in science than students in France, but in reading and mathematics, their mean scores were not statistically significantly different.

In Table I.4.1, Table I.4.2, and Table I.4.3, countries and economies are divided into three broad groups: those whose mean scores are statistically around the OECD mean (highlighted in white); those whose mean scores are above the OECD mean (highlighted in blue); and those whose mean scores are below the OECD mean (highlighted in grey).<sup>1</sup>

Twenty countries and economies performed above the OECD average in all three domains (reading, mathematics and science). B-S-J-Z (China) and Singapore were the highest-performing education systems: in all three subjects, their mean scores lay more than 50 points above the average score across OECD countries. In reading, Estonia, Canada, Finland and Ireland were the highest-performing OECD countries (the mean performance of Korea was significantly below that of Estonia, but not below those of Canada, Finland and Ireland; and Poland's score was below those of Estonia, Canada and Finland, but not below that of Ireland) (all countries/economies are listed in descending order of their mean scores).



Statistically significantly **above** the OECD average

Not statistically significantly different from the OECD average

Statistically significantly **below** the OECD average

		Statistically significantly <b>below</b> the Oeco average
Mean score	Comparison country/economy	Countries and economies whose mean score is not statistically significantly different from the comparison country's/economy's score
555	B-S-J-Z (China)	Singapore
549	Singapore	B-S-I-Z (China)
525	Macao (China)	Hong Kong (China), <sup>1</sup> Estonia, Finland
524	Hong Kong (China) <sup>1</sup>	Macao (China), Estonia, Canada, Finland, Ireland
523	Estonia	Macao (China), Hong Kong (China), <sup>1</sup> Canada, Finland, Ireland
520	Canada	Hong Kong (China), <sup>1</sup> Estonia, Finland, Ireland, Korea
520	Finland	Macao (China), Hong Kong (China), <sup>1</sup> Estonia, Canada, Ireland, Korea
518	Ireland	Hong Kong (China), <sup>1</sup> Estonia, Canada, Finland, Korea, Poland
514	Korea	Canada, Finland, Ireland, Poland, Sweden, United States <sup>1</sup>
512	Poland	Ireland, Korea, Sweden, New Zealand, United States <sup>1</sup>
506	Sweden	Korea, Poland, New Zealand, United States, <sup>1</sup> United Kingdom, Japan, Australia, Chinese Taipei, Denmark, Norway, Germany
506	New Zealand	Poland, Sweden, United States, <sup>1</sup> United Kingdom, Japan, Australia, Chinese Taipei, Denmark
505	United States <sup>1</sup>	Korea, Poland, Sweden, New Zealand, United Kingdom, Japan, Australia, Chinese Taipei, Denmark, Norway, Germany
504	United Kingdom	Sweden, New Zealand, United States, 1 Japan, Australia, Chinese Taipei, Denmark, Norway, Germany
504	Japan	Sweden, New Zealand, United States, <sup>1</sup> United Kingdom, Australia, Chinese Taipei, Denmark, Norway, Germany
503	Australia	Sweden, New Zealand, United States, <sup>1</sup> United Kingdom, Japan, Chinese Taipei, Denmark, Norway, Germany
503	Chinese Taipei	Sweden, New Zealand, United States, <sup>1</sup> United Kingdom, Japan, Australia, Denmark, Norway, Germany
501	Denmark	Sweden, New Zealand, United States, <sup>1</sup> United Kingdom, Japan, Australia, Chinese Taipei, Norway, Germany
499	Norway	Sweden, United States, <sup>1</sup> United Kingdom, Japan, Australia, Chinese Taipei, Denmark, Germany, Slovenia
498	Germany	Sweden, United States, <sup>1</sup> United Kingdom, Japan, Australia, Chinese Taipei, Denmark, Norway, Slovenia, Belgium, France, Portugal <sup>1</sup>
495	Slovenia	Norway, Germany, Belgium, France, Portugal, 1 Czech Republic
493	Belgium	Germany, Slovenia, France, Portugal,¹ Czech Republic
493	France	Germany, Slovenia, Belgium, Portugal, <sup>1</sup> Czech Republic
492	Portugal <sup>1</sup>	Germany, Slovenia, Belgium, France, Czech Republic, Netherlands <sup>1</sup>
490	Czech Republic	Slovenia, Belgium, France, Portugal,¹ Netherlands,¹ Austria, Switzerland
485	Netherlands <sup>1</sup>	Portugal, <sup>1</sup> Czech Republic, Austria, Switzerland, Croatia, Latvia, Russia
484	Austria	Czech Republic, Netherlands,¹ Switzerland, Croatia, Latvia, Russia
484	Switzerland	Czech Republic, Netherlands,¹ Austria, Croatia, Latvia, Russia, Italy
479	Croatia	Netherlands, <sup>1</sup> Austria, Switzerland, Latvia, Russia, Italy, Hungary, Lithuania, Iceland, Belarus, Israel
479	Latvia	Netherlands, <sup>1</sup> Austria, Switzerland, Croatia, Russia, Italy, Hungary, Lithuania, Belarus
479	Russia	Netherlands, <sup>1</sup> Austria, Switzerland, Croatia, Latvia, Italy, Hungary, Lithuania, Iceland, Belarus, Israel
476	Italy	Switzerland, Croatia, Latvia, Russia, Hungary, Lithuania, Iceland, Belarus, Israel
476	Hungary	Croatia, Latvia, Russia, Italy, Lithuania, Iceland, Belarus, Israel
476	Lithuania	Croatia, Latvia, Russia, Italy, Hungary, Iceland, Belarus, Israel
474	Iceland	Croatia, Russia, Italy, Hungary, Lithuania, Belarus, Israel, Luxembourg
474	Belarus	Croatia, Latvia, Russia, Italy, Hungary, Lithuania, Iceland, Israel, Luxembourg, Ukraine
470	Israel	Croatia, Russia, Italy, Hungary, Lithuania, Iceland, Belarus, Luxembourg, Ukraine, Turkey
470	Luxembourg	Iceland, Belarus, Israel, Ukraine, Turkey
466	Ukraine	Belarus, Israel, Luxembourg, Turkey, Slovak Republic, Greece
466	Turkey	Israel, Luxembourg, Ukraine, Greece
458	Slovak Republic	Ukraine, Greece, Chile
457	Greece	Ukraine, Turkey, Slovak Republic, Chile
452 448	Chile Malta	Slovak Republic, Greece, Malta Chile
439	Serbia	United Arab Emirates, Romania
439	United Arab Emirates	Serbia, Romania, Uruquay, Costa Rica
432	Romania	Serbia, Nontania, Oruguay, Costa Rica Serbia, United Arab Emirates, Uruquay, Costa Rica, Cyprus, Moldova, Montenegro, Mexico, Bulgaria, Jordan
427	Uruguay	United Arab Emirates, Oruguay, Costa Rica, Cyprus, Moldova, Montenegro, Mexico, Bulgaria, Jordan
426	Costa Rica	United Arab Emirates, Romania, Uruguay, Cyprus, Moldova, Montenegro, Mexico, Bulgaria, Jordan
424	Cyprus	Romania, Uruquay, Costa Rica, Moldova, Montenegro, Mexico, Bulgaria, Jordan
424	Moldova	Romania, Uruguay, Costa Rica, Cyprus, Montenegro, Mexico, Bulgaria, Jordan
421	Montenegro	Romania, Costa Rica, Cyprus, Moldova, Mexico, Bulgaria, Jordan
420	Mexico	Romania, Uruguay, Costa Rica, Cyprus, Moldova, Mexico, Bulgaria, Jordan, Malaysia, Colombia
720	MEXICO	nomente, orogady, costa nica, cyprus, monuova, montenegro, bulgaria, jordan, maiaysia, colonibia

<sup>1.</sup> Data did not meet the PISA technical standards but were accepted as largely comparable (see Annexes A2 and A4).

**Source**: OECD, PISA 2018 Database, Table I.B1.4.

#### Table I.4.1 [2/2] Comparing countries' and economies' performance in reading

Statistically significantly <b>above</b> the OECD average
Not statistically significantly different from the OECD average
Statistically significantly <b>below</b> the OECD average

Mean score	Comparison country/economy	Countries and economies whose mean score is not statistically significantly different from the comparison country's/economy's score
420	Bulgaria	Romania, Uruguay, Costa Rica, Cyprus, Moldova, Montenegro, Mexico, Jordan, Malaysia, Brazil, Colombia
419	Jordan	Romania, Costa Rica, Cyprus, Moldova, Montenegro, Mexico, Bulgaria, Malaysia, Brazil, Colombia
415	Malaysia	Mexico, Bulgaria, Jordan, Brazil, Colombia
413	Brazil	Bulgaria, Jordan, Malaysia, Colombia
412	Colombia	Mexico, Bulgaria, Jordan, Malaysia, Brazil, Brunei Darussalam, Qatar, Albania
408	Brunei Darussalam	Colombia, Qatar, Albania, Bosnia and Herzegovina
407	Qatar	Colombia, Brunei Darussalam, Albania, Bosnia and Herzegovina, Argentina
405	Albania	Colombia, Brunei Darussalam, Qatar, Bosnia and Herzegovina, Argentina, Peru, Saudi Arabia
403	Bosnia and Herzegovina	Brunei Darussalam, Qatar, Albania, Argentina, Peru, Saudi Arabia
402	Argentina	Qatar, Albania, Bosnia and Herzegovina, Peru, Saudi Arabia
401	Peru	Albania, Bosnia and Herzegovina, Argentina, Saudi Arabia, Thailand
399	Saudi Arabia	Albania, Bosnia and Herzegovina, Argentina, Peru, Thailand
393	Thailand	Peru, Saudi Arabia, North Macedonia, Baku (Azerbaijan), Kazakhstan
393	North Macedonia	Thailand, Baku (Azerbaijan)
389	Baku (Azerbaijan)	Thailand, North Macedonia, Kazakhstan
387	Kazakhstan	Thailand, Baku (Azerbaijan)
380	Georgia	Panama
377	Panama	Georgia, Indonesia
371	Indonesia	Panama
359	Morocco	Lebanon, Kosovo
353	Lebanon	Morocco, Kosovo
353	Kosovo	Morocco, Lebanon
342	Dominican Republic	Philippines
340	Philippines	Dominican Republic

1. Data did not meet the PISA technical standards but were accepted as largely comparable (see Annexes A2 and A4).

Source: OECD, PISA 2018 Database, Table I.B1.4.

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In science, the highest-performing OECD countries were Japan and Estonia. In mathematics, the highest-performing OECD countries were Japan, Korea and Estonia. B-S-J-Z (China), Singapore, Estonia, Canada, Finland, Ireland, Japan and Korea scored above the OECD average in all three subjects, as did Macao (China), Hong Kong (China), Chinese Taipei, Sweden, New Zealand, the United Kingdom, Denmark, Germany, Slovenia, Belgium and France (in descending order of mean performance in reading).

Two countries (the United States and Australia) scored above the OECD average in reading and science, but not in mathematics; in the United States, performance in mathematics was significantly below the OECD average, while the performance of students in Australia was not statistically significantly different from the OECD average. Norway scored above the OECD average in reading and mathematics, but close to the OECD average in science. Three countries (the Czech Republic, the Netherlands and Switzerland) scored above the OECD average in mathematics and science, but close to the OECD average in reading. Some countries achieved above-average results in one subject only; this was the case of Austria, Iceland and Latvia in mathematics.

Eight countries whose mean scores lay below the OECD average (Argentina, Jordan, Lebanon, the Republic of Moldova, the Republic of North Macedonia, Romania, Saudi Arabia and Ukraine) conducted the PISA 2018 test using pen-and-paper forms, designed initially for the PISA 2012 or earlier assessments. Their results are reported on the same scale as those of the remaining countries, just as PISA 2018 results for all remaining countries/economies are reported on the same scale as past PISA results.<sup>2</sup>

The gap in performance between the highest- and lowest-performing OECD countries was 111 score points in reading; it was even larger in mathematics and science.<sup>3</sup> But the difference between the highest-performing and lowest-performing education systems that took part in PISA 2018 was about twice as large (Table I.4.1, Table I.4.2, and Table I.4.3), and the gap in mean performance, across all education systems in the world, is likely to be even larger. Indeed, the developing countries that participated in PISA – either as part of PISA 2018 or, in 2017, as part of the PISA for Development initiative (see Chapter 11 and Ward [2018<sub>[2]</sub>]) – represent only a minority of all developing countries. They often participated with the clear understanding that their students were not learning at adequate levels, even when they were in school. By participating in a global assessment of learning outcomes, these developing countries demonstrated a strong commitment to develop an evidence base for future education reforms and to address the international "learning crisis" (World Bank, 2017<sub>[3]</sub>).

## Table I.4.2 [1/2] Comparing countries' and economies' performance in mathematics

Statistically significantly **above** the OECD average

Not statistically significantly different from the OECD average

Statistically significantly **below** the OECD average

Mean	Comparison	Countries and economies whose mean score is not statistically significantly different
score	country/economy	from the comparison country's/economy's score
591	B-S-J-Z (China)	
569	Singapore	
558	Macao (China)	Hong Kong (China) <sup>1</sup>
551	Hong Kong (China) <sup>1</sup>	Macao (China)
531	Chinese Taipei	Japan, Korea
527	Japan	Chinese Taipei, Korea, Estonia
526	Korea	Chinese Taipei, Japan, Estonia, Netherlands <sup>1</sup>
523	Estonia	Japan, Korea, Netherlands <sup>1</sup>
519	Netherlands <sup>1</sup>	Korea, Estonia, Poland, Switzerland
516	Poland	Netherlands, 1 Switzerland, Canada
515	Switzerland	Netherlands, <sup>1</sup> Poland, Canada, Denmark
512	Canada	Poland, Switzerland, Denmark, Slovenia, Belgium, Finland
509	Denmark	Switzerland, Canada, Slovenia, Belgium, Finland
509	Slovenia	Canada, Denmark, Belgium, Finland
508	Belgium	Canada, Denmark, Slovenia, Finland, Sweden, United Kingdom
507	Finland	Canada, Denmark, Slovenia, Belgium, Sweden, United Kingdom
502	Sweden	Belgium, Finland, United Kingdom, Norway, Germany, Ireland, Czech Republic, Austria, Latvia
502	United Kingdom	Belgium, Finland, Sweden, Norway, Germany, Ireland, Czech Republic, Austria, Latvia, France
501	Norway	Sweden, United Kingdom, Germany, Ireland, Czech Republic, Austria, Latvia, France, Iceland
500	Germany	Sweden, United Kingdom, Norway, Ireland, Czech Republic, Austria, Latvia, France, Iceland, New Zealand
500	Ireland	Sweden, United Kingdom, Norway, Germany, Czech Republic, Austria, Latvia, France, Iceland, New Zealand
499	Czech Republic	Sweden, United Kingdom, Norway, Germany, Ireland, Austria, Latvia, France, Iceland, New Zealand, Portugal <sup>1</sup>
499	Austria	Sweden, United Kingdom, Norway, Germany, Ireland, Czech Republic, Latvia, France, Iceland, New Zealand, Portugal <sup>1</sup>
496	Latvia	Sweden, United Kingdom, Norway, Germany, Ireland, Czech Republic, Austria, France, Iceland, New Zealand, Portugal, Australia
495	France	United Kingdom, Norway, Germany, Ireland, Czech Republic, Austria, Latvia, Iceland, New Zealand, Portugal, <sup>1</sup> Australia
495	Iceland	Norway, Germany, Ireland, Czech Republic, Austria, Latvia, France, New Zealand, Portugal, Australia
494	New Zealand	Germany, Ireland, Czech Republic, Austria, Latvia, France, Iceland, Portugal, Australia
492	Portugal <sup>1</sup>	Czech Republic, Austria, Latvia, France, Iceland, New Zealand, Australia, Russia, Italy, Slovak Republic
491	Australia	Latvia, France, Iceland, New Zealand, Portugal, Russia, Italy, Slovak Republic
488	Russia	Portugal, <sup>1</sup> Australia, Italy, Slovak Republic, Luxembourg, Spain, Lithuania, Hungary
487	Italy	Portugal, <sup>1</sup> Australia, Russia, Slovak Republic, Luxembourg, Spain, Lithuania, Hungary, United States <sup>1</sup>
486	Slovak Republic	Portugal, <sup>1</sup> Australia, Russia, Italy, Luxembourg, Spain, Lithuania, Hungary, United States <sup>1</sup>
483	Luxembourg	Russia, Italy, Slovak Republic, Spain, Lithuania, Hungary, United States <sup>1</sup>
481	Spain	Russia, Italy, Slovak Republic, Luxembourg, Lithuania, Hungary, United States <sup>1</sup>
481	Lithuania	Russia, Italy, Slovak Republic, Luxembourg, Spain, Hungary, United States <sup>1</sup>
481	Hungary	Russia, Italy, Slovak Republic, Luxembourg, Spain, Lithuania, United States <sup>1</sup>
478	United States <sup>1</sup>	Italy, Slovak Republic, Luxembourg, Spain, Lithuania, Hungary, Belarus, Malta
472	Belarus	United States, Malta
	Malta	United States, <sup>1</sup> Belarus
464	Croatia	Israel
463	Israel	Croatia
454	Turkey	Ukraine, Greece, Cyprus, Serbia
453	Ukraine	Turkey, Greece, Cyprus, Serbia
451	Greece	Turkey, Ukraine, Cyprus, Serbia
451	Cyprus	Turkey, Ukraine, Greece, Serbia
448	Serbia	Turkey, Ukraine, Greece, Cyprus, Malaysia
440	Malaysia	Serbia, Albania, Bulgaria, United Arab Emirates, Romania
437	Albania	Malaysia, Bulgaria, United Arab Emirates, Romania
436	Bulgaria	Malaysia, Albania, United Arab Emirates, Brunei Darussalam, Romania, Montenegro
435	United Arab Emirates	Malaysia, Albania, Bulgaria, Romania
430	Brunei Darussalam	Bulgaria, Romania, Montenegro
430	Romania	Malaysia, Albania, Bulgaria, United Arab Emirates, Brunei Darussalam, Montenegro, Kazakhstan, Moldova, Baku (Azerbaijan), Thailand
430	Montenegro	Bulgaria, Brunei Darussalam, Romania

<sup>1.</sup> Data did not meet the PISA technical standards but were accepted as largely comparable (see Annexes A2 and A4).

Source: OECD, PISA 2018 Database, Table I.B1.5.

#### Table I.4.2 [2/2] Comparing countries' and economies' performance in mathematics

Statistically significantly <b>above</b> the OECD average
Not statistically significantly different from the OECD average
Statistically significantly <b>below</b> the OECD average

Mean score	Comparison country/economy	Countries and economies whose mean score is not statistically significantly different from the comparison country's/economy's score
423	Kazakhstan	Romania, Moldova, Baku (Azerbaijan), Thailand, Uruguay, Chile
421	Moldova	Romania, Kazakhstan, Baku (Azerbaijan), Thailand, Uruguay, Chile
420	Baku (Azerbaijan)	Romania, Kazakhstan, Moldova, Thailand, Uruguay, Chile, Qatar
419	Thailand	Romania, Kazakhstan, Moldova, Baku (Azerbaijan), Uruguay, Chile, Qatar
418	Uruguay	Kazakhstan, Moldova, Baku (Azerbaijan), Thailand, Chile, Qatar
417	Chile	Kazakhstan, Moldova, Baku (Azerbaijan), Thailand, Uruguay, Qatar
414	Qatar	Baku (Azerbaijan), Thailand, Uruguay, Chile, Mexico
409	Mexico	Qatar, Bosnia and Herzegovina, Costa Rica
406	Bosnia and Herzegovina	Mexico, Costa Rica, Peru, Jordan
402	Costa Rica	Mexico, Bosnia and Herzegovina, Peru, Jordan, Georgia, Lebanon
400	Peru	Bosnia and Herzegovina, Costa Rica, Jordan, Georgia, North Macedonia, Lebanon
400	Jordan	Bosnia and Herzegovina, Costa Rica, Peru, Georgia, North Macedonia, Lebanon
398	Georgia	Costa Rica, Peru, Jordan, North Macedonia, Lebanon, Colombia
394	North Macedonia	Peru, Jordan, Georgia, Lebanon, Colombia
393	Lebanon	Costa Rica, Peru, Jordan, Georgia, North Macedonia, Colombia
391	Colombia	Georgia, North Macedonia, Lebanon
384	Brazil	Argentina, Indonesia
379	Argentina	Brazil, Indonesia, Saudi Arabia
379	Indonesia	Brazil, Argentina, Saudi Arabia
373	Saudi Arabia	Argentina, Indonesia, Morocco
368	Morocco	Saudi Arabia, Kosovo
366	Kosovo	Morocco
353	Panama	Philippines
353	Philippines	Panama
325	Dominican Republic	

<sup>1.</sup> Data did not meet the PISA technical standards but were accepted as largely comparable (see Annexes A2 and A4).

Source: OECD, PISA 2018 Database, Table I.B1.5.

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#### **VARIATION IN PERFORMANCE WITHIN COUNTRIES AND ECONOMIES**

While differences in average performance across countries and economies are large, the gap that separates the highest-performing and lowest-performing students within any country is, typically, even larger. In reading, for example, the difference between the 95th percentile of performance (the score above which only 5% of students scored) and the 5th percentile of performance (the score below which only 5% of students scored) was more than 220 score points in all countries and economies; on average across OECD countries, 327 score points separated these extremes (Table I.B1.4). This difference corresponds, typically, to capacities that students develop over the equivalent of several years and grades.<sup>4</sup>

The largest differences between top-performing and low-achieving students were found in Israel, Lebanon, Malta and the United Arab Emirates, meaning that learning outcomes at age 15 in these countries are highly unequal (Table I.B1.4).

The smallest differences between high- and low-achieving students were, typically, found amongst countries and economies with the lowest mean scores. In Kosovo, Morocco and the Philippines, even the highest-performing students scored only around the OECD average. In these countries/economies, the 95th percentile of the reading distribution was close to the average score across OECD countries.

The standard deviation summarises the variation in performance amongst 15-year-old students within each country/economy across the entire distribution. The average standard deviation in reading performance within OECD countries was 99 score points. If the between-country variation was also considered ("OECD total"), the standard deviation across all students in OECD countries was 105 score points. By this measure, the smallest variation in reading proficiency was found in Kosovo (68 score points); several other countries and economies whose mean performance was below the OECD average also have small variations in performance (Figure I.4.1). Amongst high-performing systems, B-S-J-Z (China) (87 score points) stood out for its relatively small variation in performance. This indicates that, more than in other high-performing systems, student performance in B-S-J-Z (China) is consistently high: there are smaller-than-average inequalities in learning outcomes.

# Table I.4.3 [1/2] Comparing countries' and economies' performance in science

Statistically significantly **above** the OECD average

Not statistically significantly different from the OECD average

Statistically significantly **below** the OECD average

		Statistically significantly <b>below</b> the OECD average
Mean	Comparison	Countries and economies whose mean score is not statistically significantly different
score	country/economy	from the comparison country's/economy's score
590	B-S-J-Z (China)	
551	Singapore	
544	Macao (China)	
530	Estonia	Japan
529	Japan	Estonia
522	Finland	Korea, Canada, Hong Kong (China), <sup>1</sup> Chinese Taipei
519	Korea	Finland, Canada, Hong Kong (China), <sup>1</sup> Chinese Taipei
	Canada	Finland, Korea, Hong Kong (China), <sup>1</sup> Chinese Taipei
517	Hong Kong (China) <sup>1</sup>	Finland, Korea, Canada, Chinese Taipei, Poland
516	Chinese Taipei	Finland, Korea, Canada, Hong Kong (China), <sup>1</sup> Poland
511	Poland	Hong Kong (China), <sup>1</sup> Chinese Taipei, New Zealand, Slovenia, United Kingdom
508	New Zealand	Poland, Slovenia, United Kingdom, Netherlands, 1 Germany, United States 1
507	Slovenia	Poland, New Zealand, United Kingdom, Netherlands, Germany, Australia, United States
505	United Kingdom	Poland, New Zealand, Slovenia, Netherlands, 1 Germany, Australia, United States, 1 Sweden, Belgium
503	Netherlands <sup>1</sup>	New Zealand, Slovenia, United Kingdom, Germany, Australia, United States, Sweden, Belgium, Czech Republic
503	Germany	New Zealand, Slovenia, United Kingdom, Netherlands, Australia, United States, Sweden, Belgium, Czech Republic, Ireland, Switzerland
	Australia	Slovenia, United Kingdom, Netherlands, 1 Germany, United States, 1 Sweden, Belgium
	United States <sup>1</sup>	New Zealand, Slovenia, United Kingdom, Netherlands, Germany, Australia, Sweden, Belgium, Czech Republic, Ireland, Switzerland
	Sweden	United Kingdom, Netherlands, 1 Germany, Australia, United States, 1 Belgium, Czech Republic, Ireland, Switzerland, France, Denmark, Portugal 1
	Belgium	United Kingdom, Netherlands, Germany, Australia, United States, Sweden, Czech Republic, Ireland, Switzerland, France
	Czech Republic	Netherlands, <sup>1</sup> Germany, United States, <sup>1</sup> Sweden, Belgium, Ireland, Switzerland, France, Denmark, Portugal, <sup>1</sup> Norway, Austria
	Ireland	Germany, United States, <sup>1</sup> Sweden, Belgium, Czech Republic, Switzerland, France, Denmark, Portugal, <sup>1</sup> Norway, Austria
	Switzerland	Germany, United States, 1 Sweden, Belgium, Czech Republic, Ireland, France, Denmark, Portugal, 1 Norway, Austria
	France	Sweden, Belgium, Czech Republic, Ireland, Switzerland, Denmark, Portugal, 1 Norway, Austria
	Denmark	Sweden, Czech Republic, Ireland, Switzerland, France, Portugal, 1 Norway, Austria
	Portugal <sup>1</sup>	Sweden, Czech Republic, Ireland, Switzerland, France, Denmark, Norway, Austria, Latvia
	Norway	Czech Republic, Ireland, Switzerland, France, Denmark, Portugal, <sup>1</sup> Austria, Latvia
	Austria	Czech Republic, Ireland, Switzerland, France, Denmark, Portugal, 1 Norway, Latvia
	Latvia	Portugal, <sup>1</sup> Norway, Austria, Spain
	Spain	Latvia, Lithuania, Hungary, Russia
	Lithuania	Spain, Hungary, Russia
	Hungary	Spain, Lithuania, Russia, Luxembourg
	Russia	Spain, Lithuania, Hungary, Luxembourg, Iceland, Croatia, Belarus
	Luxembourg	Hungary, Russia, Iceland, Croatia
	Iceland	Russia, Luxembourg, Croatia, Belarus, Ukraine
	Croatia	Russia, Luxembourg, Iceland, Belarus, Ukraine, Turkey, Italy
	Belarus	Russia, Iceland, Croatia, Ukraine, Turkey, Italy
	Ukraine	Iceland, Croatia, Belarus, Turkey, Italy, Slovak Republic, Israel
	Turkey	Croatia, Belarus, Ukraine, Italy, Slovak Republic, Israel
	Italy Samuelia	Croatia, Belarus, Ukraine, Turkey, Slovak Republic, Israel
	Slovak Republic	Ukraine, Turkey, Italy, Israel
	Israel Malta	Ukraine, Turkey, Italy, Slovak Republic, Malta Israel, Greece
-	Greece	Malta
	Chile	Serbia, Cyprus, Malaysia
	Serbia	Chile, Cyprus, Malaysia, United Arab Emirates
	Cyprus	Chile, Serbia, Malaysia Chile, Serbia, Malaysia
	Malaysia	Chile, Serbia, Cyprus, United Arab Emirates
	United Arab Emirates	Serbia, Malaysia, Brunei Darussalam, Jordan, Moldova, Romania
	Brunei Darussalam	United Arab Emirates, Jordan, Moldova, Thailand, Uruquay, Romania, Bulgaria
	Jordan	United Arab Emirates, Brunei Darussalam, Moldova, Thailand, Uruguay, Romania, Bulgaria
	Moldova	United Arab Emirates, Brunei Darussalam, Indidova, Frianiand, Oruguay, Romania, Bulgaria
	Thailand	Brunei Darussalam, Jordan, Moldova, Uruquay, Romania, Bulgaria, Mexico
	Uruguay	Brunei Darussalam, Jordan, Moldova, Chuguay, Komania, Bulgaria, Mexico
	Romania	United Arab Emirates, Brunei Darussalam, Jordan, Moldova, Thailand, Uruquay, Bulgaria, Mexico, Qatar, Albania, Costa Rica
	Bulgaria	Brunei Darussalam, Jordan, Moldova, Thailand, Uruguay, Romania, Mexico, Qatar, Albania, Costa Rica
	Mexico	Thailand, Uruguay, Romania, Bulgaria, Qatar, Albania, Costa Rica, Montenegro, Colombia
	Qatar	Romania, Bulgaria, Mexico, Albania, Costa Rica, Colombia
	Albania	Romania, Bulgaria, Mexico, Qatar, Costa Rica, Montenegro, Colombia, North Macedonia
416	Costa Rica	Romania, Bulgaria, Mexico, Qatar, Albania, Montenegro, Colombia, North Macedonia

<sup>1.</sup> Data did not meet the PISA technical standards but were accepted as largely comparable (see Annexes A2 and A4).

**Source**: OECD, PISA 2018 Database, Table I.B1.6.

#### Table I.4.3 [2/2] Comparing countries' and economies' performance in science

	Statistically significantly <b>above</b> the OECD average
	Not statistically significantly different from the OECD average
	Statistically significantly <b>below</b> the OECD average

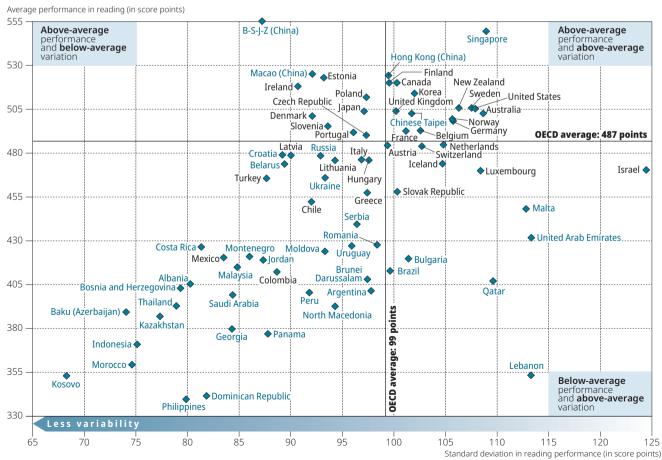
Mean score	Comparison country/economy	Countries and economies whose mean score is not statistically significantly different from the comparison country's/economy's score
415	Montenegro	Mexico, Albania, Costa Rica, Colombia, North Macedonia
413	Colombia	Mexico, Qatar, Albania, Costa Rica, Montenegro, North Macedonia
413	North Macedonia	Albania, Costa Rica, Montenegro, Colombia
404	Peru	Argentina, Brazil, Bosnia and Herzegovina, Baku (Azerbaijan)
404	Argentina	Peru, Brazil, Bosnia and Herzegovina, Baku (Azerbaijan)
404	Brazil	Peru, Argentina, Bosnia and Herzegovina, Baku (Azerbaijan)
398	Bosnia and Herzegovina	Peru, Argentina, Brazil, Baku (Azerbaijan), Kazakhstan, Indonesia
398	Baku (Azerbaijan)	Peru, Argentina, Brazil, Bosnia and Herzegovina, Kazakhstan, Indonesia
397	Kazakhstan	Bosnia and Herzegovina, Baku (Azerbaijan), Indonesia
396	Indonesia	Bosnia and Herzegovina, Baku (Azerbaijan), Kazakhstan
386	Saudi Arabia	Lebanon, Georgia
384	Lebanon	Saudi Arabia, Georgia, Morocco
383	Georgia	Saudi Arabia, Lebanon, Morocco
377	Morocco	Lebanon, Georgia
365	Kosovo	Panama
365	Panama	Kosovo, Philippines
357	Philippines	Panama
336	Dominican Republic	

<sup>1.</sup> Data did not meet the PISA technical standards but were accepted as largely comparable (see Annexes A2 and A4).

Source: OECD, PISA 2018 Database, Table I.B1.6.

StatLink https://doi.org/10.1787/888934028273

Figure I.4.1 Average performance in reading and variation in performance



Source: OECD, PISA 2018 Database, Table I.B1.4.

In contrast, Singapore, with mean performance similar to that of B-S-J-Z (China), had one of the widest variations in reading performance (109 score points; the variation in mathematics and in science was closer to the OECD average). This large variation in reading performance in Singapore may be related to the diversity of students' linguistic backgrounds. As shown at the end of this chapter, 43% of students in Singapore reported that they do not speak the test language at home (Figure I.4.11).<sup>5</sup> (Demographic and socio-economic factors related to variations in performance within countries/economies are more extensively analysed in *PISA 2018 Results [Volume II]: Where All Students Can Succeed* [OECD, 2019<sub>[11]</sub>).

#### RANKING COUNTRIES' AND ECONOMIES' PERFORMANCE IN PISA

The goal of PISA is to provide useful information to educators and policy makers concerning the strengths and weaknesses of their country's education system, the progress made over time, and opportunities for improvement. When ranking countries, economies and education systems in PISA, it is important to consider the social and economic context in which education takes place. Moreover, many countries and economies score at similar levels; small differences that are not statistically significant or practically meaningful should not be overly emphasised.

Table I.4.4, Table I.4.5 and Table I.4.6 show, for each country and economy, an estimate of where its mean performance ranks amongst all other countries and economies that participate in PISA as well as, for OECD countries, amongst all OECD countries. Because mean-score estimates are derived from samples and are thus associated with statistical uncertainty, it is often not possible to determine an exact ranking for all countries and economies. However, it is possible to identify the range of possible rankings for the country's/economy's mean performance.<sup>6</sup> This range of ranks can be wide, particularly for countries/economies whose mean scores are similar to those of many other countries/economies.<sup>7</sup>

Table I.4.5 and Table I.4.6 also include, for countries where the sampling design supports such reporting, the results of cities, regions, states or other subnational entities within the country. For these subnational entities (whose results are reported in Annex B2), a rank order was not estimated. Still, the mean score and its confidence interval allow for a comparison of performance with that of countries and economies. For example, Alberta (Canada) scored below top-performers B-S-J-Z (China) and Singapore, but close to Macao (China) in reading. These subnational results also highlight differences within countries that are often as large as between-country differences in performance. In reading, for example, more than 40 score points separated the mean performance of Alberta and the mean performance of New Brunswick in Canada, and even larger differences were observed between Astana and the Atyrau region of Kazakhstan.

#### A CONTEXT FOR COUNTRIES' PERFORMANCE IN PISA

Comparing the performance of students across vastly diverse countries poses numerous challenges. In any classroom, students with varying abilities, attitudes and social backgrounds are required to respond to the same set of tasks when sitting a test. When comparing the performance of schools in an education system, the same test is used across schools that may differ significantly in the structure and sequencing of their curriculum, in their pedagogical emphasis, in the instructional methods applied, and in the demographic and social contexts of their student population. Comparing the performance of education systems across countries adds further layers of complexity because students are given tests in different languages, and because the social, economic and cultural context of the countries that are being compared are often very different.

However, while students within a country may learn in different contexts according to their home environment and the school they attend, their performance is measured against common standards. And when they become adults, they will all face common challenges and will often have to compete for the same jobs. Similarly, in a global society and economy, the success of education systems in preparing students for life is no longer measured against locally established benchmarks, but increasingly against benchmarks that are common to all education systems around the world. As difficult as international comparisons are, comparisons with the best-performing systems provide important information for educators, and PISA goes to considerable lengths to ensure that such comparisons are valid and fair (see also Annex A6).

This section discusses countries' mean reading performance in PISA in the context of important economic, demographic and social factors that can influence the assessment results (results are similar for mathematics and science). It provides a context for interpreting the results that are presented above and in the following chapters.

PISA's stringent sampling standards limit the possible exclusion of students and schools and the impact of non-response. These standards are applied to ensure that the results support conclusions that are valid for the PISA target population when comparing adjudicated countries, economies and subnational entities. Chapter 3 provides a definition of the PISA target population, which is the relevant population when comparing school systems.

But when interpreting PISA results with regard to the overall population of 15-year-olds, sample coverage must be assessed with respect to this wider population. Coverage Index 3, discussed in Chapter 3, provides an estimate of the share of the 15-year-old age cohort covered by PISA. In 2018, it varied from 46% in Baku (Azerbaijan) and 53% in Panama to close to 100% in Germany, Hong Kong (China) and Slovenia. While the PISA results are representative of the target population in all adjudicated countries/ economies, they cannot be readily generalised to the entire population of 15-year-olds in countries where many young people of that age are not enrolled in lower or upper secondary school. The mean scores of 15-year-old students in countries with a low Coverage Index 3 are typically below average (Figure I.4.2); but the mean scores amongst all 15-year-olds may be even lower if the reading, mathematics and science competences of the 15-year-olds who were not eligible to sit the PISA test were, on average, below those of eligible 15-year-olds.<sup>9</sup> The following chapters (Chapters 5 through 10) discuss several ways of accounting for the share of 15-year-olds who were not covered by the PISA sample when comparing results across countries and over time.

Variations in population coverage are not the only differences that must be borne in mind when comparing results across countries. As discussed in *PISA 2018 Results (Volume II): Where All Students Can Succeed* (OECD, 2019<sub>[1]</sub>), a family's wealth is related to its children's performance in school, but the strength of this relationship varies markedly across countries. Similarly, the relative prosperity of some countries allows them to spend more on education, while other countries find themselves constrained by a lower national income. It is therefore important to keep the national income of countries in mind when interpreting the performance of middle-income countries, such as Colombia, Moldova, Morocco and the Philippines, compared with high-income countries (defined by the World Bank as countries whose per capita income was above USD 12 375 in 2018).<sup>10</sup>

Average performance in reading (in score points) B-S-J-Z (China) Singapore Macao (China) Hong Kong (China) 530 Estonia New Zealand **♦** Korea Ċanada Finland 🍑 Poland Chinese United States Taipei Sweden Japan / Czech Republic 505 United Kingdom 🔷 Germany Denmark Norway Australia Slovenia Portugal • France Belgium Austria -Netherlands -Croatia Russia **OECD** average: 487 points Switzerland 480 Italy • ◆Iceland Turkey Israel • Belarus-Ukraine◆ Lithuania Hungary Ślovak Republic , Greece 455 **♦**Chile Luxembourg Malta Serbia Romania United Arab Emirates Costa Rica 430 Uruquay Moldova Bulgaria Mexico **♦**Jordan Montenegro Malavsia Bosnia and Brazil Colombia Herzegovina 405 Albania Qata Brunei Peru 🔷 Argentina • Darussalam Saudi Arabia Thailand • North Macedonia Baku (Azerbaijan) Kazakhstan 380 Georgia 🄷 Panama Indonesia **4** 88% OECD average: Morocco Lebanor 355 Kosovo 🌥 Dominican Republic Philippines • 330 40 45 50 55 60 65 70 75 80 85 90 95 100

Coverage Index 3 (%)

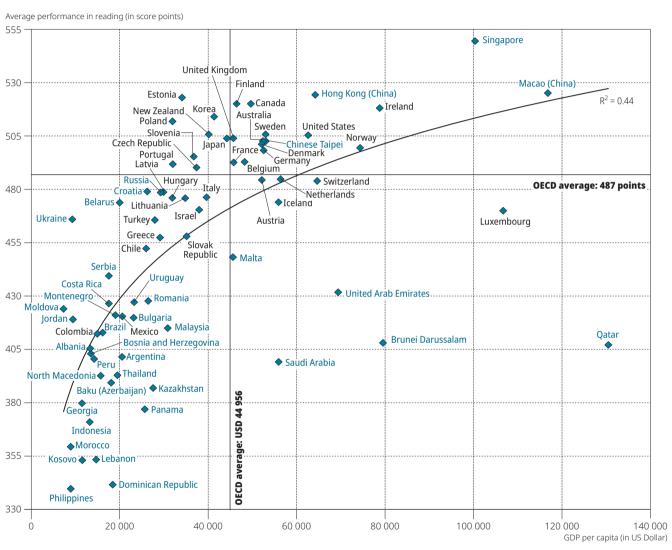
Figure I.4.2 Reading performance and coverage of the population of 15-year-olds in the PISA sample

**Source:** OECD, PISA 2018 Database, Tables I.B1.4 and I.A2.1. **StatLink** https://doi.org/10.1787/888934028368

#### Resources available and invested in education

Figure I.4.3 displays the relationship between national income, as measured by per capita GDP, and students' average reading performance. The figure also shows a trend line that summarises this relationship. The relationship suggests that 44% of the variation in countries'/economies' mean scores is related to per capita GDP (33% in OECD countries). Countries with higher national incomes thus tend to score higher in PISA, even if the chart provides no indications about the causal nature of this relationship. The figure also shows that, although their average performance lies below the OECD average, some countries, including Belarus, Croatia and Ukraine, performed better than other countries at similar levels of economic development.

Figure I.4.3 Mean reading performance and per capita GDP



**Source:** OECD, PISA 2018 Database, Tables I.B1.4 and B3.1.4. **StatLink IDE** https://doi.org/10.1787/888934028387

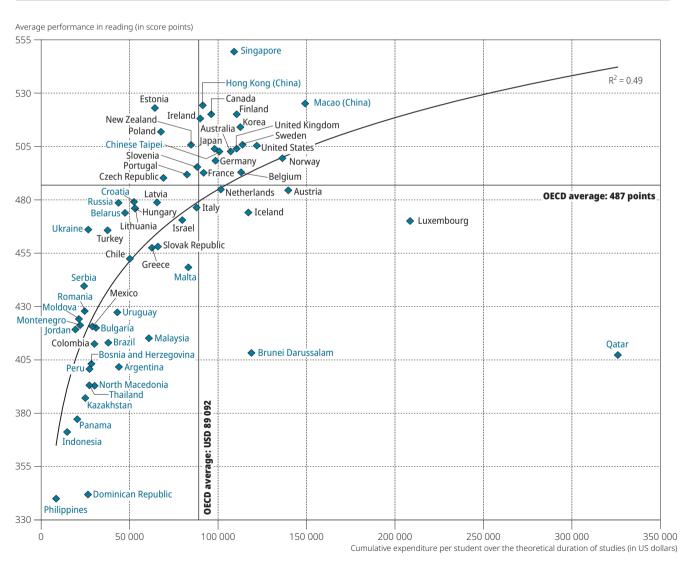
While per capita GDP reflects the potential resources available for education in each country, it does not directly measure the financial resources actually invested in education. Figure I.4.4 compares countries' cumulative spending per student from the age of six up to the age of 15, with average student performance in reading.<sup>12</sup>

Figure I.4.4 shows a positive relationship between spending per student and mean reading performance. As expenditure on educational institutions per student increases, so does a country's mean performance; but the rate of increase diminishes quickly. Expenditure per student accounts for 49% of the variation in mean performance between countries/economies (39% in OECD countries).<sup>13</sup> Relatively low spending per student needs to be taken into account when interpreting the low performance of countries such as Indonesia and the Philippines. But above USD 50 000 per student (after accounting for

purchasing power parities [PPP]), a level of cumulative expenditure reached by all OECD countries except Colombia, Mexico and Turkey, spending is much less related to performance. Indeed, Estonia, which spends around USD 64 000 per student (compared to an OECD average expenditure of about USD 89 000), was one of the top-performing OECD countries in reading, mathematics and science in PISA 2018. This shows that, while education needs to be adequately resourced, and is often under-resourced in developing countries, a high level of spending per student is not required to achieve excellence in education.

In most countries, students and their families do not bear the full costs of their primary and secondary education, and often do not pay directly for it, as compulsory education is typically paid for through taxes. But students and their families directly invest their time in education. PISA 2015 highlighted significant differences in the hours of instruction per week among 15-year-old students. Students in Beijing-Shanghai-Jiangsu-Guangdong (China) (hereafter "B-S-J-G [China]"), Chile, Costa Rica, Korea, Chinese Taipei, Thailand and Tunisia spent at least 30 hours per week in regular lessons (all subjects combined), while students in Brazil, Bulgaria, Finland, Lithuania, the Slovak Republic and Uruguay spent less than 25 hours per week. Even larger differences were found in the amount of time that students spent learning outside of regular lessons, i.e. doing homework, taking additional instruction or attending private study. All subjects combined, students in B-S-J-G (China), the Dominican Republic, Qatar, Tunisia and the United Arab Emirates reported that they studied at least 25 hours per week in addition to the required school schedule; in Finland, Germany, Iceland, Japan, the Netherlands, Sweden and Switzerland, they studied less than 15 hours per week outside of school (OECD, 2016, pp. 209-217<sub>[4]</sub>).

Figure I.4.4 Reading performance and spending on education



Source: OECD, PISA 2018 Database, Tables I.B1.4 and B3.1.1. StatLink MISP https://doi.org/10.1787/888934028406

Based on information about learning time collected in PISA 2015,<sup>14</sup> Figure I.4.5 shows the widely varied combinations of total learning time and performance that can be observed across PISA countries and economies. Countries in the upper-left quadrant can be considered more efficient, in that students reach above-average levels of proficiency but devote less time to learning than 15-year-old students on average across OECD countries. This group includes Finland, Germany, Japan and Sweden. By contrast, in several high-performing countries and economies, including B-S-J-Z (China), Korea and Singapore, students reported spending more than 50 hours per week attending regular lessons or in additional learning activities.

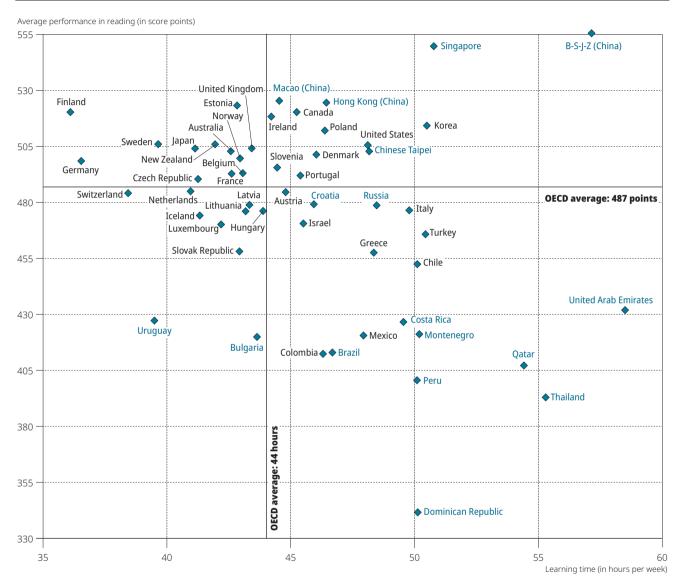


Figure I.4.5 Reading performance and total learning time per week

**Notes:** Learning time is based on reports by 15-year-old students in the same country/economy in response to the PISA 2015 questionnaire. For Beijing-Shanghai-Jiangsu-Zhejiang (China) (labelled as B-J-S-Z [China] on the chart), data on learning time amongst students from Beijing-Shanghai-Jiangsu-Guanqdong (China) were used.

Source: OECD, PISA 2018 Database, Table I.B1.4; and OECD, PISA 2015 Database, Figure II.6.23.

StatLink https://doi.org/10.1787/888934028425

#### The cumulative nature of PISA results

It is not only current economic conditions that matter for education; past economic conditions, and the level of education of previous generations, also influence children's learning outcomes. Indeed, education is a cumulative process: the outcomes of one year of schooling depend on what was learned during the previous year; and the influence of the school environment is compounded by that of the family environment and of the wider social environment in which a child grows up.

There is a close inter-relationship between a student's performance in PISA and his or her parents' level of education (as measured by their educational qualifications); and a similarly close inter-relationship can be expected between countries' performance in PISA and adults' level of education and skills. When it comes to educating their children, countries with more highly educated and skilled adults are at an advantage over countries where parents have less education, or where many adults have low literacy skills. Figure I.4.6 shows the relationship between mean reading performance and the percentage of 35-44 year-olds who have attained tertiary education. This group corresponds roughly to the age group of parents of the 15-year-olds assessed in PISA. According to this simple analysis, the share of tertiary-educated 35-44 year-olds accounts for 49% of the variation between countries/economies (N = 41) in 15-year-old students' mean performance (42% across OECD countries, N = 36). Figure I.4.7 shows the relationship between mean reading performance and the average literacy score of 35-54 year-olds in countries that participated in the Survey of Adult Skills, a product of the OECD Programme for the International Assessment of Adult Competencies (PIAAC). Adult literacy accounts for 58% of the variation in mean performance between countries/economies (N = 35).

When interpreting the performance of 15-year-olds in PISA, it is also important to consider that the results reflect more than the quality of lower secondary schooling (which these students have typically just completed, or are about to complete) or the quality of the upper secondary schools that they may be attending (which, in some cases, they have attended for less than a year). They also reflect the quality of learning in earlier stages of schooling, and the cognitive, emotional and social competences students had acquired before they even entered school.

A clear way of showing this is to compare the mean reading performance of 15-year-olds in PISA with the average reading performance achieved towards the end of primary school by students from a similar birth cohort who participated in the Progress in International Reading Literacy Study (PIRLS) in 2011. Some 42 countries, economies and subnational entities that participated in PISA 2018 also participated in PIRLS 2011, a study developed by the International Association for the Evaluation of Educational Achievement (Mullis et al., 2012<sub>[5]</sub>). Figure I.4.8 shows a strong correlation between the results of the reading test for 4th-grade students in PIRLS 2011 and the results of the PISA 2018 reading assessment amongst 15-year-old students (variations in PIRLS results can account for about 72% of the variation in PISA reading results across countries and economies). Despite this clear relationship, countries that scored at similar levels in PIRLS – such as the Russian Federation and Singapore, which were amongst the highest-performing countries – can have very different mean scores in PISA. Differences between PISA and PIRLS in countries' relative standing may reflect the influence of the intervening grades on performance, but could also be related to differences in what is measured and in who is assessed.<sup>16</sup>

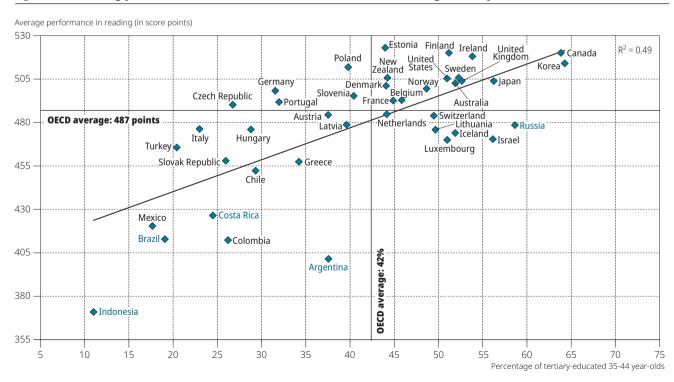
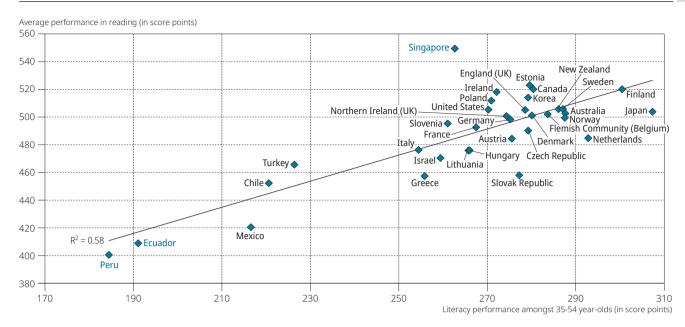


Figure I.4.6 Reading performance in PISA and educational attainment amongst 35-44 year-olds

Source: OECD, PISA 2018 Database, Table I.B1.4; OECD (2019<sub>[6]</sub>), Education at a Glance 2019: OECD Indicators, OECD Publishing, Paris, https://doi.org/10.1787/f8d7880d-en.

Figure I.4.7 Reading performance in PISA and literacy amongst 35-54 year-olds

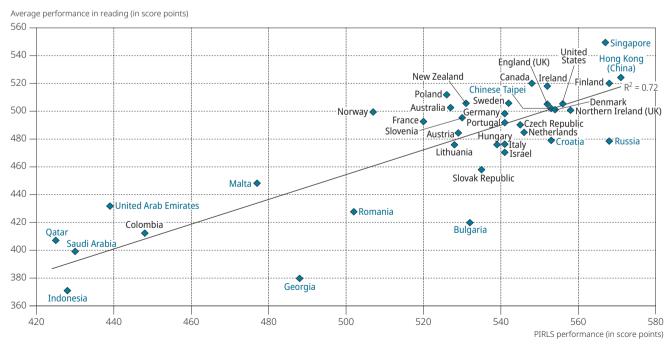


**Note:** Different countries and regions participated in the Survey of Adult Skills (PIAAC) in different years. In all countries and regions, results for 35-54 year-olds are approximated by the results of adults born between 1964 and 1983. No adjustment was made to account for changes in the skills of these adults, or for changes in the composition of these cohorts, between the year in which the Survey of Adult Skills was conducted and 2018. PISA results for the Flemish community (Belgium) are related to PIAAC results for Flanders (Belgium). PIAAC results for Ecuador are related to the country's results in the PISA for Development assessment (2017). For the United States, PIAAC data refer to 2017.

Source: OECD, PISA 2018 Database, Table I.B1.4; OECD, Survey of Adult Skills (PIAAC) (2011-12, 2014-15, 2017).

StatLink https://doi.org/10.1787/888934028463

Figure I.4.8 Reading performance in PISA and 4th-graders' performance in PIRLS 2011



Notes: Only countries and economies with available data are shown.

For Morocco, 6th-grade achievement was used rather than 4th-grade achievement.

**Source**: OECD, PISA 2018 Database, Table I.B1.4 and Mullis, I. et al. (2012 [5]), PIRLS 2011 International Results in Reading, https://timssandpirls.bc.edu/pirls2011/downloads/P11\_IR\_FullBook.pdf.

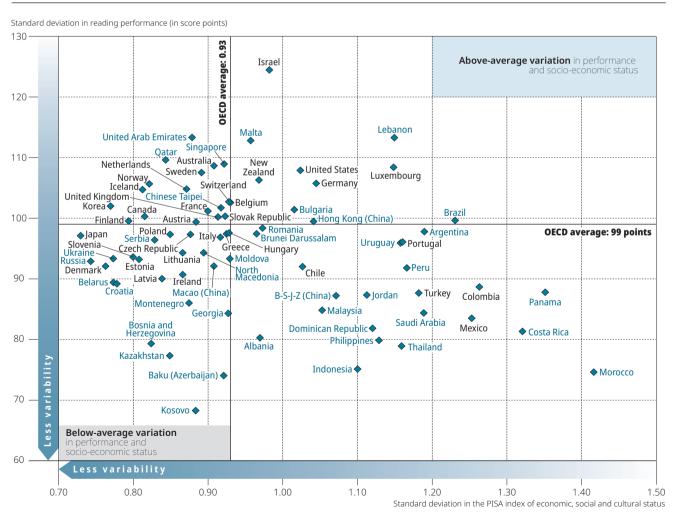
## The challenges of student and language diversity

The challenges education systems face cannot be reduced to differences in the overall resources available for schooling or in the extent to which families and society at large support students' acquisition of core skills. Student diversity, related, for example, to socio-economic inequality and students not speaking the language of instruction at home, must also be considered. The challenge for teachers and education systems is to overcome inequalities and at the same time exploit the benefits of diversity in the classroom (OECD,  $2010_{171}$ ; OECD,  $2010_{171}$ ).

Figure I.4.9 shows how the standard deviation of reading performance, described earlier, relates to a measure of socio-economic heterogeneity within the country (the standard deviation of the PISA index of economic, social and cultural status); see Chapter 2 in PISA 2018 Results (Volume II): Where All Students Can Succeed (OECD, 2019[1]). There is no strong relationship across countries and economies between the magnitude of socio-economic inequalities and the extent to which learning outcomes vary (this also holds after accounting for mean performance in reading). However, some countries (including Brazil, Lebanon and Luxembourg) have comparatively large variations in socio-economic conditions amongst their students, and also larger variations in learning outcomes amongst their students than that observed in countries with similar overall performance or at similar levels of economic development.

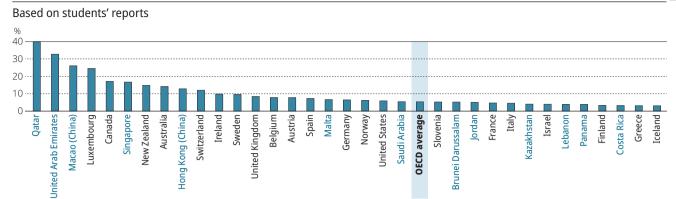
How well students read in the language of instruction is influenced by whether they commonly speak that language at home and, more generally, outside of school, and whether specific support is available for bilingual students and for non-native language learners.<sup>17</sup> Specific policies may also be required to help integrate students with an immigrant background into host societies (OECD, 2019<sub>[8]</sub>); also see *PISA 2018 Results* (*Volume II*): Where All Students Can Succeed (OECD, 2019<sub>[1]</sub>), Chapters 9 and 10. But even when such policies are in place, the performance of students who immigrated to the country in which they were assessed can be only partially attributed to their host country's education system.

Figure I.4.9 Variation in reading performance and in students' socio-economic status



Source: OECD, PISA 2018 Database, Tables I.B1.4 and II.B1.2.1. StatLink ans https://doi.org/10.1787/888934028501

# Figure I.4.10 First-generation immigrant students



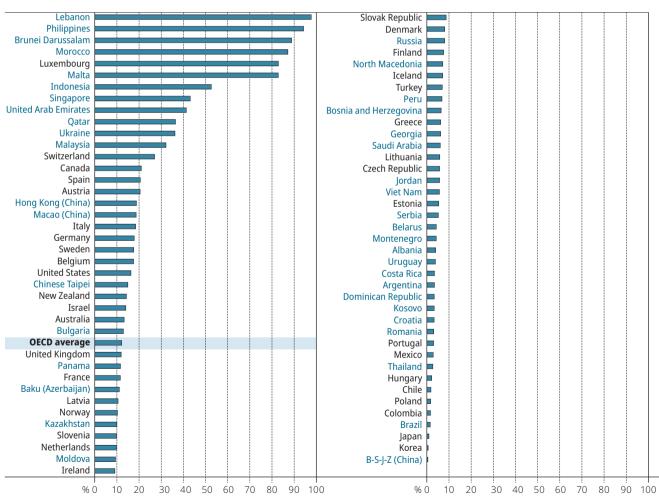
**Note**: Only countries and economies where the percentage of first-generation immigrant students is higher than 3% are shown. *Countries and economies are ranked in descending order of the percentage of first-generation immigrant students.* 

Source: OECD, PISA 2018 Database, Table II.B1.9.9.

StatLink https://doi.org/10.1787/888934028520

Figure I.4.11 Students who do not speak the language of instruction at home

Based on students' reports about what language they speak at home most of the time



Countries and economies are ranked in descending order of the percentage of students who speak, most of the time, a language different from the language of instruction at home.

Source: OECD, PISA 2018 Database, Table II.B1.9.2.

#### How did countries perform in PISA 2018?

Figure I.4.10 and Figure I.4.11 show the countries where immigration and linguistic diversity are most pronounced.<sup>18</sup> In 2018, more than one in five students in Qatar (40%), the United Arab Emirates (33%), Macao (China) (26%) and Luxembourg (25%) were first-generation immigrants, meaning that they were born outside of the country/economy and their parents were also born outside of the country/economy. In Canada, Singapore, New Zealand, Australia, Hong Kong (China) and Switzerland (in descending order of that share), more than 10% of students were first-generation immigrants. However, some of these immigrants may have already spoken the language of instruction when they arrived. Immigrant students' performance and characteristics are the topic of Chapters 9 and 10 in *PISA 2018 Results (Volume II): Where All Students Can Succeed* (OECD, 2019<sub>[1]</sub>).

On the other hand, great linguistic diversity may exist even in countries that have relatively small shares of immigrant students. More than 80% of students in Lebanon, the Philippines, Brunei Darussalam, Morocco, Luxembourg and Malta (in descending order of that share), and between 41% and 53% of students in Indonesia, Singapore and the United Arab Emirates reported that, most of the time, they speak a different language at home from the language of instruction.

Table I.4.4[1/3] Reading performance at national and subnational levels

			Reading scale							
			Range of ranks							
			OECD countries		All countries/economies		Countries/economies assessing students on computers			
	Mean score	95% confidence interval	Upper rank	Lower rank	Upper rank	Lower rank	Upper rank	Lower rank		
B-S-J-Z (China)	555	550 - 561			1	2	1	2		
Singapore	549	546 - 553			1	2	1	2		
Alberta (Canada)	532	523 - 540								
Macao (China)	525	523 - 528			3	5	3	5		
Hong Kong (China) <sup>1</sup>	524	519 - 530			3	7	3	7		
Ontario (Canada)	524	517 - 531								
Estonia	523	519 - 527	1	3	3	7	3	7		
Canada	520	517 - 524	1	4	4	8	4	8		
Finland	520	516 - 525	1	5	4	9	4	9		
Québec (Canada)	519	513 - 526								
British Columbia (Canada)	519	511 - 528								
Ireland	518	514 - 522	1	5	5	9	5	9		
Nova Scotia (Canada)	516	508 - 523								
Korea	514	508 - 520	2	7	6	11	6	11		
Newfoundland and Labrador (Canada)	512	503 - 520								
Poland	512	507 - 517	4	8	8	12	8	12		
Sweden	506	500 - 512	6	14	10	19	10	19		
New Zealand	506	502 - 510	6	12	10	17	10	17		
United States <sup>1</sup>	505	498 - 512	6	15	10	20	10	20		
England (United Kingdom)	505	499 - 511								
Scotland (United Kingdom)	504	498 - 510								
United Kingdom	504	499 - 509	7	15	11	20	11	20		
Japan	504	499 - 509	7	15	11	20	11	20		
Australia	503	499 - 506	8	14	12	19	12	19		
Chinese Taipei	503	497 - 508			11	20	11	20		
Prince Edward Island (Canada)	503	486 - 519								
Flemish Community (Belgium)	502	495 - 509								
Denmark	501	498 - 505	9	15	13	20	13	20		
Northern Ireland (United Kingdom)	501	493 - 509	-	-	-		_	-		
Norway	499	495 - 504	10	17	14	22	14	22		
Saskatchewan (Canada)	499	493 - 505		**						
Germany	498	492 - 504	10	19	14	24	14	24		
Trento (Italy)	496	491 - 501	. 0							
Bolzano (Italy)	495	489 - 502								
Slovenia	495	493 - 498	14	18	19	23	19	23		
Manitoba (Canada)	494	488 - 501		-	-		-			
Belgium	493	488 - 497	15	20	20	26	20	26		
France	493	488 - 497	15	21	20	26	20	26		
Portugal <sup>1</sup>	492	487 - 497	15	21	20	26	20	26		
Czech Republic	490	485 - 495	16	22	21	27	21	27		
New Brunswick (Canada)	489	482 - 496	.0					£1		
Moscow region (Russia)	486	477 - 495								
	1 +00	7//-4//	1			I	1			

<sup>1.</sup> Data did not meet the PISA technical standards but were accepted as largely comparable (see Annexes A2 and A4).

Range-of-rank estimates are computed based on mean and standard-error-of-the-mean estimates for each country/economy, and take into account multiple comparisons amongst countries and economies at similar levels of performance. For an explanation of the method, see Annex A3.

Countries and economies are ranked in descending order of mean reading performance.

**Source**: OECD, PISA 2018 Database.

Table I.4.4 [2/3] Reading performance at national and subnational levels

	Reading scale							
	Range of ranks							
			OECD countries		All countries/economies		Countries/economies assessing students on computers	
	Mean score	95% confidence interval	Upper rank	Lower rank	Upper rank	Lower rank	Upper rank	Lower rank
Austria	484	479 - 490	20	24	24	30	24	30
Switzerland	484	478 - 490	19	25	24	31	24	31
Wales (United Kingdom)	483	476 - 491						
German-speaking Community (Belgium)	483	474 - 492						
Toscana (Italy)	482	475 - 490						
French Community (Belgium)	481	475 - 487						
Croatia	479	474 - 484			27	36	27	36
Latvia	479	476 - 482	23	27	28	34	28	34
Russia	479	472 - 485			26	36	26	36
Italy	476	472 - 481	23	29	29	37	29	37
Hungary	476	472 - 480	24	29	29	37	29	37
Lithuania	476	473 - 479	24	28	29	36	30	36
Iceland	474	471 - 477	25	29	31	38	31	37
Belarus	474	469 - 479			30	38	30	38
Israel	470	463 - 478	25	31	31	40	31	39
Luxembourg	470	468 - 472	29	31	36	39	36	39
Ukraine	466	459 - 473			36	41		
Turkey	466	461 - 470	30	32	38	41	38	40
Republic of Tatarstan (Russia)	463	456 - 469						
Sardegna (Italy)	462	454 - 470						
Slovak Republic	458	454 - 462	32	34	40	43	40	42
Greece	457	450 - 465	31	34	40	43	39	42
Bogotá (Colombia)	455	444 - 465						
CABA (Argentina)	454	443 - 464						
Chile	452	447 - 457	33	34	42	44	41	43
Malta	448	445 - 452			43	44	42	43
Serbia	439	433 - 446			45	46	44	45
South (Brazil)	432	420 - 444						
United Arab Emirates	432	427 - 436			45	48	44	47
Romania	428	418 - 438			45	55		
Astana (Kazakhstan)	428	413 - 442						
Córdoba (Argentina)	427	418 - 436						
Uruguay	427	422 - 433			46	52	45	49
Costa Rica	426	420 - 433			46	54	45	50
Middle-West (Brazil)	425	407 - 443						
Almaty (Kazakhstan)	424	409 - 440						
Cyprus	424	422 - 427			48	53	46	50
Moldova	424	419 - 429			47	54		
Southeast (Brazil)	424	418 - 430						
Karagandy region (Kazakhstan)	422	409 - 436						
Montenegro	421	419 - 423			50	55	48	51
Mexico	420	415 - 426	35	36	49	57	47	52
Bulgaria	420	412 - 428			48	58	46	53

<sup>1.</sup> Data did not meet the PISA technical standards but were accepted as largely comparable (see Annexes A2 and A4).

Range-of-rank estimates are computed based on mean and standard-error-of-the-mean estimates for each country/economy, and take into account multiple comparisons amongst countries and economies at similar levels of performance. For an explanation of the method, see Annex A3.

Countries and economies are ranked in descending order of mean reading performance.

Source: OECD, PISA 2018 Database.

Table I.4.4[3/3] Reading performance at national and subnational levels

		Postlinguale								
		Reading scale								
			Range of ranks				Countries/economies assessing			
	Mean	95% confidence		ountries 		s/economies		on computers		
	score	interval	Upper rank	Lower rank	Upper rank	Lower rank	Upper rank	Lower rank		
Jordan	419	413 - 425			49	57				
Kostanay region (Kazakhstan)	417	407 - 427								
Malaysia	415	409 - 421			53	58	50	54		
DI Yogyakarta (Indonesia)	414	402 - 425								
PBA (Argentina)	413	402 - 424								
Brazil	413	409 - 417			55	59	51	54		
North-Kazakhstan region (Kazakhstan)	413	403 - 422								
DKI Jakarta (Indonesia)	412	399 - 426								
Colombia	412	406 - 419	35	36	54	61	51	57		
Brunei Darussalam	408	406 - 410			58	61	54	57		
Qatar	407	406 - 409			59	62	55	58		
Albania	405	402 - 409			59	64	55	59		
East-Kazakhstan region (Kazakhstan)	405	392 - 418								
Bosnia and Herzegovina	403	397 - 409			59	65	55	59		
Argentina	402	396 - 407			60	66				
Peru	401	395 - 406			61	66	57	60		
Saudi Arabia	399	393 - 405			61	66				
Akmola region (Kazakhstan)	395	386 - 404								
Thailand	393	387 - 399			64	69	59	62		
North Macedonia	393	391 - 395			66	68				
North (Brazil)	392	379 - 406								
Pavlodar region (Kazakhstan)	391	378 - 403								
Baku (Azerbaijan)	389	384 - 394			66	69	60	62		
Northeast (Brazil)	389	381 - 397								
Tucumán (Argentina)	389	379 - 399								
Kazakhstan	387	384 - 390			68	69	61	62		
Aktobe region (Kazakhstan)	381	372 - 389								
Georgia	380	376 - 384			70	71	63	64		
West-Kazakhstan region (Kazakhstan)	378	369 - 388								
Panama	377	371 - 383			70	72	63	65		
Indonesia	371	366 - 376			71	72	64	65		
Zhambyl region (Kazakhstan)	369	362 - 376								
South-Kazakhstan region (Kazakhstan)	368	361 - 375								
Kyzyl-Orda region (Kazakhstan)	366	361 - 372								
Mangistau region (Kazakhstan)	361	349 - 372								
Almaty region (Kazakhstan)	360	351 - 369								
Morocco	359	353 - 366			73	74	66	67		
Lebanon	353	345 - 362			73	75	- 55			
Kosovo	353	351 - 355			74	75	66	67		
Atyrau region (Kazakhstan)	344	335 - 352			/4	,,,	00	07		
Dominican Republic	342	336 - 347			76	77	68	69		
	_									
Philippines	340	333 - 346			76	77	68	69		

<sup>1.</sup> Data did not meet the PISA technical standards but were accepted as largely comparable (see Annexes A2 and A4).

Range-of-rank estimates are computed based on mean and standard-error-of-the-mean estimates for each country/economy, and take into account multiple comparisons amongst countries and economies at similar levels of performance. For an explanation of the method, see Annex A3.

Countries and economies are ranked in descending order of mean reading performance.

**Source**: OECD, PISA 2018 Database.

Table I.4.5 [1/3] Mathematics performance at national and subnational levels

	Mathematics scale								
	Mean score			e of ranks					
		OFW confidence	OECD countries		All countries/economies			nomies assessing n computers	
		95% confidence interval	Upper rank	Lower rank	Upper rank	Lower rank	Upper rank	Lower rank	
B-S-J-Z (China)	591	586 - 596			1	1	1	1	
Singapore	569	566 - 572			2	2	2	2	
Macao (China)	558	555 - 561			3	4	3	4	
Hong Kong (China) <sup>1</sup>	551	545 - 557			3	4	3	4	
Québec (Canada)	532	525 - 539							
Chinese Taipei	531	525 - 537			5	7	5	7	
Japan	527	522 - 532	1	3	5	8	5	8	
Korea	526	520 - 532	1	4	5	9	5	9	
Estonia	523	520 - 527	1	4	6	9	6	9	
Bolzano (Italy)	521	515 - 528							
Netherlands <sup>1</sup>	519	514 - 524	2	6	7	11	7	11	
Trento (Italy)	518	513 - 523							
Flemish Community (Belgium)	518	511 - 524							
Poland	516	511 - 521	4	8	9	13	9	13	
Switzerland	515	510 - 521	4	9	9	14	9	14	
Ontario (Canada)	513	504 - 521							
Canada	512	507 - 517	5	11	10	16	10	16	
Alberta (Canada)	511	501 - 521							
Denmark	509	506 - 513	6	11	11	16	11	16	
Slovenia	509	506 - 512	7	11	12	16	12	16	
Belgium	508	504 - 513	7	13	12	18	12	18	
Finland	507	503 - 511	7	13	12	18	12	18	
German-speaking Community (Belgium)	505	495 - 515							
British Columbia (Canada)	504	494 - 515							
England (United Kingdom)	504	498 - 510							
Navarre (Spain)	503	486 - 519							
Castile and León (Spain)	502	493 - 512							
Sweden	502	497 - 508	10	19	15	24	15	24	
United Kingdom	502	497 - 507	10	19	15	24	15	24	
Norway	501	497 - 505	11	19	16	24	16	24	
Germany	500	495 - 505	11	21	16	26	16	26	
Ireland	500	495 - 504	12	21	17	26	17	26	
Czech Republic	499	495 - 504	12	21	17	26	17	26	
Basque Country (Spain)	499	492 - 506							
Austria	499	493 - 505	12	23	17	28	17	28	
Cantabria (Spain)	499	484 - 514							
Galicia (Spain)	498	490 - 507							
La Rioja (Spain)	497	478 - 517							
Aragon (Spain)	497	485 - 508		0					
Latvia	496	492 - 500	15	23	20	28	20	28	
Toscana (Italy)	496	487 - 504							
France	495	491 - 500	15	24	20	29	20	29	
Iceland	495	491 - 499	16	24	21	29	21	29	
French Community (Belgium)	495	490 - 501				_	_		
New Zealand	494	491 - 498	18	24	22	29	22	29	
Nova Scotia (Canada)	494	482 - 507							
Portugal <sup>1</sup>	492	487 - 498	18	26	23	31	23	31	
Northern Ireland (United Kingdom)	492	484 - 500							
Australia	491	488 - 495	20	25	25	31	25	31	

<sup>1.</sup> Data did not meet the PISA technical standards but were accepted as largely comparable (see Annexes A2 and A4).

Range-of-rank estimates are computed based on mean and standard-error-of-the-mean estimates for each country/economy, and take into account multiple comparisons amongst countries and economies at similar levels of performance. For an explanation of the method, see Annex A3.

Countries and economies are ranked in descending order of mean mathematics performance.

**Source**: OECD, PISA 2018 Database.

Table I.4.5 [2/3] Mathematics performance at national and subnational levels

		Mathematics scale								
		Range of ranks								
			OECD countries		All countries/economies		Countries/economies assessing students on computers			
	Mean score	95% confidence interval	Upper rank	Lower rank	Upper rank	Lower rank	Upper rank	Lower rank		
New Brunswick (Canada)	491	480 - 502								
Asturias (Spain)	491	481 - 500								
Catalonia (Spain)	490	482 - 498								
Scotland (United Kingdom)	489	481 - 497								
Newfoundland and Labrador (Canada)	488	476 - 501								
Russia	488	482 - 494			27	35	27	35		
Wales (United Kingdom)	487	479 - 495								
Italy	487	481 - 492	23	29	28	35	28	35		
Prince Edward Island (Canada)	487	465 - 508								
Slovak Republic	486	481 - 491	23	29	28	35	28	35		
Madrid (Spain)	486	479 - 492								
Saskatchewan (Canada)	485	475 - 495								
Luxembourg	483	481 - 486	25	29	31	36	31	36		
Balearic Islands (Spain)	483	472 - 493								
Manitoba (Canada)	482	474 - 489								
Spain	481	479 - 484	26	31	32	37	32	37		
Lithuania	481	477 - 485	26	31	32	37	32	37		
Hungary	481	477 - 486	26	31	31	37	31	37		
Castile-La Mancha (Spain)	479	469 - 489								
United States <sup>1</sup>	478	472 - 485	27	31	32	39	32	39		
Murcia (Spain)	474	462 - 485								
Comunidad Valenciana (Spain)	473	465 - 482								
Belarus	472	467 - 477			37	40	37	40		
Malta	472	468 - 475			37	39	37	39		
Extremadura (Spain)	470	457 - 482								
Andalusia (Spain)	467	459 - 476								
Sardegna (Italy)	467	459 - 475								
Croatia	464	459 - 469			39	41	40	41		
Israel	463	456 - 470	32	32	39	42	39	41		
Canary Islands (Spain)	460	452 - 469								
Zhambyl region (Kazakhstan)	456	444 - 467								
Turkey	454	449 - 458	33	34	42	46	42	45		
Ukraine	453	446 - 460			41	46		-		
Greece	451	445 - 457	33	34	42	46	42	45		
Cyprus	451	448 - 453			42	46	42	45		
Astana (Kazakhstan)	450	435 - 466			·-		_			
Almaty (Kazakhstan)	448	434 - 463								
Serbia	448	442 - 454			42	47	42	46		
Kostanay region (Kazakhstan)	448	435 - 461								
Karaqandy region (Kazakhstan)	446	431 - 460								
Malaysia	440	435 - 446			46	50	45	49		
Pavlodar region (Kazakhstan)	438	426 - 449				20				
Albania	437	432 - 442			47	51	46	49		
East-Kazakhstan region (Kazakhstan)	437	423 - 451			7/	31	70	+7		
Bulgaria	436	429 - 444			47	53	46	51		
United Arab Emirates	435	431 - 439			47	51	46	50		
CABA (Argentina)	434	425 - 444			+/	31	70	30		
North-Kazakhstan region (Kazakhstan)	434	422 - 443								
Melilla (Spain)	432	411 - 452								

<sup>1.</sup> Data did not meet the PISA technical standards but were accepted as largely comparable (see Annexes A2 and A4).

Range-of-rank estimates are computed based on mean and standard-error-of-the-mean estimates for each country/economy, and take into account multiple comparisons amongst countries and economies at similar levels of performance. For an explanation of the method, see Annex A3.

Countries and economies are ranked in descending order of mean mathematics performance.

Source: OECD, PISA 2018 Database.

Table I.4.5 [3/3] Mathematics performance at national and subnational levels

				Mathen	natics scale					
		Range of ranks								
	Mana	OFO/ confidence	OECD countries		All countries/economies		Countries/economies assessing students on computers			
	Mean score	95% confidence interval	Upper rank	Lower rank	Upper rank	Lower rank	Upper rank	Lower rank		
Brunei Darussalam	430	428 - 432			50	53	49	51		
Romania	430	420 - 440			47	56				
DI Yogyakarta (Indonesia)	430	417 - 442								
Montenegro	430	427 - 432			50	53	49	51		
Bogotá (Colombia)	430	420 - 439								
Kazakhstan	423	419 - 427			53	57	52	54		
DKI Jakarta (Indonesia)	421	406 - 436								
Moldova	421	416 - 425			54	59				
Aktobe region (Kazakhstan)	420	408 - 432								
Baku (Azerbaijan)	420	414 - 425			54	60	52	57		
Kyzyl-Orda region (Kazakhstan)	419	403 - 436						-		
Thailand	419	412 - 425			53	60	52	57		
West-Kazakhstan region (Kazakhstan)	418	405 - 430								
Uruguay	418	413 - 423			54	60	52	57		
Chile	417	413 - 422	35	35	55	60	53	57		
Qatar	414	412 - 417	33	33	58	61	55	58		
Ceuta (Spain)	411	387 - 435			30	01	33			
Akmola region (Kazakhstan)	411	399 - 424								
Mexico	409	404 - 414	36	36	60	63	57	60		
Bosnia and Herzegovina	406	400 - 412	30	30	61	65	58	61		
Costa Rica	400	396 - 409			61	66	58	62		
South-Kazakhstan region (Kazakhstan)	402	390 - 409			01	00	36	02		
South (Brazil)	401	391 - 412								
		391 - 412								
Córdoba (Argentina)	400				63	67	50	(2)		
Peru	400	395 - 405			62	67	59	62		
Jordan	400	393 - 406			62	68				
Almaty region (Kazakhstan)	399	389 - 409					60			
Georgia	398	392 - 403			63	68	60	63		
Middle-West (Brazil)	396	379 - 412								
North Macedonia	394	391 - 398			65	69				
Lebanon	393	386 - 401			63	69				
Southeast (Brazil)	392	386 - 398								
Colombia	391	385 - 397	37	37	66	70	62	64		
Mangistau region (Kazakhstan)	391	373 - 409								
PBA (Argentina)	387	377 - 397			_	_				
Brazil	384	380 - 388			69	72	64	65		
Atyrau region (Kazakhstan)	382	368 - 396			_					
Argentina	379	374 - 385			70	73				
Indonesia	379	373 - 385			70	73	64	65		
Saudi Arabia	373	367 - 379			71	74				
Morocco	368	361 - 374			73	75	66	67		
North (Brazil)	366	352 - 380								
Kosovo	366	363 - 369			74	75	66	67		
Tucumán (Argentina)	364	354 - 374								
Northeast (Brazil)	363	356 - 371								
Panama	353	348 - 358			76	77	68	69		
Philippines	353	346 - 359			76	77	68	69		
Dominican Republic	325	320 - 330			78	78	70	70		

<sup>1.</sup> Data did not meet the PISA technical standards but were accepted as largely comparable (see Annexes A2 and A4).

Range-of-rank estimates are computed based on mean and standard-error-of-the-mean estimates for each country/economy, and take into account multiple comparisons amongst countries and economies at similar levels of performance. For an explanation of the method, see Annex A3.

Countries and economies are ranked in descending order of mean mathematics performance.

Source: OECD, PISA 2018 Database.

Table I.4.6 [1/3] Science performance at national and subnational levels

				Scier	nce scale					
		Range of ranks								
	Mean	95% confidence	OECD countries		All countries/economies			nomies assessing on computers		
	score	interval	Upper rank	Lower rank	Upper rank	Lower rank	Upper rank	Lower rank		
B-S-J-Z (China)	590	585 - 596			1	1	1	1		
Singapore	551	548 - 554			2	2	2	2		
Macao (China)	544	541 - 546			3	3	3	3		
Alberta (Canada)	534	525 - 542								
Estonia	530	526 - 534	1	2	4	5	4	5		
Japan	529	524 - 534	1	3	4	6	4	6		
Finland	522	517 - 527	2	5	5	9	5	9		
Québec (Canada)	522	514 - 529								
Korea	519	514 - 525	3	5	6	10	6	10		
Ontario (Canada)	519	511 - 526								
Canada	518	514 - 522	3	5	6	10	6	10		
Hong Kong (China) <sup>1</sup>	517	512 - 522			6	11	6	11		
British Columbia (Canada)	517	506 - 527								
Chinese Taipei	516	510 - 521			6	11	6	11		
Poland	511	506 - 516	5	9	9	14	9	14		
Galicia (Spain)	510	503 - 518								
Flemish Community (Belgium)	510	503 - 516								
New Zealand	508	504 - 513	6	10	10	15	10	15		
Nova Scotia (Canada)	508	499 - 517								
England (United Kingdom)	507	501 - 513								
Slovenia	507	505 - 509	6	11	11	16	11	16		
Newfoundland and Labrador (Canada)	506	494 - 519								
United Kingdom	505	500 - 510	6	14	11	19	11	19		
Netherlands <sup>1</sup>	503	498 - 509	7	16	12	21	12	21		
Germany	503	497 - 509	7	16	12	21	12	21		
Australia	503	499 - 506	8	15	13	20	13	20		
United States <sup>1</sup>	502	496 - 509	7	18	12	23	12	23		
Prince Edward Island (Canada)	502	484 - 519								
Castile and León (Spain)	501	491 - 511								
Saskatchewan (Canada)	501	493 - 508								
Sweden	499	493 - 505	9	19	14	24	14	24		
Belgium	499	494 - 503	11	19	16	24	16	24		
Bolzano (Italy)	498	490 - 506								
Czech Republic	497	492 - 502	12	21	17	26	17	26		
Asturias (Spain)	496	487 - 505								
Ireland	496	492 - 500	13	21	18	26	18	26		
Cantabria (Spain)	495	477 - 513								
Switzerland	495	489 - 501	13	23	18	28	18	28		
Trento (Italy)	495	491 - 499						-		
Aragon (Spain)	493	483 - 504								
France	493	489 - 497	16	23	21	28	21	28		
Denmark	493	489 - 496	16	23	21	28	21	28		
New Brunswick (Canada)	492	481 - 504		1						
Navarre (Spain)	492	480 - 504								
Portugal <sup>1</sup>	492	486 - 497	16	24	21	29	21	29		
Northern Ireland (United Kingdom)	491	482 - 500								
Norway	490	486 - 495	18	24	23	29	23	29		
Scotland (United Kingdom)	490	482 - 498								
Austria	490	484 - 495	18	25	23	30	23	30		

<sup>1.</sup> Data did not meet the PISA technical standards but were accepted as largely comparable (see Annexes A2 and A4).

Range-of-rank estimates are computed based on mean and standard-error-of-the-mean estimates for each country/economy, and take into account multiple comparisons amongst countries and economies at similar levels of performance. For an explanation of the method, see Annex A3.

Countries and economies are ranked in descending order of mean mathematics performance.

**Source**: OECD, PISA 2018 Database.

Table I.4.6 [2/3] Science performance at national and subnational levels

				Science scale								
					Rang	e of ranks						
	Mean score	05% 51	OECD countries		All countries/economies			nomies assessing n computers				
		95% confidence interval	Upper rank	Lower rank	Upper rank	Lower rank	Upper rank	Lower rank				
Manitoba (Canada)	489	482 - 497										
Catalonia (Spain)	489	479 - 498										
Wales (United Kingdom)	488	481 - 496										
Basque Country (Spain)	487	479 - 496										
Latvia	487	484 - 491	21	25	26	30	26	30				
Madrid (Spain)	487	481 - 493										
La Rioja (Spain)	487	471 - 502										
French Community (Belgium)	485	479 - 490										
Castile-La Mancha (Spain)	484	473 - 496										
German-speaking Community (Belgium)	483	469 - 498										
Spain	483	480 - 486	24	27	29	32	29	32				
Balearic Islands (Spain)	482	472 - 492										
Lithuania	482	479 - 485	25	27	30	33	30	33				
Hungary	481	476 - 485	24	28	29	34	29	34				
Murcia (Spain)	479	468 - 490										
Russia	478	472 - 483			30	37	30	36				
Comunidad Valenciana (Spain)	478	469 - 486										
Luxembourg	477	474 - 479	27	29	32	36	32	36				
Iceland	475	472 - 479	28	30	33	37	33	37				
Toscana (Italy)	475	467 - 483										
Extremadura (Spain)	473	462 - 485										
Croatia	472	467 - 478			33	40	33	39				
Belarus	471	466 - 476			34	40	34	39				
Andalusia (Spain)	471	462 - 480										
Canary Islands (Spain)	470	461 - 478										
Ukraine	469	463 - 475			35	42						
Turkey	468	464 - 472	30	32	36	41	36	40				
Italy	468	463 - 473	30	33	36	42	36	41				
Slovak Republic	464	460 - 469	30	33	39	42	38	41				
Israel	462	455 - 469	30	33	38	43	38	42				
Malta	457	453 - 460			42	44	41	43				
CABA (Argentina)	455	444 - 465										
Sardegna (Italy)	452	444 - 460		2-	40		40					
Greece	452	445 - 458	34	35	43	45	42	44				
Bogotá (Colombia)	451	441 - 460	25	25	4.4	47	42	4.0				
Chile	444	439 - 448	35	35	44	47	43	46				
Serbia	440	434 - 446			45	49	44	48				
DI Yogyakarta (Indonesia)	439	429 - 449			45	40	4.4	47				
Cyprus	439	436 - 442			45	48	44	47				
Melilla (Spain)	439	424 - 454			45	F0	4.4	40				
Malaysia	438	432 - 443			45	50	44	48				
United Arab Emirates	434	430 - 438			47	52	47	50				
Brunei Darussalam	431	429 - 433			49	53	48	50				
Almaty (Kazakhstan)	431	414 - 447			40	5.0						
Jordan	429	424 - 435			49	56						
Moldova	428	424 - 433			49	55						
Astana (Kazakhstan)	428	413 - 443										
DKI Jakarta (Indonesia)  Karagandy region (Kazakhstan)	428 428	415 - 441 414 - 442										

<sup>1.</sup> Data did not meet the PISA technical standards but were accepted as largely comparable (see Annexes A2 and A4).

Range-of-rank estimates are computed based on mean and standard-error-of-the-mean estimates for each country/economy, and take into account multiple comparisons amongst countries and economies at similar levels of performance. For an explanation of the method, see Annex A3.

Countries and economies are ranked in descending order of mean mathematics performance.

**Source**: OECD, PISA 2018 Database.

Table I.4.6 [3/3] Science performance at national and subnational levels

				Scier	nce scale			
			e of ranks					
	Mana	05% 51	OECD countries		All countries/economies		Countries/economies assessing students on computers	
	Mean score	95% confidence interval	Upper rank	Lower rank	Upper rank	Lower rank	Upper rank	Lower rank
Córdoba (Argentina)	427	418 - 437						
Kostanay region (Kazakhstan)	426	415 - 438						
Thailand	426	420 - 432			50	58	49	54
Uruguay	426	421 - 431			51	57	49	53
Romania	426	417 - 435			49	60		
Bulgaria	424	417 - 431			50	59	49	55
South (Brazil)	419	408 - 431						
Mexico	419	414 - 424	36	37	55	62	51	57
North-Kazakhstan region (Kazakhstan)	419	409 - 429						
Qatar	419	417 - 421			56	60	52	56
Albania	417	413 - 421			57	63	53	58
Costa Rica	416	409 - 422			56	63	52	58
Middle-West (Brazil)	415	399 - 431						
Ceuta (Spain)	415	402 - 428						
Montenegro	415	413 - 418			58	63	54	58
Southeast (Brazil)	414	408 - 419						
PBA (Argentina)	413	403 - 424						
East-Kazakhstan region (Kazakhstan)	413	402 - 424						
Colombia	413	407 - 419	36	37	58	64	54	59
Pavlodar region (Kazakhstan)	413	401 - 425						
North Macedonia	413	410 - 416			60	63		
Peru	404	399 - 409			63	67	58	61
Argentina	404	398 - 410			63	68		
Brazil	404	400 - 408			64	67	59	61
Akmola region (Kazakhstan)	401	391 - 411						
Bosnia and Herzegovina	398	393 - 404			65	70	60	64
Baku (Azerbaijan)	398	393 - 402			66	70	60	64
Zhambyl region (Kazakhstan)	397	389 - 406						
Kazakhstan	397	394 - 400			67	70	61	64
Indonesia	396	391 - 401			67	70	61	64
West-Kazakhstan region (Kazakhstan)	391	381 - 401						
Tucumán (Argentina)	391	381 - 401						
Aktobe region (Kazakhstan)	389	379 - 399						
Saudi Arabia	386	381 - 392			71	73		
North (Brazil)	384	373 - 396						
Lebanon	384	377 - 391			71	74		
Georgia	383	378 - 387			71	74	65	66
Northeast (Brazil)	383	375 - 390						
Almaty region (Kazakhstan)	380	371 - 390						
Morocco	377	371 - 382			73	74	65	66
Kyzyl-Orda region (Kazakhstan)	374	365 - 384						
South-Kazakhstan region (Kazakhstan)	373	366 - 380						
Kosovo	365	363 - 367			75	76	67	68
Panama	365	359 - 370			75	77	67	69
Mangistau region (Kazakhstan)	365	355 - 374						
Atyrau region (Kazakhstan)	361	350 - 371						
Philippines	357	351 - 363			76	77	68	69
Dominican Republic	336	331 - 341			78	78	70	70

<sup>1.</sup> Data did not meet the PISA technical standards but were accepted as largely comparable (see Annexes A2 and A4).

Range-of-rank estimates are computed based on mean and standard-error-of-the-mean estimates for each country/economy, and take into account multiple comparisons amongst countries and economies at similar levels of performance. For an explanation of the method, see Annex A3.

Countries and economies are ranked in descending order of mean mathematics performance.

Source: OECD, PISA 2018 Database.

#### **How did countries perform in PISA 2018?**

#### **Notes**

- 1. Because the membership of the OECD has changed over time, the three categories (around, above and below the OECD mean) are not comparable to the corresponding categories used in earlier PISA reports.
- 2. See Annex A5 for a discussion of how the scales are linked, and of the comparability of results between paper- and computer-based assessments.
- 3. While score points in reading, mathematics and science are not comparable, differences in scores can be compared through a standardised effect-size metric, such as Cohen's *d*.
- 4. In reading, 220 points is approximately equal to the distance between the mid-point of Proficiency Level 5 a level at which students can comprehend lengthy texts, deal with concepts that are abstract or counterintuitive, and establish distinctions between fact and opinion, based on implicit cues pertaining to the content or source of the information and the mid-point of Proficiency Level 2 a level at which students are capable of identifying the main idea in a text of moderate length, of finding information based on explicit though sometimes complex criteria, and of reflecting on the purpose and form of texts only when explicitly directed to do so, but have difficulty with reading tasks that do not contain explicit cues or that do contain distractors and competing information (see Chapter 5 for more detailed descriptions of what students can do at different levels of the reading scale).
- 5. In reading, students in Singapore who reported that they do not speak English at home scored 54 points (S.E.: 3.3 points) below students who reported that they speak English at home; in mathematics, the difference was only 32 points (S.E.: 2.9 points).
- 6. In this report, the range of ranks is defined as the 97.5% confidence interval for the rank statistic. This means that there is at least a 97.5% probability that the interval defined by the upper and lower ranks, and computed based on PISA samples, contains the true rank of the country/economy (see Annex A3).
- 7. The lowest rank of country/economy A is not merely given by the number of countries/economies whose mean scores are above those of country/economy A in Table I.4.1, Table I.4.2, and Table I.4.3, and whose names are not listed amongst the non-significant differences compared to country/economy A in those tables. For more details about the methodology behind the computation of a confidence interval for the rank, see Annex A3.
- 8. In addition to adjudicated subnational entities, whose data were carefully reviewed against technical and scientific standards, the table also includes any subnational entity that constituted one or more explicit sampling strata and that achieved, through deliberate over-sampling or sometimes, due to its large size within the country, a sample of at least 25 participating schools and 875 assessed students. It also includes some subnational entities that conducted a census, and where the country requested that results be reported at the subnational level. For non-adjudicated entities, response rates were not assessed separately from those of the country as a whole, and results must be interpreted with caution.
- 9. If the distribution of performance amongst the eligible 15-year-olds (first-order) stochastically dominates that of the non-eligible 15-year-olds, then the mean and all percentiles of the PISA target population represent an upper bound on the percentiles of the population encompassing all 15-year-olds.
- 10. See <a href="https://datahelpdesk.worldbank.org/knowledgebase/articles/906519-world-bank-country-and-lending-groups">https://datahelpdesk.worldbank.org/knowledgebase/articles/906519-world-bank-country-and-lending-groups</a> (accessed on 23 August 2019).
- 11. The GDP values represent per capita GDP in 2018 at current prices, expressed in USD. The conversion from local currencies to equivalent USD accounts for differences in purchasing power across countries and economies.
- 12. Spending per student is approximated by multiplying the expenditure per student on educational institutions in 2018 (from public and private sources), at each level of education, by the theoretical duration of education at the respective level, up to the age of 15. Cumulative expenditure for a given country is approximated as follows: let  $n_0$ ,  $n_1$  and  $n_2$  be the typical number of years spent by a student from the age of 6 up to the age of 15 in primary, lower secondary and upper secondary education. Let  $E_0$ ,  $E_1$  and  $E_2$  be the annual expenditure per student in USD converted using purchasing power parity in primary, lower secondary and upper secondary education, respectively. The cumulative expenditure is then calculated by multiplying current annual expenditure for each level of education by the typical duration of study in that level, using the following formula:  $CE = n_0 E_0 + n_1 E_1 + n_2 E_2$ .
- 13. The countries and economies included in each analysis may vary due to data availability. The percentage of variation in mean reading performance accounted for by each variable cannot therefore be directly compared.
- 14. The indicator of total learning time computed based on 2015 data is used as a proxy for the time investment of PISA 2018 students, because PISA 2018 did not collect data on out-of-school learning time.
- 15. Different countries participated in the Survey of Adult Skills (PIAAC) in different years. In all countries, results for 35-54 year-olds are approximated by the results of adults born between 1964 and 1983. No adjustment is made to account for changes in the skills of these adults, or for changes in the composition of these cohorts, between the year in which the survey was conducted and 2018. PISA results for the Flemish Community of Belgium are related to PIAAC results for Flanders (Belgium). PIAAC results for Ecuador are related to the country's results in the PISA for Development assessment (2017). For the United States, PIAAC data refer to 2017.
- 16. PISA and PIRLS assess different constructs and different samples. For example, PIRLS uses a grade-based definition of the target population, while PISA uses an age-based definition. Dropout between the end of primary school and the age of 15 may reduce the comparability of samples across assessments. Also note that the cohort that was assessed in PIRLS 2011 differs by 1 or 2 years, in most cases, from the cohort assessed in PISA 2018. In addition, cohort composition could have changed in some countries and economies due to migration. It is beyond the scope of this chapter to analyse these differences in detail.

- 17. As noted in Worden (2012<sub>[9]</sub>), bilingualism and multilingualism can have multiple benefits for students and should be encouraged. Bilingualism, in particular, is associated with enhanced executive control (Bialystok, 2011<sub>[11]</sub>). Despite the many advantages of bilingualism, it has been shown that bilingual children, on average, know significantly fewer words in each language than comparable monolingual children (Bialystok et al., 2009<sub>[10]</sub>). Several high-performing countries in PISA have large shares of bilingual students, including Singapore, one of the highest-performing countries in all subjects, and Switzerland, which scores around the OECD average in reading, but above the OECD average in mathematics.
- 18. International PISA data cannot describe all aspects of ethnic diversity. For example, in Australia, New Zealand or in the Americas, PISA measures of linguistic diversity and immigrant status do not necessarily cover indigenous populations, which use the language of instruction in everyday life.

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