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Manual: Public Finance and Employment Database

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MANUAL: PUBLIC FINANCE AND EMPLOYMENT DATABASE

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EXPENDITURE AND EMPLOYMENT CLASSIFICATION COFOG-SPECIAL

Collective goods in kind

- 1. General governance services
- 2. Basic research
- 3. Defence
- 4. Public order and safety
- 5. Infrastructure and spatial development
- 6. Market regulation

Collective goods in cash

- 7. International co-operation
- 8. General purpose and block grants
- 9. Interest

Individual goods in kind

- 10. Non-market recreation, culture and religion
- 11. Social services
- 12. Health
- 13. Education
- 14. Market subsidies

Individual goods in cash

15. Social cash transfers

CHAPTER 1 Purpose and contents of the Database

History and purpose of the database

- 1. Over the past seven years the Budgeting and Public Expenditures Division of the Directorate of Public Governance and Territorial Development of the OECD has developed a database of public expenditures according to spending purpose. The classification used resembles closely the international COFOG classification and is therefore called "COFOG-Special". However, the main feature of the classification is that it distinguishes between monetary transfers and expenditures on goods¹ in kind and between expenditures on collective goods and expenditures on individual goods². The database includes general government and all sub-sectors (central government, states, local government and social security)
- 2. In addition, as from 2007 a new approach has been developed for the estimation of employment in the public domain as part of work programme of the Public Employment and Management Working Party (PEMWP) of the Public Governance Committee. The PEMWP had been working on estimates of public employment for many years, but the methods used were generally not consistent with the definitions and classifications of the National Accounts. The new approach is consistent with the National Accounts³.
- 3. In 2007 the expenditure database and the employment database were merged. The COFOG-Special classification was maintained and used for both the expenditures and employment part of the database. In this exercise the database was also extended with revenues data. Special care was given to the internal consistency of the database. The merged database was renamed: Public Finance and Employment Database (PFED).
- 4. For employment data the PFED uses the public sector employment data from the International Labour Organisation (ILO) Laborsta. These data were in theory consistent with the National Accounts, but until 2010 there were in practice discrepancies for many countries. In 2010, the ILO and the OECD decided to join forces and to start a common work programme with the aim of making the Laborsta data entirely consistent with the National Accounts. For this purpose a methodological questionnaire was sent out to all ILO and OECD Member States in the autumn of 2010, in order to collect meta-data on the numbers that were provided to Laborsta and to check consistency with the National Accounts. On the basis of this information, ILO and OECD have compiled a revised employment data collection questionnaire that is sent out in June 2011 to all Members States of ILO and OECD. The data collected by this questionnaire (to be inserted in Laborsta) is entirely consistent with the National Accounts and is the source of the employment data currently available in the PFED.
- 5. The purpose of the database is that it will serve as a research tool for future OECD work. The database will also be published on line so that it can be used by the worldwide research community.

For the sake of simplicity the term "goods" will be used in this Manual in every instance where the National Accounts use "goods and services".

A working paper on a previous version, called "COFOG-Special, Working paper on test procedure for five European countries" (BUD, 2007b) was produced in July 2007. Earlier versions were published in the Reallocation report (OECD, 2005) and in the Working Paper Modified COFOG and Mode of Production classifications (BUD, 2007a).

This work was reported in the papers "Employment in government in the perspective of the production costs of goods and services in the public domain" (Pilichowski and Turkisch, 2008a) and "The State of the Public Service in OECD countries" (Pilichowski and Turkisch, 2008b).

6. The present manual describes the contents of the PFED (next section of this chapter), explains the COFOG-Special classification (chapter 2) and contains an exhaustive treatment of the methodology of the database (chapter 3). Annex I summarizes the methodology of the expenditure part of PFED. Annex II summarizes the methodology of the revenue part of the PFED. Annex III provides some details of the employment estimation method used for countries that were not (yet) able to provide employment data by (regular) COFOG. Annex IV provides all the source tables for the case of Estonia. Annex V provides the regular COFOG classification 1st and 2nd level.

Contents of the database

- 7. The database will consists of country tables, subdivided by the sub-sectors of government:
 - a. General government; which is composed of the sub-sectors:
 - b. Central government;
 - c. States⁴;
 - d. Local government;
 - e. Social security⁵.
- 8. Each country level of government will contain three source tables:
 - 1. Expenditures by COFOG-Special groups;
 - 2. Employment by COFOG-Special groups;
 - 3. Revenues.

9. In total this will amount to $5 \times 3 = 15$ source tables for each federal country and $4 \times 3 = 12$ source tables for each unitary country. Apart from that, Norway and United Kingdom do not have a social security sector. For that reason these two countries will have $3 \times 3 = 9$ source tables. This manual will not contain cross-country comparisons, nor presentations in other ways (for instance graphical), nor interpretations, nor forms of secondary analysis. This will be done in subsequent work.

10. On 1 April 2012 the database includes the following 18 OECD countries: Austria, Czech Republic, Denmark, Estonia, Finland, Germany, Greece, Hungary, Ireland, Italy, Luxembourg, Norway, Poland, Portugal, Slovenia, Spain, Sweden, and the United Kingdom. The decisive factor for inclusion in the database is the availability of statistical data from international databases, notably: OECD, Eurostat (the statistical database of the EU) and Laborsta.

The state sub-sector will only occur in federal countries (consistent with the National Accounts).

The Social Security sub-sector will be presented only for countries that provide information on this subsector of government. There can be two reasons why countries do not provide this information: first, a country may not have social insurance funds (social security benefits may be entirely financed from the budgets of central government, states or local governments), second, a country may choose to provide social insurance data consolidated with the expenditure and revenue data of central government, states and local government (which is allowed by the guidelines for the National Accounts, SNA 1993 par. 4.1112).

CHAPTER 2 COFOG-Special classification

The background and structure of the COFOG-Special classification

- 11. The National Accounts include a classification of government expenditures in terms of Functions Of Government (COFOG) next to the economic classification. COFOG does not make certain distinctions that are important for public finance analysts as well as for budget practitioners, namely the distinctions between monetary transfers, further to be called transfers "in cash", and goods in kind, and between individual and collective goods. The two splits are at the core of public finance theory and facilitate empirical work inspired by theoretical considerations. In this light BUD has developed a "COFOG-Special" classification that does make these distinctions in addition to the ones of regular COFOG.
- 12. In public finance theory a division is made between three tasks of public finance: the allocative task, the distributive task and the stabilization task (Musgrave 1959). The allocative task is most efficiently performed by the funding of goods in kind, the distributive task under some conditions by funding of goods in kind and under other conditions by the funding of transfers in cash. In particular, transfers in cash are often more efficient than goods in kind for distributive purposes because they do not constrain the spending choice of the beneficiary. From an analytical perspective the split between goods in kind and transfers in cash is therefore of considerable importance.
- 13. The split between individual and collective goods is equally of considerable importance from a theoretical point of view. One can think for instance of the propositions that individual goods can in principle be allocated in an optimal way on the basis of marginal cost pricing whereas collective goods cannot.
- 14. In public finance theory various definitions of collective and individual goods have been proposed. One approach equals a collective good with a "public good" as defined by Samuelson. A collective good in this sense is a good that can be used by additional users without additional costs (zero marginal costs). Musgrave has proposed a similar definition but he uses an additional criterion: non-excludability next to zero marginal costs. The non-excludability criterion can be conceived in two ways: (1) it may be impossible to bar access (think of wild life conservation or defence); (2) the government may allow free access, although in principle access could be barred (think of toll roads).
- 15. The PFED uses only the non-excludability criterion (not the zero marginal cost criterion⁶) and it uses non-excludability in the sense of factual non-exclusion, not as impossibility of exclusion (publicly funded roads are collective goods, although access could be barred). In principle this approach implies that the government can decide on the collective or individual character of certain goods (by barring access if that is possible). However, in order to maintain international comparability, a pragmatic approach is followed in this respect: mostly publicly funded goods that are freely accessible according to normal practice in most OECD countries are considered as collective, even if (parts of) them are not freely accessible in some OECD countries (publicly funded toll roads are thus considered as collective goods). The SNA follows the same approach⁷. In practice the PFED has followed the SNA split and is fully consistent with the SNA in this respect.
- 16. In spite of the theoretical relevance, empirical data that make these splits are lacking. Therefore papers based on public finance theory often have to work with data that are not entirely suitable. COFOG-Special is meant to bridge the gap.

The zero marginal cost criterion is a theoretical border criterion, for instance: infrastructure has non-zero maintenance costs, a district court has non-zero marginal costs of additional district population, etc. Hence this criterion is not convenient for empirical application.

System of National Accounts 1993 par. 9.42 and 9.43.

Structure of COFOG-Special

1. Collective goods

A. in kind

B. in cash

2. Individual goods

A. in kind

B. in cash

17. Perhaps even more important than the theoretical considerations is that the mentioned splits are highly relevant from a practical point of view. Budget practitioners are interested in international comparison of expenditure patterns along these lines. The splits are relevant in practical discussions about reallocation of resources and structural reform (decentralisation, pricing of public services, outsourcing, privatization, the role of the private non-profit sector in the provision of public services, etc.).

Sources for the generation of COFOG-Special expenditure and employment data

- 18. The main source of COFOG-Special expenditure data is regular COFOG expenditure data. Regular COFOG consists of two levels. The 1st level COFOG splits government expenditure since the 2001 revision in ten groups⁸. The 2nd level COFOG splits each first level group in maximal 9 sub-groups. The regular COFOG classification is shown in annex V. The PFED makes use of both 1st level and 2nd level regular COFOG data⁹.
- 19. For EU Member countries of the OECD these data are taken over from Eurostat. For this purpose use is made of Eurostat table 11, which provides a cross classification of 2nd level (regular) COFOG and the Economic classification for general government expenditures and its sub-sectors.
- 20. Not all OECD members are EU members. Efforts are under way to reach agreement with non-EU countries about submission of these data to the OECD, but so far these data have not been delivered. Until non-EU OECD countries will start to deliver these data, the PFED cannot provide data for these countries.
- 21. Employment numbers for sub-sectors and 1st level COFOG groups are provided by the Laborsta database of the ILO. Employment numbers for 2nd level COFOG groups are not available in Laborsta and are estimated with the use of expenditure data.

Regular COFOG has been thoroughly revised by the United Nations in 2001.

Until 2005 2nd level COFOG data were available in some national statistical offices, but were not collected by international organisations. Moreover, the 2nd level COFOG data were not well comparable between countries because the System of National Accounts (SNA93) and the Government Finance Statistics Manual (IMF, 2001) do not provide much practical information on the application of the COFOG concepts. However, in 2005 Eurostat has established a task force that has developed a manual on the application of COFOG (Eurostat, 2007) to national accounts expenditure data and that has enabled to collect first and second level COFOG data for European countries. Most EU countries, DG ECFIN of the EU, the Workgroup on the Quality of Public Finance of the EU, the OECD and the European Central Bank, participate in this task force.

CHAPTER 3 Methodology of the database

Expenditures by COFOG-Special groups

- 22. The COFOG-Special classification is characterised by two splits that do not occur in regular COFOG: (1) the cash/in kind split, and (2) the collective/individual good split. This COFOG-Special classification is applied in the first place to the expenditures of government. Subsequently, the COFOG-Special classification is applied to employment on the basis of the same methodology. The two splits on expenditures are explained below.
- 23. In order to make the two splits at the level of COFOG-Special groups, 2nd level (regular) COFOG data are required. These data are available for general government for all countries included in the PFED. However, for some countries 2nd level COFOG data are not yet available for the subsectors of general government. In these cases estimations will be used for the subsectors.

The split between transfers in cash and goods in kind

- 24. According to the economic classification of the National Accounts government expenditures can be divided into expenditures for:
 - Compensation of employees,
 - Intermediate consumption, Other taxes on production, Current taxes on income, Wealth etc., and Adjustment for the change in net equity of households in pension funds (further to be called: Intermediate consumption etc.),
 - Gross capital formation and acquisitions less disposal of non- financial non-produced assets (further to be called: Gross capital formation etc.),
 - Property income,
 - Other current transfers,
 - Capital transfers,
 - Subsidies,
 - Social benefits other than social transfers in kind and Social transfers in kind (via market producers), in this manual further to be called: Social benefits¹⁰.
- 25. The split of the PFED between transfers in cash and goods in kind is based on this division in the National Accounts. Transfers in cash comprise a part of Property income, a part of Other current transfers, a part of Capital transfers and a part of Social security benefits. Goods in kind comprise expenditures for Compensation of employees, Intermediate consumption etc., Gross capital formation etc., Subsidies, and the remaining parts of Property income, Other current transfers, Capital transfers and Social security benefits.
- 26. Expenditures for Compensation of employees, Intermediate consumption etc., Gross capital formations etc. are used for goods in kind per definition. The part of Property income which is treated as transfers in cash consists of interest payments. They are treated as transfers in cash because the acquired capital, on which the interest is due, is part of the general revenue fund of the government and not earmarked for a specific use. The part of Other current transfers and Capital transfers which are treated as transfers in cash consists of non-earmarked grants to other subsectors of government or other sectors. The remaining parts of property income, other current transfers and capital transfers are treated as expenditures for goods in kind because they are earmarked for a specific use. All Social

To the in kind part of Social benefits (in the sense of the national accounts) also belong Transfers of individual non-market goods or services (D632). These are transfers other than those granted under social security or social assistance arrangements, for instance for education.

benefits other than social transfers in kind are treated as transfers in cash because they are not earmarked for specific use. Subsidies are treated as goods in kind because they are per definition earmarked for a specific use.

The split between individual and collective goods

- 27. The split between expenditures for individual and collective goods builds forth on the split between individual and collective Final consumption expenditures in the National Accounts. By convention, in the National Accounts Final consumption expenditures are considered as individual if the relevant flows belong to the following 2nd level COFOG groups:
 - (a) 7.1 Medical products, appliances and equipment
 - 7.2 Outpatient services
 - 7.3 Hospital services
 - 7.4 Public health services
 - (b) 8.1 Recreational and sporting services
 - 8.2 Cultural services
 - (c) 9.1 Pre-primary and primary education
 - 9.2 Secondary education
 - 9.3 Post-secondary non-tertiary education
 - 9.4 Tertiary education
 - 9.5 Education not definable by level
 - 9.6 Subsidiary services to education
 - (d) 10.1 Sickness and disability
 - 10.1 Old age
 - 10.2 Survivors
 - 10.3 Family and children
 - 10.4 Unemployment
 - 10.5 Housing
 - 10.6 Social exclusion not elsewhere classified.
- 28. Accordingly, Compensation of employees and Intermediate consumption etc. and Social transfers in kind (via market producers) which make up the largest part of Final consumption expenditures are considered as individual if they belong to the above mentioned 2^{nd} level groups.
- 29. In the National Accounts no split is available for Gross capital formation etc., Property income, Other current transfers, Capital transfers, Subsidies and Social benefits other than social transfers in kind¹¹. Following the split of final consumption expenditures, the split of these flows is made in the same way: flows belonging to the 2nd level COFOG groups mentioned in par. 27 are considered as individual, the remaining flows as collective.

Social transfers in kind corresponding to purchases of products supplied to households via market producers are included in Final consumption expenditures. Social benefits other than social transfers in kind are not and thus not split in individual and collective.

The distribution of cash transfers for collective goods among COFOG-Special groups

- 30. Cash transfers for collective goods are split among COFOG-Special groups as follows:
 - a. **International co-operation** consists of Other current transfers and Capital transfers in 2nd level COFOG groups *Executive and legislative organs, financial and fiscal affairs, external affairs*¹² and *Foreign aid*¹³.
 - b. **General purpose and block grants**¹⁴ consists of Other current transfers and Capital transfers in 2nd level COFOG group *Transfers of a general character between different levels of government*¹⁵.
 - c. **Interest** consists of Property income in the 2nd level COFOG group *Public Debt transactions*.
- 31. If for certain countries 2nd level COFOG groups are not available for sub-sectors, estimations have been made to identify the transfers in cash groups **International co-operation**, **General purpose and block grants** and **Interest**¹⁶. These estimations are the following:
 - **International co-operation**: it is assumed that Other current transfers and Capital transfers in 2nd level COFOG groups *Executive and legislative organs, financial and fiscal affairs, external affairs* and *Foreign aid* only exists at the level of central government, so that the general government number can be attributed to central government. Accordingly **International co-operation** at the sub-sectors of states, local government and social security are assumed to be zero.
 - General purpose and block grants: it is assumed that apart from the (imputed) Other current transfers and Capital transfers in 2nd level COFOG groups *Basic research*, *Executive and legislative organs*, *financial and fiscal affairs*, *external affairs* and *Foreign economic aid*¹⁷, there exist no Other current transfers and no Capital transfers in 1st level COFOG group *General public services* than those in 2nd level COFOG group *Transfers of a general character between different levels of government*. Accordingly, all Other current transfers and Capital transfers in the 1st level COFOG group *General Public Services* except the (imputed) Other current transfers and Capital transfers on *Basic research*, *Executive and legislative organs*, *financial and fiscal affairs*, *external affairs* and *Foreign economic aid* are identified as General purpose and block grants.
 - Interest: it is assumed that apart from the (imputed) Property income in 2nd level COFOG group *Basic Research*¹⁸ there exist no other Property income expenditures in the 1st level COFOG group *General public services* than those in 2nd level COFOG group *Public debt transactions*. Accordingly, all Property income in the 1st level COFOG group *General Public Services* except the (imputed) Property income in 2nd level COFOG group *Basic Research* is identified as Interest.

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These transfers mainly consist of contributions to international organisations.

¹³ These transfers consist of development aid.

In general government, the transfers between levels of government are consolidated and thus eliminated from the data. This implies that at the level of general government the group **General purpose and block grants** cannot occur.

All Other current transfers and Capital transfers in other COFOG groups, except those in the 2nd level groups *Executive and legislative organs, financial and fiscal affairs, external affairs* and *Foreign aid* (see under a) are considered as in kind because they are earmarked contributions.

¹⁶ The estimations methods have been tested for some countries for which 2nd level COFOG data were available and turned out to be acceptable.

Remember that if 2nd level COFOG data for sub-sectors are lacking, all Other current transfers and Capital transfers on *Executive and legislative organs, financial and fiscal affairs, external affairs* and on *Foreign economic aid* of General government are attributed to Central government (see under first bullet). The same is true for all expenditures on *Basic research* (see par. 34 below).

Note that if 2nd level COFOG data for sub-sectors are lacking, all expenditures of General government on *Basic research* are attributed to central government (see par. 34 below).

Cash transfers for individual goods

32. **Social cash transfers** consist of Social benefits other than transfers in kind in 1st level COFOG group *Social protection*. However, since the split of Social benefits in (a) social benefits other than social transfers in kind (= cash; D 62), and (b) social transfers in kind (= in kind, D6311_D63121_D63131) is not available by COFOG groups, an additional estimation is required to identify the cash group **Social cash transfers**. It is assumed that all Social benefits in 1st level COFOG group *Social protection* are cash expenditures¹⁹. All other flows in 1st level COFOG group Social protection are in kind. It deserves attention that this assumption implies that the distinction between **Social Services** and **Social cash transfers** in COFOG-Special does not entirely coincide with the distinction between social benefits other than social transfers in kind, and social transfers in kind of the economic classification.

The distribution of collective goods in kind among COFOG-Special groups

- 33. Expenditures for collective goods in kind are split among COFOG-Special groups as follows:
 - a. **General governance** services consists of all expenditures minus Subsidies in 1st level COFOG group *General public services*, and minus: (a) the (imputed) expenditures in 2nd level COFOG group *Basic Research*, (b) Other current and Capital transfers in 2nd level COFOG groups *Executive and legislative organs, financial and fiscal affairs, external affairs, Foreign aid* and *Transfers of a general character between different levels of government*, and (c) Property income in 2nd level COFOG group *Public debt transactions*.
 - b. **Basic research** consists of all expenditures minus Subsidies in 2nd level COFOG group *Basic research* of 1st level COFOG group *General public services*.
 - c. **Defence** consist of all expenditures minus Subsidies in 1st level COFOG group *Defence*.
 - d. **Public order and safety** consist of all expenditures minus Subsidies in 1st level COFOG group *Public order* and safety.
 - e. **Infrastructure and spatial development** consists of all expenditures minus Subsidies in 2nd level COFOG groups *Transport* and *Communication* of 1st level COFOG group *Economic Affairs* and in the 1st level COFOG group *Housing and community amenities*.
 - f. Market regulation: consists of all expenditures minus Subsidies in (a) 2nd level COFOG groups General economic, commercial and labour affairs, Agriculture, forestry, fishing and hunting, Fuel and energy, Mining, manufacturing and construction, Other industries, Research and development economic affairs, and Economic affairs not elsewhere classified of 1st level COFOG group Economic Affairs, (b) 2nd level COFOG groups Broadcasting and publishing services, Religious and other community services, Research and development recreation, culture and religion and Recreation, culture and religion not elsewhere classified of 1st level COFOG groups Research and development Education and Education not elsewhere classified of 1st level COFOG groups Research and development Health and Health not elsewhere classified of 1st level COFOG group Health, (e) 2nd level COFOG groups Research and development Social protection and Social protection not elsewhere classified of 1st level COFOG group Environmental protection.
- 34. If for certain countries 2^{nd} level COFOG groups are not available for sub-sectors, estimations are made to identify the expenditures for **Basic research** and for **Market regulation**. These estimations are the following:

The assumption was tested for five countries (Australia, Denmark, Germany, Japan and Korea) and turned out to be acceptable.

If there are any Social benefits in 2nd level COFOG groups *Research and development Social protection* and *Social Protection* not elsewhere classified they are excluded from **Market regulation** in connection with the estimation procedure of **Social cash transfers** (see par. 32).

- Basic research: it is assumed that Basic research only exists in central government, so that the General government number can be attributed to Central government²¹. Accordingly, **Basic research** at the subsectors of states, local government and social security is assumed to be zero.
- Market regulation: it is assumed that the proportion of Market regulation in 1st level COFOG groups (a) Economic affairs, (b) Recreation, culture and religion, (c) Health, (d) Education and (e) Social protection is identical in all sub-sectors to the proportion of Market regulation in these 1st level COFOG groups in General government.

The distribution of individual goods in kind among COFOG-Special groups

- 35. Expenditures for individual goods in kind are split among COFOG-Special groups as follows:
 - a. Non-market recreation, culture and religion consist of all expenditures minus Subsidies and minus expenditures attributed to Market regulation in 1st level COFOG group Recreation, culture and religion.
 - b. Social services consists of all expenditures minus Subsidies, minus Social benefits and minus expenditures attributed to Market regulation in 1st level COFOG group *Social protection*.
 - c. Health consists of all expenditures minus Subsidies and minus expenditures attributed to Market regulation in the 1st level COFOG group Health.
 - d. Education consists of all expenditures minus Subsidies and minus expenditures attributed to Market regulation in the 1st level COFOG group Education.
 - e. Market subsidies consist of all expenditures for subsidies in all 1st level COFOG groups.

The split described in par. 35 under e. implies that subsidies in all COFOG groups are always considered as expenditures for individual goods. The reasons are twofold. First, subsidies in these groups are used to finance individual goods (think of environmental subsidies, public transport subsidies, subsidies to keep uncompetitive industries alive, etc.). One could reason that what these transfers are subsidising is the external or redistributive effect, not the individual good itself; the external or redistributive effect is collective. However, this is true for all goods that the SNA defines as individual (most expenditures for health, education, social protection). In all these cases the reason for public funding is the external or redistributive effect. Nevertheless these goods are defined as individual, because what counts is the nature of the goods, not the external or redistributive effect. Analogously, in COFOG-Special an energy conservation subsidy to a car-maker is considered as individual because a car is an individual good. Second, there is no reason to assume that the public funding share of a subsidised individual good has any relation to the size of the external or distributive effect. Goods may become subsidised because of rent seeking, lobbying, etc. Perhaps there is no external or redistributive effect at all²².

The assumption was tested for some countries and turned out to be acceptable. However, it is known that in at least some federal countries (Austria, the United States), the sub-sector of states also contributes to the financing of basic research. This means that the procedure may lead to a certain overestimation of central government expenditure on basic research in those countries and an underestimation (namely at zero) of state expenditures for this purpose.

An alternative way of distinguishing between subsidies for Individual and Collective goods would be to treat consumer subsidies as expenditures for individual goods and producer subsidies as expenditures for collective goods. However, from an economic point of view this way of splitting makes little sense; in competitive markets all subsidies in the mentioned COFOG groups finally end up in the pocket of the consumer.

Renaming of COFOG-Special groups

- 37. Apart from the three splits that COFOG-Special adds to regular COFOG, COFOG-Special deviates from regular COFOG in that some regular COFOG groups have been split or merged. This is the case for:
 - General public services has for the transfers in cash part been split in: International co-operation, General purpose and block grants and Interest, and for the goods in kind part in General governance services and Basic research.
 - *Economic affairs* has for the collective goods in kind part been split in **Infrastructure and spatial** development and **Market regulation**.
 - A Collective goods in kind part of *Housing and community amenities* have been merged with a Collective goods in kind, part of *Economic affairs*, to form the group **Infrastructure and spatial development**.
 - Collective goods in kind parts of *Environmental protection, Economic affairs, Health, Recreation, culture and religion, Education* and *Social protection* have been merged to form the group **Market regulation**.
 - Individual goods in kind parts of all 1st level COFOG groups have been merged to form the group **Subsidies**.
 - The Individual goods in kind part of 1st level COFOG group of *Social protection* have been split off to form the group **Social services**. The remaining individual transfers in cash part forms the group **Social cash transfers**.
- 38. For the sake of simplicity and in order to avoid using terms that have a different meaning in regular COFOG or in the economic classification, new names were introduced for the COFOG-Special groups that are generated by splits or mergers²³.
- 39. Annex I summarizes the computation of the expenditure tables. The methods used imply that the totals of the tables are based on Eurostat data.

Revenues

- 40. Data on tax revenues other than social contributions, social contributions, grants and non-tax non-grant revenue are available from the OECD statistics. The table also provides information on grants computed from Eurostat expenditure data. This provides a partial specification of the current and capital transfers.
- 41. Social security contributions are sometimes treated as (earmarked) taxes (for instance in OECD Revenue Statistics), but in the revenue table they are presented as a separate kind of revenues in line with the SNA93.
- 42. Both the earmarked and non-earmarked grants are taken from the expenditure data. The earmarked grants are calculated by adding up Other current and Capital transfers of all regular COFOG groups except Transfers of a general character between different levels of government flowing to a sub-sector from all other sub-sectors (according to Eurostat table 11 for each sub-sector)²⁴. The non-earmarked grants are calculated by adding up Other current and Capital transfer of the 2nd level COFOG group Transfers of a general character between different levels of government flowing to a sub-sector from all other sub-sectors (according to Eurostat table 11 for each sub-sector). Note that grants from other levels of government do not occur in the general government table because of consolidation.
- 43. Non-tax non-grant revenues are also available from the OECD statistics. The non-tax non-grant revenues consist of: (a) Sales and fees, (b) Property income, and (c) Subsidies.
- 44. Annex II summarizes the computation of the revenue tables.

With the exception of **Basic research** which is also the name of the regular COFOG group *Basic research*.

²⁴ If 2nd level COFOG data are not available for sub-sectors, the estimation method explained in par. 31 will be used.

Employment by COFOG-Special groups

- 45. The PFED derives employment by COFOG-Special groups from employment by COFOG groups in the same way as it derives expenditures by COFOG-Special groups from expenditures by COFOG groups. Employment data by COFOG groups are starting to become available from the International Labour Organisation (Laborsta database) as from 2011. Laborsta data will not only be available in persons employed but also in full time equivalents.
- 46. Employment can only occur in the 11 goods in kind groups that have compensation of employment as one of their expenditure components. In cases where a COFOG-Special group is formed by summation or subtraction of 2nd level COFOG groups, employment in the 1st level COFOG group is split over 2nd level COFOG groups in proportion to the correspondent compensation of employees component in their funding²⁵.
- 47. In cases were employment by COFOG groups is not yet available from the Laborsta database, an estimation method has been used. According to this method, employment in COFOG-Special groups is derived from employment in general government and its sub-sectors by distribution of (sub-)sector employment over COFOG-Special groups in proportion to the compensation of employees component of expenditures, while taking account of salary differences between COFOG-Special groups.
- 48. Salary information is available in international databases by the ISIC classification (International Standard Industrial Classification of all Economic Activities), known in Eurostat as the NACE classification (Nomenclature générale des Activités économiques dans la Communauté Européenne; Statistical classification of economic activities in the European Union). In view of the spread of annual salaries in ISIC groups (available from Eurostat labour market statistics, three salary groups have been distinguished for the distribution of (sub-)sector employment over COFOG-Special groups:
 - 1. COFOG-Special group Health;
 - 2. COFOG-Special group Education;
 - 3. All other COFOG-Special groups in kind (in COFOG-Special groups in cash there is no employment).
- 49. Average full time salaries for these groups will provisionally²⁶ be taken from Eurostat data (labour market statistics) for NACE groups Q (Health), P (Education) and O (Public Administration and defence; compulsory social security)²⁷.
- 50. The estimation method assumes that the average salaries per FTE in the three groups will have the same proportional relations in all (sub-)sectors although the absolute amounts may be different per (sub-) sector.
- 51. The distribution procedure proceeds in two steps. First, a standardized average full time salary index for COFOG-Special groups in general government and the sub-sectors of general government is defined. The index is a measure for the average annual salary of an employee in a COFOG-Special group, relative to the average annual salary of an employee in the (sub-)sector (the index for the average salary in the (sub-)sector = 1)²⁸.

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For instance, as far as compensation of employees is concerned, the COFOG-Special group General governance services consists of 1st level regular COFOG group General public services minus 2nd level regular COFOG group Basic research. Provided that employment for General public services is available, employment for Basic research is derived as the share of employment for General public services that is proportional to the share of compensation of employees for Basic research in compensation of employees for General public services.

The OECD Secretariat is conducting test procedures on data from labour market statistics and other sources. A definitive decision about the source to be used will be taken later. It is also possible that salary data from national sources will be used.

This is possible because until now the PFED contains only EU countries.

Note that average salary data for FTEs are only used to derive the index. For this reason it does not matter whether the average salary data include the same components as compensation of employees data (in particular pension premiums and imputed employer's social security contributions), as long as they all do in the same way and as long as the components are roughly proportional to compensation per employee.

52. Second, full time employment in the COFOG-Special groups in the (sub-)sectors is computed, taking account of the salary differences between COFOG-Special groups. The formula used amounts to:

This formula implies that if average full time salary in the COFOG-Special group is higher than average in the subsector, employment in the COFOG-Special group is lower (compared to an equal distribution).

- 53. Employment in the (sub-)sector in FTEs is available from the Laborsta database. If Laborsta does only provide (sub-)sector employment in persons employed (headcount) a conversion procedure is applied. For that purpose total hours worked per year in NACE group O: Public administration and defence, compulsory social security (Eurostat Labour market statistics) is divided by persons employed (headcount) in NACE group O (Eurostat labour market statistics). This yields the average hours worked per person per year in NACE group O. The conversion coefficient is now defined as average hours worked per person employed per year in NACE group O divided by hours worked per year by an FTE (as defined by national legislation²⁹). This coefficient is probably somewhat lower than 1. The conversion coefficient is applied to (sub-)sector employment in persons employed (headcount) in order to obtain (sub-)sector employment in FTEs.
- 54. For reasons of internal consistency, full time employment in COFOG-Special groups in general government is computed as the sum of full time employment in COFOG-Special groups in the sub-sectors, if sub-sector employment data are available (see Annex III). If sub-sector employment data are not available, COFOG-Special groups can only be estimated for general government employment, which in that case is done by direct application of the formula mentioned in par. 52.
- 55. Annex III contains a more details of the estimation method and shows that it meets some consistency conditions.

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Data on official full time working hours (as defined by national legislation) can be found in "Government at a Glance 2011", Table D4 (OECD, 2011).

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Annex I -- Methods used to construct the COFOG-Special expenditure tables

Collective/ Cash/		ash/	Source (table 1100)			
individual	in kind	COFOG-Special	COFOG 1 st & 2 nd level	Economic classification		
	Goods in kind	General governance services	Executive and legislative organs, financial and fiscal affairs, external affairs (011)	Compensation of employees Intermediate consumption etc. Gross capital formation etc. Property income Social benefits		
			Foreign economic aid (012)	Compensation of employees Intermediate consumption etc. Gross capital formation etc. Property income Social benefits		
			General services (013)	Compensation of employees Intermediate consumption etc. Gross capital formation etc. Property income Other current transfers Capital transfers Social benefits		
			Research and Development General public services (015)	Compensation of employees Intermediate consumption etc, Gross capital formation etc. Property income Other current transfers Capital transfers Social benefits		
			General public service not elsewhere classified (016)	Compensation of employees Intermediate consumption etc, Gross capital formation etc. Property income Other current transfers Capital transfers Social benefits		
			Public debt transactions (017)	Compensation of employees Intermediate consumption etc. Gross capital formation etc. Other current transfers Capital transfers Social benefits		
			Transfers of a general character between different levels of government (018)	Compensation of employees Intermediate consumption etc. Gross capital formation etc. Property income Social benefits		
		Basic research	Basic research (014)*	Compensation of employees Intermediate consumption etc. Gross capital formation etc. Property income Other current transfers Capital transfers Social benefits		
		Defence	Defence (02)	Compensation of employees Intermediate consumption etc. Gross capital formation etc. Property income Other current transfers Capital transfers Social benefits		

Public order and safety	Public order and safety (03)	Compensation of employees
i ublic order and safety	r unic order and sarety (03)	Compensation of employees Intermediate consumption etc. Gross capital formation etc. Property income Other current transfers Capital transfers Social benefits
Infrastructure and spatial development	Transport (045)	Compensation of employees Intermediate consumption etc. Gross capital formation etc. Property income Other current transfers Capital transfers Social benefits
	Communication (046)	Compensation of employees Intermediate consumption etc. Gross capital formation etc. Property income Other current transfers Capital transfers Social benefits
	Housing and community amenities (06)	Compensation of employees Intermediate consumption etc. Gross capital formation etc. Property income Other current transfers Capital transfers Social benefits
Market regulation	General economic, commercial and labour affairs (041)**	Compensation of employees Intermediate consumption etc. Gross capital formation etc. Property income Other current transfers Capital transfers Social benefits
	Agriculture, forestry, fishing and hunting (042)**	Compensation of employees Intermediate consumption etc. Gross capital formation etc. Property income Other current transfers Capital transfers Social benefits
	Fuel and energy (043)**	Compensation of employees Intermediate consumption etc. Gross capital formation etc. Property income Other current transfers Capital transfers Social benefits
	Mining, manufacturing and construction (044)**	Compensation of employees Intermediate consumption etc. Gross capital formation etc. Property income Other current transfers Capital transfers Social benefits
	Other industries (047)**	Compensation of employees Intermediate consumption etc. Gross capital formation etc. Property income Other current transfers Capital transfers Social benefits

	Research and Development economic	Compensation of employees
	affairs (048)**	Intermediate consumption etc.
		Gross capital formation etc.
		Property income
		Other current transfers
		Capital transfers
		Social benefits
	Economic affairs not elsewhere	Compensation of employees
	classified (049)**	Intermediate consumption etc.
		Gross capital formation etc.
		Property income
		Other current transfers
		Capital transfers
		Social benefits
	Environmental protection (05)**	Compensation of employees
		Intermediate consumption etc.
		Gross capital formation etc.
		Property income
		Other current transfers
		Capital transfers
		Social benefits
	Research and development Health	Compensation of employees
	(75)**	Intermediate consumption etc.
		Gross capital formation etc.
		Property income
		Other current transfers
		Capital transfers
		Social benefits
	Health not elsewhere classified	Compensation of employees
	(76)**	Intermediate consumption etc.
		Gross capital formation etc.
		Property income
		Other current transfers
		Capital transfers
		Social benefits
	Broadcasting and publishing services	Compensation of employees
	(83)**	Intermediate consumption etc.
		Gross capital formation etc.
		Property income
		Other current transfers
		Capital transfers
		Social benefits
	Religious and other community	Compensation of employees
	services (84)**	Intermediate consumption etc.
		Gross capital formation etc.
		Property income
		Other current transfers
		Capital transfers
		Social benefits
	Research and development	Compensation of employees
	Recreation, culture and religion	Intermediate consumption etc.
	(85)**	Gross capital formation etc.
		Property income
		Other current transfers
		Capital transfers
	-	Social benefits
	Recreation, culture and religion not	Compensation of employees
	elsewhere classified (86)**	Intermediate consumption etc.
		Gross capital formation etc.
		Property income
		Other current transfers
		Capital transfers
1		Social benefits

			Research and development Education (097)** Education not elsewhere classified	Compensation of employees Intermediate consumption etc. Gross capital formation etc. Property income Other current transfers Capital transfers Social benefits Compensation of employees
			(98)**	Intermediate consumption etc. Gross capital formation etc. Property income Other current transfers Capital transfers Social benefits
			Research and development Social protection (108)**	Compensation of employees Intermediate consumption etc. Gross capital formation etc. Property income Other current transfers Capital transfers
			Social protection not elsewhere classified (109)**	Compensation of employees Intermediate consumption etc. Gross capital formation etc. Property income Other current transfers Capital transfers
	Transfers in cash	International co- operation	Executive and legislative organs, financial and fiscal affairs, external affairs (011)* Foreign economic aid (012)*	Other current transfers Capital transfers Other current transfers
		General purpose and block grants	Transfers of a general character between different levels of government (018)***	Capital transfers Other current transfers Capital transfers Capital transfers
		Interest	Public debt transactions (017)****	Property income
Individual goods	Goods in kind	Health	Medical products, appliances and equipment (71)	Compensation of employees Intermediate consumption etc. Gross capital formation etc. Property income Other current transfers Capital transfers Social benefits
			Outpatient services (72)	Compensation of employees Intermediate consumption etc. Gross capital formation etc. Property income Other current transfers Capital transfers Social benefits
			Hospital services (73)	Compensation of employees Intermediate consumption etc. Gross capital formation etc. Property income Other current transfers Capital transfers Social benefits
			Public health services (74)	Compensation of employees Intermediate consumption etc. Gross capital formation etc. Property income Other current transfers Capital transfers Social benefits

Non-market recreation, culture and religion	Recreational and sporting services (81)	Compensation of employees Intermediate consumption etc. Gross capital formation etc.
		Property income Other current transfers Capital transfers
		Social benefits
	Cultural services (82)	Compensation of employees
		Intermediate consumption etc.
		Gross capital formation etc.
		Property income
		Other current transfers
		Capital transfers Social benefits
Education	Pre-primary and primary education	Compensation of employees
	(91)	Intermediate consumption etc.
		Gross capital formation etc.
		Property income Other current transfers
		Capital transfers
		Social benefits
	Secondary education (92)	Compensation of employees
		Intermediate consumption etc.
		Gross capital formation etc.
		Property income
		Other current transfers
		Capital transfers
		Social benefits
	Postsecondary non-tertiary education (93)	Compensation of employees
	(93)	Intermediate consumption etc. Gross capital formation etc.
		Property income
		Other current transfers
		Capital transfers
		Social benefits
	Tertiary education (94)	Compensation of employees
		Intermediate consumption etc.
		Gross capital formation etc.
		Property income
		Other current transfers Capital transfers
		Social benefits
	Subsidiary services to education ((%)	Compensation of employees
		Intermediate consumption etc.
		Gross capital formation etc.
		Property income
		Other current transfers
		Capital transfers
	Education not definable by level (96)	Social benefits Compensation of employees
	Education not definable by level (96)	Intermediate consumption etc.
		Gross capital formation etc.
		Property income
		Other current transfers
		Capital transfers
		Social benefits

	Social services	Sickness and disability (101)	Compensation of employees
			Intermediate consumption etc.
			Gross capital formation etc,
			Property income
			Other current transfers
			Capital transfers
		Old age (102)	Compensation of employees
			Intermediate consumption etc.
			Gross capital formation etc,
			Property income
			Other current transfers
			Capital transfers
		Survivors (103)	Compensation of employees
		Survivors (103)	Intermediate consumption etc.
			Gross capital formation etc,
			Property income
			Other current transfers
			Capital transfers
		Family and children (104)	Compensation of employees
		Family and children (104)	
			Intermediate consumption etc.
			Gross capital formation etc,
			Property income
			Other current transfers
		TT 1 (105)	Capital transfers
		Unemployment (105)	Compensation of employees
			Intermediate consumption etc.
			Gross capital formation etc,
			Property income
			Other current transfers
			Capital transfers
		Housing (106)	Compensation of employees
			Intermediate consumption etc.
			Gross capital formation etc,
			Property income
			Other current transfers
			Capital transfers
		Social exclusion not elsewhere	Compensation of employees
		classified (107)	Intermediate consumption etc.
			Gross capital formation etc,
			Property income
			Other current transfers
			Capital transfers
	Market subsidies	All COFOG groups (01-10)	Subsidies
Transfers in cash	Social cash transfers	Social protection (10)	Social benefits
3.5			

^{*} If 2nd level COFOG data are lacking for sub-sectors, the general government figure is attributed to central government. See par. 31 and 34.

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^{**} If 2nd level COFOG data are lacking for sub-sectors it is assumed that the proportion of **Market regulation** in 1st level COFOG groups (a) *Economic affairs*, (b) *Recreation*, *culture and religion*, (c) *Health*, (d) *Education* and (e) *Social protection* is identical in all sub-sectors to the proportion of **Market regulation** in these 1st level COFOG groups in General government. See par. 34.

^{***} If 2nd level COFOG data are lacking for sub-sectors, it is assumed that apart from the (imputed) other current transfers and capital transfers in 2nd level COFOG groups *Basic research, Executive and legislative organs, financial and fiscal affairs, external affairs* and *Foreign economic aid,* there exist no other current transfers and no capital transfers in 1st level COFOG group *General public services* than those in 2nd level COFOG group *Transfers of a general character between different levels of government.* See par. 31.

^{****} If 2nd level COFOG data are lacking for sub-sectors, it is assumed that apart from the (imputed) Property income in 2nd level COFOG group *Basic Research*³⁰ there exist no other Property income expenditures in the 1st level COFOG group *General public services* than those in 2nd level COFOG group *Public debt transactions*. See par. 34.

Annex II -- Methods used to construct the revenue tables

Government at a Glance Public Budgeting and Employment	OECD GOVACS	GOVACS Code
Taxes		
Indirect taxes	Taxes on production and imports, receivable	GD2R
Direct taxes	Current taxes on income and wealth, receivable	GD5R
Capital taxes	Capital taxes	GD91R
Social contributions	<u> </u>	
Social contributions	Social contributions	GD61R
Transfers	. L	
Current and capital transfers	Current and capital transfers, receivable	GD7R GD92R_D99R
	Of which earmarked grants from other units of government (Eurostat)	-
	Of which non-earmarked grants from other units of government (Eurostat)	-
Non-tax non-grant revenues		
Sales and fees	Market output and output for own final use	GP11_P12R
	Payments for non-market output	GP131R
Property income	Property income, receivable	GD4R
Subsidies	Other subsidies on production, receivable	D39R
Total revenues	Total revenues	GTRGS13

Annex III -- Distribution of (sub-)sector employment over COFOG-Special groups

- 1. This annex explains the distribution procedure in the same two steps as the main text of this note.
- 2. First, a standardized average full time salary index for COFOG-Special groups in the sub-sectors of general government is defined. The indexes are defined relative to average salary for full time employment in the sub-sectors, as follows:

```
Ac = Cc / Ec
Sc1 = Ac1/Ac
Sc2 = Ac2/Ac
Sc3 = Ac3/Ac
Al = Cl / El
Sl1 = Al1/Al
Sl2 = Al2/Al
```

S13 = A13/A1

Idem for other sub-sectors if they exist.

Given that $Ac1: Ac2: Ac3 = \hat{A}g1: \hat{A}g2: \hat{A}g3$ (or $Ac1/Ac2 = \hat{A}g1/\hat{A}g2$ and $Ac1/Ac3 = \hat{A}g1/\hat{A}g3$), it follows that:

```
Sc1 = (\hat{A}g1/Cc) * (Cc1/\hat{A}g1 + Cc2/\hat{A}g2 + Cc3/\hat{A}g3)

Sc2 = (\hat{A}g2/Cc) * (Cc1/\hat{A}g1 + Cc2/\hat{A}g2 + Cc3/\hat{A}g3)

Sc3 = (\hat{A}g3/Cc) * (Cc1/\hat{A}g1 + Cc2/\hat{A}g2 + Cc3/\hat{A}g3)
```

Furthermore, given that Al1 : Al2 : Al3 = $\hat{A}g1$: $\hat{A}g2$: $\hat{A}g3$ (or Al1/Al2 = $\hat{A}g1/\hat{A}g2$ and Al1/Al3 = $\hat{A}g1/\hat{A}g3$), it follows that:

```
S11 = (\hat{A}g1/C1) * (C11/\hat{A}g1 + C12/\hat{A}g2 + C13/\hat{A}g3)
S12 = (\hat{A}g2/C1) * (C11/\hat{A}g1 + C12/\hat{A}g2 + C13/\hat{A}g3)
S13 = (\hat{A}g3/C1) * (C11/\hat{A}g1 + C12/\hat{A}g2 + C13/\hat{A}g3)
```

with:

 $\hat{A}g1$ = average salary per FTE in COFOG-Special group Health in general government $\hat{A}g2$ = average salary per FTE in COFOG-Special group Education in general government $\hat{A}g3$ = average salary per FTE in all other COFOG-Special groups in general government

Ac1 = average salary per FTE in COFOG-Special group Health in central government Ac2 = average salary per FTE in COFOG-Special group Education in central government Ac3 = average salary per FTE in all other COFOG-Special groups in central government Ac = average salary per FTE in central government

Cc1 = compensation of employment in COFOG-Special group Health in central government

Cc2 = compensation of employment in COFOG-Special group Education in central government

Cc3 = compensation of employment in all other COFOG-Special groups in central government

Cc = compensation of employment in central government

All = average salary per FTE in COFOG-Special group Health in local government

Al2 = average salary per FTE in COFOG-Special group Education in local government

Al3 = average salary per FTE in all other COFOG-Special groups in local government

Al = average salary per FTE in local government

Cl1 = compensation of employment in COFOG-Special group Health in local government

Cl2 = compensation of employment in COFOG-Special group Education in local government

C13 = compensation of employment in all other COFOG-Special groups in local government

Cl = compensation of employment in local government

Sc1 = standardized average salary index for COFOG-Special group Health in central government

Sc2 = standardized average salary index for COFOG-Special group Education in central government

Sc3 = standardized average salary index for all other COFOG-Special groups in central government

S11 = standardized average salary index for COFOG-Special group Health in local government

Sl2 = standardized average salary index for COFOG-Special group Education in local government

S13 = standardized average salary index for all other COFOG-Special groups in local government

3. Second, employment in FTEs for COFOG-Special groups in the subsectors is computed, taking account of average salaries per FTE in these COFOG-Special groups, as follows:

$$Ec1 = (Cc1 * Eg) / (Cc * Sc1)$$

$$Ec2 = (Cc2 * Eg) / (Cc * Sc2)$$

$$Ec3 = (Cc3 * Eg) / (Cc * Sc3)$$

$$El1 = (Cl1 * Eg) / (Cl * Sl1)$$

$$El2 = (Cl2 * Eg) / (Cl * Sl2)$$

$$E13 = (C13 * Eg) / (C1 * S13)$$

Idem for other subsectors if they exist.

General government eemployments in COFOG-Special groups is computed as sum of full time employment in COFOG-Special groups in the sub-sectors:

$$Eg1 = Ec1 + El1$$

$$Eg2 = Ec2 + El2$$

$$Eg3 = Ec3 + El3$$

However, if total employment in sub-sectors is not available, employment in COFOG-Special groups in sub-sectors cannot be computed and COFOG-Special groups in general government has to be estimated directly by:

```
Eg1 = (Cg1 * Eg) / (Cg * Sg1)
Eg2 = (Cg2 * Eg) / (Cg * Sg2)
Eg3 = (Cg3 * Eg) / (Cg * Sg3)
```

with:

Eg1 = employment in FTEs in COFOG-Special group Health in general government Eg2 = employment in FTEs COFOG-Special group Education in general government Eg3 = employment in FTEs in all other COFOG-Special groups in general government Eg = employment in FTEs in general government

Ec1 = employment in FTEs in COFOG-Special group Health in central government Ec2 = employment in FTEs in COFOG-Special group Education in central government Ec3 = employment in FTEs in all other COFOG-Special groups in central government Ec = employment in FTEs in central government

El1 = full time employment in COFOG-Special group Health in local government El2 = full time employment in COFOG-Special group Education in local government El3 = full time employment in all other COFOG-Special groups in local government El = employment in FTEs in local government

Cg1 = compensation of employment in COFOG-Special group Health in general government Cg2 = compensation of employment in COFOG-Special group Education in general government Cg3 = compensation of employment in all other COFOG-Special groups in general government Cg = compensation of employment in general government

Sg1 = standardized average salary index for COFOG-Special group Health in general government Sg2 = standardized average salary index for COFOG-Special group Education in general government Sg3 = standardized average salary index for all other COFOG-Special groups in general government

4. Note that the consistency conditions on total employment in the sub-sectors are met:

```
 \begin{aligned} \text{Ec1} + \text{Ec2} + \text{Ec3} &= \left\{ \left( \text{Cc1*Ec} \right) / \left( \text{Cc * Sc1} \right) \right\} + \left\{ \left( \text{Cc2*Ec} \right) / \left( \text{Cc * Sc2} \right) \right\} + \left\{ \left( \text{Cc3*Ec} \right) / \left( \text{Cc * Sc3} \right) \right\} \\ &= \left( \text{Ec} / \text{Cc} \right) * \left( \text{Cc1/Sc1} + \text{Cc2/Sc2} + \text{Cc3/Sc3} \right) \\ &= \left\{ \text{Ec} / \left( \text{Cc1/Ag1} + \text{Cc2/Ag2} + \text{Cc3/Ag3} \right) \right\} * \left( \text{Cc1/Ag1} + \text{Cc2/Ag2} + \text{Cc3/Ag3} \right) \\ &= \text{Ec} \end{aligned}
```

and:

```
 El1 + El2 + El3 = \frac{\text{Cl1*El}}{\text{Cl1*El}} + \frac{\text{Cl2*El}}{\text{Cl1*Sl2}} + \frac{\text{Cl3*El}}{\text{Cl1*Sl3}} + \frac{\text{Cl2*El}}{\text{Cl1/Sl1}} + \frac{\text{Cl2*El}}{\text{Cl3/Sl3}} 
 = \frac{\text{El}}{\text{Cl1/Ag1}} + \frac{\text{Cl2/Ag2}}{\text{Cl3/Ag3}} + \frac{\text{Cl1/Ag1}}{\text{Cl1/Ag1}} + \frac{\text{Cl2/Ag2}}{\text{Cl3/Ag3}} + \frac{\text{Cl1/Ag1}}{\text{Cl1/Ag1}} + \frac{\text{Cl2/Ag2}}{\text{Cl3/Ag3}} + \frac{\text{Cl1/Ag1}}{\text{Cl1/Ag1}} + \frac{\text{Cl2/Ag2}}{\text{Cl3/Ag3}} + \frac{\text{Cl1/Ag1}}{\text{Cl1/Ag1}} + \frac{\text{Cl2/Ag2}}{\text{Cl1/Ag1}} + \frac{\text{Cl2/Ag2}}{\text{Cl1/Ag3}} + \frac{\text{Cl2/Ag3}}{\text{Cl1/Ag3}} + \frac{\text{Cl2/Ag3}}{\text{Cl1/Ag1}} + \frac{\text{Cl2/Ag3}}{\text{Cl1/Ag3}} + \frac{\text{Cl1/Ag3}}{\text{Cl1/Ag3}} + \frac{\text{Cl1/Ag3}}{\text{Cl1/Ag3}} + \frac{\text{Cl1/Ag3}}{\text{
```

5. Note also that the consistency condition on the source data Ec + El = Eg assures that the consistency condition on total general government employment is met:

$$Eg1 + Eg2 + Eg3 = (Ec1 + El1) + (Ec2 + El2) + (Ec3 + El3)$$
$$= (Ec1 + Ec2 + Ec3) + (El1 + El2 + El3)$$
$$= Ec + El$$
$$= Eg$$

6. Table 1 summarizes the computations. The data provided with an asterix between parentheses (*) are available from the data sources (OECD national accounts, and ILO Laborsta). In the formulas the * stands for multiplication.

Table 1 -- Distribution of employment in general government and subsectors over COFOG-Special groups if sub-sector employment totals are available

	Compensation of employment	Standardized average full-time salary index	Employment
General government	Cg(*)		Eg(*)
COFOG- Special group Health	Cg1(*)	Eg1 = Ec1 + El1	
COFOG- Special group Education	Cg2(*)		Eg2 = Ec2 + El2
All other COFOG- Special groups	Cg3(*)		Eg3 = Ec3 + El3
Central government	Сс	1	Ec(*)
COFOG- Special group Health	Cc1(*)	Sc1 = (Âg1/Cc) * (Cc1/Âg1 + Cc2/Âg2 + Cc3/Âg3)	Ec1 = (Cc1 * Ec) / (Cc * Sc1)
COFOG- Special group Education	Cc2(*)	Sc2 = (Âg2/Cc) * (Cc1/Âg1 + Cc2/Âg2 + Cc3/Âg3)	Ec2 = (Cc2 * Ec) / (Cc * Sc2)
All other COFOG- Special groups	Cc3(*)	Sc3 = (Âg3/C) * (Cc1/Âg1 + Cc2/Âg2 + Cc3/Âg3)	Ec3 = (Cc3 * Ec) / (Cc * Sc3)
Local government	CI(*)	1	EI (*)
COFOG- Special group Health	Cl1(*)	SI1 = (Âg1/Cl) * (Cl1/Âg1 + Cl2/Âg2 + Cl3/Âg3)	El1 = (Cl1 * El) / (Cl * l1)
COFOG- Special group Education	Cl2(*)	SI2 = (Âg2/CI) * (CI1/Âg1 + CI2/Âg2 + CI3/Âg3)	E12 = (C12 * E1) / (C1 * S12)
All other COFOG- Special groups	Cl3(*)	SI3 = (Âg3/Cl) * (Cl1/Âg1 + Cl2/Âg2 + Cl3/Âg3)	E13 = (C13 * E1) / (C1 * S13)

Table 2 – Distribution of employment in general government over COFOG-Special groups if sub-sector employment totals are not available

	Compensation of employment	Standardized average full-time salary index	Employment
General government	Cg(*)	1	Eg(*)
COFOG- Special group Health	Cg1(*)	Sg1 = (Âg1/Cg) * (Cg1/Âg1 + Cg2/Âg2 + Cg3/Âg3)	Eg1 = (Cg1 * Eg) / (Cg * Sg1)
COFOG- Special group Education	Cg2(*)	Sg2 = (Âg2/Cg) * (Cg1/Âg1 + Cg2/Âg2 + Cg3/Âg3)	Eg2 = (Cg2 * Eg) / (Cg * Sg2)
All other COFOG- Special groups	Cg3(*)	Sg3 = (Âg3/Cg) * (Cg1/Âg1 + Cg2/Âg2 + Cg3/Âg3)	Eg3 = (Cg3 * Eg) / (Cg * Sg3)

Annex IV -- Complete PFED tables for Estonia

Expenditures

Estonia-General government					Expenditure	es(mlnEEK)			
COFOG Special	Transaction	2002	2003	2004	2005	2006	2007	2008	2009
Total .	Compensation of employees	798.4	888.9	985.2	1104.1	1242.2	1526.2	1830.1	1773.2
	Intermediate consumption etc.	599.3	691.6	685.5	778.4	880.7	1001.5	1147.1	1070.4
	Subsidies	76.1	75.1	76.8	83	114.5	137.5	161.4	137.4
	Property income, consolidated	16.3	18.2	22	21.5	23.2	26.7	37.6	44.7
	Social benefits	802.4	883.5	1028.4	1150.2	1333.3	1583.8	1968.7	2208.6
	Other current transfers, consolidated	46.1	66.9	123.6	172.4	223.4	242	237.3	259
	Capital transfers, consolidated	27.3	38.1	43.2	38.3	110.9	148.1	189.1	99.6
	Gross capital formation etc.	416	373.2	326.6	408.2	571.3	777.5	850.5	667
	Total government expenditure	2781.9	3035.5	3291.3	3756.1	4499.5	5443.3	6421.8	6259.9
Collective goods	Compensation of employees	347.3	389.3	428.2	473.8	532	667.3	790.9	724.7
3	Intermediate consumption etc.	347.5	400.7	364.7	427.8	480.5	545.4	619.2	579.7
	Property income, consolidated	16.3	18.2	22	21.5	23.2	26.7	37.6	44.7
		0	0	1.9	2.8	3.4	7	7.9	9.6
	Social benefits	20.3	37.8	91.9	132.4	179.4	182.1	177.1	189.3
	Other current transfers, consolidated			26.9					
	Capital transfers, consolidated	25.7	33.7		33	102.3	138	172.2	88.3
	Gross capital formation etc.	250.6	211.7	170.7	207.1	272.7	444.8	445.6	421.3
Collective goods in kind	Total government expenditure	1007.7	1091.4	1106.3	1298.4	1593.5	2011.3	2250.5	2057.6
Collective goods in kind	Compensation of employees	347.3	389.3	428.2	473.8	532	667.3	790.9	724.7
	Intermediate consumption etc.	347.5	400.7	364.7	427.8	480.5	545.4	619.2	579.7
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	1.9	2.8	3.4	7	7.9	9.6
	Other current transfers, consolidated	16	29.3	44.4	49.6	47.6	56.7	57	66
	Capital transfers, consolidated	11.8	28.3	25.5	31.3	101.3	134.4	167.4	78.8
	Gross capital formation etc.	250.6	211.7	170.7	207.1	272.7	444.8	445.6	421.3
O	Total government expenditure	973.2	1059.3	1035.4	1192.4	1437.5	1855.6	2088	1880.1
General governance services	Compensation of employees	98.3	106.7	114.9	125	140.4	172.9	201.5	184.5
	Intermediate consumption etc.	84.6	87.2	77.8	77.1	85.1	90.5	104.7	95.6
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0.5	0.1	0.1	0.1	0.2	0.3
	Other current transfers, consolidated	1.3	2.8	1.5	2.5	2.5	3	3.4	7.7
	Capital transfers, consolidated	0	0	0	0	0.2	0	0	0
	Gross capital formation etc.	60.6	42.7	-22.7	-12.9	6.2	27.8	-49.2	8.6
	Total government expenditure	244.8	239.4	172	191.8	234.5	294.3	260.6	296.7
Basic research	Compensation of employees	9	10	10.7	10.8	13.1	14	17.7	17.6
	Intermediate consumption etc.	4.5	5	5.3	5.7	7.1	6.9	8	7.5
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0.3	0.5	0.8	1.2	1.6	2
	Other current transfers, consolidated	0.6	0.5	0	0.2	0	0.2	0	0.1
	Capital transfers, consolidated	0	0	0	0	0	0	0	0.3
	Gross capital formation etc.	0.2	0.3	5.6	3.5	6.4	10	15.4	12
	Total government expenditure	14.3	15.8	21.9	20.7	27.4	32.3	42.7	39.5
Defence	Compensation of employees	29.9	36.4	45.9	54.7	62	78.2	96	89.8
	Intermediate consumption etc.	38.5	68.5	45.2	65.9	79.7	90.1	111.1	133.1
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0.8	0.9	1	3.3	3.1	3.1
	Other current transfers, consolidated	0	0.2	0.6	0.6	0.8	1.6	0.5	0.4
	Capital transfers, consolidated	0.3	0	0	0	0	0.8	0	0
	Gross capital formation etc.	39.2	42.9	42.3	33.8	31.7	28.9	69.5	85.1
	Total government expenditure	107.9	148	134.8	155.9	175.2	202.9	280.2	311.5
Public order and safety	Compensation of employees	121.8	133.3	143.4	150.4	167.4	214.1	257.6	229.9
	Intermediate consumption etc.	51.7	54.8	57.3	55.8	63.3	77	74.6	65.3
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0.1	0.1	0.1	0.1	0.1	0.1
	Other current transfers, consolidated	0	0.2	1.7	1.5	1.4	2.1	1.5	1.6
	Capital transfers, consolidated	0.5	0.2	0	0	0	0	0	0.1
	Gross capital formation etc.	23.7	24.5	9.5	32.6	43.4	58	108	0.1 35.2
	Total government expenditure								35.2
Infrastructure and spatial		197.7 24.6	212.8 24	212 24.7	240.4 27	275.6 30.1	351.3 36	441.8 38.7	332.2
development	Compensation of employees								
	Intermediate consumption etc.	67.2	82.1	73.8	89.5	100.8	117	135.5	117.6
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0	0	0	0.1	0.2	0.1
	Other current transfers, consolidated	0	0	6	9	2.8	3.5	3.4	5.1
	Capital transfers, consolidated	0	2.3	1.8	7.2	15	20.1	43.5	16.7
	Gross capital formation etc.	88.4	66.8	114.5	140.4	187.9	270.5	263.4	132.4
	Total government expenditure	180.2	175.2	220.8	273.1	336.6	447.2	484.7	303.9
Market regulation	Compensation of employees	63.7	78.9	88.6	105.9	119	152.1	179.4	170.9
	Intermediate consumption etc.	101	103.1	105.3	133.8	144.5	163.9	185.3	160.6
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0.2	1.2	1.4	2.2	2.7	4
	Other current transfers, consolidated	14.1	25.6	34.6	35.8	40.1	46.3	48.2	51.1
	Capital transfers, consolidated	11	26	23.7	24.1	86.1	113.5	123.9	61.7
	Í.	Ī		04.5	0.7	2.0	40.0		l
	Gross capital formation etc.	38.5	34.5	21.5	9.7	-2.9	49.6	38.5	148

Collective goods in cash	Property income, consolidated	16.3	18.2	22	21.5	23.2	26.7	37.6	44.7
	Other current transfers, consolidated	4.3	8.5	47.5	82.8	131.8	125.4	120.1	123.3
	Capital transfers, consolidated	13.9	5.4	1.4	1.7	1	3.6	4.8	9.5
	Total government expenditure	34.5	32.1	70.9	106	156	155.7	162.5	177.5
International co-operation	Other current transfers, consolidated	4.3	8.5	47.2	82.7	131.7	125.3	120	123.2
	Capital transfers, consolidated	13.9	5.4	1.4	1.7	1	3.6	4.8	9.5
	Total government expenditure	18.2	13.9	48.6	84.4	132.7	128.9	124.8	132.7
General purpose and block grants	Other current transfers, consolidated	0	0	0.3	0.1	0.1	0.1	0.1	0.1
	Capital transfers, consolidated	0	0	0	0	0	0	0	0
	Total government expenditure	0	0	0.3	0.1	0.1	0.1	0.1	0.1
Interest	Property income, consolidated	16.3	18.2	22	21.5	23.2	26.7	37.6	44.7
Individual goods	Compensation of employees	451.1	499.6	557	630.3	710.2	858.9	1039.2	1048.5
	Intermediate consumption etc.	251.8	290.9	320.8	350.6	400.2	456.1	527.9	490.7
	Subsidies	76.1	75.1	76.8	83	114.5	137.5	161.4	137.4
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	802.4	883.5	1026.5	1147.4	1329.9	1576.8	1960.8	2199
	Other current transfers, consolidated	25.8	29.1	31.7	40	44	59.9	60.2	69.7
	· ·								
	Capital transfers, consolidated	1.6	4.4	16.3	5.3	8.6	10.1	16.9	11.3
	Gross capital formation etc.	165.4	161.5	155.9	201.1	298.6	332.7	404.9	245.7
Individual goods in kind	Total government expenditure	1774.2	1944.1	2185	2457.7	2906	3432	4171.3	4202.3
individual goods in kind	Compensation of employees	451.1	499.6	557	630.3	710.2	858.9	1039.2	1048.5
	Intermediate consumption etc.	251.8	290.9	320.8	350.6	400.2	456.1	527.9	490.7
	Subsidies	76.1	75.1	76.8	83	114.5	137.5	161.4	137.4
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	112.1	115.1	138.6	155	178.3	231.8	277.7	282.5
	Other current transfers, consolidated	25.8	29.1	31.7	40	44	59.9	60.2	69.7
	Capital transfers, consolidated	1.6	4.4	16.3	5.3	8.6	10.1	16.9	11.3
	Gross capital formation etc.	165.4	161.5	155.9	201.1	298.6	332.7	404.9	245.7
	Total government expenditure	1083.9	1175.7	1297.1	1465.3	1754.4	2087	2488.2	2285.8
Health	Compensation of employees	105.7	120.7	132.3	160.8	180.8	226.1	273.2	259.1
	Intermediate consumption etc.	80.2	90.7	106.7	113.3	126.9	153.4	183.9	177.4
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	100.6	102.8	122.8	136.9	155.8	200.8	240	242.7
	Other current transfers, consolidated	0.6	0.1	0.6	1.3	1.2	2.3	1.3	0.9
	Capital transfers, consolidated	0	2.4	2.6	2.2	2.5	3.3	2.6	2.6
	Gross capital formation etc.	31.3	31.6	14.9	25.5	70.5	81.2	108.1	65.9
	Total government expenditure	318.4	348.3	379.9	440	537.7	667.1	809.1	748.6
Non-market recreation, culture and	Compensation of employees	38.4	42.5	49.2	54.5	63.6	75.8	88.1	81.8
religion	Intermediate consumption etc.	31.8	36.5	44.5	53.4	60.7	68.3	75.9	64.2
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0	0	0	0	0.1	0
	Other current transfers, consolidated	19.8	24.3	14.7	25.8	27.9	36.2	31.2	31.5
	Capital transfers, consolidated	1.6	2	12.4	2.2	4.8	6.4	13.6	7.1
	Gross capital formation etc.	33.7	35.5	48.7	70.1	74.9	64.8	86	57.6
	Total government expenditure	125.3	140.8	169.5	206	231.9	251.5	294.9	242.2
Education	Compensation of employees	273.2	298.7	333.7	368.4	406.5	477.7	571	546.1
	Intermediate consumption etc.	118.2	136.4	147.9	158.4	184.3	204.9	232.5	212.6
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	11.5	12.3	15.8	18.1	22.5	31	37.6	39.8
	Other current transfers, consolidated	1.2	1.1	8.7	5	6.1	10.7	13.8	12.5
		0	0	1.3	0.9	0.1	0.2	0.3	0.9
	Capital transfers, consolidated Gross capital formation etc.	96.1	90.2	84	101	141.4	171.1	198.1	108
	1	96.1 500.2	90.2 538.7	591.4					919.9
Social services	Total government expenditure				651.8	761.7	895.6	1053.3	
Cooldi Sei Vices	Compensation of employees	33.8	37.7	41.8	46.6	59.3	79.3	106.9	161.5
	Intermediate consumption etc.	21.6	27.3	21.7	25.5	28.3	29.5	35.6	36.5
	Property income, consolidated	0	0	0	0	0	0	0	0
	Other current transfers, consolidated	4.2	3.6	7.7	7.9	8.8	10.7	13.9	24.8
	Capital transfers, consolidated	0	0	0	0	0.4	0.2	0.4	0.7
	Gross capital formation etc.	4.3	4.2	8.3	4.5	11.8	15.6	12.7	14.2
	Total government expenditure	63.9	72.8	79.5	84.5	108.6	135.3	169.5	237.7
Market subsidies	Subsidies	76.1	75.1	76.8	83	114.5	137.5	161.4	137.4
Individual goods in cash Social cash transfers	Social benefits Social benefits	690.3 690.3	768.4 768.4	887.9 887.9	992.4 992.4	1151.6 1151.6	1345 1345	1683.1 1683.1	1916.5 1916.5

Estonia-Central government					Expenditure	s(mlnEEK)			
COFOG Special	Transaction	2002	2003	2004	2005	2006	2007	2008	2009
Total	Compensation of employees	464.1	520.7	569.5	640.3	730.6	909.2	1081.9	1025
	Intermediate consumption etc.	362.7	429	405.3	451.4	515.9	580.8	663	636.9
	Subsidies	54.9	57.1	54.2	59.6	89.5	108.6	124.3	88.3
	Property income, consolidated	10	11.4	14.5	13.5	13.2	11.7	15.5	28.8
	Social benefits	618.5	679.8	791.2	883.4	1035.1	1210.7	1503	1635.5
	Other current transfers, consolidated	267.9	288.2	344.2	432.6	506.7	553	593.8	583.4
	Capital transfers, consolidated	68.1	68.4	75.2	58.5	153.4	207.5	236.4	118.7
	Gross capital formation etc.	264.5	247.6	195.9	262.7	341.1	454.4	507.6	417
	Total government expenditure	2110.7	2302.2	2450	2802	3385.5	4035.9	4725.5	4533.6
Collective goods	Compensation of employees	285.2	325.9	358.5	399	447.9	563.1	666.6	603.3
	Intermediate consumption etc.	246.4	297.7	261.4	297.1	339.4	383.2	435.3	425.5
	Property income, consolidated	10	11.4	14.5	13.5	13.2	11.7	15.5	28.8
	Social benefits	0	0	1.9	2.6	2.9	6.4	7.1	8.8
	Other current transfers, consolidated	240.4	265.8	310.9	388.4	465.2	493.1	521.7	491.4
	Capital transfers, consolidated	49.7	48.5	54	47.2	133.1	160.4	204.5	95.4
	Gross capital formation etc.	173.3	148.1	135.5	188.5	235.9	326.6	317.2	306.7
	Total government expenditure	1005	1097.4	1136.7	1336.3	1637.6	1944.5	2167.9	1959.9
Collective goods in kind	Compensation of employees	285.2	325.9	358.5	399	447.9	563.1	666.6	603.3
	Intermediate consumption etc.	246.4	297.7	261.4	297.1	339.4	383.2	435.3	425.5
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	1.9	2.6	2.9	6.4	7.1	8.8
	Other current transfers, consolidated	10.8	19.2	44.8	54.6	61.1	66	67.5	73.9
	Capital transfers, consolidated	23.3	41.9	53.7	46.1	132.9	157.1	199.1	89.9
	Gross capital formation etc.	173.3	148.1	135.5	188.5	235.9	326.6	317.2	306.7
	Total government expenditure	739	832.8	855.8	987.9	1220.1	1502.4	1692.8	1508.1
General governance services	Compensation of employees	56.6	70.7	72	76.1	83.9	104.7	121.1	107.5
	Intermediate consumption etc.	62.2	62	56.3	53.2	57.9	58.1	70.9	67.9
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0.5	0	0	0.1	0.1	0.2
	Other current transfers, consolidated	1	2.1	0.2	1.6	1.4	2.1	2	6.8
	Capital transfers, consolidated	0	0	0	0	0	0	0.1	0.9
	Gross capital formation etc.	56.1	38.4	-21.2	1.9	11.3	54.1	-48.1	14.9
	Total government expenditure	175.9	173.2	107.8	132.8	154.5	219.1	146.1	198.2
Basic research	Compensation of employees	9	10	10.7	10.8	13	14	17.6	17.5
	Intermediate consumption etc.	4.5	5	5.2	5.7	7.1	6.9	8	7.4
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0.3	0.5	0.8	1.2	1.6	2
	Other current transfers, consolidated	0.6	0.5	0	0.2	0	0.2	0	0.1
	Capital transfers, consolidated	0	0	0	0	0	0	0	0.3
	Gross capital formation etc.	0.2	0.3	5.6	3.5	6.4	10	15.4	12
	Total government expenditure	14.3	15.8	21.8	20.7	27.3	32.3	42.6	39.3
Defence	Compensation of employees	29.9	36.4	45.9	54.6	62	78.2	96	89.8
	Intermediate consumption etc.	38.5	68.5	45.2	65.9	79.7	90.1	111.1	133.1
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0.8	0.9	1	3.3	3.1	3.1
	Other current transfers, consolidated	0	0.2	0.6	0.7	0.9	1.6	0.7	0.4
	Capital transfers, consolidated	0.3	0	0	0	0	8.0	0.9	0
	Gross capital formation etc.	39.2	42.9	42.3	33.8	30.8	28.9	69.5	85.1
Diblio and a sed c - f - f -	Total government expenditure	107.9	148	134.8	155.9	174.4	202.9	281.3	311.5
Public order and safety	Compensation of employees	117.8	129.1	138.6	150	167	212.7	255.4	226.6
	Intermediate consumption etc.	49.6	52.4	55.3	54.9	62	75.1	72.4	63.6
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0.1	0.1	0.1	0.1	0.1	0
	Other current transfers, consolidated	0	0.2	1.4	2.3	1.8	1.8	1.2	1.6
	Capital transfers, consolidated	0.5	0	0.1	0.1	0.3	0.2	0	1.4
	Gross capital formation etc.	23.4	24.3	9	35.1	42.2	57.7	107.5	33.8
Infrastructure and anatial	Total government expenditure	191.3	206	204.5	242.5	273.4	347.6	436.6	327
Infrastructure and spatial development	Compensation of employees	20.6	18.2	19.1	21.3	23.6	28.2	29.6	22.5
астоюрный	Intermediate consumption etc.	26.6	41.2	32.2	37.6	41.2	44.5	51.3	50.8
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0	0	0	0	0	0
	Other current transfers, consolidated	0	0	1.4	3.9	3.9	4.8	5.4	6.3
	Capital transfers, consolidated	0	2.3	0.4	2.5	7.1	7.3	62.7	16.7
	Gross capital formation etc.	40.3	27.6	84.7	106.2	145.7	141.3	136.1	132.4
Moulest requilation	Total government expenditure	87.5	89.3	137.8	171.5	221.5	226.1	285.1	228.7
Market regulation	Compensation of employees	51.3	61.5	72.2	86.2	98.4	125.3	146.9	139.4
	Intermediate consumption etc.	65	68.6	67.2	79.8	91.5	108.5	121.6	102.7
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0.2	1.1	1	1.7	2.2	3.5
	Other current transfers, consolidated	9.2	16.2	41.2	45.9	53.1	55.5	58.2	58.7
	Capital transfers, consolidated	22.5	39.6	53.2	43.5	125.5	148.8	135.4	70.6
	Gross capital formation etc.	14.1	14.6	15.1	8	-0.5	34.6	36.8	28.5
	Total government expenditure	162.1	200.5	249.1	264.5	369	474.4	501.1	403.4

Collective goods in cash	Property income, consolidated	10	11.4	14.5	13.5	13.2	11.7	15.5	28.8
	Other current transfers, consolidated	229.6	246.6	266.1	333.8	404.1	427.1	454.2	417.5
	Capital transfers, consolidated	26.4	6.6	0.3	1.1	0.2	3.3	5.4	5.5
	Total government expenditure	266	264.6	280.9	348.4	417.5	442.1	475.1	451.8
International co-operation	Other current transfers, consolidated	4.2	8.3	53.8	84	133.3	127.7	122.5	126.2
	Capital transfers, consolidated	26.4	5.4	0.3	1.1	0.2	3.3	5.4	5.5
	Total government expenditure	30.6	13.7	54.1	85.1	133.5	131	127.9	131.7
General purpose and block grants	Other current transfers, consolidated	225.4	238.3	212.3	249.8	270.8	299.4	331.7	291.3
	Capital transfers, consolidated	0	1.2	0	0	0	0	0	0
	Total government expenditure	225.4	239.5	212.3	249.8	270.8	299.4	331.7	291.3
Interest	Property income, consolidated	10	11.4	14.5	13.5	13.2	11.7	15.5	28.8
Individual goods	Compensation of employees	178.9	194.8	211	241.3	282.7	346.1	415.3	421.7
	Intermediate consumption etc.	116.3	131.3	143.9	154.3	176.5	197.6	227.7	211.4
	Subsidies	54.9	57.1	54.2	59.6	89.5	108.6	124.3	88.3
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	618.5	679.8	789.3	880.8	1032.2	1204.3	1495.9	1626.7
	Other current transfers, consolidated	27.5	22.4	33.3	44.2	41.5	59.9	72.1	92
	Capital transfers, consolidated	18.4	19.9	21.2	11.3	20.3	47.1	31.9	23.3
	· ·	91.2	99.5	60.4	74.2	105.2	127.8	190.4	110.3
	Gross capital formation etc.	1105.7			1465.7	1747.9	2091.4	2557.6	2573.7
Individual goods in kind	Total government expenditure		1204.8 194.8	1313.3 211	241.3	282.7	346.1		421.7
marviduai goods III KIIId	Compensation of employees	178.9 116.3	194.8 131.3	211 143.9	241.3 154.3	282.7 176.5	346.1 197.6	415.3 227.7	421.7 211.4
	Intermediate consumption etc.								
	Subsidies	54.9	57.1	54.2	59.6	89.5	108.6	124.3	88.3
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	11	12.4	12.3	14.8	19.9	27.9	38.6	41.6
	Other current transfers, consolidated	27.5	22.4	33.3	44.2	41.5	59.9	72.1	92
	Capital transfers, consolidated	18.4	19.9	21.2	11.3	20.3	47.1	31.9	23.3
	Gross capital formation etc.	91.2	99.5	60.4	74.2	105.2	127.8	190.4	110.3
	Total government expenditure	498.2	537.4	536.3	599.7	735.6	915	1100.3	988.6
Health	Compensation of employees	50.8	58.4	60.4	75.4	86.4	106.9	128	119.7
	Intermediate consumption etc.	42.9	49.2	57.3	59.7	67.5	81.2	98.1	95.7
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	3.1	3.1	2.6	3.8	5.9	7.4	13.2	14.8
	Other current transfers, consolidated	8.9	7.4	7.4	11.4	12.2	16.4	20.3	20.2
	Capital transfers, consolidated	0	0	0	0	0	16.3	0.5	1
	Gross capital formation etc.	24.7	25.5	13.7	14	37.1	44.2	86.8	48.9
	Total government expenditure	130.4	143.6	141.4	164.3	209.1	272.4	346.9	300.3
Non-market recreation, culture and	Compensation of employees	21.6	22.7	26.7	29.2	33.9	39.5	44.1	40.1
religion	Intermediate consumption etc.	13.7	14.5	17.2	20.3	23.9	26.2	27.7	24.4
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0	0	0	0	0	0
	Other current transfers, consolidated	13.6	12.5	10.4	16.5	16.3	20.6	14.9	19.9
	Capital transfers, consolidated	7.4	8.9	19.1	10	13.6	18.2	17.4	8.7
	Gross capital formation etc.	11.9	17.7	22.3	31.5	23	21.4	25.5	19
	Total government expenditure	68.2	76.3	95.7	107.5	110.7	125.9	129.6	112.1
Education	Compensation of employees	81.6	89.3	97.4	108.3	125.5	147.7	174.4	171.5
	Intermediate consumption etc.	47.3	54.6	56.7	60.5	71.1	76.6	84.9	78.8
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	7.9	9.3	9.7	11	14	20.5	25.4	26.8
	Other current transfers, consolidated	0.8	0.3	7.8	7	2.6	10.4	14.9	15.7
	Capital transfers, consolidated	11	11	2	1	6.3	12	13.1	7.5
	Gross capital formation etc.	51.9	53.6	19	27.3	43.3	57	74.3	41.9
	Total government expenditure	200.5	218.1	192.6	215.1	262.8	324.2	387	342.2
Social services	Compensation of employees	24.9	24.4	26.5	28.4	36.9	52	68.8	90.4
	Intermediate consumption etc.	12.4	13	12.7	13.8	14	13.6	17	12.5
	Property income, consolidated	0	0	0	0	0	0	0	0
	Other current transfers, consolidated	4.2	2.2	7.7	9.3	10.4	12.5	22	36.2
	Capital transfers, consolidated	0	0	0.1	0.3	0.4	0.6	0.9	6.1
	Gross capital formation etc.	2.7	2.7	5.4	1.4	1.8	5.2	3.8	0.5
	Total government expenditure	44.2	42.3	52.4	53.2	63.5	83.9	112.5	145.7
Market subsidies	Subsidies	54.9	57.1	54.2	59.6	89.5	108.6	124.3	88.3
Individual goods in cash	Social benefits	607.5	667.4	777	866	1012.3	1176.4	1457.3	1585.1
Social cash transfers	Social benefits	607.5	667.4	777	866	1012.3	1176.4	1457.3	1585.1
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Estonia-Local government					Expenditure	s(mlnEEK)			
COFOG Special	Transaction	2002	2003	2004	2005	2006	2007	2008	2009
Total	Compensation of employees	331.4	362.9	410.2	458.2	506.8	610.5	735.8	702.8
	Intermediate consumption etc.	233.8	259.6	277.8	324.1	361.2	417.6	480.8	422.7
	Subsidies	21.2	18	22.7	23.4	25.1	29	37.1	48.5
	Property income, consolidated	8	7.5	8.1	8.4	10.4	15.2	24.2	18.5
	Social benefits	34.6	36.7	38.8	47.3	48.9	50.2	57.7	63.3
	Other current transfers, consolidated	13.7	25.3	30.9	39.6	38.7	53.1	56.4	46.5
	Capital transfers, consolidated	9.9	8.0	9.2	11.7	22.5	29.2	41.9	27.4
	Gross capital formation etc.	151	124.9	129.8	145.3	230	322.8	341.8	248.6
Collective goods	Total government expenditure	803.6 62.2	835.7 63.1	927.5 69.6	1058 74.5	1243.6 84.3	1527.6 104.3	1775.7 124.2	1578.3 121.3
collective goods	Compensation of employees Intermediate consumption etc.	100.8	102.6	102.9	130.3	140.2	161.8	183.2	153.5
	Property income, consolidated	8	7.5	8.1	8.4	10.4	15.2	24.2	18.5
	Social benefits	0	0	0.1	0.1	0.5	0.6	0.7	0.6
	Other current transfers, consolidated	5.8	12.5	10.8	15.2	10.8	14.3	13.8	12.4
	Capital transfers, consolidated	9.9	0.8	6.5	9.4	18	25	35.8	24.2
	Gross capital formation etc.	77.1	63.3	35.2	18.8	37.1	118.1	128	114.8
	Total government expenditure	263.8	249.8	233.1	256.7	301.3	439.3	509.9	445.3
Collective goods in kind	Compensation of employees	62.2	63.1	69.6	74.5	84.3	104.3	124.2	121.3
	Intermediate consumption etc.	100.8	102.6	102.9	130.3	140.2	161.8	183.2	153.5
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0	0.1	0.5	0.6	0.7	0.6
	Other current transfers, consolidated	5.3	10	9.8	14.2	10	13.5	12.8	11
	Capital transfers, consolidated	0	8.0	4.9	8.5	17	24.7	32.4	20.2
	Gross capital formation etc.	77.1	63.3	35.2	18.8	37.1	118.1	128	114.8
	Total government expenditure	245.4	239.8	222.4	246.4	289.1	423	481.3	421.4
General governance services	Compensation of employees	41.7	36	42.8	48.8	56.5	68.1	80.4	76.9
	Intermediate consumption etc.	22	24.8	21	23.3	26.5	31.9	33.3	27
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits Other current transfers, consolidated	0 0.4	0	0 1.4	0.1	0.1 2.4	0 3.7	0	0 2.4
	Capital transfers, consolidated	0.4	0.6 0	0	1.6 0	0.2	0.1	2.3 0	0
	Gross capital formation etc.	4.6	4.3	-1.6	-14.8	-5.1	-26.2	-1.1	-6.3
	Total government expenditure	68.7	65.7	63.6	59	80.6	77.6	114.9	100
Basic research	Compensation of employees	0	0	0	0	0.1	0.1	0.1	0.1
	Intermediate consumption etc.	0	0	0	0	0	0	0	0
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0	0	0	0	0	0
	Other current transfers, consolidated	0	0	0	0	0	0	0	0
	Capital transfers, consolidated	0	0	0	0	0	0	0	0
	Gross capital formation etc.	0	0	0	0	0	0	0	0
	Total government expenditure	0	0	0	0	0.1	0.1	0.1	0.1
Defence	Compensation of employees	0	0	0	0	0	0	0	0
	Intermediate consumption etc.	0	0	0	0	0	0	0	0
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0	0	0	0	0	0
	Other current transfers, consolidated	0	0	0	0	0	0	0	0
	Capital transfers, consolidated	0	0	0	0	0	0	0	0
	Gross capital formation etc.	0	0	0	0	0.9 0.9	0	0	0
Public order and safety	Total government expenditure Compensation of employees	4	4.1	4.8	0.4	0.9	1.4	2.2	3.3
	Intermediate consumption etc.	2.1	2.4	2	0.9	1.3	1.9	2.2	1.6
	Property income, consolidated	0	0	0	0.5	0	0	0	0
	Social benefits	0	0	0	0	0	0	0	0
	Other current transfers, consolidated	0	0	0.6	1.2	1.3	0.9	0.9	0.5
	Capital transfers, consolidated	0	0	0	1	0.4	0	0.1	0
	Gross capital formation etc.	0.3	0.2	0.5	-2.5	1.2	0.3	0.5	1.5
	Total government expenditure	6.4	6.7	7.9	1	4.6	4.5	5.9	6.9
Infrastructure and spatial	Compensation of employees	4	5.7	5.6	5.7	6.6	7.8	9.1	9.5
development	Intermediate consumption etc.	40.7	41	41.7	52	59.5	72.4	84.3	66.8
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0	0	0	0.1	0.2	0.1
	Other current transfers, consolidated	0	0	5.7	8.6	2.1	2.9	2.9	4.4
	Capital transfers, consolidated	0	0	1.4	4.9	13.5	16	25.4	15.9
	Gross capital formation etc.	48.1	39.2	29.8	34.2	42.2	129.1	127.2	0.1
Market regulation	Total government expenditure	92.8	85.9	84.2	105.4	123.9	228.3	249.1	96.8
Market regulation	Compensation of employees	12.5	17.3	16.4	19.6	20.7	26.9	32.4	31.5
	Intermediate consumption etc.	36	34.4	38.2	54.1	52.9	55.6	63.4	58.1
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	U	0	0	U	0.4	0.5	0.5	0.5
		4.0	0.4	2.4	20	4.2	-	67	27
	Other current transfers, consolidated	4.9	9.4	2.1	2.8	4.2	6	6.7	3.7
		4.9 0 24.1	9.4 0.8 19.6	2.1 3.5 6.5	2.8 2.6 1.9	4.2 2.9 -2.1	6 8.6 14.9	6.7 6.9 1.4	3.7 4.3 119.5

Collective goods in cash	Property income, consolidated	8	7.5	8.1	8.4	10.4	15.2	24.2	18.5
	Other current transfers, consolidated	0.5	2.5	1	1	0.8	0.8	1	1.4
	Capital transfers, consolidated	9.9	0	1.6	0.9	1	0.3	3.4	4
	Total government expenditure	18.4	10	10.7	10.3	12.2	16.3	28.6	23.9
International co-operation	Other current transfers, consolidated	0	0.2	0.7	1	0.7	0.7	0.9	1.3
	Capital transfers, consolidated	9.9	0	1.6	0.9	1	0.3	3.4	4
	Total government expenditure	9.9	0.2	2.3	1.9	1.7	1	4.3	5.3
General purpose and block grants	Other current transfers, consolidated	0.5	2.3	0.3	0	0.1	0.1	0.1	0.1
	Capital transfers, consolidated	0	0	0	0	0	0	0	0
	Total government expenditure	0.5	2.3	0.3	0	0.1	0.1	0.1	0.1
Interest	Property income, consolidated	8	7.5	8.1	8.4	10.4	15.2	24.2	18.5
Individual goods	Compensation of employees	269.2	299.8	340.6	383.7	422.5	506.2	611.6	581.5
	Intermediate consumption etc.	133	157	174.9	193.8	221	255.8	297.6	269.2
	Subsidies	21.2	18	22.7	23.4	25.1	29	37.1	48.5
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	34.6	36.7	38.8	47.2	48.4	49.6	57	62.7
	Other current transfers, consolidated	7.9	12.8	20.1	24.4	27.9	38.8	42.6	34.1
	Capital transfers, consolidated	0	0	2.7	2.3	4.5	4.2	6.1	3.2
	Gross capital formation etc.	73.9	61.6	94.6	126.5	192.9	204.7	213.8	133.8
	Total government expenditure	539.8	585.9	694.4	801.3	942.3	1088.3	1265.8	1133
Individual goods in kind	Compensation of employees	269.2	299.8	340.6	383.7	422.5	506.2	611.6	581.5
	Intermediate consumption etc.	133	157	174.9	193.8	221	255.8	297.6	269.2
	Subsidies	21.2	18	22.7	23.4	25.1	29	37.1	48.5
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	4.1	3.5	8.5	9.4	11.5	14.1	16.6	17.1
	Other current transfers, consolidated	7.9	12.8	20.1	24.4	27.9	38.8	42.6	34.1
	Capital transfers, consolidated	0	0	2.7	2.3	4.5	4.2	6.1	3.2
	Gross capital formation etc.	73.9	61.6	94.6	126.5	192.9	204.7	213.8	133.8
	Total government expenditure	509.3	552.7	664.1	763.5	905.4	1052.8	1225.4	1087.4
Health	Compensation of employees	52.2	59.7	69	82.1	91.2	115.4	140.4	134.7
	Intermediate consumption etc.	35.1	39.2	47.8	51.5	57.3	70	83.6	79.7
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0.5	0.6	2.3	2.3	3	3.5	4.4	3.9
	Other current transfers, consolidated	1.2	0.2	0.3	0.8	0.9	1.1	1	0.6
	Capital transfers, consolidated	0	0	0.7	0	0	0	0	0
	Gross capital formation etc.	6.6	6	0.7	11.1	33	36.7	20.6	16.7
	Total government expenditure	95.6	105.7	120.8	147.8	185.4	226.7	250	235.6
Non-market recreation, culture and	Compensation of employees	16.7	19.8	22.5	25.3	29.7	36.2	43.9	41.8
religion	Intermediate consumption etc.	18.1	22	27.4	33	36.9	42.1	48.3	39.7
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0	0	0	0	0.1	0
	Other current transfers, consolidated	6.2	11.8	8.6	15	17.3	22.3	24.1	17.8
	Capital transfers, consolidated	0	0	0.6	0.7	2.9	1.7	5.3	2.8
	Gross capital formation etc.	21.7	17.8	26.3	38.6	51.9	43.4	60.5	38.6
	Total government expenditure	62.7	71.4	85.4	112.6	138.7	145.7	182.2	140.7
Education	Compensation of employees	191.7	209.3	236.5	260.1	281	330.2	396.6	374.5
	Intermediate consumption etc.	70.9	81.7	90.9	98	113.2	128.4	147.6	133.8
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	3.6	2.9	6.2	7.1	8.5	10.6	12.1	13.2
	Other current transfers, consolidated	0.5	0.8	8.4	4.7	5.4	10.1	11	9.2
	Capital transfers, consolidated	0	0	1.4	1.4	1.2	2.3	0.5	0.4
	Gross capital formation etc.	44.1	36.5	64.8	73.7	98.1	114.1	123.8	66.1
	Total government expenditure	310.8	331.2	408.2	445	507.4	595.7	691.6	597.2
Social services	Compensation of employees	8.6	11	12.6	16.2	20.6	24.4	30.7	30.5
	Intermediate consumption etc.	8.9	14.1	8.8	11.3	13.6	15.3	18.1	16
	Property income, consolidated	0	0	0	0	0	0	0	0
	Other current transfers, consolidated	0	0	2.8	3.9	4.3	5.3	6.5	6.5
	Capital transfers, consolidated	0	0	0	0.2	0.4	0.2	0.3	0
	Gross capital formation etc.	1.5	1.3	2.8	3.1	9.9	10.5	8.9	12.4
	Total government expenditure	19	26.4	27	34.7	48.8	55.7	64.5	65.4
Market subsidies	Subsidies	21.2	18	22.7	23.4	25.1	29	37.1	48.5
Individual goods in cash	Social benefits	30.5	33.2	30.3	37.8	36.9	35.5	40.4	45.6
Social cash transfers	Social benefits	30.5	33.2	30.3	37.8	36.9	35.5	40.4	45.6

Estonia-Social security funds					Expenditure	s (m ln EEK)			
COFOG Special	Transaction	2002	2003	2004	2005	2006	2007	2008	2009
Total	Compensation of employees	2.8	5.2	5.7	5.5	5.1	6.7	12.1	45.1
	Intermediate consumption etc.	3	2.9	2.5	3.1	3.4	3.2	3.2	10.8
	Subsidies	0	0	0	0	0	0	0	0.7
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	149.4	167.1	198.5	219.3	249.2	322.9	407.9	509.8
	Other current transfers, consolidated	147.6	176	196.6	225.2	252.9	321.8	396	399.2
	Capital transfers, consolidated	0	6.9	7.9	9.1	10.3	13.1	10.7	10.6
	Gross capital formation etc.	0.1	0.1	0.4	0.5	0.4	0.4	0.8	1.6
	Total government expenditure	302.9	358.2	411.6	462.7	521.3	668.1	830.7	977.8
Collective goods	Compensation of employees	0	0	0	0	0	0	0	0
	Intermediate consumption etc.	0.4	0.4	0.6	0.6	0.7	0.5	0.5	0.8
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0 0.8	0 0.8	0 0.1	0 0.1	0 0.1	0 0.2
	Other current transfers, consolidated Capital transfers, consolidated	0	0	0.8	0.8	0.1	0.1	0.1	0.2
	Gross capital formation etc.	0	0	0	0	0	0	0	0
	Total government expenditure	0.4	0.4	1.4	1.4	0.8	0.6	0.6	1
Collective goods in kind	Compensation of employees	0.4	0.4	0	0	0.0	0.0	0.0	0
•	Intermediate consumption etc.	0.4	0.4	0.6	0.6	0.7	0.5	0.5	0.8
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0	0	0	0	0	0
	Other current transfers, consolidated	0	0	0.8	0.8	0.1	0.1	0.1	0.2
	Capital transfers, consolidated	0	0	0	0	0	0	0	0
	Gross capital formation etc.	0	0	0	0	0	0	0	0
	Total government expenditure	0.4	0.4	1.4	1.4	0.8	0.6	0.6	1
General governance services	Compensation of employees	0	0	0	0	0	0	0	0
	Intermediate consumption etc.	0.4	0.4	0.6	0.6	0.7	0.5	0.5	0.8
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0	0	0	0	0	0
	Other current transfers, consolidated	0	0	0	0.1	0.1	0.1	0.1	0.2
	Capital transfers, consolidated	0	0	0	0	0	0	0	0
	Gross capital formation etc.	0	0	0	0	0	0	0	0
Davis assessed	Total government expenditure	0.4	0.4	0.6	0.7	0.8	0.6	0.6	1
Basic research	Compensation of employees	0	0	0	0	0	0	0	0
	Intermediate consumption etc.	0	0	0	0	0	0	0	0
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits Other current transfers, consolidated	0	0	0	0	0	0	0	0
	Capital transfers, consolidated	0	0	0	0	0	0	0	0
	Gross capital formation etc.	0	0	0	0	0	0	0	0
	Total government expenditure	0	0	0	0	0	0	0	0
Defence	Compensation of employees	0	0	0	0	0	0	0	0
	Intermediate consumption etc.	0	0	0	0	0	0	0	0
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0	0	0	0	0	0
	Other current transfers, consolidated	0	0	0	0	0	0	0	0
	Capital transfers, consolidated	0	0	0	0	0	0	0	0
	Gross capital formation etc.	0	0	0	0	0	0	0	0
	Total government expenditure	0	0	0	0	0	0	0	0
Public order and safety	Compensation of employees	0	0	0	0	0	0	0	0
	Intermediate consumption etc.	0	0	0	0	0	0	0	0
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0	0	0	0	0	0
	Other current transfers, consolidated	0	0	0	0	0	0	0	0
	Capital transfers, consolidated	0	0	0	0	0	0	0	0
	Gross capital formation etc.	0	0	0	0	0	0	0	0
Infrastructure and spatial	Total government expenditure	0	0	0	0	0	0	0	0
development	Compensation of employees Intermediate consumption etc.	0	0	0	0	0	0	0	0
•	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0	0	0	0	0	0
	Other current transfers, consolidated	0	0	0	0	0	0	0	0
	Capital transfers, consolidated	0	0	0	0	0	0	0	0
	Gross capital formation etc.	0	0	0	0	0	0	0	0
	Total government expenditure	0	0	0	0	0	0	0	0
Market regulation	Compensation of employees	0	0	0	0	0	0	0	0
	Intermediate consumption etc.	0	0	0	0	0	0	0	0
	Property income, consolidated	0	0	0	0	0	0	0	0
							0		0
	Social benefits	0	0	0	0	0	U	0	
		0	0	0.8	0.7	0	0	0	0
	Social benefits								
	Social benefits Other current transfers, consolidated	0	0	0.8	0.7	0	0	0	0

Collective goods in cash	Property income, consolidated	0	0	0	0	0	0	0	0
	Other current transfers, consolidated	0	0	0	0	0	0	0	0
	Capital transfers, consolidated	0	0	0	0	0	0	0	0
	Total government expenditure	0	0	0	0	0	0	0	0
International co-operation	Other current transfers, consolidated	0	0	0	0	0	0	0	0
	Capital transfers, consolidated	0	0	0	0	0	0	0	0
	Total government expenditure	0	0	0	0	0	0	0	0
General purpose and block grants	Other current transfers, consolidated	0	0	0	0	0	0	0	0
3	Capital transfers, consolidated	0	0	0	0	0	0	0	0
	Total government expenditure	0	0	0	0	0	0	0	0
Interest	Property income, consolidated	0	0	0	0	0	0	0	0
Individual goods	Compensation of employees	2.8	5.2	5.7	5.5	5.1	6.7	12.1	45.1
marviduai goods			2.5		2.5	2.7	2.7		
	Intermediate consumption etc.	2.6		1.9			l .	2.7	10
	Subsidies	0	0	0	0	0	0	0	0.7
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	149.4	167.1	198.5	219.3	249.2	322.9	407.9	509.8
	Other current transfers, consolidated	147.6	176	195.8	224.4	252.8	321.7	395.9	399
	Capital transfers, consolidated	0	6.9	7.9	9.1	10.3	13.1	10.7	10.6
	Gross capital formation etc.	0.1	0.1	0.4	0.5	0.4	0.4	8.0	1.6
	Total government expenditure	302.5	357.8	410.2	461.3	520.5	667.5	830.1	976.8
Individual goods in kind	Compensation of employees	2.8	5.2	5.7	5.5	5.1	6.7	12.1	45.1
	Intermediate consumption etc.	2.6	2.5	1.9	2.5	2.7	2.7	2.7	10
	Subsidies	0	0	0	0	0	0	0	0.7
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	97	99.2	117.8	130.7	146.8	189.9	222.5	224
	Other current transfers, consolidated	147.6	176	195.8	224.4	252.8	321.7	395.9	399
	Capital transfers, consolidated	0	6.9	7.9	9.1	10.3	13.1	10.7	10.6
	Gross capital formation etc.	0.1	0.1	0.4	0.5	0.4	0.4	0.8	1.6
	Total government expenditure	250.1	289.9	329.5	372.7	418.1	534.5	644.7	691
Health	Compensation of employees	2.7	2.8	2.9	3.2	3.3	3.9	4.7	4.5
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	Intermediate consumption etc.	2.3	2.2	1.7	2.1	2.2	2.1	2.2	2
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	97	99.2	117.8	130.7	146.8	189.9	222.5	224
	Other current transfers, consolidated	147.6	174.5	193.6	222.7	251.8	320.2	391.6	385
	Capital transfers, consolidated	0	6.9	7.9	9.1	10.3	13.1	10.7	10.6
	Gross capital formation etc.	0.1	0.1	0.4	0.5	0.4	0.4	0.8	0.3
	Total government expenditure	249.7	285.7	324.3	368.3	414.8	529.6	632.5	626.4
Non-market recreation, culture and	Compensation of employees	0	0	0	0	0	0	0	0
religion	Intermediate consumption etc.	0	0	0	0	0	0	0	0
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0	0	0	0	0	0
	Other current transfers, consolidated	0	0	0	0	0	0	0	0
	Capital transfers, consolidated	0	0	0	0	0	0	0	0
	Gross capital formation etc.	0	0	0	0	0	0	0	0
	Total government expenditure	0	0	0	0	0	0	0	0
Education	Compensation of employees	0	0	0	0	0	0	0	0
	Intermediate consumption etc.	0	0	0	0	0	0	0	0
	Property income, consolidated	0	0	0	0	0	0	0	0
	Social benefits	0	0	0	0	0	0	0	0
	Other current transfers, consolidated	0	0	0	0	0	0	0	0
					-		l .		Ŭ
	Capital transfers, consolidated	0	0	0	0	0	0	0	0
	Gross capital formation etc.	0	0	0	0	0	0	0	0
Casial assuins	Total government expenditure	0	0	0	0	0	0	0	0
Social services	Compensation of employees	0.1	2.4	2.8	2.3	1.8	2.8	7.4	40.6
	Intermediate consumption etc.	0.3	0.3	0.2	0.4	0.5	0.6	0.5	8
	Property income, consolidated	0	0	0	0	0	0	0	0
	Other current transfers, consolidated	0	1.5	2.2	1.7	1	1.5	4.3	14
	Capital transfers, consolidated	0	0	0	0	0	0	0	0
	Gross capital formation etc.	0	0	0	0	0	0	0	1.3
	Total government expenditure	0.4	4.2	5.2	4.4	3.3	4.9	12.2	63.9
Market subsidies	Subsidies	0	0	0	0	0	0	0	0.7
Individual goods in cash	Social benefits	52.4	67.9	80.7	88.6	102.4	133	185.4	285.8
Social cash transfers	Social benefits	52.4	67.9	80.7	88.6	102.4	133	185.4	285.8
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Employment

Estonia-General government	Emplo	yment (full t	ime equivale	ents in thou	sands)
Cofog-Special	2005	2006	2007	2008	2009
Total	121.3	122.2	121.7	122.4	120.9
Collective goods in kind	41.2	41.7	41.2	41.7	41.3
General governance services	9.8	10.0	9.9	10.1	9.5
Basic research	0.8	0.9	0.8	0.8	0.8
Defence	3.7	4.2	3.8	4.4	4.9
Public order and safety	13.9	13.5	13.1	12.9	13.1
Infrastructure and spatial development	2.6	2.7	2.7	2.5	2.1
Market regulation	10.4	10.4	11.0	11.1	10.8
Individual goods in kind	80.1	80.6	80.5	80.6	79.6
Health	18.2	18.3	18.5	18.9	18.5
Non-market recreation, culture and religion	7.1	7.6	7.6	7.3	7.2
Education	49.5	49.3	48.8	48.8	48.0
Social services	5.3	5.5	5.5	5.6	5.9

Estonia-Central government	Emplo	yment (full t	ime equivale	ents in thou	sands)
Cofog-Special	2005	2006	2007	2008	2009
Total	58.0	58.7	58.5	58.5	57.3
Collective goods in kind	33.9	34.2	33.5	33.8	33.2
General governance services	5.7	5.7	5.6	5.7	5.2
Basic research	0.8	0.9	0.7	0.8	0.8
Defence	3.7	4.2	3.8	4.4	4.9
Public order and safety	13.9	13.5	13.0	12.7	12.9
Infrastructure and spatial development	1.8	1.8	1.8	1.7	1.3
Market regulation	7.9	8.1	8.5	8.5	8.2
Individual goods in kind	24.1	24.5	24.9	24.7	24.1
Health	8.1	8.2	8.4	8.3	8.1
Non-market recreation, culture and religion	3.0	3.2	3.2	2.9	2.8
Education	10.4	10.5	10.6	11.0	10.6
Social services	2.6	2.6	2.7	2.5	2.6

Revenues

Estonia-General government				Revenues	(mln EEK)			2009 3107.5 2062.6 1044.9 - 1842.4 397.3						
Kinds of Revenues	2002	2003	2004	2005	2006	2007	2008	2009						
Taxes	1558.6	1759.3	1936.4	2242.1	2708	3307.7	3224.3	3107.5						
Indirect taxes	972.2	1057.8	1167.1	1460.3	1761.9	2111	1947.2	2062.6						
Direct taxes	586.4	701.6	769.3	781.8	946.1	1196.7	1277.1	1044.9						
Capital taxes	-	-	-	-	-	-	-	-						
Social contributions	859.1	930.2	1011.4	1157.7	1365.5	1699.3	1911.8	1842.4						
Current and capital transfers	91.5	153.7	134.7	144.7	267.9	270.8	219.3	397.3						
Of w hich earmarked grants from other levels of government	-	-	-	-	-	-	-	-						
Of w hich non-earmarked grants from other levels of government	-	_	-	-	-	-	-	_						
Other revenues	-	-	-	-	-	-	-	-						
Sales and fees	-	-	-	-	-	-	-	-						
Property income	94	108.3	123.8	122.8	170.5	236.4	242.5	319.9						
Other subsidies on production	0	0	0	0	0	0	0	0						
Total revenues	2802.4	3181.4	3451	3937.8	4827.3	5846.1	5962.3	6016.7						

Estonia-Central government				Revenues	(mln EEK)			
Kinds of Revenues	2002	2003	2004	2005	2006	2007	2008	2009
Taxes	1246.6	1411.7	1546	1795.6	2165	2631.5	2430	2414.3
Indirect taxes	939.4	1024	1131.1	1420.7	1719.5	2064.6	1887	2003.5
Direct taxes	307.1	387.7	414.9	375	445.5	566.9	542.9	410.8
Capital taxes	-	-	-	-	-	-	-	-
Social contributions	500.7	531	569.3	647.1	771.7	957.3	1071.9	1009.5
Current and capital transfers	169.2	232.1	228.9	238.2	359	416.4	403.1	516.9
Of which earmarked grants from other levels of								
government	84.7	97.6	105.1	126.1	144.3	181.6	220	213.3
Of which non-earmarked grants from other levels of								
government	0.5	2.3	0	0	0	0	0	0
Other revenues	-	-	-	-	-	-	-	-
Sales and fees	-	-	-	-	-	-	-	-
Property income	71	96.9	108.2	108.1	148.1	198.3	201.2	289.5
Other subsidies on production	0	0	0	0	0	0	0	0
Total revenues	2124.1	2429.1	2617.8	2970.2	3655.6	4423	4336.6	4446.8

Estonia-Social security funds				Revenues	(mln EEK)			
Kinds of Revenues	2002	2003	2004	2005	2006	2007	2008	2009
Taxes	0	0	0	0	0	0	0	0
Indirect taxes	0	0	0	0	0	0	0	0
Direct taxes	0	0	0	0	0	0	0	0
Capital taxes	-	-	-	-	-	-	-	-
Social contributions	358.4	399.2	442.1	510.6	593.9	741.9	839.9	832.9
Current and capital transfers	0	0	0.7	2.1	2.2	3.9	12.8	41.2
Of which earmarked grants from other levels of government	0	0	0.1	0.1	0.2	2	10.6	24.3
Of w hich non-earmarked grants from other levels of government	0	0	0	0	0	0	0	0
Other revenues	-	-	-	-	-	-	-	-
Sales and fees	-	-	-	-	-	-	-	-
Property income	2	1.1	2.5	1.6	4.7	13.4	17.1	10.7
Other subsidies on production	0	0	0	0	0	0	0	0
Total revenues	360.4	400.3	445.3	514.4	600.9	759.3	869.9	884.8

Annex V -- Classification of expenses by function of government

01	General public services	06	Housing and community amenities
011	Executive and legislative organs, financial and fiscal affairs, external affairs	061	Housing development
012	Foreign economic aid	062	Community development
013	General services	063	Water supply
014	Basic research	064	Street lighting
015	R&D General public services	065	R&D Housing and community amenities
016	General public services n.e.c.	066	Housing and community amenities n.e.c.
017	Public debt transactions	07	Health
018	Transfers of a general character between different levels of government	071	Medical products, appliances and equipment
02	Defense	072	Outpatient service
021	Military defense	073	Hospital services
022	Civil defense	074	Public health services
023	Foreign military aid	075	R&D Health
024	R&D Defense	076	Health n.e.c.
025	Defense n.e.c.	80	Recreation, culture and religion
03	Public order and safety	081	Recreational and sporting services
031	Police services	082	Cultural services
032	Fire protection services	083	Broadcasting and publishing services
033	Law courts	084	Religious and other community services
034	Prisons	085	R&D Recreation, culture and relition
035	R&D Public order and safety	086	Recreation, culture and religion n.e.c.
036	Public order and safety n.e.c.	09	Education
04	Economic affairs	091	Pre-primary and primary education
041	General economic, commercial and labor affairs	092	Secondary education
042	Agriculture, forestry, Fishing and hunting	093	Postsecondary nontertiary education
043	Fuel and energy	094	Tertiary education
044	Mining, manufacturing and construction	095	Education not definable by level
045	Transport	096	Subsidiary services to education
046	Communication	097	R&D Education
047	Other industries	098	Education n.e.c.
048	R&D Economic affairs	10	Social protection
049	Economic affairs n.e.c.	101	Sickness and disability
05	Environmental protection	102	Old age
051	Waste management	103	Survivors
052	Waste water management	104	Family and children
053	Pollution abatement	105	Unemployment
054	Protection of biodiversity and landscape	106	Housing
055	R&D Environmental protection	107	Social exclusion n.e.c.
056	Environnemental protection n.e.c.	108	R&D Social protection
		109	Social protection n.e.c.

R&D = Research and Development n.e.c. = not elsewhere classified