## Education at a Glance 2007 oecd indicators



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# Education at a Glance 2007 

## OECD INDICATORS



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## Also available in french under the title:

Regards sur l'éducation 2007
LES INDICATEURS DE L'OCDE

[^0]
## Foreword

Governments are paying increasing attention to international comparisons as they search for effective policies that enhance individuals' social and economic prospects, provide incentives for greater efficiency in schooling, and help to mobilise resources to meet rising demands. As part of its response, the OECD Directorate for Education devotes a major effort to the development and analysis of the quantitative, internationally comparable indicators that it publishes annually in Education at a Glance. These indicators enable educational policy makers and practitioners alike to see their education systems in the light of other countries' performances and, together with OECD's country policy reviews, are designed to support and review the efforts that governments are making towards policy reform.

Education at a Glance addresses the needs of a range of users, from governments seeking to learn policy lessons to academics requiring data for further analysis to the general public wanting to monitor how its nation's schools are progressing in producing world-class students. The publication examines the quality of learning outcomes, the policy levers and contextual factors that shape these outcomes, and the broader private and social returns that accrue to investments in education.

Education at a Glance is the product of a long-standing, collaborative effort between OECD governments, the experts and institutions working within the framework of the OECD's indicators of education systems (INES) programme and the OECD Secretariat. The publication was drafted by the Indicators and Analysis Division of the OECD Directorate for Education, under the responsibility of Andreas Schleicher, in co-operation with Etienne Albiser, Eric Charbonnier, Michael Davidson, Bo Hansson, Corinne Heckmann, Ben Jensen, Karinne Logez, Sophie Vayssettes and Jean Yip. Administrative support was provided by Cécile Bily and editorial support was provided by Kate Lancaster. The development of the publication was steered by INES National Co-ordinators in member countries and facilitated by the financial and material support of the three countries responsible for co-ordinating the INES Networks - the Netherlands, Sweden and the United States. The members of the various bodies as well as the individual experts who have contributed to this publication and to OECD INES more generally are listed at the end of the book.

While much progress has been accomplished in recent years, member countries and the OECD continue to strengthen the link between policy needs and the best available internationally comparable data. In doing so, various challenges and trade-offs must be faced. First, the indicators need to respond to educational issues that are high on national policy agendas, and where the international comparative perspective can offer important added value to what can be accomplished through national analysis and evaluation. Second, while the indicators need to be as comparable as possible, they also need to be as country-specific as is necessary to allow for historical, systemic and cultural differences between countries. Third, the indicators need to be presented in as straightforward a manner as possible, while remaining sufficiently complex to reflect multi-faceted educational realities. Fourth, there is a general desire to keep the indicator
set as small as possible, but it needs to be large enough to be useful to policy makers across countries that face different educational challenges.

The OECD will continue to address these challenges vigorously and to pursue not just the development of indicators in areas where it is feasible and promising to develop data, but also to advance in areas where a considerable investment still needs to be made in conceptual work. The further development of the OECD Programme for International Student Assessment (PISA) and its extension through the OECD Programme for the International Assessment of Adult Competencies (PIAAC), as well as the launch of the OECD Teaching and Learning International Survey (TALIS) will be major efforts to this end.

The report is published on the responsibility of the Secretary-General of the OECD.

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## Editorial

By Barbara Ischinger, Director for Education

## The effects of tertiary education expansion: a high-calibre workforce or the overqualified crowding out the lesser qualified?

Higher education graduation rates have grown massively in OECD countries in recent decades. But what is the impact of this on labour markets? Has the increasing supply of well-educated labour been matched by the creation of an equivalent number of high-paying jobs? Or one day will everyone have a university degree and work for the minimum wage? The analysis below of this year's edition of Education at a Glance suggests that the expansion has had a positive impact for individuals and economies and that there are, as yet, no signs of an "inflation" of the value of qualifications. The sustainability of the continued expansion will, however, depend on re-thinking how it is financed and how to ensure that it is more efficient.

In most OECD countries, among adults aged 55 to 64 (who entered the workforce in the 1960s and early 1970s) between 7 and $27 \%$ have completed higher education (have tertiary qualifications), except in Canada and the United States where more than $30 \%$ have done so. Among younger adults aged 25 to 34 , at least $30 \%$ have obtained tertiary qualifications in 19 countries and over $40 \%$ have in 6 countries (Indicator A1). The proportion of the population with tertiary qualifications has risen from 19 to $32 \%$ of the population between these two groups.

Although most countries have seen at least some growth in tertiary enrolments (Indicator C2) and in tertiary attainment, the rate of expansion has varied widely from one country to another and from one time period to another. Much of the growth has come from periods of rapid, policy-driven expansion in certain countries. Korea, Ireland and Spain, for example, more than doubled the proportion of tertiary graduates entering the workforce between the late 1970s and the late 1990s from initially low levels, whereas in the United States and Germany the proportion remained largely unchanged, with relatively high levels in the United States and comparatively low levels in Germany (Indicator A1).

Governments pursuing an expansion of tertiary education have often acknowledged doing this in the understanding that more high-level skills are needed in an advanced knowledge economy, requiring a much greater proportion of the workforce than previously to be educated beyond the secondary school level. And indeed, in many countries there has been significant growth of jobs and industries in sectors dependent on a more skilled workforce. However, the question remains - what will be the effect increasing the supply of the well-educated on the labour market? It is certainly conceivable that at least some of the new graduates end up doing jobs that do not require graduate skills and that they obtain these jobs at the expense of less highly qualified workers. Such a crowding out effect may be associated with a relative rise in unemployment among people with low qualifications (as higher-qualified workers take their jobs), but also potentially with a reduction in the pay premium associated with tertiary qualifications (as a rise in graduate supply outstrips any rise in demand for graduate skills).

Improved coverage of international trend data linking educational qualifications and labour market outcomes makes it possible to investigate this issue in Education at a Glance 2007 in a way that was not possible in the past. The analysis below draws on Indicator A1, which shows that there are substantial rewards associated with attaining tertiary education and substantial penalties associated with failing to reach at least the upper secondary standard.

In all OECD countries, the average earnings premium associated with tertiary compared to upper secondary education is more than $25 \%$ and in some is more than $100 \%$ (Indicator A9). In addition, the average unemployment rate among those only with lower secondary education is 5 percentage points higher than those whose highest level is upper secondary, and 7 points higher than those with tertiary education (Indicator A8). Analysis also shows that while unemployment is substantially higher than the average among those with low qualifications, this penalty has not deteriorated in those countries that have expanded tertiary education, as the crowding-out hypothesis would have suggested. On the contrary, in the countries expanding most rapidly, a small rise in the relative risk in the late 1990s was followed by a fall in the early 2000s. However, in those countries that did not expand tertiary education, there has been a rise in the relative risk of unemployment. Indeed, in these countries a failure to complete upper secondary education is now associated with an $80 \%$ greater probability of being unemployed, compared to less than $50 \%$ in those countries that have increased tertiary education the most.

Equally important, countries expanding tertiary education attainment more in the late 1990s tended to have a greater fall (or smaller rise) in unemployment between 1995 and 2004 than countries with less tertiary expansion. For example, France, Ireland and Korea had the fastest growth in tertiary attainment and close to zero or negative growth in unemployment, whereas Germany, the Czech Republic and the Slovak Republic had low or no growth in tertiary attainment but substantial growth in unemployment among the unqualified. While there is not a perfect match - Finland had no tertiary expansion but a fall in unemployment, Poland expanded tertiary education but unemployment rose too - the general trend is again the opposite of what one would expect according to the crowding-out hypothesis (Indicator A1).

The data provide thus no evidence that the lesser qualified are crowded out from the labour market and there is much to point to the opposite: that the least educated individuals benefit in terms of better employment opportunities when more people enter higher education. It may be that the expansion of the high end of the educational ladder is, apart from generating growth, also providing more equitable employment opportunities. In addition, an analysis of trends in the absolute level of unemployment for upper-secondary educated adults suggests that changes in the level of unemployment during the period 1995 to 2004 are unrelated to changes in tertiary attainment levels. In fact, for both upper and lower secondary unemployment, there is no statistically significant correlation between an expansion in tertiary attainment and movement in unemployment rates after controlling for growth in GDP.

Indeed, GDP and productivity seem to drive unemployment prospects regardless of changes in tertiary attainment. There is, however, a significant correlation between increases in tertiary and upper secondary attainments and the fall in relative unemployment for lower-secondary educated adults. All this suggests that employment prospects among the least well-educated are principally tied to growth in the economy and in general to productivity, to which an adequate supply of highskilled labour can potentially contribute. Strong overall economic health would appear to more
than compensate for any crowding out effects, with the net outcomes for relatively less-educated groups being positive. The positive employment impact of economic growth is greater for those without tertiary qualifications than for graduates, perhaps because employers are more willing to meet the cost of retaining those with higher qualifications during difficult economic times.

Furthermore, analysis also suggests that oversupply of skills does not create unemployment among those with tertiary qualifications or a slump in their pay. Although this does not imply that tertiary graduates enter jobs in line with their qualifications, it still indicates that the benefits of higher education have not deteriorated as higher education has expanded. And while there have been some small rises in the relative risk of unemployment for graduates, this has been no worse where tertiary attainment has expanded fastest. Indeed, in all OECD countries graduates face much lower levels of unemployment than do other groups. In terms of pay, the data suggest some curbing of an increasing advantage for tertiary graduates where their supply has risen fastest, but not a general fall. This evidence corroborates similar results from cross-sectional studies, suggesting that lower-educated groups share in the benefit of more tertiary education and that the extra skills produced have largely been absorbed by the labour market. In tracking these phenomena over time, it is interesting to note that positive effects seem to be more pronounced in recent years, contradicting the notion that tertiary education, so far, is expanding too rapidly.

It is hard to predict the future from these past trends. Will the expansion of higher education continue at this rapid pace, driven by an ever-rising demand for the highly skilled? Or will it level off and will relative earnings decline? At the beginning of the $20^{\text {th }}$ century, few would have predicted that, among OECD countries, upper secondary education would be largely universal by the end of the century. So it is equally difficult to predict how tertiary qualifications will have evolved by the end of the $21^{\text {st }}$ century.

What is clear is that, for now at least, the demand for more and better education continues to rise, with still substantial payoffs in terms of earnings and productivity gains. And enrolments continue to grow in OECD countries, with more than $50 \%$ - in some countries more than $75 \%$ of high school graduates now entering university-level education (Indicator C2).

How will countries pay for this expansion, given that spending per student has already begun to decline in some countries, as enrolments rose faster than spending on tertiary education (Indicator B1)? Establishing innovative financing and student support policies that mobilise additional public and private funding in ways that better reflect the social and private benefits of tertiary education will certainly be part of the answer. And many countries are moving successfully in this direction, some without creating barriers for student participation (Indicator B5).

So far, the Nordic countries have achieved expansion by viewing massive public spending on higher education, including both support of institutions and support of students and households, as an investment that pays high dividends to individuals and society. Australia, Japan, Korea, New Zealand, and the United Kingdom have expanded participation in tertiary education by shifting some of the burden of financial provision to students. In Australia, for example, a risk-free loan programme that suppressed liquidity constraints for poorer students was introduced; this has not, however, had a negative effect on the equity of access for students from low socio-economic backgrounds. In contrast, many European countries are not increasing public investments in their universities nor are universities allowed to charge tuition fees,
with the result that the European average for spending per tertiary student is now well below half the level of spending in the United States (Indicator B1).

But it is equally clear that more money alone will not be enough. Investments in education will need to become much more efficient too. For the first time, Education at a Glance examines this question and estimates that, on average across OECD countries, taxpayers could expect $22 \%$ more output for current inputs (Indicator B7). This efficiency indicator is exploratory at this stage; it covers only elementary and secondary schooling and it will require substantial further development over the years to come, not least to capture a wider range of educational outcomes. However, it indicates the scale of effort that is needed for education to re-invent itself in ways that other professions have already done and to provide better value for money.

For tertiary education, this means creating and maintaining a system of diverse, sustainable and high-quality institutions with the freedom to respond to demand and accountability for outcomes they produce. It means ensuring that the growth and development of tertiary educational systems are managed in ways that improve access and enhance quality. And it means that universities will have to evolve so that their leadership and management capacity matches that of modern enterprises. Much greater use needs to be made of appropriate strategic financial and humanresource management techniques in order to ensure long-term financial sustainability and meet accountability requirements. Institutions must be governed by bodies that have the ability to think strategically and reflect a much wider range of stakeholder interests than only the academic community. Such change may not come easily, but the need for it cannot be ignored nor the risk of complacency denied. The OECD will continue to monitor progress in this area with the aim of helping countries rise to the challenges.

## Babier Dsclinger

## INTRODUCTION: THE INDICATORS and their Framework

## The organising framework

Education at a Glance - OECD Indicators 2007 provides a rich, comparable and up-to-date array of indicators that reflect a consensus among professionals on how to measure the current state of education internationally. The indicators provide information on the human and financial resources invested in education, on how education and learning systems operate and evolve, and on the returns to educational investments. The indicators are organised thematically, and each is accompanied by information on the policy context and the interpretation of the data. The education indicators are presented within an organising framework that:

- Distinguishes between the actors in education systems: individual learners, instructional settings and learning environments, educational service providers, and the education system as a whole;
- Groups the indicators according to whether they speak to learning outcomes for individuals or countries, policy levers or circumstances that shape these outcomes, or to antecedents or constraints that set policy choices into context; and
- Identifies the policy issues to which the indicators relate, with three major categories distinguishing between the quality of educational outcomes and educational provision, issues of equity in educational outcomes and educational opportunities, and the adequacy and effectiveness of resource management.

The following matrix describes the first two dimensions:

|  | 1. Education and learning outputs and outcomes | 2. Policy levers and contexts shaping educational outcomes | 3. Antecedents or constraints that contextualise policy |
| :---: | :---: | :---: | :---: |
| I. Individual participants in education and learning | 1.I The quality and distribution of individual educational outcomes | 2.I Individual attitudes, engagement and behaviour | 3.I Background characteristics of the individual learners |
| II. Instructional settings | 1.II The quality of instructional delivery | 2.II Pedagogy and learning practices and classroom climate | 3.II Student learning conditions and teacher working conditions |
| III. Providers of educational services | 1.III The output of educational institutions and institutional performance | 2.III School environment and organisation | 3.III Characteristics of the service providers and their communities |
| IV. The education system as a whole | 1.IV The overall performance of the education system | 2.IV System-wide institutional settings, resource allocations and policies | 3.IV The national educational, social, economic and demographic contexts |

The following sections discuss the matrix dimensions in more detail:

## Actors in education systems

The OECD indicators of education systems programme (INES) seeks to gauge the performance of national education systems as a whole, rather than to compare individual institutional or other sub-national entities. However, there is increasing recognition that many important features of the development, functioning and impact of education systems can only be assessed through an understanding of learning outcomes and their relationships to inputs and processes at the level of individuals and institutions. To account for this, the indicator framework distinguishes between a macro level, two meso-levels and a micro-level of education systems. These relate to:

- The education system as a whole;
- The educational institutions and providers of educational services;
- The instructional setting and the learning environment within the institutions; and
- The individual participants in education and learning.

To some extent, these levels correspond to the entities from which data are being collected but their importance mainly centres on the fact that many features of the education system play out quite differently at different levels of the system, which needs to be taken into account when interpreting the indicators. For example, at the level of students within a classroom, the relationship between student achievement and class size may be negative, if students in small classes benefit from improved contact with teachers. At the class or school level, however, students are often intentionally grouped such that weaker or disadvantaged students are placed in smaller classes so that they receive more individual attention. At the school level, therefore, the observed relationship between class size and student achievement is often positive (suggesting that students in larger classes perform better than students in smaller classes). At higher aggregated levels of education systems, the relationship between student achievement and class size is further confounded, e.g. by the socio-economic intake of schools or by factors relating to the learning culture in different countries. Past analyses which have relied on macro-level data alone have therefore sometimes led to misleading conclusions.

## Outcomes, policy levers and antecedents

The second dimension in the organising framework further groups the indicators at each of the above levels:

- Indicators on observed outputs of education systems, as well as indicators related to the impact of knowledge and skills for individuals, societies and economies, are grouped under the subheading output and outcomes of education and learning;
- The sub-heading policy levers and contexts groups activities seeking information on the policy levers or circumstances which shape the outputs and outcomes at each level; and
- These policy levers and contexts typically have antecedents - factors that define or constrain policy. These are represented by the sub-heading antecedents and constraints. It should be noted that the antecedents or constraints are usually specific for a given level of the education system and that antecedents at a lower level of the system may well be policy levers at a higher level. For teachers and students in a school, for example, teacher qualifications are a given constraint while, at the level of the education system, professional development of teachers is a key policy lever.


## Policy issues

Each of the resulting cells in the framework can then be used to address a variety of issues from different policy perspectives. For the purpose of this framework, policy perspectives are grouped into three classes which constitute the third dimension in the organising framework for INES:

- Quality of educational outcomes and educational provision;
- Equality of educational outcomes and equity in educational opportunities; and
- Adequacy, effectiveness and efficiency of resource management.

In addition to the dimensions mentioned above, the time perspective as an additional dimension in the framework, allows dynamic aspects in the development of education systems to be modelled also.

The indicators that are published in Education at a Glance 2007 fit within this framework, though often they speak to more than one cell.

Most of the indicators in Chapter A The output of educational institutions and impact of learning relate to the first column of the matrix describing outputs and outcomes of education. Even so, indicators in Chapter A measuring educational attainment for different generations, for instance, not only provide a measure of the output of the educational system, but also provide context for current educational policies, helping to shape polices on, for example, lifelong learning.

Chapter B Financial and human resources invested in education provides indicators that are either policy levers or antecedents to policy, or sometimes both. For example, expenditure per student is a key policy measure which most directly impacts on the individual learner as it acts as a constraint on the learning environment in schools and student learning conditions in the classroom.

Chapter C Access to education, participation and progression provides indicators that are a mixture of outcome indicators, policy levers and context indicators. Entry rates and progression rates are, for instance, outcomes measures to the extent that they indicate the results of policies and practices in the classroom, school and system levels. But they can also provide contexts for establishing policy by identifying areas where policy intervention is necessary to, for instance, address issues of inequity.

Chapter D Learning environment and organisation of schools provides indicators on instruction time, teachers working time and teachers' salaries not only represent policy levers which can be manipulated but also provide contexts for the quality of instruction in instructional settings and for the outcomes of learners at the individual level.

## Reader's Guide

## Coverage of the statistics

Although a lack of data still limits the scope of the indicators in many countries, the coverage extends, in principle, to the entire national education system (within the national territory) regardless of the ownership or sponsorship of the institutions concerned and regardless of education delivery mechanisms. With one exception described below, all types of students and all age groups are meant to be included: children (including students with special needs), adults, nationals, foreigners, as well as students in open distance learning, in special education programmes or in educational programmes organised by ministries other than the Ministry of Education, provided the main aim of the programme is the educational development of the individual. However, vocational and technical training in the workplace, with the exception of combined school and work-based programmes that are explicitly deemed to be parts of the education system, is not included in the basic education expenditure and enrolment data.

Educational activities classified as "adult" or "non-regular" are covered, provided that the activities involve studies or have a subject matter content similar to "regular" education studies or that the underlying programmes lead to potential qualifications similar to corresponding regular educational programmes. Courses for adults that are primarily for general interest, personal enrichment, leisure or recreation are excluded.

## Calculation of international means

For many indicators an OECD average is presented and for some an OECD total.
The OECD average is calculated as the unweighted mean of the data values of all OECD countries for which data are available or can be estimated. The OECD average therefore refers to an average of data values at the level of the national systems and can be used to answer the question of how an indicator value for a given country compares with the value for a typical or average country. It does not take into account the absolute size of the education system in each country.

The OECD total is calculated as a weighted mean of the data values of all OECD countries for which data are available or can be estimated. It reflects the value for a given indicator when the OECD area is considered as a whole. This approach is taken for the purpose of comparing, for example, expenditure charts for individual countries with those of the entire OECD area for which valid data are available, with this area considered as a single entity.

Note that both the OECD average and the OECD total can be significantly affected by missing data. Given the relatively small number of countries, no statistical methods are used to compensate for this. In cases where a category is not applicable (code "a") in a country or where the data value is negligible (code " n ") for the corresponding calculation, the value zero is imputed for the purpose of calculating OECD averages. In cases where both the numerator and the denominator of a ratio are not applicable (code "a") for a certain country, this country is not included in the OECD average.

For financial tables using 1995 data, both the OECD average and OECD total are calculated for countries providing both 1995 and 2004 data. This allows comparison of the OECD average and OECD total over time with no distortion due to the exclusion of certain countries in the different years.

For many indicators an EU19 average is also presented. It is calculated as the unweighted mean of the data values of the 19 OECD countries that are members of the European Union for which data are available or can be estimated. These 19 countries are Austria, Belgium, the Czech Republic, Denmark, Finland, France, Germany, Greece, Hungary, Italy, Ireland, Luxembourg, the Netherlands, Poland, Portugal, the Slovak Republic, Spain, Sweden and the United Kingdom.

## Classification of levels of education

The classification of the levels of education is based on the revised International Standard Classification of Education (ISCED-97). The biggest change between the revised ISCED and the former ISCED (ISCED-76) is the introduction of a multi-dimensional classification framework, allowing for the alignment of the educational content of programmes using multiple classification criteria. ISCED is an instrument for compiling statistics on education internationally and distinguishes among six levels of education. The glossary available at www.oecd.org/edu/eag2007 describes in detail the ISCED levels of education, and Annex 1 shows corresponding typical graduation ages of the main educational programmes by ISCED level.

## Symbols for missing data

Six symbols are employed in the tables and charts to denote missing data:
a Data is not applicable because the category does not apply.
c There are too few observations to provide reliable estimates (i.e. there are fewer than $3 \%$ of students for this cell or too few schools for valid inferences). However, these statistics were included in the calculation of cross-country averages.
$m$ Data is not available.
$n$ Magnitude is either negligible or zero.
${ }_{w}$ Data has been withdrawn at the request of the country concerned.
$x$ Data included in another category or column of the table (e.g.x(2) means that data are included in column 2 of the table).
$\sim$ Average is not comparable with other levels of education.

## Further resources

The website www.oecd.org/edu/eag2007 provides a rich source of information on the methods employed for the calculation of the indicators, the interpretation of the indicators in the respective national contexts and the data sources involved. The website also provides access to the data underlying the indicators as well as to a comprehensive glossary for technical terms used in this publication.

Any post-production changes to this publication are listed at www.oecd.org/edu/eag2007.
The website www.pisa.oecd.org provides information on the OECD Programme for International Student Assessment (PISA), on which many of the indicators in this publication draw.

Education at a Glance uses the OECD's StatLinks service. Below each table and chart in Education at a Glance 2007 is a url which leads to a corresponding Excel workbook containing the underlying data for the indicator. These urls are stable and will remain unchanged over time. In addition, readers of the Education at a Glance e-book will be able to click directly on these links and the workbook will open in a separate window.

## Codes used for territorial entities

These codes are used in certain charts. Country or territorial entity names are used in the text. Note that in the text the Flemish Community of Belgium is referred to as "Belgium (Fl.)" and the French Community of Belgium as "Belgium (Fr.)".

| AUS Australia | ITA Italy |
| :--- | :---: |
| AUT Austria | JPN Japan |
| BEL Belgium | KOR Korea |
| BFL Belgium (Flemish Community) | LUX Luxembourg |
| BFR Belgium (French Community) | MEX Mexico |
| BRA Brazil | NLD Netherlands |
| CAN Canada | NZL New Zealand |
| CHL Chile | NOR Norway |
| CZE Czech Republic | POL Poland |
| DNK Denmark | PRT Portugal |
| ENG England | RUS Russian Federation |
| EST Estonia | SCO Scotland |
| FIN Finland | SVK Slovak Republic |
| FRA France | SVN Slovenia |
| DEU Germany | SWP Spain |
| GRC Greece | CHE Switzerland |
| HUN Hungary | TUR Turkey |
| ISL Iceland | UKM United Kingdom |
| IRL Ireland | USA United States |
| ISR Israel |  |



## INDICATOR A1

## TO WHAT LEVEL HAVE ADULTS STUDIED?

This indicator profiles the educational attainment of the adult population, as captured through formal educational qualifications. As such it provides a proxy for the knowledge and skills available to national economies and societies. Data on attainment by fields of education and by age groups are also used in this indicator both to examine the distribution of skills in the population and to have a rough measure of what skills have recently entered the labour market and of what skills will be leaving the labour market in the coming years. It also looks at the effects of tertiary education expansion and asks whether this leads to the overqualified crowding out the lesser qualified.

## Key results

## Chart A1.1. Picture of generational difference in science and in engineering (2004)

This chart depicts the ratio of 25-to-34-year-olds with an ISCED 5A level of education and 30-to-39-year-olds with an ISCED 6 level of education to 55-to-64-year-olds with ISCED 5A and 6 levels of education in science and engineering (2004).


In all OECD countries the number of individuals holding a science degree in the younger age group outnumbers those who are leaving the labour market in the coming years, on average by three to one. This ratio falls to below two (1.9) for engineering. For four countries - Denmark, Germany, Hungary and Norway - this ratio is below one, indicating that more people with engineering degrees are likely to leave the labour market than the number of those recently entering the labour market with these degrees.


1. Year of reference 2001.

Note: The numerator includes population aged 25 to 34 with an ISCED 5A level of education and aged 30 to 39 with an ISCED 6 level of education. The denominator includes population aged 55 to 64 with ISCED 5A and 6 levels of education.
Source: OECD. Table A1.5. See Annex 3 for notes (www.oecd.org/edu/eag2007).
StatLink ज्ञाता

## Other highlights of this indicator

- The proportion of individuals who have completed upper secondary education has been growing in almost all OECD countries, becoming the norm of youth cohorts. As of 2005, in 22 OECD countries, the proportion of 25 -to- 34 -yearolds who have completed upper secondary education ranges from 73 to $97 \%$. This increase has been particularly rapid in countries such as Korea and Ireland, and so countries with traditionally low levels of education are catching up to countries that have traditionally had higher levels of education.
- Social sciences, business and law are the major educational fields in most countries. They constitute 29\% of the overall ISCED 5A and 6 levels of educational attainment in the population among the OECD countries. This may be due to these subjects' popularity among younger individuals. On average, there are three and onehalf times as many individuals with degrees in these subjects among 25 -to-34-year-olds with an ISCED 5A level of education and 30-to-39-year-olds with an ISCED 6 level of education than there are 55-to-64-year-olds with ISCED 5A and 6 levels of education in these subjects.
- The ratio of younger to older age groups with education as a field of study (ISCED 5A and 6 levels of education) is close to 1 among the OECD countries. For Denmark, Germany, Netherlands, Sweden and United Kingdom, this ratio is below 1, which might signal a potential problem of finding replacements as the older generation retires in the coming years.
- Data shows that increasing levels of tertiary education have not had a negative effect on employment. On the contrary, in the countries where tertiary education expanded most rapidly, a small rise in the relative risk of unemployment in the late 1990s was followed by a fall in the early 2000s. Nor has growth in tertiary attainment generally caused a slump in graduate pay, although on average it has not risen faster than pay generally.

Policy context
A well-educated and well-trained population is essential for the social and economic wellbeing of countries and individuals. Education plays a key role in providing individuals with the knowledge, skills and competencies needed to participate effectively in society and in the economy. Education also contributes to an expansion of scientific and cultural knowledge. The level of educational attainment of the population is a commonly used proxy for the stock of "human capital", that is, the skills available in the population and labour force. It must be noted, however, that comparing different countries' educational attainment levels presupposes that the amount of skills and knowledge imparted at each level of education are similar in each country.

The skill composition of the human capital stock varies substantially between different countries depending on industry structure and the general level of economic development. The mix of skills as well as changes in this skill structure between different age groups is important to understand to have an idea of the current and future supply of skills in the labour market. One way to track the supply of skills in different subject areas is to examine replacement ratios in different educational fields of those who recently entered the labour market with those leaving the labour market in the coming years. In gauging potential effects of these changes in the composition of skills in the labour market, the overall volume of individuals within a certain field, the current and future industry composition, and to what extent lifelong learning provides an alternative to accumulate specific skills must all be considered.

In addition, it is also important to examine the effects of tertiary education expansion. In many OECD countries, tertiary attainment grew massively between the late 1970s and the late 1990s, although the increase was smaller between the early and the late 1990s. But does the effect of increasing the supply of well-educated labour match the creation of an equivalent number of highly skilled jobs or do some of the extra graduates end up doing jobs that do not require graduate skills, thus crowding out less highly qualified workers from the labour market? And do rising tertiary education levels among citizens reduce the earnings of those with tertiary education?

## Evidence and explanations

## Attainment levels in OECD countries

On average, across OECD countries, less than one-third of adults (29\%) have obtained only primary or lower secondary levels of education, $41 \%$ of the adult population has completed an upper secondary education and one-quarter ( $26 \%$ ) have achieved a tertiary level of education (Table A1.1a). However, countries differ widely in the distribution of educational attainment across their populations.

In 22 out of the 29 OECD countries - as well as in the partner economies Estonia, Israel, the Russian Federation and Slovenia - $60 \%$ or more of the population aged 25 to 64 years has completed at least upper secondary education (Table A1.2a). Some countries show a different profile, however. For instance, in Mexico, Portugal, Spain and Turkey, more than $50 \%$ of the population aged 25 to 64 years has not completed upper secondary education. Overall, a comparison of the levels of educational attainment in younger and older age groups indicates marked progress with regard to the achievement of upper secondary education (Chart A1.2). On average across OECD member countries, the proportion of 25-to-34-year-olds having attained

Chart A1.2. Population that has attained at least upper secondary education ${ }^{1}$ (2005)
Percentage, by age group


1. Excluding ISCED 3C short programmes.
2. Year of reference 2003.
3. Including some ISCED 3 C short programmes.
4.Year of reference 2004.

Countries are ranked in descending order of the percentage of 25-to-34-year-olds who have attained at least upper secondary education.
Source: OECD. Table A1.2a. See Annex 3 for notes (www.oecd.org/edu/eag2007).
StatLink (nills http://dx.doi.org/10.1787/068015451617
upper secondary education is 13 percentage points higher than that of the 45-to-54-year-old age group. This increase has been particularly dramatic in Belgium, France, Greece, Ireland, Italy, Korea, Portugal and Spain, as well as the partner economy Chile, which have all seen growth of 20 or more percentage points across these age groups.

In countries whose adult population generally has a high attainment level, differences among age groups in the level of educational attainment are less pronounced (Table A1.2a). In countries where more than $80 \%$ of 25 -to- 64 -year-olds achieve at least upper secondary attainment, the difference in the share of 25 -to- 34 -year-olds who have attained the upper secondary level and the share of 45-to- 54 -year-olds who have attained this level is, on average, only 6 percentage points. In Germany and in the United States, the proportion of upper secondary attainment is almost the same for the three youngest age groups. For other countries, where there is more room for increase, the average gain in attainment between these age groups is 16 percentage points, including some very different situations: on the one hand, in Mexico the difference in upper secondary attainment between those aged 25 to 34 years and those aged 45 to 54 years is below 4 percentage points, but on the other hand, the difference reaches 37 percentage points in Korea.

## Box A1.1. European Human Capital Index

The link between investment in people and economic performance seems intuitive but is difficult to prove empirically and consistently. Measuring human capital comprehensively requires consideration of people's generic and specific skills, formal educational attainment, adult learning and work practices. Quantifiable translations are also difficult: how much learning on the job is needed to substitute for a month of formal adult education? What is more effective in generating human capital: spending to reduce the student-to-teacher ratio for immigrant children or to retrain the unemployed? Measurement is also complicated by the fact that different sorts of human capital investments have various rates of return for stakeholders and widely divergent pay-back periods. If human capital and its impact were more readily quantified, human capital investment might play a larger role in economic decision making. The Lisbon Council, a Brussels-based independent think tank, recently issued a human capital accounting model using time-based measurements to quantify economically relevant human capital. The methodology captures five different types of learning with economic value: learning from parents; compulsory education; tertiary education received; adult informal and non-formal learning; and learning by doing on the job. Further characteristics of the methodology are:

Consistency across type, time and country: The investment in each type of learning is expressed in the same unit, inflation-adjusted purchasing power parity US dollars, so that the economic value of all learning is comparable across time and place.

Allowance for depreciation: Based on empirical evidence of forgetting rates and knowledge obsolescence rates, the model depreciates different human capital investments over different periods of time and at different rates.

Accounting for input costs: The value of the investment in learning is primarily measured by the effective time spent on learning. This investment of time is given a monetary value. For learning from parents, this is the earned income that parents forego when educating their children. For compulsory education, it is the gross cost of teaching. For tertiary education, it is teachers' gross cost plus the earned income that students forego when studying. For adult non- and informal learning it is the learner's opportunity cost of time. The cost of time spent learning by doing is calculated using the gross salary of the employee. This approach draws on the insight that, under certain conditions, the individual's cost of time for human capital creation is equivalent to the individual's income from existing human capital. For example, an adult will only invest time in non-formal education to the extent that this yields a suitable return - a higher salary. If not, the adult would prefer to spend time generating returns from existing human and financial capital.

A first application of the model has resulted in a European Human Capital Index measuring human capital stock, deployment, utilization and evolution in 13 EU countries. However, significant methodological challenges still exist in applying such a model. The OECD is currently initiating discussion with member countries on both methodology and data availability, with a view to possibly replicating such an index across OECD countries.

For more information, see www.lisboncouncil.net.

## Expansion of tertiary education

Governments pursuing an expansion of tertiary education have often been driven by the belief that an advanced knowledge economy needs more high-level skills and thus requires a much greater proportion of the workforce than previously to be educated beyond the secondaryschool level. However, the question remains whether an increasingly well-educated labour supply is being matched by the creation of an equivalent number of highly skilled jobs or whether at least some of the extra graduates end up in jobs that do not require graduate skills, at the expense of less highly qualified workers. Such a crowding out effect may be associated with a relative rise in unemployment among people with low qualifications (as higher-qualified workers take their jobs), but also potentially with a reduction in the pay premium associated with tertiary qualifications (as a rise in graduate supply outstrips any rise in demand for graduate skills).

An estimate of the expanding rate at which successive cohorts entering the labour market have attained tertiary education can be obtained by looking at the highest qualification held by adults of various ages today. Table A1.3 and Chart A1.3 shows the percentage of the population in OECD countries that has attained tertiary education, by ten-year age ranges.

## Chart A1.3. Population that has attained at least tertiary education (2005)

Percentage, by age group


[^1]When looking at tertiary attainment by five-year age ranges, it becomes clear that there have been large increases in many countries between attainment among cohorts entering the labour market in the late 1970s and the late 1990s. Table A1.6 shows continuing, but overall much smaller, increases between the early and the late 1990s, and divides countries into three groups according to this latter increase.

In general, countries in the first group have seen attainment rise more than other countries during the late 1970s and the late 1990s as a whole, as well as during the later part of this period: on average in these countries, attainment of tertiary qualifications has risen from 23 to $39 \%$ over 20 years. An exception is Australia, for which most of the 20-year increase occurred in the 1990s. In Norway and Finland, however, large rises occurred over the period as a whole, but principally between the late 1980s and early 1990s.

A striking observation from Table A1.6 is that the average tertiary attainment rates for the oldest cohort shown, those entering the labour market in the late1960s, is almost identical for the three groups of countries, at $16 \%$ to $17 \%$. Yet in the youngest cohort shown, the average attainment in the top group of countries was $39 \%$ and in the lowest only $25 \%$. Thus, the countries that during the 1990 s were most vigorously expanding tertiary education had opened up a wide gap in attainment compared with the group with no significant expansion in the 1990s.

Data show clearly that there are substantial rewards associated with attaining tertiary education, and substantial penalties associated with failing to reach at least upper secondary education. The average earnings premium associated with tertiary compared to upper secondary education is everywhere more than $25 \%$ and in some countries more than $100 \%$ (Indicator A9). Across OECD countries, the average unemployment rate among those only with lower secondary education is 5 percentage points higher than those whose highest level is upper secondary, and seven points higher than those with tertiary education (Indicator A8).

Another way to look at trends over time is to consider countries not individually but as groups classified according to how quickly tertiary education has been expanding. The following analysis uses averages for the three groups of countries shown in Table A1.6 above. These three groups represent, respectively, countries for which tertiary attainment among people entering the labour market in the 1990s grew quickly, grew slowly and did not grow to any significant extent.

To consider the crowding-out hypothesis, Chart A1.4 looks at trends in relative unemployment rates by educational qualification among countries with fast, slow and negligible rates of tertiary attainment growth in the 1990s.

Chart A1.4 shows that, while unemployment is substantially higher than the average among those with low qualifications, this penalty has not increased in those countries that have expanded tertiary education, as the crowding-out hypothesis would have suggested. On the contrary, in the countries expanding most rapidly, a small rise in the relative risk in the late 1990s was followed by a fall in the early 2000s. However, in those countries that did not expand tertiary education (the bottom group), there has been a rise in the relative risk and failure to complete upper secondary education is in these countries now associated with an $80 \%$ greater probability of being unemployed, compared to less than $50 \%$ in the top group.


Note: "Top group" refers to the nine countries that increased tertiary education most in the 1990s (on average 5.9\%); "Middle group" refers to the eight countries that experienced modest increases in tertiary education in the 1990s (on average $2.4 \%$ ); "Bottom group" refers to the nine countries that increased their tertiary education least over the 1990s (on average $0.1 \%$ ).
Source: OECD. Education at a Glance 2006, Indicators A1 and A8.
StatLink (ㅍils http://dx.doi.org/10.1787/068015451617

This finding is reinforced by Chart A1.5, showing that countries expanding higher education attainment more in the late 1990s tended to have a greater decline (or smaller increase) in unemployment among the lower educated between 1995 and 2004 than countries with less tertiary expansion. For example, Ireland, France and Korea had the fastest growth in tertiary attainment and close to zero or negative growth in unemployment, whereas Germany, the Czech Republic and the Slovak Republic had low or no growth in tertiary attainment but substantial growth in unemployment among the lower educated. While there is not a perfect match - Finland had no tertiary expansion but a fall in unemployment, Poland expanded tertiary education but unemployment rose too - the general trend is again the opposite of what one would expect according to the crowding-out hypothesis. Note also that the relationship is stronger when outliers are removed from the figure.

The data provide thus no evidence that the lesser qualified are crowded out from the labour market and much to point to the opposite: that the least educated individuals benefits in terms of better employment opportunities when more people go into higher education. It may be that the expansion of the high end of educational ladder is, apart from generating growth, also providing more equitable employment opportunities. Last but not least, an analysis of trends in the absolute level of unemployment for upper-secondary educated adults suggests that changes in the level of unemployment during the period 1995 to 2004 are unrelated to changes in tertiary attainment levels.

Chart A1．5．Changes in tertiary education and changes in unemployment for lower secondary educated adults：late 1990s and early 2000s

Percentage point change within the periods

Change in unemployment 1995－2004


Source：OECD．Education at a Glance 2006，Indicators A1 and A8．
StatLink 페인 http：／／dx．doi．org／10．1787／068015451617

In the case of unemployment and tertiary education，the picture is less clear－cut．Chart A1．6 shows that the extent to which a tertiary degree protects against unemployment risk has deteriorated slightly in the countries with the fastest rates of tertiary expansion，from $37 \%$ to $31 \%$ less than the risk among those with only upper secondary education．However，the same rate of deterioration has also occurred among countries with the lowest expansion rates， and a faster deterioration occurred among the countries that expanded slowly in the 1990s．

Chart A1．6．Relative unemployment rate of adults with tertiary level attainment between 1995 and 2004


Note：＂Top group＂refers to the nine countries that increased tertiary education most in the 1990s（on average 5．9\％）； ＂Middle group＂refers to the eight countries that experienced modest increases in tertiary education in the 1990s （on average 2．4\％）；＂Bottom group＂refers to the nine countries that increased their tertiary education least over the 1990 s（on average $0.1 \%$ ）．
Source：OECD．Education at a Glance 2006，Indicators A1 and A8．
StatLink 可斯页经 http：／／dx．doi．org／10．1787／068015451617

Graduates in the first group of countries, where on average $38 \%$ of adults in their late 20s and early 30 s have tertiary education, face relative unemployment rates only slightly less favourable than the lower group where $25 \%$ are graduates, and more favourable than the middle group where $28 \%$ are graduates. There is thus no obvious link between a rising or a high number of graduates and relatively poor or deteriorating unemployment risks for those holding degrees. Overall Chart A1.6 also indicates that upper secondary educated individuals have strengthen their labour market position relative to tertiary educated individuals as their unemployment rates relatively speaking have moved in a positive directions over the period, suggesting once more that higher educated on the whole have not displaced lower educated from the labour market.

An important question is whether rising tertiary education levels among citizens lead to an inflation of the labour-market value of qualifications. Indicator A9 shows that this hypothesis is improbable. Among the countries in which the tertiary attainment grew by 5 percentage points or more between 35 -to-44-year-olds and 25 -to- 34 -year-olds, Spain is the only country in which the rapid expansion in tertiary attainment was associated with a significant decline in the wage premium that tertiary attainment attracts, during the period 1997 to 2004. In contrast, countries with fast growing relative earnings returns to tertiary qualifications have been Germany ( 20 percentage points), Hungary ( 38 percentage points), Ireland (17 percentage points) and Switzerland (12 percentage points). While improvements in supply have not generally caused a slump in graduate pay, the data show that on average it does not rise faster than pay generally.

When more individuals enter higher education it is obvious to ask whether this will affect the earnings of both those with upper secondary education and tertiary education. In particular, will the intake of more students with lower school performance likely influence the earnings received by those with tertiary education if the higher educational system is not able provide enough support for those with poorer school backgrounds? This question would require an analysis of earnings distributions within each educational group but as such this potential estimation problem will be balanced out in relative earnings as the skills (school performance) in all likelihood declines consistently among those with upper secondary education leaving the impact on relative earnings fairly constant stable when moving more people into higher education.

## Variation in attainment levels by fields of study

As shown above, tertiary attainment levels have risen among younger age groups and sharply so in many countries. However, this increase in tertiary attainment is not evenly spread among different fields of education. As depicted in Chart A1.1 there is large variation between countries in the extent to which younger individuals have chosen science or engineering fields in comparison to the older age group. In these key educational fields, there is also substantial variation within countries where supply levels within science have risen more relative to engineering in all OECD countries except in Finland, Italy, and Sweden.

In the case of Denmark, Hungary, and Norway, some of the increases in supply levels in science relative to engineering can be explained by the fact that science is a relative small educational field with few individuals holding a degree from this course of study in the working age population. Table A1.4 shows the distribution of adults at ISCED 5A and 6 levels by fields of education. Social
sciences, business, and law form the main educational field in most countries, with the exception of Ireland where science is the main field and Hungary as well as Norway, where education is the main field, Finland, and the Slovak Republic where engineering make up the main field, and Denmark where health and welfare has been the main course of study for adults.

Among the countries in Table A1.4, social sciences, business, and law make up $29 \%$ of the population with ISCED 5A and 6 levels of education. For education this figure is $15 \%$, engineering $14 \%$, art and humanities $13 \%$, and science as a field constitutes $11 \%$ of those with ISCED 5A and 6 levels of education. The predominance of social sciences, business, and law is largely driven by increases in these fields of education in recent years. The ratios in Table A1.5 provide an indication of these shifts by comparing the number of 25 -to- 34 -year-olds with an ISCED 5A level of education and 30-to-39-year-olds with an ISCED 6 level of education to the number of 55 -to-64-year-olds with ISCED 5A and 6 levels of education, for each field of education. Social sciences, business and law has attracted a substantial amount of young individuals with three and half times as many young adults with degrees in this field as in the older age group. This change reflects increases in attainment levels in general, but it is also a reflection of the fact that many younger individuals have been attracted to this field of study. More than four times as many young individuals have attained a degree in social sciences, business and law compared with the older age group in France, Ireland, Italy, Portugal and Spain.

Education is the field of study where supply has, on average, not increased when comparing younger and older age groups. This largely reflects the relatively stable conditions in which most countries' education systems find themselves. However, for Denmark, Germany, Netherlands, Sweden and United Kingdom the replacement ratio is below 1, which could signal a potential problem for these countries when the older generation retires in coming years. In France, the low level of this ratio reflects changes within the professional training of teachers at the primary level.

## Definitions and methodologies

Data on population and educational attainment are taken from OECD and EUROSTAT databases, which are compiled from National Labour Force Surveys. See Annex 3 (www.oecd.org/edu/ eag2007) for national sources.

Attainment profiles are based on the percentage of the population aged 25 to 64 years that has completed a specified level of education. The International Standard Classification of Education (ISCED-97) is used to define the levels of education. See Annex 3 (www.oecd.org/edu/eag2007) for a description of ISCED-97 education programmes and attainment levels and their mappings for each country.

Successful completion of upper secondary education means the achievement of upper secondary programmes type A, B or C of a similar length; completion of type C programmes (labour market destination) of significantly shorter duration is not classified as upper secondary attainment.

The data for Tables A1.4 and A1.5 originate from a special data collection by the Supply of Skills working group of INES Network B. Data on the distribution by fields of education among the population with tertiary-type 5A/6 levels of education was collected in most cases from Eurostat labour force survey or national labour force surveys.

## Further references

For further information on tertiary expansion, see the OECD Education Working Paper "Effects of Tertiary Expansion: Crowding-out effects and labour market matches for the higher educated" (forthcoming on line at www.oecd.org/edu/workingpapers).

The following additional material relevant to this indicator is available on line at:
StatLink ज्ञाIst http://dx.doi.org/10.1787/068015451617

- Educational attainment: adult population, by gender (2005)

Table A1.1b: Males
Table A1.1c: Females

- Population that has attained at least upper secondary education, by gender (2005)

Table A1.2b: Males
Table A1.2c: Females

- Population that has attained tertiary education, by gender (2005)

Table A1.3b: Males
Table A1.3c: Females

- Attainment of tertiary education, by age (2004)

Table A1.6

Table A1.1a.
Educational attainment: adult population (2005)
Distribution of the 25-to-64-year-old population, by highest level of education attained

|  | Preprimary and primary education | Lowersecondaryeducation | Upper secondary education |  |  | Postsecondary non-tertiary education | Tertiary education |  |  | $\begin{aligned} & \text { All levels } \\ & \text { of } \\ & \text { education } \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | $\begin{aligned} & \text { ISCED } \\ & \text { 3C } \\ & \text { Short } \end{aligned}$ | $\begin{gathered} \text { ISCED } \\ \text { 3C } \\ \text { Long } / 3 B \end{gathered}$ | $\begin{gathered} \text { ISCED } \\ \text { 3A } \end{gathered}$ |  | Type B | Type A | Advanced research programmes |  |
|  | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) | (10) |
| Australia | 9 | 26 | a | a | 31 | 3 | 9 | 23 | x(8) | 100 |
| Austria | x (2) | 19 | a | 48 | 6 | 9 | 9 | 9 | x (8) | 100 |
| Belgium | 15 | 18 | a | 9 | 24 | 2 | 17 | 13 | n | 100 |
| Canada | 5 | 10 | a | $\mathrm{x}(5)$ | 27 | 12 | 23 | 23 | $\mathrm{x}(8)$ | 100 |
| Czech Republic | n | 10 | a | 43 | 34 | a | $\mathrm{x}(8)$ | 13 | $\mathrm{x}(8)$ | 100 |
| Denmark | 1 | 16 | 2 | 44 | 4 | n | 8 | 26 | n | 100 |
| Finland | 11 | 10 | a | a | 44 | n | 17 | 17 | 1 | 100 |
| France | 14 | 19 | a | 31 | 11 | n | 10 | 14 | 1 | 100 |
| Germany | 3 | 14 | a | 49 | 3 | 6 | 10 | 14 | 1 | 100 |
| Greece | 29 | 11 | 3 | 3 | 26 | 7 | 7 | 14 | n | 100 |
| Hungary | 2 | 22 | a | 30 | 28 | 2 | n | 17 | n | 99 |
| Iceland | 3 | 28 | 7 | 21 | 9 | 3 | 5 | 26 | x (8) | 100 |
| Ireland | 17 | 18 | n | a | 25 | 11 | 11 | 18 | n | 99 |
| Italy | 17 | 32 | 1 | 7 | 29 | 1 | 1 | 12 | n | 100 |
| Japan | $\mathrm{x}(5)$ | x(5) | x (5) | x (5) | 60 | a | 18 | 22 | x(8) | 100 |
| Korea | 12 | 13 | a | x(5) | 44 | a | 9 | 23 | x (8) | 100 |
| Luxembourg | 19 | 9 | 6 | 18 | 18 | 4 | 10 | 16 | 1 | 100 |
| Mexico | 50 | 29 | a | 6 | x(2) | a | 1 | 14 | x (8) | 100 |
| Netherlands | 8 | 21 | x(4) | 15 | 23 | 3 | 2 | 28 | 1 | 100 |
| New Zealand | $\mathrm{x}(2)$ | 21 | a | 22 | 19 | 11 | 7 | 20 | x (8) | 100 |
| Norway | n | 22 | a | 30 | 11 | 4 | 2 | 30 | 1 | 100 |
| Poland | x (2) | 15 | 34 | a | 31 | 4 | x (8) | 17 | x (8) | 100 |
| Portugal | 59 | 15 | x (5) | x(5) | 13 | 1 | x (8) | 12 | , | 100 |
| Slovak Republic | 1 | 14 | x(4) | 35 | 37 | x (5) | 1 | 13 | n | 100 |
| Spain | 24 | 27 | a | 7 | 13 | n | 8 | 19 | 1 | 100 |
| Sweden | 7 | 10 | a | x (5) | 48 | 6 | 9 | 21 | x (8) | 100 |
| Switzerland | 3 | 10 | 4 | 45 | 6 | 3 | 10 | 17 | 2 | 100 |
| Turkey | 63 | 10 | a | 7 | 10 | a | x (8) | 10 | x(8) | 100 |
| United Kingdom | n | 14 | 19 | 21 | 16 | a | 9 | 15 | 6 | 100 |
| United States | 5 | 8 | x (5) | $\mathrm{x}(5)$ | 49 | x (5) | 9 | 28 | 1 | 100 |
|  | Attained lower secondary level of education or below |  | Attained upper secondary level of education |  |  |  | Attained tertiary level of education |  |  |  |
| OECD average | 29 |  | 41 |  |  |  | 2624 |  |  |  |
| EU19 average | 29 |  | 44 |  |  |  |  |  |  |  |
| Brazil ${ }^{1}$ | 57 | 14 | $\mathrm{x}(5)$ | x(5) | 22 | a | x (8) | 8 | x(8) | 100 |
| Chile ${ }^{1}$ | 24 | 26 | x (5) | x (5) | 37 | a | 3 | 10 | $\mathrm{x}(8)$ | 100 |
| Estonia | 1 | 10 | a | 7 | 42 | 7 | 11 | 22 | 1 | 100 |
| Israel | x (2) | 21 | a | x (5) | 33 | a | 16 | 29 | 1 | 100 |
| Russian Federation ${ }^{2}$ | 3 | 8 | x (5) | x (5) | 34 | x (5) | 34 | 21 | x (8) | 100 |
| Slovenia | 2 | 17 | a | 28 | 32 | a | 10 | 9 | 1 | 100 |

1. Year of reference 2004.
2. Year of reference 2003.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
StatLink ज्ञाst http://dx.doi.org/10.1787/068015451617

Table A1.2a.
Population that has attained at least upper secondary education ${ }^{1}$ (2005)
Percentage, by age group


1. Excluding ISCED 3 C short programmes.
2. Including some ISCED 3 C short programmes.
3. Year of reference 2004.
4. Year of reference 2003.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
StatLink ज्ञाता http://dx.doi.org/10.1787/068015451617

Table A1.3a.
Population that has attained tertiary education (2005)
Percentage of the population that has attained tertiary-type B education or tertiary-type $A$ and advanced research programmes, by age group


1. Year of reference 2004.
2. Year of reference 2003.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007)
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table A1.4.
Fields of education (2004)
Distribution by fields of education for the 20-to-64-year-old population with ISCED 5A and 6 levels of educational attainment (percentage)

|  | $\begin{array}{\|c\|} \hline \text { Education } \\ \hline(1) \\ \hline \end{array}$ | Arts and Humanities <br> (2) | Social sciences, business and law <br> (3) | Science <br> (4) | Engineering <br> (5) | Agriculture <br> (6) | Health and welfare <br> (7) | Services <br> (8) | Other fields | Total <br> (10) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |  |  |
| ${ }_{3}$ Australia | 15 | 11 | 32 | 11 | 10 | 1 | 17 | 2 | 1 | 100 |
| Austria | 10 | 15 | 34 | 9 | 15 | 2 | 13 | 2 | 0 | 100 |
| Belgium | 4 | 15 | 30 | 13 | 19 | 2 | 12 | 2 | 3 | 100 |
| Canada ${ }^{1}$ | 16 | 12 | 34 | 12 | 11 | 2 | 12 | 2 | 0 | 100 |
| Czech Republic | m | m | m | m | m | m | m | m | m | m |
| Denmark | 16 | 11 | 19 | 4 | 13 | 1 | 34 | 1 | 0 | 100 |
| Finland | 12 | 12 | 22 | 7 | 27 | 4 | 12 | 4 | 0 | 100 |
| France | 9 | 19 | 35 | 15 | 10 | 1 | 7 | 3 | 1 | 100 |
| Germany | 22 | 9 | 22 | 8 | 22 | 2 | 12 | 2 | 0 | 100 |
| Greece | m | m | m | m | m | m | m | m | m | m |
| Hungary | 27 | 5 | 23 | 4 | 21 | 6 | 9 | 5 | 0 | 100 |
| Iceland | 13 | 13 | 32 | 8 | 13 | c | 16 | 5 | 0 | 100 |
| Ireland | 12 | 13 | 22 | 23 | 11 | 2 | 10 | 3 | 5 | 100 |
| Italy | 4 | 19 | 33 | 12 | 14 | 2 | 15 | 1 | 0 | 100 |
| Japan | m | m | m | m | m | m | m | m | m | m |
| Korea | m | m | m | m | m | m | m | m | m | m |
| Luxembourg | 2 | 17 | 36 | 12 | 19 | c | 10 | c | 3 | 100 |
| Mexico | 5 | 17 | 31 | 11 | 13 | 3 | 11 | 7 | 1 | 100 |
| Netherlands | 20 | 8 | 30 | 6 | 12 | 2 | 17 | 3 | 2 | 100 |
| New Zealand | m | m | m | m | m | m | m | m | m | m |
| Norway | 20 | 7 | 18 | 4 | 6 | 1 | 12 | 3 | 29 | 100 |
| Poland | m | m | m | m | m | m | m | m | m | m |
| Portugal | 16 | 12 | 27 | 13 | 14 | 2 | 12 | 3 | 1 | 100 |
| Slovak Republic | 20 | 6 | 22 | 8 | 26 | 6 | 7 | 4 | 0 | 100 |
| Spain | 15 | 11 | 32 | 10 | 12 | 2 | 12 | 4 | 0 | 100 |
| Sweden | 22 | 7 | 24 | 7 | 15 | 1 | 19 | 3 | 1 | 100 |
| Switzerland | m | m | m | m | m | m | m | m | m | m |
| Turkey | m | m | m | m | m | m | m | m | m | m |
| United Kingdom | 14 | 18 | 28 | 18 | 11 | 1 | 8 | 1 | 0 | 100 |
| United States | m | m | m | m | m | m | m | m | m | m |
| OECD average | 15 | 13 | 29 | 11 | 14 | 2 | 12 | 2 | 1 | 100 |

Note: Science includes life sciences, mathematics and statistics, computer science and use.

1. Year of reference 2001. Only ISCED 5A of educational attainment.

Source: OECD, Network B special data collection, Supply of Skills working group.
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table A1.5
Ratio of 25-to-34-year-olds with ISCED 5A and 30-to-39-year-olds with ISCED 6 levels of education to 55-to-64-year-olds with ISCED 5A and 6 levels of education, by fields of education (2004)

|  |  | Education | Arts and Humanities | Social sciences, business and law | Science | Engineering | Agriculture | Health and welfare | Services | Other fields | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) | (10) |
| E | Australia | 1.9 | 2.2 | 3.4 | 3.9 | 2.3 | 2.7 | 1.9 | $\mathrm{x}(10)$ | 2.9 | 2.6 |
|  | Austria | 1.0 | 1.8 | 2.0 | 4.8 | 1.8 | 1.6 | 1.4 | $\mathrm{x}(10)$ | 0.5 | 1.9 |
|  | Belgium | $\mathrm{x}(10)$ | 3.4 | 3.9 | 2.1 | 2.0 | $\mathrm{x}(10)$ | 2.4 | $\mathrm{x}(10)$ | 2.7 | 2.6 |
|  | Canada ${ }^{1}$ | 1.1 | 2.1 | 3.2 | 4.4 | 2.3 | 2.1 | 1.9 | 5.3 | 0.0 | 2.3 |
|  | Czech Republic | m | m | m | m | m | m | m | m | m | m |
|  | Denmark | 0.8 | 2.3 | 2.5 | 3.3 | 0.8 | 0.6 | 1.2 | $\mathrm{x}(10)$ | 0.0 | 1.4 |
|  | Finland | 1.3 | 1.3 | 1.6 | 1.6 | 1.9 | 1.4 | 3.9 | 2.0 | 0.0 | 1.8 |
|  | France | 0.6 | 3.0 | 4.7 | 3.3 | 2.4 | 2.0 | 1.1 | 4.9 | 2.8 | 2.8 |
|  | Germany | 0.6 | 1.4 | 1.8 | 2.1 | 0.9 | 1.0 | 1.3 | 1.6 | 1.1 | 1.2 |
|  | Greece | m | m | m | m | m | m | m | m | m | m |
|  | Hungary | 1.9 | 2.7 | 2.4 | 6.2 | 0.8 | 0.9 | 1.4 | 1.3 | 0.0 | 1.7 |
|  | Iceland | $\mathrm{x}(10)$ | $\mathrm{x}(10)$ | $\mathrm{x}(10)$ | $\mathrm{x}(10)$ | $\mathrm{x}(10)$ | $\mathrm{x}(10)$ | $\mathrm{x}(10)$ | $\mathrm{x}(10)$ | $\mathrm{x}(10)$ | 2.7 |
|  | Ireland | 1.5 | 3.4 | 7.3 | 6.8 | 4.2 | 1.6 | 3.9 | 11.5 | 3.0 | 4.3 |
|  | Italy | 2.1 | 1.4 | 4.0 | 2.0 | 3.1 | 4.4 | 2.1 | 3.7 | 0.0 | 2.5 |
|  | Japan | m | m | m | m | m | m | m | m | m | m |
|  | Korea | m | m | m | m | m | m | m | m | m | m |
|  | Luxembourg | $\mathrm{x}(10)$ | $\mathrm{x}(10)$ | $\mathrm{x}(10)$ | $\mathrm{x}(10)$ | $\mathrm{x}(10)$ | $\mathrm{x}(10)$ | $\mathrm{x}(10)$ | $\mathrm{x}(10)$ | $\mathrm{x}(10)$ | 2.4 |
|  | Mexico | $\mathrm{x}(10)$ | 3.9 | 2.2 | 3.0 | 2.4 | 2.8 | 1.4 | 2.9 | 6.5 | 2.7 |
|  | Netherlands | 0.7 | 1.7 | 3.2 | 1.8 | 1.4 | 1.9 | 1.7 | 1.6 | 5.7 | 1.7 |
|  | New Zealand | m | m | m | m | m | m | m | m | m | m |
|  | Norway | 1.0 | 0.9 | 2.4 | 3.0 | 0.8 | 0.7 | 1.2 | $\mathrm{x}(10)$ | 9.0 | 2.2 |
|  | Poland | m | m | m | m | m | m | m | m | m | m |
|  | Portugal | 3.9 | 2.7 | 7.3 | 10.0 | 4.3 | 10.3 | 4.9 | 8.5 | 0.6 | 5.3 |
|  | Slovak Republic | 1.5 | 2.8 | 3.9 | 2.9 | 2.0 | 1.5 | 2.4 | 3.5 | 0.0 | 2.3 |
|  | Spain | 2.0 | 4.0 | 7.8 | 8.8 | 3.5 | 6.0 | 3.8 | 5.2 | 3.5 | 4.7 |
|  | Sweden | 0.9 | 1.9 | 1.7 | 4.3 | 4.7 | 2.5 | 1.3 | $\mathrm{x}(10)$ | 1.2 | 1.7 |
|  | Switzerland | m | m | m | m | m | m | m | m | m | m |
|  | Turkey | m | m | m | m | m | m | m | m | m | m |
|  | United Kingdom | 0.8 | 2.5 | 3.0 | 2.8 | 1.9 | $\mathrm{x}(10)$ | 2.8 | $\mathrm{x}(10)$ | 1.6 | 2.2 |
|  | United States | m | m | m | m | m | m | m | m | m | m |
|  | OECD average | 1.0 | 2.2 | 3.5 | 3.0 | 1.9 | 2.2 | 1.9 | 3.1 | 4.5 | 2.3 |

Note: Science includes life sciences, mathematics and statistics, computer science and use.

1. Year of reference 2001. Only ISCED 5A of educational attainment.

Source: OECD, Network B special data collection, Supply of Skills working group.
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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## INDICATOR A2

## HOW MANY STUDENTS FINISH SECONDARY EDUCATION?

This indicator shows the current upper secondary graduate output of education systems, i.e. the percentage of the typical population of upper secondary school age that follows and successfully completes upper secondary programmes.

## Key results

## Chart A2.1. Upper secondary graduation rates $(1995,2005)$

The chart shows the number of students completing upper secondary education programmes for the first time in 1995 and 2005, as a percentage of the age group normally completing this level; it gives an indication of how many young people complete upper secondary education compared to ten years before.

```
\square2005
© 1995
```

In the last ten years, the proportion of students who graduate from upper secondary programmes has progressed by 7 percentage points on average in OECD countries with comparable data. In 21 of 24 OECD countries and the three partner economies for which comparable data are available, the ratio of upper secondary graduates to the population at the typical age of graduation exceeds $70 \%$. In Finland, Germany, Greece, Ireland,Japan, Korea and Norway, graduation rates equal or exceed $90 \%$.


1. Year of reference 2004.

Countries are ranked in descending order of upper secondary graduation rates in 2005.
Source: OECD. Table A2.1. See Annex 3 for notes (www.oecd.org/edu / eag2007).


- Females are now more likely to complete upper secondary education than males in almost all OECD countries and partner economies, a reversal of the historical pattern. Today, graduation rates for females are below those for males only in Korea, Switzerland and Turkey and are equal only in the partner economy Slovenia.
- In many countries, males are more likely to be on vocational courses. Still, in nearly one-half of the countries represented there is either no gender difference or a higher proportion of females on such courses.
- The vast majority of students who graduate from upper secondary programmes graduate from programmes that are designed to provide access to further tertiary education.
- Most students obtain upper secondary qualifications giving them access to university-level study (ISCED 5A), although the extent to which students go on to take up such study varies significantly between countries.
- In some countries, a significant proportion of students broaden their knowledge at the post-secondary non-tertiary level after completing a first upper secondary programme. In the Czech Republic and Hungary, 20\% or more of a typical age cohort complete a post-secondary non-tertiary programme.


## Policy context

Rising skill demands in OECD countries have made qualifications at the upper secondary level the minimum credential for successful labour market entry. Upper secondary education serves as the foundation for advanced learning and training opportunities, as well as preparation for direct entry into the labour market. Although many countries do allow students to leave the education system at the end of the lower secondary level, young people in OECD countries who leave without an upper secondary qualification tend to face severe difficulties in entering the labour market (see Indicators A8 and A9).

High upper secondary graduation rates do not guarantee that an education system has adequately equipped its graduates with the basic skills and knowledge necessary to enter the labour market because this indicator does not capture the quality of educational outcomes. But these graduation rates do give an indication of the extent to which educational systems succeed in preparing students to meet the minimum requirements of the labour market.

## Evidence and explanations

Graduation from upper secondary education is becoming the norm in most OECD countries. Since 1995 , the upper secondary graduation rate has increased by 7 percentage points on average across the OECD countries with comparable data. The highest growth occurred in Greece, Norway and Sweden and in the partner economy Chile, whereas the level of Germany, Japan, New Zealand, the Slovak Republic, Switzerland and the United States has been stable over the last ten years. In Mexico and Turkey, the proportion of students graduating at upper secondary level has strongly progressed since 2000 and thus has reduced the gap between these and other OECD countries.

In 21 of 24 OECD countries and the three partner economies for which comparable data are available, upper secondary graduation rates exceed 70\% (Chart A2.1). In Finland, Germany, Greece, Ireland, Japan, Korea and Norway graduation rates equal or exceed $90 \%$.

## Gender differences

The balance of educational attainment between males and females in the adult population is unequal in most countries. In the past, females did not have sufficient opportunities and/ or incentives to reach the same level of education as males. Females have generally been overrepresented among those who did not proceed to upper secondary education and underrepresented at the higher levels of education. However, these gender differences are most evident in older age groups and have been significantly reduced or reversed among younger age groups (see Indicator A1).

Today, it is males who trail behind females in upper secondary graduation in almost every OECD country (Table A2.1). Graduation rates for females exceed those for males in 20 of 23 OECD countries and in 2 of the 3 partner economies for which total upper secondary graduation rates can be compared between the genders. The exceptions are Korea, Switzerland and Turkey, where graduation rates are higher for males. In the partner economy Slovenia, graduation rates are similar for both genders. The gender gap is greatest in Denmark, Finland, Iceland, Ireland, Luxembourg, New Zealand, Norway, Poland, Spain and the United States, where female graduation rates exceed those of males by more than 10 percentage points.

## Transitions following upper secondary educational programmes

Graduation from upper secondary education is becoming the norm in most OECD and partner economies, but curriculum content in upper secondary programmes can vary depending on the type of education or occupation for which the programmes are designed. Most upper secondary programmes in OECD countries and partner economies are designed primarily to prepare students for tertiary studies, and their orientation can be general, pre-vocational or vocational.

The vast majority of students who graduate from upper secondary programmes graduate from programmes that are designed to provide access to further tertiary education (ISCED 3A and 3B). Programmes to facilitate direct entry into tertiary-type A education are preferred by students in all countries, except in Austria, Germany and Switzerland and the partner economy Slovenia where both female and male students are more likely to graduate from upper secondary programmes leading to tertiary-type B programmes (Table A2.1).

The graduation rate for ISCED 3C (long) programmes is less than $20 \%$ on average in the OECD countries.

Chart A2.2. Access to tertiary-type A education for upper secondary graduates (2005)
Comparison of graduation rates from upper secondary programmes designed for tertiary-type A entry with actual entry rates to tertiary-type A education
$\square$ Graduation rates from upper secondary programmes designed to prepare students for tertiary-type A education

$\triangle$ Entry rates into tertiary-type A education

with actual entry rates to tertiary-type A education

It is interesting, however, to contrast the proportion of students who graduate from programmes designed for entry into tertiary-type A programmes with the proportion who actually do enter these programmes. Chart A2.2 shows this comparison and demonstrates significant variation among countries. For instance, in the OECD countries Belgium, Finland, Ireland, Japan and Turkey, and the partner economies Chile and Israel, the difference between graduation rates from upper secondary programmes designed for tertiary-type A programmes and the eventual entry rate to these tertiary-type A programmes is relatively large (more than 20 percentage points). This suggests that many students who achieve qualifications designed for university level entrance do not in fact go on to take up university studies, although at least in Belgium and Israel such upper secondary programmes also give access to tertiary-type B programmes. In the case of Israel, the difference may be explained by the very varied ages of entry to university, which is partially due to the two to three years of military service students undertake before entering higher education.

In contrast, in countries such as Australia, Norway and Switzerland and in the partner economies the Russian Federation and Slovenia, the upper secondary graduation rate is lower than entry rates. For some countries such as Australia or Norway, this could be explained by a high proportion of international/foreign students (see Indicator C3).

## Gender differences by type of programmes

In most OECD countries and partner economies, students do not follow a uniform curriculum at the upper secondary level. Programmes at the upper secondary level can be subdivided into general, pre-vocational and vocational programmes (see Indicator C 1 ).

Chart A2.3. Upper secondary graduation rates for general programmes, by gender (2005)
Percentage of graduates to the population at the typical age of graduation


1. Year of reference 2004.
2. Excludes the German-speaking Community of Belgium.
3. Excludes ISCED 4A programmes ("Berufsbildende Höhere Schulen").

Countries are ranked in descending order of upper secondary graduation rates for general programmes for females.
Source: OECD. Table A2.1. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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For all OECD countries and partner economies for which comparable data are available, graduation rates in general programmes for females exceed those for males, with the exception of Korea and Turkey. The OECD average graduation rate from general programmes is $51 \%$ for women and $39 \%$ for men. The difference is 25 percentage points higher in Norway and in the partner economy Estonia.

There is no clear gender trend for pre-vocational and vocational upper secondary graduation rates. Although vocational programmes are most common for males - $50 \%$ of males in OECD countries graduate compared to $47 \%$ for females - females students in such programmes outnumber males in Australia, Belgium, Denmark, Finland, Luxembourg, the Netherlands and Spain and the partner economy Brazil (Chart A2.4).

## Graduation from post-secondary non-tertiary programmes

Post-secondary non-tertiary programmes of various kinds are offered in 26 OECD countries and 4 partner economies. From an international comparative point of view such programmes straddle the boundary between upper secondary and post-secondary education, even though they might clearly be considered either upper secondary or post-secondary programmes in a national context. Although the content of these programmes may not be significantly more advanced

Chart A2.4. Upper secondary graduation rates for pre-vocational/vocational programmes, by gender (2005)
Percentage of graduates to the population at the typical age of graduation


[^2]than upper secondary programmes, post-secondary non-tertiary programmes serve to broaden the knowledge of participants who have already gained an upper secondary qualification. The students tend to be older than those enrolled at the upper secondary level.

Typical examples of such programmes are trade and vocational certificates, nursery teacher training in Austria and Switzerland, or vocational training in the dual system for holders of general upper secondary qualifications in Germany. In most countries, post-secondary nontertiary programmes are vocationally oriented.

In the Czech Republic and Hungary, $20 \%$ or more of a typical age cohort complete a postsecondary non-tertiary programme.

In 13 of the 24 OECD countries with available data and two partner economies, the majority of, if not all, post-secondary non-tertiary students graduate from ISCED 4C programmes, which are designed primarily to prepare graduates for direct entry into the labour market. Although the gender difference is not apparent at the level of the OECD average, the proportion of males and females participating in such programmes in each country is very different. Poland and the partner economy Estonia count $50 \%$ more females who have completed an ISCED 4C programme than males, while the opposite trend exists in Ireland, where women represent four times less graduates than men (Table A2.3).

Apprenticeships that are designed for students who have already graduated from an upper secondary programme are also included in the post-secondary non-tertiary programmes. However, in 7 out of 24 OECD countries and one partner economy, $50 \%$ or more of postsecondary non-tertiary graduates have completed programmes designed to provide direct access to either tertiary-type A or B education. In Switzerland, $72 \%$ of graduates complete ISCED 4B programmes (Table A2.3).

## Definitions and methodologies

The data for the school year 2004-2005 are based on the UOE data collection on education statistics administered annually by the OECD.
In Table A2.1, upper secondary graduates are those who successfully complete the final year of upper secondary education, regardless of age. In some countries, successful completion requires a final examination, and in others it does not (see Annex 1).

Upper secondary graduation rates are estimated as the number of students, regardless of age, who graduate for the first time from upper secondary programmes, divided by the population at the age at which students typically graduate from upper secondary education (see Annex 1). The graduation rates take into account students graduating from upper secondary education at the typical (modal) graduation ages, as well as older students (e.g. those in "second chance" programmes) or younger students. The unduplicated total count of graduates is calculated by netting out those students who have graduated from another upper secondary programme in a previous year.

Counts of graduates for ISCED 3A, 3B and 3C programmes are not unduplicated. Therefore, gross graduation rates cannot be added, as some individuals graduate from more than one upper secondary programme and would thus be counted twice. The same applies for graduation rates by programme orientation, i.e. general or vocational. Moreover, the typical graduation ages are not necessarily the same for the different programme types.

Pre-vocational and vocational programmes include both school-based programmes and combined school- and work-based programmes that are recognised as part of the education system. Entirely work-based education and training that is not overseen by a formal education authority is not taken into account.

In Table A2.2, data on trends in graduation rates at upper secondary level for the years 1995, 2000, 2001, 2002, 2003 and 2004 are based on a special survey carried out in the OECD countries and four of the six partner economies in January 2007.

In Table A2.3, post-secondary non-tertiary graduates are those who successfully complete the final year of post-secondary non-tertiary education, regardless of age. In some countries, successful completion requires a final examination, and in others it does not.

Post-secondary non-tertiary graduation rates are estimated as the number of students, regardless of age, who graduate for the first time from post-secondary non-tertiary programmes, divided by the population at the age at which students typically graduate from these programmes (see Annex 1). The graduation rates take into account students graduating at the typical (modal) graduation ages, as well as older or younger students. The unduplicated total count of graduates is calculated by netting out those students who have graduated from another post-secondary non-tertiary programme in a previous year.

For some countries, an unduplicated count of post-secondary non-tertiary graduates is unavailable and graduation rates may be overestimated because of graduates who have completed multiple programmes at the same level. Counts of graduates for ISCED 4A, 4B and 4C programmes are not unduplicated. Gross graduation rates cannot be added, as some individuals graduate from more than one post-secondary non-tertiary programme and would thus be counted twice. Moreover, the typical graduation ages are not necessarily the same for the different programme types.

Table A2.1.
Upper secondary graduation rates (2005)
Percentage of upper secondary graduates to the population at the typical age of graduation, by programme destination, programme orientation and gender


Note: Mismatches between the coverage of the population data and the student/graduate data mean that the participation/graduation rates for those countries that are net exporters of students may be underestimated (for instance, Luxembourg) and those that are net importers may be overestimated.

1. Excludes the German-speaking Community of Belgium.
2. Year of reference 2004.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table A2.2.
Trends in graduation rates at upper secondary level (1995-2005)
Percentage of upper secondary graduates to the population at the typical age of graduation (1995, 2000, 2001, 2002, 2003, 2004, 2005)


Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
StatLink ग्ता st http://dx.doi.org/10.1787/068023602135

Table A2.3.
Post-secondary non-tertiary graduation rates (2005)
Percentage of post-secondary non-tertiary graduates to the population at the typical age of graduation, by programme destination and gender


Note: Mismatches between the coverage of the population data and the student/graduate data mean that the participation/graduation rates for those countries that are net exporters of students may be underestimated (for instance, Luxembourg) and those that are net importers may be overestimated.

1. Excludes the German-speaking Community of Belgium.
2. Year of reference 2004.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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## INDICATOR A3

## HOW MANY STUDENTS FINISH TERTIARY EDUCATION?

This indicator first shows the current tertiary graduate output of educational systems, i.e. the percentage of the population in the typical age cohort for tertiary education that follows and successfully completes tertiary programmes, as well as the distribution of tertiary graduates across fields of education. The indicator then examines the number of science graduates in relation to employed persons. It also considers whether gender differences concerning motivation in mathematics at the age of 15 may affect tertiary graduation rates. Finally, the indicator shows survival rates at the tertiary level, i.e. the proportion of new entrants into the specified level of education who successfully complete a first qualification.

Tertiary education covers a wide range of programmes, but overall serves as an indicator of the rate at which countries produce advanced knowledge. A traditional university degree is associated with completion of "type A" tertiary courses; "type B" generally refers to shorter and often vocationally oriented courses. The indicator also sheds light on the internal efficiency of tertiary educational systems.

## Key results

Chart A3.1. Tertiary-type A graduation rates (1995, 2000, 2005)
The chart shows the number of students completing tertiary-type A programmes for the first time, in 1995, 2000 and 2005, as a percentage of the relevant group.


On average across the 24 OECD countries with comparable data, $36 \%$ of students have completed tertiary-type A level education. The proportion of the population cohort completing their tertiarytype A qualifications has increased by 12 percentage points over the past decade. Graduation rates have doubled or more during the past ten years in Austria, Finland, Portugal, the Slovak Republic and Switzerland, but have been stable in the United States, which - along with New Zealand had the highest rate in 1995.

[^3]- Tertiary-type A graduation rates figures range from around $20 \%$ or less in Austria, Germany and Turkey and the partner economy Slovenia, to more than $40 \%$ in Australia, Denmark, Finland, Iceland, Italy, the Netherlands, New Zealand, Norway and Poland.
- Tertiary-type A graduation rates tend to be higher in countries where the programmes provided are mainly of shorter duration.
- The graduation rate is $9 \%$ at the tertiary-type B level and $1.3 \%$ for programmes leading to advanced research qualifications.
- The survival rates in tertiary education represent the proportion of those who enter a tertiary-type A or a tertiary-type B programme, who go on to graduate from either a tertiary-type A or a tertiary-type B programme. On average across 19 OECD countries for which data are available, some $30 \%$ of tertiary students fail to successfully complete a programme equivalent to this level of education. Survival rates differ widely among OECD countries. In Greece and New Zealand, less than $60 \%$ of those who have entered tertiary programmes will graduate from either a tertiary-type A or a tertiary-type B programme in contrast to their counterparts in Flemish community of Belgium, France, Ireland and Japan where the survival rates is at or above $76 \%$.

Policy context
Upper secondary graduation is becoming the norm in most countries today and in addition the majority of students are graduating from upper secondary programmes designed to provide access to tertiary education, which is leading to increased enrolment in tertiary programmes (see Indicators A2 and C2). Countries with high graduation rates at the tertiary level are also the ones most likely to be developing or maintaining a highly skilled labour force.

Moreover, specific skills and knowledge in science are of particular interest as they increasingly represent a principal source of innovation and growth in knowledge-based economies. Differences among countries in the output of tertiary graduates by field of education are likely to be influenced by the relative rewards in the labour market for different fields, as well as the degree to which the market drives field selection in a particular country.

Tertiary level drop out and survival rates can be useful indicators of the internal efficiency of tertiary education systems. However, students' specific reasons for leaving a tertiary programme are varied: students may realise that they have chosen the wrong subject or educational programme; they may fail to meet the standards set by their educational institution, particularly in tertiary systems that provide relatively broad access; or they may find attractive employment before completing their programme. Dropping out is not necessarily an indication of failure by individual students, but high dropout rates may well indicate that the education system is not meeting the needs of its clients. Students may not find that the educational programmes offered meet their expectations or their labour market needs. It may also be that programmes take longer than the number of years for which students can justify being outside the labour market.

## Evidence and explanations

Tertiary graduation rates show the rate at which each country's education system produces advanced knowledge. But tertiary programmes vary widely in structure and scope among countries. Tertiary graduation rates are influenced both by the degree of access to tertiary programmes and by the demand for higher skills in the labour market. They are also affected by the way in which the degree and qualification structures are organised within countries.

## Graduation rates at the tertiary level

This indicator distinguishes among three different categories of tertiary qualifications: degrees at the tertiary-type B level (ISCED 5B); degrees at the tertiary-type A level (ISCED 5A); and advanced research qualifications at the doctorate level (ISCED 6).

Tertiary-type A programmes are largely theoretically based and are designed to provide qualifications for entry into advanced research programmes and professions with high skill requirements. Countries differ in the way in which tertiary-type A programmes are organised.The institutional framework may be universities or other institutions. The duration of programmes leading to a first tertiary-type A qualification ranges from three years (e.g. the Bachelor's degree in many colleges in Ireland and the United Kingdom in most fields of education, and the Licence in France) to five years or more (e.g. the Diplom in Germany).

Whereas in many countries there is a clear distinction between first and second university degrees, (i.e. undergraduate and graduate programmes), this distinction does not exist everywhere.

In some systems, degrees that are comparable internationally to a Master's degree level are obtained through a single programme of long duration. To ensure international comparability, it is therefore necessary to compare degree programmes of similar cumulative duration, as well as completion rates for first-degree programmes.

To allow for comparisons that are independent of differences in national degree structures, tertiary-type A degrees are subdivided in accordance with their total theoretical durations of studies. Specifically, the OECD classification divides degrees into those of medium (three to less than five years), long (five to six years) and very long (more than six years) duration. Degrees obtained from short programmes of less than three years' duration are not considered equivalent to the completion of the tertiary-type A level of education and are therefore not included in this indicator. Second-degree programmes are classified according to the cumulative duration of the first- and second-degree programmes. Those individuals who already hold a first degree are netted out.

## Tertiary-type A graduation rates

On average across the 24 OECD countries with comparable data, $36 \%$ of persons at the typical age of graduation completed tertiary-type A education in 2005. This figure ranged from around $20 \%$ or less in Austria, Germany, Turkey and in the partner economy Slovenia to more than $40 \%$ in Australia, Denmark, Finland, Iceland, Italy, the Netherlands, New Zealand, Norway and Poland (Table A3.1).

On average in OECD countries, the tertiary-type A graduation rate has known a significant increase of 12 percentage points over the ten last year. In virtually every country for which comparable data are available, tertiary-type A graduation rates increased between 1995 and 2005, often quite substantially. One of the most significant increase in type A graduation rates was reported in Italy where the rate doubled to $41 \%$ between 2000 and 2005, though this was largely a result of structural change. Reform in the Italian tertiary system in 2002 allowed university students who had originally enrolled on programmes with a long duration to attain a degree after three years of study (Chart A3.1 and Table A3.2).

Similarly, in Switzerland, the increase in tertiary-type A graduation rates is largely due to reforms in the system which not only shortened the duration of the first degree but also created new universities focusing on applied sciences.

Over the period 1995 to 2005, tertiary graduation rates evolved quite differently in OECD countries and partner economies. Increase was more marked between 1995 and 2000 than from 2000 to 2005, for some countries (such as New Zealand and Norway). The reverse was observed in the Czech Republic, Greece, Japan and Switzerland, where the increase in graduation rate has occurred mainly in the last five years (Table A3.2).

## Tertiary-type A: the shorter the programme, the higher the participation and graduation rates

The duration of tertiary studies tends to be longer in EU countries than in other OECD countries. More than two thirds of all OECD students graduate from programmes with a duration of three to less than five years, whereas the proportion is less than $60 \%$ in EU countries (Table A3.1).

It is evident that, overall, tertiary-type A graduation rates tend to be higher in countries where the programmes provided are mainly of a shorter duration. For example, in Austria, the Czech Republic, Germany and the Slovak Republic, the majority of students complete programmes of at least five years' duration and the tertiary-type A graduation rates are at or below $30 \%$. In contrast, tertiary-type A graduation rates are around $40 \%$ or more in Australia, New Zealand and the United Kingdom, where programmes of three to less than five years are the norm (more than $90 \%$ of graduates following programmes with durations of three to less than five years). Poland provides a notable exception to this trend: despite typically providing long tertiary-type A programmes, its tertiary-type A graduation rate is over $40 \%$.

Chart A3.2. Tertiary-type A graduation rates, by duration of programme (2005)
Percentage of tertiary-type A graduates to the population at the typical age of graduation


1. Net graduation rate is calculated by summing the graduation rates by single year of age in 2005.
2. Year of reference 2004.

Countries are ranked in descending order of tertiary-type A graduation rates.
Source: OECD. Table A3.1. See Annex 3 for notes (www.oecd.org/edu/eag2007).


## Tertiary-type B graduation rates

Tertiary-type B programmes are classified at the same level of competencies as tertiary-type A programmes, but are more occupationally oriented and usually lead to direct labour market access. The programmes are typically of shorter duration than type A programmes - usually two to three years - and generally are not intended to lead to university-level degrees. Graduation rates for tertiary-type B programmes averaged some $9 \%$ of an age cohort amongst the 22 OECD countries with comparable data (Table A3.1). In fact, graduation from tertiary-type B programmes is a sizeable feature of the tertiary system in only a few OECD countries, most notably in Ireland, Japan and New Zealand and in the partner economy Slovenia, where over 20\% of the age cohort obtained tertiary-type B qualifications in 2005.

Chart A3.3. Tertiary-type B graduation rates (1995, 2000, 2005) Percentage of tertiary-type B graduates to the population at the typical age of graduation


1. Net graduation rate is calculated by summing the graduation rates by single year of age in 2005.
2. Year of reference 2004.

Countries are ranked in descending order of the graduation rates for tertiary-type B education in 2005. Source: OECD. Table A3.2. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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Trends in the provision of and graduation from tertiary-type B programmes are variable among countries even though the OECD average has been stable during the past ten years (Chart A3.3). For instance, in Spain, a sharp rise in type B graduation rates between 1995 and 2005 is attributable to the development of new advanced level, specific vocational training programmes. In contrast, type B programmes in Finland are being phased out and the proportion of the age cohort graduating from these programmes has consequently fallen rapidly over the same period.

## Advanced research qualification rates

Across the 27 OECD countries with comparable data, an average of $1.3 \%$ of the population obtained an advanced research qualification (such as a Ph.D.) in 2005. The percentages range from $0.1 \%$ in Mexico and in the partner economy Chile to more than $2 \%$ in Germany, Portugal, Sweden and Switzerland (Table A3.1).

## Graduations by field of education

Changing opportunities in the job market, differences in earnings among occupations and sectors, and the admission policies and practices of tertiary education institutions may all affect in which field students choose to study. In turn, the relative popularity of the various fields of education affects the demand for courses and teaching staff, as well as the supply of new graduates. The distribution of tertiary graduates across fields sheds light on the relative importance of the different fields from country to country, as well as on the relative proportion of female graduates in those fields.

In 23 of the 29 countries providing data, the largest concentration of tertiary-type $A$ and advanced research qualifications awarded is in the combined fields of social sciences, business, law and services (Table A3.3). On average in OECD countries, more than one-third of tertiary-type A graduations is a degree in social sciences, business, law or services. The percentage of tertiarytype A qualifications awarded in social sciences, business, law and services ranges from less than $30 \%$ in Denmark, Finland, Korea, Norway, Sweden and Turkey, to more than $50 \%$ in Hungary and Poland and in the partner economy the Russian Federation. The largest concentration of tertiary-type A and advanced research qualifications awarded is in the field of humanities, art and education in Ireland and Turkey; in the fields of engineering, manufacturing and construction in Korea; and in the fields of health and welfare in Denmark, Norway and Sweden.

An average of $25 \%$ of tertiary-type A and advanced research students receive qualifications in science-related fields (engineering, manufacturing and construction, life sciences, physical sciences and agriculture, mathematics and computing, but not including health and welfare) in OECD countries. This includes percentages of less than $16 \%$ in Hungary, Poland and in the partner economy Brazil, to more than 30\% in Finland, Germany, Greece and the Slovak Republic, and nearly $40 \%$ in Korea. Similarly popular on average in OECD countries are the fields of humanities, arts and education, from which $25 \%$ of tertiary-type A and advanced research students graduate.

The distribution of qualifications awarded by field of study is driven by the relative popularity of these fields among students, the relative number of students admitted to these fields in universities and equivalent institutions, and the degree structure of the various disciplines in a particular country.

Part of the variation in graduation rates among countries (Table A3.1) can also be accounted for by differences in the number of tertiary-type A degrees earned in the fields of humanities, arts and education. Countries with high graduation rates, on average, have a higher proportion of graduates in education and humanities and a lower proportion of graduates in science-related fields. In other words, there is less variation in graduation rates in science-related fields among countries than in overall graduation rates.

The picture is similar for tertiary-type B education, where programmes are more occupationally oriented: the fields of social sciences, business, law and services have the largest concentration of graduates ( $38 \%$ ), followed by science-related fields $(23 \%)$, and the fields of humanities, arts and education (23\%) (Table A3.3).

The selection of a field of study at this level is heavily dependent on opportunities to study similar subject matters, or to prepare for similar occupations at the post-secondary non-tertiary or tertiary-type A level. For example, if nurses in a particular country were trained primarily in tertiary-type B programmes, the proportion of students graduating with qualifications in medical sciences from that level would be higher than if nurses were primarily trained in upper secondary or tertiary-type A programmes.

## Science graduates among those in employment

Examining the number of science graduates per 10000025 -to-34-year-olds in employment provides another way of gauging the recent output of high-level skills from different education
systems. The number of science graduates (all tertiary levels) per 100000 employed persons ranges from below 700 in Hungary to above 2200 in Australia, Finland, France, Ireland, Korea, New Zealand and the United Kingdom (Table A3.4).

The variation of the number of females science graduates for tertiary-type A education and advanced research programmes per 10000025 -to- 34 -year-olds in employment is largely lower than that of males. The number ranges from below 500 in Austria, Hungary, Japan, the Netherlands and Switzerland to above 1500 in Australia, Finland, France, Korea and New Zealand. The OECD average is 970 female science graduates per 10000025 -to- 34 -year-olds in employment compared to approximately 1560 for males (Table A3.4).

This indicator does not, however, provide information on the number of graduates actually employed in scientific fields or, more generally, the number of those using their degree-related skills and knowledge at work.

## Chart A3.4. Number of tertiary science graduates per 100000 employed 25-to-34-year-olds (2005)



[^4]
## Impact of gender differences in motivation in mathematics on graduation rates

Beyond a general interest in mathematics, how do 15 -year-olds assess the relevance of mathematics to their own lives and what role does such external motivation play with regard to their mathematics performance? The OECD's Programme for International Student Assessment (PISA) provides an index of the instrumental motivation of 15 -year-olds that is based on students' responses to questions describing to what extent they were encouraged to learn by external rewards such as good job prospects. Specifically, students were asked to what extent they agreed with the following statements: "Making an effort in mathematics is worth it because it will help me in the work that I want to do later", "Learning mathematics is worthwhile for me because it will improve my career prospects", "Mathematics is an important subject for me because I need it for what I want to study later on", and "I will learn many things in mathematics that will help me get a job". The lower the index is, the lower the instrumental motivation of students can be considered to be. The index varies greatly among OECD countries and ranges from less than minus 0.25 in Austria, Belgium, Japan, Korea, Luxembourg and the Netherlands to more than 0.30 in Denmark, Iceland and Mexico and in the partner economy Brazil (Table A3.5). Although the results of PISA 2003 show that the relationship between performance and instrumental motivation is much weaker than with intrinsic motivation (i.e. interest in and enjoyment of mathematics), instrumental or extrinsic motivation has been found to be an important predictor for course selection, career choice and performance (Eccles, 1994).

## Chart A3.5. Gender difference in instrumental motivation and tertiary-type graduates in mathematics

Percentage of tertiary-type A qualifications awarded
to females in mathematics and computing ${ }^{1}$ (2005)


[^5]Difference by gender in terms of instrumental motivation can have an influence on the choice to pursue study in the fields of mathematics and computing. Table A3.5 shows that in all the 28 OECD countries for which data are available, the proportion of females graduating from tertiary-type A programmes in mathematics and computing is lower than for all the fields of education. In Belgium, Denmark, Iceland, the Netherlands, Norway and the Slovak Republic, and in the partner economies Brazil and Slovenia, the difference between the proportion of females graduating in mathematics and computing and the proportion of females graduating in all fields is of 35 percentage points or more.

Chart A3.5 shows that in the OECD countries where the difference in instrumental motivation between males and females is largest - namely Austria, Germany, Luxembourg, the Netherlands and Switzerland - the share of women graduating from tertiary-type A programmes in mathematics or computing is also below the OECD average and in some of these countries it is significantly below this benchmark. The gender difference in instrumental motivation in mathematics accounts for $35 \%$ of the cross-country variation in the percentage of tertiary mathematics and computing qualifications awarded to women. There is no direct connection between the 15 -year-olds assessed by PISA and the older age cohorts leaving university studies. Nevertheless, to the extent that the motivational patterns revealed by PISA were similar also in the past, this suggests that gender differences in instrumental motivation among students in school may, combined with other influences, be predictive of the future study and career choice of males and females.

## Survival rates at the tertiary level

The overall tertiary survival rates count as "survival" students those who enter a tertiary-type A programme and who graduate with either a tertiary-type A or a type B qualification or those who enter a tertiary-type B programme and who graduate with either a tertiary-type A or a type B qualification. On average across 19 OECD countries for which data are available, some $30 \%$ of tertiary students fail to successfully complete a programme equivalent to this level of education. Survival rates differ widely among OECD countries. In Greece and New Zealand, less than $60 \%$ of those who enter tertiary programme are graduated from either a tertiary-type A or a tertiary-type B programme in contrast to their counterparts in Flemish community of Belgium, France, Ireland and Japan where the survival rates is above $76 \%$ (Chart A3.6).

On average across 23 OECD countries for which data are available, some $29 \%$ of tertiarytype A students fail to successfully complete the programmes they undertake. Survival rates differ widely among OECD countries. In New Zealand and the United States only just over 50\% of those who enter tertiary-type A programme go on to successfully complete their programmes in contrast to their counterparts in Ireland and Korea where the survival rates are $83 \%$ and in Japan where the rate is $91 \%$ (Table A3.6).

Interestingly, entry rates to tertiary-type A programmes for these countries are below the OECD average, whereas in New Zealand, Sweden and the United States - where survival rates are among the lowest in comparison - entry rates are relatively high. Mexico, on the other hand, has one of the lowest entry rates to type-A programmes among OECD countries and a failure rate at the level of the OECD average for these programmes (Tables A3.6 and C2.4).

Chart A3.6. Survival rates in tertiary education ${ }^{1}$ (2004)
Number of graduates divided by the number of new entrants in the typical year of entrance to the specified programme


1. The survival rates in tertiary education represent the proportion of those who enter a tertiary-type A or a tertiarytype B programme, who go on to graduate from either a tertiary-type A or a tertiary-type B programme.
2.Survival rates based on panel data.

Countries are ranked in descending order of tertiary-survival rates.
Source: OECD. Table A3.6. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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Tertiary-type B survival rates are, at $67 \%$, somewhat lower than those for tertiary-type A programmes, and again there is wide country variation. Type B survival rates range from above $80 \%$ in the Flemish Community of Belgium and Japan to below $40 \%$ in Greece. In general, tertiary-type B programmes are of a shorter duration than tertiary-type A programmes. However, interestingly, in the Flemish Community of Belgium, the majority of students graduate from medium length type B programmes (the only tertiary-type B programme option) and the country has the second highest survival rates at the tertiary-type B level, just after Japan, for which the breakdown by the duration of studies is not available (Table A3.6).

Among the 12 OECD countries with comparable data, survival rates from advanced research programmes range from $34 \%$ in Greece to around $90 \%$ in Italy, Japan and Mexico.

## Definitions and methodologies

The data for the academic year 2004-2005 are based on the UOE data collection on education statistics that is administered annually by the OECD.

Tertiary graduates are those who obtain a tertiary qualification in the specified reference year. This indicator distinguishes among different categories of tertiary qualifications: i) tertiary-type B
qualifications (ISCED 5B); ii) tertiary-type A qualifications (ISCED 5A); and iii) advanced research degrees of doctorate standard (ISCED 6). For some countries, data are not available for the categories requested. In such cases, the OECD has assigned graduates to the most appropriate category (see Annex 3 at www.oecd.org/edu/eag2007 for a list of programmes included for each country at the tertiary-type A and tertiary-type B levels). Tertiary-type A degrees are also subdivided by their corresponding total theoretical duration of studies, to allow for comparisons that are independent of differences in national degree structures.

In Table A3.1, graduation rates for first tertiary programmes (tertiary-type A, tertiary-type B and advanced research programmes) are calculated as net graduation rates as the sum of agespecific graduation rates. Gross graduation rates are presented for those countries that cannot provide such detailed data. In order to calculate gross graduation rates, countries identify the age at which graduation typically occurs (see Annex 1). The number of graduates, regardless of their age, is divided by the population at the typical graduation age. In many countries, defining a typical age of graduation is difficult, however, because graduates are dispersed over a wide range of ages.

In Table A3.2, data on trends in graduation rate at tertiary level for the years 1995, 2000, 2001, 2002, 2003 and 2004 are based on a special survey carried out in the OECD countries and four of the six partner economies in January 2007.

InTable A3.3, tertiary graduates who receive their qualification in the reference year are classified by fields of education based on their subject of specialisation. These figures cover graduates from all tertiary degrees reported in Table A3.1. The 25 fields of education used in the UOE data collection instruments follow the revised ISCED classification by field of education. The same classification by field of education is used for all levels of education.

The labour force data used in Table A3.4 are taken from the OECD Labour Force database, compiled from National Labour Force Surveys and the European Labour Force Survey.

The OECD Programme for International Student Assessment (PISA) index of instrumental motivation in mathematics used in the Table A3.5 was derived from 15 year-old students' responses to a series of related questions and has been undertaken by the OECD. The most recent available results come from PISA 2003. A four-point scale with the response categories "strongly agree", "agree", "disagree" and "strongly disagree" was used. All items were inverted for scaling and positive values on this index indicate higher levels of instrumental motivation to learn mathematics. This index was constructed using an item response model (OECD, 2004a).

The survival rate in Table A3.6 is calculated as the ratio of the number of students who graduated from an initial degree during the reference year to the number of new entrants into this degree $n$ years before, with $n$ being the number of years of full-time study required to complete the degree. The calculation of the survival rate is not defined from a cohort analysis except in France, Iceland and Switzerland that provided data based on a cohort survey (see Annex 3 at www.oecd.org/edu/eag2007). This estimation for the other countries assumes constant student flows at the tertiary level, implied by the need for consistency between the graduate cohort in the reference year with the entrant cohort $n$ years before. This assumption may be an oversimplification of the reality in countries (see Annex 3 at www.oecd.org/edu/eag2007).

Dropouts are defined as those students who leave the specified level without graduating from a first qualification at that level. The first qualification refers to any degree, regardless of the duration of study, obtained at the end of a programme which does not have a previous degree at the same level as a pre-requisite.

## Further references

The following additional material relevant to this indicator is available on line at:
StatLink 페덴 http://dx.doi.org/10.1787/068037263103

- Table A3.7.Trends in net graduation rates at advanced research qualification rates (1995-2005)
- Table A3.8. Percentage of tertiary qualifications awarded to females, by type of tertiary education and field of education (2005)

Table A3. 1
Graduation rates in tertiary education (2005)
Sum of graduation rates for single year of age by programme destination and duration.


[^6]Table A3.2.
Trends in tertiary graduation rates (1995-2005)
Percentage of tertiary graduates (first-time graduation, tertiary-type 5A and 5B) to the population at the typical age of graduation
(1995, 2000, 2001, 2002, 2003, 2004, 2005)


1. Net graduation rates is calculated in 2005 for Australia, Austria, Denmark, Finland, Germany, Iceland, the Netherlands, New Zealand, Norway,

Portugal, the Slovak Republic, Sweden, Switzerland, Israel and Slovenia.
2. Net graduation rates is calculated in 2005 for Denmark, Finland, Iceland, New Zealand, Norway, Portugal, the Slovak Republic, Sweden and Slovenia.
3. The graduation rate for tertiary-type B programmes includes some graduates who have previously graduated at this level and it therefore represents an overestimate of first-time graduation.
Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
StatLink ज्ञाst http://dx.doi.org/10.1787/068037263103

Table A3.3.


Note: Column 1 specifies the level of education, where A equals tertiary-type A and advanced research programmes, and B equals tertiary-type B programmes.

1. Excludes the German-speaking Community of Belgium.
2. Year of reference 2004.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
StatLink ज्ञात्री http://dx.doi.org/10.1787/068037263103

Table A3.4.
Science graduates, by gender (2005)
Per 100000 employed 25-to-34-year-olds

|  | Tertiary-type B |  |  | Tertiary-type $A$ and advanced research programmes |  |  | All tertiary education |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\mathrm{M}+\mathrm{F}$ | Males | Females | $\mathrm{M}+\mathrm{F}$ | Males | Females | $M+F$ | Males | Females |
|  | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) |
| Australia | 408 | 562 | 214 | 2141 | 2580 | 1589 | 2549 | 3142 | 1803 |
| Austria | 350 | 565 | 98 | 788 | 1051 | 479 | 1139 | 1617 | 577 |
| Belgium ${ }^{1}$ | 479 | 732 | 179 | 816 | 1006 | 591 | 1295 | 1738 | 772 |
| Canada ${ }^{2}$ | m | m | m | 1163 | 1406 | 888 | m | m | m |
| Czech Republic | 77 | 95 | 50 | 928 | 1111 | 647 | 1005 | 1206 | 697 |
| Denmark | 295 | 337 | 246 | 1307 | 1634 | 928 | 1602 | 1970 | 1174 |
| Finland ${ }^{2}$ | n | n | n | 2290 | 2936 | 1506 | 2340 | 2997 | 1540 |
| France | 874 | 1334 | 313 | 2043 | 2465 | 1527 | 2917 | 3799 | 1840 |
| Germany | 257 | 432 | 38 | 1045 | 1341 | 676 | 1302 | 1773 | 713 |
| Greece | 355 | 381 | 318 | 991 | 952 | 1047 | 1346 | 1333 | 1365 |
| Hungary | 75 | 94 | 48 | 620 | 734 | 456 | 695 | 828 | 505 |
| Iceland | 42 | 67 | 13 | 1240 | 1442 | 1009 | 1282 | 1509 | 1022 |
| Ireland | 1233 | 1758 | 596 | 1789 | 2078 | 1440 | 3022 | 3836 | 2036 |
| Italy | n | n | n | 1401 | 1509 | 1249 | 1401 | 1509 | 1249 |
| Japan | 453 | 640 | 183 | 1143 | 1662 | 390 | 1596 | 2302 | 573 |
| Korea | 1942 | 2317 | 1365 | 2072 | 2384 | 1592 | 4014 | 4701 | 2957 |
| Luxembourg | m | m | m | m | m | m | m | m | m |
| Mexico | 116 | 134 | 85 | 868 | 927 | 774 | 984 | 1061 | 859 |
| Netherlands | n | n | n | 948 | 1424 | 410 | 948 | 1424 | 410 |
| New Zealand | 521 | 717 | 287 | 1777 | 2005 | 1504 | 2298 | 2722 | 1791 |
| Norway | 24 | 36 | 10 | 985 | 1380 | 546 | 1009 | 1416 | 556 |
| Poland | a | a | a | 1746 | 1981 | 1445 | 1746 | 1981 | 1445 |
| Portugal | 301 | 404 | 184 | 996 | 1080 | 901 | 1381 | 1568 | 1171 |
| Slovak Republic | 4 | 7 | n | 1515 | 1670 | 1297 | 1520 | 1677 | 1297 |
| Spain | 501 | 712 | 220 | 874 | 982 | 730 | 1375 | 1694 | 950 |
| Sweden | 161 | 237 | 76 | 1495 | 1824 | 1120 | 1656 | 2061 | 1195 |
| Switzerland | 736 | 1242 | 143 | 994 | 1426 | 488 | 1730 | 2668 | 631 |
| Turkey | 506 | 508 | 501 | 556 | 484 | 790 | 1062 | 992 | 1291 |
| United Kingdom | 348 | 474 | 205 | 1935 | 2493 | 1298 | 2283 | 2967 | 1503 |
| United States | 301 | 437 | 132 | 1100 | 1306 | 844 | 1401 | 1742 | 976 |
| OECD average | 384 | 527 | 204 | 1295 | 1561 | 971 | 1675 | 2080 | 1175 |
| EU19 average | 295 | 420 | 143 | 1307 | 1571 | 986 | 1610 | 1999 | 1136 |
| Brazil | m | m | m | m | m | m | m | m | m |
| Chile | m | m | m | m | m | m | m | m | m |
| Estonia | m | m | m | m | m | m | m | m | m |
| Israel | m | m | m | m | m | m | m | m | m |
| Russian Federation | m | m | m | m | m | m | m | m | m |
| Slovenia | m | m | m | m | m | m | m | m | m |

Note: Science fields include life sciences; physical sciences, mathematics and statistics; computing; engineering and engineering trades, manufacturing and processing, architecture and building.

1. Excludes the German-speaking Community of Belgium.
2. Year of reference 2004.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
StatLink 페온 http://dx.doi.org/10.1787/068037263103

Table A3.5.
Relationship between motivation in mathematics at 15 years old (PISA 2003)
and tertiary-type A graduation rates, by gender Results based on students' self-reports

|  | Index of instrumental motivation in mathematics at 15 years old (2003) |  |  |  | Percentage of tertiarytype 5A/6 qualifications awarded to females in mathematics and computing | Percentage of tertiarytype 5A/6 qualifications awarded to females in sciences ${ }^{3}$ | Percentage of tertiarytype 5A/6 qualifications awarded to females in all fields of education |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | All students | Males | Females | Gender difference $(\mathbf{M}-\mathbf{F})$ |  |  |  |
|  | (1) | (2) | (3) | (4) | (5) | (6) | (7) |
| Australia | 0.23 | 0.34 | 0.11 | 0.23 | 26 | 34 | 56 |
| Austria | -0.49 | -0.20 | -0.78 | 0.58 | 20 | 30 | 52 |
| Belgium ${ }^{1}$ | -0.32 | -0.17 | -0.49 | 0.32 | 19 | 35 | 54 |
| Canada | 0.23 | 0.30 | 0.17 | 0.13 | 29 | 37 | 59 |
| Czech Republic | 0.01 | 0.12 | -0.10 | 0.22 | 22 | 31 | 54 |
| Denmark | 0.37 | 0.57 | 0.19 | 0.38 | 26 | 34 | 61 |
| Finland ${ }^{2}$ | 0.06 | 0.22 | -0.10 | 0.32 | 42 | 31 | 62 |
| France | -0.08 | 0.11 | -0.25 | 0.36 | 26 | 34 | 55 |
| Germany | -0.04 | 0.18 | -0.26 | 0.44 | 26 | 30 | 49 |
| Greece | -0.05 | 0.09 | -0.18 | 0.27 | 39 | 43 | 62 |
| Hungary | -0.11 | -0.02 | -0.22 | 0.19 | 31 | 35 | 64 |
| Iceland | 0.31 | 0.34 | 0.28 | 0.06 | 24 | 38 | 68 |
| Ireland | 0.10 | 0.25 | -0.06 | 0.31 | 31 | 37 | 59 |
| Italy | -0.15 | -0.04 | -0.26 | 0.21 | 42 | 38 | 59 |
| Japan | -0.66 | -0.49 | -0.81 | 0.32 | $\mathrm{x}(6)$ | 17 | 41 |
| Korea | -0.44 | -0.36 | -0.55 | 0.20 | 40 | 31 | 48 |
| Luxembourg | -0.41 | -0.16 | -0.64 | 0.48 | 12 | m | m |
| Mexico | 0.58 | 0.59 | 0.57 | 0.02 | 39 | 34 | 55 |
| Netherlands | -0.26 | -0.04 | -0.48 | 0.44 | 12 | 24 | 56 |
| New Zealand | 0.29 | 0.37 | 0.21 | 0.16 | 28 | 39 | 61 |
| Norway | 0.15 | 0.27 | 0.03 | 0.24 | 22 | 28 | 62 |
| Poland | 0.04 | 0.06 | 0.02 | 0.04 | 32 | 39 | 66 |
| Portugal | 0.27 | 0.30 | 0.25 | 0.05 | 37 | 44 | 67 |
| Slovak Republic | -0.05 | 0.05 | -0.15 | 0.20 | 20 | 36 | 56 |
| Spain | -0.05 | 0.00 | -0.09 | 0.09 | 28 | 37 | 60 |
| Sweden | 0.02 | 0.17 | -0.13 | 0.30 | 36 | 36 | 64 |
| Switzerland | -0.04 | 0.30 | -0.40 | 0.70 | 13 | 24 | 43 |
| Turkey | 0.23 | 0.20 | 0.26 | -0.06 | 38 | 34 | 46 |
| United Kingdom | m | m | m | m | 26 | 32 | 56 |
| United States | 0.17 | 0.22 | 0.12 | 0.10 | 28 | 35 | 57 |
| OECD average | 0.00 | 0.12 | -0.12 | 0.25 | 28.0 | 33.7 | 57.0 |
| Brazil | 0.48 | 0.52 | 0.44 | 0.07 | 28 | 39 | 63 |
| Chile | m | m | m | m | 26 | 36 | 56 |
| Estonia | m | m | m | m | 36 | 48 | 68 |
| Israel | m | m | m | m | 32 | 36 | 60 |
| Russian Federation | -0.01 | 0.04 | -0.05 | 0.08 | m | m | m |
| Slovenia | m | m | m | m | 23 | 37 | 63 |

[^7]Table A3.6.
Survival rates in tertiary education (2004)
Calculated separately for tertiary-type A and tertiary-type B programmes: Number of graduates from these programmes divided by the number of new entrants to these programmes in the typical year of entrance, by programme destination and duration of programme

1.The survival rates in tertiary education represent the proportion of those who enter a tertiary-type A or a tertiary-type B programme, who go on to graduate from either a tertiary-type A or a tertiary-type B programme.
2. Survival rates in tertiary-type A education represent the proportion of those who enter a tertiary-type A programme, who go on to graduate from a tertiary-type A programme.
3. Survival rates in tertiary-type $B$ education represent the proportion of those who enter a tertiary-type B programme, who go on to graduate from a tertiary-type B programme.
4. Survival rates based on panel data.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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## INDICATOR A 4

## WHAT ARE STUDENTS' EXPECTATIONS FOR EDUCATION?

Drawing on data from the Programme for International Student Assessment (PISA) 2003 survey, this indicator presents the highest level of education that 15 -year-old students report they expect to complete. The indicator first provides an overall picture of students' academic expectations in OECD countries and then examines relationships between expectations for tertiary education (ISCED 5 or 6) and variables such as individual performance levels, gender, socio-economic status and immigrant status, in order to shed light on equity issues.

## Key results

- At the country level, there is wide variation in students' educational expectations, likely the result of the complex interaction of social, economic, and educational factors in each national context. Fifteen-year-old students' expectations for completing at least a tertiary level education (ISCED 5B, 5A or 6) vary from 21 to $95 \%$, and these expectations are not necessarily related to countries' overall performance or attainment levels.
- PISA 2003 data shows that 15 -year-old students' expectations for completing a university-level programme (ISCED 5A or 6) are closely associated with their performance in mathematics and reading. Within every OECD country, students' expectations for their educational attainment rise with their performance level in mathematics and reading. In a number of countries, there are particularly large percentage point differences between the expectation rates for those students at the highest levels of mathematics and reading proficiency and those at the lowest levels.
- In over two-thirds of OECD countries, 15 -year-old female students are more likely than males to expect to complete ISCED 5A or 6.
- 15-year-old students from lower socio-economic backgrounds are less likely to expect to complete ISCED 5A or 6 than students from higher socio-economic backgrounds. Even after controlling for mathematics performance, i.e. comparing students of similar ability, students with lower socio-economic backgrounds remain less likely to expect to complete these levels of education.
- In most countries, 15 -year-old students from an immigrant background have high expectations regarding their education and are more likely to expect to complete ISCED 5A or 6 than their native counterparts. In addition, the relative expectations of these students are even higher when controlling for mathematics performance and socio-economic status.


## Policy context

Throughout OECD countries, university-level qualifications are associated with a high premium in the labour market (see Indicators A8 and A9). With skill requirements of OECD labour markets continuing to rise, the capacity and motivation of young people to pursue a universitylevel qualification remains an important goal for education systems. Indicator A1 examined current levels of educational attainment in the adult population and Indicator A3 compared rates of graduation from tertiary institutions as proxies of countries' production rates of advanced knowledge and skills. This indicator examines what students nearing the end of their compulsory education expect their own educational attainment to be. While the indicator first provides an overview of the percentages of 15 -year-old students aspiring to various levels and types of education, the bulk of the indicator focuses more specifically on those 15 -year-old students who expect to complete ISCED 5A or 6, i.e. those students who expect to obtain a theoretically oriented university-level degree or post-graduate education.

## Evidence and explanations

The indicator reports the responses of 15 -year-old students (referred to as students below) to a question in the PISA 2003 student background questionnaire: "What is the highest level of education you expect to complete?" For the purposes of comparisons across countries, education levels were classified according to ISCED levels. This indicator groups students by the percentages who expect to complete, as their highest level of education:

- ISCED 2: lower secondary education
- ISCED 3B or 3C: vocational or prevocational upper secondary education
- ISCED 3A or 4: upper secondary or non-tertiary post-secondary education
- ISCED 5B: shorter practically, technically or occupationally oriented tertiary education for direct entry into the labour market
- ISCED 5A or 6: theoretically oriented tertiary education and advanced research programmes

The indicator draws on self-reported data and the possible inaccuracies typically associated with this type of data should be kept in mind. Additionally, there may be cross-national and crosscultural differences in how students perceived the question and what they may have considered to be a socially desirable response.

## Students' expectations for education - comparing countries

Chart A4.1 shows the percentage of students in each OECD country who aspire to complete a tertiary qualification (ISCED 5A, 5B or 6), with countries sorted in descending order of the percentage of students who aspire to complete these levels. Table A4.1a provides the corresponding data for the chart, as well as data on the percentages of students aspiring to other ISCED levels.

Across OECD countries, over one-half (57\%) of students on average expect to complete an ISCED 5 or 6 (tertiary) level of education. As the chart shows, this rate varies widely across countries, from a high of $95 \%$ of students expecting to complete tertiary education in Korea to a low of $21 \%$ expecting to complete at least this level in Germany.

Looking more specifically at the subcategories in the chart, an average of $45 \%$ of students across OECD countries expect to complete a university-level tertiary education (ISCED 5A) or of education (2003)


1. Response rate too low to ensure comparability.

Countries are presented in descending order of the percentages of their students who expect to complete tertiary education.
Source: OECD PISA 2003. Table A4.1a.
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possibly advanced research programmes (ISCED 6). Students' expectations of completing these levels of education again range widely, from approximately $18 \%$ in Switzerland to $78 \%$ in Korea. Students aspiring to complete a more occupationally oriented education, ISCED 5B, represent on average $13 \%$ in OECD countries. And while there also is variation in the expectations rates for ISCED 5B, it is significantly less than for ISCED 5A and 6, ranging from a low of $2 \%$ of students in Germany to a high of $30 \%$ of students in Norway (for the 27 countries in which this type of education is part of the national system). The countries for which tertiary-type B education makes up a relatively greater percentage of the overall students aiming for tertiary education are Austria, Belgium, Denmark, France, Iceland, Norway, Poland and Sweden.

Students who expect to complete vocational or technical upper secondary (ISCED 3B or 3C) or general upper secondary or non-tertiary post-secondary education (ISCED 3A or 4) as their highest level of education represent nearly $37 \%$ of students in OECD countries. Across OECD countries, looking cumulatively across the ISCED levels, this is the level at which the vast majority (frequently well over $90 \%$ ) of students aspire to complete as a minimum level of education (except Germany with $57 \%$, Mexico with $88 \%$, the Netherlands with $70 \%$ and Portugal with 88\%).

While this wide variation in students' expectations for completing ISCED 5A or 6 may at first be surprising, it should be noted that students' expectations are formed, in large part, by the social
and economic context in which education and learning take place. These economic and social forces include the differential availability of well-paying jobs for individuals with varying levels of education, cost-benefit ratios for students in different countries to pursue higher education, availability of public and private funding, and the nature and structure of the education systems (e.g. all students can attend any school of their choosing, students have some choice regarding the school they attend or students are tracked and placed in certain schools). Moreover, the differing relevance of the question for students at the age of $15-$ or, in other words, the proximity of that age to an actual decision point about higher education in different countries - may also play a role in the results displayed. Finally, the differences may reflect differing structures in the supply of educational opportunities. For example, in countries where a large proportion of school-leavers traditionally enter vocational programmes, student aspirations for academic programmes may be lower.

One obvious question, when looking at the variation in expectations across countries, relates to how students' expectations relate to their performance on the PISA mathematics assessment.
Chart A4.2 displays the relationship between countries' average mathematics scores and the percentage of students expecting to complete ISCED 5A or 6, and shows that students' expectations are not necessarily congruent with countries' overall performance.

For example, Austria, Denmark, Germany, Norway and Switzerland have average or aboveaverage mathematics performance and, at the same time, well below-average percentages of students who expect to complete ISCED 5A or 6 . Of the countries on this list, the three

## Chart A4.2. Relationship between students' expectations for education and countries' mathematics performance (2003)



[^8]German-speaking countries have highly structured education systems in which students are tracked into different educational pathways (e.g. academic, vocational) relatively earlier in their careers, which may influence the expectations of students. There are other countries with similar performance levels whose students have above-average expectation rates (e.g. Australia, Hungary) and also those with below-average performance but yet high expectation rates among students (e.g. Turkey, Mexico).

It also is interesting to examine how student expectations compare with actual records of educational attainment at the country level. Table A4.1b examines the percentage of students who expect to complete ISCED 5A or 6 with the actual proportion of graduates in the country's adult population from these levels (as reported in Indicator A1). More specifically, the table calculates the difference in the percentage of students expecting to complete ISCED 5A or 6 with the percentage of adults aged 25 to 34 who have completed at least ISCED 5A. This is the segment of the population that is closest in age to the PISA students and with perhaps the most similar historical conditions affecting their educational choices.

The table shows that the actual completion rates among 25-to-34-year-olds in OECD countries vary much less widely across countries than do expectation rates, from 12 to $39 \%$, with most countries having completion rates between one-fifth and one-third of individuals in that age bracket.

The table also shows that there can be large differences between the percentage of students expecting to complete ISCED 5A or 6 and an individual country's actual proportion of graduates for these levels. These differences tend to be the largest for those countries with the highest expectation rates in the first place. In these countries (e.g. Australia, Canada, Greece, Korea, and the United States), many students may expect to complete a certain level of education, but a relatively larger percentage of those who expect to may not ultimately do so. Conversely, the differences tend to be the smallest in those countries with relatively lower expectation rates at the start. In these countries (e.g. Denmark, Germany, Switzerland), students may be projecting a realistic vision of their chances for this type of education and perhaps are adjusting their expectations according to their national realities or their current place within a tracked education system (such as in Switzerland). Alternatively, the relatively lower rates of graduation from that level may be influenced by the overall low rates of aspiration to that level.

## Student characteristics associated with expectations for education

This section first examines the relationship between 15-year-old students' expectations for an ISCED 5A or 6 level of education and their mathematics and reading performance at the student level. Afterwards, it compares the expectations of different subgroups of students, including males and females, students of differing socio-economic status, and native students and those with an immigrant background.

## Students' expectations and their performance in mathematics and reading

Table A4.2a examines the relationship between students' expectations and their academic performance at the individual level and shows, for each country, the percentage of students at different levels of mathematics performance who expect to complete ISCED 5A or 6 . The data show a strong relationship between mathematics performance and student expectations:
within every OECD country students' expectations for their educational attainment rise with their performance level in mathematics.

The column at the far right of the table reports the difference between the minimum expectation rate for ISCED 5A or 6 (which in all countries is found among students performing at or below Level 1 on the mathematics proficiency scale) and the maximum expectation rate for ISCED 5A or 6 (which in all countries is found among students performing at Level 5 or 6). This is another way to examine the role of mathematics achievement in students' expectations.

These differences in expectations regarding completion of ISCED 5A or 6 among students of different performance levels are especially large in Hungary, Portugal, the Slovak Republic, and Spain. In each of these countries, there is at least a 70-percentage point difference between the expectation rate for those students at the highest levels of mathematics proficiency and those at the lowest levels. In these countries, the vast majority of high-performing students expect to complete ISCED 5A or 6 whereas roughly one-quarter or less of the lowest-performing students shares that expectation. By contrast, the difference between the expectation rate for this level of education between the highest and lowest mathematics performers in Finland, Norway, Sweden, Switzerland and Turkey is less than 40 percentage points.

Some of the variation in the relationship between achievement and expectation at the student level may reflect the degree to which ISCED 5A is a predominant part of the degree and qualification system in a country, as well as the degree to which such an education is perceived as open to everyone. In some countries there are a large number of ISCED 5A institutions catering to students with a wide range of competency levels. In other countries, institutions providing ISCED 5A qualifications are academically highly selective or a university-level education is only one of several common pathways to develop advanced knowledge and skills for the labor market.

Table A4.2b shows a similarly strong relationship between reading performance and expectations as there is between mathematics and expectations. Within every OECD country, for each successively higher reading performance level, a greater percentage of students report they expect to complete ISCED 5A or 6. In addition, differences in expectations to complete ISCED 5A or 6 among students of different reading performance levels are the highest in the same countries where the differences in expectations to complete ISCED 5A or 6 among students of different mathematics levels are the highest (e.g. Hungary, Portugal, the Slovak Republic, and Spain). For both reading and mathematics, Finland, Norway, Sweden, and Switzerland have the smallest differences among expectation rates for this level of education between the highest and lowest performing students.

## Students' expectations by gender

Table A4.3a compares the percentages of females and males who expect to complete ISCED 5A or 6. In 21 of the OECD countries, there are statistically significant differences in the percentages of females versus males expecting to complete ISCED 5A or 6, with expectations for completing this level more prevalent among females in all but one of those countries (Japan). On average, across OECD countries, $48 \%$ of females expect they will complete ISCED 5A or 6 compared with $41 \%$ of males who expect to do so. The differences in expectations rates between females and males are over 16 percentage points in Hungary, Ireland, Italy and Portugal.

For Japan - which was the one exception above - the greater expectation for this level of education among males may be related to historical trends in graduation rates. As shown in Indicator A1.3, in Japan the proportion of the 25 -to- 34 -year-old and 35 -to- 44 -year-old males attaining ISCED 5A or 6 exceeds that of females in the same age ranges by the largest amount of any OECD country. This is in contrast to other countries, where the generally higher expectations of females tend to mirror the similar or overall higher proportion of graduates among females, particularly in the lowest age bracket.

Table A4.3b provides another view on students' expectations, showing that in 18 OECD countries females also have higher expectations in terms of the job market (e.g. to obtain a whitecollar high-skilled job by the age of 30) than do males. This is an interesting complementary statistic because it shows that, in addition to females and males envisioning different educational pathways (to some extent), they also envision different career pathways. However, this may also reflect the extent to which males have greater access than females to lower skilled but relatively high paying jobs.

Overall, these results mirror other attainment-related statistics. Females today are far more likely to have completed tertiary education than females 30 years ago with more than twice as many females aged 25 to 34 having completed tertiary education than females aged 55 to 64 . University-level graduation rates for females also now equal or exceed those for males in 21 of the 27 OECD countries for which data are comparable.

These factors most likely play a role in fostering the high expectations females have in terms of education and a future career, reported in this indicator. It appears that public policies over the past twenty years that have tried to foster gender equality have made an impression on young females. However, while females are generally doing better academically and generally have higher expectations, there are equity issues with regard to gender that remain with us: males continue to perform better in mathematics in most OECD countries while females outperform males in reading.

Considering the impact students' beliefs have been shown to have on their self-concepts, motivation to achieve, course taking behaviors, and ultimately on academic success, it is important to remember that more females than males indicate that they believe they are not good at mathematics and that females have shown a significantly lower self-concept in mathematics, as well as significantly higher levels of mathematics anxiety. These factors likely play a role in females' behaviors and choices in terms of field of study, resulting in the fact that on average among OECD countries females make up only $30 \%$ of university graduates in mathematics and computer science (Table A3.8, available on line at: http://dx.doi.org/10.1787/068053630540).

The role of gender in educational expectations and attainment is complex. However, as the data show, gender differences are not inevitable and policies can have an impact on expectations as well as on the achievement outcomes of males and females.

## Students' expectations and their socio-economic status

Table A4.4 examines the relationship between students' backgrounds - using PISA's index of economic, social, and cultural status (ESCS) - and their expectations for achieving higher levels of education. Odds ratios are used to examine the probability that students expect to complete ISCED 5A or 6. Box A4.1 gives an explanation of odds ratios.

## Box A4.1. Explanation and interpretation of odds ratios

An odds ratio compares the probability (expressed as odds) of an event occurring for two different groups. The odds ratio takes values between zero ( 0 ) and infinity. One (1) is the neutral value and means that there is no difference between the groups compared; close to zero or infinity means a large difference. An odds ratio larger than one means that group one has larger odds than group two (i.e. the event is more likely to occur for group one than for group two) - if the opposite is true the odds ratio will be smaller than one.

In Table A4.4, an odds ratio of 1 indicates that students of both high and low socio-economic status are equally likely to expect to complete a university-level programme (ISCED 5A or 6). An odds ratio greater than 1 means that students with high socio-economic status are more likely to expect to complete ISCED 5A or 6 than students with low socio-economic status. Conversely, an odds ratio of less than 1 means that students with low socio-economic status are more likely to expect to complete ISCED 5A or 6 than students with high socio-economic status. Therefore, odds ratios that differ from one indicate that socio-economic status plays an influential role in students' aspirations and points to potential inequities in the educational system.

The first column in the table describes the relationship (using the odds ratio) between socioeconomic status on students' expectations to complete ISCED 5A or 6. The second column describes the relationship between socio-economic status and students' expectations to complete ISCED 5A or 6, after controlling for their mathematics performance.

The first column shows that students with a relatively higher socio-economic status were at least twice as likely, compared to those with a relatively lower socio-economic status, to expect to complete ISCED 5A or 6 in all but one country. In six countries, this figure was as high as 3 times as likely, and in Hungary, it was 4 times as likely.

The second column shows that in all countries after controlling for mathematics scores the likelihood of students with a relatively higher socioeconomic status to expect to complete ISCED 5A or 6 remains at least 1.5 times greater compared to those with a relatively lower socioeconomic status. Therefore, among students with similar performance levels those from higher socio-economic backgrounds are more likely to have high educational expectations.

This is an important finding and is consistent with much previous research, including analyses of PISA data, which shows that students' home backgrounds are strongly related to their academic beliefs and outcomes. The fact that even when students have the same ability level, students from lower socio-economic backgrounds are still less likely to expect to complete a high level of education than are students from more advantaged backgrounds may reflect the fact that students with lower socio-economic status have made choices in terms of educational programmes or institutions that constrain their educational potential.

## Students' expectations and their immigrant status

Table A4.5 shows the odds ratios that first- and second-generation students expect to complete ISCED 5A or 6 compared to native-born students both before controlling for mathematics performance and socio-economic status and after.

## Box A4.2. Terminology used for describing students' immigrant background

Native students: Students with at least one parent born in the country of assessment. Students born in the country who have one foreign-born parent (children of "combined" families) are included in the native category, as previous research indicates that these students perform similarly to native students.

First-generation students: Students born outside of the country of assessment whose parents are also foreign-born.

Second-generation students: Students born in the country of assessment with foreignborn parents.

The first and third columns in the table show that in at least half of the 14 OECD countries with sizeable population with an immigrant background among 15 -year-olds, both first- and second-generation students are more likely to expect to complete ISCED 5A or 6 than are their native-born counterparts. The odds that first- and second-generation students will have higher expectations relative to native-born students are especially high in Australia and Canada - where these students are at least two times more likely to have such educational expectations.

The second and fourth columns show that the relationship between immigrant status and expectation for ISCED 5A or 6 education is stronger (and statistically significant in all of the OECD countries for which there are data) after controlling for performance and socio-economic status. In other words, among students of similar achievement levels and socio-economic means, immigrant students are much more likely to expect to complete a theoretically oriented tertiary education. In some countries, this expectation is more prevalent among first-generation students and in other countries, among second-generation students, for reasons that may be related to differing patterns of immigration in the countries.

These findings are consistent with other research and analyses that show immigrant students are motivated and have positive attitudes toward school (OECD, 2006b). Enhancing and nurturing these positive attitudes and expectations may be one avenue for educators and policy makers in working to overcome some of the performance differences (influenced partly but not entirely by differing socio-economic status and native language familiarity or ability) between immigrant students and their native counterparts.

## Definitions and methodologies

PISA was most recently administered in 2006; however, since those data are not yet available, this indicator is based on data from the PISA 2003 survey.

The target population for this indicator was all 15 -year-old students (in participating countries) enrolled in educational institutions at the secondary-school level regardless of grade level, type of institution, and part- or full-time enrolment status. Fifteen-year-olds were defined as students who were between 15 years and 3 months to 16 years and 2 months at the beginning of the PISA testing period. The term "student" is frequently used to denote this target population.

The tables in this indicator provide an OECD average and an OECD total, per the standard PISA reporting conventions. The OECD average takes the OECD countries as a single entity, to which each country contributes with equal weight. For statistics such as percentages or mean scores, the OECD average corresponds to the arithmetic mean of the respective country statistics. In contrast, for statistics relating to variation, the OECD average may differ from the arithmetic mean of the country statistics because it not only reflects variation within countries, but also variation that lies between countries. The OECD total, rather, takes OECD countries as a single entity, to which each country contributes in proportion to the number of 15 -year-olds enrolled in its schools. It illustrates how a country compares with the OECD as a whole and may be used to refer to the stock of human capital in the OECD region. As in the indicator, the average is used when the focus is on comparing performance or other attributes across countries. All averages include data for the United Kingdom, even when the data are not shown in the tables.

The United Kingdom did not reach PISA's unit response rate standard, which precludes its comparison with the other countries on whole population analyses. Estimates for the United Kingdom are still reported in charts and tables dealing with subsets of the population for the purposes of comparison within the country. When estimates for the United Kingdom are reported, they are reported at the end of charts and tables separate from the estimates of other countries as a cautionary reminder that the estimate may not be as reliable as the estimates of countries that met PISA's unit response rate standard.

## Further references

The following additional material relevant to this indicator is available on line at:
StatLink त्र्ञाsL http://dx.doi.org/10.1787/068053630540

- Table A4.1b. Comparing students' expectation rates and population attainment for ISCED levels 5 A or 6
- Table A4.2b. Percentage of students who expect to complete ISCED levels 5A or 6, by reading performance level
- Table A4.3b. Percentage of students expecting a white-collar high-skilled occupation at age 30, by gender

For further information about PISA 2003, see Learning for Tomorrow's World - First Results from PISA 2003 (OECD, 2004a) and the PISA 2003 Technical Report (OECD, 2005b). For further information about the expectations and attitudes of students from an immigrant background, see Where Immigrants Succeed: A Comparative Review of Performance and Engagement in PISA 2003 (OECD, 2006b). PISA data are also available on the PISA website: www.pisa.oecd.org.

Table A4.1a.
Percentage of students expecting to complete different levels of education (2003)

|  | Highest level students expect to complete |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | ISCED 2 |  | ISCED 3B, 3C |  | ISCED 3A, 4 |  | ISCED 5B |  | ISCED 5A, 6 |  |
|  | \% | S.E. | \% | S.E. | \% | S.E. | \% | S.E. | \% | S.E. |
| © Australia | 2.7 | 0.2 | 3.7 | 0.2 | 22.8 | 0.6 | 8.0 | 0.3 | 62.8 | 0.8 |
| Austria | 3.6 | 0.3 | 27.5 | 1.4 | 28.1 | 1.0 | 16.6 | 0.8 | 24.3 | 1.3 |
| Belgium | 6.7 | 0.4 | 7.5 | 0.4 | 27.8 | 0.9 | 22.7 | 0.7 | 35.3 | 1.0 |
| H Canada | 0.7 | 0.1 | 6.5 | 0.3 | 7.5 | 0.3 | 22.7 | 0.6 | 62.5 | 0.8 |
| Czech Republic | 0.8 | 0.1 | 11.6 | 0.7 | 39.7 | 1.1 | 10.7 | 0.6 | 37.2 | 1.1 |
| Denmark | 9.6 | 0.5 | 12.3 | 0.6 | 34.8 | 0.7 | 17.8 | 0.7 | 25.5 | 0.9 |
| Finland | 2.8 | 0.3 | a | a | 45.7 | 0.9 | a | a | 51.5 | 0.9 |
| France | 1.7 | 0.2 | 24.4 | 1.0 | 22.2 | 0.9 | 17.1 | 0.8 | 34.7 | 0.9 |
| Germany | 43.4 | 1.6 | 3.4 | 0.3 | 32.2 | 1.0 | 1.9 | 0.2 | 19.1 | 0.9 |
| Greece | 0.8 | 0.1 | 8.1 | 0.7 | 7.6 | 0.7 | 19.0 | 1.5 | 64.5 | 1.9 |
| Hungary | 0.3 | 0.1 | 9.5 | 0.8 | 28.2 | 1.1 | 8.8 | 0.5 | 53.2 | 1.4 |
| Iceland | 1.6 | 0.2 | 8.2 | 0.5 | 38.6 | 0.8 | 15.6 | 0.6 | 36.1 | 0.8 |
| Ireland | 3.6 | 0.4 | 7.5 | 0.5 | 21.3 | 0.8 | 14.1 | 0.6 | 53.5 | 1.1 |
| Italy | 2.4 | 0.4 | 5.6 | 0.6 | 35.8 | 0.9 | 4.2 | 0.4 | 52.1 | 1.2 |
| Japan | a | a | 13.1 | 1.1 | 14.3 | 0.8 | 21.9 | 1.1 | 50.7 | 1.3 |
| Korea | 0.1 | 0.0 | 4.0 | 0.4 | 1.0 | 0.2 | 16.6 | 0.8 | 78.3 | 1.0 |
| Luxembourg | 5.7 | 0.4 | 19.4 | 0.6 | 18.9 | 0.6 | 13.4 | 0.5 | 42.6 | 0.6 |
| Mexico | 11.7 | 1.3 | 6.7 | 0.6 | 19.3 | 0.8 | 13.2 | 0.5 | 49.1 | 1.5 |
| Netherlands | 30.3 | 1.6 | a | a | 28.9 | 1.2 | a | a | 40.8 | 1.5 |
| New Zealand | 1.7 | 0.2 | 12.1 | 0.6 | 34.2 | 0.7 | 13.3 | 0.5 | 38.8 | 0.9 |
| Norway | 1.0 | 0.2 | 25.2 | 0.8 | 18.2 | 0.7 | 29.8 | 0.7 | 25.8 | 0.9 |
| Poland | 6.7 | 0.5 | 23.1 | 0.9 | 25.9 | 0.9 | 14.2 | 0.6 | 30.1 | 1.0 |
| Portugal | 12.0 | 0.9 | 10.4 | 0.7 | 25.4 | 0.7 | a | a | 52.2 | 1.4 |
| Slovak Republic | 3.8 | 0.5 | 8.5 | 0.9 | 39.1 | 1.2 | 5.6 | 0.4 | 43.0 | 1.3 |
| Spain | 13.8 | 0.9 | 11.8 | 0.6 | 14.2 | 0.5 | 11.9 | 0.4 | 48.4 | 1.2 |
| Sweden | 4.2 | 0.3 | 23.0 | 0.7 | 15.3 | 0.7 | 24.3 | 0.7 | 33.2 | 1.1 |
| Switzerland | 8.7 | 0.6 | 48.7 | 1.7 | 17.9 | 0.7 | 7.0 | 0.5 | 17.6 | 1.4 |
| Turkey | 1.9 | 0.7 | 0.9 | 0.2 | 11.1 | 1.0 | 9.4 | 0.9 | 76.7 | 1.8 |
| United States | 0.8 | 0.1 | a | a | 22.8 | 0.7 | 12.0 | 0.5 | 64.4 | 0.9 |
| OECD total | 6.4 | 0.2 | 8.7 | 0.2 | 21.7 | 0.3 | 12.5 | 0.2 | 50.7 | 0.3 |
| OECD average | 6.2 | 0.1 | 12.1 | 0.2 | 24.5 | 0.2 | 12.6 | 0.1 | 44.5 | 0.2 |
| United Kingdom ${ }^{1}$ | 3.1 | 0.3 | 29.4 | 0.8 | 28.6 | 0.7 | 7.4 | 0.5 | 31.5 | 1.2 |

1. Response rate too low to ensure comparability.

Source: OECD PISA 2003.
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table A4.2a.
Percentage of students expecting to complete ISCED levels 5A or 6, by mathematics performance level (2003)


[^9]Table A4.3a.
Percentage of students expecting to complete ISCED levels 5A or 6, by gender (2003)


1. Response rate too low to ensure comparability.

Source: OECD PISA 2003.
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table A4.4.
Odds ratios that students expect to complete ISCED levels 5A or 6 by socio-economic status (2003)

|  | (A) |  | (B) |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Odds before taking into account the mathematics score | S.E. | Odds after taking into account the mathematics score | S.E. | Difference $(\mathrm{A})-(\mathrm{B}) /(\mathrm{A})$ |
| Australia | 2.2 | (0.10) | 1.8 | (0.08) | 0.186 |
| Austria | 3.0 | (0.17) | 2.4 | (0.13) | 0.211 |
| Belgium | 3.0 | (0.13) | 2.2 | (0.09) | 0.274 |
| Canada | 2.2 | (0.06) | 1.9 | (0.06) | 0.129 |
| Czech Reublic | 2.9 | (0.11) | 2.2 | (0.09) | 0.247 |
| Denmark | 2.2 | (0.13) | 1.8 | (0.11) | 0.192 |
| Finland | 1.8 | (0.06) | 1.7 | (0.06) | 0.104 |
| France | 2.3 | (0.15) | 1.7 | (0.12) | 0.264 |
| Germany | 3.2 | (0.21) | 2.3 | (0.16) | 0.280 |
| Greece | 3.0 | (0.17) | 2.3 | (0.13) | 0.206 |
| Hungary | 4.0 | (0.22) | 2.7 | (0.15) | 0.313 |
| Iceland | 2.1 | (0.09) | 1.8 | (0.09) | 0.111 |
| Ireland | 2.2 | (0.11) | 1.8 | (0.10) | 0.183 |
| Italy | 2.5 | (0.11) | 2.2 | (0.10) | 0.119 |
| Japan | 2.5 | (0.15) | 2.1 | (0.12) | 0.168 |
| Korea | 2.5 | (0.11) | 2.0 | (0.08) | 0.211 |
| Luxembourg | 2.5 | (0.11) | 1.8 | (0.09) | 0.250 |
| Mexico | 2.2 | (0.10) | 1.8 | (0.07) | 0.174 |
| Netherlands | 2.2 | (0.12) | 1.5 | (0.10) | 0.309 |
| New Zealand | 2.0 | (0.10) | 1.6 | (0.08) | 0.197 |
| Norway | 2.4 | (0.12) | 2.0 | (0.11) | 0.146 |
| Poland | 2.8 | (0.11) | 2.2 | (0.09) | 0.202 |
| Portugal | 2.3 | (0.09) | 1.8 | (0.07) | 0.233 |
| Slovak Republic | 3.1 | (0.14) | 2.3 | (0.10) | 0.279 |
| Spain | 2.5 | (0.11) | 2.0 | (0.09) | 0.197 |
| Sweden | 2.1 | (0.10) | 1.8 | (0.08) | 0.129 |
| Switzerland | 3.1 | (0.24) | 2.5 | (0.21) | 0.213 |
| Turkey | 2.2 | (0.17) | 1.6 | (0.12) | 0.241 |
| United States | 2.2 | (0.08) | 1.9 | (0.08) | 0.167 |
| United Kingdom ${ }^{1}$ | 2.4 | (0.10) | 1.8 | (0.07) | 0.265 |

Notes: Bold indicates odds ratio is statistically significantly different than 1 . The calculations in this table compare the odds ratio for students whose scores on the ESCS index are within one standard deviation of the mean value for the country and those that are not. This was to make the analysis more comparable with that for immigration status.

1. Response rate too low to ensure comparability.

Source: OECD PISA 2003.
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.


Table A4.5.
Odds ratios that students expect to complete ISCED levels 5A or 6, by immigrant status (2003)

|  | First generation |  | Second generation |  |
| :--- | :---: | :---: | :---: | :---: |

Note: Bold indicates odds ratio is statistically significantly different from 1. ESCS $=$ the PISA index of economic, social and cultural status. Source: OECD PISA 2003.
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
StatLink 페펨 http://dx.doi.org/10.1787/068053630540

## WHAT ARE STUDENTS' ATTITUDES TOWARDS MATHEMATICS?

This indicator examines how 15 -year-old students' attitudes toward and approaches to learning and school vary across countries and across groups of countries, as well as the relationship between these characteristics and students' performance in mathematics. The indicator draws on data from the OECD Programme for International Student Assessment's (PISA) 2003 survey.

## Key results

- Students from countries that are in close geographical or cultural proximity to one another tend to share similar attitudes toward learning and similar school contexts, though the attitudes and characteristics bringing them together differ across subgroups of countries. The strength of the relationship between students' attitudes toward mathematics, approaches to learning and school contexts and their mathematics performance vary in similar ways across groups of countries.
- In Denmark, Finland and Sweden, students' attitudes toward mathematics have a strong relationship with students' achievement in mathematics. In these countries above-average positive relationship between interest, instrumental motivation, and self-concept with performance and an above-average negative relationship between anxiety and mathematics performance can be observed.
- Japan and Korea, as well as the Nordic countries, show above-average positive associations between at least two of the PISA 2003 indices of students' approaches to learning and their mathematics performance, indicating the importance of strategic learning techniques for students in these countries.
- Of the school-related indices, disciplinary climate consistently has the largest positive effect on mathematics performance across countries. Among the other school-related indices, the largest positive associations are between students' attitudes toward school and teacher support in the countries in the two subgroups that represent most of the Anglophone and Nordic countries in the sample.


## Policy context

PISA measures several facets of students' attitudes and approaches to learning and the contexts in which they learn. PISA's conceptual framework is founded on a general model of student learning in which students are active participants in the learning process, with learning involving the strategic engagement of one's cognitive, affective and behavioural processes within their particular cultural, social, and school contexts. In PISA, 15-year-olds' attitudes and approaches to learning are treated as important outcomes in their own right, as well as factors that account for variation in cognitive performance.

There is considerable empirical support for the influence of students' learning attitudes and approaches on academic performance, and vice versa. At the same time, however, it is important to note that the extent and nature of such relationships may differ across countries and cultures. Students' attitudes toward learning and their perceptions of their abilities to regulate their own learning and select appropriate strategies for achieving their goals are shaped in part by their outside environment - the society and culture in which they live and the schools they attend. Education systems differ in the extent to which they value particular learning attitudes or courses of action. For example, in countries that may place a high premium on academic performance, particularly in mathematics, students may display considerably higher levels of anxiety about their performance in mathematics than in countries that do not share this goal.
This indicator examines how 15 -year-old students' attitudes toward and approaches toward learning and the school contexts of learning vary across countries and across groups of countries, and also the relationship between these characteristics and students' performance in mathematics.

## Evidence and explanations

The indicator is based on the PISA 2003 survey and draws on eight composite scales describing students' attitudes towards mathematics and their approaches to learning, as well as four schoolrelated scales describing the social contexts and climates in which learning occurs. Each of the 12 scales is based on a number of survey items that provide ordinal values, which are summarised into composite scales, with varying but reasonable levels of scale reliabilities. (See Learning for Tomorrow's World: First Results from PISA 2003 [OECD 2004a] for additional information on the construction of these scales.)

Students' attitudes include their interest in and enjoyment of mathematics, instrumental motivation, self-concept in mathematics, self-efficacy in mathematics, and anxiety in mathematics. Learning approaches include students' reported use of control strategies, memorisation strategies, and elaboration strategies. School-related indices include students' attitudes toward school, their sense of belonging in school, and indices of teacher support and of disciplinary climate. Box 5.1 describes these scales in more detail.

## Classifying countries by students' attitudes toward mathematics, approaches to learning, and school-related indices

Chart A5.1 shows the results of a classification analysis, which grouped countries according to similarities among their averages on the 12 scales. Box 5.2 provides additional information on how the classification analysis was performed. The ordering of groups from top to bottom in the chart is arbitrary and implies no sense of hierarchy.

## Box A5.1. Descriptions of indices of students' attitudes towards mathematics, approaches to learning and school-related indices

## Attitudes towards mathematics

Students' interest in and enjoyment of mathematics refer to intrinsic motivation, and may affect the intensity and continuity of their engagement in learning situations, their selection of learning strategies and the depth of their understanding.

Instrumental motivation in mathematics refers to the extent to which students are encouraged to learn mathematics by external rewards such as good job prospects, an orientation which can influence both study choices and performance.

Self-concept in mathematics refers to students' beliefs about their own mathematical competence.
Self-efficacy in mathematics refers to the extent to which students believe that they can handle mathematics learning situations effectively and overcoming difficulties, which can affect students' willingness to take on challenging task and persist with it.
Anxiety in mathematics refers to the extent to which students feel helpless and under emotional stress when dealing with mathematics.

## Approaches to learning

Memorisation strategies refer to those strategies students use that involve representations of knowledge and procedures stored in memory with little or no further processing.

Elaboration strategies are those strategies in which students connect new material to prior learning, which can result in deeper understanding than through simple memorisation.

Control strategies are those in which students monitor what they are learning, compare it with their goals, and identify what still needs to be learned, which can allow them to adapt their learning to the task at hand.

## School-related indices

Students' attitudes towards school refer to the degree to which they believe that school has prepared them for life and work and given them the confidence to make decisions.
Sense of belonging at school refers to students' perceptions about whether school is a place where they feel like an outsider, feel awkward, out-of-place and lonely, or where they feel like they belong and can make friends easily.

Teacher support refers to the individual support students receive from teachers in learning situations. The index was based on students' reports on the degree to which their teachers demonstrate interest and willingness to help their students.

Disciplinary climate refers to the level of disorder and disruption in the classroom. The index was based on students' reports on the degree to which there is noise in the classroom, how quickly they are able to quiet down and get to work, and whether or not other students listen to their teacher.

Chart A5.1. Classification of countries based on means of students' attitudes toward mathematics, approaches to learning and school-related indices (2003)


Source: OECD PISA 2003 database.
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The results show that group membership is related to countries' geographical or cultural proximity. For example, two East Asian countries - Japan and Korea - form one group while three of the Nordic countries (Finland, Sweden, and Denmark) form another, and the Central European countries Hungary, Poland, the Czech Republic, and the Slovak Republic form a third group. In these cases, the grouped countries share geographic proximity as well as some commonality in the way the education systems have developed historically. The four Central European countries, for example, share characteristics based on their having developed over the past two decades from centralised socialist states. Western and Southern European countries also cluster together, as do the Benelux countries (with Norway as an anomalous addition to that group).

In the case of the United States, Canada, New Zealand and Australia, which are classified closely, the proximity is not in terms of geography, but language - these countries represent most of the predominantly Anglophone OECD countries that participate in PISA. The group of Austria, Germany and Switzerland shares both geographic and linguistic similarities.

Mexico and Turkey share an economic context that differs significantly from the majority of OECD countries.

To some extent, the group membership may also be influenced by similarities in the way students in certain countries tend to report to self-reported questions on their attitudes.

## Box A5.2. How classification analysis was performed

The hierarchical cluster analysis is employed to identify relatively homogeneous groups of countries based on the 12 selected characteristics (see Box A5.1). The algorithm starts with each country in a separate cluster and combines clusters sequentially until only one is left.

Shown above, Chart A5.1, a tree diagram, is used to illustrate the arrangement of the clusters produced by the hierarchical cluster analysis. The axis represents an index of the distances between countries at each point of aggregation. Cutting the tree at a given height will give a clustering at a selected precision. A partition in eight groups was adopted here.

## How subgroups are distinct

Table A5.1 provides countries' averages on the 12 scales, which were used in the prior classification analysis, as well as a standardised version of the average scores (i.e. Z-scores) for each subgroup. For the analysis presented here, the standardised subgroup averages must be examined.

In the table, subgroups of countries are introduced from top to bottom by the degree of distinctiveness, which is calculated as the mean of the absolute value of the Z-scores. Additionally, values are highlighted in the table when they are greater than 1 or smaller than -1 , to indicate that the countries are either on the high or low end of the score distribution for the scale. The table also reports the number of high or low scores as defined by the standardised averages. This provides another indication of the degree of distinctiveness, as the higher the number, the more distinct are the subgroups of countries, as the countries deviate from the average in light of the scales of interest.

Japan and Korea (Group A) form the most distinct subgroup of countries, and are consistently either high or low on all twelve scales. While these are among the best performing education systems in terms of student achievement, students in these countries tend to be more anxious about mathematics and feel more socially isolated than other OECD students (i.e. they report relatively negative attitudes towards school and low sense of belonging). They also do not feel positive about mathematics or their mathematical skills, and they rely comparatively little on the systematic learning strategies studied in PISA.

Two other countries form a quite distinct subgroup, Mexico andTurkey (Group B), although the attitudes and characteristics bringing them together are different than in the previous example. Mexican and Turkish students tend to report what are generally considered to be educationally positive and favourable attitudes and approaches. In particular, students report high levels of interest in mathematics, they rely heavily on elaboration strategies for learning, and they report
a high level of teacher support. However, their anxiety in mathematics is high compared to other OECD students and their sense of belonging and self-efficacy in mathematics are the second weakest of any of the subgroups of countries, after Japan and Korea.

Austria, Germany, and Switzerland (Group C), as a subgroup, are distinguished by the seemingly favourable social environment of their schools. Students report a relatively strong disciplinary climate and relatively high levels of sense of belonging, as well as positive attitudes towards mathematics such as high levels of self-efficacy and low levels of anxiety. Additionally, students in these countries show common patterns with regard to their preferred approaches to learning (not seen among other subgroups of countries), with a relatively high reliance on control strategies and lesser reliance on memorisation or elaboration strategies.

Compared to these subgroups, the remaining countries are less distinctive. Still, in Denmark, Finland and Sweden (Group D) students report the lowest levels of anxiety in mathematics and they tend to shy away from control strategies (and, to some extent, memorisation strategies) compared to students in other countries. Australia, Canada, Iceland, New Zealand and the United States, (Group F) are somewhat distinct from other subgroups in the relatively high reported levels of teacher support and students' self-concept in mathematics. Students in the Czech Republic, Hungary, Poland and the Slovak Republic (Group G) reported the highest levels of self-efficacy in math. Finally, the subgroup of France, Greece, Ireland, Italy, Portugal and Spain (Group H) was mostly at the average across countries on the 12 scales.

## Relating students' attitudes towards mathematics, approaches to learning, and school-related indices with mathematics performance

Tables A5.2a, A5.2b and A5.2c show, for each OECD country, the positive or negative difference in the mathematics score per one-unit change in the index score and whether or not that difference varies from the OECD average. In other words, the data provide an indication of the size of the effect of each of the 12 indices on students' mathematics performance and how that relates to the average effect. For example, in Australia, the mathematics score increases 18.6 points on average for each one-unit increase in the index of students' interest in and enjoyment of mathematics, which is a significantly greater increase than that of the OECD average increase of 11.9 points (at the $95 \%$ probability level). In other words, interest in and enjoyment of mathematics has a stronger relationship with performance in Australia than it does in OECD countries generally.

The three tables present each set of indices: attitudes toward mathematics, approaches to learning, and school-related indices. Additionally, the countries are presented by the subgroups identified in the previous analysis. This allows an examination of whether or not the similarities in students' attitudes, approaches and contexts translate into similarities in their effects on mathematics performance.

These tables also provide the general trend of how each of the scales is related to mathematics performance, with the OECD average shown at the bottom of the page. Some of the results are initially counter-intuitive. For example, teacher support, a factor that is generally expected to be positively related to student achievement, is negatively correlated with the mathematics score. However, the change in mathematics score for each unit of increase in the index of teacher support, compared with those for other indices, is small. The use of elaboration strategies and memorisation strategies are also negatively correlated, but again the effect sizes are small.

It is also possible that students who generally are lower performers may be more likely to be choosing these strategies (or, as in the previous example, may be with teachers whose role it is to provide extra support and remediation) and the scales may be sensitive to low performing students. The other indices show the expected directions, with particularly strong relationships between mathematics performance and self-concept in mathematics, self-efficacy in mathematics, anxiety in mathematics and disciplinary climate.

Table A5.2a shows the relationship between students' attitudes towards mathematics and their performance in that subject. In Denmark, Finland and Sweden (Group D), students' attitudes toward mathematics has a strong relationship with students' achievement in mathematics, with above-average positive effects of interest, instrumental motivation and self-concept and an above-average negative effect of anxiety on mathematics performance in all three countries. This is true for the other Nordic countries in PISA 2003 (Norway and Iceland), although in Iceland, the relationship of anxiety with mathematics is similar to that of the OECD average.
Japan and Korea (Group A), on the other hand, have more mixed results across the indices on attitudes. In these two countries, there are above-average positive relationships of interest, instrumental motivation and self-efficacy with mathematics scores. However, anxiety does not have as large a negative effect in these two countries as it does in OECD countries on average.
Similarly, Austria, Germany, and Switzerland (Group C), while internally consistent, also have mixed results across the indices on attitudes. Like Japan and Korea, in these countries, anxiety in mathematics does not have as strong an association with student performance as it does in OECD countries on average. Yet, unlike most other OECD countries, instrumental motivation and selfconcept also have a lesser impact on mathematics performance than average, and in Austria and Switzerland, the change in mathematics score related to students' instrumental motivation in mathematics is in the opposite direction (negative) than the OECD average.

With regard to the relationship of attitudes towards mathematics and performance, Mexico and Turkey (Group B) are unique among countries in that their statistics are around the averages, with none of the indices having a relatively strong or weak relationship with mathematics performance compared to other countries.

Table A5.2b shows the relationship between students' approaches to learning and mathematics performance. Japan and Korea (Group A), as well as Finland (Group D) and Norway (Group E), show above-average positive associations between the three indices and students' mathematics performance, indicating the importance of strategic learning techniques for students in these countries. Turkey and Spain (from Groups B and H) also show consistently positive (although generally smaller) associations of all three learning strategies and mathematics performance. In contrast, Austria, Germany and Switzerland (Group C), the Czech and Slovak Republics (Group G), and Belgium and Luxembourg (from Group E) show above-average negative associations between control and, in particular, memorisation strategies and students' performance in mathematics.
Table A5.2c shows the relationship between the selected school-related indices and mathematics performance. Of the school-related indices, disciplinary climate has the largest positive effect on mathematics performance consistently across countries. Among the other school-related indices, the largest positive associations are between students' attitudes toward school and teacher support in the countries in Groups F and D, representing most of the Anglophone and Nordic
countries in the sample. These countries also are similar in the consistently weak associations of sense of belonging and mathematics performance. Germany, Switzerland and Austria (Group C) are similar only in the above-average negative association of teacher support and mathematics performance. In these countries, students with low mathematics scores may be more likely to receive additional support, indicating that these systems may be rich in teacher support for those students who need it.

## Definitions and methodologies

PISA was most recently administered in 2006; however, since those data are not yet available, this indicator is based on data from the PISA 2003 survey.

The target population for this indicator was all 15 -year-old students (in participating countries) enrolled in educational institutions at the secondary-school level regardless of grade level, type of institution, and part- or full-time enrolment status. Fifteen-year olds were defined as students who were between 15 years and 3 months to 16 years and 2 months at the beginning of the PISA testing period.

Tables A5.2a through A5.2c provide data on the change in a country's mathematics score per unit of the relevant indices. The indices summarise student responses to a series of related questions constructed on the basis of previous research (see Annex A1 of Learning for Tomorrow's World: First Results from PISA 2003 [OECD 2004a]). The validity of comparisons across countries was explored using structural equation modelling. In describing students in terms of each characteristic (i.e. self-concept in mathematics), scales were constructed on which the average OECD student (i.e. the student with an average level of self-concept) was given an index value of zero, and about two-thirds of the OECD student population are between the values of -1 and 1 (i.e. the index has a standard deviation of 1 ). Negative values on an index do not necessarily imply that students responded negatively to the underlying questions. Rather, a student with a negative score responded less positively than students on average across OECD countries. Likewise, a student with a positive score responded more positively than the average in the OECD area.

Tables A5.2a, A5.2b and A5.2c also provide an OECD average and an OECD total, per the standard PISA reporting conventions. The OECD average takes the OECD countries as a single entity, to which each country contributes with equal weight. For statistics such as percentages or mean scores, the OECD average corresponds to the arithmetic mean of the respective country statistics. In contrast, for statistics relating to variation, the OECD average may differ from the arithmetic mean of the country statistics because it not only reflects variation within countries, but also variation that lies between countries. The OECD total, rather, takes OECD countries as a single entity, to which each country contributes in proportion to the number of 15 -year-olds enrolled in its schools. It illustrates how a country compares with the OECD as a whole and may be used to refer to the stock of human capital in the OECD region. As in the indicator, the average is used when the focus is on comparing performance or other attributes across countries. All averages include data for the United Kingdom, even when the data are not shown in the respective data tables.

The United Kingdom did not reach PISA's unit response rate standard, which precludes its comparison with the other countries on whole population analyses. Estimates for the United Kingdom are still reported in charts and tables dealing with subsets of the population
for the purposes of comparison within the country. When estimates for the United Kingdom are reported, they are reported at the end of charts and tables separate from the estimates of other countries as a cautionary reminder that the estimate may not be as reliable as the estimates of countries that met PISA's unit response rate standard.

## Further references

For further information about PISA 2003, see Learning for Tomorrow's World - First Results from PISA 2003 (OECD, 2004a), and the PISA 2003 Technical Report (OECD, 2005b). PISA data are also available on the PISA website: www.pisa.oecd.org.

Table A5.1.
Means on students' attitudes towards mathematics, approaches to learning, and school-related indices (2003)

|  |  |  |  | Attitudes towards mathematics |  |  |  |  | Approaches to learning |  |  | School-related indices |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  | $\begin{array}{r} 3 \\ 0 \\ 0 \end{array}$ | $\begin{aligned} & \text { o. } 0.0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ |  |  |  | $\begin{array}{r} \text { on } \\ 0.0_{0}^{0} \\ 0 \\ 0.0 \\ 0.0 \\ 0.0 \\ 0 \end{array}$ |  |  |
| 8 Japan | A |  |  | -0.66 | -0.39 | -0.53 | -0.53 | 0.44 | -0.54 | -0.56 | -0.75 | -0.50 | -0.53 | -0.34 | 0.44 |
| Korea | A |  |  | -0.44 | -0.12 | -0.35 | -0.42 | 0.41 | -0.49 | -0.35 | -0.39 | -0.37 | -0.39 | -0.22 | 0.12 |
| $\bigcirc$ Average |  |  |  | -0.55 | -0.25 | -0.44 | -0.47 | 0.43 | -0.51 | -0.45 | -0.57 | -0.44 | -0.46 | -0.28 | 0.28 |
| Standardised average |  | 12 | 1.89 | -1.98 | -1.13 | -2.52 | -2.25 | 1.62 | -1.95 | -2.17 | -1.95 | -2.25 | -2.02 | -1.19 | 1.70 |
| - Mexico | B |  |  | 0.58 | 0.58 | 0.17 | -0.22 | 0.47 | 0.45 | 0.56 | 0.85 | 0.42 | 0.08 | 0.48 | 0.00 |
| Turkey | B |  |  | 0.23 | 0.55 | 0.02 | -0.18 | 0.34 | 0.26 | 0.10 | 0.44 | 0.13 | -0.44 | 0.41 | -0.12 |
| Average |  |  |  | 0.40 | 0.56 | 0.10 | -0.20 | 0.41 | 0.35 | 0.33 | 0.65 | 0.28 | -0.18 | 0.45 | -0.06 |
| Standardised average |  | 8 | 1.38 | 1.45 | 2.51 | 0.54 | -0.95 | 1.53 | 1.34 | 1.55 | 2.20 | 1.42 | -0.81 | 1.90 | -0.37 |
| Austria | C |  |  | -0.49 | -0.28 | 0.07 | 0.16 | -0.27 | 0.52 | 0.06 | -0.27 | 0.12 | 0.44 | -0.39 | 0.21 |
| Germany | C |  |  | -0.04 | 0.04 | 0.15 | 0.15 | -0.25 | 0.38 | -0.06 | -0.31 | -0.08 | 0.24 | -0.29 | 0.30 |
| Switzerland | C |  |  | -0.04 | 0.12 | 0.13 | 0.32 | -0.29 | 0.19 | -0.19 | -0.06 | 0.03 | 0.19 | 0.01 | 0.10 |
| Average |  |  |  | -0.19 | -0.04 | 0.12 | 0.21 | -0.27 | 0.37 | -0.06 | -0.21 | 0.02 | 0.29 | -0.22 | 0.21 |
| Standardised average |  | 5 | 0.80 | -0.70 | -0.19 | 0.67 | 1.00 | -1.02 | 1.38 | -0.30 | -0.73 | 0.11 | 1.29 | -0.96 | 1.25 |
| Denmark | D |  |  | 0.37 | 0.41 | 0.24 | -0.07 | -0.46 | -0.19 | -0.27 | 0.07 | -0.03 | 0.01 | 0.14 | -0.08 |
| Finland | D |  |  | 0.06 | -0.24 | 0.01 | -0.15 | -0.31 | -0.48 | -0.19 | -0.14 | 0.11 | -0.02 | 0.08 | -0.15 |
| Sweden | D |  |  | 0.02 | 0.09 | 0.13 | 0.03 | -0.49 | -0.40 | -0.08 | -0.02 | 0.02 | 0.25 | 0.20 | -0.05 |
| Average |  |  | 0.15 | 0.15 | 0.09 | 0.13 | -0.06 | -0.42 | -0.36 | -0.18 | -0.03 | 0.03 | 0.08 | 0.14 | -0.09 |
| Standardised average |  | 2 |  | 0.54 | 0.38 | 0.71 | -0.30 | -1.58 | -1.36 | -0.87 | -0.11 | 0.18 | 0.35 | 0.59 | -0.55 |
| Belgium | E |  |  | -0.32 | -0.17 | -0.03 | -0.04 | 0.09 | -0.05 | -0.09 | -0.17 | -0.19 | -0.28 | -0.11 | 0.04 |
| Luxembourg | E |  |  | -0.41 | -0.26 | 0.07 | 0.10 | -0.01 | 0.08 | -0.05 | -0.25 | -0.23 | 0.23 | -0.30 | -0.21 |
| Netherlands | E |  |  | -0.26 | -0.20 | 0.00 | -0.09 | -0.38 | -0.27 | -0.16 | -0.26 | -0.19 | -0.06 | -0.27 | -0.13 |
| Norway | E |  |  | 0.15 | -0.17 | -0.18 | -0.04 | -0.05 | -0.26 | -0.12 | -0.16 | -0.21 | 0.24 | -0.11 | -0.24 |
| Average |  |  | 0.13 | -0.21 | -0.20 | -0.04 | -0.02 | -0.09 | -0.12 | -0.11 | -0.21 | -0.21 | 0.03 | -0.20 | -0.13 |
| Standardised average |  | 1 |  | -0.76 | -0.88 | -0.21 | -0.10 | -0.33 | -0.48 | -0.51 | -0.72 | -1.06 | 0.13 | -0.85 | -0.81 |
| Australia | F |  |  | 0.23 | 0.01 | 0.13 | 0.10 | -0.05 | 0.01 | 0.17 | 0.06 | 0.25 | 0.04 | 0.25 | -0.01 |
| Canada | F |  |  | 0.23 | -0.01 | 0.19 | 0.25 | -0.04 | 0.06 | 0.16 | 0.08 | 0.06 | 0.02 | 0.27 | 0.02 |
| Iceland | F |  |  | 0.31 | -0.11 | 0.03 | 0.04 | -0.20 | 0.00 | -0.03 | -0.06 | 0.00 | 0.16 | 0.20 | -0.15 |
| New Zealand | F |  |  | 0.29 | 0.12 | 0.15 | 0.01 | -0.10 | -0.03 | 0.13 | 0.13 | 0.10 | -0.01 | 0.16 | -0.17 |
| United States | F |  |  | 0.17 | 0.04 | 0.25 | 0.27 | -0.10 | 0.01 | 0.31 | 0.18 | 0.09 | m | 0.34 | 0.12 |
| Average |  |  | 0.11 | 0.25 | 0.01 | 0.15 | 0.13 | -0.10 | 0.01 | 0.15 | 0.08 | 0.10 | 0.05 | 0.24 | -0.04 |
| Standardised average |  | 1 |  | 0.88 | 0.04 | 0.85 | 0.63 | -0.37 | 0.03 | 0.69 | 0.26 | 0.51 | 0.23 | 1.04 | -0.23 |
| Czech Republic | G |  |  | 0.01 | -0.19 | -0.09 | 0.16 | -0.05 | 0.06 | -0.05 | 0.13 | -0.01 | -0.27 | -0.16 | -0.01 |
| Hungary | G |  |  | -0.11 | -0.21 | -0.15 | 0.36 | -0.01 | 0.06 | 0.16 | -0.10 | -0.22 | 0.08 | -0.08 | 0.17 |
| Poland | G |  |  | 0.04 | 0.11 | 0.03 | 0.05 | 0.04 | -0.03 | 0.15 | 0.25 | -0.12 | -0.17 | -0.18 | 0.10 |
| Slovak Republic | G |  |  | -0.05 | 0.03 | -0.05 | 0.39 | 0.04 | 0.07 | 0.13 | 0.38 | 0.03 | -0.16 | -0.10 | -0.10 |
| Average |  |  | 0.09 | -0.03 | -0.06 | -0.07 | 0.24 | 0.01 | 0.04 | 0.09 | 0.16 | -0.08 | -0.13 | -0.13 | 0.04 |
| Standardised average |  | 1 |  | -0.10 | -0.29 | -0.39 | 1.12 | 0.03 | 0.14 | 0.44 | 0.56 | -0.42 | -0.58 | -0.56 | 0.24 |
| France | H |  |  | -0.08 | 0.04 | -0.17 | -0.01 | 0.34 | 0.15 | -0.06 | -0.10 | 0.14 | -0.18 | -0.17 | -0.13 |
| Greece | H |  |  | -0.05 | 0.10 | 0.11 | -0.26 | 0.16 | 0.27 | 0.20 | 0.33 | 0.08 | 0.04 | -0.06 | -0.22 |
| Ireland | H |  |  | 0.10 | -0.05 | -0.03 | -0.03 | 0.07 | -0.01 | 0.11 | -0.14 | 0.13 | 0.08 | 0.00 | 0.27 |
| Italy | H |  |  | -0.15 | 0.07 | 0.00 | -0.11 | 0.29 | 0.21 | 0.03 | 0.04 | -0.06 | 0.05 | -0.12 | -0.10 |
| Portugal | H |  |  | 0.27 | 0.16 | -0.18 | -0.06 | 0.15 | 0.14 | -0.11 | 0.16 | 0.27 | 0.09 | 0.27 | 0.01 |
| Spain | H |  |  | -0.05 | -0.07 | -0.19 | -0.04 | 0.28 | -0.02 | 0.07 | 0.09 | 0.14 | 0.20 | -0.07 | -0.04 |
| Average |  |  | 0.07 | 0.01 | 0.04 | -0.08 | -0.08 | 0.22 | 0.12 | 0.04 | 0.06 | 0.12 | 0.0 | -0.02 | -0.04 |
| Standardised average |  | 0 |  | 0.02 | 0.19 | -0.44 | -0.40 | 0.81 | 0.47 | 0.18 | 0.21 | 0.60 | 0.21 | -0.11 | -0.21 |
| United Kingdom ${ }^{1}$ |  |  |  | 0.12 | 0.00 | 0.11 | -0.11 | -0.08 | -0.11 | 0.11 | 0.04 | 0.12 | 0.08 | 0.18 | -0.01 |

[^10]Table A5.2a.
Relationship between students' attitudes towards mathematics and mathematics performance (2003)

\begin{tabular}{|c|c|c|c|c|c|c|c|c|c|c|c|c|c|c|c|c|}
\hline \multirow[t]{4}{*}{} \& \multirow[t]{4}{*}{} \& \multicolumn{15}{|c|}{Attitudes towards mathematics} \\
\hline \& \& \multicolumn{15}{|c|}{Change in the mathematics score per unit of the index} \\
\hline \& \& \multicolumn{3}{|l|}{Interest in and enjoyment of mathematics} \& \multicolumn{3}{|l|}{Instrumental motivation in mathematics} \& \multicolumn{3}{|l|}{Self-concept in mathematics} \& \multicolumn{3}{|l|}{Self-efficacy in mathematics} \& \multicolumn{3}{|l|}{Anxiety in mathematics} \\
\hline \& \& Effect \& * \& S.E. \& Effect \& * \& S.E. \& Effect \& * \& S.E. \& Effect \& * \& S.E. \& Effect \& * \& S.E. \\
\hline \[
\begin{aligned}
\& \text { Japan } \\
\& \text { Korea }
\end{aligned}
\] \& A \& \[
\begin{aligned}
\& \hline 27.6 \\
\& 36.2
\end{aligned}
\] \& \(>\)
\(>\) \& \[
\begin{aligned}
\& (2.44) \\
\& (1.62)
\end{aligned}
\] \& \[
\begin{aligned}
\& 23.9 \\
\& 32.8
\end{aligned}
\] \& \(>\)
\(>\) \& \[
\begin{aligned}
\& (2.25) \\
\& (1.77)
\end{aligned}
\] \& \[
\begin{aligned}
\& 21.2 \\
\& 47.3
\end{aligned}
\] \& < \& \[
\left(\begin{array}{l}
(1.96) \\
(1.89)
\end{array}\right.
\] \& \[
\begin{aligned}
\& 54.9 \\
\& 54.0
\end{aligned}
\] \& > \& \[
\left(\begin{array}{l}
(2.06) \\
(1.71)
\end{array}\right.
\] \& \[
\begin{aligned}
\& -14.3 \\
\& -24.5
\end{aligned}
\] \& \(>\)
\(>\) \& \[
\begin{aligned}
\& (2.06) \\
\& (1.66)
\end{aligned}
\] \\
\hline \[
\begin{array}{ll}
\text { 榙 } \& \text { Mexico } \\
\text { Turkey }
\end{array}
\] \& \[
\begin{aligned}
\& \text { B } \\
\& \text { B }
\end{aligned}
\] \& \[
\begin{aligned}
\& -6.3 \\
\& 16.9
\end{aligned}
\] \& \(<\) \& \[
\left\lvert\, \begin{aligned}
\& (2.50) \\
\& (3.08)
\end{aligned}\right.
\] \& \[
\begin{array}{r}
5.4 \\
12.9
\end{array}
\] \& \& \[
\left|\begin{array}{l}
(2.44) \\
(2.39)
\end{array}\right|
\] \& \[
\begin{aligned}
\& 24.1 \\
\& 34.8
\end{aligned}
\] \& \(<\) \& \[
\left(\begin{array}{l}
(2.42) \\
(4.23)
\end{array}\right.
\] \& \[
\begin{aligned}
\& 30.9 \\
\& 48.6
\end{aligned}
\] \& \(<\) \& \[
\begin{array}{|l|}
\hline(2.20) \\
(5.07)
\end{array}
\] \& \[
\begin{array}{|l}
\mid-34.0 \\
-34.6
\end{array}
\] \& \& \[
\begin{aligned}
\& (2.61) \\
\& (4.01)
\end{aligned}
\] \\
\hline \begin{tabular}{l}
Austria \\
Germany \\
Switzerland
\end{tabular} \& \[
\begin{aligned}
\& \mathrm{C} \\
\& \mathrm{C} \\
\& \mathrm{C}
\end{aligned}
\] \& \[
\begin{array}{r}
8.7 \\
10.2 \\
10.4
\end{array}
\] \& \& \[
\begin{array}{|l|}
\hline(1.92) \\
(1.67) \\
(1.47)
\end{array}
\] \& \[
\begin{array}{r}
-3.7 \\
1.1 \\
-2.4
\end{array}
\] \& \[
\begin{aligned}
\& < \\
\& < \\
\& <
\end{aligned}
\] \& \[
\begin{array}{|l|}
\hline(1.60) \\
(1.93) \\
(1.62)
\end{array}
\] \& \[
\begin{aligned}
\& 25.7 \\
\& 22.7 \\
\& 24.2
\end{aligned}
\] \& \[
\begin{aligned}
\& < \\
\& < \\
\& <
\end{aligned}
\] \& \[
\begin{aligned}
\& (1.75) \\
\& (1.51) \\
\& (1.47)
\end{aligned}
\] \& \[
\begin{aligned}
\& 45.5 \\
\& 50.2 \\
\& 53.2
\end{aligned}
\] \& > \& \[
\begin{array}{|l|}
\hline(1.80) \\
(1.86) \\
(2.33)
\end{array}
\] \& \[
\begin{aligned}
\& -25.1 \\
\& -28.1 \\
\& -28.9
\end{aligned}
\] \& > \& \[
\begin{aligned}
\& (1.67) \\
\& (1.42) \\
\& (1.73)
\end{aligned}
\] \\
\hline \begin{tabular}{l}
Denmark \\
Finland \\
Sweden
\end{tabular} \& \[
\begin{aligned}
\& \mathrm{D} \\
\& \mathrm{D} \\
\& \mathrm{D}
\end{aligned}
\] \& \[
\begin{aligned}
\& 27.7 \\
\& 30.5 \\
\& 27.0
\end{aligned}
\] \& \(>\)
\(>\)
\(>\) \& \[
\left.\begin{array}{|l|}
\hline(1.71) \\
(1.59) \\
(1.79)
\end{array} \right\rvert\,
\] \& \[
\begin{aligned}
\& 20.9 \\
\& 26.9 \\
\& 23.0
\end{aligned}
\] \& \(>\)
\(>\)
\(>\) \& \[
\left|\begin{array}{l}
(1.77) \\
(1.70) \\
(2.00)
\end{array}\right|
\] \& \[
\begin{aligned}
\& 46.5 \\
\& 45.5 \\
\& 47.0
\end{aligned}
\] \& \[
\begin{aligned}
\& > \\
\& > \\
\& >
\end{aligned}
\] \& \[
\left(\begin{array}{l}
(1.32) \\
(1.12) \\
(1.70)
\end{array}\right.
\] \& \[
\begin{aligned}
\& 50.8 \\
\& 45.9 \\
\& 52.8
\end{aligned}
\] \& \(>\)
\(>\) \& \[
\left(\begin{array}{l}
(1.80) \\
(1.41) \\
(1.65)
\end{array}\right.
\] \& \[
\begin{aligned}
\& -44.6 \\
\& -41.9 \\
\& -42.8
\end{aligned}
\] \& \(<\)
\(<\)
\(<\) \& \[
\begin{aligned}
\& (1.50) \\
\& (1.53) \\
\& (1.69)
\end{aligned}
\] \\
\hline \begin{tabular}{l}
Belgium \\
Luxembourg \\
Netherlands \\
Norway
\end{tabular} \& \[
\begin{aligned}
\& \mathrm{E} \\
\& \mathrm{E} \\
\& \mathrm{E} \\
\& \mathrm{E}
\end{aligned}
\] \& \[
\begin{array}{r}
15.0 \\
6.7 \\
14.3 \\
34.3
\end{array}
\] \& \(>\)
\(<\)

$>$ \& \[
$$
\begin{array}{|l|}
\hline(1.55) \\
(1.48) \\
(2.09) \\
(1.41)
\end{array}
$$

\] \& \[

$$
\begin{array}{r}
11.0 \\
0.0 \\
6.1 \\
28.5
\end{array}
$$
\] \& $<$

$>$ \& \[
$$
\begin{array}{|l|}
\hline(1.63) \\
(1.35) \\
(2.00) \\
(1.49)
\end{array}
$$

\] \& \[

$$
\begin{aligned}
& 23.3 \\
& 19.1 \\
& 22.2 \\
& 46.6
\end{aligned}
$$

\] \& \[

$$
\begin{aligned}
& < \\
& < \\
& < \\
& >
\end{aligned}
$$

\] \& \[

\left($$
\begin{array}{l}
(1.44) \\
(1.35) \\
(1.75) \\
(1.16)
\end{array}
$$\right.

\] \& \[

$$
\begin{aligned}
& 45.2 \\
& 40.5 \\
& 44.6 \\
& 46.8
\end{aligned}
$$

\] \& < \& \[

\left.$$
\begin{array}{|c|}
\hline(1.52) \\
(1.37) \\
(1.99) \\
(1.49)
\end{array}
$$ \right\rvert\,

\] \& \[

$$
\begin{aligned}
& -26.1 \\
& -25.0 \\
& -22.6 \\
& -42.1
\end{aligned}
$$
\] \& $>$

$>$

$<$ \& $$
\begin{aligned}
& (1.72) \\
& (1.43) \\
& (2.32) \\
& (1.22)
\end{aligned}
$$ <br>

\hline | Australia |
| :--- |
| Canada |
| Iceland |
| New Zealand |
| United States | \&  \& \[

$$
\begin{array}{r}
18.6 \\
20.3 \\
24.5 \\
11.4 \\
7.8
\end{array}
$$
\] \& $>$

$>$
$>$

$<$ \& \[
$$
\begin{array}{|l|}
\hline(1.36) \\
(0.96) \\
(1.44) \\
(1.72) \\
(1.47)
\end{array}
$$

\] \& \[

$$
\begin{aligned}
& 16.9 \\
& 19.8 \\
& 17.7 \\
& 15.6 \\
& 13.6
\end{aligned}
$$

\] \& \[

$$
\begin{aligned}
& > \\
& > \\
& > \\
& > \\
& >
\end{aligned}
$$

\] \& \[

$$
\begin{array}{|l|}
\hline(0.91) \\
(0.96) \\
(1.72) \\
(1.81) \\
(1.52)
\end{array}
$$

\] \& \[

$$
\begin{aligned}
& 42.3 \\
& 35.9 \\
& 39.7 \\
& 44.9 \\
& 35.1
\end{aligned}
$$

\] \& \[

$$
\begin{aligned}
& > \\
& > \\
& > \\
& >
\end{aligned}
$$

\] \& \[

\left($$
\begin{array}{l}
(1.40) \\
(0.78) \\
(1.15) \\
(1.47) \\
(1.54)
\end{array}
$$\right.

\] \& \[

$$
\begin{aligned}
& 49.6 \\
& 43.8 \\
& 40.2 \\
& 52.0 \\
& 46.7
\end{aligned}
$$
\] \& $<$

$<$

$>$ \& \[
\left($$
\begin{array}{l}
(1.28) \\
(0.77) \\
(1.33) \\
(1.44) \\
(1.30)
\end{array}
$$\right.

\] \& \[

$$
\begin{array}{|l}
-37.8 \\
-32.6 \\
-33.4 \\
-48.0 \\
-34.4
\end{array}
$$
\] \& $>$

$<$ \& $$
\begin{aligned}
& (1.50) \\
& (0.81) \\
& (1.36) \\
& (1.56) \\
& (1.52)
\end{aligned}
$$ <br>

\hline | Czech Republic |
| :--- |
| Hungary |
| Poland |
| Slovak Republic | \& \[

$$
\begin{gathered}
\mathrm{G} \\
\mathrm{G} \\
\mathrm{G} \\
\mathrm{G}
\end{gathered}
$$

\] \& \[

$$
\begin{aligned}
& 22.5 \\
& 10.0 \\
& 15.6 \\
& 12.1
\end{aligned}
$$
\] \& $>$

$>$ \& \[
\left|$$
\begin{array}{l}
(2.22) \\
(2.30) \\
(1.48) \\
(2.26)
\end{array}
$$\right|

\] \& \[

$$
\begin{array}{r}
10.7 \\
7.9 \\
17.0 \\
6.3
\end{array}
$$

\] \& > \& \[

\left|$$
\begin{array}{l}
(1.82) \\
(1.90) \\
(1.82) \\
(1.98)
\end{array}
$$\right|

\] \& \[

$$
\begin{aligned}
& 39.8 \\
& 28.4 \\
& 46.0 \\
& 44.5
\end{aligned}
$$

\] \& \[

$$
\begin{aligned}
& > \\
& < \\
& > \\
& >
\end{aligned}
$$

\] \& \[

\left($$
\begin{array}{l}
(1.60) \\
(1.99) \\
(1.48) \\
(1.89)
\end{array}
$$\right)

\] \& \[

$$
\begin{aligned}
& 55.5 \\
& 52.6 \\
& 53.3 \\
& 55.0
\end{aligned}
$$

\] \& \[

$$
\begin{aligned}
& > \\
& > \\
& > \\
& > \\
& >
\end{aligned}
$$

\] \& \[

\left.$$
\begin{array}{|c|}
(1.54) \\
(1.74) \\
(1.98) \\
(1.99)
\end{array}
$$ \right\rvert\,

\] \& \[

$$
\begin{aligned}
& -42.1 \\
& -33.2 \\
& -46.4 \\
& -44.8
\end{aligned}
$$
\] \& $<$

$<$

$<$ \& $$
\begin{aligned}
& (1.88) \\
& (1.83) \\
& (1.53) \\
& (1.71)
\end{aligned}
$$ <br>

\hline | France |
| :--- |
| Greece |
| Ireland |
| Italy |
| Portugal |
| Spain | \& H

H
H
H
H

H \& $$
\begin{aligned}
& 20.9 \\
& 23.7 \\
& 17.4 \\
& 10.3 \\
& 14.2 \\
& 20.4
\end{aligned}
$$ \&  \& \[

$$
\begin{array}{|l|}
\hline(1.76) \\
(1.88) \\
(1.78) \\
(1.70) \\
(2.20) \\
(1.61)
\end{array}
$$

\] \& \[

$$
\begin{array}{r}
13.7 \\
14.9 \\
7.7 \\
8.5 \\
17.3 \\
19.4
\end{array}
$$

\] \& | $>$ $>$ |
| :--- |
| $>$ $>$ | \& \[

\left|$$
\begin{array}{l}
(1.61) \\
(1.76) \\
(1.45) \\
(1.58) \\
(2.04) \\
(1.39)
\end{array}
$$\right|

\] \& | 28.3 |
| :--- |
| 42.6 |
| 34.4 |
| 25.3 |
| 36.8 |
| 31.9 | \& | $<$ $>$ |
| :--- |
| $<$ $>$ | \& \[

\left($$
\begin{array}{l}
(1.71) \\
(1.88) \\
(1.77) \\
(1.43) \\
(1.53) \\
(1.61)
\end{array}
$$\right)

\] \& | 47.4 |
| :--- |
| 45.5 |
| 47.5 |
| 52.4 |
| 55.3 |
| 42.7 | \& \[

$$
\begin{aligned}
& > \\
& > \\
& >
\end{aligned}
$$

\] \& \[

\left\lvert\, $$
\begin{aligned}
& (1.72) \\
& (2.13) \\
& (1.32) \\
& (2.24) \\
& (1.92) \\
& (1.46)
\end{aligned}
$$\right.

\] \& \[

$$
\begin{aligned}
& -25.0 \\
& -34.5 \\
& -32.9 \\
& -33.2 \\
& -34.2 \\
& -26.7
\end{aligned}
$$
\] \& $>$

$>$ \& $$
\begin{aligned}
& (1.68) \\
& (1.75) \\
& (1.65) \\
& (1.70) \\
& (1.81) \\
& (1.79)
\end{aligned}
$$ <br>

\hline OECD total OECD average \& \& $$
\begin{array}{r}
5.1 \\
11.9
\end{array}
$$ \& \& \[

$$
\begin{array}{|}
(0.72) \\
(0.45) \\
\hline
\end{array}
$$

\] \& \[

$$
\begin{aligned}
& 3.0 \\
& 8.5 \\
& \hline
\end{aligned}
$$

\] \& \& \[

$$
\begin{aligned}
& (0.75) \\
& (0.41) \\
& \hline
\end{aligned}
$$

\] \& \[

$$
\begin{aligned}
& 25.5 \\
& 32.4
\end{aligned}
$$

\] \& \& \[

$$
\begin{aligned}
& (0.65) \\
& (0.37)
\end{aligned}
$$

\] \& \[

$$
\begin{aligned}
& 44.4 \\
& 47.2
\end{aligned}
$$

\] \& \& \[

\left($$
\begin{array}{l}
(0.71) \\
(0.42)
\end{array}
$$\right.

\] \& \[

$$
\begin{array}{|l|}
\hline-31.9 \\
-35.3 \\
\hline
\end{array}
$$

\] \& \& \[

$$
\begin{aligned}
& (0.61) \\
& (0.37)
\end{aligned}
$$
\] <br>

\hline
\end{tabular}

Note: * indicates that the effect is statistically significantly greater $(>)$ than that of the OECD average; effect is statistically significantly less $(<)$ than that of the OECD average.
Source: OECD PISA 2003.
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Table A5.2b.
Relationship between students' approaches to learning and mathematics performance (2003)


[^11]Table A5.2c.
Relationship between school-related indices and mathematics performance (2003)

\begin{tabular}{|c|c|c|c|c|c|c|c|c|c|c|c|c|c|}
\hline \multirow[t]{4}{*}{} \& \multirow[t]{4}{*}{} \& \multicolumn{12}{|c|}{School-related indices} \\
\hline \& \& \multicolumn{12}{|c|}{Change in mathematics score per unit of the index} \\
\hline \& \& \multicolumn{3}{|l|}{Attitudes towards school} \& \multicolumn{3}{|l|}{Students' sense of belonging at school} \& \multicolumn{3}{|l|}{Teacher support} \& \multicolumn{3}{|l|}{Disciplinary climate} \\
\hline \& \& Effect \& * \& S.E. \& Effect \& * \& S.E. \& Effect \& * \& S.E. \& Effect \& * \& S.E. \\
\hline \[
\begin{aligned}
\& \text { Japan } \\
\& \text { Korea }
\end{aligned}
\] \& \[
\begin{aligned}
\& \text { A } \\
\& \text { A }
\end{aligned}
\] \& \[
\begin{aligned}
\& 2.6 \\
\& 0.2
\end{aligned}
\] \& \& \[
\begin{aligned}
\& (2.03) \\
\& (1.78)
\end{aligned}
\] \& \[
\begin{aligned}
\& 12.9 \\
\& 11.1
\end{aligned}
\] \& \(>\)
\(>\) \& \[
\begin{aligned}
\& (2.16) \\
\& (2.09)
\end{aligned}
\] \& \[
\begin{array}{r}
12.9 \\
7.5
\end{array}
\] \& \(>\)
\(>\) \& \[
\begin{aligned}
\& (3.27) \\
\& (2.56)
\end{aligned}
\] \& \[
\begin{aligned}
\& 32.7 \\
\& 14.7
\end{aligned}
\] \& > \& \[
\begin{aligned}
\& (2.91) \\
\& (2.17)
\end{aligned}
\] \\
\hline  \& \[
\begin{aligned}
\& \text { B } \\
\& \text { B }
\end{aligned}
\] \& \[
\begin{array}{r}
21.4 \\
-3.3
\end{array}
\] \& > \& \[
\begin{aligned}
\& (1.71) \\
\& (3.75)
\end{aligned}
\] \& \[
\begin{aligned}
\& 13.3 \\
\& 21.0
\end{aligned}
\] \& \[
\begin{aligned}
\& > \\
\& >
\end{aligned}
\] \& \[
\begin{aligned}
\& (1.41) \\
\& (2.87)
\end{aligned}
\] \& \[
\begin{array}{r}
-1.6 \\
3.8
\end{array}
\] \& \(>\) \& \[
\begin{aligned}
\& (1.41) \\
\& (3.54)
\end{aligned}
\] \& \[
\begin{aligned}
\& 18.9 \\
\& 30.0
\end{aligned}
\] \& > \& \[
\begin{aligned}
\& (2.05) \\
\& (4.37)
\end{aligned}
\] \\
\hline Austria Germany Switzerland \& \begin{tabular}{l}
C \\
C \\
C
\end{tabular} \& \[
\begin{array}{r}
-2.7 \\
-9.4 \\
1.1
\end{array}
\] \& \(<\)
\(<\) \& \[
\begin{aligned}
\& (1.72) \\
\& (1.98) \\
\& (1.95)
\end{aligned}
\] \& \[
\begin{array}{r}
2.9 \\
-1.4 \\
8.4
\end{array}
\] \& \(<\)
\(>\) \& \[
\begin{aligned}
\& (1.64) \\
\& (1.81) \\
\& (1.90)
\end{aligned}
\] \& \[
\begin{array}{|r}
-8.4 \\
-10.9 \\
-10.3
\end{array}
\] \& \(<\)
\(<\)
\(<\) \& \[
\begin{aligned}
\& (1.91) \\
\& (1.93) \\
\& (2.97)
\end{aligned}
\] \& \[
\begin{aligned}
\& 19.3 \\
\& 18.6 \\
\& 17.3
\end{aligned}
\] \& \& \[
\begin{aligned}
\& (2.03) \\
\& (1.73) \\
\& (2.56)
\end{aligned}
\] \\
\hline \begin{tabular}{l}
Denmark \\
Finland \\
Sweden
\end{tabular} \& \begin{tabular}{l}
D \\
D \\
D
\end{tabular} \& \[
\begin{array}{r}
7.0 \\
12.5 \\
14.3
\end{array}
\] \& \(>\)
\(>\)
\(>\) \& \[
\begin{aligned}
\& (1.78) \\
\& (1.50) \\
\& (1.65)
\end{aligned}
\] \& \[
\begin{array}{r}
3.1 \\
-1.9 \\
0.3
\end{array}
\] \& \(<\)
\(<\) \& \[
\begin{aligned}
\& (1.92) \\
\& (1.37) \\
\& (1.57)
\end{aligned}
\] \& \[
\begin{aligned}
\& 6.7 \\
\& 4.4 \\
\& 4.5
\end{aligned}
\] \& \(>\)
\(>\)
\(>\) \& \[
\begin{aligned}
\& (2.05) \\
\& (1.83) \\
\& (1.81)
\end{aligned}
\] \& \[
\begin{aligned}
\& 10.4 \\
\& 10.4 \\
\& 15.4
\end{aligned}
\] \& \(<\)
\(<\) \& \[
\begin{aligned}
\& (2.07) \\
\& (1.50) \\
\& (2.09)
\end{aligned}
\] \\
\hline \begin{tabular}{l}
Belgium \\
Luxembourg \\
Netherlands \\
Norway
\end{tabular} \& \[
\begin{aligned}
\& \mathrm{E} \\
\& \mathrm{E} \\
\& \mathrm{E} \\
\& \mathrm{E}
\end{aligned}
\] \& \[
\begin{array}{r}
-4.3 \\
-9.2 \\
3.8 \\
16.3
\end{array}
\] \& \(<\)
\(<\)

$>$ \& \[
$$
\begin{aligned}
& (2.16) \\
& (1.46) \\
& (3.05) \\
& (1.80)
\end{aligned}
$$

\] \& \[

$$
\begin{aligned}
& 6.3 \\
& 5.9 \\
& 7.0 \\
& 0.1
\end{aligned}
$$

\] \& $<$ \& \[

$$
\begin{aligned}
& (2.18) \\
& (1.45) \\
& (2.31) \\
& (1.57)
\end{aligned}
$$

\] \& \[

$$
\begin{array}{r}
-6.0 \\
-9.8 \\
0.3 \\
14.0
\end{array}
$$
\] \& $<$

$>$

$>$ \& \[
$$
\begin{aligned}
& (1.61) \\
& (1.30) \\
& (2.21) \\
& (1.93)
\end{aligned}
$$

\] \& \[

$$
\begin{aligned}
& 23.5 \\
& 13.9 \\
& 12.4 \\
& 11.8
\end{aligned}
$$

\] \& \[

$$
\begin{aligned}
& > \\
& < \\
& < \\
& <
\end{aligned}
$$

\] \& \[

$$
\begin{aligned}
& (1.57) \\
& (1.40) \\
& (2.36) \\
& (1.85)
\end{aligned}
$$
\] <br>

\hline | Australia |
| :--- |
| Canada |
| Iceland |
| New Zealand |
| United States | \& \[

$$
\begin{aligned}
& F \\
& F \\
& F \\
& F \\
& F
\end{aligned}
$$

\] \& \[

$$
\begin{array}{r}
13.8 \\
7.2 \\
15.3 \\
14.6 \\
6.6
\end{array}
$$
\] \& $>$

$>$
$>$
$>$
$>$

$>$ \& \[
$$
\begin{aligned}
& (1.03) \\
& (1.00) \\
& (1.42) \\
& (1.70) \\
& (1.39)
\end{aligned}
$$

\] \& \[

$$
\begin{array}{r}
3.1 \\
-1.0 \\
0.5 \\
2.6 \\
\mathrm{~m}
\end{array}
$$

\] \& < \& \[

$$
\begin{array}{r}
(1.63) \\
(0.85) \\
(1.55) \\
(1.51) \\
\mathrm{m}
\end{array}
$$

\] \& \[

$$
\begin{array}{r}
10.8 \\
6.3 \\
9.5 \\
3.9 \\
7.9
\end{array}
$$

\] \& \[

$$
\begin{aligned}
& > \\
& > \\
& > \\
& > \\
& >
\end{aligned}
$$

\] \& \[

$$
\begin{aligned}
& (1.43) \\
& (1.08) \\
& (1.87) \\
& (1.62) \\
& (1.27)
\end{aligned}
$$

\] \& \[

$$
\begin{aligned}
& 21.0 \\
& 17.3 \\
& 12.6 \\
& 17.9 \\
& 25.8
\end{aligned}
$$

\] \& \[

>
\]

$$
<
$$

$$
>
$$ \& \[

$$
\begin{aligned}
& (1.07) \\
& (0.92) \\
& (1.71) \\
& (1.60) \\
& (1.40)
\end{aligned}
$$
\] <br>

\hline | Czech Republic |
| :--- |
| Hungary |
| Poland |
| Slovak Republic | \& \[

$$
\begin{aligned}
& \mathrm{G} \\
& \mathrm{G} \\
& \mathrm{G} \\
& \mathrm{G}
\end{aligned}
$$

\] \& \[

$$
\begin{array}{r}
3.6 \\
-6.5 \\
-3.3 \\
-10.5
\end{array}
$$
\] \& $<$

$<$

$<$ \& \[
$$
\begin{aligned}
& (1.72) \\
& (2.28) \\
& (1.73) \\
& (1.51)
\end{aligned}
$$

\] \& \[

$$
\begin{array}{r}
12.7 \\
10.0 \\
7.7 \\
3.1
\end{array}
$$
\] \& $>$

$>$

$>$ \& \[
$$
\begin{aligned}
& (1.98) \\
& (1.63) \\
& (1.51) \\
& (1.41)
\end{aligned}
$$

\] \& \[

$$
\begin{array}{r}
-5.1 \\
-0.3 \\
-2.9 \\
-16.0
\end{array}
$$

\] \& $<$ \& \[

$$
\begin{aligned}
& (2.11) \\
& (2.14) \\
& (1.86) \\
& (1.83)
\end{aligned}
$$

\] \& \[

$$
\begin{aligned}
& 16.7 \\
& 20.3 \\
& 13.5 \\
& 13.6
\end{aligned}
$$
\] \& $<$

$<$ \& $$
\begin{aligned}
& (2.05) \\
& (2.30) \\
& (1.98) \\
& (1.59)
\end{aligned}
$$ <br>

\hline | France |
| :--- |
| Greece |
| Ireland |
| Italy |
| Portugal |
| Spain | \& | H |
| :--- |
| H |
| H |
| H |
| H |
| H | \& \[

$$
\begin{array}{r}
6.8 \\
-11.4 \\
6.8 \\
-5.6 \\
9.5 \\
4.2
\end{array}
$$
\] \& $>$

$<$
$>$
$<$
$>$

$>$ \& \[
$$
\begin{aligned}
& (1.69) \\
& (1.74) \\
& (1.53) \\
& (1.73) \\
& (1.73) \\
& (1.41)
\end{aligned}
$$

\] \& \[

$$
\begin{array}{r}
1.2 \\
5.8 \\
-5.2 \\
-3.7 \\
15.7 \\
2.4
\end{array}
$$

\] \& \[

$$
\begin{aligned}
& < \\
& < \\
& >
\end{aligned}
$$

\] \& \[

$$
\begin{aligned}
& (1.28) \\
& (1.69) \\
& (1.55) \\
& (1.92) \\
& (1.72) \\
& (1.34)
\end{aligned}
$$

\] \& \[

$$
\begin{array}{r}
-5.2 \\
-6.4 \\
-2.9 \\
-16.3 \\
-5.5 \\
-1.1
\end{array}
$$
\] \& $<$

$>$ \& \[
$$
\begin{aligned}
& (1.93) \\
& (2.07) \\
& (1.81) \\
& (1.67) \\
& (1.76) \\
& (1.55)
\end{aligned}
$$

\] \& | 12.1 |
| :--- |
| 14.1 |
| 15.5 |
| 12.5 |
| 23.7 |
| 16.9 | \& $<$

$<$

$>$ \& $$
\begin{aligned}
& (1.83) \\
& (2.95) \\
& (1.60) \\
& (1.79) \\
& (2.08) \\
& (1.67)
\end{aligned}
$$ <br>

\hline OECD total OECD average \& \& $$
\begin{array}{r}
-1.8 \\
0.9 \\
\hline
\end{array}
$$ \& \& \[

$$
\begin{aligned}
& (0.61) \\
& (0.35) \\
& \hline
\end{aligned}
$$

\] \& \[

$$
\begin{array}{r}
2.0 \\
3.5 \\
\hline
\end{array}
$$

\] \& \& \[

$$
\begin{aligned}
& (0.63) \\
& (0.38) \\
& \hline
\end{aligned}
$$

\] \& \[

$$
\begin{aligned}
& -5.9 \\
& -4.2 \\
& \hline
\end{aligned}
$$

\] \& \& \[

$$
\begin{aligned}
& (0.58) \\
& (0.36)
\end{aligned}
$$

\] \& \[

$$
\begin{aligned}
& 23.4 \\
& 18.3
\end{aligned}
$$

\] \& \& \[

$$
\begin{aligned}
& (0.65) \\
& (0.38)
\end{aligned}
$$
\] <br>

\hline
\end{tabular}

Note: * indicates that the effect is statistically significantly greater $(>)$ than that of the OECD average; effect is statistically significantly less $(<)$ than that of the OECD average.
Source: OECD PISA 2003.
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## WHAT IS THE IMPACT OF IMMIGRANT BACKGROUND ON STUDENT PERFORMANCE?

This indicator compares the performance in mathematics and reading of 15 -yearold students with an immigrant background with their native counterparts, using data from the OECD Programme for International Student Assessment 2003 survey. It also looks at the motivation of these students to learn.

Key results

## Chart A6.1. Differences in mathematics performance by immigrant status (2003)

[^12]Among the 14 OECD countries with significant immigrant populations, first-generation students lag 48 score points behind their native counterparts on the PISA mathematics scale, equivalent to more than a school year's progress, on average. The performance disadvantage of secondgeneration students also remains significant, at 40 score points. The disadvantage of students with an immigrant background varies widely across countries, from insignificant amounts in Australia, Canada, New Zealand and Macao-China to more than 90 score points in Belgium and Germany even for second-generation children.


Note: Statistically significant differences are marked in darker tones.
Source: OECD PISA 2003. Table A6.1a.
StatLink 베네 http://dx.doi.org/10.1787/068061288083

## Other highlights of this indicator

- Second-generation students (who were born in the country of the assessment) tend to perform better than their first-generation counterparts (who were born in another country), as one might expect since they did not need to make transitions across systemic, cultural and linguistic borders. However, the gains vary widely across countries. In Canada, Luxembourg, Sweden and Switzerland and the partner economy Hong Kong-China, second-generation students perform significantly better than first-generation students, with the performance gap reduced by 31 score points in Switzerland and 58 score points in Sweden, while in Germany and New Zealand second-generation students born in these countries perform worse than first-generation students.
- The mathematics achievement of the highest performers among students with an immigrant background varies much less across countries than the achievement of the lowest performing students with an immigrant background.
- Despite performing less well on the whole than native students and generally coming from less advantaged families, students who have experienced immigration first-hand tend to report, throughout the OECD area, higher levels of interest and motivation in mathematics.


## Policy context

In most OECD countries, policy makers and the general public are paying increasing attention to issues surrounding international migration. In part, this is a consequence of the growth of immigrant inflows that many OECD countries have experienced since the 1980s, whether from globalising economic activities and family reunions in the aftermath of labour migration movements during the 1960s and 1970s, the dissolution of the Eastern Bloc in Europe, or political instability. The issues go well beyond how migration flows can be channelled and managed, and are increasingly related to how the challenges of integration can be addressed effectively - for both the immigrants themselves and the populations in the countries receiving them. Given the pivotal role of education for success in working life, education and training set the stage for the integration of immigrants into labour markets. They can also contribute to overcoming language barriers and facilitate the transmission of the norms and values that provide a basis for social cohesion.

PISA adds a crucial new perspective to the analyses, by assessing the success of 15 -year-old students with an immigrant background in school, both in comparison to their native counterparts and in comparison to similar student populations in other countries. The performance disadvantages of students with an immigrant background shown by this indicator lay out major challenges for education systems and these are unlikely to be resolved on their own. On the contrary, given the anticipated effects of population aging and ongoing needs for skilled labour as well as the extent of family reunification, it is likely that migration to OECD countries will remain high on national policy agendas. Education systems, particularly in Europe, will need to deal more effectively with increasing socio-economic and cultural diversity in their student populations and find ways to ensure that children from immigrant backgrounds ultimately enter the labour market with strong foundation skills, as well as with the capacity and motivation to continue learning throughout life.

## Evidence and explanations

Among the 14 OECD countries in which students with an immigrant background accounted for more than $3 \%$ of 15 -year-old students, first-generation students lag 48 score points behind their native counterparts on the PISA mathematics scale, equivalent to more than an average school year's progress (the average performance gain associated with a school year is estimated at 41 score points) (see Chart A6.1). Even after accounting for socio-economic factors such as the occupation and education of their parents, an average disadvantage of 30 score points remains (see Where Immigrants Succeed: A Comparative Review of Performance and Engagement in PISA 2003 [OECD, 2006b]).

## Box A6.1.Terminology used for describing students' immigrant background

Native students: Students with at least one parent born in the country of assessment. Students born in the country who have one foreign-born parent (children of "combined" families) are included in the native category, as previous research indicates that these students perform similarly to native students.

First-generation students: Students born outside of the country of assessment whose parents are also foreign-born.
Second-generation students: Students born in the country of assessment with foreignborn parents.

This suggests that schools and societies face major challenges in bringing the human potential that immigrants bring with them fully to fruition. At the same time, Chart A6.1 shows that the performance disadvantage of students with an immigrant background varies widely across countries, from insignificant amounts in Australia, Canada and New Zealand and the partner economy MacaoChina to more than 90 score points in Belgium and Germany even for second-generation children. Further to this, Table A6.1 shows considerable differences in the absolute performance levels of immigrants, with second-generation 15 -year-old immigrants in Canada outperforming their German counterparts by 111 score points, a gap that is equivalent to almost three school years. Some of these differences can be explained by socio-economic contextual factors but the residual performance gap that remains after taking such factors into account is sufficiently large to make cross-national analyses a rich source for the search of effective policies for the integration of these students. It should be noted that there is no positive association between the size of these student populations in the countries studied and the size of the performance differences between native students and those with an immigrant background. This finding contradicts the assumption that high levels of immigration will generally impair integration (OECD, 2006b).

Without longitudinal data, it is not possible to assess directly to what extent the observed disadvantages of students with an immigrant background are alleviated over successive generations. However, comparing the performance of students who were born in a different country with students who were themselves born in the country but have foreign-born parents shows important differences (Table A6.1a). In the OECD area as a whole, second-generation students tend to perform better than their first-generation counterparts, as one might expect as they did not need to make transitions across systemic, cultural, and linguistic borders. However, these gains vary widely across countries. In Canada, Luxembourg, Sweden and Switzerland and the partner economy Hong Kong-China, second-generation students perform significantly better than first-generation students, with the performance gap reduced by 31 score points in Switzerland and 58 score points in Sweden. In other countries the performance advantage of second-generation students over first-generation students is much smaller and not statistically significant. Germany and New Zealand even show the opposite pattern, with second-generation students born in these countries performing worse than first-generation students. Given the nature of the PISA data, these patterns may be influenced by differences in the composition of the first and second-generation student populations.

It is noteworthy that the mathematics achievement of the highest performers among students with an immigrant background varies much less across countries than the achievement of the lowest performing students with an immigrant background (see Chart A6.2). Level 2 on the PISA proficiency scale represents the baseline level of mathematics proficiency at which students begin to demonstrate the kind of skills that enable them to actively use mathematics: for example, they are able to use basic algorithms, formulae and procedures, to make literal interpretations and to apply direct reasoning. Students who are classified below Level 2 may thus face considerable challenges in terms of their labour market and earnings prospects, as well as their capacity to participate fully in society. Chart A6.2 compares the distribution across the PISA proficiency levels in mathematics between first-generation and native students. The findings indicate that among native students, only a small percentage fail to reach Level 2, whereas the situation is very different for students with an immigrant background. More than $40 \%$ of first-generation students in Belgium, France, Norway and Sweden and more than $30 \%$ of first-generation

Chart A6.2. Percentage of students at each level of proficiency on the mathematics scale by immigrant status (2003)

students in Austria, Denmark, Germany, Luxembourg, Switzerland and the United States and the partner economy the Russian Federation perform below Level 2. In over one-half of the OECD countries compared in this indicator, still more than one-quarter of second-generation students have not acquired the skills to be considered able to actively use mathematics according to the PISA definition. In Germany, $47 \%$ of second-generation students perform below Level 2 and in Austria, Belgium, Denmark, France, Luxembourg, Norway, Switzerland and the United States, and the partner economy the Russian Federation, still more than $25 \%$ of second-generation students score below Level 2.

A very different picture emerges for Australia and Canada and the partner economies Hong KongChina and Macao-China. In these countries, the percentage of students performing below Level 2 is comparatively low in all groups, with less than $16 \%$ of first-generation, secondgeneration or native students failing to reach Level 2. The comparatively positive situation of students with an immigrant background in Australia and Canada may, in part, be a result of selective immigration policies resulting in immigrant populations with greater wealth and education. In Hong Kong-China and Macao-China the ethnic background and language between native students and those with an immigrant background is often similar, even if large socioeconomic differences exist. However, the bottom line is that these countries have only a relatively small proportion of students at low levels of mathematical literacy.

The trends in reading are similar to those in mathematics. With the exception of the Russian Federation, the percentage of native students who fail to reach Level 2 in reading is less than $20 \%$ across all of the countries included in this study. Among students with an immigrant background, however, it is considerably higher (see Tables A6.2d, A6.2e and A6.2f, available on line at [http://dx.doi.org/10.1787/068061288083]). In 10 OECD countries - Austria, Belgium, Denmark, France, Germany, Luxembourg, Norway, Sweden, Switzerland and the United States and in the partner economy the Russian Federation more than $25 \%$ of first-generation students fail to reach Level 2. As in mathematics, countries with high percentages of students with an immigrant background below Level 2 in reading may consider introducing support measures particularly geared to the needs of these student groups.

Findings from PISA suggest that students are most likely to initiate high quality learning, using various strategies, if they are well motivated, not anxious about their learning and believe in their own capacities. On the same token, high performance could lead to better motivation and attitudes towards schooling less anxiety. How well do schools and families foster and strengthen positive predispositions to learning among students with an immigrant background and thus contribute to laying a foundation for them to leave school with the motivation and capacity to continue learning throughout life? Chart A6.3 shows that these students report no signs of a lack of instrumental motivation in mathematics (see also Box A5.1 in Indicator A5). Despite performing less well on the whole than native students and generally coming from less advantaged families, students who experience immigration first-hand tend to report, throughout the OECD area, higher levels of instrumental motivation in mathematics than their native and second-generation peers. In fact, in none of the countries studied do students with an immigrant background report lower levels of interest. Much of this difference remains after accounting for socio-economic aspects as well as student performance in mathematics. The consistency of this finding is striking, given the substantial differences between countries in terms of immigration histories, immigrant populations, immigration and integration policies, and the performance of students with immigration background in PISA.

This points to areas where schools and policy makers could develop additional programmes to seek to reduce achievement gaps by using the strong instrumental motivation of students with an immigrant background. Schools and teachers may need to pay additional attention to reducing differences in these essential non-achievement outcomes. This could prove beneficial not only for these students' potential to learn throughout life, but also for helping to increase their level of achievement.

Chart A6.3. Students' instrumental motivation in mathematics by immigrant status (2003)


Source: OECD PISA 2003 database.
StatLink ज्ञाओ

In most European countries, students with an immigrant background come from lower level socio-economic backgrounds and their parents often are less educated than native students' parents. This is also the case in the United States and Hong-Kong China. In contrast, the background characteristics of these students and their native counterparts are similar in Australia, Canada and New Zealand, and in the partner economies Macao-China and the Russian Federation. At the country level, there is a relationship between the relative mathematics performance of students with an immigrant background and their relative educational and socio-economic background. However, performance differences remain between these students and native ones in many countries after accounting for these background characteristics. For example, there are still significant performance differences between native and second-generation students in Austria, Belgium, Denmark, France, Germany, Luxembourg, the Netherlands, New Zealand, Norway and Switzerland. This suggests that the relative performance levels of students with an immigrant background cannot solely be attributed to the composition of immigrant populations in terms of their educational and socio-economic background. Students with an immigrant background who do not speak the language of instruction at home tend to be lower performing in mathematics in several countries. Even after accounting for parents' educational and occupational status, the performance gap associated with the language spoken at home remains significant in Belgium, Canada, Germany and the United States, as well as in the partner economies Hong Kong-China, Macao-China and the Russian Federation. Countries with a strong relationship between the language students speak at home and their performance in mathematics may want to consider strengthening language support measures in schools (OECD, 2006b).

## Definitions and methodology

PISA was most recently administered in 2006; however, since those data are not yet available, this indicator is based on data from the PISA 2003 survey.

The target population for this indicator was all 15-year old students (in participating countries) enrolled in educational institutions at the secondary-school level regardless of grade level, type of institution, and part- or full-time enrolment status. Fifteen-year olds were defined as students who were between 15 years and 3 months to 16 years and 2 months at the beginning of the PISA testing period. The term "student" is used frequently to denote this target population. Information on students' immigrant background is compiled from students' responses provided in the PISA student questionnaire.

See Box A6.1 above for definitions of the terms "native students", "first-generation students" and "second-generation students".

This indicator includes the 14 OECD countries with significant populations of students with an immigrant background (at least 3\% of participating students): Australia, Austria, Belgium, Canada, Denmark, France, Germany, Luxembourg, the Netherlands, New Zealand, Norway, Sweden, Switzerland and the United States. Three partner economies are part of this analysis: Hong Kong-China, Macao-China and the Russian Federation.

The OECD average in this indicator takes the 14 OECD countries as a single entity, to which each country contributes with equal weight. The OECD average corresponds to the arithmetic mean of the respective country statistics.

## A6

## Further references

For further information about PISA 2003, see Learning for Tomorrow's World - First Results from PISA 2003 (OECD, 2004a) and the PISA 2003 Technical Report (OECD, 2005b). For further information about the expectations and attitudes of students from an immigrant background, see Where Immigrants Succeed: A Comparative Review of Performance and Engagement in PISA 2003 (OECD, 2006b). PISA data are also available on the PISA website: www.pisa.oecd.org.

The following additional material relevant to this indicator is available on line at:
StatLink ज्ञाताst http://dx.doi.org/10.1787/068061288083

- Table A6.2d. Percentage of native students at each level of proficiency on the reading scale
- Table A6.2e. Percentage of second-generation students at each level of proficiency on the reading scale
- Table A6.2f. Percentage offirst-generation students at each level of proficiency on the reading scale

Table A6.1a.
Differences in mathematics performance, by immigrant status (2003)

|  | Performance on the mathematics scale |  |  |  |  |  | Difference in the mathematics score |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Native students |  | Secondgeneration students |  | First-generation students |  | Secondgeneration students minus native students |  | First-generation students minus native students |  | First-generation students minus secondgeneration students |  |
|  | Mean score | S.E. | Mean score | S.E. | Mean score | S.E. | Difference | S.E. | Difference | S.E. | Difference | S.E. |
| Australia | 527 | (2.1) | 522 | (4.7) | 525 | (4.9) | -5 | (4.7) | -2 | (4.9) | 3 | (4.8) |
| Austria | 515 | (3.3) | 459 | (8.8) | 452 | (6.0) | -56 | (9.3) | -63 | (6.0) | -7 | (9.5) |
| Belgium | 546 | (2.5) | 454 | (7.5) | 437 | (10.8) | -92 | (7.6) | -109 | (10.9) | -17 | (12.4) |
| Canada | 537 | (1.6) | 543 | (4.3) | 530 | (4.7) | 6 | (4.4) | -7 | (4.8) | -13 | (5.1) |
| Denmark | 520 | (2.5) | 449 | (11.2) | 455 | (10.1) | -70 | (11.1) | -65 | (9.8) | 5 | (13.5) |
| France | 520 | (2.4) | 472 | (6.1) | 448 | (15.0) | -48 | (6.6) | -72 | (15.0) | -25 | (15.5) |
| Germany | 525 | (3.5) | 432 | (9.1) | 454 | (7.5) | -93 | (9.6) | -71 | (7.9) | 22 | (11.2) |
| Luxembourg | 507 | (1.3) | 476 | (3.3) | 462 | (3.7) | -31 | (3.7) | -45 | (4.1) | -14 | (5.6) |
| Netherlands | 551 | (3.0) | 492 | (10.3) | 472 | (8.4) | -59 | (11.1) | -79 | (8.8) | -19 | (10.8) |
| New Zealand | 528 | (2.6) | 496 | (8.4) | 523 | (4.9) | -32 | (9.1) | -5 | (5.6) | 27 | (8.0) |
| Norway | 499 | (2.3) | 460 | (11.7) | 438 | (9.3) | -39 | (11.3) | -61 | (9.4) | -22 | (13.8) |
| Sweden | 517 | (2.2) | 483 | (9.8) | 425 | (9.6) | -34 | (9.1) | -92 | (9.7) | -58 | (10.9) |
| Switzerland | 543 | (3.3) | 484 | (5.0) | 453 | (6.1) | -59 | (4.9) | -89 | (6.0) | -31 | (6.4) |
| United States | 490 | (2.8) | 468 | (7.6) | 453 | (7.5) | -22 | (7.2) | -36 | (7.5) | -14 | (7.4) |
| OECD average | 523 | (0.7) | 483 | (2.1) | 475 | (1.9) | -40 | (2.0) | -48 | (2.1) | -8 | (2.4) |
| Hong Kong-China | 557 | (4.5) | 570 | (4.6) | 516 | (5.3) | 13 | (4.3) | -41 | (4.5) | -54 | (5.2) |
| Macao-China | 528 | (5.9) | 532 | (4.1) | 517 | (9.2) | 4 | (7.9) | -11 | (10.4) | -15 | (10.4) |
| Russian Federation | 472 | (4.4) | 457 | (7.2) | 452 | (5.9) | -14 | (7.2) | -20 | (5.4) | -6 | (8.3) |

Note: Differences that are statistically significant are indicated in bold.
Source: OECD PISA 2003.
StatLink ज्ञाst http://dx.doi.org/10.1787/068061288083

Table A6.2a.
Percentage of native students at each level of proficiency on the mathematics scale (2003)

|  | Native students - proficiency levels |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Below Level 1 (below 358 score points) |  | Level 1 <br> (from 358 to 420 score points) |  | Level 2 <br> (from 421 to 482 score points) |  | Level 3 <br> (from 483 to 544 score points) |  | Level 4 <br> (from 545 to 606 score points) |  | Levels 5 and 6 (above 607 score points) |  |
|  | \% | S.E. | \% | S.E. | \% | S.E. | \% | S.E. | \% | S.E. | \% | S.E. |
| Australia | 3.7 | (0.4) | 9.5 | (0.5) | 18.5 | (0.7) | 24.4 | (0.7) | 23.9 | (0.6) | 20.0 | (0.7) |
| Austria | 4.0 | (0.7) | 11.6 | (0.9) | 20.6 | (1.0) | 25.9 | (1.3) | 21.9 | (0.9) | 16.0 | (1.1) |
| Belgium | 4.0 | (0.4) | 7.4 | (0.5) | 15.2 | (0.7) | 20.8 | (0.8) | 22.9 | (0.7) | 29.7 | (1.0) |
| Canada | 2.1 | (0.3) | 7.1 | (0.4) | 17.3 | (0.6) | 26.0 | (0.8) | 25.8 | (0.6) | 21.7 | (0.7) |
| Denmark | 3.8 | (0.5) | 9.8 | (0.7) | 20.0 | (0.9) | 26.6 | (0.9) | 22.8 | (0.9) | 17.0 | (1.0) |
| France | 3.8 | (0.6) | 9.7 | (0.9) | 19.5 | (1.0) | 26.5 | (1.1) | 23.7 | (1.2) | 16.8 | (1.0) |
| Germany | 3.6 | (0.6) | 9.4 | (0.8) | 18.9 | (1.3) | 24.8 | (1.0) | 23.9 | (1.1) | 19.4 | (1.1) |
| Luxembourg | 4.5 | (0.5) | 11.8 | (1.0) | 21.6 | (1.4) | 28.2 | (1.0) | 21.7 | (1.1) | 12.2 | (0.8) |
| Netherlands | 0.9 | (0.3) | 6.0 | (0.7) | 16.3 | (1.2) | 23.4 | (1.2) | 24.3 | (1.4) | 29.0 | (1.5) |
| New Zealand | 4.0 | (0.5) | 9.4 | (0.7) | 19.0 | (0.7) | 23.4 | (0.9) | 22.7 | (0.9) | 21.5 | (0.9) |
| Norway | 6.1 | (0.5) | 13.2 | (0.8) | 23.5 | (1.1) | 25.7 | (1.1) | 19.6 | (1.1) | 11.8 | (0.7) |
| Sweden | 3.8 | (0.4) | 10.5 | (0.6) | 21.2 | (0.9) | 26.2 | (0.9) | 21.1 | (0.9) | 17.2 | (0.8) |
| Switzerland | 2.6 | (0.4) | 6.7 | (0.6) | 15.8 | (0.8) | 25.3 | (1.1) | 25.3 | (0.8) | 24.2 | (1.6) |
| United States | 8.4 | (0.7) | 14.5 | (0.9) | 24.0 | (0.8) | 24.8 | (0.9) | 17.5 | (0.8) | 10.9 | (0.8) |
| Hong Kong-China | 3.5 | (0.8) | 5.8 | (0.8) | 12.8 | (1.0) | 19.6 | (1.4) | 25.0 | (1.4) | 33.2 | (1.8) |
| Macao-China | 1.5 | (0.9) | 7.8 | (3.2) | 21.1 | (4.1) | 27.3 | (3.6) | 23.8 | (3.6) | 18.5 | (2.6) |
| Russian Federation | 10.9 | (1.1) | 18.2 | (1.2) | 25.9 | (1.1) | 23.6 | (1.0) | 13.9 | (1.0) | 7.5 | (0.8) |

Source: OECD PISA 2003.
StatLink ग्ञात्राप http://dx.doi.org/10.1787/068061288083

Percentage of second-generation students at each level of proficiency on the mathematics scale (2003)

|  | Second-generation students - proficiency levels |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Belo (below po | Level 1 <br> 58 score <br> ts) | $\underset{\substack{\mathrm{C} \\ \text { (from } \\ \text { scor }}}{\mathrm{L}}$ | 1 <br> to 420 <br> oints) | $\begin{gathered} \text { Level } 2 \\ \text { (from } 421 \text { to } 482 \\ \text { score points) } \\ \hline \end{gathered}$ |  | Level 3 <br> (from 483 to 544 score points) |  | Level 4 <br> (from 545 to 606 score points) |  | Levels 5 and 6 (above 607 score points) |  |
|  | \% | S.E. | \% | S.E. | \% | S.E. | \% | S.E. | \% | S.E. | \% | S.E. |
| Australia | 4.7 | (1.0) | 10.4 | (1.0) | 19.7 | (1.6) | 23.1 | (2.0) | 22.4 | (2.3) | 19.7 | (2.0) |
| Austria | 13.2 | (3.4) | 20.6 | (3.6) | 27.0 | (3.9) | 20.6 | (3.5) | 15.7 | (3.6) | 2.9 | (1.5) |
| Belgium | 17.4 | (2.5) | 20.7 | (2.0) | 23.1 | (2.4) | 19.0 | (3.1) | 11.9 | (2.4) | 7.8 | (2.0) |
| Canada | 1.4 | (0.6) | 5.9 | (1.0) | 16.3 | (1.7) | 28.0 | (2.3) | 25.5 | (2.3) | 22.9 | (9.0) |
| Denmark | 15.7 | (3.9) | 20.4 | (4.6) | 28.0 | (6.9) | 23.5 | (6.7) | 8.2 | (3.6) | 4.2 | (2.6) |
| France | 10.9 | (2.3) | 17.1 | (2.3) | 24.8 | (3.5) | 26.7 | (2.8) | 14.5 | (2.6) | 5.9 | (2.3) |
| Germany | 23.5 | (4.2) | 23.3 | (3.3) | 23.8 | (3.4) | 16.3 | (2.7) | 8.4 | (2.3) | 4.8 | (1.4) |
| Luxembourg | 9.3 | (1.3) | 17.4 | (2.1) | 27.3 | (2.3) | 24.5 | (2.0) | 13.1 | (1.7) | 8.5 | (1.1) |
| Netherlands | 4.2 | (1.5) | 16.4 | (4.2) | 27.9 | (4.3) | 23.9 | (4.2) | 18.6 | (3.2) | 9.0 | (2.6) |
| New Zealand | 8.7 | (3.3) | 15.6 | (3.1) | 21.8 | (3.4) | 22.2 | (3.1) | 17.4 | (2.7) | 14.4 | (2.7) |
| Norway | 15.2 | (4.9) | 19.5 | (4.8) | 25.0 | (7.9) | 17.7 | (5.8) | 13.6 | (4.2) | 9.0 | (3.6) |
| Sweden | 9.6 | (2.4) | 14.8 | (3.4) | 26.5 | (3.2) | 23.5 | (4.9) | 14.4 | (3.7) | 11.2 | (3.3) |
| Switzerland | 8.8 | (1.6) | 17.6 | (2.3) | 25.6 | (2.7) | 21.3 | (2.4) | 15.3 | (1.7) | 11.4 | (2.3) |
| United States | 12.5 | (2.5) | 21.0 | (3.0) | 23.3 | (2.3) | 21.0 | (2.4) | 14.2 | (2.2) | 8.0 | (2.0) |
| Hong Kong-China | 2.9 | (0.8) | 4.9 | (0.9) | 10.2 | (1.4) | 16.3 | (1.5) | 27.8 | (1.9) | 37.9 | (2.2) |
| Macao-China | 2.4 | (0.7) | 7.9 | (1.2) | 18.2 | (1.8) | 26.9 | (2.4) | 24.6 | (2.2) | 20.0 | (2.1) |
| Russian Federation | 10.0 | (2.4) | 21.9 | (3.1) | 31.0 | (4.1) | 22.8 | (3.7) | 10.3 | (2.5) | 4.0 | (2.0) |

Source: OECD PISA 2003.
StatLink 페펜 http://dx.doi.org/10.1787/068061288083

Table A6.2c.
Percentage of first-generation students at each level of proficiency on the mathematics scale (2003)

|  | First-generation students - proficiency levels |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | evel 1 <br> 8 score <br> ts) | Level 1 <br> (from 358 to 420 score points) |  | Level 2 <br> (from 421 to 482 score points) |  | Level 3 <br> (from 483 to 544 score points) |  | Level 4 <br> (from 545 to 606 score points) |  | Levels 5 and 6 (above 606 score points) |  |
|  | \% | S.E. | \% | S.E. | \% | S.E. | \% | S.E. | \% | S.E. | \% | S.E. |
| Australia | 5.1 | (1.0) | 10.5 | (1.5) | 17.9 | (1.5) | 22.7 | (1.9) | 22.4 | (2.0) | 21.5 | (2.0) |
| Austria | 14.1 | (2.4) | 23.6 | (3.9) | 28.4 | (3.2) | 18.7 | (2.2) | 10.2 | (1.8) | 5.1 | (1.4) |
| Belgium | 25.0 | (4.6) | 18.6 | (2.7) | 21.2 | (3.0) | 17.9 | (2.7) | 10.0 | (2.1) | 7.3 | (1.6) |
| Canada | 3.3 | (0.7) | 8.3 | (1.4) | 18.0 | (2.4) | 25.7 | (2.2) | 22.8 | (2.0) | 22.0 | (2.1) |
| Denmark | 14.4 | (4.3) | 19.4 | (4.7) | 28.2 | (4.5) | 20.5 | (4.4) | 13.6 | (3.8) | 3.8 | (2.3) |
| France | 22.0 | (5.3) | 20.6 | (4.1) | 21.7 | (4.2) | 15.3 | (3.7) | 12.8 | (3.9) | 7.5 | (2.7) |
| Germany | 17.5 | (2.8) | 21.3 | (3.4) | 20.7 | (2.9) | 20.5 | (2.4) | 14.4 | (2.7) | 5.6 | (2.0) |
| Luxembourg | 15.0 | (1.7) | 20.4 | (2.1) | 24.4 | (2.0) | 18.9 | (1.7) | 12.9 | (1.6) | 8.5 | (1.4) |
| Netherlands | 6.3 | (2.1) | 21.4 | (4.8) | 32.2 | (5.6) | 21.3 | (5.0) | 12.9 | (4.2) | 5.8 | (2.3) |
| New Zealand | 5.5 | (1.3) | 10.0 | (1.9) | 18.2 | (3.1) | 24.1 | (2.8) | 20.7 | (2.1) | 21.6 | (1.9) |
| Norway | 18.9 | (4.3) | 26.8 | (5.1) | 23.5 | (4.2) | 17.3 | (4.5) | 8.9 | (4.3) | 4.6 | (2.2) |
| Sweden | 24.0 | (4.2) | 23.1 | (3.9) | 24.7 | (4.2) | 16.5 | (2.7) | 8.4 | (2.4) | 3.3 | (1.5) |
| Switzerland | 17.2 | (2.1) | 21.9 | (2.4) | 23.7 | (2.7) | 20.0 | (2.0) | 8.8 | (1.3) | 8.4 | (1.7) |
| United States | 19.5 | (3.4) | 18.3 | (2.4) | 22.4 | (4.0) | 20.6 | (3.3) | 12.7 | (2.5) | 6.5 | (1.6) |
| Hong Kong-China | 5.2 | (1.3) | 9.6 | (1.3) | 20.5 | (2.3) | 25.4 | (2.5) | 23.0 | (2.2) | 16.3 | (1.6) |
| Macao-China | 3.2 | (1.8) | 12.1 | (4.0) | 21.2 | (4.0) | 25.5 | (4.2) | 21.9 | (3.8) | 16.1 | (3.7) |
| Russian Federation | 14.1 | (2.5) | 21.9 | (3.2) | 30.1 | (3.0) | 19.3 | (2.1) | 9.5 | (1.8) | 5.2 | (1.5) |

Source: OECD PISA 2003.
StatLink ग्ता sta http://dx.doi.org/10.1787/068061288083

Table A6.3.
Index of instrumental motivation in mathematics and student performance on the mathematics scale (2003)
Results based on students' self-reports



[^13]Source: OECD PISA 2003.
StatLink ग्ता st http://dx.doi.org/10.1787/068061288083

## DOES THE SOCIO-ECONOMIC STATUS OF THEIR PARENTS AFFECT STUDENTS' PARTICIPATION IN HIGHER EDUCATION?

This indicator examines the socio-economic status of students enrolled in higher education, an important gauge of access to higher education for all. International comparable data on the socio-economic status of students in higher education is not widely available and this indicator is a first attempt to illustrate the analytical potential that would be offered by better data on this issue. It takes a close look at data from ten OECD countries, examining the occupational status (white collar or blue collar) of students' fathers and the fathers' educational background and also considers data from the OECD Programme for International Student Assessment (PISA) 2000 survey.

## $\underline{\text { Key results }}$

## Chart A7.1. Occupational status of students' fathers

This chart depicts the proportion of higher education students' fathers compared with the proportion of men of corresponding age (40-to-60-year-olds)
from a blue-collar background, in \%.
$\square$ Students' father (left-hand scale)
$\square$ Men in same age group (left-hand scale)
$\triangle$ Odds-ratio (right-hand scale)
There are large differences between countries in how well they succeed in having students from a blue-collar background participate in higher education. Ireland and Spain stand out as providing the most equitable access to higher education, whereas in Austria, France, Germany and Portugal students from a blue-collar background are about one-half as likely to be in higher education as compared with what their proportion in the population would suggest.


Source: EUROSTUDENT 2005.
StatLink ज्ञाst http://dx.doi.org/10.1787/068114616808

- When measuring the socio-economic status of students in higher education by their fathers' educational background large differences between countries emerge. In many countries, students are substantially more likely to be in higher education if their fathers completed higher education. Students from such a background are more than twice as likely to be in higher education in Austria, France, Germany, Portugal and the United Kingdom than are students whose fathers did not complete higher education. In Ireland and Spain this ratio drops to 1.1 and 1.5 , respectively.
- Among the countries providing information on the socio-economic status of students in higher education it appears that inequalities in previous schooling are reflected in the intake of students from less advantaged backgrounds. Countries providing more equitable access to higher education - such as Finland, Ireland and Spain - were also the countries with the most equal between-school performances in PISA 2000.


## Policy context

The pool of available workers with sufficient education and skills will be increasingly important for countries in securing innovation and future growth. Few countries can afford to rely only on families rich in wealth and/or human capital to provide society with higher educated individuals. The transfer of low skill jobs to countries with substantially lower cost structures further suggests that having a large fraction of the workforce with skills too low for them to be able to compete for jobs on the international arena will lead to an increasing social burden and deepening inequalities.

The socio-economic status of students in higher education is one way of examining to what extent countries are using their full potential in generating future human capital. A key issue for educational systems is to provide equal opportunity to education for all in the society, regardless of the socio-economic status. Levelling the playing field between affluent and less affluent students is not only a matter of equality, but more importantly it is also a way of increasing the recruiting ground for high skilled jobs and of increasing the overall labour competitiveness.

Expanding higher education depends on a corresponding quality in outputs of schools. Findings from the PISA 2000 survey suggests that in most countries performance is linked to students' socio-economic status and it thus appears that interventions are warranted at an earlier stage (primary and lower secondary education) to correct these disadvantages. Successful completion rates of upper secondary education by students with lower socio-economic status is another important threshold that needs to be considered in understanding potential skewed intakes to higher education.

## Evidence and explanations

Chart A7.1 above shows substantial differences between countries in the socio-economic composition of the student body in higher education. Note that students in higher education are defined as those students attending ISCED level 5B, 5A, and 6 courses. At $40 \%$, Spain has the largest proportion of students with fathers who have blue-collar occupations, followed by Finland and Portugal at $29 \%$. For the remaining six countries covered in this indicator, students with fathers who have blue-collar occupations comprise $20 \%$ or less of the student body. The overall intake of students from such backgrounds is dependent on the composition of blue-collar jobs as a whole within countries and as such the relation between the two country bars shown in Chart A7.1 is more informative about the socio-economic status of the student body. This relation is illustrated by the odds-ratio in the chart. With the exception of Ireland and Spain, countries still recruit proportionally more students to higher education whose fathers' have white-collar occupations.

The proportion of students in higher education with fathers having completed higher education provides another angle on the same topic. Chart A7.2a shows the proportion of students' fathers with higher education and the corresponding proportion of men with higher education in the same age group as students' fathers. Finland, France, the Netherlands and the United Kingdom have the largest intake of students with fathers holding a higher education degree, whereas Ireland and Italy have the lowest intake from this group. This circumstance reflects to some extent the attainment levels in different countries and to have a better view of the social selectivity in higher education the attainment level of men in the same age group as students' fathers need to be taken into account. The ratio of the proportion of students' fathers with higher education to

Chart A7.2a. Educational status of students' fathers
Proportion of students'fathers with higher education compared with the proportion of men of corresponding age group as students' fathers (40-to-60-year-olds) with higher education

the proportion of men of the corresponding age group with higher education is shown in the second chart.

For all ten countries, more students are recruited from backgrounds where their father has a higher level of education than is warranted by the percentage of such families in the population. There are substantial differences between countries on this socio-economic status indicator as well. The strongest selectivity into higher education is found in Portugal, with a ratio of 3.2. In Austria, France, Germany and the United Kingdom students are about twice as likely to be in higher education if their fathers hold a university degree as compared with what their proportion in the population would suggest. Ireland stands out with a ratio (1.1) almost matching that of the general population.

In most countries, there is a strong socio-economic selection into higher education where students from homes with higher educational background are overrepresented and students from a blue-collar background are underrepresented (in many cases severely so). Some countries appear to do better in this respect, and in this relatively confined sample of countries, Ireland and Spain perform substantially better in terms of providing higher education for all, irrespective of students' background.

Differences between countries in duration of higher degree programs, the type of degree students pursue and the existence of non-university institutions all play a role in explaining participation in higher education by students from less advantaged backgrounds. Students from lower educational family backgrounds are more frequently enrolled in non-university institutions and this might, to some extent, explain differences in the socio-economic status of students between countries, of the corresponding age group as students' fathers (40-to-60-year-olds) with higher education


1. England \& Wales. Data refer to the parent (male or female) with the highest income. Source: EUROSTUDENT 2005.
StatLink ज्ञात्रा http://dx.doi.org/10.1787/068114616808
as not all countries provide this opportunity in higher education. Countries that have expanded their tertiary education in recent years will also, by default, have a higher intake of students from less advantaged backgrounds.

Beside these and other factors, there are indications that previous schooling plays an important role in building the ground for equal opportunities in higher education. Not surprisingly, inequalities in the performance of students in the PISA survey ( 15 -year-olds) are also carried forward to higher education. Measures such as the PISA index of economic, social and cultural status (ESCS) of students and variation of PISA scores related to students' fathers educational background are linked to the intake of students from less affluent backgrounds. The more prominent link, however, appears to be related to inequalities between schools and the extent to which education systems are stratified.

Chart A7.3 shows the relation between the ratio of students from blue-collar backgrounds (from chart A7.1) and the between-school variance in mathematic performance in PISA 2000. For the dark-blue bar, a ratio closer to 1 indicates an intake of students from blue-collar background in line with the population as a whole. The light-blue bar shows between school variance in PISA. The lower the between-school variance, the more equal is the school system in terms of providing similar quality of education irrespective of schools attended by the students. Ranking countries on equal opportunities in higher education largely resembles the ranking of countries with respect to providing equal education between schools. Among the countries for which data is available on the socio-economic status of students in higher education, it thus appears that providing an equitable distribution of learning outcomes and opportunities at school is important in order to have more students from less affluent backgrounds participating in higher education.

Chart A7.3. Proportion of students in higher education (2003-2005) from a blue-collar background and between-school variance in PISA 2000


Note: The first bar shows the ratio of students with fathers from a blue collar background compared with men of corresponding age group (40-to-60-year-olds) in blue collar occupations. The second bar shows the between school variance in mathematics from PISA 2000 survey.
Source: OECD PISA 2000 survey, EUROSTUDENT 2005.


International comparable data on the socio-economic status of students in higher education is at present reported only in a limited way. More information and better country coverage is required for a better understanding of what policies might work and when actions need to be taken for improving the prospect of having more students from disadvantaged backgrounds in higher education. In the present sample, there is a fairly strong ranking linking inequalities between schools in lower secondary education and inequalities in higher education. With better country coverage and with data over time considerably more could be done in understanding what the main obstacles are in having a more equal distribution of students in higher education. The economic motivation for recruiting more students from less affluent homes is in place and better information on student background is essential to respond to the question how to best achieve this objective.

## Definitions and methodologies

The participating countries survey their students using the EUROSTUDENT core questionnaire within a specific time frame. In many cases, these questions are integrated into larger national surveys. Most countries have included students attending ISCED 5B and 5A programmes, exceptions are Austria, Germany, Italy, and Spain where only students in ISCED 5A were surveyed, and Portugal where students in 5A, 5B, and 6 level of education were surveyed. That some countries included ISCED 5B and 6 levels of education whereas other countries did not, might to some extent distort the comparability. The definition used in EUROSTUDENT for bluecollar background and higher education varies between countries but is harmonized within each country so that ratios will provide consistent estimates. Note also that the corresponding age group as students' fathers with higher education is 40 -to- 64 -year-olds in Italy and that the corresponding age group as students' fathers in blue-collar occupations is defined in Ireland as "fathers of children who are 15 years old or younger".

The number of responses varied between 994 students in Latvia to 25385 students in France, with a response rate between $30 \%$ (Germany) and $100 \%$ (Spain, Portugal) depending on survey method used. Most countries used a randomized design (stratified, quota) in sampling the students. However, the survey method varied: a postal questionnaire was used in four countries; an online survey in two countries; telephone interviews in one country; face-to-face interviews in three countries; and classroom questionnaires in two countries.

## Further references

This indicator draws on data collected as part of the EUROSTUDENT project (http://www. eurostudent.eu) and published in the EUROSTUDENT Report 2005: Social and Economic Conditions of Student Life in Europe 2005, available on the EUROSTUDENT website.

INDICATOR A8

## HOW DOES PARTICIPATION IN EDUCATION AFFECT PARTICIPATION INTHE LABOUR MARKET?

This indicator examines relationships between educational attainment and labour force status, for both males and females, and considers changes in these relationships over time.

## Key results

## Chart A8.1. Employment rates by educational attainment (2005)

This chart shows the percentage of the 25-to-64-year-old population that is employed.
$\square$ Below upper secondary
$\square$ Upper secondary and post-secondary non-tertiary
Compared to people who have not completed upper secondary education, people who have completed upper secondary education are much more likely to be in work, but the employment advantage of upper secondary attainment varies across countries.


[^14]- Employment rates rise with educational attainment in most OECD countries. With few exceptions, the employment rate for graduates of tertiary education is markedly higher than the rate for upper secondary graduates. For males, the gap is particularly wide between upper secondary graduates and those without an upper secondary qualification.
- Higher educated individuals also face a more stable labour market than lower educated individuals. In almost all OECD countries, tertiary-educated adults have had substantially less variation in unemployment rates compared with lower secondary educated adults. This advantage appears to be particularly large in the Czech Republic, Germany, Ireland, Norway and the Slovak Republic.
- Those with low educational attainment are both less likely to be labour force participants and more likely to be unemployed. Unemployment rates fall with higher educational attainment. The greatest gender differences in unemployment rates are seen among adults with lower levels of education (Chart A8.3).
- Differences in employment rates between males and females are also wider among less educated groups. The chance of being in employment is 23 percentage points higher for males than for females among those without upper secondary qualifications, falling to 10 points for the most highly qualified.


## Policy content

The economies and labour markets of OECD countries depend upon a stable supply of welleducated workers to further their economic development. As levels of skill tend to rise with educational attainment, the costs incurred also rise when those with higher levels of education do not work. As populations in OECD countries age, higher levels of education and longer participation in employment can lower dependency ratios and help to alleviate the burden of financing public pensions.

Employment rates normally rise with educational attainment. This is principally due to the larger investment in human capital made by higher-educated individuals and the need for these individuals to recoup this investment. However, between countries variation in employment rates often reflect cultural differences and, most notably, differences in the labour participation rates among female workers. Similarly, unemployment rates are generally lower for higher-educated individuals, but this is typically because higher educational attainment makes an individual more attractive in the labour market. Unemployment rates thus include information on the individual's desire to work, as well as on the attractiveness of the individual for potential employers.

In this sense, employment rates are more tied to the labour supply while unemployment rates are more tied to the labour demand. Time series on both measures thus carries important information for policy makers about the supply, and potential supply, of skills to the labour market and the demand for these skills by employers.

## Evidence and explanations

## Employment

Variation among countries in employment among females is a primary factor in the differences in overall employment rates. The seven countries with the highest overall rate of employment for individuals aged 25 to 64 - Denmark, Iceland, New Zealand, Norway, Sweden, Switzerland and the United Kingdom - also have among the highest overall rate of employment for females. The overall employment rate for males aged 25 to 64 ranges from $77 \%$ or less in Belgium, Finland, France, Germany, Hungary, Italy, Poland, and the Slovak Republic to above 85\% in Iceland, Japan, Korea, New Zealand, Mexico and Switzerland (Table A8.1a). By contrast, employment rates among females range from $55 \%$ or less in Greece, Italy, Mexico, Poland, Spain and Turkey, to $77 \%$ and more in Iceland, Norway and Sweden, reflecting different cultural and social patterns.

Employment rates for graduates of tertiary education are markedly higher - around 9 percentage points on average for OECD countries - than that for upper secondary graduates. For 2005, the difference ranges from a few percentage points to 12 percentage points or more in Germany, Greece, Hungary, Luxembourg, Mexico, Poland, the Slovak Republic and Turkey (Table A8.3a). While there have been some large changes over time in the employment rates of educational groups within countries, the OECD averages for lower secondary, upper secondary and tertiary educated adults have been rather stable over last decade.

The gap in employment rates of males aged 25 to 64 years is particularly wide between upper secondary graduates and those who have not completed an upper secondary qualification. The extreme cases are the Czech Republic, Hungary and the Slovak Republic, where rates of employment for males with an upper secondary level of education are at least 30 percentage points higher than

Chart A8.2. Employment rates, by educational attainment (2005)
Percentage of the 25-to-64-year-old population that is employed




[^15]for a male without such attainment. The gap in employment rates between males with and without upper secondary attainment is 7 percentage points or less in Iceland, Korea, Luxembourg, Mexico and Portugal (Chart A8.2 and Table A3b).

In 2005, employment rates for females aged 25 to 64 show more substantial differences, not only between those with below upper secondary and those with upper secondary attainment ( 15 percentage points or more in 24 out of the 29 OECD countries for which data were available), but also between those with upper secondary and those with tertiary attainment (10 percentage points or more in 20 countries).

Employment rates for females with lower secondary attainment are particularly low, averaging $49 \%$ across all OECD countries and standing at $35 \%$ or below in Hungary, Poland, the Slovak Republic and Turkey and the partner economies Chile and Israel. Employment rates for females with tertiary-type A attainment equal or exceed $75 \%$ everywhere except Japan, Korea, Mexico and Turkey, but remain below those of males in all countries (Table A8.1a).

On average among OECD countries, at successively higher levels of educational attainment, the difference between the employment rates of males and females decreases significantly: from 23 percentage points at the below upper secondary level to 10 percentage points at the tertiary level (Tables A8.3b and A8.3c).

## Unemployment rates fall with higher educational attainment

The employment prospects of individuals with varying levels of educational attainment depend largely on the requirements of labour markets and on the supply of workers with different skills. Unemployment rates thus provide a signal of the match between what is produced in the education system and the demand for these skills in the labour market. Those with low educational qualifications are at particular risk of economic marginalisation since they are both less likely to be labour force participants and more likely to be without a job even if they are actively seeking one.

Among OECD countries, an upper-secondary level of education is typically considered to be the minimum level needed to obtain a satisfactory, competitive, position in the labour market. On average, the rate of unemployment among individuals with an upper secondary education is 5 percentage points lower than among individuals who only have not completed upper secondary education (Table A8.4a). Depending on industry composition and levels of economic development, the unemployment risk associated with non-attainment of the upper secondary level varies among countries, being particularly large (at over 10\%) in the Czech Republic, Poland, and especially high in the Slovak Republic (36.5\%). In only four countries is a lack of upper secondary education not associated with a higher unemployment risk: Greece, Korea, Mexico and Turkey. The unemployment rate for below upper secondary level of education is even lower than for upper.

On average in OECD countries, male labour force participants aged 25 to 64 and with education below the upper secondary level are more than twice as likely to be unemployed as their counterparts who have completed upper secondary education, reflecting the role of upper secondary education as a minimum requirement to meet skills demands in the labour market in most countries (Table A8.4a). The negative association between unemployment rates and educational attainment

Chart A8.3. Differences between unemployment rates of females and males, by level of educational attainment

Tertiary educationUpper secondary and post-secondary non-tertiary education
$\square$ Below upper secondary education


[^16]is similar among females. Differences in unemployment rates among males and females generally decrease with educational attainment. Among tertiary educated females, unemployment rates are above two percentage points only in Greece, Italy, Spain, and Turkey. In 12 OECD countries and 2 partner economies, unemployment rates for males with below upper secondary education are higher than those for females (Chart A8.3, Tables A8.4b and A8.4c).

## The changes in unemployment

Between 1995 and 2005, on average across OECD countries, the unemployment rates for those with upper secondary education decreased by almost 1.5 percentage points. Among the 15 countries that experienced this decrease, Australia, Canada, Denmark, Finland, France, Ireland, Italy, Mexico, Netherlands, New Zealand, Spain and the United Kingdom also decreased the unemployment rates for those with education below the upper secondary level and for those with tertiary education. Although the difference between the unemployment rate among individuals with upper secondary and tertiary levels of education has been stable over the past ten years, achieving an upper secondary education makes less of a difference in the labour market than the achievement of tertiary education since the tertiary-level unemployment rate is almost - except Italy and Mexico - always lower than the upper secondary level rate (Table A8.4a).

The difference in unemployment rates between those with an upper secondary education and those with tertiary education has decreased marginally, from $2.8 \%$ to $2.2 \%$ during the period 1995 to 2005. In contrast, the difference between upper secondary and lower secondary unemployment rates increased from $3.4 \%$ to $5.0 \%$ during the same period. Considering the substantial expansion of upper secondary and tertiary attainment levels in most countries during this period, these time series suggest that these increases have been matched by a demand for higher skills in most countries. That it is increasingly difficult for those with a lower secondary education to find employment also suggests that the number of jobs at this level of education is decreasing in most labour markets.

Achieving tertiary education not only means that individuals are more likely to find a job, but also that tertiary educated individuals experience substantially less variation in their employments compared with lower educated individuals, as shown by the trend data in Table A8.4a. The variation in unemployment over the period 1991 to 2005 is higher for lower secondary educated individuals than for tertiary educated individuals in all OECD countries except Turkey where lower and higher educated have experience similar fluctuation in unemployment rates during this period. The advantage of a more stable position in the labour market appears to be particularly large in the Czech Republic, Germany, Ireland, Norway and the Slovak Republic for individuals with tertiary education as unemployment rates varies substantially less in these countries.

## Definition and methodologies

Under the auspices of the International Labour Organisation (ILO) and the conferences of labour statisticians, concepts and definitions to measure labour force participation were progressively established and are now used as a common reference (see the "Resolution Concerning Statistics of the Economically Active Population, Employment, Unemployment and Underemployment" (1982), adopted by the $13^{\text {th }}$ International Conference of Labour Statisticians). The employment rate refers to the number of persons in employment as a percentage of the population of working age. Unemployment rates refer to unemployed persons as a percentage of the civilian labour force.

The unemployed are defined as individuals who are, during the survey reference week, without work, actively seeking employment and currently available to start work. The employed are defined as those who during the survey reference week: i) work for pay (employees) or profit (selfemployed and unpaid family workers) for at least one hour; or ii) have a job but are temporarily not at work (through injury, illness, holiday, strike or lock-out, educational or training leave, maternity or parental leave, etc.).

## Further references

The following additional material relevant to this indicator is available on line at:
StatLink ज्ञाताsL http://dx.doi.org/10.1787/068152681851

- Employment rates and educational attainment:

Table A8.1b:Total adult population

- Unemployment rates and educational attainment:

Table A8.2b:Total adult population

- Trends in employment rates by educational attainment, by gender Table A8.3b: Males
Table A8.3c: Females
- Trends in unemployment rates by educational attainment, by gender

Table A8.4b: Males
Table A8.4c: Females

Table A8.1a
Employment rates and educational attainment, by gender (2005)
Number of 25-to-64-year-olds in employment as a percentage of the population aged 25 to 64, by level of education attained and gender


[^17]Table A8.1a. (continued)
Employment rates and educational attainment, by gender (2005)
Number of 25-to-64-year-olds in employment as a percentage of the population aged 25 to 64, by level of education attained and gender

|  |  |  | Preprimary and primary education <br> (1) | Lower secondary education | Upper secondary education |  |  | Postsecondary nontertiary education <br> (6) | Tertiary education |  | All <br> levels of education |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  | $\begin{aligned} & \tilde{N}_{n}^{n} \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ | $\begin{aligned} & \text { N } \\ & \underset{\sim}{0} \\ & 0 \\ & 0 \end{aligned}$ | $\underset{\sim}{\infty}$ |  |  |  |
|  |  |  | (2) | (3) | (4) | (5) | (7) |  | (8) | (9) |  |
| 00000000 | Poland | Males |  | $\mathrm{x}(2)$ | 47 | 67 | a | 74 | 77 | x (8) | 86 | 69 |
|  |  | Females |  | $\mathrm{x}(2)$ | 30 | 46 | a | 57 | 64 | $\mathrm{x}(8)$ | 80 | 55 |
|  | Portugal | Males | 78 | 85 | $\mathrm{x}(5)$ | $\mathrm{x}(5)$ | 82 | 83 | $\mathrm{x}(8)$ | 89 | 81 |
|  |  | Females | 60 | 74 | $\mathrm{x}(5)$ | x(5) | 77 | 69 | x (8) | 86 | 68 |
|  | Slovak Republic | Males | c | 28 | $\mathrm{x}(4)$ | 73 | 85 | x | 83 | 90 | 75 |
|  |  | Females | c | 20 | $\mathrm{x}(4)$ | 56 | 67 | x | 75 | 78 | 57 |
| Spain |  | Males | 70 | 85 | a | 88 | 84 | 87 | 88 | 87 | 82 |
|  |  | Females | 31 | 48 | a | 63 | 64 | 74 | 73 | 79 | 55 |
| Sweden |  | Males | 63 | 80 | a | $\mathrm{x}(5)$ | 85 | 84 | 84 | 89 | 83 |
|  |  | Females | 46 | 64 | a | $\mathrm{x}(5)$ | 78 | 75 | 86 | 87 | 78 |
|  | Switzerland | Males | 74 | 77 | 82 | 88 | 83 | 88 | 94 | 93 | 89 |
|  |  | Females | 51 | 59 | 65 | 74 | 73 | 82 | 87 | 82 | 73 |
| Turkey |  | Males | 75 | 78 | a | 84 | 82 | a | $\mathrm{x}(8)$ | 83 | 78 |
|  |  | Females | 22 | 19 | a | 29 | 26 | a | x (8) | 64 | 26 |
|  | United Kingdom | Males | c | 60 | 83 | 84 | 88 | a | 88 | 90 | 83 |
|  |  | Females | c | 45 | 70 | 75 | 80 | a | 85 | 87 | 73 |
|  | United States | Males | 70 | 69 | $\mathrm{x}(5)$ | $\mathrm{x}(5)$ | 79 | $\mathrm{x}(5)$ | 85 | 89 | 81 |
|  |  | Females | 39 | 46 |  |  | 66 |  | 77 | 78 | 68 |
|  | OECD average <br> EU19 average | Males | 64 | 73 |  | 84 | 82 | 86 | 88 | 89 | 82 |
|  |  | Females | 39 | 49 |  | 64 | 66 | 76 | 79 | 79 | 63 |
|  |  | Males | 58 | 69 |  | 82 | 81 | 85 | 86 | 89 | 79 |
|  |  | Females | 36 | 47 |  | 63 | 67 | 74 | 79 | 81 | 63 |
| $\begin{aligned} & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 8 \end{aligned}$ | Chile ${ }^{1}$ | Males | 24 | 63 | $\mathrm{x}(5)$ | $\mathrm{x}(5)$ | 72 | a | 81 | 84 | 74 |
|  |  | Females | 9 | 27 | $\mathrm{x}(5)$ | $x(5)$ | 60 | a | 69 | 80 | 61 |
|  | Estonia | Males | 16 | 59 | a | 64 | 82 | 73 | 86 | 89 | 78 |
|  |  | Females | 26 | 45 | a | 66 | 68 | 76 | 78 | 85 | 72 |
|  | Israel | Males | $\mathrm{x}(2)$ | 56 | a | $\mathrm{x}(5)$ | 75 | a | 81 | 85 | 74 |
|  |  | Females | $\mathrm{x}(2)$ | 24 | a | $\mathrm{x}(5)$ | 59 | a | 71 | 81 | 61 |
|  | Slovenia | Males | 44 | 69 | a | 77 | 81 | a | 84 | 92 | 78 |
|  |  | Females | 26 | 52 | a | 67 | 71 | a | 82 | 90 | 69 |

Note: Due to incomplete data, some averages have not been calculated.

1. Year of reference 2004.

Source: OECD. See Annex 3 for a description of ISCED-97 levels, ISCED-97 country mappings and national data sources (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
StatLink (n)lाst http://dx.doi.org/10.1787/068152681851

Table A8.2a
Unemployment rates and educational attainment, by gender (2005)
Number of 25-to-64-year-olds in unemployment as a percentage of the labour force aged 25 to 64, by level of education attained and gender

|  |  |  | Preprimary and primary education | Lower secondary education | Upper secondary education |  |  | $\begin{array}{\|c\|} \text { Post- } \\ \text { secondary } \\ \text { non- } \\ \text { tertiary } \\ \text { education } \end{array}$ | Tertiary education |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  | $\begin{gathered} \infty \\ 0 \\ 0 \\ 0 \end{gathered}$ |  | All <br> levels of education |
|  |  |  | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) |
| \% | Australia | Males <br> Females | $\begin{aligned} & 7.4 \\ & 9.2 \end{aligned}$ | $\begin{aligned} & 6.0 \\ & 5.7 \end{aligned}$ | a a | a | $\begin{aligned} & 2.7 \\ & 4.6 \end{aligned}$ | $\begin{aligned} & 3.6 \\ & 4.5 \end{aligned}$ | $\begin{aligned} & 2.9 \\ & 2.9 \end{aligned}$ | $\begin{aligned} & 2.4 \\ & 2.3 \end{aligned}$ | $\begin{aligned} & 3.7 \\ & 4.3 \end{aligned}$ |
| 8 | Austria | Males <br> Females | $\begin{aligned} & x(2) \\ & x(2) \end{aligned}$ | $\begin{aligned} & 9.2 \\ & 8.1 \end{aligned}$ | a a | $\begin{aligned} & 3.6 \\ & 4.4 \end{aligned}$ | $\begin{aligned} & \mathrm{c} \\ & \mathrm{c} \end{aligned}$ | $\begin{aligned} & \mathrm{c} \\ & \mathrm{c} \end{aligned}$ | c | $\begin{array}{r} 3.1 \\ \mathrm{c} \end{array}$ | $\begin{aligned} & 4.0 \\ & 4.7 \end{aligned}$ |
|  | Belgium | Males <br> Females | $\begin{aligned} & 14.9 \\ & 18.5 \end{aligned}$ | $\begin{array}{r} 8.2 \\ 13.7 \end{array}$ | a | $\begin{array}{r} 7.0 \\ 12.1 \end{array}$ | $\begin{aligned} & 5.0 \\ & 7.4 \end{aligned}$ | $\begin{array}{r} \text { c } \\ 8.8 \end{array}$ | $\begin{aligned} & 3.3 \\ & 3.6 \end{aligned}$ | $\begin{aligned} & 3.9 \\ & 4.3 \end{aligned}$ | $\begin{aligned} & 6.3 \\ & 8.2 \end{aligned}$ |
|  | Canada | Males <br> Females | $\begin{aligned} & 10.8 \\ & 13.7 \end{aligned}$ | $\begin{aligned} & 8.6 \\ & 9.7 \end{aligned}$ | a a | $\begin{aligned} & x(5) \\ & x(5) \end{aligned}$ | $\begin{aligned} & 5.9 \\ & 6.0 \end{aligned}$ | $\begin{aligned} & 5.6 \\ & 6.1 \end{aligned}$ | $\begin{aligned} & 4.9 \\ & 4.7 \end{aligned}$ | $\begin{aligned} & 4.5 \\ & 4.4 \end{aligned}$ | $\begin{aligned} & 5.8 \\ & 5.7 \end{aligned}$ |
|  | Czech Republic | Males <br> Females | c | $\begin{aligned} & 26.4 \\ & 23.0 \end{aligned}$ | a | $\begin{array}{r} 5.5 \\ 12.1 \end{array}$ | $\begin{aligned} & 2.8 \\ & 5.5 \end{aligned}$ | $\begin{aligned} & \mathrm{x}(8) \\ & \mathrm{x}(8) \end{aligned}$ | $\begin{aligned} & \mathrm{x}(8) \\ & \mathrm{x}(8) \end{aligned}$ | $\begin{aligned} & 1.9 \\ & 2.1 \end{aligned}$ | $\begin{aligned} & 5.2 \\ & 9.0 \end{aligned}$ |
|  | Denmark | Males <br> Females | c | $\begin{aligned} & 5.9 \\ & 7.6 \end{aligned}$ | c | $\begin{aligned} & 3.4 \\ & 4.7 \end{aligned}$ | $\begin{array}{r} \text { c } \\ 5.8 \end{array}$ | c | $\begin{aligned} & 2.9 \\ & 5.3 \end{aligned}$ | $\begin{aligned} & 3.8 \\ & 3.5 \end{aligned}$ | $\begin{aligned} & 3.9 \\ & 4.8 \end{aligned}$ |
|  | Finland | Males <br> Females | $\begin{array}{r} 8.4 \\ 11.4 \end{array}$ | $\begin{aligned} & 11.9 \\ & 11.5 \end{aligned}$ | a | a | $\begin{aligned} & 6.9 \\ & 8.0 \end{aligned}$ | c | $\begin{aligned} & 4.4 \\ & 5.1 \end{aligned}$ | $\begin{aligned} & 3.7 \\ & 4.4 \end{aligned}$ | $\begin{aligned} & 6.6 \\ & 7.1 \end{aligned}$ |
|  | France | Males <br> Females | $\begin{aligned} & 12.8 \\ & 13.3 \end{aligned}$ | $\begin{aligned} & 10.7 \\ & 13.7 \end{aligned}$ | a | $\begin{aligned} & 5.6 \\ & 9.3 \end{aligned}$ | $\begin{aligned} & 7.7 \\ & 8.0 \end{aligned}$ | $\begin{array}{r} 6.8 \\ 20.4 \end{array}$ | $\begin{aligned} & 5.3 \\ & 5.4 \end{aligned}$ | $\begin{aligned} & 6.3 \\ & 6.6 \end{aligned}$ | $\begin{aligned} & 7.5 \\ & 9.4 \end{aligned}$ |
|  | Germany | Males <br> Females | $\begin{aligned} & 29.2 \\ & 25.4 \end{aligned}$ | $\begin{aligned} & 21.3 \\ & 16.4 \end{aligned}$ | a | $\begin{aligned} & 11.9 \\ & 11.3 \end{aligned}$ | $\begin{aligned} & 11.0 \\ & 10.0 \end{aligned}$ | $\begin{aligned} & 7.2 \\ & 6.5 \end{aligned}$ | $\begin{aligned} & 5.7 \\ & 6.1 \end{aligned}$ | $\begin{aligned} & 5.0 \\ & 5.7 \end{aligned}$ | $\begin{aligned} & 10.9 \\ & 10.6 \end{aligned}$ |
|  | Greece | Males <br> Females | $\begin{array}{r} 4.8 \\ 12.2 \end{array}$ | $\begin{array}{r} 6.0 \\ 16.8 \end{array}$ | $\begin{aligned} & \mathrm{c} \\ & \mathrm{c} \end{aligned}$ | $\begin{array}{r} \text { c } \\ 23.2 \end{array}$ | $\begin{array}{r} 3.8 \\ 14.0 \end{array}$ | $\begin{array}{r} 6.5 \\ 16.7 \end{array}$ | $\begin{array}{r} 4.4 \\ 10.3 \end{array}$ | $\begin{aligned} & 4.6 \\ & 9.9 \end{aligned}$ | $\begin{array}{r} 4.9 \\ 13.2 \end{array}$ |
|  | Hungary | Males <br> Females | c | $\begin{aligned} & 12.5 \\ & 11.2 \end{aligned}$ | a | $\begin{aligned} & 6.5 \\ & 9.1 \end{aligned}$ | $\begin{aligned} & 3.8 \\ & 5.4 \end{aligned}$ | c | c | $\begin{aligned} & 2.0 \\ & 2.6 \end{aligned}$ | $\begin{aligned} & 5.8 \\ & 6.5 \end{aligned}$ |
|  | Iceland | Males <br> Females | $\begin{aligned} & \mathrm{c} \\ & \mathrm{c} \end{aligned}$ |  | c | $\begin{aligned} & \text { c } \\ & \text { c } \end{aligned}$ | c | c | c | $\begin{aligned} & \mathrm{c} \\ & \mathrm{c} \end{aligned}$ | $\begin{aligned} & 1.5 \\ & 1.8 \end{aligned}$ |
|  | Ireland | Males <br> Females | $\begin{aligned} & 8.2 \\ & 5.5 \end{aligned}$ | $\begin{aligned} & 5.0 \\ & 5.2 \end{aligned}$ | c | $\begin{aligned} & \mathrm{a} \\ & \mathrm{a} \end{aligned}$ | $\begin{aligned} & 3.0 \\ & 3.1 \end{aligned}$ | $\begin{aligned} & 2.8 \\ & 3.7 \end{aligned}$ | c | $\begin{aligned} & 1.9 \\ & 1.7 \end{aligned}$ | $\begin{aligned} & 3.9 \\ & 3.2 \end{aligned}$ |
|  | Italy | Males <br> Females | $\begin{array}{r} 7.9 \\ 11.9 \end{array}$ | $\begin{array}{r} 5.5 \\ 11.0 \end{array}$ | $\begin{array}{r} 7.8 \\ 15.9 \end{array}$ | $\begin{aligned} & 3.0 \\ & 7.0 \end{aligned}$ | $\begin{aligned} & 3.9 \\ & 6.6 \end{aligned}$ | $\begin{array}{r} 6.2 \\ 11.6 \end{array}$ | $\begin{aligned} & 7.4 \\ & 9.5 \end{aligned}$ | $\begin{aligned} & 4.2 \\ & 7.0 \end{aligned}$ | $\begin{aligned} & 4.9 \\ & 8.4 \end{aligned}$ |
|  | Japan | Males <br> Females | $\begin{aligned} & x(5) \\ & x(5) \end{aligned}$ | $\begin{aligned} & x(5) \\ & x(5) \end{aligned}$ | $\begin{aligned} & x(5) \\ & x(5) \end{aligned}$ | $\begin{aligned} & x(5) \\ & x(5) \end{aligned}$ | $\begin{aligned} & 5.4 \\ & 4.3 \end{aligned}$ |  | $\begin{aligned} & 3.5 \\ & 3.9 \end{aligned}$ | $\begin{aligned} & 2.5 \\ & 3.0 \end{aligned}$ | $\begin{aligned} & 4.3 \\ & 4.1 \end{aligned}$ |
|  | Korea | Males <br> Females | $\begin{aligned} & 3.9 \\ & 1.9 \end{aligned}$ | $\begin{gathered} 4.0 \\ 1.9 \end{gathered}$ | $\begin{aligned} & \mathrm{a} \\ & \mathrm{a} \end{aligned}$ | $\begin{aligned} & x(5) \\ & x(5) \end{aligned}$ | $\begin{aligned} & 4.1 \\ & 3.3 \end{aligned}$ | $\begin{aligned} & \mathrm{a} \\ & \mathrm{a} \end{aligned}$ | $\begin{array}{r} 4.3 \\ 3.7 \end{array}$ | $\begin{aligned} & 2.6 \\ & 2.3 \end{aligned}$ | $\begin{aligned} & 3.6 \\ & 2.7 \end{aligned}$ |
|  | Luxembourg | Males <br> Females | $\begin{aligned} & 4.3 \\ & 5.7 \end{aligned}$ | c | c | $\begin{array}{r} \text { c } \\ 7.7 \end{array}$ | $\begin{aligned} & 3.1 \\ & 3.1 \end{aligned}$ | c | c | $\begin{aligned} & 2.4 \\ & 5.0 \end{aligned}$ | $\begin{aligned} & 2.9 \\ & 5.0 \end{aligned}$ |
|  | Mexico | Males <br> Females | $\begin{aligned} & 2.3 \\ & 1.9 \end{aligned}$ | $\begin{aligned} & 2.8 \\ & 3.2 \end{aligned}$ | a | $\begin{aligned} & 3.5 \\ & 3.1 \end{aligned}$ | a | $\begin{aligned} & \mathrm{a} \\ & \mathrm{a} \end{aligned}$ | $\begin{aligned} & 2.6 \\ & 1.7 \end{aligned}$ | $\begin{aligned} & 4.0 \\ & 3.5 \end{aligned}$ | $\begin{aligned} & 2.8 \\ & 2.6 \end{aligned}$ |
|  | Netherlands | Males <br> Females | $\begin{aligned} & 8.0 \\ & 8.9 \end{aligned}$ | $\begin{aligned} & 4.3 \\ & 6.2 \end{aligned}$ | $\begin{aligned} & x(4) \\ & x(4) \end{aligned}$ | $\begin{aligned} & 4.7 \\ & 4.5 \end{aligned}$ | $\begin{aligned} & 3.4 \\ & 4.3 \end{aligned}$ | $\begin{aligned} & 3.9 \\ & 3.9 \end{aligned}$ | 2.3 c | $\begin{aligned} & 2.9 \\ & 2.8 \end{aligned}$ | $\begin{aligned} & 3.9 \\ & 4.4 \end{aligned}$ |
|  | New Zealand | Males <br> Females | $\begin{aligned} & x(2) \\ & x(2) \end{aligned}$ | $\begin{aligned} & 3.5 \\ & 4.2 \end{aligned}$ | a | $\begin{aligned} & 1.9 \\ & 3.1 \end{aligned}$ | $\begin{aligned} & 2.1 \\ & 2.3 \end{aligned}$ | $\begin{aligned} & 2.2 \\ & 3.6 \end{aligned}$ | $\begin{array}{r} \text { c } \\ 1.6 \end{array}$ | $\begin{aligned} & 2.0 \\ & 2.0 \end{aligned}$ | $\begin{aligned} & 2.3 \\ & 2.8 \end{aligned}$ |
|  | Norway | Males <br> Females | $\begin{aligned} & \mathrm{c} \\ & \mathrm{c} \end{aligned}$ | $\begin{aligned} & 8.5 \\ & 6.2 \\ & \hline \end{aligned}$ | a | $\begin{aligned} & 2.1 \\ & 2.7 \end{aligned}$ | $\begin{aligned} & \mathrm{c} \\ & \mathrm{c} \end{aligned}$ | $\begin{aligned} & \mathrm{c} \\ & \mathrm{c} \\ & \hline \end{aligned}$ | c | $\begin{aligned} & 2.4 \\ & 2.2 \end{aligned}$ | $\begin{aligned} & 3.7 \\ & 3.3 \end{aligned}$ |

Note: c too small sample to provide reliable estimates.
Source: OECD. See Annex 3 for a description of ISCED-97 levels, ISCED-97 country mappings and national data sources (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table A8.2a. (continued)
Unemployment rates and educational attainment, by gender (2005)
Number of 25-to-64-year-olds in unemployment as a percentage of the labour force aged 25 to 64, by level of education attained and gender


[^18]Table A8.3a.
Trends in employment rates, by educational attainment (1991-2005)
Number of 25-to-64-year-olds in employment as a percentage of the population aged 25 to 64 , by level of educational attainment


[^19]Table A8．3a．（continued）
Trends in employment rates，by educational attainment（1991－2005）
Number of 25－to－64－year－olds in employment as a percentage of the population aged 25 to 64 ，by level of educational attainment


Note：Due to incomplete data，some averages have not been calculated．
Source：OECD．See Annex 3 for notes（www．oecd．org／edu／eag2007）．
Please refer to the Reader＇s Guide for information concerning the symbols replacing missing data．
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Trends in unemployment rates by educational attainment (1991-2005)
Number of 25-to-64-year-olds in unemployment as a percentage of the labour force aged 25 to 64 , by level of educational attainment


[^20]Table A8.4a. (continued)
Trends in unemployment rates by educational attainment (1991-2005)
Number of 25-to-64-year-olds in unemployment as a percentage of the labour force aged 25 to 64 , by level of educational attainment


[^21]INDICATOR A9

## WHAT ARE THE ECONOMIC BENEFITS OF EDUCATION?

This indicator examines the relative earnings of workers with different levels of educational attainment of 25 OECD countries and the partner economy Israel. This indicator also presents data that describe the distribution of pre-tax earnings (see Annex 3 for notes) within five ISCED levels of educational attainment to help show how returns to education vary within countries among individuals with comparable levels of educational attainment. The financial returns to educational attainment are calculated for investments undertaken as a part of initial education, as well as for the case of a hypothetical 40 -year-old who decides to return to education in mid-career. For the first time, this indicator presents new estimates of the rate of return for an individual investing in upper secondary education instead of working for the minimum wage with a lower secondary level of education.

## Key results

Chart A9.1. Private internal rates of return for an individual obtaining an upper secondary or post-secondary non-tertiary education, ISCED 3/4 and for an individual obtaining a university-level degree, ISCED 5/6 (2003)

Private internal rates of return for an individual immediately acuiring the next level of education: an upper secondary or post-secondary non-tertiary education, ISCED 3/4
$\triangle$ Private internal rates of return for an individual immediately acuiring the next level of education: a tertiary level degree, ISCED 5/6

In all countries, for males and females, private internal rates of return exceed $4.5 \%$ on an investment in upper secondary education (completed immediately following initial education). Private internal rates of return are, on average, higher for investment in upper secondary or postsecondary non-tertiary education than for tertiary education. Attaining higher levels of education can be viewed as an economic investment in which there are costs paid by the individual (including reductions in earnings while receiving education) that typically result in higher earnings over the individual's lifetime. In this context, the investment in obtaining a tertiary degree, when undertaken as part of initial education, can produce private annual returns as high as $22.6 \%$, with all countries showing a rate of return above $8 \%$.

m: Male
F: Female
Source: OECD. Tables A9.5 and A9.6. See Annex 3 for notes (www.oecd.org/edu/eag2007).
StatLink (nills http://dx.doi.org/10.1787/068170623457

- Earnings increase with each level of education. Those who have attained upper secondary, post-secondary non-tertiary or tertiary education enjoy substantial earnings advantages compared with those of the same gender who have not completed upper secondary education. Across all countries, individuals with tertiary-type A and advanced research education had earnings that were at least $50 \%$ higher than individuals whose highest level of educational attainment was below upper secondary level of education (Chart A9.4).
- In all countries, females earn less than males with similar levels of educational attainment (Table A9.3). For a given level of educational attainment, they typically earn between 50 and $80 \%$ of what males earn.
- Countries differ significantly in the dispersion of earnings among individuals with similar levels of educational attainment. Although individuals with higher levels of education are more likely to be in the highest earnings group, this is not always the case. The proportion of individuals with the highest educational attainment (tertiary-type A and advanced research programmes) in the lowest earning category (at or below half of the median) vary from 0 to $19.6 \%$, in Portugal and Canada, respectively. Countries also differ in the relative share of men and women in the upper and lower categories of earnings.
- In all countries, it is profitable for a 40-year-old to return to education mid-career and obtain a tertiary degree. This applies to both males and females. The rate of return when the individual, at age 40, begins the next level of higher education in full-time university studies varies between $6.5 \%$ for males in New Zealand and $28.2 \%$ for females in Belgium.


## Policy context

One way in which markets provide incentives for individuals to develop and maintain appropriate skills is through wage differentials - in particular through the enhanced earnings awarded to persons with higher levels of education. At the same time, education involves costs that must be balanced against these higher earnings. This indicator examines relative earnings associated with different levels of education, the variation in these earnings and the estimated rates of return to individuals making investments to obtain higher levels of education.

The dispersion of earnings is also relevant for policies that support attainment of higher levels of education. Evidence suggests that some individuals may be receiving relatively low returns to investments in education, that is, they earn relatively low wages even though they have relatively high levels of educational attainment. Policy makers may wish to examine characteristics of the education programmes which appear to have low rates of return for some people or to examine the characteristics of the individuals in these programmes, such as their gender or occupation.

## Evidence and explanations

## Education and earnings

## Earnings differentials according to educational attainment

A key measure of the financial incentive available for an individual to invest in further education, earnings differentials may also reflect differences in the supply of educational programmes at different levels (or barriers to access to those programmes). The earnings benefit of completing tertiary education can be seen by comparing the average annual earnings of those who graduate from tertiary education with the average annual earnings of upper secondary or post-secondary non-tertiary graduates. The earnings disadvantage from not completing upper secondary education is apparent from a similar comparison of average earnings. Variations in relative earnings (before taxes) among countries reflect a number of factors, including the demand for skills in the labour market, minimum wage legislation, the strength of unions, the coverage of collective bargaining agreements, the supply of workers at the various levels of educational attainment, the range of work experience of workers with high and low levels of educational attainment, the distribution of employment among occupations and, last but not least, the relative incidence of part-time and seasonal work.

Chart A9.2 shows a strong positive relationship between educational attainment and average earnings. In all countries, graduates of tertiary-level education earn substantially more than upper secondary and post-secondary non-tertiary graduates. Earnings differentials between those who have tertiary education - especially those with a tertiary-type A level of attainment - and those who have upper secondary education are generally more pronounced than the differentials between upper secondary and lower secondary or below, suggesting that in many countries upper secondary (and, with a small number of exceptions, post-secondary non-tertiary) education forms a break-point beyond which additional education attracts a particularly high premium. Table A9.1a shows that the earnings premium for 25 -to- 64 -year-olds with tertiarylevel education, relative to upper secondary education, ranges from $26 \%$ in Denmark (2004) to $115 \%$ in Hungary (2005).

The earnings data shown in this indicator differ across countries in a number of ways. The results should therefore be interpreted with caution. In particular, in countries reporting annual earnings, differences in the incidence of seasonal work among individuals with different levels of educational attainment will have an effect on relative earnings that is not reflected in the data for countries reporting weekly or monthly earnings (see the Definitions and methodologies section below).

## Chart A9.2. Relative earnings from employment (2005 or latest available year) <br> By level of educational attainment and gender for 25-to-64-years-olds <br> (upper secondary and post-secondary non-tertiary education $=100$ )

$\square$ Below upper secondary
$\square$ Tertiary-type B education
$\square$ Tertiary-type A and advanced research programmes



1. Year of reference 2002.
2. Year of reference 2003.
3. Year of reference 2004.
4. Year of reference 2005.

Countries are ranked in descending order of the relative earnings of the population with a tertiary-type $A$ level of educational attainment.
Source: OECD. Table A9.1a. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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## Education and gender disparity in earnings

For 25 -to-64-year-olds, financial rewards from tertiary education benefit females more than males in Australia, Austria, Canada, Ireland, Korea, the Netherlands, Norway, Spain, Switzerland, Turkey and the United Kingdom. The reverse is true in the remaining countries, with the exception of Belgium and Germany, where - relative to upper secondary education - the earnings of males and females are equally enhanced by tertiary education (Table A9.1a).

Both males and females with upper secondary, post-secondary non-tertiary or tertiary attainment have substantial earnings advantages (compared with those of the same gender who do not complete upper secondary education), but earnings differentials between males and females with the same educational attainment remain substantial. In all countries, and at all levels of educational attainment, females in the 30-to-44-year-old age group earn less than their male counterparts (Chart A9.3 and Table A9.1b). When all levels of education are taken together (i.e. total earnings are divided by the total number of income earners, by gender), average earnings of females between the ages of 30 and 44 range from $51 \%$ of those of males, in Korea, to $84 \%$ in Luxembourg (Chart A9.3 and Table A9.1b).

## Chart A9.3. Differences in earnings between females and males (2005 or latest available year)

 by level of educational attainment

The relative differential between men and women must be treated with caution, however, since in most countries earnings data include part-time work. Part-time work is often a major characteristic of women's employment and its prevalence is likely to vary a lot from one country to another. In Luxembourg, Hungary and Poland, those with part-time work and part-year earnings are excluded from the calculations. Earnings of females between the ages of 30 and 44 reach 84,83 and $81 \%$ of those of males, respectively.

The gap in earnings between males and females presented in Chart A9.3 is explained in part by different choices of career and occupation, differences in the amount of time that males and females spend in the labour force, and the relatively high incidence of part-time work among females.

## The distribution of earnings within levels of educational attainment

Data on the distribution of the share of individuals with a given level of educational attainment in different earnings groups can be used to describe how tightly earnings are distributed around the country median.

Tables A9.4a, A9.4b and A9.4c show the distributions of earnings among 25-to-64-year-olds for 25 OECD countries and the partner economy Israel. Distributions are given for the combined male and female populations, as well as for males and females separately. There are five categories of the earnings distribution, ranging from "At or below one-half of the median" to "More than twice the median". For example, in Table A9.4a, for Australia, the figure of $24.3 \%$ is found in the row "Below upper secondary" under the column "At or below one-half of the median". This means that $24.3 \%$ of Australians who are between the ages of 25 and 64 and whose highest educational attainment is below the upper secondary level have pre-tax earnings at or below one-half of the median earnings of all Australian 25-to-64-year-olds who had earnings from work during the reference period of the national survey. Tables A9.4b and A9.4c also present earnings distributions among males and females relative to the median of the entire adult population with earnings from work.

Indicators based on average earnings do not consider the range of earnings that individuals with a given level of educational attainment experience. Some individuals with high levels of educational attainment may have relatively low levels of earnings and individuals with low levels of education may have high levels of earnings. This variation may reflect differences in the returns to education across individuals and may be of concern to policy makers if they indicate that the labour market signals individuals receive as they consider investment in education are not clear.

The data show that in most countries the share of individuals in the lowest earnings categories falls as the level of educational attainment rises. This result is another way of viewing the wellestablished positive relationship between earnings and educational attainment. However, it is notable that even at higher levels of education there are individuals in the lower earnings categories, indicating that they have experienced a relatively low rate of return to education.

Still, countries differ significantly in the dispersion of earnings. For instance, Table A9.4a shows that in most countries the largest proportion of the population has earnings above one-half of the median but less than 1.5 times the median. Yet this percentage ranges from less than $45 \%$ in

Canada to more than $80 \%$ in Belgium. Across all levels of education, countries such as Belgium, the Czech Republic, Luxembourg and Portugal have no or relatively few individuals with earnings either at or below one-half the median. Conversely, while across all countries almost $22 \%$, on average, of individuals between the ages of 25 and 64 have earnings above 1.5 times the median, this population share is as low as $14.1 \%$ in Belgium.

Countries also differ significantly in the gender distribution of individuals in the lowest earnings group. For example, taking into account all levels of educational attainment, Hungary is the only country in which the percentage of females in the lowest earnings category is smaller than the percentage of males in the same category. At the opposite end of the spectrum, the percentage of females in the highest earnings category is smaller than that of males in all countries. This is particularly marked in Switzerland, with $13 \%$ of males in the highest earnings category versus $2 \%$ of females and $4 \%$ of males in the lowest earnings category compared to $35 \%$ of females (Chart A9.5).

## The interpretation of earnings dispersion data

A wide range of factors - from differences in institutional arrangements to variation in individual abilities - is likely to determine the extent of earnings dispersion among individuals of similar educational attainment. At an institutional level, countries in which wage setting is more centralised would tend to see lower earnings dispersion, owing to a degree of convergence between occupational status and educational attainment. More broadly, earnings dispersions also reflect the fact that educational attainment cannot be fully equated with proficiency and skills: skills other than those indicated by educational attainment, as well as experience, are rewarded in the labour market. Differences in the scale and operation of training systems for adult learners also influence national patterns of earnings dispersion, as do non-skills-related recruitment considerations - such as gender, race or age discrimination (and consequently the relative effectiveness of national legislative frameworks in countering such problems). Finally, note that in Belgium earnings are centred on the median; this is probably in part because Belgian earnings data are net of income tax.

However, the data do show that in all countries, earnings dispersion falls as educational attainment rises. This trend has many possible interpretations, including that greater educational attainment could be providing more information on an individual's skills to potential employers, resulting in a closer link between education and wages.

More generally, the data point to gaps in the understanding of earnings determination. Research in the United States has shown that for individuals of the same race and sex, over one-half of the variance in earnings is not explained by quantifiable factors such as a person's years of schooling, age, duration of labour market experience, or indeed the schooling, occupation and income of their parents. Some research on the determinants of earnings has highlighted the importance that employers give to so-called non-cognitive skills - such as persistence, reliability and selfdiscipline - as well as raising questions for policy-oriented research on the role of education systems, and particularly early childhood education, in developing and signalling such skills (see the Definitions and methodologies section below).

Chart A9.4. Share of 25-to-64-year-olds in earnings categories by level of educational attainment (2005 or latest available year)

$$
\begin{aligned}
& \square \text { Below upper secondary } \\
& \square \text { Upper secondary and post-secondary non tertiary } \\
& \square \text { Tertiary-type A and advanced research programmes } \\
& \square \text { Tertiary-type B education }
\end{aligned}
$$

With earnings one half of the country median or less

With earnings twice the country median or more


Source: OECD. Table A9.4a. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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Chart A9.5. Share of 25-to-64-year-olds in earnings categories by level of educational attainment and gender (2005 or latest available year)

With earnings half of the country median or less



Males
Females
ISCED Levels 0/1/2
ISCED Levels 3/4
ISCED Levels 5B/5A/6
With earnings twice the country median or more


Source: OECD. Table A9.4b, Table A9.4c. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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## Box A9.1. Variations in earnings by disciplines - the example of Canada

Though indicators present a single estimate for returns to a particular level of education, the variations and explanations behind such indicators are great. This box explores these variations for Canada. Data from three different cohorts of tertiary-type B graduates (1990, 1995 and 2000, along with earnings two years after graduation) suggest that earnings vary by discipline as well as by gender. The chart below shows that median earnings in 2002 (in 1997 constant Canadian dollars) for graduates from 2000 can be as high as $\$ 32911$ for male health graduates and as low $\$ 22604$ for women graduates of education. By reviewing the earnings of three different cohorts of graduates, the impact of labour market demands over a ten-year period can be shown. Gains over the period were evident for men and women who were graduates in fine arts, but they had the lowest median earnings. Those with degrees in health fields lost ground, however, although they had higher earnings than most other graduates. In general, women graduates earn slightly less compared to men with degrees in the same discipline.

Median earnings for three cohorts of tertiary-type B male and female graduates by discipline $(1990,1995,2000)$


Source: Drewes, Torben (2006), Returns to College Education: Evidence from the 1990, 1995, and 2000 National Graduates Surveys, Learning Research Series, Human Resources and Social Development Canada.

Information on variation in earnings by disciplines is important information for students and other stakeholders, as well as an essential way of analysing how different disciplinary fields contribute to the economy. Similarly, accessing data over time on earnings by levels of education provides further information about the match between supply and demand. In addition, the analytical possibilities and the policy implications that can be drawn from trend data by fields of study are substantial. International comparable data would provide additional analytical potentials by connecting country specific and global trends. The Canadian illustration thus serves as an example to strive for in international data collections.

For more information, see:
http:/ / www.hrsdc.gc.ca/en/cs/sp/hrsdc/lp/publications/sp-654-09-06/SP-654-09-06E.pdf

## Rates of return to investment in education

The impact of education on earnings can be evaluated in the framework of investment analysis in which an individual incurs costs of getting an education (direct costs such as tuition while in school and indirect costs such as foregone earnings while in school). The effectiveness of this investment can be assessed by estimating the economic rate of return to the investment, which measures the degree to which the costs of attaining higher levels of education are translated into higher levels of earnings. The measure of return used here is the internal rate of return, which is effectively an interest rate that measures the economic return to an investment. This rate equates the costs required to attain the next highest level of education with the present value of a lifetime stream of additional earnings associated with the higher level of attainment. This indicator is analysed from two different points of view: rates of return to the individual (Tables A9.5 and A9.6), which reflect only the individual's earnings and costs, and rates of return to government (Tables A9.7 and A9.8). The return to government includes higher income tax and social contributions collected, as well as costs borne by the government. These private and public returns are calculated for 11 OECD countries.

Internal rates of return are computed for the attainment of two different levels of education: upper secondary education or post-secondary non-tertiary education, following from a lower secondary level of attainment (Tables A9.5 and A9.7); and tertiary education, following from an upper secondary or post-secondary non-tertiary level of educational attainment (Tables A9.6 and A9.8). Unlike the results presented in Education at a Glance 2006 (OECD, 2006a), this year this indicator presents internal rates of return for obtaining upper secondary education or postsecondary non-tertiary education, following from a lower secondary level of attainment and based on the assumption that foregone earnings are fixed at the level of the minimum wage (when no national minimum wage was available, the wage was selected among wages determined in collective agreements). This implies that while in school obtaining an upper secondary level of education, the individual receives no earnings, compared with an individual at lower secondary level of education who receives the minimum wage or equivalent.

Internal rates of return are computed for two different periods in the individual's lifetime: immediately following initial education, and at the age of 40. In the latter, forgone earnings depends upon average earnings at the lower level of education and social benefits varying accross countries.

In addition, when calculating the internal rate of return at the age of 40 , the analysis explores the impact on rates of return - for individuals and government - of the costs of education.

All results are presented separately for males and females.

## Private internal rates of return to investment in education

The private internal rate of return for the individual is estimated on the basis of the additions to after-tax earnings that result from a higher level of educational attainment, net of the additional private costs (private expenditures and foregone earnings) that attaining this higher level of education requires. In general, the living expenses of students (cost of housing, meals, clothing, recreation, etc.) are excluded from these private expenditures.

Estimates of private rates of return for an individual who has invested in obtaining upper secondary or post-secondary non-tertiary education from an original lower secondary level of
education are presented in Table A9.5. Estimates for an individual who has invested in obtaining a tertiary-level education, up to the attainment of an advanced research qualification starting from an upper secondary level of education are presented in Table A9.6.

Private rates of return were calculated for the following two scenarios:

1. The individual has continued directly to the next highest level of education before entering the labour market.
2. Attaining the next highest level of education has been postponed until the age of 40 , when education is resumed on a full-time basis. Two cases are examined in this scenario: i) the individual bears the direct costs of tuition (as reported by national education authorities) and foregoes earnings (net of taxes) while studying; and ii) the individual bears no direct tuition costs, but again bears the cost of foregoing earnings.

The results show that for males, in all countries except Hungary, Norway and Switzerland, the rates of return to the attainment of upper secondary or post-secondary non-tertiary education exceed those for tertiary education.

At the upper secondary level, the private internal rate of return shows greater variability than at tertiary level, while the former varies from 4.6 to $24 \%$, the latter is not below $8 \%$ (Table A9.5, A9.6). Private rates of return at the upper secondary level are seen to be higher for females than males in two countries: Hungary and New Zealand, and in five countries at the tertiary level: Belgium, Korea, New Zealand, Norway and the United Kingdom.

The results also show that when an individual attains the next higher level of education at age 40, private rates of return to tertiary education are generally higher than those for the achievement of upper secondary education, except in Denmark, New Zealand and the United States. At the tertiary level, the additional incentive created by eliminating tuition costs tends to be weak. At the upper secondary level, eliminating tuition costs results on average in 0.4 of a percentage point increase in the private rate of return for males and a 1.0 percentage point increase for females. At the tertiary level, eliminating tuition costs increases the private rate of return by 0.9 percentage points for males and 1.7 percentage points for females. Nevertheless, while in countries such as Denmark, Finland and Norway the impact on private rates of return from eliminating the student's tertiary-level tuition costs is small, the impact is significantly larger in Belgium, Hungary, Korea, the United Kingdom and the United States.

## Public internal rates of return to investment in education

The public internal rate of return is one way of examining the effect on public-sector accounts of individuals' choices to invest in education and the effect of the different policy settings that affect these investments. For the public sector, the costs of education include direct expenditures on educational institutions (such as direct payment of teachers' salaries, direct payments for the construction of school buildings, and buying textbooks, etc.) and public private transfers (such as public subsidies to households for scholarships and other grants and to other private entities for the provision of training at the workplace, etc.). The public costs of education also include income tax revenues on students' foregone earnings. The benefits include increased revenues from income taxes on higher wages, plus social insurance payments. In practice, the achievement of higher levels of education will give rise to a complex set of fiscal effects on the benefit side, beyond the effects of
wage and government payments-based revenue growth. For instance, better educated individuals generally experience superior health status, lowering public expenditure on the provision of health care. And, for some individuals, achieving higher levels of educational attainment may lower the likelihood of committing certain types of crime (see Indicator A10 in Education at a Glance 2006); this in turn reduces public expenditure. However, tax and expenditure data on such indirect effects of education are not readily available for inclusion in these rate-of-return calculations.

Estimates of public rates of return are shown in Tables A9.7 and A9.8. Table A9.7 presents public rates of return for an individual who has invested in obtaining upper secondary or post-secondary non-tertiary education (ISCED level 3/4), from an original lower secondary level of education. This estimate depends on the same assumption made for the private rate of return, i.e. an individual with a lower secondary level of education who earns the minimum wage or equivalent. Table A9.8 concerns an individual who has invested in obtaining a tertiary-level education, up to the attainment of an advanced research qualification (ISCED level 5(A, B)/6), starting from an upper secondary or post-secondary non-tertiary level of education (ISCED level 3/4).

As with the estimation of private rates of return, the calculation considered two scenarios:

1. Following initial education, the individual has continued directly to the next highest level of education, before entering the labour market.
2. Attaining the next highest level of education has been postponed until the age of 40 , when education is resumed on a full-time basis. Two cases are examined in this scenario: i) the individual bears the direct costs of tuition (as reported by national education authorities) and foregoes earnings (net of taxes) while studying; and ii) the individual bears no direct tuition costs, but again bears the cost of foregoing earnings.

The results show that, for the achievement of the tertiary level of attainment during initial education, the public rate of return is in all cases lower than the private rate of return (except for Belgium, Korea and, for males, New Zealand). When the individual goes back to full-time education in mid-career, and bears the direct costs of tuition and foregone earnings, public rates of return for completing tertiary education are lower than private rates of return in all countries (Table A9.8). These low rates are driven by a number of factors including the high costs of providing education and high losses in tax receipts (when the individual in study foregoes earnings) relative to tax revenues (when the individual returns to work).

The results show that, for upper secondary education, the effect of the public sector bearing the individual's tuition costs is to lower the public rate of return by an average of 0.2 percentage points for males and 0.3 percentage points for females (Table A9.7). At the tertiary level, the average effect is to lower the public rate of return by about 0.7 of a percentage point for males and 1 percentage point for females. The magnitude of this decline in the public rate of return in the United States is noteworthy - 2.3 percentage points for males and 2.8 percentage points for females (Table A9.8) - which is partially explained by the high private contributions to the costs of tertiary education in the United States.

## The interpretation of internal rates of return

For those who acquire upper secondary or tertiary education, high private internal rates of return in most countries (though not in all) indicate that human capital investment appears
to be an attractive way for the average person to build wealth. Furthermore, and with some exceptions, policies that reduce or eliminate the direct costs of education are seen to have only a modest impact on individuals' decisions to invest in mid-career learning.

In many cases, the reported private internal rates of return are above - and in a number of countries significantly above - the risk-free real interest rate, which is typically measured with reference to rates applying on long-term government bonds. However, returns on human capital accumulation are not risk-free, as indicated by the wide distribution of earnings among the better educated. Moreover, not everyone who invests in a course of education actually completes the course. Rates of return will be low, and possibly negative, for individuals who drop out. Therefore, individuals contemplating an investment in education are likely to require a compensating risk premium. However, in a number of countries, the size of the premium of the internal rates of return over the real interest rate is higher than would seem to be warranted by considerations of risk alone. If returns to this form of investment are high, relative to investments of similar risk, there is some obstacle to individuals making the investment. High risk-adjusted private rates of return provide initial grounds for policy intervention to alleviate the relevant constraints.

For one, high rates of return indicate a shortage of better-educated workers, driving up earnings for these workers. Such a situation might be temporary, with high returns to education eventually generating enough supply response to push the rates into line with returns to other productive assets. However, the speed of adjustment would depend largely on the capacity of the education system to respond to the derived increase in demand and the capacity of the labour market to absorb the changing relative supplies of labour. The rebalancing mechanism could be accelerated by making better information about the returns to different courses of study available to students, helping them to make more informed choices.

Part of the high returns may also be compatible with market stability. According to this interpretation, the high internal rates of return would partly reflect economic rents on a scarce resource, namely ability and motivation. If the returns to education at the margin are lower, the case for public intervention to stimulate human capital accumulation is lessened if the quality of the marginal student cannot be improved. However, to the extent that the education system can improve both cognitive and non-cognitive skills of young people, education policy can make a significant contribution to efficiency and equity in the long run. The results from the OECD Programme for International Student Assessment (PISA) suggest that some countries succeed much better than others in securing high and equitable educational performances at the age of 15 years.

Internal rates of return to investment in education can also be viewed from a societal perspective. Such a perspective would combine both the private and public costs and benefits of additional education. For instance, the social cost of education would include foregone production of output during study periods as well as the full cost of providing education, rather than just the cost borne by the individual. A social rate of return should also include a range of possible indirect benefits of education, which also have economic repercussions, such as better health, more social cohesion and more informed and effective citizens. While data on social costs are available for most OECD countries, information on the full range of social benefits is less readily available. Indeed, for a number of possible external factors associated with education, current understanding of the nature and size of the effects is incomplete.

It is important to consider some of the broad conceptual limitations to estimating internal rates of return in the manner done here:

- The data reported are accounting rates of return only. The results would no doubt differ from econometric estimates that would rely, for example, on an earnings function approach, rather than on a lifetime stream of earnings derived from average empirical earnings.
- Estimates relate to levels of formal educational attainment only. They do not reflect the effects of learning outside of formal education.
- The approach used here estimates future earnings for individuals with different levels of educational attainment based on knowledge of how average gross earnings in the present vary by level of attainment and age. However, the relationship between different levels of educational attainment and earnings may not be the same in the future as it is today. Technological, economic and social change could all alter how wage levels relate to the level of educational attainment.
- As with the discussion of the interpretation of earnings dispersion data, differences in internal rates of return across countries in part reflect different institutional and non-market conditions that bear on earnings. Institutional settings that limit flexibility in relative earnings are a case in point.
- Estimates are based on average pre-tax earnings for persons at different levels of educational attainment. However, at a given level of educational attainment, individuals who have chosen different courses of study or who come from different social groups may register different rates of return.
- In estimating benefits, the effect of education in increasing the likelihood of employment is taken into account. However, this also makes the estimate sensitive to the stage in the economic cycle when the data were collected.

The rate-of-return calculations also involve a number of restrictive assumptions necessary for international comparability. In particular, it was not possible to include the effects on public accounts of changes in social transfer payments resulting from changes in wages. This is largely because the rules that govern eligibility for a broad range of social entitlements vary greatly across countries as well as by marital or civic status (and sometimes other criteria). Consequently, to ensure comparability, the rates of return have been calculated on the assumption that the individual in question is single and childless.

The above analyses could be extended in a number of ways, subject to data availability. In particular, more differentiated and comparable data relative to costs per student and a range of social transfer payments would be useful. Estimating changes in value added tax receipts resulting from the increased earnings acquired through obtaining higher levels of education would also contribute to a more complete assessment of impact on public accounts. The calculations do not consider that those with high earnings can often generate higher levels of income after age 64 as a consequence of their having superior pension arrangements.

## Definitions and methodologies

Earnings data in Table A9.1a are based on an annual reference period in Austria, Canada, the Czech Republic, Denmark, Finland, Ireland, Italy, Korea, Luxembourg, Norway, Portugal, Spain, Sweden, Turkey and the United States. Earnings are reported weekly in Australia, New Zealand and the United Kingdom, and monthly in Belgium, France, Germany, Hungary, Poland and

Switzerland, and the partner economy Israel. Data on earnings are before income tax, while earnings for Belgium, Korea and Turkey are net of income tax. Data on earnings for individuals in part-time work are excluded for the Czech Republic, Hungary, Luxembourg and Poland, while data on part-year earnings are excluded for Hungary, Luxembourg and Poland.

The research regarding earnings determination in the United States is described in Bowles and Gintis (2000).

Earnings assumptions were made in calculating rates of return.
For the individual who decides to attain upper secondary education as part of his or her original education, the assumptions concerned the estimated level of foregone earnings fixed at the minimum wage (when no national minimum wage was available, the wage has been selected among wages determined in collective agreements). This assumption aims at counterbalancing the excessively low recorded earnings for 15 -to- 24 -year-olds with lower secondary education, which caused excessively high estimates in earlier editions of Education at a Glance.

For the individual who decides to return to education in mid-career, the assumptions concerned the immediate earnings increase ( $10 \%$ relative to the level of earnings at the previous level of educational attainment) and the time required for convergence with the average wage of individuals already holding the next highest level of educational qualification (two years). These assumptions are somewhat ad hoc. Empirical evidence on the earnings of adults who return to work following part-time or full-time studies is scarce, especially for individuals attaining an upper secondary qualification. However, Canadian data indicate a convergence period of just two years for 30 -to-49-year-olds who obtain a university degree, with a still shorter catch-up time for those who obtain a tertiary degree. It should be noted, nevertheless, that the Canadian data are derived from a small sample of individuals and do not control for the fact that those who invested in education may differ in important ways - such as motivation and inherent ability - by comparison with those who did not.

For the methods employed for the calculation of the rates of return in Tables A9.5 to A9.8, see Annex 3 at www.oecd.org/edu/eag2007.

## Further references

The following additional material relevant to this indicator is available on line at:

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- Table A9.2b Trends in relative earnings: male population (1997-2005)
- Table A9.2c Trends in relative earnings:female population (1997-2005)
- Table A9.4b Distribution of 25-to-64-year-old males by level of earnings and educational attainment (2005 or latest available year)
- Table A9.4c Distribution of 25-to-64-year-old females by level of earnings and educational attainment (2005 or latest available year)

Relative earnings of the population with income from employment ( 2005 or latest available year) By level of educational attainment and gender for 25-to-64-year-olds and 30-to-44-year-olds (upper secondary and post-secondary non-tertiary education $=100$ )


[^22]Table A9.1a. (continued)
Relative earnings of the population with income from employment ( 2005 or latest available year) By level of educational attainment and gender for 25-to-64-year-olds and 30-to-44-year-olds (upper secondary and post-secondary non-tertiary education $=100$ )

|  |  |  |  | Below seco educ | upper dary tion | $\begin{array}{r} \text { Po } \\ \text { secol } \\ \text { non-t } \\ \text { educ } \end{array}$ | tdary rtiary tion | Tertiar edu | type B <br> tion | Tertia adv res prog | type A <br> ced <br> rch <br> mmes | All te educ | tiary tion |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | 25-64 | 30-44 | 25-64 | 30-44 | 25-64 | 30-44 | 25-64 | 30-44 | 25-64 | 30-44 |
| . | New Zealand | 2005 | Men | 79 | 81 | 107 | 109 | 122 | 110 | 146 | 139 | 140 | 133 |
| , |  |  | Women | 77 | 73 | 105 | 103 | 115 | 113 | 147 | 149 | 135 | 137 |
| $8$ |  |  | M + W | 78 | 79 | 105 | 106 | 108 | 102 | 144 | 141 | 132 | 131 |
| U | Norway | 2004 | Men | 84 | 88 | 118 | 113 | 143 | 143 | 139 | 137 | 140 | 138 |
|  |  |  | Women | 82 | 86 | 121 | 116 | 148 | 151 | 141 | 142 | 142 | 143 |
|  |  |  | M + W | 84 | 88 | 125 | 120 | 154 | 146 | 135 | 133 | 136 | 134 |
|  | Poland | 2004 | Men | 77 | 76 | 107 | 110 | 164 | 175 | 184 | 186 | 179 | 183 |
|  |  |  | Women | 68 | 71 | 102 | 103 | 136 | 150 | 155 | 164 | 151 | 162 |
|  |  |  | M + W | 78 | 80 | 99 | 100 | 154 | 166 | 166 | 170 | 163 | 169 |
|  | Portugal | 2004 | Men | 54 | 60 | m | m | m | m | 182 | 180 | 182 | 180 |
|  |  |  | Women | 58 | 61 | m | m | m | m | 177 | 180 | 177 | 180 |
|  |  |  | M + W | 57 | 62 | m | m | m | m | 179 | 179 | 179 | 179 |
|  | Spain | 2004 | Men | 84 | 83 | 83 | 87 | 107 | 105 | 144 | 141 | 132 | 128 |
|  |  |  | Women | 78 | 79 | 95 | 62 | 97 | 100 | 156 | 158 | 141 | 144 |
|  |  |  | M + W | 85 | 84 | 89 | 96 | 104 | 105 | 144 | 141 | 132 | 130 |
|  | Sweden | 2004 | Men | 85 | 81 | 121 | 124 | 107 | 106 | 145 | 140 | 135 | 132 |
|  |  |  | Women | 87 | 82 | 105 | 107 | 114 | 106 | 133 | 129 | 127 | 122 |
|  |  |  | M + W | 87 | 82 | 120 | 121 | 105 | 100 | 137 | 131 | 127 | 122 |
|  | Switzerland | 2005 | Men | 79 | 79 | 109 | 106 | 123 | 122 | 149 | 145 | 140 | 137 |
|  |  |  | Women | 75 | 81 | 112 | 110 | 131 | 140 | 158 | 170 | 149 | 161 |
|  |  |  | M + W | 76 | 80 | 109 | 108 | 139 | 142 | 164 | 165 | 156 | 157 |
|  | Turkey | 2004 | Men | 67 | 64 | m | m | 115 | 110 | 149 | 145 | 139 | 133 |
|  |  |  | Women | 46 | 48 | m | m | 154 | 174 | 183 | 169 | 164 | 167 |
|  |  |  | M + W | 65 | 63 | m | m | 121 | 119 | 152 | 143 | 141 | 135 |
|  | United Kingdom | 2005 | Men | 72 | 70 | m | m | 117 | 118 | 152 | 161 | 142 | 148 |
|  |  |  | Women | 70 | 65 | m | m | 137 | 136 | 200 | 203 | 180 | 181 |
|  |  |  | M + W | 69 | 71 | m | m | 123 | 124 | 169 | 177 | 155 | 161 |
|  | United States | 2005 | Men | 64 | 65 | 113 | 112 | 117 | 115 | 192 | 193 | 183 | 183 |
|  |  |  | Women | 63 | 63 | 109 | 111 | 122 | 119 | 173 | 180 | 167 | 172 |
|  |  |  | $\mathrm{M}+\mathrm{W}$ | 67 | 67 | 110 | 110 | 117 | 114 | 183 | 183 | 175 | 175 |
| 告会 | Israel | 2005 | Men | 74 | 62 | 107 | 112 | 119 | 113 | 179 | 185 | 159 | 162 |
|  |  |  | Women | 72 | 66 | 120 | 122 | 119 | 119 | 177 | 188 | 157 | 165 |
|  |  |  | M + W | 79 | 71 | 104 | 105 | 113 | 109 | 169 | 178 | 151 | 156 |

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table A9.1b.
Differences in earnings between females and males (2005 or latest available year) Average annual earnings of females as a percentage of males by level of educational attainment of 30-to-44-year-olds and 55-to-64-year-olds

|  |  |  |  | upper <br> dary <br> tion |  | condary <br> d <br> ondary <br> rtiary <br> tion | Tertiar edu | type B tion | Tertia and a res prog | type A <br> anced <br> rch <br> mmes | $\text { All } 1$ | vels <br> ation |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | 30-44 | 55-64 | 30-44 | 55-64 | 30-44 | 55-64 | 30-44 | 55-64 | 30-44 | 55-64 |
| . | Australia | 2005 | 58 | 59 | 58 | 56 | 64 | 62 | 61 | 60 | 62 | 59 |
| E | Austria | 2005 | 59 | 54 | 58 | 55 | 64 | 99 | 60 | 64 | 57 | 53 |
| $0$ | Belgium | 2004 | 67 | 67 | 74 | 65 | 78 | 79 | 78 | 84 | 76 | 67 |
| 己 | Canada | 2004 | 53 | 50 | 55 | 56 | 64 | 55 | 65 | 57 | 63 | 54 |
|  | Czech Republic | 2005 | 67 | 78 | 75 | 90 | 69 | 79 | 64 | 74 | 69 | 81 |
|  | Denmark | 2004 | 71 | 70 | 70 | 72 | 72 | 71 | 65 | 64 | 72 | 69 |
|  | Finland | 2004 | 71 | 78 | 68 | 78 | 67 | 74 | 65 | 71 | 70 | 73 |
|  | France | 2005 | 67 | 65 | 74 | 71 | 74 | 62 | 72 | 64 | 74 | 62 |
|  | Germany | 2005 | 49 | 50 | 58 | 50 | 52 | 52 | 62 | 62 | 57 | 53 |
|  | Hungary | 2005 | 87 | 86 | 87 | 102 | 81 | 107 | 63 | 77 | 83 | 84 |
|  | Ireland | 2004 | 49 | 56 | 56 | 63 | 65 | 57 | 67 | 52 | 62 | 58 |
|  | Italy | 2004 | 69 | 76 | 75 | 70 | m | m | 59 | 55 | 74 | 70 |
|  | Korea | 2003 | 49 | 45 | 44 | 52 | 59 | 107 | 76 | 62 | 51 | 37 |
|  | Luxembourg | 2002 | 79 | 83 | 92 | 71 | 83 | 105 | 78 | 131 | 84 | 56 |
|  | Netherlands | 2002 | 51 | 47 | 60 | 47 | m | m | m | m | 62 | 50 |
|  | New Zealand | 2005 | 53 | 60 | 59 | 71 | 61 | 54 | 64 | 65 | 61 | 65 |
|  | Norway | 2004 | 61 | 63 | 63 | 65 | 66 | 69 | 65 | 63 | 66 | 63 |
|  | Poland | 2004 | 70 | 72 | 75 | 95 | 64 | 76 | 66 | 74 | 81 | 87 |
|  | Portugal | 2004 | 73 | 96 | 72 | 130 | m | m | 72 | 193 | 78 | 114 |
|  | Spain | 2004 | 64 | 57 | 68 | 67 | 64 | 56 | 76 | 74 | 75 | 65 |
|  | Sweden | 2004 | 73 | 76 | 72 | 73 | 72 | 77 | 66 | 68 | 72 | 74 |
|  | Switzerland | 2005 | 55 | 46 | 54 | 52 | 62 | 53 | 64 | 53 | 54 | 47 |
|  | Turkey | 2004 | 52 | 38 | 69 | 113 | 109 | m | 81 | 176 | 78 | 85 |
|  | United Kingdom | 2005 | 47 | 49 | 50 | 56 | 57 | 59 | 63 | 71 | 56 | 54 |
|  | United States | 2005 | 62 | 54 | 64 | 62 | 66 | 67 | 60 | 58 | 65 | 58 |
|  | Israel | 2005 | 61 | 48 | 57 | 56 | 60 | 51 | 58 | 58 | 62 | 58 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table A9.2a.
Trends in relative earnings: adult population (1997-2005)
By educational attainment, for 25-to-64-year-olds (upper secondary and post-secondary non-tertiary education $=100$ )


Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table A9.3.
Trends in differences in earnings between females and males (1997-2005)
Average annual earnings of females as a percentage of males by level of educational attainment of 25-to-64-year-olds


Note: Data on earnings for individuals in part-time work are excluded for the Czech Republic, Hungary, Luxembourg, Poland and Portugal, while data on part-year earnings are excluded for Belgium, Hungary, Luxembourg, Poland and Portugal.
Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table A9.3. (continued)
Trends in differences in earnings between females and males (1997-2005)
Average annual earnings offemales as a percentage of males by level of educational attainment of 25-to-64-year-olds


Note: Data on earnings for individuals in part-time work are excluded for the Czech Republic, Hungary, Luxembourg, Poland and Portugal, while data on part-year earnings are excluded for Belgium, Hungary, Luxembourg, Poland and Portugal.
Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table A9.4a.
Distribution of the 25-to-64-year-old population by level of earnings and educational attainment
(2005 or latest available year)

|  |  |  | Level of earnings |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |
|  |  |  | \% | \% | \% | \% | \% | \% |
|  | Australia 2005 | Below upper secondary | 24.3 | 46.3 | 21.1 | 5.6 | 2.8 | 100 |
| En |  | Upper secondary and post-secondary non-tertiary | 14.5 | 39.2 | 29.9 | 10.0 | 6.4 | 100 |
| ơ |  | Tertiary-type B education | 12.9 | 32.6 | 35.2 | 11.3 | 8.0 | 100 |
| U్ర |  | Tertiary-type A and advanced research programmes | 9.1 | 20.5 | 33.1 | 19.5 | 17.9 | 100 |
|  |  | All levels of education | 15.5 | 35.1 | 28.9 | 11.6 | 8.9 | 100 |
|  | Austria 2005 | Below upper secondary | 32.6 | 41.0 | 18.9 | 4.9 | 2.6 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 20.2 | 30.6 | 29.2 | 11.6 | 8.5 | 100 |
|  |  | Tertiary-type B education | 11.9 | 17.1 | 30.3 | 23.8 | 16.8 | 100 |
|  |  | Tertiary-type A and advanced research programmes | 15.0 | 13.4 | 15.7 | 19.3 | 36.6 | 100 |
|  |  | All levels of education | 20.8 | 29.2 | 26.5 | 12.5 | 11.1 | 100 |
|  | Belgium 2004 | Below upper secondary | 10.5 | 58.0 | 27.9 | 3.3 | 0.3 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 5.8 | 52.8 | 33.8 | 6.3 | 1.4 | 100 |
|  |  | Tertiary-type B education | 2.1 | 35.3 | 48.4 | 12.0 | 2.2 | 100 |
|  |  | Tertiary-type A and advanced research programmes | 1.6 | 17.8 | 37.3 | 26.7 | 16.7 | 100 |
|  |  | All levels of education | 5.5 | 44.5 | 35.9 | 10.2 | 3.9 | 100 |
|  | Canada 2004 | Below upper secondary | 37.9 | 29.6 | 16.9 | 8.9 | 6.7 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 27.6 | 26.5 | 23.0 | 11.6 | 11.2 | 100 |
|  |  | Tertiary-type B education | 24.4 | 23.0 | 23.2 | 14.6 | 14.8 | 100 |
|  |  | Tertiary-type A and advanced research programmes | 19.6 | 14.7 | 17.2 | 15.8 | 32.6 | 100 |
|  |  | All levels of education | 26.5 | 23.4 | 20.8 | 13.0 | 16.3 | 100 |
|  | Czech Republic 2005 | Below upper secondary | 18.7 | 65.3 | 13.7 | 1.7 | 0.7 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 5.1 | 49.8 | 34.1 | 7.7 | 3.3 | 100 |
|  |  | Tertiary-type B education | 1.1 | 33.5 | 43.8 | 12.7 | 9.0 | 100 |
|  |  | Tertiary-type A and advanced research programmes | 0.3 | 10.5 | 39.2 | 21.9 | 28.0 | 100 |
|  |  | All levels of education | 5.4 | 44.6 | 33.3 | 9.6 | 7.2 | 100 |
|  | Denmark 2004 | Below upper secondary | 25.3 | 41.3 | 26.9 | 4.4 | 2.2 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 16.2 | 35.8 | 35.8 | 7.8 | 4.3 | 100 |
|  |  | Tertiary-type B education | 12.6 | 23.4 | 43.5 | 14.0 | 6.4 | 100 |
|  |  | Tertiary-type A and advanced research programmes | 13.2 | 20.3 | 38.8 | 15.4 | 12.3 | 100 |
|  |  | All levels of education | 17.6 | 32.4 | 34.8 | 9.2 | 5.9 | 100 |
|  | Finland 2004 | Below upper secondary | 26.2 | 36.7 | 27.4 | 6.8 | 2.8 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 22.1 | 36.4 | 30.9 | 7.8 | 2.9 | 100 |
|  |  | Tertiary-type B education | 13.8 | 27.2 | 39.6 | 12.3 | 7.1 | 100 |
|  |  | Tertiary-type A and advanced research programmes | 11.3 | 16.4 | 27.4 | 22.1 | 22.8 | 100 |
|  |  | All levels of education | 19.2 | 30.8 | 31.1 | 11.3 | 7.7 | 100 |
|  | France 2005 | Below upper secondary | 16.6 | 51.8 | 23.9 | 5.5 | 2.2 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 8.4 | 46.1 | 32.7 | 8.8 | 4.0 | 100 |
|  |  | Tertiary-type B education | 3.1 | 28.8 | 40.9 | 17.3 | 9.9 | 100 |
|  |  | Tertiary-type A and advanced research programmes | 4.1 | 17.4 | 33.7 | 20.5 | 24.3 | 100 |
|  |  | All levels of education | 9.4 | 40.9 | 31.3 | 10.8 | 7.5 | 100 |
|  | Germany 2005 | Below upper secondary | 30.8 | 32.7 | 28.2 | 7.0 | 1.3 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 24.4 | 33.9 | 29.0 | 8.3 | 4.3 | 100 |
|  |  | Tertiary-type B education | 12.8 | 25.4 | 32.3 | 18.0 | 11.5 | 100 |
|  |  | Tertiary-type A and advanced research programmes | 14.2 | 17.1 | 24.9 | 20.7 | 23.0 | 100 |
|  |  | All levels of education | 21.5 | 28.5 | 28.1 | 12.3 | 9.6 | 100 |

[^23]Table A9.4a. (continued-1)
Distribution of the 25-to-64-year-old population by level of earnings and educational attainment

|  |  |  | Level of earnings |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |
|  |  |  | \% | \% | \% | \% | \% | \% |
| Hungary | 2005 | Below upper secondary | 12.5 | 67.0 | 16.1 | 3.0 | 1.5 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 10.5 | 43.8 | 26.7 | 10.3 | 8.7 | 100 |
|  |  | Tertiary-type B education | 8.3 | 29.4 | 30.0 | 10.6 | 21.8 | 100 |
|  |  | Tertiary-type A and advanced research programmes | 2.1 | 6.7 | 23.4 | 24.4 | 43.5 | 100 |
|  |  | All levels of education | 9.0 | 39.6 | 24.1 | 12.2 | 15.2 | 100 |
| Ireland | 2004 | Below upper secondary | 31.7 | 33.9 | 21.9 | 8.2 | 4.3 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 20.2 | 33.7 | 25.6 | 12.4 | 8.0 | 100 |
|  |  | Tertiary-type B education | 11.5 | 30.1 | 29.0 | 15.6 | 13.8 | 100 |
|  |  | Tertiary-type A and advanced research programmes | 9.6 | 14.9 | 19.3 | 22.7 | 33.5 | 100 |
|  |  | All levels of education | 20.8 | 29.2 | 23.3 | 13.5 | 13.1 | 100 |
| Italy | 2004 | Below upper secondary | 20.0 | 44.2 | 24.0 | 5.5 | 6.2 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 10.3 | 33.6 | 34.1 | 10.7 | 11.4 | 100 |
|  |  | Tertiary-type B education | m | m | m | m | m | m |
|  |  | Tertiary-type A and advanced research programmes | 7.5 | 17.7 | 31.0 | 15.2 | 28.6 | 100 |
|  |  | All levels of education | 14.0 | 36.0 | 29.4 | 9.1 | 11.5 | 100 |
| Korea | 2003 | Below upper secondary | 31.5 | 42.8 | 19.0 | 2.5 | 4.2 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 15.7 | 34.9 | 29.6 | 8.6 | 11.2 | 100 |
|  |  | Tertiary-type B education | 14.5 | 30.8 | 31.0 | 11.3 | 12.4 | 100 |
|  |  | Tertiary-type A and advanced research programmes | 8.6 | 17.5 | 29.7 | 17.1 | 27.0 | 100 |
|  |  | All levels of education | 17.8 | 32.1 | 27.1 | 9.5 | 13.5 | 100 |
| Luxembourg | 2002 | Below upper secondary | 12.1 | 60.1 | 21.6 | 4.9 | 1.3 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 2.3 | 52.2 | 28.0 | 11.7 | 5.8 | 100 |
|  |  | Tertiary-type B education | 0.6 | 28.6 | 41.7 | 17.2 | 11.8 | 100 |
|  |  | Tertiary-type A and advanced research programmes | 0.0 | 14.4 | 36.6 | 24.9 | 24.1 | 100 |
|  |  | All levels of education | 3.5 | 45.4 | 30.0 | 13.0 | 8.2 | 100 |
| Netherlands | 2002 | Below upper secondary | 26.9 | 37.9 | 29.0 | 5.0 | 1.3 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 17.4 | 36.5 | 33.2 | 9.3 | 3.6 | 100 |
|  |  | All tertiary education | 8.3 | 20.8 | 30.5 | 21.9 | 18.6 | 100 |
|  |  | All levels of education | 17.4 | 32.6 | 31.3 | 11.6 | 7.1 | 100 |
| New Zealand | 2005 | Below upper secondary | 22.9 | 48.4 | 20.8 | 5.4 | 2.5 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 17.4 | 34.1 | 28.8 | 11.5 | 8.2 | 100 |
|  |  | Tertiary-type B education | 16.9 | 29.3 | 30.8 | 11.2 | 11.7 | 100 |
|  |  | Tertiary-type A and advanced research programmes | 11.5 | 21.9 | 26.9 | 19.4 | 20.3 | 100 |
|  |  | All levels of education | 17.0 | 33.5 | 27.2 | 12.1 | 10.2 | 100 |
| Norway | 2004 | Below upper secondary | 30.1 | 37.1 | 25.5 | 5.1 | 2.2 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 20.4 | 35.4 | 32.2 | 8.1 | 4.0 | 100 |
|  |  | Tertiary-type B education | 8.7 | 15.3 | 34.7 | 22.8 | 18.4 | 100 |
|  |  | Tertiary-type A and advanced research programmes | 12.3 | 22.0 | 40.1 | 13.5 | 12.1 | 100 |
|  |  | All levels of education | 19.0 | 31.0 | 33.7 | 9.7 | 6.6 | 100 |
| Poland | 2004 | Below upper secondary | 17.0 | 54.4 | 21.0 | 5.7 | 1.9 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 8.5 | 44.7 | 29.1 | 10.7 | 7.0 | 100 |
|  |  | Tertiary-type B education | 4.2 | 27.9 | 28.0 | 15.6 | 24.3 | 100 |
|  |  | Tertiary-type A and advanced research programmes | 1.2 | 16.6 | 35.6 | 20.8 | 25.8 | 100 |
|  |  | All levels of education | 9.6 | 41.0 | 27.6 | 11.4 | 10.4 | 100 |

[^24]Table A9.4a. (continued-2)
Distribution of the 25-to-64-year-old population by level of earnings and educational attainment
(2005 or latest available year)

|  |  |  | Level of earnings |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |
|  |  |  | \% | \% | \% | \% | \% | \% |
| Portugal | 2004 | Below upper secondary | 0.0 | 61.6 | 23.2 | 7.7 | 7.5 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 0.0 | 32.9 | 27.8 | 15.1 | 24.2 | 100 |
|  |  | Tertiary-type B education | m | m | m | m | m | m |
|  |  | Tertiary-type A and advanced research programmes | 0.0 | 7.1 | 16.5 | 18.3 | 58.2 | 100 |
|  |  | All levels of education | 0.0 | 50.0 | 23.2 | 10.3 | 16.5 | 100 |
| Spain | 2004 | Below upper secondary | 12.8 | 50.8 | 29.0 | 5.2 | 2.2 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 9.3 | 42.6 | 31.6 | 10.2 | 6.3 | 100 |
|  |  | Tertiary-type B education | 7.8 | 43.8 | 30.6 | 10.6 | 7.1 | 100 |
|  |  | Tertiary-type A and advanced research programmes | 3.3 | 22.8 | 33.2 | 19.9 | 20.7 | 100 |
|  |  | All levels of education | 9.1 | 41.0 | 30.9 | 10.7 | 8.4 | 100 |
| Sweden | 2004 | Below upper secondary | 18.6 | 44.0 | 31.1 | 4.8 | 1.6 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 11.1 | 41.9 | 34.9 | 8.0 | 4.1 | 100 |
|  |  | Tertiary-type B education | 12.9 | 31.1 | 39.8 | 11.4 | 4.9 | 100 |
|  |  | Tertiary-type A and advanced research programmes | 10.6 | 21.5 | 36.4 | 15.3 | 16.3 | 100 |
|  |  | All levels of education | 12.8 | 37.2 | 34.8 | 9.1 | 6.1 | 100 |
| Switzerland | 2005 | Below upper secondary | 29.2 | 51.7 | 16.9 | 1.3 | 0.9 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 21.3 | 35.4 | 32.3 | 7.9 | 3.1 | 100 |
|  |  | Tertiary-type B education | 8.6 | 20.5 | 39.7 | 20.0 | 11.2 | 100 |
|  |  | Tertiary-type A and advanced research programmes | 8.7 | 19.0 | 25.9 | 23.4 | 23.0 | 100 |
|  |  | All levels of education | 18.0 | 31.8 | 30.2 | 12.0 | 8.1 | 100 |
| Turkey | 2004 | Below upper secondary | 28.2 | 39.5 | 20.2 | 7.7 | 4.4 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 12.1 | 26.1 | 29.6 | 17.1 | 15.0 | 100 |
|  |  | Tertiary-type B education | 5.8 | 11.8 | 25.4 | 32.8 | 24.2 | 100 |
|  |  | Tertiary-type A and advanced research programmes | 4.3 | 9.6 | 27.8 | 31.0 | 27.2 | 100 |
| United Kingdom 2005 |  | Below upper secondary | 34.9 | 46.0 | 14.3 | 3.4 | 1.4 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 20.0 | 38.8 | 23.9 | 10.5 | 6.9 | 100 |
|  |  | Tertiary-type B education | 10.3 | 28.0 | 28.8 | 20.4 | 12.5 | 100 |
|  |  | Tertiary-type A and advanced research programmes | 6.3 | 15.4 | 23.4 | 25.2 | 29.7 | 100 |
|  |  | All levels of education | 17.3 | 33.1 | 23.3 | 14.1 | 12.2 | 100 |
| United States | 2005 | Below upper secondary | 41.7 | 40.4 | 12.2 | 3.9 | 1.8 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 23.5 | 36.2 | 21.3 | 11.3 | 7.8 | 100 |
|  |  | Tertiary-type B education | 16.4 | 31.0 | 25.2 | 16.7 | 10.7 | 100 |
|  |  | Tertiary-type A and advanced research programmes | 11.4 | 19.2 | 21.4 | 18.3 | 29.7 | 100 |
|  |  | All levels of education | 20.3 | 29.9 | 20.7 | 13.5 | 15.7 | 100 |
| Israel | 2005 | Below upper secondary | 22.4 | 54.4 | 16.4 | 3.7 | 3.1 | 100 |
|  |  | Upper secondary and post-secondary non-tertiary | 16.7 | 43.1 | 22.6 | 8.7 | 9.0 | 100 |
|  |  | Tertiary-type B education | 16.3 | 36.6 | 23.0 | 10.3 | 13.8 | 100 |
|  |  | Tertiary-type A and advanced research programmes | 10.5 | 24.9 | 20.5 | 13.1 | 31.1 | 100 |
|  |  | All levels of education | 14.6 | 35.4 | 21.4 | 10.4 | 18.2 | 100 |

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.


Table A9．5．
Private internal rates of return for an individual obtaining an upper secondary or post－secondary non－tertiary education，ISCED 3／4（2003）
Assuming that all individual after lower secondary level of education will receive the minimum wage

|  |  | Rate of return when the individual immediately acquires the next higher level of education |  | Rate of return when the individual，at age 40， begins the next higher level of education in full time studies，and the individual bears： |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Direct costs and foregone earnings | No direct costs but foregone earnings |  |
|  |  | Males \％ | Females \％ | Males \％ | Females \％ | Males \％ | Females \％ |
| $\begin{aligned} & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 8 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ | Belgium |  |  | 14.8 | 11.6 | 9.0 | 24.4 | 9.3 | 25.8 |
|  | Denmark | 16.2 | 12.7 | 12.8 | 12.9 | 13.0 | 13.1 |
|  | Finland | 17.3 | 11.6 | －0．5 | 2.6 | －0．5 | 2.7 |
|  | Hungary | 12.0 | 13.4 | 11.4 | 13.7 | 11.7 | 14.1 |
|  | Korea | 14.0 | 8.6 | 13.2 | 12.2 | 13.6 | 13.1 |
|  | New Zealand | 14.1 | 14.9 | 10.3 | 7.3 | 10.7 | 7.8 |
|  | Norway | 9.0 | 7.3 | 9.3 | 10.8 | 9.7 | 11.9 |
|  | Sweden | 18.7 | 13.1 | 7.7 | 5.4 | 7.7 | 5.4 |
|  | Switzerland | 7.0 | 4.6 | 10.2 | 10.2 | 12.1 | 15.6 |
|  | United Kingdom | 21.3 | 19.2 | 8.2 | 9.0 | 8.6 | 9.8 |
|  | United States | 23.9 | 19.7 | 20.9 | 18.7 | 21.4 | 19.3 |

Note：Negative benefits occur when excessively high forgone earnings cause excessively low estimates．
Source：OECD．See Annex 3 for notes（www．oecd．org／edu／eag2007）．
StatLink 武形的 http：／／dx．doi．org／10．1787／068170623457

Table A9．6．
Private internal rates of return for an individual obtaining a university－level degree，ISCED 5／6（2003）

|  |  | Rate of return when the individual immediately acquires the next higher level of education |  | Rate of return when the individual，at age 40， begins the next higher level of education in full time studies，and the individual bears： |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Direct costs and foregone earnings | No direct costs but foregone earnings |  |
|  |  | Males \％ | Females \％ | Males \％ | Females \％ | Males \％ | Females \％ |
| 4 | Belgium |  |  | 10.7 | 15.2 | 20.0 | 28.2 | 21.1 | 32.2 |
| ， | Denmark | 8.3 | 8.1 | 12.4 | 10.2 | 12.5 | 10.5 |
| 8 | Finland | 16.7 | 16.0 | 16.2 | 13.2 | 16.4 | 13.4 |
| 苟 | Hungary | 22.6 | 15.0 | 25.1 | 19.4 | 27.8 | 22.0 |
|  | Korea | 12.2 | 14.9 | 15.0 | 27.7 | 15.9 | 31.1 |
|  | New Zealand | 9.3 | 12.9 | 6.5 | 7.5 | 7.2 | 8.8 |
|  | Norway | 12.1 | 15.7 | 15.6 | 15.9 | 15.8 | 16.2 |
|  | Sweden | 8.9 | 8.2 | 10.4 | 8.2 | 10.8 | 8.7 |
|  | Switzerland | 10.0 | 9.8 | 10.9 | 20.6 | 11.3 | 22.2 |
|  | United Kingdom | 16.8 | 19.6 | 11.4 | 14.9 | 12.5 | 16.8 |
|  | United States | 14.3 | 13.1 | 12.9 | 9.7 | 15.1 | 13.0 |

[^25]Table A9.7
Public internal rates of return for an individual obtaining an upper secondary or post-secondary non-tertiary education, ISCED 3/4 (2003)
Assuming that all individual after lower secondary level of education will receive the minimum wage


Note: Negative benefits occur when excessively high forgone earnings cause excessively low estimates.
Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).


Table A9.8
Public internal rates of return for an individual obtaining a university-level degree, ISCED 5/6 (2003)

|  |  | Rate of return when the individual immediately acquires the next higher level of education |  | Rate of return when the individual, at age 40, begins the next higher level of education in full time studies, and the individual bears: |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Direct costs and foregone earnings | No direct costs <br> but foregone earnings |  |
|  |  | Males \% | Females \% | Males \% | Females \% | Males \% | Females \% |
| $\begin{aligned} & \text { y } \\ & 0 \\ & E \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ | Belgium |  |  | 12.2 | 17.9 | 10.6 | 9.4 | 10.3 | 9.0 |
|  | Denmark | 7.8 | $6.9$ | 3.4 | 1.0 | 3.3 | 0.9 |
|  | Finland | 13.6 | 11.3 | 10.7 | 8.7 | 10.6 | 8.6 |
|  | Hungary | 18.8 | 13.1 | 14.8 | 10.3 | 13.6 | 9.2 |
|  | Korea | 14.2 | 16.8 | 7.4 | 17.2 | 5.9 | 13.1 |
|  | New Zealand | 9.9 | 9.9 | 2.4 | 2.1 | 1.7 | 1.2 |
|  | Norway | 9.5 | 9.9 | 4.3 | 4.5 | 4.3 | 4.5 |
|  | Sweden | 7.5 | 6.3 | 3.6 | 1.8 | 3.4 | 1.6 |
|  | Switzerland | 6.3 | 5.8 | -0.1 | -0.7 | -0.2 | -0.9 |
|  | United Kingdom | 13.7 | 16.1 | 6.4 | 8.4 | 5.6 | 7.1 |
|  | United States | 14.1 | 13.0 | 9.6 | 6.0 | 7.3 | 3.2 |

[^26]
## Chapter <br> B <br> Financial and Human Resources Invested In Education <br> 

## Classification of educational expenditure

Educational expenditure in this chapter are classified through three dimensions:

- The first dimension - represented by the horizontal axis in the diagram below relates to the location where spending occurs. Spending on schools and universities, education ministries and other agencies directly involved in providing and supporting education is one component of this dimension. Spending on education outside these institutions is another.
- The second dimension - represented by the vertical axis in the diagram below classifies the goods and services that are purchased. Not all expenditure on educational institutions can be classified as direct educational or instructional expenditure. Educational institutions in many OECD countries offer various ancillary services - such as meals, transports, housing, etc. - in addition to teaching services to support students and their families. At the tertiary level spending on research and development can be significant. Not all spending on educational goods and services occurs within educational institutions. For example, families may purchase textbooks and materials themselves or seek private tutoring for their children.
- The third dimension - represented by the colours in the diagram below distinguishes among the sources from which funding originates. These include the public sector and international agencies (indicated by the light blue colour), and households and other private entities (indicated by the medium-blue colour). Where private expenditure on education is subsidised by public funds, this is indicated by cells in the dark blue colour.

| Public sources of | of funds $\quad \square$ Private sources of funds | Private funds publicly subsidised |
| :---: | :---: | :---: |
|  | Spending on educational institutions <br> (e.g. schools, universities, educational administration and student welfare services) | Spending on education outside educational institutions <br> (e.g. private purchases of educational goods and services, including private tutoring) |
| Spending on educational core services | e.g. public spending on instructional services in educational institutions | e.g. subsidised private spending on books |
|  | e.g. subsidised private spending on instructional services in educational institutions | e.g. private spending on books and other school materials or private tutoring |
|  | e.g. private spending on tuition fees |  |
| Spending on research and development | e.g. public spending on university research |  |
|  | e.g. funds from private industry for research and development in educational institutions |  |
| Spending on educational services other than instruction | e.g. public spending on ancillary services such as meals, transport to schools, or housing on the campus | e.g. subsidised private spending on student living costs or reduced prices for transport |
|  | e.g. private spending on fees for ancillary services | e.g. private spending on student living costs or transport |

## Coverage diagrams

For Indicators B1, B2 and B3


For Indicators B4 and B5


For Indicator B6


## HOW MUCH IS SPENT PER STUDENT?

This indicator provides an assessment of the investment made in each student. Expenditure per student is largely influenced by teacher salaries (see Indicators B6 and D3), pension systems, instructional and teaching hours (see Indicators D1 and D4), teaching materials and facilities, the programme orientation provided to pupils/students (see Indicator C2) and the number of students enrolled in the education system (see Indicator C1). Policies put in place to attract new teachers or to reduce average class size or staffing patterns (see Indicator D2) have also contributed to changes over the time in expenditure per student.
$\underline{\text { Key results }}$

## Chart B1.1. Annual expenditure on educational institutions per student in primary through tertiary education (2004)

Expenditure on educational institutions per student gives a measure of unit costs in formal education. This chart expresses annual expenditure on educational institutions per student in equivalent USD converted using purchasing power parities, based on full-time equivalents.


#### Abstract

OECD countries as a whole spend USD 7572 per student annually between primary and tertiary education, that is - USD 5331 per primary student, USD 7163 per secondary student and USD 14027 per tertiary student, but these averages mask a broad range of expenditure across countries. As represented by the simple average across all OECD countries, countries spend twice as much per student at the tertiary level than at the primary level.


Expenditure per student


1. Public institutions only.

Countries are ranked in descending order of expenditure on educational institutions per student.
Source: OECD. Tables B1.1a. See Annex 3 for notes (www.oecd.org/edu/eag2007).


## Other highlights of this indicator

- Excluding R\&D activities and ancillary services, expenditure on educational core services in tertiary institutions represents on average USD 7664 and ranges from USD 4500 or below in Greece, Italy, Poland and Turkey to more than USD 9000 in Australia, Austria, Denmark, Norway, Switzerland and the United States.
- OECD countries spend on average USD 81485 per student over the theoretical duration of primary and secondary studies. The cumulative expenditure for each primary and secondary student ranges from less than USD 40000 in Mexico, Poland, the Slovak Republic and Turkey, and the partner economies Brazil, Chile, Estonia and the Russian Federation, to USD 100000 or more in Austria, Denmark, Iceland, Luxembourg, Norway, Switzerland and the United States.
- Lower unit expenditure does not necessarily lead to lower achievement and it would be misleading to equate lower unit expenditure generally with lower quality of educational services. For example, the cumulative expenditure of Korea and the Netherlands is below the OECD average and yet both are among the best-performing countries in the PISA 2003 survey.
- Countries with low levels of expenditure per student can nevertheless show distributions of investment relative to GDP per capita similar to those countries with high levels of spending per student. For example, Hungary, Korea, Poland and Portugal, and the partner economy Estonia - countries with expenditure per student and GDP per capita below the OECD average at primary, secondary and post-secondary non-tertiary level of education - spend a higher proportion of money per student relative to GDP per capita than the OECD average.
- Expenditure on education tends to rise over time in real terms, as teachers' pay (the main component of costs) rises in line with general earnings. On the one hand, rising unit costs that are not paralleled by increasing outcomes raise the spectre of falling productivity levels in education. This differs considerably across educational sectors. Expenditure per student at primary, secondary and postsecondary non-tertiary levels increased by $50 \%$ or more between 1995 and 2004 in Greece, Hungary, Ireland, Poland, Portugal, the Slovak Republic and Turkey, and the partner economy Chile. On the other hand, spending per student at the tertiary level has in some cases fallen, as expenditure does not keep up with expanding student numbers.


## Policy context

## Annual and cumulative expenditure on education per student in absolute terms and relative to GDP per capita

Effective schools require the right combination of trained and talented personnel, adequate facilities, and motivated students ready to learn. The demand for high-quality education, which can translate into higher costs per student, must be balanced against placing undue burden on taxpayers.

As a result, the question of whether the resources devoted to education yield adequate returns to the investments made figures prominently in the public debate. Although it is difficult to assess the optimal volume of resources required to prepare each student for life and work in modern societies, international comparisons of spending on education per student can provide a starting point for evaluating the effectiveness of different models of educational provision.

## Trends in the development of expenditure on education per student

Policy makers must balance the importance of improving the quality of educational services with the desirability of expanding access to educational opportunities, notably at the tertiary level. The comparative review of how trends in educational expenditure per student have evolved shows that in many OECD countries the expansion of enrolments, particularly in tertiary education, has not always been paralleled by changes in educational investment.

In addition, decisions on the allocation of funds among the various levels of education are also important. For example, some OECD countries emphasise broad access to higher education and some invest in near-universal education for children as young as 3 or 4 years old.

## Evidence and explanations

## What this indicator covers and what it does not cover

The indicator shows direct public and private expenditure on educational institutions in relation to the number of full-time equivalent students enrolled in these institutions.

Public subsidies for students' living expenses have been excluded to ensure international comparability of the data. Expenditure data for students in private educational institutions are not available for certain OECD countries, and some other countries do not provide complete data on independent private institutions. Where this is the case, only the expenditure on public and government-dependent private institutions has been taken into account. Note that variation in expenditure on education per student may reflect not only variation in the material resources provided to students (e.g. variations in the ratio of students to teaching staff) but also variation in relative salary and price levels.

At the primary and secondary levels, educational expenditure is dominated by spending on instructional services; at the tertiary level, other services - particularly those related to R\&D activities or ancillary services - can account for a significant proportion of educational spending. Indicator B6 provides further information on how spending is distributed by different types of services provided.

Chart B1．2．Annual expenditure on educational institutions per student for all services， by level of education（2004）
In equivalent USD converted using PPPs，based on full－time equivalents


Expenditure per student


Expenditure per student
（equivalent USD converted using PPPs）


1．Public institutions only．
Countries are ranked in descending order of expenditure per student in primary education．
Source：OECD．Table B1．1a．See Annex 3 for notes（www．oecd．org／edu／eag2007）．
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## Expenditure on education per student in equivalent USD

Annual expenditure per student on educational institutions from primary through tertiary education provides an assessment of the investment made in each student. OECD countries as a whole spend on average USD 7572 per student annually for students enrolled in primary through tertiary education. In 11 out of 34 OECD countries and partner economies, spending on education falls between USD 6000 and 8000 per student. Spending on education at these levels ranges from USD 4000 per student or less in Mexico, Poland, the Slovak Republic and Turkey, and the partner economies Brazil, Chile, Estonia and the Russian Federation, to more than USD 9000 per student in Austria, Denmark, Norway, Sweden, Switzerland and the United States (Table B1.1a). The drivers of expenditure per student vary across countries: among the five countries with the highest expenditure per student enrolled in primary through tertiary education, Switzerland is one of the countries with the highest teachers' salaries at the secondary level (see Indicator D3), the United States is one of the countries with the highest level of private expenditure at tertiary level of education whereas Austria, Denmark and Norway are among the countries with the lowest student to teaching staff ratio (see Indicator D2).

Even if overall spending per student is similar in some OECD countries, the ways in which resources are allocated across the different levels of education vary widely. OECD countries as a whole spend USD 5331 per student at the primary level, USD 7163 per student at the secondary level and USD 14027 per student at the tertiary level. At the tertiary level, these totals are influenced by high expenditure in a few large OECD countries, most notably the United States. Spending on education per student in a typical OECD country (as represented by the simple mean across all OECD countries) amounts to USD 5832 at the primary level, USD 7276 at the secondary level and USD 11100 at the tertiary level (Table B1.1a and Chart B1.2).

These averages mask a broad range of expenditure on education per student across OECD countries and partner economies. At the primary level, expenditure on educational institutions ranges from less than USD 1200 per student in Turkey and the partner economy Brazil to USD 13458 per student in Luxembourg. Differences among OECD countries are even greater at the secondary level, where spending on education per student varies by a factor of 15, from USD 1033 in Brazil to USD 17876 in Luxembourg. Expenditure on education per tertiary student ranges from USD 2562 in the Russian Federation to more than USD 21000 in Switzerland and the United States (Table B1.1a and Chart B1.2).

These comparisons are based on purchasing power parities for GDP, not on market exchange rates. They therefore reflect the amount of a national currency required to produce the same basket of goods and services in a given country as that produced by the USD in the United States.

## Expenditure on educational core services per student

On average, OECD countries for which data are available spend USD 5745 on core educational services at primary, secondary and post secondary non-tertiary levels, which corresponds to $86 \%$ of the total expenditure per student at these levels. In 16 out of the 26 OECD countries and partner economies with available data, ancillary services provided by primary, secondary and post-secondary non-tertiary institutions account for less than $5 \%$ of the total expenditure per student. This proportion exceeds $10 \%$ of the total expenditure per student in a small group of countries including Finland, France, Hungary, the Slovak Republic and Sweden.

## Chart B1.3. Annual expenditure on educational institutions per student relative

 to GDP per capita, by service category and level of education (2004)
$\square$ Total expenditure per student
$\square$ Research and development in tertiary institutions
$\square$ Ancillary services (transport, meals, housing provided by institutions)
$\square$ Education core services


Annual expenditure on educational institutions per student relative to GDP per capita in tertiary education


[^27]More differences in expenditure per student on core educational services compared to total expenditure are observed at the tertiary level. OECD countries in which most $R \& D$ is performed by tertiary educational institutions tend to report higher expenditure per tertiary student than countries in which a large part of R\&D is performed in other public institutions or by industry. Excluding R\&D activities and ancillary services, expenditure on core educational services in tertiary institutions represents, on average, USD 7664 and ranges from USD 4500 or below in Greece, Italy, Poland and Turkey to more than USD 9000 in Australia, Austria, Denmark, Norway, Switzerland and the United States (Table B1.1b).

On average, expenditure on $\mathrm{R} \& \mathrm{D}$ and ancillary services at the tertiary level represents respectively 29 and $4 \%$ of all tertiary expenditure per student. In 8 out of 27 OECD countries and partner economies for which tertiary expenditure is available for every service category - Belgium, Finland, France, Germany, Italy, the Netherlands, Sweden and Switzerland - R\&D expenditure and ancillary services in tertiary institutions represents $35 \%$ or more of total tertiary expenditure per student. On a per student basis this can translate into significant amounts, as in Finland, Germany, the Netherlands, Norway, Sweden, Switzerland and the United States, expenditure for R\&D and ancillary services in tertiary institutions amounts to more than USD 4500 per student (Chart B1.3 and Table B1.1b).

## Differences in educational expenditure per student between levels of education

Expenditure on education per student exhibits a common pattern throughout OECD countries: in each OECD country, spending rises sharply from primary to tertiary education. This pattern can be understood by looking at the main determinants of expenditure, particularly the location and mode of educational provision. The vast majority of education still takes place in traditional school settings with (generally) similar organisation, curriculum, teaching style and management. These shared features are likely to lead to similar patterns of unit expenditure.

Comparisons of the distribution of expenditure between levels of education indicate the relative emphasis placed on education at different levels in various OECD countries, as well as of the relative costs of providing education at those levels.

Although expenditure on education per student rises with the level of education (from primary to tertiary) in almost all OECD countries and partner economies, the relative sizes of the differentials vary markedly among countries (Chart B1.4). At the secondary level, expenditure on education per student is, on average, 1.2 times that at the primary level, and the difference exceeds 1.5 in the Czech Republic, France, Germany, Korea and Turkey. These five OECD countries have similar patterns with a significant increase of the number of instructional hours received by the students between primary and secondary education combined to a decrease compared to the OECD average in the number of teaching hours given by teachers between these two levels of education (see Indicators D1 and D4).

OECD countries spend, on average, 2.0 times as much on education per student at the tertiary level than at the primary level, but spending patterns vary widely among countries. For example, whereas Greece, Iceland, Italy and Poland only spend between 1.1 and 1.5 times as much on a student in tertiary education as on a student in primary education, Mexico, the Slovak Republic and Turkey, and the partner economies Brazil and Chile, spend more than 3.0 times on a student at the tertiary level (Chart B1.4).

Chart B1.4. Expenditure on educational institutions per student at various levels of education for all services relative to primary education (2004)

Primary education $=100$


Note: A ratio of 300 for tertiary education means that expenditure on educational institutions per tertiary student is three times the expenditure on educational institutions per primary student. A ratio of 50 for pre-primary education means that expenditure on educational institutions per pre-primary student is half the expenditure on educational institutions per primary student.

1. Public institutions only.
2. Some levels of education are included with others. Refer to "x" code in Table B1.1a for details.

Countries are ranked in descending order of expenditure on educational institutions per student in tertiary education relative to primary education.
Source: OECD. Table B1.1a. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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## Distribution of expenditure on educational institutions relative to number of students enrolled

The money invested in the education systems of OECD countries can be compared to the proportion of students enrolled at each level of education. Table B1.2 shows the relationship between the two and analyses the different strategies put in place by countries to allocate the expenditure between the levels of education.

On average among the 26 OECD countries for which data are available, two-thirds of all expenditure on educational institutions is allocated to primary, secondary and post-secondary non-tertiary education while around three-quarters of students are enrolled at this level of education. The difference between the two figures exceeds 10 percentage points in Hungary, Japan, Mexico, the Slovak Republic and the United States, and the partner economies Brazil, Chile and Israel (Table B1.2).

Compared to primary, secondary and post-secondary non-tertiary education, there are significant differences between the proportion of money invested and the proportion of students enrolled in
tertiary education. On average among the 26 OECD countries for which data are available, $24 \%$ of all expenditure on educational institutions is allocated to tertiary education, whereas only $15 \%$ of students are enrolled in tertiary education. The difference between the two proportions in tertiary education ranges from below 7 percentage points in France, Greece, Iceland, Italy, Korea, New Zealand, Poland, Portugal and the United Kingdom, and the partner economies Estonia and Slovenia, to more than 14 percentage points in the United States, and the partner economies Brazil and Chile (Table B1.2).

## Educational expenditure per student over the theoretical duration of primary and secondary education

OECD countries spend on average USD 81485 per student over the theoretical duration of primary and secondary studies. Although the theoretical duration of primary and secondary studies is quite similar - between 12 and 13 years in 30 out of 36 OECD countries and partner economies - the cumulative expenditure per student varies considerably. The cumulative expenditure for each primary and secondary student ranges from less than USD 40000 in Mexico, Poland, the Slovak Republic and Turkey, and the partner economies Brazil, Chile, Estonia and the Russian Federation, to USD 100000 or more in Austria, Denmark, Iceland, Luxembourg, Norway, Switzerland and the United States (Table B1.3a and Chart B1.5a).

Lower unit expenditure does not necessarily produce lower achievement and it would be misleading to equate lower unit expenditure generally with lower quality of educational services. Cumulative spending per student between primary and secondary education is moderate in Korea and the Netherlands and yet both were among the best-performing countries in PISA 2003 survey. In contrast, spending per student is USD 100000 or more in Italy and the United States, while both performed below average in the PISA 2003 survey.

## Educational expenditure per student over the average duration of tertiary studies

Both the typical duration and the intensity of tertiary education vary among OECD countries. Therefore, the differences among countries in annual expenditure on educational services per student (as shown in Chart B1.2) do not necessarily reflect the variation in the total cost of educating the typical tertiary student.

Today, students can choose from a range of institutions and enrolment options to find the best fit for their degree objectives, abilities and personal interests. Many students enrol on a part-time basis while others work while studying or attend more than one institution before graduating. These varying enrolment patterns can affect the interpretation of expenditure on education per student.

In particular, comparatively low annual expenditure on education per student can result in comparatively high overall costs of tertiary education if the typical duration of tertiary studies is long. Chart B1.5b shows the average expenditure incurred per student throughout the course of tertiary studies. The figures account for all students for whom expenditure is incurred, including those who do not finish their studies. Although the calculations are based on a number of simplified assumptions and therefore should be treated with some caution (see Annex 3 at www.oecd.org/edu/eag2007), some striking shifts in the rank order of OECD countries and partner economies between the annual and aggregate expenditure can be noted.

For example, annual spending per tertiary student in Japan is about the same as in Germany: USD 12193 in Japan compared with USD 12255 in Germany (Table B1.1a). But because of differences in the tertiary degree structure (see Indicator A2), the average duration of tertiary studies is a little bit more than one year longer in Germany than in Japan (5.4 years in Germany, compared with 4.1 years in Japan). As a consequence, the cumulative expenditure for each tertiary student is almost USD 15000 lower in Japan than in Germany: USD 49624 compared with USD 65733 (Chart B1.5b and Table B1.3b).

The total cost of tertiary-type A studies in Switzerland (USD 127568 ) is more than twice as high as in the other reporting countries, except Austria, Germany and the Netherlands (Table B1.3b). These differences must, of course, be interpreted in light of differences in national degree structures, as well as possible differences among OECD countries in the academic level of the qualifications of students leaving university. While similar trends are observed in tertiary-type B studies, the total cost of these studies tends to be much lower than those of tertiary-type A programmes, largely because of their shorter duration.

## Chart B1.5a. Cumulative expenditure on educational institutions per student over the theoretical duration of primary and secondary studies (2004)

Annual expenditure on educational institutions per student multiplied by the theoretical duration of studies, in equivalent USD converted using PPPs

|  | ll secondary education |
| :--- | :--- |
|  | $\square$ Al |
|  | $\square$ Upper secondary education |
|  | $\square$ Lower secondary education |
| In equivalent USD |  |
| converted using PPPs | $\square$ Pimary education |

250000


[^28]
## Chart B1.5b. Cumulative expenditure on educational institutions per student over the average duration of tertiary studies (2004)

Annual expenditure on educational institutions per student multiplied by the average duration of studies, in equivalent USD converted using PPPs


Note: Each segment of the bar represents the annual expenditure on educational institutions per student.The number of segments represents the number of years a student remains on average in tertiary education.

1. Public institutions only.
2. Tertiary-type A and advanced research programmes only.

Countries are ranked in descending order of the total expenditure on educational institutions per student over the average duration of tertiary studies.
Source: OECD. Table B1.3b. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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## Educational expenditure per student in relation to GDP per capita

Expenditure on education per student relative to GDP per capita is a unit spending measure that takes OECD countries' relative wealth into account. Since education is universal at lower levels, spending on education per student at the lower levels of education relative to GDP per capita can be interpreted as the resources spent on young people relative to a country's ability to pay. At higher levels of education, this measure is affected by a combination of national income, spending and enrolment rates. At the tertiary level, for example, OECD countries can be relatively high on this measure if a large proportion of their wealth is spent on educating a relatively small number of students.

The relationship between GDP per capita and expenditure per student is complex. Chart B1.6 shows the co-existence of two different relationships between two distinct groups of countries (see the ovals in Chart B1.6). Countries with a GDP per capita equivalent to less than USD 27500 demonstrate a clear positive relationship between spending on education per student and GDP per capita at primary and secondary levels of education (the Czech Republic, Hungary, Korea, Mexico, New Zealand, Poland, Portugal, the Slovak Republic, Spain andTurkey, and the partner economies Brazil, Chile, Estonia, Israel, the Russian Federation and Slovenia). Poorer OECD countries tend to spend less per student than richer OECD countries.

## Chart B1.6. Annual expenditure on educational institutions per student relative to GDP per capita (2004)

In equivalent USD converted using PPPs, by level of education

(in equivalent USD converted using PPPs)


Expenditure per student


Note: Please refer to the Reader's Guide for the list of country codes used in this chart.
Source: OECD. Tables B1.1a and B1.4 and Annex 2. See Annex 3 for notes (www.oecd.org/edu/eag2007).
StatLink ग्ञाst http://dx.doi.org/10.1787/068176572003

By contrast, there is a considerable variation in spending on education per student among OECD countries with a GDP per capita greater than USD 27500 (see the ovals in Chart B1.6). Finland, France and Japan, for example, are countries with similar levels of GDP per capita that spend very different proportions of their GDP per capita on both the secondary and tertiary levels of education. Thus, the proportion of GDP per capita spent per secondary student in Finland and Japan at 25 and $26 \%$, respectively, are at the level of the OECD average, while for France (at $30 \%$ ) the proportion is above average. However, France spends $37 \%$ of GDP per capita per tertiary student, whereas Finland and Japan spend both $42 \%$, (Table B1.4 and Chart B1.3).

Expenditure on education per student averages $20 \%$ of GDP per capita at the primary level, $25 \%$ at the secondary level and $40 \%$ at the tertiary level (Table B1.4). Countries with low levels of expenditure per student can nevertheless show distributions of investment relative to GDP per capita which are similar to countries with a high level of spending per student. For example, Hungary, Korea, Poland and Portugal and the partner economy Estonia - countries with expenditure per student and GDP per capita below the OECD average at primary, secondary and post-secondary non-tertiary level of education - spend more per student relative to GDP per capita than the OECD average. Similarly, Mexico, Sweden, Turkey and the United States and the partner economy Chile spend more than $50 \%$ of GDP per capita on each tertiary-level student; this is among the highest proportions after Switzerland, which spend $63 \%$ of GDP per capita on each tertiary-level student. Brazil has the highest proportion, with $100 \%$ of GDP per capita spent per each tertiary-level student. However, this high level of expenditure is allocated to a small number of students because only $3 \%$ of the students enrolled in all levels of education combined are enrolled at the tertiary level in Brazil (Tables B1.2 and B1.4 and Chart B1.3).

## Change in expenditure on education per student between 1995 and 2004

The number of young people in a population influences both the enrolment rate and the amount of resources and organisational effort which a country must invest in its education system. The size of the youth population in a given country shapes the potential demand for initial education and training. The higher the number of young people, the greater the potential demand for educational services. Table B1.5 and Chart B1.7 show, in absolute terms and at 2004 constant prices, the effects of changes in enrolment and total expenditure between 1995 and 2004 on educational expenditure per student.

Expenditure per primary, secondary and post-secondary non-tertiary student increased in every country between 1995 and 2004. In 18 out of the 25 OECD countries and partner economies for which data are available, changes exceed 20\% between 1995 and 2004 and this increase is of $50 \%$ or more in a group of countries including Greece, Hungary, Ireland, Poland, Portugal, the Slovak Republic and Turkey, and the partner economy Chile. All the countries with the highest increases present similar patterns with a level of expenditure per primary, secondary and postsecondary non-tertiary student below the OECD average in 2004 combined for all of them (except Turkey and the partner economy Chile) to a decrease in the number of students enrolled in primary, secondary and post-secondary non-tertiary education between 1995 and 2004. The only countries where the increase in expenditure on education per primary, secondary and postsecondary non-tertiary student is $10 \%$ or below for the same period are Germany, Italy, Norway and Switzerland, and the partner economy Israel (Table B1.5 and Chart B1.7).

## Chart B1.7. Changes in the number of students as well as changes in expenditure on educational institutions per student, by level of education $(1995,2004)$

Index of change between 1995 and 2004 (1995=100, 2004 constant prices )


Although institutional arrangements are often slow in adapting to changing demographic conditions, changes in enrolments do not seem to have been the main factor driving changes in expenditure per primary, secondary and post-secondary non-tertiary student. The Czech Republic, Greece, Hungary, Japan, Poland, Portugal and Spain are exceptions to this pattern, where a drop of more than $10 \%$ in enrolments contributed to a significant increase in spending on education per student. In the case of Japan and Spain, the enrolment decline was concomitant with a slight rise in expenditure on education; in Greece, Poland and Portugal, it came at the same time as a sharp spending increase (Table B1.5 and Chart B1.7).

Other patterns are found in Finland, Mexico, Norway, Sweden, Turkey and the United Kingdom, and the partner economies Brazil, Chile and Israel: the nine countries with the highest percent increase in the number of primary, secondary and post-secondary non-tertiary students between 1995 and 2004. In Finland, Mexico, Norway, Sweden, Turkey and the United Kingdom, and the partner economies Brazil and Chile, increases in expenditure outpaced rising enrolments, leading to an increase in expenditure per student whereas in the partner economy Israel, an increase in student numbers was counterbalanced by a similar increase in educational spending (Table B1.5 and Chart B1.7).

The pattern is different at the tertiary level of education. Out of the 26 OECD countries and partner economies for which data are available, the Czech Republic, Hungary, Poland, Portugal, Sweden and the United Kingdom, and in the partner economies Brazil and Israel show expenditure on tertiary education per student declining between 1995 and 2004. In all of these countries, this decline was mainly the result of a rapid increase ( $30 \%$ or more) in the number of tertiary students during the same period (Chart B1.7). However, expenditure per student at the tertiary level rose significantly in Greece, Ireland, Mexico, the Slovak Republic and Switzerland, and the partner economy Chile, despite a significant growth in enrolment of 107, 37, 53, 90, 31 and $92 \%$, respectively. Austria, Denmark, Germany, Spain and Turkey were the only countries in which the number of tertiary students increased by less than 10\% (Table B1.5 and Chart B1.7).

## Definitions and methodologies

Data refer to the financial year 2004 and are based on the UOE data collection on education statistics administered by the OECD in 2006 (for details see Annex 3 at www.oecd.org/edu/ eag2007). Expenditure on education per student at a particular level of education is calculated by dividing the total expenditure on educational institutions at that level by the corresponding full-time equivalent enrolment. Only those educational institutions and programmes for which both enrolment and expenditure data are available are taken into account. Expenditure in national currency is converted into equivalent USD by dividing the national currency figure by the purchasing power parity (PPP) index for GDP. The PPP exchange rate is used because the market exchange rate is affected by many factors (interest rates, trade policies, expectations of economic growth, etc.) that have little to do with current relative domestic purchasing power in different OECD countries (Annex 2 gives further details).

The OECD average is calculated as the simple average over all OECD countries for which data are available. The OECD total reflects the value of the indicator if the OECD region is considered as a whole (see the Reader's Guide for details).

Table B1.5 shows the changes in expenditure on educational institutions per student between the financial years 1995 and 2004. OECD countries were asked to collect the 1995 data according to the definitions and the coverage of UOE 2006 data collection. All expenditure data, as well as the GDP for 1995, are adjusted to 2004 prices using the GDP price deflator.

Expenditure on education per student relative to GDP per capita is calculated by expressing expenditure on education per student in units of national currency as a percentage of GDP per capita, also in national currency. In cases where the educational expenditure data and the GDP data pertain to different reference periods, the expenditure data are adjusted to the same reference period as the GDP data, using inflation rates for the OECD country in question (see Annex 2).

Expected expenditure over the average duration of tertiary studies (Table B1.3b) is calculated by multiplying current annual expenditure by the typical duration of tertiary studies. The methodology used for the estimation of the typical duration of tertiary studies is described in Annex 3 (www.oecd.org/edu/eag2007). For the estimation of the duration of tertiary education, data are based on a special survey carried out in OECD countries in 2005.

The ranking of OECD countries by annual expenditure on educational services per student is affected by differences in how countries define full-time, part-time and full-time equivalent enrolment. Some OECD countries count every participant at the tertiary level as a full-time student while others determine a student's intensity of participation by the credits which he or she obtains for successful completion of specific course units during a specified reference period. OECD countries that can accurately account for part-time enrolment will have higher expenditure per full-time equivalent student than OECD countries that cannot differentiate between different modes of student attendance.

Note that data appearing in earlier editions of this publication may not always be comparable to data shown in the 2007 edition due to changes in definitions and coverage that were made as a result of the OECD expenditure comparability study (see Annex 3 at www.oecd.org/edu/eag2007 for details on changes).

## Further references

The following additional material relevant to this indicator is available on line at:
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- Table B1.1c Annual expenditure on educational institutions per student for core services (2004)

Table B1.1a.
Annual expenditure on educational institutions per student for all services (2004)
In equivalent USD converted using PPPs for GDP, by level of education, based on full-time equivalents

|  |  | Pre-primaryeducation(for children3 yearsand older) | Primary education | Secondary education |  |  | Post-secondarynon-tertiaryeducation | Tertiary education (including R\&D activities) |  |  | All tertiary education excluding R\&D activities | Primary to tertiary education |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) | (10) | (11) |
|  | Australia | m | 5776 | 7747 | 8853 | 8160 | 7969 | 8425 | 15000 | 14036 | 10250 | 8053 |
|  | Austria | 6106 | 7669 | 8969 | 9962 | 9446 | x(4) | 10072 | 14281 | 13959 | 9595 | 9803 |
|  | Belgium | 4915 | 6636 | x(5) | x(5) | 7751 | $\mathrm{x}(5)$ | x (9) | x (9) | 11842 | 7920 | 8019 |
|  | Canada | m | m | m | m | m | m | m | m | m | m | m |
|  | Czech Republic | 3178 | 2791 | 4769 | 4790 | 4779 | 2191 | 3273 | 7142 | 6752 | 5711 | 4484 |
|  | Denmark | 5323 | 8081 | 8224 | 9466 | 8849 | $\mathrm{x}(4,9)$ | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | 15225 | 11387 | 9766 |
|  | Finland | 4282 | 5581 | 8918 | 6555 | 7441 | x(5) | 8729 | 12507 | 12505 | 7697 | 7798 |
|  | France | 4938 | 5082 | 7837 | 9883 | 8737 | 4081 | 9113 | 11195 | 10668 | 7372 | 7880 |
|  | Germany | 5489 | 4948 | 6082 | 10459 | 7576 | 10573 | 6413 | 13218 | 12255 | 7724 | 7802 |
|  | Greece | x (2) | 4595 | x(5) | x(5) | 5213 | 5688 | 2549 | 7199 | 5593 | 4521 | 5135 |
|  | Hungary ${ }^{1}$ | 4231 | 3841 | 3433 | 3968 | 3692 | 6351 | 5089 | 7198 | 7095 | 5607 | 4326 |
|  | Iceland | 6114 | 8434 | 8284 | 7330 | 7721 | $\mathrm{x}(4,9)$ | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | 8881 | m | 8264 |
|  | Ireland | 4948 | 5422 | 6943 | 7309 | 7110 | 5169 | $\mathrm{x}(9)$ | x (9) | 10211 | 7445 | 6713 |
|  | Italy ${ }^{1}$ | 5971 | 7390 | 7657 | 7971 | 7843 | m | 8378 | 7716 | 7723 | 4812 | 7723 |
|  | Japan | 3945 | 6551 | 7325 | 7883 | 7615 | $\mathrm{x}(4,9)$ | 7619 | 13777 | 12193 | m | 8148 |
|  | Korea | 2520 | 4490 | 6057 | 7485 | 6761 | a | 4263 | 8600 | 7068 | 6154 | 5994 |
|  | Luxembourg ${ }^{1}$ | $\mathrm{x}(2)$ | 13458 | 18036 | 17731 | 17876 | m | m | m | m | m | m |
|  | Mexico | 1794 | 1694 | 1602 | 2564 | 1922 | a | x (9) | $\mathrm{x}(9)$ | 5778 | 4834 | 2128 |
|  | Netherlands | 5807 | 6222 | 7948 | 7037 | 7541 | 6624 | a | 13846 | 13846 | 8637 | 7999 |
|  | New Zealand | 5112 | 5190 | 5334 | 7424 | 6299 | 5412 | 5791 | 9834 | 8866 | 8240 | 6298 |
|  | Norway | 4327 | 8533 | 9476 | 12498 | 11109 | x(5) | x (9) | $\mathrm{x}(9)$ | 14997 | 10449 | 10721 |
|  | Poland ${ }^{1}$ | 4045 | 3130 | 2822 | 2949 | 2889 | 3147 | 2756 | 4471 | 4412 | 3893 | 3323 |
|  | Portugal ${ }^{1}$ | 4461 | 4681 | 6359 | 5962 | 6168 | m | x(9) | x(9) | 7741 | m | 5809 |
|  | Slovak Republic | 2575 | 2073 | 2389 | 3155 | 2744 | x (4) | $\mathrm{x}(4)$ | 6535 | 6535 | 5940 | 3058 |
|  | Spain | 4617 | 4965 | x(5) | x(5) | 6701 | a | 8363 | 9582 | 9378 | 6853 | 6599 |
|  | Sweden | 4417 | 7469 | 7836 | 8218 | 8039 | 3437 | x(9) | x (9) | 16218 | 8355 | 9085 |
|  | Switzerland ${ }^{1}$ | 3581 | 8570 | 9197 | 15368 | 12176 | 8401 | 5971 | 23395 | 21966 | 12515 | 11883 |
|  | Turkey ${ }^{1}$ | m | 1120 | a | 1808 | 1808 | a | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | m | 4231 | 1527 |
|  | United Kingdom | 7924 | 5941 | $\mathrm{x}(5)$ | $\mathrm{x}(5)$ | 7090 | x (5) | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | 11484 | 8792 | 7270 |
|  | United States | 7896 | 8805 | 9490 | 10468 | 9938 | m | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | 22476 | 19842 | 12092 |
|  | OECD average | 4741 | 5832 | 6909 | 7884 | 7276 | 4315 | ~ | ~ | 11100 | 7951 | 7061 |
|  | OECD total | 5117 | 5331 | ~ | ~ | 7163 | ~ | $\sim$ | $\sim$ | 14027 | 11443 | 7572 |
|  | EU19 average | 4896 | 5788 | 7215 | 7694 | 7236 | 4726 | $\sim$ | $\sim$ | 10191 | 7192 | 6811 |
| 炭路 | Brazil ${ }^{1}$ | 1171 | 1159 | 1172 | 801 | 1033 | a | $\mathrm{x}(4)$ | 9019 | 9019 | 8903 | 1303 |
|  | Chile ${ }^{2}$ | 2460 | 2120 | 2106 | 2062 | 2077 | a | 4371 | 8090 | 6873 | m | 2864 |
|  | Estonia ${ }^{1}$ | 1186 | 2894 | 3579 | 3670 | 3623 | 3717 | 4194 | n | 4552 | m | 3402 |
|  | Israel | 4278 | 5192 | $\mathrm{x}(5)$ | x(5) | 6066 | 4272 | 8673 | 11922 | 11289 | 8771 | 6540 |
|  | Russian Fed. ${ }^{1}$ | m | x(5) | $\mathrm{x}(5)$ | x(5) | 1615 | $\mathrm{x}(5)$ | 1863 | 2840 | 2562 | m | 1775 |
|  | Slovenia ${ }^{1}$ | 6369 | $\mathrm{x}(3)$ | 7428 | 5062 | 6525 | $\mathrm{x}(4)$ | x(9) | $\mathrm{x}(9)$ | 8011 | 6866 | 6824 |

1. Public institutions only.
2. Year of reference 2005.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table B1.1b.
Annual expenditure per student on core services, ancillary services and R\&D (2004) In equivalent USD converted using PPPs for GDP, by level of education and type of service, based on full-time equivalents


[^29]Table B1.2.
Distribution of expenditure (as a percentage) on educational institutions compared to number of students enrolled at each level of education (2004)
This table shows the distribution of educational expenditure and of students across levels of education. The number of students is adjusted to the financial year, e.g. when reading the first and second columns, in the Czech Republic, $9.5 \%$ of all expenditure on educational institutions is allocated to pre-primary education whereas $13.3 \%$ of pupils/students are enrolled at this level of education.

|  | Pre-primary education (for children 3 years and older) |  | Primary, secondary and post-secondary non-tertiary education |  | All tertiary education |  | Not allocated by level |  | All levels of education |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |  |  |
|  | (1) |  | (2) |  | (3) |  | (4) |  | (5) |  |
| Australia | m | 2.9 | m | 81.5 | m | 15.5 | m | 0.1 | m | 100 |
| Austria | 8.6 | 13.2 | 68.4 | 71.9 | 22.4 | 15.0 | a | a | 100 | 100 |
| Belgium | 9.8 | 15.3 | 67.9 | 71.4 | 20.4 | 13.2 | 2.0 | n | 100 | 100 |
| Canada | m | m | m | m | m | m | m | m | m | m |
| Czech Republic | 9.5 | 13.3 | 65.7 | 72.2 | 22.1 | 14.5 | 2.7 | n | 100 | 100 |
| Denmark ${ }^{1}$ | 12.0 | 20.5 | 60.3 | 64.5 | 25.2 | 15.0 | 2.5 | n | 100 | 100 |
| Finland | 6.2 | 10.8 | 64.5 | 71.8 | 29.3 | 17.4 | n | n | 100 | 100 |
| France | 11.6 | 17.3 | 66.7 | 67.7 | 21.7 | 15.0 | n | n | 100 | 100 |
| Germany | 9.6 | 13.4 | 66.7 | 73.1 | 21.5 | 13.4 | 2.1 | 0.1 | 100 | 100 |
| Greece | $\mathrm{x}(2)$ | $\mathrm{x}(2)$ | 64.7 | 71.2 | 32.6 | 28.8 | 2.7 | n | 100 | 100 |
| Hungary ${ }^{2}$ | 15.4 | 16.4 | 60.4 | 71.0 | 19.9 | 12.7 | 4.3 | n | 100 | 100 |
| Iceland ${ }^{1}$ | 9.2 | 12.8 | 68.3 | 73.7 | 14.6 | 13.5 | 7.9 | n | 100 | 100 |
| Ireland | 0.1 | 0.1 | 74.3 | 82.6 | 25.7 | 17.3 | n | n | 100 | 100 |
| Italy ${ }^{2}$ | 9.3 | 11.7 | 71.7 | 69.6 | 19.0 | 18.7 | n | n | 100 | 100 |
| Japan ${ }^{1}$ | 4.0 | 8.4 | 61.7 | 71.9 | 27.3 | 18.6 | 6.9 | 1.1 | 100 | 100 |
| Korea | 1.9 | 4.7 | 61.3 | 67.4 | 32.2 | 27.9 | 4.5 | n | 100 | 100 |
| Luxembourg | m | m | m | m | m | m | m | m | m | m |
| Mexico | 10.3 | 12.3 | 67.0 | 80.2 | 20.1 | 7.5 | 2.6 | n | 100 | 100 |
| Netherlands | 7.4 | 9.9 | 67.5 | 76.0 | 25.1 | 14.1 | n | n | 100 | 100 |
| New Zealand | 4.8 | 6.0 | 72.8 | 79.1 | 20.9 | 14.9 | 1.5 | n | 100 | 100 |
| Norway | 4.8 | 11.5 | 68.4 | 72.2 | 23.3 | 16.0 | 3.5 | n | 100 | 100 |
| Poland ${ }^{2}$ | 11.0 | 9.2 | 66.7 | 75.4 | 22.2 | 15.3 | n | n | 100 | 100 |
| Portugal ${ }^{2}$ | 5.9 | 7.8 | 69.2 | 76.2 | 21.1 | 16.1 | 3.9 | n | 100 | 100 |
| Slovak Republic ${ }^{1}$ | 10.5 | 12.6 | 63.5 | 76.5 | 23.1 | 10.9 | 3.0 | n | 100 | 100 |
| Spain | 12.4 | 16.8 | 62.4 | 66.3 | 25.2 | 16.9 | n | n | 100 | 100 |
| Sweden | 7.8 | 14.7 | 66.2 | 71.8 | 26.1 | 13.5 | n | n | 100 | 100 |
| Switzerland ${ }^{2}$ | 3.8 | 10.6 | 69.0 | 77.8 | 25.5 | 11.6 | 1.7 | n | 100 | 100 |
| Turkey ${ }^{2}$ | m | 1.6 | m | 89.6 | m | 8.8 | n | n | m | 100 |
| United Kingdom | 6.2 | 4.3 | 75.0 | 83.5 | 18.9 | 12.2 | n | a | 100 | 100 |
| United States | 5.8 | 8.7 | 57.8 | 72.4 | 36.4 | 19.0 | n | n | 100 | 100 |
| OECD average | 7.9 | 10.6 | 66.5 | 74.2 | 23.9 | 15.5 | 1.9 | $n$ | 100 | 100 |
| Brazil ${ }^{1,2}$ | 9.0 | 9.9 | 73.7 | 87.5 | 17.2 | 2.6 | n | n | 100 | 100 |
| Chile ${ }^{3}$ | 7.6 | 8.8 | 56.8 | 76.6 | 35.5 | 14.6 | n | n | 100 | 100 |
| Estonia ${ }^{2}$ | 7.6 | 19.2 | 85.4 | 76.7 | 6.3 | 4.1 | 0.7 | n | 100 | 100 |
| Israel | 10.3 | 16.0 | 56.1 | 68.0 | 23.4 | 14.0 | 10.2 | 1.9 | 100 | 100 |
| Russian Federation ${ }^{2}$ | 15.2 | m | 56.5 | m | 18.3 | m | 10.0 | n | 100 | m |
| Slovenia ${ }^{2}$ | 9.8 | 10.4 | 68.9 | 71.6 | 21.3 | 18.0 | n | n | 100 | 100 |

1. Some levels of education are included with others. Refer to "x" code in Table B1.1a for details.
2. Public institutions only.
3. Year of reference 2005.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.


Table B1.3a.
Cumulative expenditure on educational institutions per student for all services over the theoretical duration of primary and secondary studies (2004)
In equivalent USD converted using PPPs for GDP, by level of education

|  | Average theoretical duration of primary and secondary studies (in years) |  |  |  | Cumulative expenditure per student over the theoretical duration of primary and secondary studies (in USD) |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Primary education | Lower secondary | Upper secondary education | Total primary and secondary education | Primary education | Lower secondary | Upper secondary education | All secondary education | Total primary and secondary education |
|  | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) |
| Australia | 7.0 | 4.0 | 2.0 | 13.0 | 40434 | 30988 | 17706 | 48694 | 89128 |
| Austria | 4.0 | 4.0 | 4.0 | 12.0 | 30674 | 35875 | 39848 | 75723 | 106397 |
| Belgium | 6.0 | 2.0 | 4.0 | 12.0 | 39813 | $\mathrm{x}(8)$ | $\mathrm{x}(8)$ | 46508 | 86321 |
| Canada | 6.0 | 3.0 | 3.0 | 12.0 | m | m | m | m | m |
| Czech Republic | 5.0 | 4.0 | 4.0 | 13.0 | 13957 | 19076 | 19159 | 38234 | 52191 |
| Denmark | 6.0 | 4.0 | 3.0 | 13.0 | 48485 | 32895 | 28398 | 61292 | 109778 |
| Finland | 6.0 | 3.0 | 3.0 | 12.0 | 33484 | 26753 | 19664 | 46417 | 79901 |
| France | 5.0 | 4.0 | 3.0 | 12.0 | 25410 | 31348 | 29649 | 60996 | 86406 |
| Germany | 4.0 | 6.0 | 3.0 | 13.0 | 19792 | 36491 | 31377 | 67868 | 87660 |
| Greece | 6.0 | 3.0 | 3.0 | 12.0 | 27570 | $\mathrm{x}(8)$ | $\mathrm{x}(8)$ | 31280 | 58850 |
| Hungary ${ }^{1}$ | 4.0 | 4.0 | 4.0 | 12.0 | 15365 | 13731 | 15873 | 29604 | 44969 |
| Iceland | 7.0 | 3.0 | 4.0 | 14.0 | 59041 | 24852 | 29321 | 54173 | 113214 |
| Ireland | 8.0 | 3.0 | 2.5 | 13.5 | 43378 | 20828 | 18273 | 39102 | 82479 |
| Italy ${ }^{1}$ | 5.0 | 3.0 | 5.0 | 13.0 | 36951 | 22970 | 39857 | 62827 | 99778 |
| Japan | 6.0 | 3.0 | 3.0 | 12.0 | 39308 | 21974 | 23648 | 45623 | 84931 |
| Korea | 6.0 | 3.0 | 3.0 | 12.0 | 26942 | 18171 | 22455 | 40626 | 67568 |
| Luxembourg ${ }^{1}$ | 6.0 | 3.0 | 4.0 | 13.0 | 80748 | 54109 | 70924 | 125033 | 205781 |
| Mexico | 6.0 | 3.0 | 3.0 | 12.0 | 10166 | 4805 | 7692 | 12496 | 22662 |
| Netherlands | 6.0 | 2.0 | 3.0 | 11.0 | 37332 | 15895 | 21112 | 37008 | 74340 |
| New Zealand | 6.0 | 4.0 | 3.0 | 13.0 | 31140 | 21334 | 22271 | 43606 | 74746 |
| Norway | 7.0 | 3.0 | 3.0 | 13.0 | 59729 | 28427 | 37493 | 65921 | 125650 |
| Poland ${ }^{1}$ | 6.0 | 3.0 | 4.0 | 13.0 | 18783 | 8467 | 11797 | 20264 | 39047 |
| Portugal ${ }^{1}$ | 6.0 | 3.0 | 3.0 | 12.0 | 28088 | 19076 | 17887 | 36963 | 65051 |
| Slovak Republic | 4.0 | 5.0 | 4.0 | 13.0 | 8294 | 11943 | 12620 | 24563 | 32857 |
| Spain | 6.0 | 4.0 | 2.0 | 12.0 | 29787 | $\mathrm{x}(8)$ | $\mathrm{x}(8)$ | 40206 | 69994 |
| Sweden | 6.0 | 3.0 | 3.0 | 12.0 | 44817 | 23509 | 24653 | 48162 | 92979 |
| Switzerland ${ }^{1}$ | 6.0 | 3.0 | 3.5 | 12.5 | 51420 | 27590 | 53788 | 81378 | 132798 |
| Turkey ${ }^{1}$ | 8.0 | a | 3.0 | 11.0 | 8961 | a | 5423 | 5423 | 14384 |
| United Kingdom | 6.0 | 3.0 | 3.5 | 12.5 | 35646 | $\mathrm{x}(8)$ | x (8) | 46086 | 81732 |
| United States | 6.0 | 3.0 | 3.0 | 12.0 | 52833 | 28470 | 31403 | 59872 | 112705 |
| OECD average | 5.9 | 3.3 | 3.3 | 12.4 | 33768 | $\sim$ | $\sim$ | 47717 | 81485 |
| Brazil ${ }^{1}$ | 4.0 | 4.0 | 3.0 | 11.0 | 4636 | 4687 | 2404 | 7091 | 11727 |
| Chile ${ }^{2}$ | 6.0 | 2.0 | 4.0 | 12.0 | 12722 | 4211 | 8248 | 12459 | 25182 |
| Estonia ${ }^{1}$ | 6.0 | 3.0 | 3.0 | 12.0 | 17363 | 10736 | 11009 | 21746 | 39108 |
| Israel | 6.0 | 3.0 | 3.0 | 12.0 | 31152 | $\mathrm{x}(8)$ | $\mathrm{x}(8)$ | 36396 | 67548 |
| Russian Federation ${ }^{1}$ | 4.0 | 5.0 | 2.0 | 11.0 | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | 17763 |
| Slovenia ${ }^{1}$ | 6.0 | 3.0 | 3.0 | 12.0 | $\mathrm{x}(6)$ | 66854 | 15187 | 82041 | 82041 |

1. Public institutions only.
2. Year of reference 2005.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
StatLink 츄온 http://dx.doi.org/10.1787/068176572003

Table B1.3b.
Cumulative expenditure on educational institutions per student for all services
over the average duration of tertiary studies (2004)
In equivalent USD converted using PPPs for GDP, by type of programme

|  |  | Method ${ }^{1}$ | Average d | ration of tert (in years) | y studies | Cumulativ over the avera | expenditure e duration of (in USD) | r student rtiary studies |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Tertiary-type B education | Tertiarytype $A$ and advanced research programmes | All tertiary education | Tertiary-type $B$ education | Tertiarytype $A$ and advanced research programmes | All tertiary education |
|  |  | (1) | (2) | (3) | (4) | (5) | (6) |
| 范 | Australia |  | CM | m | 2.87 | m | m | 43050 | m |
|  | Austria |  | CM | 2.78 | 5.60 | 5.30 | 28001 | 79971 | 73984 |
|  | Belgium | CM | 2.41 | 3.67 | 2.99 | $\mathrm{x}(6)$ | $\mathrm{x}(6)$ | 35406 |
|  | Canada |  | m | m | m | m | m | m |
|  | Czech Republic |  | m | m | m | m | m | m |
|  | Denmark | AF | 2.10 | 3.84 | 3.70 | x (6) | x (6) | 56333 |
|  | Finland | CM | a | 4.85 | 4.85 | a | 60659 | 60659 |
|  | France ${ }^{2}$ | CM | 3.00 | 4.74 | 4.02 | 27340 | 53062 | 42885 |
|  | Germany | CM | 2.37 | 6.57 | 5.36 | 15205 | 86815 | 65733 |
| Greece <br> Hungary ${ }^{3}$ <br> Iceland |  | CM | 5.00 | 5.26 | 5.25 | 12745 | 37869 | 29362 |
|  |  | CM | 2.00 | 4.05 | 4.05 | 10178 | 29153 | 28736 |
|  |  | CM | $\mathrm{x}(3)$ | $\mathrm{x}(3)$ | 3.69 | $\mathrm{x}(6)$ | $\mathrm{x}(6)$ | 32770 |
|  | Ireland <br> Italy <br> Japan | CM | 2.21 | 4.02 | 3.24 | $\mathrm{x}(6)$ | $\mathrm{x}(6)$ | 33083 |
|  |  | AF | m | 5.14 | 5.01 | m | 39658 | 38694 |
|  |  | CM | 2.11 | 4.51 | 4.07 | 16077 | 62132 | 49624 |
|  | Korea <br> Luxembourg <br> Mexico | CM | 2.07 | 4.22 | 3.43 | 8825 | 36291 | 24242 |
|  |  |  | m | m | m | m | m | m |
|  |  | AF | $\mathrm{x}(3)$ | 3.42 | 3.42 | $\mathrm{x}(6)$ | $\mathrm{x}(6)$ | 19762 |
|  | Netherlands <br> New Zealand <br> Norway | CM | a | 5.24 | 5.24 | a | 72555 | 72555 |
|  |  | CM | 1.87 | 3.68 | 3.05 | 10829 | 36188 | 27042 |
|  |  | CM | m | m | m | m | m | m |
|  | Poland ${ }^{3}$ <br> Portugal <br> Slovak Republic | CM | m | 3.68 | m | m | 16453 | m |
|  |  |  | m | m | m | m | m | m |
|  |  | AF | 2.47 | 3.90 | 3.82 | $\mathrm{x}(6)$ | $\mathrm{x}(6)$ | 25485 |
|  | Spain <br> Sweden <br> Switzerland ${ }^{3}$ | CM | 2.15 | 5.54 | 4.66 | 17980 | 53084 | 43700 |
|  |  | CM | 2.26 | 4.93 | 4.68 | $\mathrm{x}(6)$ | $\mathrm{x}(6)$ | 75901 |
|  |  | CM | 2.19 | 5.45 | 3.62 | 13057 | 127568 | 79611 |
|  | Turkey ${ }^{3}$ <br> United Kingdom ${ }^{2}$ <br> United States | CM | 2.73 | 2.37 | 2.65 | $\mathrm{x}(6)$ | $\mathrm{x}(6)$ | 11229 |
|  |  | CM | 3.52 | 5.86 | 4.34 | $\mathrm{x}(6)$ | $\mathrm{x}(6)$ | 49873 |
|  |  |  | m | m | m | m | m | m |
|  | OECD average |  | 2.28 | 4.50 | 4.11 | $\sim$ | $\sim$ | 44394 |

1. Either the chain method (CM) or an approximation formula (AF) was used to estimate the duration of tertiary studies.
2. Average duration of tertiary studies is estimated based on national data.
3. Public institutions only.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table B1．4．
Annual expenditure on educational institutions per student for all services relative to GDP per capita（2004） By level of education，based on full－time equivalents

|  |  | Pre－ primary education （for children 3 years and older） | Primary education | Secondary education |  |  | Post－ secondary non－ tertiary education | Tertiary education （including R\＆D activities） |  |  | All tertiary education excluding R\＆D activities | Primary to tertiary education |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  | 会 |  |  |  |  |
|  |  | （1） | （2） | （3） | （4） | （5） | （6） | （7） | （8） | （9） | （10） | （11） |
| 药 | Australia | m | 19 | 25 | 29 | 26 | 26 | 27 | 49 | 45 | 33 | 26 |
|  | Austria | 18 | 23 | 27 | 30 | 28 | $\mathrm{x}(4)$ | 30 | 43 | 42 | 29 | 29 |
|  | Belgium | 15 | 21 | $\mathrm{x}(5)$ | $\mathrm{x}(5)$ | 24 | $\mathrm{x}(5)$ | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | 37 | 25 | 25 |
|  | Canada | m | m | m | m | m | m | m | m | m | m | m |
|  | Czech Rep． | 16 | 14 | 25 | 25 | 25 | 11 | 17 | 37 | 35 | 29 | 23 |
|  | Denmark | 16 | 25 | 25 | 29 | 27 | $\mathrm{x}(4,9)$ | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | 47 | 35 | 30 |
|  | Finland | 14 | 19 | 30 | 22 | 25 | $\mathrm{x}(5)$ | 29 | 42 | 42 | 26 | 26 |
|  | France | 17 | 18 | 27 | 34 | 30 | 14 | 31 | 39 | 37 | 25 | 27 |
|  | Germany | 18 | 17 | 20 | 35 | 25 | 35 | 21 | 44 | 41 | 26 | 26 |
|  | Greece | $\mathrm{x}(2)$ | 17 | $\mathrm{x}(5)$ | $\mathrm{x}(5)$ | 19 | 21 | 9 | 26 | 20 | 16 | 19 |
|  | Hungary ${ }^{1}$ | 26 | 23 | 21 | 24 | 22 | 38 | 31 | 44 | 43 | 34 | 26 |
|  | Iceland | 18 | 25 | 25 | 22 | 23 | $\mathrm{x}(4,9)$ | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | 27 | m | 25 |
|  | Ireland | 14 | 15 | 19 | 20 | 19 | 14 | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | 28 | 20 | 18 |
|  | Italy ${ }^{1}$ | 22 | 27 | 28 | 29 | 28 | m | 30 | 28 | 28 | 17 | 28 |
|  | Japan | 14 | 23 | 25 | 27 | 26 | $\mathrm{x}(4,9)$ | 26 | 48 | 42 | m | 28 |
|  | Korea | 12 | 22 | 29 | 36 | 33 | a | 21 | 42 | 34 | 30 | 29 |
|  | Luxembourg ${ }^{1}$ | $\mathrm{x}(2)$ | 21 | 28 | 27 | 28 | x （5） | m | m | m | m | m |
|  | Mexico | 18 | 17 | 16 | 25 | 19 | a | $\mathrm{x}(9)$ | x （9） | 57 | 48 | 21 |
|  | Netherlands | 17 | 19 | 24 | 21 | 22 | 20 | a | 41 | 41 | 26 | 24 |
|  | New Zealand | 21 | 21 | 21 | 30 | 25 | 22 | 23 | 40 | 36 | 33 | 25 |
|  | Norway | 10 | 20 | 23 | 30 | 27 | $\mathrm{x}(5)$ | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | 36 | 25 | 26 |
|  | Poland ${ }^{1}$ | 31 | 24 | 22 | 23 | 22 | 24 | 27 | 34 | 34 | 30 | 25 |
|  | Portugal ${ }^{1}$ | 23 | 24 | 33 | 31 | 32 | m | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | 40 | m | 30 |
|  | Slovak Rep． | 18 | 14 | 16 | 22 | 19 | $\mathrm{x}(4)$ | $\mathrm{x}(4)$ | 45 | 45 | 41 | 21 |
|  | Spain | 18 | 19 | $\mathrm{x}(5)$ | $\mathrm{x}(5)$ | 26 | a | 32 | 37 | 36 | 26 | 25 |
|  | Sweden | 14 | 24 | 25 | 26 | 26 | 11 | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | 52 | 27 | 29 |
|  | Switzerland ${ }^{1}$ | 10 | 25 | 26 | 44 | 35 | 24 | 17 | 67 | 63 | 36 | 34 |
|  | Turkey ${ }^{1}$ | m | 16 | a | 25 | 25 | a | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | m | 59 | 21 |
|  | United Kingdom | 25 | 19 | $\mathrm{x}(5)$ | $\mathrm{x}(5)$ | 22 | $\mathrm{x}(5)$ | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | 36 | 28 | 23 |
|  | United States | 20 | 22 | 24 | 26 | 25 | m | $\mathrm{x}(9)$ | x（9） | 57 | 50 | 30 |
|  | OECD average | 18 | 20 | 23 | 28 | 25 | 16 | 23 | 41 | 40 | 31 | 26 |
|  | EU19 average | 17 | 19 | 23 | 27 | 25 | 13 | 25 | 40 | 38 | 31 | 25 |
|  | Brazil ${ }^{1}$ | 13 | 13 | 13 | 9 | 11 | a | $\mathrm{x}(4)$ | 100 | 100 | 98 | 14 |
|  | Chile ${ }^{2}$ | 19 | 17 | 17 | 16 | 16 | a | 35 | 64 | 54 | m | 23 |
|  | Estonia ${ }^{1}$ | 8 | 20 | 25 | 25 | 25 | 26 | 29 | n | 32 | m | 24 |
|  | Israel | 17 | 21 | $\mathrm{x}(5)$ | $\mathrm{x}(5)$ | 25 | 17 | 35 | 49 | 46 | 36 | 27 |
|  | Russian Fed．${ }^{1}$ | m | $\mathrm{x}(5)$ | $\mathrm{x}(5)$ | $\mathrm{x}(5)$ | 16 | $\mathrm{x}(5)$ | 19 | 29 | 26 | m | 18 |
|  | Slovenia ${ }^{1}$ | 30 | $\mathrm{x}(3)$ | 34 | 24 | 30 | $\mathrm{x}(4)$ | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | 37 | 32 | 32 |

1．Public institutions only．
2．Year of reference 2005.
Source：OECD．See Annex 3 for notes（www．oecd．org／edu／eag2007）．
Please refer to the Reader＇s Guide for information concerning the symbols replacing missing data．
StatLink ⿹ㅠㄲㄷㅣ http：／／dx．doi．org／10．1787／068176572003

Table B1.5.
Change in expenditure on educational institutions for all services per student relative to different factors, by level of education $(1995,2004)$


[^30]
## WHAT PROPORTION OF NATIONAL WEALTH IS SPENT ON EDUCATION?

Education expenditure as a percentage of GDP shows how a country prioritises education in relation to its overall allocation of resources.Tuition fees and investment in education from private entities other than households (see Indicator B5) have a strong impact on differences in the overall amount of financial resources that OECD countries devote to their education systems, especially at the tertiary level.

## Key results

Chart B2.1. Expenditure on educational institutions as a percentage of GDP for all levels of education $(1995,2004)$
This chart measures educational investment through the share of national income that each country devotes to spending on educational institutions in 1995 and 2004. It captures both direct and indirect expenditure on educational institutions from both public and private sources offunds.
$\square 2004$
1995

OECD countries spend $6.2 \%$ of their collective GDP on educational institutions. The increase in spending on education between 1995 and 2004 fell behind the growth in national income in one-third of the 24 OECD countries and partner economies for which data are available.


1. Years of reference 2005 and 1995.
2. Expenditure from public sources only.

Countries are ranked in descending order of total expenditure from both public and private sources on educational institutions in 2004.
Source: OECD. Table B2.1. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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## Other highlights of this indicator

- Around two-thirds of expenditure on educational institutions, or $3.8 \%$ of the combined GDP in the OECD area, are devoted to primary, secondary and postsecondary non-tertiary education. Iceland and New Zealand, and, to a lesser extent, Sweden and Switzerland, spend more than twice the level of expenditure compared to their GDP than Greece.
- Tertiary education accounts for more than one-quarter of the combined OECD expenditure on educational institutions ( $1.9 \%$ of the combined GDP).
- Korea and the United States spend 2.3 and $2.9 \%$ of their GDP, respectively, on tertiary institutions. These two countries, along with the partner economy Chile $(2.0 \%)$, show the highest proportions of private expenditure at the tertiary level of education. Compared to GDP, the United States spends on tertiary education up to three times more than Italy, Portugal and Turkey and partner economy Estonia, and four times more than partner economies Brazil and the Russian Federation.
- More people are completing upper secondary and tertiary education than ever before, and in many countries the expansion has been accompanied by massive financial investments. Between 1995 and 2004 and for all levels of education combined, expenditure on educational institutions increased in the 24 countries with comparable data for the period. The increase was, on average, $42 \%$ in OECD countries. The increase is usually larger for tertiary education than for primary to post-secondary non-tertiary levels of education combined.
- At the tertiary level of education, the increase of expenditure over the period 1995-2004 was more pronounced from 2000 onward than before 2000 in nearly one-half of OECD countries. Between 2000 and 2004, expenditure increased by more than 30 percentage points in the Czech Republic, Greece, Mexico, Poland, the Slovak Republic and Switzerland and the partner economy Chile.
- The size of the school-age population shapes the potential demand for initial education and training and therefore affects expenditure on educational institutions. Thus, countries with more than $25 \%$ of their population enrolled in education have an above OECD average proportion of their GDP devoted to education. On the contrary, countries with less than $20 \%$ of their population enrolled in education have a below OECD average proportion of their GDP devoted to education.


## Policy context

This indicator provides a measure of the relative proportion of a nation's wealth that is invested in educational institutions. Expenditure on education is an investment that can help foster economic growth, enhance productivity, contribute to personal and social development, and reduce social inequality. Relative to gross domestic product, expenditure on education shows the priority given to education by each country in terms of allocating its overall resources. The proportion of total financial resources devoted to education is one of the key choices made in each OECD country. This is an aggregate choice made by government, enterprise and individual students and their families and is partially driven by the importance of the school-age population in the country and enrolment in education. If the social and private returns on investment in education are sufficiently large, there is an incentive for enrolment to expand and total investment to increase.

The indicator also includes a comparative review of changes in educational investment over time. In deciding how much is allocated to education, governments must assess demands for increased spending in areas such as teachers' salaries and educational facilities. This indicator can provide a point of reference as it shows how the volume of educational spending, relative to the size of national wealth and in absolute terms, has evolved over time in various OECD countries.

## Evidence and explanations

What this indicator does and does not cover
This indicator covers expenditure on schools, universities and other public and private institutions involved in delivering or supporting educational services. Expenditure on institutions is not limited to expenditure on instructional services but also includes public and private expenditure on ancillary services for students and families (such as housing and transportation services), where these services are provided through educational institutions. Spending on research and development can also be significant in tertiary education and is included in this indicator, to the extent that the research is performed by educational institutions.

Not all spending on educational goods and services occurs within educational institutions. For example, families may purchase textbooks and materials commercially or seek private tutoring for their children outside educational institutions. At the tertiary level, student living costs and forgone earnings can also account for a significant proportion of the costs of education. All such expenditure outside educational institutions is excluded from this indicator, even if it is publicly subsidised. Public subsidies for educational expenditure outside institutions are discussed in Indicators B4 and B5.

## Overall investment relative to GDP

All OECD countries invest a substantial proportion of national resources in education. Taking into account both public and private sources of funds, OECD countries as a whole spend $6.2 \%$ of their collective GDP on educational institutions at the pre-primary, primary, secondary and tertiary levels. Under current conditions of tight constraints on public budgets, such a large spending item is subject to close scrutiny by governments looking for ways to reduce or limit the growth of expenditure.

The highest spending on educational institutions can be observed in Denmark, Iceland, Korea and the United States, and the partner economy Israel, with at least 7\% of GDP accounted for by public and private spending on educational institutions, followed by New Zealand, and Sweden
with more than $6.5 \%$. Eight out of 28 OECD countries for which data are available as well as three partner economies, however, spend less than $5 \%$ of GDP on educational institutions, and in Greece andTurkey, as well as in the partner economies Brazil and the Russian Federation, this figure is only between 3.4 and $4.1 \%$ (Table B2.1).

## Expenditure on educational institutions by level of education

Differences in spending on educational institutions are most striking at the pre-primary level of education. Here, spending ranges from $0.1 \%$ of GDP in Australia and Korea to $0.8 \%$ or more in Denmark and Hungary, and the partner economy Israel (Table B2.2). Differencesat the pre-primary level can be explained mainly by participation rates among younger children (see Indicator C1),

Chart B2.2. Expenditure on educational institutions as a percentage of GDP (2004) From public and private sources, by level of education, source of funds and year


1. Year of reference 2005.
2. Public expenditure only.

Countries are ranked in descending order of expenditure from both public and private sources on educational institutions in primary, secondary and post-secondary non-tertiary education.
Source: OECD. Table B2.4. See Annex 3 for notes (www.oecd.org/edu/eag2007).
StatLink (nills http://dx.doi.org/10.1787/068186423156
but are also sometimes a result of the extent to which private early childhood education is covered by this indicator. In Ireland, for example, the majority of early childhood education is delivered in private institutions that are not yet covered in the Irish data collection. Moreover, high-quality early childhood education and care are not only provided by the educational institutions covered by this indicator but often also in more informal settings. Inferences on access to and quality of early childhood education and care should therefore be made with caution.

On average, among OECD countries, around two-thirds of expenditure on educational institutions is devoted to primary, secondary and post-secondary non-tertiary education. Because enrolment in primary and lower secondary education is almost universal in OECD countries, and participation rates in upper secondary education are high (see Indicators C1 and C2), these levels account for the bulk of expenditure on educational institutions: $3.8 \%$ of the combined OECD GDP (Chart B2.2). At the same time, significantly higher spending on education per student at the upper secondary and tertiary levels causes the overall investment in these levels to be higher than enrolment numbers alone would suggest.

More than one-quarter of combined OECD expenditure on educational institutions is accounted for by tertiary education. At this level of education, pathways available to students, programme durations and the organisation of teaching vary greatly among OECD countries, leading to greater differences in the level of expenditure allocated to tertiary education. On the one hand, Korea and the United States spend 2.3 and $2.9 \%$, respectively, of their GDP on tertiary institutions and these two countries (with partner economy Chile) are also those with the highest proportion of private expenditure on tertiary education. Denmark, Finland and Sweden, as well as the partner economy Israel, also show high levels of spending, with $1.8 \%$ or more of GDP devoted to tertiary institutions. On the other hand, the proportion of GDP spent on tertiary institutions in Belgium, France, Iceland, Mexico, Portugal and the United Kingdom is below the OECD average and these countries are among the OECD countries where the proportion of GDP spent on primary, secondary and post-secondary non-tertiary education is above the OECD average (Chart B2.2). In Switzerland, a moderate proportion of GDP spent on tertiary institutions translates to one of the highest levels of spending per tertiary student, due to a comparatively low tertiary enrolment rate and a high GDP (Tables B2.1 and B1.2).

## Relationship between national expenditure on education and demographic pattern

The amount of national resources devoted to education depends on a number of interrelated factors of supply and demand, such as the demographic structure of the population, enrolment rates, income per capita, national levels of teachers' salaries, and the organisation and delivery of instruction. For example, OECD countries with high spending levels may be enrolling larger numbers of students, while countries with low spending levels may either be limiting access to higher levels of education or delivering educational services in a particularly efficient manner. The distribution of enrolment among sectors and fields of study may also differ, as may the duration of studies and the scale and organisation of related educational research. Finally, large differences in GDP among OECD countries imply that similar percentages of GDP spent on education can translate into very different absolute amounts per student (see Indicator B1).

Chart B2.3. Expenditure on educational institutions as a percentage of GDP and total enrolment in education as a percentage of total population (2004)

For all levels of education combined, based on full-time equivalents


The size of the school-age population in a particular country shapes the potential demand for initial education and training. The larger the number of young people, the greater the potential demand for educational services. Among OECD countries of comparable national income, a country with a relatively large youth population will have to spend a higher percentage of its GDP on education so that each young person in that country has the opportunity to receive the same quantity of education as young people in other OECD countries, based on the assumption that the cost for teachers and facilities are comparable in these countries. Conversely, but based on the same assumption, if the youth population is relatively small, the same country will be required to spend less of its wealth on education in order to achieve similar results.

Comparing expenditure on educational institutions as a percentage of GDP to the proportion of the population enrolled in education shows in general that countries with a proportion of their population enrolled in formal education above $25 \%$ (such as Belgium, Denmark, Iceland, Mexico, Norway and New Zealand and the partner economies Chile and Israel) are also countries with above OECD average expenditure on education as a percentage of GDP (Chart B2.3). On the contrary, in Austria, Italy, Japan, Greece, Portugal, Spain and Turkey, and the partner economy the Russian Federation, students enrolled in formal education represent the lowest proportions the population (less than $20 \%$ ) and these countries have expenditure on education below the OECD average. Some of these countries also have the lowest shares of GDP devoted to education among OECD countries and partner economies.

Nevertheless, the proportion of the school-age population is not the sole factor influencing expenditure. Countries with similar proportions of the population in education may spend different shares of their GDP, according to the level of priority given to the education sector, or the ways education expenditure are distributed between the different levels of education. For example, the proportion of the population enrolled in education are quite similar in Mexico and the partner economy Israel ( 30.2 and $30.3 \%$ of the population), but Mexico spends nearly 2 percentage points less of its GDP on education than does Israel. However, countries spending similar proportion of their GDP on education do not necessarily have the same proportion of their population enrolled in education. For example, the Slovak Republic and Japan spend $4.8 \%$ of their GDP on education, but students represent about $17 \%$ of the population in Japan against $23 \%$ of the population in the Slovak Republic. Differences in expenditure per student may explain this variation (see Table B1.1a).

## Changes in overall educational spending between 1995 and 2004

More people are completing upper secondary and tertiary education than ever before (see Indicator A1), and in many countries, this expansion has been accompanied by massive financial investment. In the 26 OECD countries and partner economies for which comparable trend data are available for all levels of education combined, public and private investment in education increased in all countries by at least 7\% between 1995 and 2004 in real terms and increased on average by $42 \%$ in OECD countries. Australia, Denmark, Finland, Hungary, the Netherlands, Norway, Portugal, the Slovak Republic, Sweden, the United Kingdom and the United States, and the partner economy Brazil, increased expenditure on education by 30 to $50 \%$ while Greece, Ireland, Mexico, New Zealand, Poland and Turkey, and the partner economy Chile, increased spending by more than $50 \%$ (Table B2.3).

Countries vary in the levels of education at which spending has increased over the period 1995 to 2004, but in most countries, expenditure in tertiary education increased in higher proportions compared to primary, secondary and post-secondary non-tertiary education. In the Czech Republic, Greece, Italy, Japan, Mexico, Poland, the Slovak Republic, Spain, Switzerland and the United States, increases in spending on tertiary education surpassed increases at the primary, secondary and post-secondary non-tertiary levels by 20 percentage points or more. Denmark, Finland, Germany, Ireland, Sweden, as well as partner economy Chile, invested additional resources in similar proportions in primary, secondary and post-secondary non-tertiary and tertiary education combined. Conversely, Australia, the Netherlands, New Zealand, Norway, Turkey and the United Kingdom and partner economy Brazil invested most of the increases
（in relative terms）between 1995 and 2004 in primary，secondary and post－secondary non－ tertiary education（Table B2．3）．

During the period 1995 to 2004，the variation of expenditure on educational institutions was not necessarily constant over time－whether for all levels of education combined or for each level of education considered separately．Across OECD countries，the increase of expenditure for all levels of education combined is greater before 2000 than from 2000 in nearly one－half of the countries with available data．This does not solely result from the difference in the length of time over which the variation is measured，as in three－quarters of these countries，the average annual variation is larger over the period 1995 to 2000 than over the period 2000 to 2004．This slower growth of expenditure for 2000 to 2004 is particularly marked in Portugal and Turkey and in the partner economy Chile．The reverse pattern is true for the Czech Republic，Hungary， Norway，the Slovak Republic and the United Kingdom（Table B2．3；Chart B2．4c available on line at http：／／dx．doi．org／10．1787／068186423156）．

Over the period 1995 to 2004，spending on the various levels of education evolved quite differently． Expenditure on primary to post－secondary non－tertiary education follow the same trends as for all levels of education combined．The slower growth of expenditure for 2000 to 2004 is particularly marked in Greece and Portugal，and in the partner economy Chile，whereas the reverse pattern is true in the Czech Republic，Hungary，Ireland and the Slovak Republic（Table B2．3 and Chart B2．4a）．

Chart B2．4a．Change in expenditure on educational institutions between 1995 and 2004 for primary，secondary and post－secondary non tertiary education
（1995 $=100$ ，constant prices）


1．Public expenditure only．
2．Some levels of education are included with others．Refer to＂x＂code in Table B1．1b for details．
3．Expenditure on educational institutions decreased between 1995 and 2000 but have increased over the period 1995－2004．
Countries are ranked in descending order of change between 1995 and 2004 in total expenditure from both public and private sources on educational institutions．
Source：OECD．Table B2．3．See Annex 3 for notes（www．oecd．org／edu／eag2007）．
StatLink 武页到 http：／／dx．doi．org／10．1787／068186423156

At the tertiary level, however, the increase is more pronounced from 2000 than before 2000 in onehalf of the countries (even if based on the average annual variation). The increase of expenditure is more marked from 2000 than before 2000 particularly in the Austria, the Czech Republic, Greece, Norway, Poland, and the Slovak Republic. On the contrary, the increase of expenditure from 2000 is significantly smaller than from before 2000 in Ireland, Portugal, Turkey and the United States, as well as in partner economies Brazil, Chile and Israel (Table B2.3 and Chart B2.4b).

## Chart B2.4b. Change in expenditure on educational institutions between 1995 and 2004 for tertiary education



1. Public expenditure only.
2. Some levels of education are included with others. Refer to "x" code in Table B1.1b for details.
3. Expenditure on educational institutions decreased by 4 percentage points between 2000 and 2004.
4. Expenditure on educational institutions decreased between 1995 and 2000 but have increased over the period 1995-2004.
Countries are ranked in descending order of change between 1995 and 2004 in total expenditure from both public and private sources on educational institutions.
Source: OECD. Table B2.3. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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However, to make a sound interpretation, these variations over time should be viewed in light of the trends in national income. The increase in spending on education between 1995 and 2004 tended to fall behind the growth in national income in a third of the 26 OECD countries and partner economies for which data are available. The most notable differences are observed in Austria, Ireland and Spain, where the proportion of GDP spent on education decreased by 0.5 or more percentage points between 1995 and 2004 (Table B2.1). In Ireland, the strong growth of GDP hides a significant increase in spending on educational institutions when spending on education is considered as a proportion of GDP, while education in the Czech Republic did not benefit
significantly from growth in GDP. Both countries were already among the OECD countries spending a lower proportion of GDP on education in 1995 and have now fallen further behind (Table B2.1, Table B2.3 and Annex 2, and Chart B2.5 available on line). By contrast, the proportion of GDP spent on education increased by 0.8 percentage points or more between 1995 and 2004 in Denmark, Greece, Mexico, Turkey and the United States, and the partner economy Chile: six countries that significantly increased their investment at the tertiary level between 1995 and 2004 (Tables B2.1 and B2.3).

## Expenditure on educational institutions by source of funding

Increased expenditure on education in order to sustain growth in enrolment implies a heavier financial burden for society as a whole, but this burden does not rest only on public funding.

On average, from the $6.2 \%$ of the combined GDP in the OECD area devoted to education, more than three-quarters of expenditure come from public sources (Table B2.4). The majority of the funding is from public sources in all countries and public expenditure may constitute nearly the sole source of funding in Norway. However, the breakdown of educational expenditure by source of funding and by level of education shows more differences between countries (see Indicator B3).

## Definitions and methodologies

Data refer to the financial year 2004 and are based on the UOE data collection on education statistics administered by the OECD in 2006 (for details see Annex 3 at www.oecd.org/edu/eag2007). Expenditure on educational institutions, as covered by this indicator, includes expenditure on both instructional and non-instructional educational institutions. Instructional educational institutions are educational institutions which directly provide instructional programmes (i.e. teaching) to individuals in an organised group setting or through distance education. Business enterprises or other institutions providing short-term courses of training or instruction to individuals on a one-to-one basis are not included. Non-instructional educational institutions provide administrative, advisory or professional services to other educational institutions, although they do not enrol students themselves. Examples include national, state and provincial ministries or departments of education; other bodies that administer education at various levels of government or analogous bodies in the private sector: and organisations that provide such education-related services as vocational or psychological counselling, placement, testing, financial aid to students, curriculum development, educational research, building operations and maintenance services, transportation of students, and student meals and housing.

This broad definition of institutions ensures that expenditure on services, which are provided in some OECD countries by schools and universities and in others by agencies other than schools, are covered on a comparable basis.

The distinction by source of funds is based on the initial source of funds and does not reflect subsequent public-to-private or private-to-public transfers. For this reason, subsidies to households and other entities, such as subsidies for tuition fees and other payments to educational institutions, are included in public expenditure in this indicator. Payments from households and other private entities to educational institutions include tuition and other fees, net of offsetting public subsidies. A detailed discussion of public subsidies can be found in Indicator B5.

The OECD average is calculated as the simple average of all OECD countries for which data are available. The OECD total reflects the value of the indicator if the OECD region is considered as a whole (see the Reader's Guide for details).

Tables B2.1 and B2.3 show expenditure on educational institutions for the financial year 1995 and also for financial years 2000 to 2004 for Table B2.3. The data on expenditure for 1995 were obtained by a special survey in 2002 and updated in 2006; expenditure for 1995 was adjusted to methods and definitions used in the 2006 UOE data collection.

Data for 1995 are expressed in 2004 price levels. Charts B2.1, B2.4a and B2.4b and Tables B2.1 and B2.3 present an index of change in expenditure on institutions and GDP between 1995 and 2004. All expenditure, as well as 1995 GDP, is adjusted to 2004 prices using the GDP deflator.

For comparisons over time, the OECD average accounts only for those OECD countries for which data are available for all reported reference years.

Note that data appearing in earlier editions of this publication may not always be comparable to data shown in the 2007 edition due to changes in definitions and coverage that were made as a result of the OECD expenditure comparability study (for details on changes, see Annex 3 at www.oecd.org/edu/eag2007).

## Further references

The following additional information relevant to this indicator is available on line at:
StatLink (nilst http://dx.doi.org/10.1787/068186423156

- Chart B2.4c. Change in expenditure on educational institutions between 1995 and 2004 for all levels of education combined
- Chart B2.5. Changes in expenditure on educational institutions and changes in GDP $(1995,2004)$

Table B2.1.
Expenditure on educational institutions as a percentage of GDP, by levels of education (1995, 2000, 2004)
From public and private sources, by year


1. Expenditure from public sources only.
2. Year of reference 2005

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
StatLink (nillst http://dx.doi.org/10.1787/068186423156

|  | Pre-primary education (for children 3 years and older) | Primary, secondary and post-secondary non-tertiary education |  |  |  | Tertiary education |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  | All levels of education combined (including undistributed programmes) |
|  | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) |
| Australia | 0.1 | 4.2 | 3.2 | 0.9 | 0.1 | 1.6 | 0.1 | 1.5 | 5.9 |
| Austria | 0.5 | 3.7 | 2.4 | 1.4 | n | 1.2 | 0.1 | 1.2 | 5.4 |
| Belgium ${ }^{2}$ | 0.6 | 4.1 | 1.5 | 2.7 | $\mathrm{x}(4)$ | 1.2 | x (6) | x (6) | 6.1 |
| Canada | m | m | m | m | m | m | m | m | m |
| Czech Republic | 0.5 | 3.2 | 1.9 | 1.2 | 0.1 | 1.1 | 0.1 | 1.0 | 4.9 |
| Denmark | 0.9 | 4.3 | 3.0 | 1.3 | $\mathrm{x}(4,6)$ | 1.8 | $\mathrm{x}(6)$ | $\mathrm{x}(6)$ | 7.2 |
| Finland | 0.4 | 3.9 | 2.5 | 1.4 | $\mathrm{x}(4)$ | 1.8 | n | 1.8 | 6.1 |
| France | 0.7 | 4.1 | 2.6 | 1.5 | n | 1.3 | 0.3 | 1.1 | 6.1 |
| Germany | 0.5 | 3.5 | 2.0 | 1.2 | 0.2 | 1.1 | 0.1 | 1.0 | 5.2 |
| Greece ${ }^{2}$ | $\mathrm{x}(3)$ | 2.2 | 1.0 | 1.2 | 0.1 | 1.1 | 0.2 | 0.9 | 3.4 |
| Hungary | 0.8 | 3.5 | 2.1 | 1.2 | 0.2 | 1.1 | n | 1.0 | 5.6 |
| Iceland | 0.7 | 5.4 | 3.8 | $\mathrm{x}(2)$ | $\mathrm{x}(2)$ | 1.2 | $\mathrm{x}(6)$ | $\mathrm{x}(6)$ | 8.0 |
| Ireland | n | 3.4 | 2.5 | 0.7 | 0.2 | 1.2 | $\mathrm{x}(6)$ | x (6) | 4.6 |
| Italy | 0.5 | 3.4 | 2.1 | 1.3 | 0.1 | 0.9 | n | 0.9 | 4.9 |
| Japan | 0.2 | 2.9 | 2.1 | 0.9 | $\mathrm{x}(4,6)$ | 1.3 | 0.2 | 1.1 | 4.8 |
| Korea | 0.1 | 4.4 | 3.0 | 1.4 | a | 2.3 | 0.5 | 1.8 | 7.2 |
| Luxembourg ${ }^{3}$ | $\mathrm{x}(2)$ | 3.8 | 2.9 | 0.9 | m | m | m | m | m |
| Mexico | 0.7 | 4.3 | 3.4 | 0.8 | a | 1.3 | x (6) | x (6) | 6.4 |
| Netherlands | 0.4 | 3.4 | 2.6 | 0.8 | n | 1.3 | a | 1.3 | 5.1 |
| New Zealand | 0.3 | 5.0 | 3.2 | 1.6 | 0.2 | 1.4 | 0.2 | 1.2 | 6.9 |
| Norway ${ }^{3}$ | 0.3 | 4.2 | 2.8 | 1.4 | $\mathrm{x}(4)$ | 1.4 | $\mathrm{x}(6)$ | x (6) | 6.2 |
| Poland | 0.6 | 3.8 | 2.7 | 1.1 | 0.1 | 1.5 | n | 1.5 | 6.0 |
| Portugal | 0.4 | 3.8 | 2.8 | 1.0 | m | 1.0 | 0.3 | 0.7 | 5.4 |
| Slovak Republic | 0.5 | 3.0 | 1.8 | 1.3 | $\mathrm{x}(4)$ | 1.1 | $\mathrm{x}(4)$ | 1.1 | 4.8 |
| Spain | 0.6 | 3.0 | 3.0 | x(3) | a | 1.2 | $\mathrm{x}(6)$ | $\mathrm{x}(6)$ | 4.7 |
| Sweden | 0.5 | 4.5 | 3.1 | 1.3 | n | 1.8 | $\mathrm{x}(6)$ | $\mathrm{x}(6)$ | 6.7 |
| Switzerland ${ }^{3}$ | 0.2 | 4.5 | 2.8 | 1.7 | 0.1 | 1.6 | n | 1.6 | 6.2 |
| Turkey | m | 3.1 | 2.2 | 0.9 | a | 1.0 | $\mathrm{x}(6)$ | $\mathrm{x}(6)$ | 4.1 |
| United Kingdom ${ }^{2}$ | 0.4 | 4.4 | 1.5 | 2.9 | $\mathrm{x}(4)$ | 1.1 | $\mathrm{x}(6)$ | $\mathrm{x}(6)$ | 5.9 |
| United States | 0.4 | 4.1 | 3.0 | 1.0 | m | 2.9 | $\mathrm{x}(6)$ | $\mathrm{x}(6)$ | 7.4 |
| OECD average | 0.5 | 3.8 | 2.5 | 1.3 | 0.1 | 1.4 | 0.1 | 1.2 | 5.8 |
| OECD total | 0.4 | 3.8 | 2.6 | 1.2 | 0.1 | 1.9 | 0.2 | 1.2 | 6.2 |
| EU19 average | 0.5 | 3.6 | 2.3 | 1.4 | 0.1 | 1.3 | 0.1 | 1.1 | 5.4 |
| Brazil ${ }^{3}$ | 0.3 | 2.9 | 2.4 | 0.5 | a | 0.7 | $\mathrm{x}(4)$ | 0.7 | 3.9 |
| Chile ${ }^{4}$ | 0.5 | 3.8 | 2.5 | 1.3 | a | 2.0 | 0.4 | 1.6 | 6.4 |
| Estonia ${ }^{3}$ | 0.3 | 3.7 | 2.4 | 1.1 | 0.2 | 0.9 | 0.3 | 0.6 | 4.9 |
| Israel ${ }^{2}$ | 0.9 | 4.7 | 2.5 | 2.2 | n | 1.9 | 0.4 | 1.5 | 8.3 |
| Russian Federation ${ }^{3}$ | 0.5 | 2.0 | $\mathrm{x}(2)$ | $\mathrm{x}(2)$ | $\mathrm{x}(2)$ | 0.7 | 0.1 | 0.5 | 3.6 |
| Slovenia | 0.6 | 4.3 | 3.0 | 1.3 | $\mathrm{x}(4)$ | 1.4 | $\mathrm{x}(6)$ | $\mathrm{x}(6)$ | 6.3 |

1. Including international sources.
2. Column 3 only refers to primary education and column 4 refers to all secondary education.
3. Public expenditure only (for Switzerland, in tertiary education only).
4. Year of reference 2005.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table B2.3.
Change in expenditure on educational institutions (1995, 2000, 2001, 2002, 2003, 2004)
Index of change between 1995 and 2004 in expenditure on educational institutions from public and private sources, by level of education
[GDP deflator $(1995=100)$, constant price]


[^31]|  | Primary, secondary and post-secondary non-tertiary education |  |  | Tertiary education |  |  | Total all levels of education |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Public ${ }^{1}$ | Private ${ }^{2}$ | Total | Public ${ }^{1}$ | Private ${ }^{2}$ | Total | Public ${ }^{1}$ | Private ${ }^{2}$ | Total |
| Australia | 3.5 | 0.7 | 4.2 | 0.8 | 0.8 | 1.6 | 4.3 | 1.6 | 5.9 |
| Austria | 3.6 | 0.2 | 3.7 | 1.1 | 0.1 | 1.2 | 5.0 | 0.4 | 5.4 |
| Belgium | 4.0 | 0.2 | 4.1 | 1.2 | 0.1 | 1.2 | 5.8 | 0.2 | 6.1 |
| Canada | m | m | m | m | m | m | m | m | m |
| Czech Republic | 2.8 | 0.4 | 3.2 | 0.9 | 0.2 | 1.1 | 4.2 | 0.6 | 4.9 |
| Denmark ${ }^{3}$ | 4.2 | 0.1 | 4.3 | 1.8 | 0.1 | 1.8 | 6.9 | 0.3 | 7.2 |
| Finland | 3.9 | n | 3.9 | 1.7 | 0.1 | 1.8 | 6.0 | 0.1 | 6.1 |
| France | 3.9 | 0.2 | 4.1 | 1.2 | 0.2 | 1.3 | 5.7 | 0.4 | 6.1 |
| Germany | 2.8 | 0.6 | 3.5 | 1.0 | 0.1 | 1.1 | 4.3 | 0.9 | 5.2 |
| Greece ${ }^{3}$ | 2.1 | 0.1 | 2.2 | 1.1 | n | 1.1 | 3.3 | 0.2 | 3.4 |
| Hungary | 3.3 | 0.2 | 3.5 | 0.9 | 0.2 | 1.1 | 5.1 | 0.5 | 5.6 |
| Iceland ${ }^{3}$ | 5.2 | 0.2 | 5.4 | 1.1 | 0.1 | 1.2 | 7.2 | 0.7 | 8.0 |
| Ireland | 3.3 | 0.1 | 3.4 | 1.0 | 0.1 | 1.2 | 4.3 | 0.3 | 4.6 |
| Italy | 3.3 | 0.1 | 3.4 | 0.7 | 0.3 | 0.9 | 4.4 | 0.5 | 4.9 |
| Japan ${ }^{3}$ | 2.7 | 0.3 | 2.9 | 0.5 | 0.8 | 1.3 | 3.5 | 1.2 | 4.8 |
| Korea | 3.5 | 0.9 | 4.4 | 0.5 | 1.8 | 2.3 | 4.4 | 2.8 | 7.2 |
| Luxembourg ${ }^{3}$ | 3.8 | m | m | m | m | m | m | m | m |
| Mexico | 3.6 | 0.7 | 4.3 | 0.9 | 0.4 | 1.3 | 5.2 | 1.2 | 6.4 |
| Netherlands | 3.3 | 0.2 | 3.4 | 1.0 | 0.3 | 1.3 | 4.6 | 0.5 | 5.1 |
| New Zealand | 4.4 | 0.6 | 5.0 | 0.9 | 0.6 | 1.4 | 5.6 | 1.3 | 6.9 |
| Norway | 4.2 | m | m | 1.4 | m | m | 6.2 | m | m |
| Poland | 3.7 | 0.1 | 3.8 | 1.1 | 0.4 | 1.5 | 5.4 | 0.6 | 6.0 |
| Portugal | 3.8 | n | 3.8 | 0.9 | 0.1 | 1.0 | 5.3 | 0.1 | 5.4 |
| Slovak Republic ${ }^{3}$ | 2.6 | 0.5 | 3.0 | 0.9 | 0.2 | 1.1 | 4.0 | 0.8 | 4.8 |
| Spain | 2.8 | 0.2 | 3.0 | 0.9 | 0.3 | 1.2 | 4.2 | 0.6 | 4.7 |
| Sweden | 4.5 | n | 4.5 | 1.6 | 0.2 | 1.8 | 6.5 | 0.2 | 6.7 |
| Switzerland | 3.9 | 0.6 | 4.5 | 1.6 | m | m | 5.9 | m | m |
| Turkey | 2.9 | 0.2 | 3.1 | 0.9 | 0.1 | 1.0 | 3.8 | 0.3 | 4.1 |
| United Kingdom | 3.8 | 0.6 | 4.4 | 0.8 | 0.3 | 1.1 | 5.0 | 1.0 | 5.9 |
| United States | 3.7 | 0.4 | 4.1 | 1.0 | 1.9 | 2.9 | 5.1 | 2.3 | 7.4 |
| OECD average | 3.6 | 0.3 | 3.8 | 1.0 | 0.4 | 1.4 | 5.0 | 0.7 | 5.7 |
| OECD total | 3.4 | 0.4 | 3.8 | 0.9 | 1.0 | 1.9 | 4.7 | 1.4 | 6.2 |
| EU19 average | 3.4 | 0.2 | 3.6 | 1.1 | 0.2 | 1.3 | 5.0 | 0.5 | 5.4 |
| Brazil ${ }^{3}$ | 2.9 | m | m | 0.7 | m | m | 3.9 | m | m |
| Chile ${ }^{4}$ | 2.7 | 1.2 | 3.8 | 0.3 | 1.7 | 2.0 | 3.3 | 3.1 | 6.4 |
| Estonia | 3.7 | m | m | 0.9 | m | m | 4.9 | m | m |
| Israel | 4.4 | 0.3 | 4.7 | 1.1 | 0.9 | 1.9 | 6.6 | 1.8 | 8.3 |
| Russian Federation | 2.0 | m | m | 0.7 | m | m | 3.6 | m | m |
| Slovenia | 3.9 | 0.4 | 4.3 | 1.1 | 0.3 | 1.4 | 5.4 | 0.9 | 6.3 |

1. Including public subsidies to households for educational institutions, as well as direct expenditure on educational institutions from international sources.
2. Net of public subsidies attributable for educational institutions.
3. Some levels of education are included with others. Refer to "x"code in table B1.1a for details.
4. Year of reference 2005.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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## HOW MUCH PUBLIC AND PRIVATE INVESTMENT IS THERE IN EDUCATION?

This indicator examines the proportion of public and private funding allocated to educational institutions for each level of education. It also provides the breakdown of private funding between household expenditure and expenditure from private entities other than households. This indicator sheds some light on the widely debated issue of how the financing of educational institutions should be shared between public entities and private ones, particularly those at the tertiary level.

## Key results

Chart B3.1. Share of private expenditure on educational institutions (2004)
The chart shows private spending on educational institutions as a percentage of total spending on educational institutions. This includes all money transferred to such institutions through private sources, including public funding via subsidies to households, private fees for educational services or other private spending (e.g. on accommodation) that passes through the institution.

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\(\square\) Primary, secondary and post-secondary non-tertiary education \(\square\) Tertiary education
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On average over $90 \%$ of primary and secondary education in OECD countries, and nowhere less than $80 \%$ (except in Korea and in the partner economy Chile), is paid for publicly. However, in tertiary education the proportion funded privately varies widely, from less than $5 \%$ in Denmark, Finland and Greece, to more than $50 \%$ in Australia, Japan and the United States and in partner economy Israel, and to above $75 \%$ in Korea and in the partner economy Chile.


1. Year of reference 2005.
2. Some levels of education are included with others. Refer to " x " code in Table B1.1b for details. Countries are ranked in descending order of the share of private expenditure on educational institutions for tertiary education.
Source: OECD. Tables B3.2a and B3.2b. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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## Other highlights of this indicator

- In all countries for which comparable data are available, for all levels of education combined, public funding increased between 1995 and 2004. However, private spending increased even more in nearly three-quarters of these countries. Nevertheless, in 2004, on average $87 \%$ of expenditure, for all levels of education combined, was still from public sources.
- The share of tertiary spending from private sources rose substantially in some countries between 1995 and 2004, but this was not the case at other levels of education.
- On average among the 18 OECD countries for which trend data are available, the share of public funding in tertiary institutions decreased slightly between 1995 and 2000, as well as every year between 2001 and 2004. However in general the increase of private investment has not displaced public financing, but rather complemented it.
- The share of public funding at the tertiary level in OECD countries represents on average 76\% in 2004.
- Compared to other levels of education, tertiary institutions and to a lesser extent pre-primary institutions obtain the largest proportions of funds from private sources: respectively, 24 and $20 \%$ of funds at these levels come from private sources.
- In tertiary education, households cover the majority of all private expenditure in all countries with available data except Greece, Hungary and Sweden. Private expenditure from other entities than households is still significant, representing $10 \%$ or more in Australia, Hungary, Italy, Korea, the Netherlands, Sweden, the United Kingdom and the United States, and the partner economy Israel.


## Policy context

Cost-sharing between participants in the education system and society as a whole is an issue under discussion in many OECD countries. This question is especially relevant for pre-primary and tertiary education, where full or nearly full public funding is less common.

As new client groups participate in a wider range of educational programmes and choose among more opportunities from increasing numbers of providers, governments are forging new partnerships to mobilise the necessary resources to pay for education and to share costs and benefits more equitably.

As a result, public funding is more often seen as providing only a part (although a very important part) of investment in education and the role of private sources has become more important. Some stakeholders are concerned that this balance should not become so tilted as to discourage potential students. Thus, changes in a country's public/private funding shares can provide important context for changing patterns and levels of participation within its educational system.

## Evidence and explanations

## What this indicator does and does not cover

Governments can spend public funds directly on educational institutions or use them to provide subsidies to private entities for the purpose of education. When reporting on the public and private proportions of educational expenditure, it is therefore important to distinguish between the initial sources of funds and the final direct purchasers of educational goods and services.

Initial public spending includes both direct public expenditure on educational institutions and transfers to the private sector. To gauge the level of public expenditure, it is necessary to add together the components showing direct public expenditure on educational institutions and public subsidies for education. Initial private spending includes tuition fees and other student or household payments to educational institutions, less the portion of such payments offset by public subsidies.

The final public and private proportions are the percentages of educational funds spent directly by public and private purchasers of educational services. Final public spending includes direct public purchases of educational resources and payments to educational institutions and other private entities. Final private spending includes tuition fees and other private payments to educational institutions.

Not all spending on instructional goods and services occurs within educational institutions. For example, families may purchase textbooks and materials commercially or seek private tutoring for their children outside educational institutions. At the tertiary level, student living costs and forgone earnings can also account for a significant proportion of the costs of education. All such expenditure outside educational institutions, even if it is publicly subsidised, is excluded from this indicator. Public subsidies for educational expenditure outside institutions are discussed in Indicators B4 and B5.

## Public and private expenditure on educational institutions at all levels of education

Educational institutions are still mainly publicly funded, although there is a substantial and growing degree of private funding at the tertiary level of education. On average across OECD countries, $87 \%$ of all funds for educational institutions come directly from public sources. In addition, $0.6 \%$ is channelled to institutions via public subsidies to households (Table B3.1).

In all the OECD countries for which comparable data are available, private funding represents $13 \%$ of all funds on average. This proportion varies widely among countries and only nine OECD countries and three partner economies report a share of private funding above the OECD average. Nevertheless, in Australia, Japan and the United States, as well as in partner economy Israel, private funds constitute around one-quarter of all educational expenditure and exceed $39 \%$ in Korea and the partner economy Chile (Table B3.1).

In all countries for which comparable data are available, for all levels of education combined, public funding increased between 1995 and 2004. However, private spending increased even more in nearly three-quarters of these countries. The decrease in the share of public funding was more than 5 percentage points only in Australia and the Slovak Republic. It is notable that decreases in the share of public expenditure in regard to total expenditure on educational institutions and, consequently increases in the share of private expenditure, have not generally gone hand in hand with cuts (in real terms) in public expenditure on education (Table B3.1). In fact, many OECD countries with the highest growth in private spending have also shown the highest increase in public funding of education. This indicates that an increase in private spending tends not to replace public investment but to complement it.

However, the share of private expenditure on education and how this varies among countries depends on the level of education: pre-primary, primary, secondary, post-secondary non-tertiary or tertiary.

## Public and private expenditure on educational institutions in pre-primary, primary, secondary and post-secondary non-tertiary education

Investment in early childhood education is of key importance in order to build a strong foundation for lifelong learning and to ensure equitable access to learning opportunities later in school. In pre-primary education, the private share of total payments to educational institutions is more important than for all levels of education combined and represents on average $20 \%$, but this proportion is very uneven between countries, ranging from 5\% or less in France, the Netherlands and Sweden, to well over $25 \%$ in Australia, Austria, Germany, Iceland and New Zealand and the partner economy Chile, to $50 \%$ in Japan, and over $60 \%$ in Korea (Table B3.2a). Except in Austria and the Netherlands, the major part of private funding is covered by households.

Public funding dominates the primary, secondary and post-secondary non-tertiary levels of education in OECD countries and partner economies and among OECD countries reaches $92 \%$ on average. Nevertheless, the proportions of private funding exceed $10 \%$ in Australia, the Czech Republic, Germany, Korea, Mexico, New Zealand, the Slovak Republic, Switzerland and the United Kingdom, and the partner economy Chile (Table B3.2a and Chart B3.2). The importance of public funding may result from the fact that primary, secondary and post-secondary non-tertiary education are usually perceived as a public good with mainly public returns. In most

## Chart B3.2. Distribution of public and private expenditure on educational institutions (2004)

 By level of education| By level of education |
| :--- |
| $\square$All private sources, including subsidies for payments to educational institutions <br> received from public sources |
| $\square$ Expenditure of other private entities |
| $\square$ Household expenditure |
| $\square$ Public expenditure on educational institutions |





1. Year of reference 2005.
2. Some levels of education are included with others. Refer to " $x$ " code in Table B1.1b for details.

Countries are ranked in ascending order of the share of public expenditure on educational institutions in primary, secondary and post-secondary non-tertiary education.
Source: OECD. Tables B3.2a and B3.2b. See Annex 3 for notes (www.oecd.org/edu/eag2007)
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countries, at the primary, secondary and post-secondary non-tertiary level, the share of private expenditure results from household expenditure and comprises mainly expenditure on tuition. In Germany and Switzerland, however, most private expenditure is accounted for by contributions from the business sector to the dual system of apprenticeship at the upper secondary and postsecondary non-tertiary levels.

Between 1995 and 2004, among the 20 OECD countries and partner economies with comparable data available, there was a small decrease in the share of public funding at primary, secondary and post-secondary non-tertiary levels in two-thirds of countries. Twelve countries recorded shifts from public to private funding, but the increase in the private share is about 2 percentage points or more only in Australia (14.5 to 16.8\%), the Czech Republic ( 9.1 to $11.4 \%$ ), the Slovak Republic (from 0.9 to $14.9 \%$ ), Switzerland ( 10.9 to $13.6 \%$ ) and the United Kingdom (from 11.5 to $13.4 \%$ ), as well as in the partner economy Chile (from 28.2 to $31.1 \%$ ). Funding shifts in the opposite direction, towards public funding, are notable in the other one-third of countries; the share of public funding increased by 3 percentage points or more in Hungary (from 91.7 to $94.7 \%$ ) and Spain ( 87.6 to 92.5\%) (Chart B3.3 and Table B3.2a).

Whatever the variation of the share of public funding at primary, secondary and post-secondary non-tertiary levels between 1995 and 2004, public educational expenditure increased in all countries with comparable data over this period. Contrary to the general picture given when all levels of education are combined, the increase in public expenditure does go along with a decrease of private expenditure in some countries (Hungary, Spain and Sweden). However, it is only in Spain that this may result in a decrease of total educational expenditure compared to GDP (see Table B2.1).

## Public and private expenditure on educational institutions in tertiary institutions

In all OECD countries and partner economies except Germany and Greece, the private proportion of educational expenditure is far higher at the tertiary level than at the primary, secondary and post-secondary non-tertiary levels and represents on average nearly one-quarter of total expenditure on educational institutions at this level. At the tertiary level, the high private returns in the form of better employment and income opportunities (see Indicator A9) suggest that a greater contribution by individuals to the costs of tertiary education may be justified, provided, of course, that governments can ensure that funding is accessible to students irrespective of their economic background (see Indicator B5).

The proportion of expenditure on tertiary institutions covered by individuals, businesses and other private sources, including subsidised private payments, ranges from less than 5\% in Denmark, Finland and Greece, to more than $50 \%$ in Australia, Japan and the United States and in the partner economy Israel and over $75 \%$ in Korea and the partner economy Chile (Chart B3.2 and Table B3.2b). In Korea, around $80 \%$ of tertiary students are enrolled in private universities, where more than $70 \%$ of budgets are derived from tuition fees. The contribution of private entities other than households to the financing of educational institutions is on average higher for tertiary education than for other levels of education. In one-quarter of OECD countries and partner economies - Australia, Hungary, Italy, Korea, the Netherlands, Sweden, the United Kingdom and the United States, and the partner economy Israel - the proportion of expenditure on tertiary institutions covered by private entities other than households represents $10 \%$ or more.

Chart B3.3. Share of private expenditure on educational institutions $(1995,2004)$ Percentage



1. Year of reference 2005.
2. Some levels of education are included with others. Refer to " $x$ " code in Table B1.1b for details.

Countries are ranked in descending order of the share of private expenditure on educational institutions in 2004 for all levels of education.
Source: OECD. Tables B3.1, B3.2a and B3.2b. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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In many OECD countries, the growth in tertiary participation (see Indicator C2) represents a response to heavy demand, both individual and social. Just as many tertiary structures and programmes were designed for a different era, so too were its funding mechanisms. The share of public funding at the tertiary level represents on average in OECD countries 76\% in 2004. On average among the 18 OECD countries for which trend data are available, the share of public funding in tertiary institutions slightly decreased between 1995 and 2000 and every year between 2001 and 2004 (Table B3.3).

In more than one-half of the OECD countries and partner economies with comparable data in 1995 and 2004, the private share increased by 3 percentage points or more. This increase exceeds 9 percentage points in Australia, Italy, Portugal, the Slovak Republic and the United Kingdom, as well as the partner economies Chile and Israel. However, only the Czech Republic and Ireland and to a lesser extent Spain - show a significant decrease in the private share allocated to tertiary educational institutions (Table B3.2b and Chart B3.3). InAustralia, the main reason for the increase in the private share of spending on tertiary institutions between 1995 and 2004 was changes to the Higher Education Contribution Scheme (HECS) that took place in 1997. The changes in HECS were part of a reform process aimed at providing more funds for higher education, partly through increased student/former student contributions. Thus, Australian figures on the public expenditure on educational institutions exclude HECS/HELP outlays. Public outlays on HECS/ HELP by the Commonwealth government on behalf of students are treated as government loans or subsidies to households. Funds received by tertiary-type A institutions are treated as private payments from students (see Indicator B5).

The amounts paid by students and their families to cover tuition fees and other education-related expenditures differ among OECD countries according to taxation and spending policies, and the willingness of governments to support students (see Indicator B5). This willingness is influenced by students' enrolment status (full-time or part-time), age and residency (whether they are living at home).To some extent, however, the guidelines used in establishing eligibility for these subsidies are breaking down. Mature students, whose numbers are increasing, are more likely to have established their own households and to prefer part-time or distance learning to full-time, on-campus study.

Rises in private educational expenditure have generally gone hand in hand with rises (in real terms) in public expenditure on education at the tertiary level, as for educational expenditure when all levels of education are combined. Public investment in tertiary education has increased in all OECD countries and partner economies (except Australia) for which 1995 to 2004 data are available, regardless of changes in private spending (see Table B3.1). The only exception to this is Australia (see explanation on HECS above), where the shift towards private expenditure at tertiary level has been accompanied both by a small fall in the level of public expenditure in real terms and also by a significant increase of public subsidies provided to tertiary students.

## Definitions and methodologies

Data refer to the financial year 2004 and are based on the UOE data collection on education statistics administered by the OECD in 2006 (for details see Annex 3 at www.oecd.org/edu/eag2007).

The public and private proportions of expenditure on educational institutions are the percentages of total spending originating in, or generated by, the public and private sectors. Private spending includes all direct expenditure on educational institutions, whether partially covered by public
subsidies or not. Public subsidies attributable to households, included in private spending, are shown separately.

B3 A portion of the budgets of educational institutions is related to ancillary services offered to students, including student welfare services (student meals, housing and transportation). Part of the cost for these services is covered by fees collected from students and is included in the indicator.

Other private entities include private businesses and non-profit organisations, including religious organisations, charitable organisations, and business and labour associations. Expenditure by private companies on the work-based element of school and work-based training of apprentices and students are also taken into account.

The data on expenditure for 1995 were obtained by a special survey updated in 2006 in which expenditure for 1995 was adjusted to methods and definitions used in the current UOE data collection.

Note that data appearing in earlier editions of this publication may not always be comparable to data shown in the 2007 edition due to changes in definitions and coverage that were made as a result of the OECD expenditure comparability study (for details on changes, see Annex 3 at www.oecd.org/edu/eag2007).

Table B3.1.
Relative proportions of public and private expenditure on educational institutions for all levels of education $(1995,2004)$
Distribution of public and private sources of funds for educational institutions after transfers from public sources, by year

|  | 2004 |  |  |  |  | 1995 |  |  |  |  | Index of change between 1995 and 2004 in expenditure on educational institutions |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | vate sour |  |  |  |  | vate sour |  |  |  |  |
|  | Public sources |  |  | $\begin{aligned} & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ | Private: of which, subsidised | Public sources | $\begin{aligned} & =0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ |  | $\begin{aligned} & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ | Private: of which, subsidised | Public sources | All private sources ${ }^{1}$ |
|  | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) | (10) | (11) | (12) |
| Australia | 73.0 | 20.3 | 6.7 | 27.0 | 0.2 | 78.9 | 13.7 | 7.4 | 21.1 | 0.5 | 134 | 185 |
| Austria | 92.8 | 4.1 | 3.2 | 7.2 | 2.1 | 93.4 | 3.4 | 3.2 | 6.6 | 1.5 | 107 | 118 |
| Belgium | 94.3 | 4.8 | 0.9 | 5.7 | 1.8 | m | m | m | m | m | m | m |
| Canada | m | m | m | m | m | 81.2 | 7.7 | 11.1 | 18.8 | m | m | m |
| Czech Republic | 87.3 | 9.1 | 3.6 | 12.7 | m | 87.5 | x(9) | x(9) | 12.5 | 6.2 | 115 | 118 |
| Denmark | 95.6 | 4.4 | n | 4.4 | m | 96.5 | 3.5 | n | 3.5 | n | 136 | 175 |
| Finland | 97.9 | $\mathrm{x}(4)$ | $\mathrm{x}(4)$ | 2.1 | n | 98.1 | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | 1.9 | n | 134 | 153 |
| France | 91.2 | 6.5 | 2.3 | 8.8 | 1.6 | m | m | m | m | m | m | m |
| Germany | 82.3 | $\mathrm{x}(4)$ | $\mathrm{x}(4)$ | 17.7 | n | 82.3 | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | 17.7 | a | 109 | 109 |
| Greece | 95.3 | 4.2 | 0.5 | 4.7 | m | m | m | m | m | m | 208 | m |
| Hungary | 90.7 | 3.6 | 5.7 | 9.3 | n | 89.0 | 5.0 | 6.0 | 11.0 | n | 153 | 127 |
| Iceland | 90.6 | 9.4 | m | 9.4 | m | m | m | m | m | m | m | m |
| Ireland | 92.9 | 6.6 | 0.5 | 7.1 | m | 89.8 | 9.7 | 0.5 | 10.2 | m | 178 | 119 |
| Italy | 90.4 | 7.2 | 2.4 | 9.6 | n | m | m | m | m | m | 107 | m |
| Japan | 74.2 | 23.2 | 2.6 | 25.8 | m | 75.5 | 22.6 | 1.9 | 24.5 | m | 109 | 117 |
| Korea | 60.5 | 30.1 | 9.4 | 39.5 | 0.9 | m | m | m | m | m | m | m |
| Luxembourg | m | m | m | m | m | m | m | m | m | m | m | m |
| Mexico | 80.5 | 19.3 | 0.2 | 19.5 | 1.0 | 82.6 | 17.4 | m | 17.4 | m | 155 | 178 |
| Netherlands | 90.1 | 5.9 | 4.0 | 9.9 | 0.9 | 90.2 | 6.4 | 3.4 | 9.8 | 1.8 | 134 | 135 |
| New Zealand | 80.7 | 18.8 | 0.5 | 19.3 | m | m | m | m | m | m | 154 | m |
| Norway | m | m | m | m | m | 94.1 | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | 5.9 | n | 134 | m |
| Poland | 90.1 | 9.9 | m | 9.9 | m | m | m | m | m | a | 151 | m |
| Portugal | 97.5 | 2.5 | m | 2.5 | m | 99.4 | 0.6 | m | 0.6 | m | 131 | 508 |
| Slovak Republic | 84.0 | 11.2 | 4.8 | 16.0 | a | 97.2 | 1.8 | 0.8 | 2.8 | m | 125 | 842 |
| Spain | 87.1 | 12.1 | 0.8 | 12.9 | 0.5 | 84.2 | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | 15.8 | 0.4 | 129 | 102 |
| Sweden | 97.0 | 0.1 | 2.9 | 3.0 | a | 98.3 | 0.1 | 1.6 | 1.7 | m | 137 | 244 |
| Switzerland | m | m | m | m | m | m | m | m | m | m | 116 | m |
| Turkey | 92.6 | 2.6 | 4.8 | 7.4 | a | m | m | m | m | m | 229 | m |
| United Kingdom | 83.9 | 14.0 | 2.1 | 16.1 | n | 87.3 | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | 12.7 | n | 134 | 177 |
| United States | 68.4 | 20.0 | 11.6 | 31.6 | m | 71.0 | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | 29.0 | m | 143 | 162 |
| OECD average | 87.0 | $\sim$ | $\sim$ | 13.0 | 0.6 | $\sim$ | $\sim$ | $\sim$ | $\sim$ | $\sim$ | 140 | 210 |
| EU19 average | 91.1 | $\sim$ | $\sim$ | 8.9 | 0.6 | $\sim$ | $\sim$ | $\sim$ | $\sim$ | $\sim$ | 137 | 225 |
| Brazil <br> Chile $^{2}$ <br> Estonia <br> Israel <br> Russian Fed. <br> Slovenia | m | m | m | m | m | m | m | m | m | m | 140 | m |
|  | 51.6 | 46.2 | 2.2 | 48.4 | 0.8 | 56.4 | 42.4 | 1.2 | 43.6 | m | 193 | 234 |
|  | m | m | m | m | n | m | m | m | m | m | m | m |
|  | 76.4 | 16.7 | 6.9 | 23.6 | 2.2 | 80.5 | 13.0 | 6.4 | 19.5 | 1.3 | 122 | 156 |
|  | m | m | m | m | a | m | m | m | m | m | m | m |
|  | 86.3 | 11.8 | 1.9 | 13.7 | 0.6 | m | m | m | m | m | m | m |

1. Including subsidies attributable to payments to educational institutions received from public sources.
2. Year of reference 2005.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table B3.2a.
Relative proportions of public and private expenditure on educational institutions, as a percentage, by level of education $(1995,2004)$
Distribution of public and private sources of funds for educational institutions after transfers from public sources, by year

|  | Pre-primary education (for children 3 years and older) |  |  |  |  | Primary, secondary and post-secondary non-tertiary education |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2004 |  |  |  |  | 2004 |  |  |  |  | 1995 |  |  | Indexof changebetween 1995and 2004 inexpenditureon educationalinstitutions |  |
|  |  | Private sources |  |  |  | $\begin{aligned} & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ | Private sources |  |  |  | $\begin{aligned} & \text { U } \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ |  |  | $\begin{aligned} & \text { U } \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ | $\begin{aligned} & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ |
|  |  |  |  | $\begin{gathered} \text { y } \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \end{gathered}$ |  |  | $\begin{aligned} & 0 \\ & 0 \\ & \frac{0}{0} \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ |  |  |  |  | $\begin{gathered} 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \end{gathered}$ |  |  |  |
|  | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) | (10) | (11) | (12) | (13) | (14) | (15) |
| Australia | 69.3 | 30.0 | 0.7 | 30.7 | n | 83.2 | 14.1 | 2.7 | 16.8 | n | 85.5 | 14.5 | 0.7 | 146 | 174 |
| Austria | 70.0 | 13.9 | 16.1 | 30.0 | 14.4 | 95.3 | 2.6 | 2.1 | 4.7 | 0.6 | 96.2 | 3.8 | 0.6 | 107 | 132 |
| Belgium | 97.1 | 2.9 | m | m | 0.3 | 94.9 | 5.1 | m | m | 1.2 | m | m | m | m | m |
| Canada | $\mathrm{x}(6)$ | $\mathrm{x}(7)$ | $\mathrm{x}(8)$ | $\mathrm{x}(9)$ | $\mathrm{x}(6)$ | m | m | m | m | $\mathrm{x}(6)$ | 92.8 | 7.2 | $\mathrm{x}(11)$ | m | m |
| Czech Republic | 87.3 | 9.3 | 3.3 | 12.7 | m | 88.6 | 8.6 | 2.8 | 11.4 | m | 90.9 | 9.1 | 6.8 | 108 | 139 |
| Denmark ${ }^{2}$ | 81.1 | 18.9 | n | 18.9 | m | 97.8 | 2.2 | m | 2.2 | m | 97.8 | 2.2 | n | 130 | 127 |
| Finland | 91.1 | $\mathrm{x}(4)$ | $\mathrm{x}(4)$ | 8.9 | n | 99.2 | $\mathrm{x}(9)$ | x(9) | 0.8 | n | 99.5 | 0.5 | n | 135 | 200 |
| France | 95.8 | 4.2 | x | 4.2 | n | 92.7 | 5.9 | 1.4 | 7.3 | 1.7 | m | m | m | m | m |
| Germany | 71.8 | $\mathrm{x}(4)$ | $\mathrm{x}(4)$ | 28.2 | n | 81.9 | x(9) | x(9) | 18.1 | n | 81.0 | 19.0 | a | 108 | 101 |
| Greece | $\mathrm{x}(6)$ | $\mathrm{x}(7)$ | $\mathrm{x}(8)$ | $\mathrm{x}(9)$ | m | 93.8 | 6.2 | n | 6.2 | m | m | m | m | 172 | m |
| Hungary | 93.9 | 4.3 | 1.8 | 6.1 | n | 94.7 | 2.7 | 2.6 | 5.3 | n | 91.7 | 8.3 | n | 147 | 90 |
| Iceland ${ }^{2}$ | 64.9 | 35.1 | m | 35.1 | n | 96.5 | 3.5 | m | 3.5 | n | m | m | m | m | m |
| Ireland | m | m | m | m | m | 96.4 | $\mathrm{x}(9)$ | $\mathrm{x}(9)$ | 3.6 | m | 96.5 | 3.5 | m | 174 | 177 |
| Italy | 90.8 | 9.2 | n | 9.2 | 0.4 | 96.1 | 3.9 | 0.1 | 3.9 | n | m | m | m | 104 | m |
| Japan ${ }^{2}$ | 50.0 | 43.1 | 6.8 | 50.0 | a | 91.3 | 7.7 | 1.0 | 8.7 | m | 91.2 | 8.8 | m | 105 | 104 |
| Korea | 37.9 | 59.6 | 2.5 | 62.1 | 6.0 | 79.5 | 17.8 | 2.7 | 20.5 | 0.8 | m | m | m | m | m |
| Luxembourg | m | m | m | m | m | m | m | m | m | m | m | m | m | m | m |
| Mexico | 80.5 | 19.4 | 0.1 | 19.5 | 0.2 | 83.4 | 16.5 | 0.1 | 16.6 | 1.1 | 83.8 | 16.2 | m | 147 | 151 |
| Netherlands | 96.2 | 0.6 | 3.1 | 3.8 | a | 94.1 | 4.3 | 1.7 | 5.9 | 0.9 | 93.9 | 6.1 | 1.4 | 143 | 138 |
| New Zealand | 57.6 | 34.9 | 7.5 | 42.4 | m | 87.5 | 12.2 | 0.2 | 12.5 | m | m | m | m | 162 | m |
| Norway | 86.3 | 13.7 | m | 13.7 | n | m | m | m | m | m | 99.0 | 1.0 | $\mathrm{x}(11)$ | 129 | m |
| Poland | 87.1 | 12.9 | m | 12.9 | n | 97.6 | 2.4 | m | 2.4 | m | m | m | m | 152 | m |
| Portugal | m | m | m | m | m | 99.9 | 0.1 | m | 0.1 | m | 100.0 | n | m | 133 | 207 |
| Slovak Republic ${ }^{2}$ | 79.0 | 19.9 | 1.1 | 21.0 | a | 85.1 | 10.8 | 4.1 | 14.9 | a | 99.1 | 0.9 | m | 120 | 2445 |
| Spain | 82.5 | 17.5 | m | 17.5 | n | 92.5 | 7.5 | m | 7.5 | n | 87.6 | 12.4 | m | 113 | 65 |
| Sweden | 100.0 | n | n | n | n | 99.9 | 0.1 | a | 0.1 | a | 99.8 | 0.2 | m | 139 | 80 |
| Switzerland | m | m | m | m | m | 86.4 | n | 13.6 | 13.6 | 0.8 | 89.1 | 10.9 | 1.1 | 113 | m |
| Turkey | m | m | m | m | m | 93.4 | 0.2 | 6.4 | 6.6 | a | m | m | m | 243 | m |
| United Kingdom | 94.9 | 5.1 | n | 5.1 | a | 86.6 | 13.4 | n | 13.4 | n | 88.5 | 11.5 | n | 146 | 174 |
| United States | 75.4 | $\mathrm{x}(4)$ | $\mathrm{x}(4)$ | 24.6 | a | 91.3 | $\mathrm{x}(9)$ | x(9) | 8.7 | a | 91.3 | 8.7 | m | 140 | 140 |
| OECD average | 80.0 | $\sim$ | $\sim$ | 20.0 | 1.1 | 91.8 | $\sim$ | $\sim$ | 8.3 | 0.4 | $\sim$ | $\sim$ | $\sim$ | 138 | 273 |
| EU19 average | 87.9 | $\sim$ | $\sim$ | 12.1 | 1.7 | 93.7 | $\sim$ | $\sim$ | 6.3 | 0.4 | $\sim$ | $\sim$ | $\sim$ | 141 | 356 |
| Brazil | m | m | m | m | m | m | m | m | m | m | m | m | m | 148 | m |
| Chile ${ }^{3}$ | 66.2 | 33.7 | 0.1 | 33.8 | m | 68.9 | 28.0 | 3.1 | 31.1 | m | 71.8 | 28.2 | m | 198 | 227 |
| Estonia | m | m | m | m | n | m | m | m | m | n | m | m | m | m | m |
| Israel | 77.2 | 20.7 | 2.1 | 22.8 | n | 91.9 | 4.9 | 3.2 | 8.1 | 1.4 | 93.1 | 6.9 | 0.8 | 123 | 145 |
| Russian Federation | m | m | m | m | a | m | m | m | m | a | m | m | m | m | m |
| Slovenia | 81.1 | 18.9 | 0.1 | 18.9 | n | 90.4 | 9.0 | 0.5 | 9.6 | 0.8 | m | m | m | m | m |

1. Including subsidies attributable to payments to educational institutions received from public sources. To calculate private funds net of subsidies, subtract public subsidies (columns $5,10,15$ ) from private funds (columns 4, 9,14 ). To calculate total public funds, including public subsidies, add public subsidies (columns $5,10,15$ ) to direct public funds (columns 1, 6, 11).
2. Some levels of education are included with others. Refer to "x" code in Table B1.1a for details.
3. Year of reference 2005.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
StatLink ⿹ㅠ께디 http://dx.doi.org/10.1787/068188403262

Table B3．2b．
Relative proportions of public and private expenditure on educational institutions，as a percentage， for tertiary education $(1995,2004)$
Distribution of public and private sources offunds for educational institutions after transfers from public sources，by year

|  | Tertiary education |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2004 |  |  |  |  | 1995 |  |  | Index of change between 1995 and 2004 in expenditure on educational institutions |  |
|  |  | Private sources |  |  |  | Public sources |  |  |  |  |
|  |  | $\begin{aligned} & =0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ |  | $\begin{aligned} & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ |  |  | $\begin{aligned} & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ |  |  |  |
|  | （1） | （2） | （3） | （4） | （5） | （6） | （7） | （8） | （9） | （10） |
| Australia | 47.2 | 35.6 | 17.2 | 52.8 | 0.8 | 64.8 | 35.2 | n | 96 | 198 |
| Austria | 93.7 | 4.8 | 1.6 | 6.3 | 2.0 | 96.1 | 3.9 | 5.1 | 123 | 205 |
| Belgium | 90.4 | 5.1 | 4.5 | 9.6 | 4.7 | m | m | m | m | m |
| Canada Czech Republic Denmark ${ }^{2}$ | m | m | m | m | m | 56.6 | 43.4 | 22.3 | m | m |
|  | 84.7 | 9.2 | 6.1 | 15.3 | m | 71.5 | 28.5 | 8.7 | 170 | 77 |
|  | 96.7 | 3.3 | n | 3.3 | a | 99.4 | 0.6 | n | 129 | 733 |
| Finland | 96.3 | $\mathrm{x}(4)$ | $\mathrm{x}(4)$ | 3.7 | n | 97.8 | 2.2 | n | 126 | 208 |
| France | 83.9 | 9.8 | 6.4 | 16.1 | 2.2 | m | m | m | m | m |
| Germany | 86.4 | $\mathrm{x}(4)$ | $\mathrm{x}(4)$ | 13.6 | n | 88.6 | 11.4 | a | 109 | 133 |
| Greece | 97.9 | 0.4 | 1.7 | 2.1 | m | m | m | m | 312 | m |
| Hungary | 79.0 | 6.6 | 14.4 | 21.0 | n | 80.3 | 19.7 | n | 157 | 169 |
| Iceland ${ }^{2}$ | 90.9 | 9.1 | m | 9.1 | m | m | m | m | m | m |
| Ireland | 82.6 | 15.6 | 1.8 | 17.4 | 4.4 | 69.7 | 30.3 | m | 208 | 101 |
| Italy | 69.4 | 18.4 | 12.2 | 30.6 | 4.6 | 82.9 | 17.1 | 0.1 | 119 | 254 |
| Japan ${ }^{2}$ | 41.2 | $\mathrm{x}(4)$ | $\mathrm{x}(4)$ | 58.8 | m | 40.2 | 59.8 | m | 128 | 123 |
| Korea | 21.0 | 55.6 | 23.3 | 79.0 | 0.3 | m | m | m | m | m |
| Luxembourg | m | m | m | m | m | m | m | m | m | m |
| Mexico | 68.9 | 30.6 | 0.5 | 31.1 | 0.8 | 77.4 | 22.6 | m | 150 | 231 |
| Netherlands | 77.6 | 12.0 | 10.4 | 22.4 | 1.4 | 80.6 | 19.4 | 2.5 | 111 | 133 |
| New Zealand | 60.8 | 39.2 | m | 39.2 | m | m | m | m | 109 | m |
| Norway | m | m | m | m | m | 93.7 | 6.3 | n | 117 |  |
| Poland | 72.9 | 27.1 | m | m | m | m | m | m | 202 | m |
| Portugal | 86.0 | 14.0 | m | 14.0 | m | 96.5 | 3.5 | m | 116 | 522 |
| Slovak Republic ${ }^{2}$ | 81.3 | 9.7 | 9.0 | 18.7 | a | 95.4 | 4.6 | m | 178 | 850 |
| Spain | 75.9 | 20.8 | 3.3 | 24.1 | 1.9 | 74.4 | 25.6 | 2.0 | 165 | 153 |
| Sweden | 88.4 | n | 11.6 | 11.6 | a | 93.6 | 6.4 | a | 134 | 254 |
| Switzerland | m | m | m | m | m | m | m | m | 176 | m |
| Turkey | 90.0 | 10.0 | m | 10.0 | a | 96.3 | 3.7 | 0.7 | 191 | 548 |
| United Kingdom | 69.6 | 19.4 | 11.1 | 30.4 | n | 80.0 | 20.0 | n | 106 | 185 |
| United States | 35.4 | 35.1 | 29.5 | 64.6 | m | 37.4 | 62.6 | m | 154 | 168 |
| OECD average | 75.7 | $\sim$ | $\sim$ | 24.3 | 1.3 | $\sim$ | $\sim$ |  | 149 | 276 |
| EU19 average | 84.0 | $\sim$ | $\sim$ | 16.0 | 1.0 | $\sim$ | $\sim$ |  | 154 | 284 |
| Brazil | m | m | m | m | m | m | m | m | 129 | m |
| Chile ${ }^{3}$ | 15.5 | 83.7 | 0.9 | 84.5 | 2.5 | 25.1 | 74.9 | m | 127 | 232 |
| Estonia | m | m | m | m | n | m | m | m | m | m |
| Israel | 49.6 | 34.4 | 16.1 | 50.4 | 5.4 | 59.2 | 40.8 | 3.0 | 114 | 169 |
| Russian Federation | m | m | m | m | m | m | m | m | m | m |
| Slovenia | 75.7 | 17.3 | 7.1 | 24.3 | n | m | m | m | m | m |

[^32]Table B3.3.
Trends in relative proportions of public expenditure ${ }^{1}$ on educational institutions and index of change between 1995 and 2004 (1995=100, constant prices), for tertiary education (1995, 2000, 2001, 2002, 2003, 2004)

|  | Share of public expenditure on educational institutions (\%) |  |  |  |  |  | Index of change between 1995 and 2004 in public expenditure on educational institutions$(1995=100)$ |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1995 | 2000 | 2001 | 2002 | 2003 | 2004 | 1995 | 2000 | 2001 | 2002 | 2003 | 2004 |
| Australia | 64.8 | 51.0 | 51.3 | 48.7 | 48.0 | 47.2 | 100 | 87 | 89 | 91 | 92 | 96 |
| Austria | 96.1 | 96.3 | 94.6 | 91.6 | 92.7 | 93.7 | 100 | 103 | 115 | 106 | 111 | 123 |
| Belgium | m | 91.5 | 89.5 | 86.1 | 86.7 | 90.4 | m | m | m | m | m | m |
| Canada | 56.6 | 61.0 | 58.6 | 56.4 | m | m | 100 | 144 | 146 | 141 | m | m |
| Czech Republic | 71.5 | 85.4 | 85.3 | 87.5 | 83.3 | 84.7 | 100 | 116 | 126 | 141 | 160 | 170 |
| Denmark | 99.4 | 97.6 | 97.8 | 97.9 | 96.7 | 96.7 | 100 | 108 | 127 | 133 | 122 | 129 |
| Finland | 97.8 | 97.2 | 96.5 | 96.3 | 96.4 | 96.3 | 100 | 110 | 111 | 115 | 120 | 126 |
| France | m | m | m | m | m | m | m | m | m | m | m | m |
| Germany | 88.6 | m | m | m | 87.0 | 86.4 | 100 | m | m | m | 111 | 109 |
| Greece | m | 99.7 | 99.6 | 99.6 | 97.9 | 97.9 | 100 | 160 | 217 | 246 | 310 | 312 |
| Hungary | 80.3 | 76.7 | 77.6 | 78.7 | 78.5 | 79.0 | 100 | 129 | 140 | 159 | 180 | 157 |
| Iceland | m | 94.9 | 95.0 | 95.6 | 88.7 | 90.9 | m | m | m | m | m | m |
| Ireland | 69.7 | 79.2 | 84.7 | 85.8 | 83.8 | 82.6 | 100 | 204 | 204 | 210 | 198 | 208 |
| Italy | 82.9 | 77.5 | 77.8 | 78.6 | 72.1 | 69.4 | 100 | 118 | 126 | 131 | 118 | 119 |
| Japan | 40.2 | 43.6 | 41.6 | 40.2 | 41.1 | 41.2 | 100 | 126 | 120 | 118 | 127 | 128 |
| Korea | m | 23.3 | 15.9 | 14.9 | 23.2 | 21.0 | m | m | m | m | m | m |
| Luxembourg | m | m | m | m | m | m | m | m | m | m | m | m |
| Mexico | 77.4 | 79.4 | 70.4 | 71.0 | 69.1 | 68.9 | 100 | 133 | 112 | 158 | 149 | 150 |
| Netherlands | 80.6 | 78.2 | 78.2 | 78.8 | 78.6 | 77.6 | 100 | 103 | 106 | 108 | 108 | 111 |
| New Zealand | m | m | m | 62.5 | 61.5 | 60.8 | 100 | 96 | 100 | 107 | 112 | 109 |
| Norway | 93.7 | 96.3 | m | 96.3 | 96.7 | m | 100 | 94 | 98 | 110 | 115 | 117 |
| Poland | m | 66.6 | 66.9 | 69.7 | 69.0 | 72.9 | 100 | 113 | 132 | 166 | 170 | 202 |
| Portugal | 96.5 | 92.5 | 92.3 | 91.3 | 91.5 | 86.0 | 100 | 131 | 141 | 130 | 143 | 116 |
| Slovak Republic | 95.4 | 91.2 | 93.3 | 85.2 | 86.2 | 81.3 | 100 | 119 | 130 | 132 | 150 | 178 |
| Spain | 74.4 | 74.4 | 75.5 | 76.3 | 76.9 | 75.9 | 100 | 139 | 149 | 155 | 163 | 165 |
| Sweden | 93.6 | 91.3 | 91.0 | 90.0 | 89.0 | 88.4 | 100 | 118 | 121 | 128 | 132 | 134 |
| Switzerland | m | m | m | m | m | m | 100 | 136 | 153 | 167 | 177 | 176 |
| Turkey | 96.3 | 95.4 | 94.6 | 90.1 | 95.2 | 90.0 | 100 | 179 | 170 | 191 | 202 | 191 |
| United Kingdom | 80.0 | 67.7 | 71.0 | 72.0 | 70.2 | 69.6 | 100 | 86 | 97 | 106 | 106 | 106 |
| United States | 37.4 | 31.1 | 38.1 | 39.5 | 38.3 | 35.4 | 100 | 118 | 129 | 141 | 153 | 154 |
| OECD average | 79.9 | 77.6 | 76.5 | 76.2 | 76.9 | 75.4 | 100 | 124 | 132 | 141 | 147 | 149 |
| OECD average (for countries with data available for all reference years) | 79.8 | 78.1 | 78.4 | 77.7 | 77.1 | 76.1 | 100 | 123 | 132 | 141 | 149 | 153 |
| EU19 average (for countries with data available for all reference years) | 85.9 | 85.0 | 85.8 | 85.4 | 84.3 | 83.2 | 100 | 124 | 138 | 144 | 153 | 157 |
| Brazil | m | m | m | m | m | m | 100 | 128 | 128 | 131 | 140 | 129 |
| Chile | 25.1 | 19.5 | m | 19.3 | 17.0 | 15.5 | 100 | 128 | m | 143 | 131 | 127 |
| Estonia | m | m | m | m | m | m | m | m | m | m | m | m |
| Israel | 59.2 | 56.5 | 56.8 | 53.4 | 59.3 | 49.6 | 100 | 124 | 127 | 118 | 133 | 114 |
| Russian Federation | m | m | m | m | m | m | m | m | m | m | m | m |
| Slovenia | m | m | m | m | m | 75.7 | m | m | m | m | m | m |

1.Public expenditure on educational institutions excludes international funds.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.


## WHAT IS THE TOTAL PUBLIC SPENDING ON EDUCATION？

Public expenditure on education as a percentage of total public expenditure indicates the value placed on education relative to that of other public investments such as health care，social security，defence and security．It provides an important context for the other indicators on expenditure，particularly for Indicator B3（the public and private shares of educational expenditure），as well as quantification of an important policy lever in its own right．

## Key results

## Chart B4．1．Total public expenditure on education as a percentage of total public expenditure $(1995,2004)$

The chart shows direct public expenditure on educational institutions plus public subsidies to households（including subsidies for living costs）and other private entities，as a percentage of total public expenditure，by year．This must be interpreted in the context of public sectors that differ in the size and breadth of responsibility from country to country．


[^33]
## Other highlights of this indicator

- Public funding of education is a social priority, even in OECD countries with little public involvement in other areas.
- In OECD countries, public funding of primary, secondary and post-secondary non-tertiary education is on average about three times that of tertiary education, mainly due to largely universal enrolment rates but also because the private share in expenditure tends to be higher at the tertiary level. This ratio varies by country from less than double in Denmark, Finland, Greece and Norway to nearly six times in Korea. The latter figure is indicative of the relatively high proportion of private funds that go into tertiary education in Korea.
- Between 1995 and 2004, public budgets as a percentage of GDP tended to increase slightly. Education took a growing share of total public expenditure in most countries, and it did also on average grow as fast as GDP. In Denmark, the Netherlands, New Zealand, the Slovak Republic and Sweden, there have been particularly significant shifts in public funding in favour of education.
- On average among OECD countries, $85 \%$ of public expenditure on education is transferred to public institutions. In two-thirds of the OECD countries, as well as in the partner economies Brazil, Estonia and Slovenia, the share of public expenditure on education transferred to public institutions exceeds $80 \%$. The share of public expenditure transferred to the private sector is larger at the tertiary level than at primary to post-secondary non-tertiary levels and reaches $26 \%$ on average among OECD countries with available data.


## Policy context

If the public benefits from a particular service are greater than the private benefits, then markets
alone may fail to provide these services adequately and governments may need to become involved. Education is one area where all governments intervene to fund or direct the provision of services. As there is no guarantee that markets will provide equal access to educational opportunities, government funding of educational services ensures that education is not beyond the reach of some members of society.

This indicator focuses on public expenditure on education but also evaluates how public expenditure has changed over time in absolute terms and relative to total governmental spending. Since the second half of the 1990s, most OECD countries have made serious efforts to consolidate public budgets. Education has had to compete with a wide range of other areas covered in government budgets for public financial support. To examine this evolution, the indicator evaluates the change in educational expenditure in absolute terms and relative to changes in the size of public budgets.

## Evidence and explanations

## What this indicator does and does not cover

This indicator shows total public expenditure on education, which includes direct public expenditure on educational institutions as well as public subsidies to households (e.g. scholarships and loans to students for tuition fees and student living costs) and to other private entities for education (e.g. subsidies to companies or labour organisations that operate apprenticeship programmes). Unlike the preceding indicators, this indicator also includes public subsidies that are not attributable to household payments for educational institutions, such as subsidies for student living costs.

OECD countries differ in the ways in which they use public money for education. Public funds may flow directly to schools or may be channelled to institutions via government programmes or via households; they may also be restricted to the purchase of educational services or be used to support student living costs.

Total public expenditure on all services, excluding education, includes expenditure on debt servicing (e.g. interest payments) that are not included in public expenditure on education. The reason for this exclusion is that some countries cannot separate interest payment outlays for education from those for other services. This means that public expenditure on education as a percentage of total public expenditure can be underestimated in countries where interest payments represent a high proportion of total public expenditure on all services.

It is important to examine public investment in education in conjunction with private investment, as shown in Indicator B3, in order to get a total picture of investment in education.

## Overall level of public resources invested in education

On average, OECD countries devoted $13.4 \%$ of total public expenditure to education in 2004. However, the values for individual countries range from $10 \%$ or below in the Czech Republic, Germany, Greece, Italy and Japan, to more than $20 \%$ in Mexico and New Zealand (Chart B4.1). As in the case of spending on education in relation to GDP per capita, these values must be interpreted in the context of student demography and enrolment rates.

The public-sector proportion of funding of the different levels of education varies widely among OECD countries. In 2004, OECD countries and partner economies spent between $5.3 \%$ (Greece) and $16.1 \%$ (Mexico) of total public expenditure on primary, secondary and postsecondary non-tertiary education, and between $1.6 \%$ (Italy) and $5.3 \%$ (Norway) on tertiary education. On average in OECD countries, public funding of primary, secondary and postsecondary non-tertiary education is nearly three times that of tertiary education, mainly due to enrolment rates (see Indicator C 1 ) or because the private share in expenditure tends to be higher at the tertiary level. This ratio varies by country from less than two times in Denmark, Finland, Greece and Norway to as high as six times in Korea. The latter figure is indicative of the relatively high proportion of private funds that go into tertiary education in Korea (Table B4.1).

Public funding of education is a social priority, even in OECD countries with little public involvement in other areas. When public expenditure on education is examined as a proportion of total public spending, the relative sizes of public budgets (as measured by public spending in relation to GDP) must be taken into account.

Across OECD countries, when the size of public budgets relative to GDP is compared with the proportion of public spending committed to education, it is evident that even in countries with relatively low rates of public spending, education is awarded a very high level of priority. For instance, the share of public spending that goes to education in Korea, Mexico, New Zealand and the United States is among the highest of OECD countries (Chart B4.1), yet total public spending accounts for a relatively low proportion of GDP in these countries (Chart B4.2).

Although the overall pattern is not clear, there is some evidence to suggest that countries with high rates of public spending spend proportionately less on education; only one of the top ten countries for public spending on public services overall - Denmark - is among the top ten public spenders on education (Charts B4.1 and B4.2).

Chart B4.2. Total public expenditure on all services as a percentage of GDP $(1995,2004)$


[^34]Typically, from 1995 to 2004, public expenditure on education grew faster than total public spending, and as fast as national income: the average proportion of public expenditure spent on education increased in 16 of the 18 countries with comparable data in both 1995 and 2004 and, simultaneously, on average in these 18 countries, public expenditure on education as a percentage of GDP increased slightly. The process of budget consolidation puts pressure on education along with every other service. Nevertheless, with the exception of the partner economy Israel, spending on education grew at least as fast as spending in other public areas between 1995 and 2004; on average, the proportion of public budgets spent on education in OECD countries grew from $12.3 \%$ in 1995 to $13.4 \%$ in 2004. The figures suggest that the greatest relative increases in the share of public expenditure on education during this period took place in Denmark (increasing from 12.2 to $15.3 \%$ ), the Netherlands (from 9.0 to $11.1 \%$ ), New Zealand ( 16.5 to $21.0 \%$ ), the Slovak Republic ( 14.1 to $18.2 \%$ ) and Sweden ( 10.7 to $12.9 \%$ ).

## Distribution of public expenditure to the public and private sectors

The vast majority of public funds on education are directed at public institutions: an average of $85 \%$ of public expenditure is transferred to public institutions among OECD countries. In twothirds of the OECD countries, as well as in the partner economies Brazil, Estonia and Slovenia, the share of public expenditure on education transferred to public institutions exceeds $80 \%$. However, significant public funds are transferred to private institutions or given directly to households to spend in the institution of their choice in a number of countries: more than $20 \%$ of public expenditure is distributed (directly or indirectly) to the private sector in Belgium, Denmark, New Zealand, Norway and the United Kingdom and in the partner economies Chile and Israel. In Belgium, the majority of public funds goes to government-dependent institutions that are managed by private bodies but that otherwise operate under the aegis of the regular education system (Table B4.2).

On average among OECD countries, at the primary, secondary and post-secondary non-tertiary levels, nearly $12 \%$ of public funding designated for educational institutions is spent in privately managed institutions. Belgium is the only country where the majority of funds goes to privately managed institutions, but in the partner economy Chile a large part of public funds ( $40 \%$ ) also goes to the privately managed institutions. Public funding transfers to private households and other private entities are generally not a significant feature at primary, secondary and postsecondary non-tertiary levels. On average among OECD countries, these transfers represent $3.6 \%$ of public expenditure on education and exceed $10 \%$ only in Denmark.

At the tertiary level, on average among OECD countries, the majority of public funds are still directed at public institutions, but the share of public expenditure transferred to the private sector is larger than at primary to post-secondary non-tertiary level and reaches $26 \%$ on average among countries with available data. There are, however, substantial variations among countries in the share of public expenditure devoted to the private sector. In Belgium and the United Kingdom (where there are no public tertiary institutions), as well as the partner economies Chile, Estonia and Israel, public expenditure is mainly devoted to privately managed institutions. The share of public expenditure indirectly transferred to the private sector is larger at the tertiary level than below as it is more typical for households/students to receive some transfers of public funding at the tertiary level than at other levels. On average, $18 \%$ of public funding is indirectly transferred to the private sector at the tertiary level. These transfers result partly from financial
aid attributed to tertiary students through scholarships, grants and loans (see Indicator B5). The proportion of public expenditure indirectly transferred to the private sector exceeds $30 \%$ in Australia, Denmark, New Zealand and Norway and, among partner economies, in Chile.

## Definitions and methodologies

Data refer to the financial year 2004 and are based on the UOE data collection on education statistics administered by the OECD in 2006 (for details see Annex 3 at www.oecd.org/edu/ eag2007). Educational expenditure is expressed as a percentage of a country's total public sector expenditure and as a percentage of GDP. Public educational expenditure includes expenditure on educational institutions and subsidies for students' living costs and for other private expenditure outside institutions. Public expenditure on education includes expenditure by all public entities, including ministries other than the ministry of education, local and regional governments and other public agencies.

Total public expenditure, also referred to as total public spending, corresponds to the nonrepayable current and capital expenditure of all levels of government: central, regional and local. Current expenditure includes final consumption expenditure, property income paid, subsidies and other current transfers (e.g. social security, social assistance, pensions and other welfare benefits). Figures for total public expenditure have been taken from the OECD National Accounts Database (see Annex 2) and use the System of National Accounts 1993.

The glossary at www.oecd.org/edu/eag2007 gives a definition of public, government-dependent private and independent private institutions.

Note that data appearing in earlier editions of this publication may not always be comparable to data shown in the 2007 edition due to changes in definitions and coverage that were made as a result of the OECD expenditure comparability study (for details on changes, see Annex 3 at www.oecd.org/edu/eag2007).

## Further references

The following additional material relevant to this indicator is available on line at:
StatLink ज्ञाst http://dx.doi.org/10.1787/068247218642

- Table B4.3a. Initial sources of public educational funds and final purchasers of educational resources by level of government for primary, secondary and post-secondary non-tertiary education (2004)
- Table B4.3b. Initial sources of public educational funds and final purchasers of educational resources by level of government for tertiary education (2004)

Table B4.1.
Total public expenditure on education $(1995,2004)$
Direct public expenditure on educational institutions plus public subsidies to households (which include subsidies for living costs) and other private entities, as a percentage of GDP and as a percentage of total public expenditure, by level of education and year


1. Public expenditure presented in this table includes public subsidies to households for living costs, which are not spent on educational institutions. Thus the figures presented here exceed those on public spending on institutions found in Table B2.1b.
2. Some levels of education are included with others. Refer to "x" code in Table B1.1a for details.
3. Year of reference 2005.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
StatLink ज्ञात्रा http://dx.doi.org/10.1787/068247218642

Table B4．2．
Distribution of total public expenditure on education（2004）
Public expenditure on education transferred to educational institutions and public transfers to the private sector as a percentage of total public expenditure on education，by level of education


1．Some levels of education are included with others．Refer to＂$x$＂code in Table B1．1a for details．
2．Year of reference 2005.
Source：OECD．See Annex 3 for notes（www．oecd．org／edu／eag2007）．
Please refer to the Reader＇s Guide for information concerning the symbols replacing missing data．
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## HOW MUCH DO TERTIARY STUDENTS PAY AND WHAT PUBLIC SUBSIDIES DO THEY RECEIVE?

This indicator examines the relationships between annual tuition fees charged by institutions, direct and indirect public spending on educational institutions, and public subsidies to households for student living costs. It considers whether financial subsidies for households are provided in the form of grants or loans and poses related questions central to this discussion: Are scholarships/grants and loans more appropriate in countries with higher tuitions fees charged by institutions? Are loans an effective means to help increase the efficiency of financial resources invested in education and shift some of the cost of education to the beneficiaries of educational investment? Or are student loans less appropriate than grants in encouraging lowincome students to pursue their education? While these questions cannot be fully answered here, this indicator presents information about the policies for tuition fees and subsidies in different OECD countries.

## Key results

## Chart B5.1. Average annual tuition fees charged

 by tertiary-type A public institutions (academic year 2004-2005)This chart shows the annual tuition fees charged by tertiary-type A public institutions for fulltime national students in equivalent USD converted using PPPs. Countries in bold indicate that tuition fees refer to public institutions but more than two-thirds of students are enrolled in private institutions. The net entry rate in tertiary-type $A$ (in \%) is added next to country names. For example, in the Netherlands, average tuition fees reach USD 1646 in public tertiary-type A institutions and $59 \%$ of students enter this level of education.
There are large differences between OECD countries and partner economies in the average tuition fees charged by tertiary-type A public institutions. There are no tuition fees charged by public institutions in one-third of OECD countries, whereas another third of countries have annual tuitions fees charged by public institutions that exceed USD 1 500. Among the EU19 countries, only the Netherlands and the United Kingdom have annual tuitions fees that represent more than USD 1500 per full-time student; these relate to government-dependent institutions.


1. Public institutions do not exist at this level of education and most of the students are enrolled in government dependent institutions.
Source: OECD. Table B5.1a and C2.4. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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## Other highlights of this indicator

- An average of $18 \%$ of public spending on tertiary education is devoted to supporting students, households and other private entities. In Australia, Denmark, the Netherlands, New Zealand, Norway and Sweden, and the partner economy Chile, public subsidies to households account for about $27 \%$ or more of public tertiary education budgets.
- Low annual tuition fees charged by tertiary-type A institutions are not systematically associated with a low proportion of students that benefit from public subsidies. The tuition fees charged by public educational institutions for national students are negligible (Nordic countries and the Czech Republic) or low (Turkey) in tertiary-type A education but at the same time more than $55 \%$ of the students enrolled in tertiary-type A education in these countries can benefit from scholarships/grants and/or public loans. Moreover, Finland, Norway and Sweden are among the seven countries with the highest entry rate to tertiarytype A education.
- OECD countries where students are required to pay tuition fees and can benefit from particularly large public subsidies do not show lower levels of access to tertiary-type A education compared to the OECD average. For example, Australia ( $82 \%$ ) and New Zealand ( $79 \%$ ) have one of the highest entry rates to tertiarytype A education and the Netherlands (59\%) and the United State (64\%) are above the OECD average. The United Kingdom (51\%) is just below the OECD average (54\%), although entry to tertiary-type A education increased by 4 percentage points between 2000 and 2005.
- The cost for a government to provide public loans to a significant proportion of students is greater in countries where the average level tuition fees charged by institutions is higher or where the average amount of the public loans available to students is higher than the OECD average. The average amount of public loans is greater than the average tuition fees charged in public institutions in all of the OECD countries with available data, which is an indication that the public loans also serve to support the living expenses of students during their studies.


## Policy context

Decisions taken by policy makers on the amount of tuition fees charged by educational institutions have an influence both on the cost of tertiary studies to students and on the resources available to institutions at the tertiary level. Subsidies to students and their families also act as policy levers through which governments can encourage participation in education - particularly among students from low-income families - by covering part of the cost of education and related expenses. Governments can thereby seek to address issues of access and equality of opportunity. The success of such subsidies must therefore be judged, at least in part, through examination of indicators of participation, retention and completion. Furthermore, public subsidies play an important role in indirectly financing educational institutions.

Channelling funding for institutions through students may also help to increase competition between institutions. Since aid for student living costs can serve as a substitute for work, public subsidies may enhance educational attainment by enabling students to study full-time and to work fewer hours or not at all.

Public subsidies come in many forms: as means-based subsidies, as family allowances for all students, as tax allowances for students or their parents, or as other household transfers. Unconditional subsidies (such as tax reductions or family allowances) may provide less of an incentive for low-income students to participate in education than means-tested subsidies. However, they may still help reduce financial disparities between households with and without children in education.

## Evidence and explanations

## What this indicator does and does not cover

This indicator shows average tuition fees charged in public and private institutions at tertiarytype A level. The indicator does not distinguish tuition fees by type of programmes but shows an overview of tuition fees at tertiary-type A level by type of institution and presents the proportions of students that do or do not receive scholarships/grants fully or partially covering tuition fees. Amounts of tuition fees and associated proportions of students should be interpreted with caution as they result from the weighted average of the main tertiary-type A programmes and do not cover all the educational institutions.

This indicator also shows the proportion of public spending on tertiary education transferred to students, families and other private entities. Some of these funds are spent indirectly on educational institutions - for example, when subsidies are used to cover tuition fees. Other subsidies for education do not relate to educational institutions, such as subsidies for student living costs.

The indicator distinguishes between scholarships and grants, which are non-repayable subsidies, and loans, which must be repaid. It does not, however, distinguish among different types of grants or loans, such as scholarships, family allowances and subsidies in kind.

Governments can also support students and their families by providing housing allowances, tax reductions and/or tax credits for education. These subsidies are not covered here and thus financial aid to students may be substantially underestimated in some countries.

The indicator reports the full volume of student loans in order to provide information on the level of support which current students receive. The gross amount of loans, including scholarships and grants, provides an appropriate measure of financial aid to current participants in education. Interest payments and repayments of the principal by borrowers would be taken into account in order to assess the net cost of student loans to public and private lenders. However, such payments are not usually made by current students but rather by former students. In most countries, moreover, loan repayments do not flow to the education authorities, and thus the money is not available to them to cover other educational expenditures. Nevertheless, some information on repayment systems for these loans is also taken into account, as these can reduce the real costs of loans substantially. The OECD indicators take the full amount of scholarships and loans (gross) into account when discussing financial aid to current students.

It is also common for governments to guarantee the repayment of loans to students made by private lenders. In some OECD countries, this indirect form of subsidy is as significant as, or more significant, than direct financial aid to students. However, for reasons of comparability, the indicator only takes into account the amounts relating to public transfers for private loans that are made to private entities (not the total value of loans generated). Some qualitative information is nevertheless presented in some of the table that can give some insight on this type of subsidy.

Some OECD countries also have difficulties quantifying the amount of loans attributable to students. Therefore, data on student loans should be treated with some caution.

## Annual tuition fees charged by tertiary-type A educational institutions for national and foreign students

Large differences are observed among OECD countries and partner economies in the average tuition fees charged by tertiary-type A educational institutions. There are no tuition fees charged by public institutions in the five Nordic countries (Denmark, Finland, Iceland, Norway and Sweden) and in the Czech Republic, Ireland and Poland. By contrast, one-quarter of OECD countries and partner economies have annual tuitions fees for national students charged by public institutions that exceed USD 1 500. In the United States, tuition fees for national students reach more than USD 5000 in public institutions. Among the EU19 countries, only the Netherlands and the United Kingdom have annual tuitions fees that represent more than USD 1100 per full-time national student, but these fees related to government dependent private institutions (Table B5.1a and Chart B5.1).

National policies regarding tuition fees and financial aid to students cover generally all students studying in educational institutions of the country. Even if the focus of this indicator is mainly on national students, countries' policies also have to take into account international students: whether in the form of a country's national students going abroad for their studies or other students that enter the country for study reasons. Making differences between national and nonnational students in the amount of fees students have to pay or in the financial help students may receive can have, along with other factors, an impact on the flows of international students, attracting students to some countries or, on the contrary, preventing students from studying in other countries.

The amount of tuition fees charged by public educational institutions may differ among students enrolled in the same programme. Several countries make a distinction in the amount of tuition fees charged according to the citizenship of students. In Austria, for example, the average tuition fees charged by public institutions for students who are not citizens of EU or EEA countries are twice the fees charged for citizens of these countries. This kind of differentiation also appears in Australia, Canada, France, Iceland, New Zealand, Turkey, the United Kingdom and the United States, as well as the partner economy Estonia (see Indicator C3), and will appear in Denmark from the 2006-2007 academic year. In these countries, the variation of tuition fees according to citizenship is always significant. This type of policy differentiation may check the flows of international students (see Indicator C3) unless these students receive some financial support from their country of citizenship.

## Annual tuition fees charged by private institutions

Annual tuition fees charged by private institutions vary considerably across OECD countries and partner economies as well as within countries themselves. Most OECD countries and partner economies charge higher tuition fees in private institutions than in public institutions. Finland and Sweden are the only countries where there are no tuition fees in either public or private institutions. Variation within countries tends to be highest in countries with the largest proportions of student enrolled in tertiary-type A independent private institutions. By contrast, tuition fees charged by public and government dependent institutions are not so different in most countries and even similar in Austria. The greater autonomy of independent private institutions compared with public and government-dependent institutions partially explains this fact. For example, around three-quarters of students in Korea and Japan are enrolled in independent private institutions and at the same time these two countries show the highest variation between their independent private institutions (Indicator C2 and Table B5.1a).

## Public subsidies to households and other private entities

OECD countries spend an average of $0.4 \%$ of their GDP on public subsidies to households and other private entities for all levels of education combined. The proportion of educational budgets spent on subsidies to households and private entities is much higher at the tertiary level than at primary, secondary and post-secondary non-tertiary levels and represents $0.3 \%$ of GDP. The subsidies are the largest in relation to GDP at tertiary level in Norway ( $1.0 \%$ of GDP), followed by Denmark ( $0.8 \%$ ), New Zealand ( $0.6 \%$ ), Sweden ( $0.6 \%$ ), Australia ( $0.4 \%$ ), Finland ( $0.4 \%$ ) and the Netherlands ( $0.4 \%$ ) (Table B5.2; Table B5.3 available on line at http://dx.doi.org/10.1787/068348603526).

OECD countries spend, on average, $18 \%$ of their public budgets for tertiary education on subsidies to households and other private entities (Chart B5.2). In Australia, Denmark, the Netherlands, New Zealand, Norway and Sweden, and the partner economy Chile, public subsidies account for $27 \%$ or more of public spending on tertiary education. Only Poland spends less than $5 \%$ of their total public spending on tertiary education on subsidies (Table B5.2).

## Relationships between average tuition fees charged and public subsidies received

When looking at the combination of tuition fees charged by institutions and public subsidies received by national students in tertiary-type A education different patterns emerge in OECD countries. There is no unique model observed in OECD countries and partner economies for
the financing of tertiary-type A institutions, as some countries can have similar tuitions fees charged by tertiary-type A educational institutions and differences in the proportion of students benefiting from public subsidies and/or in the average amount of these subsidies (Tables B5.1a and B5.1b and Chart B5.2). Nevertheless, comparing the tuition fees charged by institutions and public subsidies received by students, as well as other factors such as access to tertiary education, level of public expenditure in tertiary education or the level of taxation on income, helps to distinguish four groups of countries. Tax revenue on income (OECD, 2006c) is highly correlated with the level of public expenditure available for education and can provide some information on the possibility to finance public subsidies to students.

> Chart B5.2. Public subsidies for education in tertiary education (2004)
> Public subsidies for education to households and other private entities as a percentage of total public expenditure on education, by type of subsidy


Countries are ranked in descending order of the share of scholarships/other grants to households and transfers and payments to other private entities in total public expenditure on education.
Source: OECD. Table B5.2. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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Low tuition fees charged by tertiary-type A institutions (less than USD 300) combined with a high proportion of students (more than 55\%) that benefit from public loans or scholarships/grants
The first group includes Nordic countries (Denmark, Finland, Iceland, Norway, Sweden), the Czech Republic and Turkey where there is no (or low) financial barriers for tertiary studies posed by tuition fees and even a high level of aid for students. At $58 \%$, the average entry rate
to tertiary-type A education for this group is above the OECD average (see Indicator C2). The tuition fees charged by public educational institutions for national student are negligible (Nordic countries and the Czech Republic) or low (Turkey) in tertiary-type A education and at the same time more than $55 \%$ of the students enrolled in tertiary-type A education in this group can benefit from scholarships/grants and/or public loans to finance their studies or for their living expenses (Tables B5.1a and B5.1b and Chart B5.3).

In the Nordic countries, net entry rates in tertiary-type A education are significantly higher than the OECD average and are, on average, $71 \%$. Among the other characteristics of these countries, the proportion of public expenditure allocated to tertiary educational institutions is high compared to the OECD average, whereas both the levels of public expenditure on tertiary education and of taxation on income are also above the OECD average. The Czech Republic and Turkey have a different pattern: low access to tertiary-type A education compared to the OECD average - despite an increase of 16 and 6 percentage points, respectively, in 2000-2005 - combined with low levels (compared to the OECD average) of public spending and of tax revenue on income as a percentage of GDP compared to the OECD average (see Indicators B4 and C2 and Annex 2).

## High tuition fees charged by tertiary-type A institutions (more than USD 1 500) combined with a high proportion of students (more than 55\%) that benefit from public loans or scholarships/grants

A second group of OECD countries includes four Anglophone countries (Australia, New Zealand, the United Kingdom and the United States) and the Netherlands, where there are potentially quite high financial barriers to enter tertiary-type A education, but also large public subsidies provided to students at this level (Canada could be added to this group of countries, but data on public subsidies are missing). It is noteworthy, however, that the average entry rate to tertiary-type A education for this group of countries is, at $67 \%$, slightly higher than for the group of countries with low tuition fees and high public subsidies.

Tuition fees charged by tertiary-type A educational institutions exceed USD 1500 in all these countries whereas more than $80 \%$ of tertiary-type A students received public subsidies (in the three countries - Australia, the Netherlands and the United States - with available data, see Table B5.1b). The proportion of public subsidies in total public expenditure on tertiary education is higher than the OECD average ( $18 \%$ ) in all these five countries: Australia ( $33 \%$ ), the Netherlands (27\%), New Zealand (42\%), the United Kingdom (24\%) and the United States ( $21 \%$ ) - thus explaining why they are included in this group (Table B5.2). Countries of this group do not have lower access to tertiary-type A education than countries from the previous group. For example, Australia ( $82 \%$ ) and New Zealand (79\%) have one of the highest entry rates to tertiary-type A education and the Netherlands (59\%) and the United States (64\%) are above the OECD average ( $54 \%$ ), whereas the United Kingdom ( $51 \%$ ) is just below the OECD average, though entry to tertiary-type A education increased by 4 percentage points between 2000 and 2005 (see Indicator C2). Finally, the tax revenue on income as a percentage of GDP is relatively high compared to the OECD average in all these countries except in the Netherlands (see Annex 2).

## High tuition fees charged by tertiary-type A institutions (more than USD 1 500) combined with a low proportion of students (less than 40\%) that benefit from public loans or scholarships/grants

Japan and Korea present a different pattern: high tuition fees charged by tertiary-type A institutions (more than USD 3 500) combined with a relatively low proportion of students that benefit from public subsidies (only one-quarter of students benefit from public subsidies in Japan, see Indicator B5 of Education at a Glance 2006 for Korea). Tertiary-type A entry rates in those two countries are 41 and $51 \%$, respectively, which is comparatively low. In Japan, some students who excel academically but have difficulty in financing their studies may benefit from reduced tuition and/or admission fees or be exempt from paying these fees entirely. Access for students to tertiary-type A education is below the OECD average in these countries, but is counterbalanced by a higher entry rate than the OECD average to tertiary-type B programmes (see Indicator C 2 ). These two countries are among those with the lowest levels of public expenditure in percentage of GDP allocated to tertiary education (see Table B4.1). This fact partially explains the low proportion of students that can benefit from public loans whereas tax revenue of income as a percentage of GDP is also among the lowest in OECD countries. However, the public subsidies attributable to students represent around $18 \%$ of the total public expenditure on tertiary education in these two countries - that is, a proportion equal to the OECD average (Table B5.2).

## Low tuition fees charged by tertiary-type A institutions (USD 1100 or less) combined with a low proportion of students (less than 40\%) that benefit from public loans or scholarships/grants

The fourth and last group includes all other European countries for which data are available (Austria, Belgium, France, Ireland, Italy, Poland and Spain) where there are relatively low financial barriers to enter tertiary education combined with relatively low subsidies for students, mainly targeted to specific groups. It is noteworthy that the average tertiary-type A entry rate in this group of countries is, at $48 \%$, relatively low. Similarly, expenditure per student in tertiary-type A education is also comparatively low in this group of countries (see Indicator B1 and Chart B5.1). While high tuition fees can pose potential barriers to student participation, this suggests that the absence of tuition fees, that are assumed to ease the access to education, is not a sufficient condition to entirely relieve challenges for access and quality of tertiary-type A education.

The tuition fees charged by public institutions never exceed USD 1100 in this group and the proportion of student that benefit from public subsidies is below $40 \%$ in countries with available data (Tables B5.1a and B5.1b). In these countries students and their families can benefit from other kinds of subsidies provided by other sources than the ministry of education (e.g. housing allowances, tax reductions and/or tax credits for education); these are not covered in this analysis. For example, in France housing allowances may represent a total amount of $90 \%$ of the scholarships/grants and about one-third of students benefit from these allowances.

Loan systems (public loans or loan guaranteed by the state) are not available or only available to a small proportion of student in these countries (Table B5.1c). Alongside this, the level of public spending and the tax revenue of income as a percentage of GDP vary significantly more between countries included in this group than in the other groups, but policies on tuition fees and public subsidies are not necessarily the main drivers in the choice of students to enter or not in tertiarytype A education.

# Chart B5.3. Relationships between average tuition fees charged by public institutions and proportion of student that benefit from public loans <br> or/and scholarships/grants in tertiary-type A education (school year 2004/2005) 



1. Public institutions do not exist at this level of education and all the students are enrolled in governmentdependent institutions.
2. Average tuition fees from 160 to 490 USD.

Source: OECD. Tables B5.1a and B5.1c. See Annex 3 for notes (www.oecd.org/edu/eag2007).


## OECD countries use different mixtures of grants and loans to subsidise students' educational costs

A key question in many OECD countries is whether financial subsidies for households should primarily be provided in the form of grants or loans. Governments subsidise students' living costs or educational costs through different mixtures of grants and loans. Advocates of student loans argue that money spent on loans goes further: if the amount spent on grants were used to guarantee or subsidise loans instead, more aid would be available to students in total and overall access would be increased. Loans also shift some of the cost of education to those who benefit most from educational investment. Opponents of loans argue that student loans are less effective than grants in encouraging low-income students to pursue their education. They also argue that loans may be less efficient than anticipated because of the various subsidies provided to borrowers or lenders, and due to costs of administration and servicing. Cultural differences across and within countries may also affect students' willingness to take out student loans.

Chart B5.2 presents the proportion of public educational expenditure dedicated to loans, grants and scholarships, and other subsidies to households at the tertiary level. Grants and scholarships include family allowances and other specific subsidies, but exclude tax reductions that are part of the subsidy system in Australia, Belgium (Fl.), Canada, the Czech Republic,

Finland, France, Hungary, Italy, the Netherlands, Norway, the Slovak Republic, Switzerland and the United States (see Chart B5.3 in Education at a Glance 2006). Around one-half of the 31 reporting OECD countries and partner economies rely exclusively on grants/scholarships and transfers/payments to other private entities. The remaining OECD countries provide both grants or scholarships and loans to students (except Iceland, which relies only on student loans). In general, the highest subsidies to students are provided by those OECD countries offering student loans; in most cases these countries spend an above-average proportion of their budgets on grants and scholarships alone (Chart B5.2 and Table B5.2). Some other countries Belgium (Fl.), Finland and the partner economy Estonia - do not have public loan systems, but private loans that are guaranteed by the state. This type of subsidy is not taken into account even if it provides some further aid to students, generally through lowest interest rates compared to private loans (see Table B5.1c).

## Implementation of public loan systems and amount of public loan

Public loans systems have been relatively recently introduced in most of the countries that report data; the development of these systems occurred in the 1960s and 1980s, corresponding to massive growth of enrolment at tertiary level of education. Since then, public loan systems have developed particularly well in Australia, Sweden and Turkey, where about $80 \%$ or more students benefit from a public loan during their tertiary-type A studies. In Norway, public loans are a part of all students' tertiary-type A studies as $100 \%$ of students take out loans. Public loan systems are also quite well developed in Iceland ( $58 \%$ of students with a loan), one of the countries - along with Norway and Sweden - where educational institutions at this level do not charge tuition fees to students. In contrast, the United States have the highest level of tuition fees in public tertiary-type A institutions, but less than $40 \%$ of students benefit from a public loan during their studies.

The financial support that students receive from public loans during their studies cannot be solely analysed through the proportion of students that have loans. The support for students also depends on the amount they can receive in public loans. In countries with comparable data, the average annual gross amount of public loan available to each students is superior to USD 4000 in about one-half of the countries and ranges from less than 2000 in Belgium (Fr.), Hungary and Turkey to more than USD 5400 in Iceland, Japan, the Netherlands, the United Kingdom and the United States.

The comparison of average tuition fees and average amounts of loans should be interpreted with caution as in a given educational programme the amount of a loan can largely vary between students while that the programmes tuition fees are usually similar between students (Table B5.1d, available on line at http://dx.doi.org/10.1787/068348603526). Nevertheless, this can gives some insight into the possibility of loans covering tuition fees and also living expenses. The higher the average level of tuition fees charged by institutions, the bigger the need for a financial support for students through public loans, in order to alleviate financial barriers that may prevent the access to tertiary education. Then the financial pressure for government to support students increases with the amount of tuition fees charged by institutions. In the OECD countries with data available on annual gross amount of loans, the average amount of public loan is superior to the average tuition fees charged in public institutions in all of them showing that the public loans serve also to support a part of the living expenses of the students during their studies.

Among the countries with average tuition fees above USD 1500 in tertiary-type A public institutions, the average amount of loan is more than twice the average tuition fees in the Netherlands, New Zealand and the United Kingdom. However, this difference in amounts should be counterbalanced in the Netherlands by the fact that only about one-quarter of students benefit from a loan (in the two other countries, the information is not available). The largest differences between average tuition fees and the average amount of loans are observed in Nordic countries that combine no tuition fees charged by institutions, a large proportions of students that can benefit from a public loan and an average amount for this loan that ranges from about USD 2500 in Denmark to nearly USD 7000 in Iceland and reach up to nearly USD 9000 per year in Norway.

The amount that students may get is not the only support related to public loans. Public loan systems offer also some financial aid through the interest rate that students may have to pay, the repayment systems or even through remission/forgiveness mechanisms (Table B5.1c).

## Financial support through interest rates

The financial help through reduced interest rates compared to private loans is twofold: there may be some difference between interest rates to be supported by students during their studies and after their studies. Comparing the level of interest rates between countries is quite difficult as the structure of interest rates (public and private) is not known and can significantly vary between countries, so that the given level of interest rate may be considered as high in a country and low in another. However, the difference in rates between studies and after studies seems to aim at lowering the charge due to the loan during the studies of the student. For example, in five countries including Australia, Canada, Iceland, New Zealand and Norway, there is no nominal interest rate on the public loan during the period of studies whereas after the studies, students/ graduates have an interest rate corresponding to the cost of government borrowing or to a higher rate. Nevertheless, there is no systematic difference in interest rate during studies and after studies and six countries - including Belgium, the Netherlands, Sweden, the United Kingdom, the United States and the partner economy Estonia do not differentiate between the interest rate borne by student during their studies and after their studies.

## Repayment of loans

Repayment of public loans can be a substantial source of income for governments and can decrease the costs of loan programmes significantly. The current reporting of household expenditure on education as part of private expenditure (see Indicator B3) does not take into account the repayment by previous recipients of public loans.

These repayments can be a substantial burden to individuals and have an impact on the decision to participate in tertiary education. The repayment period vary between countries and ranges from less than 10 years in Belgium (Fr.), New Zealand and Turkey, and the partner economy Estonia, to 20 years or more in Iceland, Norway and Sweden.

Among the 16 OECD countries for which data on repayment system are available, four Anglophone countries (Australia, New Zealand, the United Kingdom and the United States) as well as the Netherlands make the repayment of loans dependent on graduates' level of income. These are also countries where average tuition fees charged by their institutions are higher than USD 1500 and with average amount of loan amongst the highest in the countries with a public loan system.

## Definitions and methodologies

Data refer to the financial year 2004 and are based on the UOE data collection on education statistics administered by the OECD in 2006 (for details see Annex 3 at www.oecd.org/edu/ eag2007). Data on tuition fees charged by educational institutions and financial aid to students (Tables B1.1a, B1.1b and B1.1c) were collected through a special survey undertaken in 2007 and refer to the school year 2004-2005. Amounts of tuition fees and associated proportions of students should be interpreted with caution as they result from the weighted average of the main tertiary-type A programmes and do not cover all the educational institutions.

Public subsidies to households include the following categories: i) grants/scholarships; ii) public student loans; iii) family or child allowances contingent on student status; iv) public subsidies in cash or in kind, specifically for housing, transportation, medical expenses, books and supplies, social, recreational and other purposes; and $v$ ) interest-related subsidies for private loans.

Expenditure on student loans is reported on a gross basis, that is, without subtracting or netting out repayments or interest payments from the borrowers (students or households). This is because the gross amount of loans including scholarships and grants provides an appropriate measure of the financial aid to current participants in education.

Public costs related to private loans guaranteed by governments are included as subsidies to other private entities. Unlike public loans, only the net cost of these loans is included.

The value of tax reductions or credits to households and students is not included.
Note that data appearing in earlier editions of this publication may not always be comparable to data shown in the 2007 edition due to changes in definitions and coverage that were made as a result of the OECD expenditure comparability study (for details on changes, see Annex 3 at www.oecd.org/edu/eag2007).

## Further references

The following additional material relevant to this indicator is available on line at:

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StatLink \mathrm{ ग्|ाडाड http://dx.doi.org/10.1787/068348603526}
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- Table B5.1d:Variation of tuition fees charged by institutions between students (gross amount) for full-time national students in tertiary type-A education (academic year 2004/2005)
- Table B5.3. Public subsidies for households and other private entities as a percentage of total public expenditure on education and GDP, for primary, secondary and post-secondary nontertiary education (2004)

Table B5.1a
Estimated annual average tuition fees charged by tertiary-type A educational institutions ${ }^{1}$ for national students (academic year 2004-2005)
In equivalent USD converted using PPPs, by type of institutions, based on full-time students
Amounts of tuition fees and associated proportions of students should be interpreted with caution as they result from the weighted average of the main Tertiary-type A programmes and do not cover all the educational institutions. However, the figures reported can be considered as good proxies and show the difference among countries in tuition fees charged by main educational institutions and for the majority of students.

|  |  | Percentage of full-time students enrolled in: |  |  | Annual average tuition fees in USD charged by institutions (for full-time students) |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | $\begin{aligned} & \text { E } \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ |  |  |  | Comment |
|  |  | (1) | (2) | (3) | (4) | (5) | (6) | (7) |
| \% | Australia | 98 | a | 2 | 3855 | a | 7452 | $95 \%$ of national students in public institutions are in subsidised places and pay an average USD 3595 tuition fee, including HECS/HELP subsidies. |
| 8 | Austria | 88 | 12 | n | 837 | 837 | n |  |
| 0 | Belgium (Fl.) | $\mathrm{x}(2)$ | 100 | m | x(5) | 574 | m |  |
|  | Belgium (Fr.) ${ }^{2}$ | 32 | 68 | m | 661 | 746 | m |  |
|  | Canada | m | m | m | 3464 | m | m |  |
|  | Czech Republic | 93 | a | 7 | No tuition fees | a | 3145 | The average fee in public institutions is rather negligible because fees are paid only by student studying too long (more than standard length of the programme plus 1 year): about 4\% of students. |
|  | Denmark ${ }^{3}$ | 100 | n | a | No tuition fees | m | a |  |
|  | Finland | 89 | 11 | a | No tuition fees | No tuition fees | a | Excluding membership fees to student unions. |
|  | France | 87 | 1 | 12 | From 160 to 490 | $\mathrm{x}(6)$ | $\begin{array}{r} \text { From } 500 \text { to } \\ 8000 \end{array}$ | University programmes under the control of the Ministry of Education only. |
|  | Germany | m | m | m | m | m | m |  |
|  | Greece | m | m | m | m | m | m |  |
|  | Hungary | m | m | m | m | m | m |  |
|  | Iceland | 87 | 13 | a | No tuition fees | $\begin{array}{r} \text { From } 1750 \\ \text { to } 4360 \end{array}$ | a | Excluding registration fees for all students. |
|  | Ireland | 100 | a | n | No tuition fees | a | No tuition fees | The tuition fees charged by institutions are on average of USD 4470 [1 870 to 20620 ] in public institutions and of USD 4630 [3590 to 6270 ] in private institutions but the government gives the money directly to institutions and the students have not to pay these tuition fees. |
|  | Italy | 94 | a | 6 | 1017 | a | 3520 | The annual average tuition fees do not take into account the scholarships/grants that totally cover the tuition fees but partial reductions of fees cannot be excluded. |
|  | Japan | 25 | a | 75 | 3920 | a | 6117 | Excludes admission fee charged by the school for the first year (USD 2267 on average for public, USD 2089 on average for private institutions) and subscription fee for using facilities (USD 1510 on average) for private institutions. |
|  | Korea | 22 | a | 78 | 3883 | a | 7406 | Tuition fees in first degree programme only. Excludes admission fees to university, but includes supporting fees. A student receiving a scholarship twice a year, is counted as two students. |
|  | Luxembourg | m | m | m | m | m | m |  |
|  | Mexico | 66 | a | 34 | m | a | 11359 |  |
|  | Netherlands | a | 100 | a | a | 1646 | a |  |
|  | New Zealand ${ }^{3}$ | 98 | 2 | m | 1764 | $\mathrm{x}(4)$ | $\mathrm{x}(4)$ |  |

1. Without taking into account scholarships/grants that the student may receive.
2. Tuition fees charged for programmes are the same in public than in private institutions but the distribution of students differ between public and private institutions explaining that the weighted average is not the same.
3. Weigthed average for the whole of tertiary education.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table B5.1a. (continued)
Estimated annual average tuition fees charged by tertiary-type A educational institutions ${ }^{1}$ for national students (academic year 2004-2005)
In equivalent USD converted using PPPs, by type of institutions, based on full-time students
Amounts of tuition fees and associated proportions of students should be interpreted with caution as they result from the weighted average of the main Tertiary-type A programmes and do not cover all the educational institutions. However, the figures reported can be considered as good proxies and show the difference among countries in tuition fees charged by main educational institutions and for the majority of students.

| (2) |
| :--- |

1. Without taking into account scholarships/grants that the student may receive.
2. Tuition fees charged for programmes are the same in public than in private institutions but the distribution of students differ between public and private institutions explaining that the weighted average is not the same.
3. Weighted average on the whole tertiary education.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.


Table B5.1b.
Distribution of financial aid to students in tertiary type-A education (academic year 2004-2005)


[^35]2. Progress in studies refer to conditions that lead to limit the duration of studies until graduation or ensure that the students achieved a

Table B5.1b. (continued)
Distribution of financial aid to students in tertiary type-A education (academic year 2004-2005)


1. Possible answers: Never ( $<5 \%$ ), sometimes ( 5 to $<40 \%$ ), usually ( 40 to $<60 \%$ ), often ( 60 to $<95 \%$ ), always ( $95 \%$ or more).
2. Progress in studies refer to conditions that lead to limit the duration of studies until graduation or ensure that the students achieved a minimum level.
3. Exclude foreign students.
4. Distribution of students in total tertiary education.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table B5.1c.
Financial support to students through public loans in tertiary-type A education (academic year 2004-2005) National students, in USD converted using PPPs

|  | Year of the creation of a public loan system in the country | Proportion of students that have a loan (\%) | Annual gross amount of loan available to each students (USD) | Subsidy through reduced interest rate |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |
|  | (1) | (2) | (3) | (4) | (5) |
| Australia ${ }^{1}$ | 1989 | 79 | 3450 | No nominal interest rate | No real interest rate (2.4\%) |
| Belgium (Fl.) ${ }^{2}$ | m | m | m | $1 / 3$ of the interest rate supported by the students (2\%) | $1 / 3$ of the interest rate supported by the students (2\%) |
| Belgium (Fr.) ${ }^{3}$ | 1983 | 1 | 1380 | 4.0\% | 4.0\% |
| Canada ${ }^{4}$ | 1964 | m | 3970 | No nominal interest rate | Interest rates paid by the student ( $6.7 \%$ ) |
| Denmark ${ }^{5}$ | 1970 | 42 | 2500 | 4.0\% | Flexible rate set by the Central Bank plus 1pt of \% |
| Finland ${ }^{2}$ | 1969 | 26 | Up to 2710 per year | 1.0\% | Full interest rate agreed with the private bank; interest assistance for low-income persons |
| Hungary ${ }^{2}$ | 2001 | m | 1717 | 11.95\% | 11.95\% |
| Iceland | m | 58 | 6950 | No nominal interest rate | 1.0\% |
| Japan ${ }^{6}$ | 1943 | 24 | 5950 | Maximum of $3 \%$, rest paid by government | Cost of government borrowing (max. 3\%) |
| Mexico ${ }^{7}$ | 1970 | 1 | $\begin{gathered} \text { Maximum } \\ 10480 \end{gathered}$ | m | m |
| Netherlands | 1986 | 28 | 5730 | Cost of government borrowing (3.05\%), but repayment delayed until the end of studies | Cost of government borrowing (3.05\%) |
| New Zealand | 1992 | m | 4320 | No nominal interest rate | Cost of government borrowing (max. 7\%) |
| Norway | m | 100 | $\begin{gathered} \text { Maximum } \\ 8960 \end{gathered}$ | No nominal interest rate | Cost of government borrowing |
| Poland ${ }^{2}$ | 1998 | 26 | $\begin{gathered} \text { Maximum } \\ 3250 \end{gathered}$ | No nominal interest rate | Cost of government borrowing $\text { (2.85 to } 4.2 \%)$ |
| Sweden | 1965 | 80 | 4940 | 2.80\% | 2.80\% |
| Turkey | 1961 | 91 | 1800 | m | m |
| United Kingdom ${ }^{8}$ | 1990 | m | 5480 | No real interest rate (2.6\%) | No real interest rate (2.6\%) |
| United States | 1970s | 38 | 6430 | $\qquad$ | 5\% (interest subsidised for low-income students) |
| Estonia ${ }^{2}$ | 1995 | m | 2260 | 5\%, rest paid by government | $5 \%$, rest paid by government |

1. Including Commonwealth countries.
2. Loan guaranted by the state rather than public loan.
3. Loan taken by the parents of the student, where only parents have to pay back.
4. Loan outside Quebec. In Quebec, there is only private loans guaranted by the government.
5. The proportion of students refers to all tertiary education. Average amount of loan includes foreign students.
6. Average amount of loan for students in ISCED 5A first qualification programme.
7. Average amount of loan for students in tertiary education.
8. Annual gross amount of loan refers to students in England.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table B5.1c. (continued)
Financial support to students through public loans in tertiary-type A education (academic year 2004-2005) National students, in USD converted using PPPs


## 1. Including Commonwealth countries.

2. Loan guaranted by the state rather than public loan.
3. Loan taken by the parents of the student, where only parents have to pay back.
4. Loan outside Quebec. In Quebec, there is only private loans guaranted by the government.
5. The proportion of students refers to all tertiary education. Average amount of loan includes foreign students.
6. Average amount of loan for students in an ISCED 5A first qualification programme.
7. Average amount of loan for students in tertiary education.
8. Annual gross amount of loan refers to students in England.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table B5.2.
Public subsidies for households and other private entities as a percentage of total public expenditure on education and GDP, for tertiary education (2004)

|  |  | Direct public expenditure for institutions | Public subsidies for education to private entities |  |  |  |  |  | Subsidies for education to private entities as a percentage of GDP |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Financial aid to students |  |  |  |  |  |  |
|  |  |  |  |  | ت |  | Transfers and payments to other private entities | Total |  |
|  |  | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) |
| $\pm$ | Australia | 67.3 | 14.6 | 18.1 | 32.7 | 1.2 | n | 32.7 | 0.37 |
| $E$ | Austria | 80.2 | 18.1 | a | 18.1 | m | 1.7 | 19.8 | 0.28 |
| 8 | Belgium | 84.3 | 15.7 | n | 15.7 | 4.3 | n | 15.7 | 0.20 |
| U్ల్ | Canada |  |  | m | m | m | m | m |  |
|  | Czech Republic | 94.2 | 5.8 | a | 5.8 | m | n | 5.8 | 0.05 |
|  | Denmark | 69.7 | 25.2 | 5.1 | 30.3 | a | n | 30.3 | 0.76 |
|  | Finland | 82.8 | 16.7 | n | 16.7 | n | 0.5 | 17.2 | 0.36 |
|  | France | 92.1 | 7.9 | a | 7.9 | 2.4 | a | 7.9 | 0.10 |
|  | Germany | 82.1 | 14.1 | 3.8 | 17.9 | $\mathrm{x}(4)$ | n | 17.9 | 0.21 |
|  | Greece | 94.8 | 5.2 | m | 5.2 | m | a | 5.2 | 0.06 |
|  | Hungary | 84.2 | 15.8 | m | 15.8 | n | n | 15.8 | 0.16 |
|  | Iceland ${ }^{1}$ | 77.8 | m | 22.2 | 22.2 | m | n | 22.2 | 0.31 |
|  | Ireland | 85.2 | 14.8 | n | 14.8 | 4.5 | n | 14.8 | 0.16 |
|  | Italy | 83.3 | 16.7 | n | 16.7 | 5.5 | n | 16.7 | 0.13 |
|  | Japan ${ }^{1}$ | 81.8 | 1.0 | 17.2 | 18.2 | m | n | 18.2 | 0.12 |
|  | Korea | 82.3 | 1.6 | 15.9 | 17.5 | 1.0 | 0.1 | 17.7 | 0.11 |
|  | Luxembourg | m | m | m | m | m | m | m | m |
|  | Mexico | 93.9 | 3.5 | 2.6 | 6.1 | 1.1 | n | 6.1 | 0.06 |
|  | Netherlands | 73.0 | 12.2 | 14.9 | 27.0 | 1.3 | n | 27.0 | 0.37 |
|  | New Zealand | 57.7 | 12.7 | 29.6 | 42.3 | m | a | 42.3 | 0.64 |
|  | Norway | 59.2 | 11.0 | 29.8 | 40.8 | m | n | 40.8 | 0.99 |
|  | Poland ${ }^{2}$ | 98.1 | 0.4 | a | 0.4 | m | 1.5 | 1.9 | 0.02 |
|  | Portugal | 94.6 | 5.4 | a | 5.4 | m | m | 5.4 | 0.05 |
|  | Slovak Republic ${ }^{1}$ | 89.3 | 9.2 | 1.5 | 10.7 | a | m | 10.7 | 0.11 |
|  | Spain | 92.2 | 7.8 | n | 7.8 | 2.3 | n | 7.8 | 0.08 |
|  | Sweden | 71.8 | 10.5 | 17.6 | 28.2 | a | a | 28.2 | 0.59 |
|  | Switzerland ${ }^{2}$ | 86.0 | 2.0 | 0.2 | 2.2 | m | 11.9 | 14.0 | 0.23 |
|  | Turkey | 80.7 | 2.9 | 16.3 | 19.3 | a | m | 19.3 | 0.22 |
|  | United Kingdom | 76.1 | 0.2 | 23.7 | 23.9 | $\mathrm{x}(4)$ | n | 23.9 | 0.24 |
|  | United States | 79.3 | 15.4 | 5.3 | 20.7 | m | m | 20.7 | 0.27 |
|  | OECD average | 81.9 | 9.9 | 8.6 | 17.5 | 1.6 | 0.7 | 18.1 | 0.26 |
|  | Brazil ${ }^{1,2}$ | 87.9 | 6.7 | 4.5 | 11.2 | m | 0.9 | 12.1 | 0.09 |
| ed | Chile ${ }^{3}$ | 65.2 | 13.8 | 21.0 | 34.8 | 10.6 | n | 34.8 | 0.17 |
|  | Estonia ${ }^{2}$ | 100.0 | n | n | n | n | n | n | n |
|  | Israel | 88.3 | 9.6 | 2.2 | 11.7 | 9.6 | n | 11.7 | 0.13 |
|  | Russian Federation ${ }^{2}$ | m | m | a | m | a | m | m | m |
|  | Slovenia | 76.3 | 23.7 | n | 23.7 | m | n | 23.7 | 0.32 |

1. Some levels of education are included with others. Refer to " $x$ " code in Table B1.1a for details.
2. Public institutions only.
3. Year of reference 2005.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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## ON WHAT RESOURCES AND SERVICES IS EDUCATION FUNDING SPENT?

This indicator compares OECD countries with respect to the division of spending between current and capital expenditure, and the distribution of current expenditure by resource category. It is largely influenced by teacher salaries (see Indicator D3), pension systems, teacher age distribution, size of the non-teaching staff employed in education (see Indicator D2 in Education at a Glance 2005) and the degree to which expansion in enrolments requires the construction of new buildings. It also compares how OECD countries' spending is distributed by different functions of educational institutions.

## Key results

## Chart B6.1. Distribution of current expenditure on educational institutions for primary, secondary and post-secondary non-tertiary education (2004)

The chart shows the distribution of current spending on educational institutions by resource category. Spending on education can be broken down into capital and current expenditure. Within current expenditure, one can distinguish resource categories compared to other items and service categories such as spending on instruction compared to ancillary and $R \& D$ services. The biggest item in current spending - teacher compensation - is examined further in Indicator D3.

$$
\text { Compensation of all staff } \square \text { Other current expenditure }
$$

In primary, secondary and post-secondary non-tertiary education combined, current expenditure accounts for an average of $91 \%$ of total spending across OECD countries. In all but four OECD countries and partner economies, $70 \%$ or more of primary, secondary and post-secondary nontertiary current expenditure is spent on staff salaries.

[^36]
## Other highlights of this indicator

- OECD countries spend an average of $34 \%$ of current expenditure at the tertiary level on purposes other than the compensation of educational personnel. This is explained by the higher cost of facilities and equipment in higher education.
- On average, OECD countries spend $0.2 \%$ of their GDP on subsidies for ancillary services provided by primary, secondary and post-secondary non-tertiary institutions. This represents $6 \%$ of total spending. At the high end, Finland, France, the Slovak Republic and Sweden allocate about $10 \%$ or more of total spending on educational institutions in percentage of GDP on ancillary services.
- A distinctive feature of tertiary institutions is high spending on R\&D, which on average comprises over one-quarter of spending at this level. The fact that some countries spend much more on this item than others helps explain the wide differences in overall tertiary spending. Significant differences among OECD countries in the emphasis on R\&D in tertiary institutions also contribute to the observed variation.
- The payment of instructional staff is not as great a share of spending in tertiary institutions as at other levels, because of the higher cost of facilities and equipment as well as the degree to which expansion in enrolments requires the construction of new buildings.


## Policy context

How spending is apportioned between different categories of expenditure can affect the quality of services (e.g. teachers' salaries), the condition of educational facilities (e.g. school maintenance) and the ability of the education system to adjust to changing demographic and enrolment trends (e.g. the construction of new schools).

Comparisons of how different OECD countries apportion educational expenditure among the various resource categories can also provide some insight into variation in the organisation and operation of educational institutions. Decisions on the allocation of resources made at the system level - both budgetary and structural - eventually feed through to the classroom and affect the nature of instruction and the conditions under which it is provided.

This indicator also compares how spending is distributed by different functions of educational institutions. Educational institutions offer a range of services in addition to instruction. At the primary, secondary and post-secondary non-tertiary levels, institutions may offer meals and free transport to and from school or boarding facilities. At the tertiary level, institutions may offer housing and often perform a wide range of research activities.

## Evidence and explanations

## What this indicator does and does not cover

This indicator breaks down educational expenditure by current and capital expenditure and the three main functions typically fulfilled by educational institutions. This includes costs directly attributable to instruction, such as teachers' salaries or school materials, and costs indirectly related to the provision of instruction, such as expenditure on administration, instructional support services, development of teachers, student counselling, or the construction and/or provision of school facilities. It also includes spending on ancillary services such as student welfare services provided by educational institutions. Finally, it includes spending attributable to research and development $(R \& D)$ performed at tertiary institutions, either in the form of separately funded R\&D activities or in the form of those proportions of salaries and current expenditure in general education budgets that are attributable to the research activities of staff.

The indicator does not include public and private $\mathrm{R} \& \mathrm{D}$ spending outside educational institutions, such as $\mathrm{R} \& \mathrm{D}$ spending in industry. A comparative review of R\&D spending in sectors other than education is provided in the Main OECD Science and Technology Indicators (OECD 2006). Expenditure on student welfare services at educational institutions only includes public subsidies for those services. Expenditure by students and their families on services that are provided by institutions on a self-funding basis is not included.

## Expenditure on instruction, R\&D and ancillary services

Below the tertiary level, educational expenditure is dominated by spending on educational core services. At the tertiary level, other services - particularly those related to R\&D activities - can account for a significant proportion of educational spending. Variation among OECD countries in expenditure on $\mathrm{R} \& \mathrm{D}$ activities can therefore explain a significant part of the differences in overall educational expenditure per tertiary student (Chart B6.2). For example, high levels of R\&D spending (between 0.4 and $0.9 \%$ of GDP) in tertiary educational institutions in

Chart B6.2. Expenditure on educational core services, $R \& D$ and ancillary services in tertiary educational institutions as a percentage of GDP (2004)


1. Some levels of education are included with others. Refer to "x" code in Table B1.1a for details.
2. Total expenditure at tertiary level including R\&D expenditure.
3. Year of reference 2005.
4. Total expenditure at tertiary level excluding R\&D expenditure.

Countries are ranked in descending order of total expenditure on educational institutions in tertiary institutions.
Source: OECD. Table B6.1. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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Australia, Belgium, Denmark, Finland, France, Germany, the Netherlands, Norway, Sweden and Switzerland, and the partner economy Israel, imply that spending on education per student in these countries would be considerably lower if the R\&D component were excluded (see Table B1.1b).

## Student welfare services

Student welfare services (as well as services for the general public in some cases) are integral functions of schools and universities in many OECD countries. Countries finance these ancillary services with different combinations of public expenditure, public subsidies and fees paid by students and their families.

On average, OECD countries spend $0.2 \%$ of their GDP on subsidies for ancillary services provided by primary, secondary and post-secondary non-tertiary institutions. This represents $6 \%$ of total spending on these institutions. At the high end, Finland, France, the Slovak Republic and Sweden spend about $10 \%$ or more of total spending on educational institutions in percentage of GDP on ancillary services (Table B6.1).

At the tertiary level, ancillary services are more often provided on a self-financed basis. On average, expenditure on subsidies for ancillary services at the tertiary level amounts to less than $0.1 \%$ of GDP and represents up to $0.2 \%$ in the United States (Table B6.1).

## Current and capital expenditures, and the distribution of current expenditure by resource category

Educational expenditure can first be divided into current and capital expenditure. Capital expenditure comprises spending on assets that last longer than one year and includes spending on the construction, renovation and major repair of buildings. Current expenditure comprises spending on school resources used each year for the operation of schools.

Chart B6.3. Distribution of current and capital expenditure on educational institutions (2004)
By resource category and level of education
$\square$ Current expenditure $\quad \square$ Capital expenditure


Education takes place mostly in school and university settings. The labour-intensive technology of education explains the large proportion of current spending within total educational expenditure. In primary, secondary, and post-secondary non-tertiary education combined, current expenditure accounts for nearly $91 \%$ of total spending on average across all OECD countries.

There is some noticeable variation among OECD countries with respect to the relative proportions of current and capital expenditure: at the primary, secondary and post-secondary non-tertiary levels combined, the proportion of current expenditure ranges from less than $82 \%$ in Korea, Luxembourg and Turkey to $97 \%$ or more in Belgium, Mexico and Portugal and the partner economy Chile (Chart B6.3).

## Proportions of current expenditure allocated to the compensation of teachers and other staff

Current expenditure can be further subdivided into three broad functional categories: compensation of teachers, compensation of other staff, and other current expenditures (e.g. teaching materials and supplies, maintenance of school buildings, preparation of student meals and renting of school facilities). The amount allocated to each of these functional categories will depend in part on current and projected changes in enrolment, on the salaries of educational personnel and on costs of maintenance and construction of educational facilities.

The salaries of teachers and other staff employed in education account for the largest proportion of current expenditure in all OECD countries. On average across the OECD countries, expenditure on the compensation of educational personnel accounts for $80 \%$ of current expenditure at the primary, secondary and post-secondary non-tertiary levels of education combined. In all except the Czech Republic, Finland, the Slovak Republic and the United Kingdom, 70\% or more of current expenditure at the primary, secondary and post-secondary non-tertiary levels is spent on staff salaries. The proportion devoted to the compensation of educational personnel is $90 \%$ or more in Greece, Mexico and Portugal (Chart B6.1).

OECD countries with relatively small education budgets (e.g. Mexico, Portugal and Turkey) tend to devote a larger proportion of current educational expenditure to the compensation of personnel and a smaller proportion to services that are sub-contracted, such as support services (e.g. maintenance of school buildings), ancillary services (e.g. preparation of meals for students) and renting of school buildings and other facilities.

In Denmark, France, the United Kingdom and the United States, and the partner economy Slovenia, more than $20 \%$ of current expenditure in primary, secondary and post-secondary nontertiary education combined goes towards compensation of non-teaching staff, while in Austria, Ireland, Korea and the partner economy Chile, this figure is $10 \%$ or less. These differences are likely to reflect the degree to which educational personnel such as principals, guidance counsellors, bus drivers, school nurses, janitors and maintenance workers specialise in nonteaching activities (Table B6.2).

OECD countries, on average, spend $34 \%$ of current expenditure at the tertiary level on purposes other than the compensation of educational personnel. This is explained by the higher cost of facilities and equipment in higher education (Table B6.2).

## Proportions of capital expenditure

At the tertiary level, the proportion of total expenditure spent on capital outlays is larger than at the primary, secondary and post-secondary non-tertiary levels (10.7 versus $9.0 \%$ ), generally because of more differentiated and advanced teaching facilities. In 13 out of the 31 OECD countries and partner economies for which data are available, the proportion spent on capital expenditure at the tertiary level is $10 \%$ or more and in Greece, Korea, Spain and Turkey it is above $17 \%$ (Chart B6.3).

Differences are likely to reflect how tertiary education is organised in each OECD country, as well as the degree to which expansion in enrolments requires the construction of new buildings.

## Definitions and methodologies

Data refer to the financial year 2004 and are based on the UOE data collection on education statistics administered by the OECD in 2006 (for details see Annex 3 at www.oecd.org/edu/eag2007).

The distinction between current and capital expenditure is taken from the standard definition used in national income accounting. Current expenditure refers to goods and services consumed within the current year, and requiring recurrent production in order to sustain the provision of educational services. Capital expenditure refers to assets which last longer than one year, including spending on construction, renovation or major repair of buildings and new or replacement equipment. The capital expenditure reported here represents the value of educational capital acquired or created during the year in question - that is, the amount of capital formation - regardless of whether the capital expenditure was financed from current revenue or by borrowing. Neither current nor capital expenditure includes debt servicing.

Calculations cover expenditure by public institutions or, where available, that of public and private institutions combined.

Current expenditure other than on the compensation of personnel includes expenditure on services which are sub-contracted, such as support services (e.g. maintenance of school buildings), ancillary services (e.g. preparation of meals for students) and renting of school buildings and other facilities. These services are obtained from outside providers, unlike the services provided by the education authorities or by the educational institutions themselves using their own personnel.

Expenditure on R\&D includes all expenditure on research performed at universities and other tertiary education institutions, regardless of whether the research is financed from general institutional funds or through separate grants or contracts from public or private sponsors. The classification of expenditure is based on data collected from the institutions carrying out R\&D rather than on the sources of funds.

Ancillary services are services provided by educational institutions that are peripheral to the main educational mission. The two main components of ancillary services are student welfare services and services for the general public. At primary, secondary, and post-secondary non-tertiary levels, student welfare services include meals, school health services, and transportation to and from school. At the tertiary level, it includes residence halls (dormitories), dining halls, and health care. Services for the general public include museums, radio and television broadcasting, sports and recreational and cultural programmes. Expenditure on ancillary services, including fees from students or households, is excluded.

Educational core services are estimated as the residual of all expenditure, i.e. total expenditure on educational institutions net of expenditure on $R \& D$ and ancillary services.

Note that data appearing in earlier editions of this publication may not always be comparable to data shown in the 2007 edition due to changes in definitions and coverage that were made as a result of the OECD expenditure comparability study (see Annex 3 at www.oecd.org/edu/eag2007 for details on changes).

Table B6.1.
Expenditure on institutions by service category as a percentage of GDP (2004) Expenditure on instruction, $R \& D$ and ancillary services in educational institutions and private expenditure

|  | Primary, secondary and post-secondary non-tertiary education |  |  |  | Tertiary education |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Expenditure on educational institutions |  |  | Private payments on instructional services/ goods outside educational institutions | Expenditure on educational institutions |  |  |  | Private payments on instructional services/ goods outside educational institutions |
|  |  | $\begin{aligned} & \text { E. } \\ & 0.0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ | تِّ |  |  |  |  | $\begin{aligned} & \text { تِّ } \\ & \text { On } \end{aligned}$ |  |
|  | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) |
| Australia | 3.99 | 0.17 | 4.16 | 0.13 | 1.12 | 0.08 | 0.43 | 1.63 | 0.15 |
| Austria | 3.57 | 0.18 | 3.75 | m | 0.83 | 0.01 | 0.38 | 1.22 | m |
| Belgium | 3.97 | 0.16 | 4.13 | 0.13 | 0.80 | 0.03 | 0.41 | 1.24 | 0.17 |
| Canada | m | m | m | m | m | m | m | m | m |
| Czech Republic | 3.02 | 0.16 | 3.19 | 0.12 | 0.87 | 0.04 | 0.16 | 1.07 | 0.11 |
| Denmark ${ }^{1}$ | x(3) | $\mathrm{x}(3)$ | 4.33 | 0.64 | 1.35 | a | 0.46 | 1.81 | 0.76 |
| Finland | 3.51 | 0.41 | 3.92 | m | 1.10 | n | 0.68 | 1.78 | m |
| France | 3.58 | 0.51 | 4.09 | 0.20 | 0.86 | 0.07 | 0.42 | 1.35 | 0.08 |
| Germany | 3.38 | 0.08 | 3.45 | 0.19 | 0.65 | 0.05 | 0.41 | 1.11 | 0.04 |
| Greece ${ }^{1}$ | 2.19 | 0.03 | 2.22 | 0.85 | 0.82 | 0.09 | 0.21 | 1.12 | 0.05 |
| Hungary ${ }^{2}$ | 3.13 | 0.32 | 3.45 | m | 0.82 | 0.04 | 0.22 | 1.08 | m |
| Iceland ${ }^{1}$ | $\mathrm{x}(3)$ | $\mathrm{x}(3)$ | 5.41 | m | $\mathrm{x}(8)$ | $\mathrm{x}(8)$ | $\mathrm{x}(8)$ | 1.21 | m |
| Ireland | 3.34 | 0.07 | 3.42 | m | 0.86 | $\mathrm{x}(8)$ | 0.32 | 1.18 | m |
| Italy ${ }^{2}$ | 3.30 | 0.13 | 3.44 | 0.41 | 0.55 | 0.04 | 0.36 | 0.94 | 0.14 |
| Japan ${ }^{1}$ | $\mathrm{x}(3)$ | $\mathrm{x}(3)$ | 2.93 | 0.79 | $\mathrm{x}(8)$ | x (8) | x(8) | 1.30 | 0.04 |
| Korea | 4.04 | 0.37 | 4.41 | m | 2.03 | 0.02 | 0.30 | 2.35 | m |
| Luxembourg ${ }^{1,2}$ | $\mathrm{x}(3)$ | $\mathrm{x}(3)$ | 3.85 | m | m | m | m | m | m |
| Mexico | 4.27 | m | 4.27 | 0.23 | 1.07 | m | 0.21 | 1.28 | 0.06 |
| Netherlands | 3.39 | 0.04 | 3.42 | 0.19 | 0.79 | n | 0.48 | 1.27 | 0.07 |
| New Zealand | $\mathrm{x}(3)$ | $\mathrm{x}(3)$ | 5.01 | 0.00 | 1.34 | $\mathrm{x}(8)$ | 0.10 | 1.44 | n |
| Norway | $\mathrm{x}(3)$ | $\mathrm{x}(3)$ | 4.22 | m | 1.00 | n | 0.44 | 1.44 | m |
| Poland ${ }^{2}$ | 3.68 | 0.11 | 3.79 | 0.20 | 1.37 | n | 0.18 | 1.55 | 0.06 |
| Portugal ${ }^{2}$ | 3.80 | 0.03 | 3.82 | 0.06 | $\mathrm{x}(8)$ | $\mathrm{x}(8)$ | $\mathrm{x}(8)$ | 1.01 | m |
| Slovak Republic ${ }^{1}$ | 2.50 | 0.52 | 3.02 | 0.73 | 0.80 | 0.20 | 0.10 | 1.10 | 0.27 |
| Spain | 2.88 | 0.10 | 2.98 | m | 0.86 | m | 0.32 | 1.18 | m |
| Sweden | 4.03 | 0.43 | 4.46 | m | 0.90 | n | 0.85 | 1.76 | m |
| Switzerland ${ }^{2}$ | $\mathrm{x}(3)$ | $\mathrm{x}(3)$ | 4.51 | m | 0.93 | $\mathrm{x}(8)$ | 0.70 | 1.63 | m |
| Turkey ${ }^{2}$ | 2.89 | 0.19 | 3.09 | 0.01 | x(8) | x (8) | x (8) | 1.01 | n |
| United Kingdom | 4.21 | 0.22 | 4.44 | m | 0.85 | m | 0.26 | 1.12 | 0.17 |
| United States | 3.77 | 0.31 | 4.08 | a | 2.34 | 0.23 | 0.34 | 2.91 | a |
| OECD average | 3.48 | 0.22 | 3.84 | 0.29 | 1.04 | 0.05 | 0.36 | 1.40 | 0.13 |
| Brazil ${ }^{1,2}$ | $\mathrm{x}(3)$ | $\mathrm{x}(3)$ | 2.85 | m | 0.66 | $\mathrm{x}(5)$ | 0.01 | 0.67 | m |
| Chile ${ }^{3}$ | 3.69 | 0.16 | 3.85 | 0.03 | $\mathrm{x}(8)$ | $\mathrm{x}(8)$ | $\mathrm{x}(8)$ | 2.05 | 0.01 |
| Estonia ${ }^{2}$ | $\mathrm{x}(3)$ | $\mathrm{x}(3)$ | 3.66 | m | $\mathrm{x}(8)$ | $\mathrm{x}(8)$ | n | 0.88 | m |
| Israel | 4.68 | 0.02 | 4.70 | 0.29 | 1.48 | 0.02 | 0.43 | 1.93 | n |
| Russian Federation ${ }^{2}$ | $\mathrm{x}(3)$ | $\mathrm{x}(3)$ | 2.01 | m | $\mathrm{x}(8)$ | $\mathrm{x}(8)$ | $\mathrm{x}(8)$ | 0.65 | m |
| Slovenia ${ }^{2}$ | 4.12 | 0.18 | 4.30 | m | 1.19 | n | 0.20 | 1.39 | m |

[^37]Table B6.2
Expenditure on educational institutions by resource category and level of education (2004) Distribution of total and current expenditure on educational institutions from public and private sources


1. Some levels of education are included with others. Refer to " $x$ " code in Table B1.1b for details.
2. Public institutions only.
3. Year of reference 2005.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.


## HOW EFFICIENTLY ARE RESOURCES USED IN EDUCATION?

This indicator examines the relationship between resources invested and outcomes achieved in primary and lower secondary education across OECD countries and thus raises questions about the efficiency of their education systems.

## Key results

Chart B7.1. Efficiency levels in primary and lower secondary education
This chart shows the potential for increasing learning outcomes at current levels of resources in primary and lower secondary education across OECD countries as a whole.


Source: OECD. Table B7.1. See Annex 3 for notes (www.oecd.org/edu/eag2007).
StatLink (intist http://dx.doi.org/10.1787/068356028750

## Other highlights of this indicator

- Differences in estimates of efficiency for different types of school (e.g. public and private) tend to be modest, when looking at the OECD as whole, though efficiency savings are greater for smaller schools than for larger schools.


## Policy context

The relationship between the resources devoted to education and the outcomes achieved has been the focus of much education policy interest in recent years. Seeking to achieve more and better education for the whole population is a goal of governments. However, with increasing pressure on public budgets there is intense interest in ensuring that funding - public funding in particular - is well directed, in order to achieve the desired outcomes in the most effective way possible. Internationally, much attention is of course paid to which education systems achieve most in terms of the quality and equity of learning outcomes, but there is also considerable interest in knowing which systems achieve most given the inputs provided. Could the same outputs be achieved with fewer inputs? Could more outputs be achieved with the same inputs?

## Evidence and explanations

This indicator begins with a brief discussion of the issues relevant to measuring efficiency in education. It then examines the correlation between spending and performance and considers what this can say about the efficiency of education systems. Finally, it presents results from analyses conducted by the OECD Economics Department in the context of its "Public Spending Efficiency" project, which applies a modelling approach to measuring educational efficiency. When interpreting the country averages presented in this indicator, it is important to keep in mind that there are substantial differences across countries in the proxy measures of efficiency and that such differences may explain at least part of the observed differences between countries in education outlays.

## Student performance and spending per student

Box B7.1 below discusses some of the issues in developing measures of efficiency in education. Given the challenge in properly addressing these issues, it is worth first of all reflecting on what a straightforward comparison of the relationship between education spending and student outcomes indicates about the efficiency of education systems.

Chart B7.2 presents such a comparison by comparing countries' actual spending per student, on average, from the beginning of primary education between the ages of 6 and 15 years, with their average student performance in mathematics from PISA 2003. Spending per student is approximated by multiplying public and private expenditure on educational institutions per student in 2002 at each level of education by the theoretical duration of education at the respective level, between the ages of 6 and 15 years. The results are expressed in USD using purchasing power parities.

Chart B7.2 shows a positive relationship between spending per student and mean mathematics performance. As expenditure per student on educational institutions increases, so also does a country's mean performance. However, the relationship is not a strong one - expenditure per student in fact explains merely $15 \%$ of the variation in mean performance between countries.

Deviations from the trend line suggest that moderate spending per student cannot automatically be equated with poor performance by education systems. Spending per student up to the age of 15 years in the Czech Republic is roughly one-third of, and in Korea roughly one-half of, spending levels in the United States, but while both the Czech Republic and Korea are among the top ten performers in PISA, the United States performs below the OECD average. Similarly, Spain and the United States perform almost equally well, but while the United States spends roughly USD 80000 per student up to the age of 15 years, in Spain this figure is merely USD 47000.

## Box B7.1. Measuring efficiency in education

As in any field, measuring efficiency in education is concerned with a comparison of inputs with outputs in order to assess the degree to which goals are achieved while minimising resource usage. Defining appropriate measures of input and output is key in being able to do this and presents a particular challenge in service sectors like education especially with regard to outputs, which are often difficult to measure. Indeed, in measuring education's contribution to Gross Domestic Product in the system of National Accounts only now is there a shift away from the traditional "output equals input" approach to one that attempts to measure the output in volume terms more directly.

## Defining inputs and outputs

Two main types of inputs determine educational outcomes. The first type covers discretionary factors under the control of the education system, such as teacher numbers, teacher-student ratios, class sizes, instruction time, teacher quality and other resources in schools. The second type covers non-discretionary or environmental inputs, such as the innate ability of students and students' socio-economic background.

At its most basic level, output can be measured by quantity indicators such as course enrolment and completion rates, study duration or the level of education reached. However, an approach that takes the quality of teaching (and learning) into account focuses more on outcomes, i.e. the effective transfer of knowledge and skills - this is, in effect, a quality adjusted output.

The relationship between input volumes (e.g. teachers) and outputs provide a measure of technical efficiency, while the relationship between outputs and expenditure inputs provide a measure of cost efficiency.

## Approaches to measuring efficiency

The fact that outputs in the public sector are amorphous and intangible in many respects makes it difficult to define a supply function in the conventional sense, while the fact that public sector organisations produce goods that are free at the point of use means that prices of outputs are not determined by market forces. As economic efficiency cannot be directly measured, a technique is needed to proxy an efficiency frontier which would allow relatively accurate benchmarking. One possible approach for doing this is through a non-parametric technique called Data Envelopment Analysis (DEA).

In DEA, efficiency is measured relative to the observed most efficient units (schools or countries). A frontier is constructed such that all observations lie either on or within the frontier so that the frontier represents best practice. Potential efficiency gains for specific countries or schools can then be measured by their position relative to the frontier. Assumptions need to be made about the shape of the efficiency frontier depending on the assumed returns to scale. In Table B7.1, non-increasing returns to scale are assumed. Here, constant returns to scale are assumed between the origin and the observation with the highest input/output ratio and variable returns to scale are assumed thereafter.

Once an efficiency frontier is determined, efficiency shortfalls can be assessed from two perspectives: first, an input oriented measure, which estimates by how much inputs could be scaled back without reducing the level of outputs; second, an output orientation, which estimates how much outputs could be increased given the current levels of inputs.

DEA permits quite robust inferences to be made about relative inefficiencies but they are subject to shortcomings with respect to possible measurement errors. However, techniques for detecting outliers or sample biases can be used to estimate confidence intervals for individual units. In general, the estimates of potential efficiency gains are more certain when the estimated potential gain is greater.

Countries that perform significantly higher than would be expected from their spending per student alone include Australia, Belgium, Canada, the Czech Republic, Finland, Japan, Korea and the Netherlands. Countries that perform significantly below the level of performance predicted from spending per student include Greece, Italy, Mexico, Norway, Portugal, Spain and the United States.

In summary, the results suggest that, while spending on educational institutions is a necessary prerequisite for the provision of high-quality education, spending alone is not sufficient to achieve high levels of outcomes and the effective use of these resources is important in achieving good outcomes.

> Chart B7.2. Student performance and spending per student
> Relationship between performance in mathematics and cumulative expenditure on educational institutions per student between the ages of 6 and 15 years, in USD, converted using purchasing power parities (PPPs)


Source: OECD PISA 2003 database. Table 2.6.
StatLink ज्ञाsL http://dx.doi.org/10.1787/068356028750

## Why is it that some countries perform better than others with similar levels of investments?

Many factors influence the relationship between spending per student and student performance. These factors will include the organisation and management of schooling within the system (e.g. layers of management and distribution of decision making, geographic dispersion of
the population), the organisation of the immediate learning environment of the students (e.g. class size, hours of instruction), the quality and remuneration of the teacher workforce as well as characteristics of the students themselves, most notably their socio-economic background. Given this, it is clear that a simple correlational approach between one input and one output variable is insufficient to provide measures of efficiency.

On the input side, there is a need to distinguish between input variables that are within the control of the education providers (teacher numbers, teacher-student ratios, class sizes, instruction time, teacher quality) and those that are not (i.e. non-discretionary). In particular, among non-discretionary inputs, the socio-economic background of the students needs to be taken into account as the strength of the influence of this on student outcomes is so great. Student immigrant status and language spoken at home are also important in this regard. In general, it is important to ensure that there is close correspondence between the chosen inputs and the outputs that they are designed to produce.

On the output side, the chosen variables should reflect the goals of the education system, given the chosen input variables. Ideally, then these should cover achievement goals across the curriculum including for example social and civic engagement skills. Importantly, the chosen variables should measures both the quality and equity of achievements within the system.

Inevitably this calls for a more sophisticated assessment of efficiency than can be achieved with simple correlations.

## Measures of efficiency in primary and lower secondary public education

The OECD Economics Department has explored the use of Data Envelopment Analysis (DEA) as a means of producing internationally comparative measures of efficiency (OECD, 2007). In DEA, efficiency is measured relative to the observed most efficient units (schools or countries), considering the specified input and output variables (see Box B7.1). As much of this work is exploratory at this stage, only OECD-wide estimates of efficiency are shown in this indicator.

Table B7.1 summarises the estimates of efficiency derived from school level data considering the median school, averaged across all OECD countries. The output variable used in the analysis is the average PISA scores of students and the input variables used are the teacher-student ratio, computer availability, socio-economic backgrounds and language spoken at home of students. By considering volumes rather than values of inputs, these are measures of technical rather than cost efficiency. The model assumes non-increasing returns to scale (see Box B7.1).

The results suggest that the scope for reducing inputs while holding outputs constant (input efficiency) is on average around $30 \%$ for the median school. Potential gains from maximising outputs from the current level of inputs are slightly smaller: the average PISA scores of students in the median school is around $22 \%$ below the level suggested possible by the efficiency frontier.

Differences in estimates in efficiency for different types of school tend to be modest. The median public school in the overall sample is slightly less efficient than both the median government dependent private school and median independent private school. Schools that rely on public sources for the majority of their funding also tend to be slightly less efficient than other schools. Perhaps as one might expect, smaller schools tend to be less efficient than larger schools, particularly in terms of the extent that inputs could be reduced for the same level of output (Chart B7.1).

In addition to the technical limitations of DEA analysis noted in Box B7.1, the specification of the variables to be used as inputs and outputs is also important to the robustness of the results. As discussed earlier, how well the chosen input and output variables measure, respectively, the resources devoted to education and the intended outputs, is key. Inevitably, the chosen variables in the analysis presented here are limited by the available international datasets. For instance, arguably, the PISA outcome measures provide only a partial measure of the intended goals of education systems and in the case of inputs, to get a fuller picture of these resources devoted to out-of-school learning should perhaps be taken into account also.

## Definitions and methodologies

The educational expenditure figures are taken from the UOE data collection on education statistics administered by the OECD (for details see Annex 3 at www.oecd.org/edu/eag2007). The student achievement scores are based on assessments administered in 2003 as part of the Programme for International Student Assessment (PISA) undertaken by the OECD.

The cumulative expenditure figures for a given country is approximated as follows: let $\mathrm{n}(0), \mathrm{n}(1)$ and $n(2)$ be the typical number of years spent by a student from the age of six up to the age of 15 years in primary, lower secondary and upper secondary education. Let $E(0), E(1)$ and $E(2)$ be the annual expenditure per student in USD converted using purchasing power parities in primary, lower secondary and upper secondary education, respectively in 2002. The cumulative expenditure is then calculated by multiplying current annual expenditure E by the typical duration of study n for each level of education i using the following formula:

$$
\mathrm{CE}=\sum_{\mathrm{i}=0}^{2} \mathrm{n}(\mathrm{i}) * \mathrm{E}(\mathrm{i})
$$

Estimates for $n(i)$ are based on the International Standard Classification of Education (ISCED).
The estimates of efficiency shown in Table B7.1 and Chart B7.1 have been taken from the papers produced by the OECD Economics Department as part of the project to assess public spending efficiency in primary and secondary education.

The estimates of possible efficiency savings shown in Table B7.1 relate to the median school in each OECD country in terms of PISA 2003 performance and are generated from a Data Envelopment Analysis (DEA) model assuming non-increasing returns to scale. The model uses the PISA score as the output variable and teacher-student ratio, computer availability, socioeconomic and language backgrounds as the input variables. In DEA, a frontier is constructed such that all observations (in this case school performance in PISA 2003) lie either on or within the frontier so that the frontier represents best practice. Potential efficiency gains can then be measured by a country's or school's position relative to the frontier.

## Further references

For more information see "Performance Indicators for Public Spending Efficiency in Primary and Secondary Education", OECD Economics DepartmentWorking Paper No. 546, available on line at www.oecd.org/eco / Working_Papers.

Table B7.1.
Estimates of technical efficiency ${ }^{1}$ for primary and lower secondary public sector education

|  | Input efficiency $^{2}$ | Output efficiency $^{\mathbf{3}}$ | Number of schools $^{\text {Overall level of efficiency }}$ 0.693 |
| :--- | :---: | :---: | :---: |
| Of which: |  | 0.782 | 6204 |
| Public schools | 0.689 |  |  |
| Government-dependent private schools | 0.715 | 0.777 | 4834 |
| Independent private schools | 0.684 | 0.805 | 672 |
| Public funds $>50 \%$ | 0.693 | 0.799 | 194 |
| Public funds $<50 \%$ | 0.693 | 0.780 | 5469 |
| Small schools | 0.669 | 0.803 | 397 |
| Large schools | 0.712 | 0.770 | 3102 |

1. Efficiency estimates are for the median school in each OECD country in terms of PISA 2003 performance and are derived from a Data Envelopment Analysis assuming non-increasing returns to scale. The model uses the PISA score as output and the teacher to student ratio, computer availability, socio-economic and language backgrounds as inputs.
2. Indicates scope for scaling back inputs without reducing the level of outputs.
3. Indicates scope for boosting outputs given the current levels of inputs.

Source: OECD Economics Working Paper No. 546, available at www.oecd.org/eco/working_papers.
StatLink ज्ञाड्रD http://dx.doi.org/10.1787/068356028750

## Chapter



## Access to Education, Participation and Progression



## HOW PREVALENT ARE VOCATIONAL PROGRAMMES?

This indicator shows the participation of students in vocational education and training (VET) at the upper secondary level of education and compares the levels of education expenditure per student for general programmes andVET. This indicator also compares the educational outcomes of 15 -year-old students enrolled in general education and in vocational education.

## Key results

Chart C1.1. Difference in mathematics performance associated with students' programme orientation (2003)
\(\left.$$
\begin{array}{ll}\square \text { Differences in mathematics performances } \\
\text { between general programme students and } \\
\text { pre-vocational and vocational programme }\end{array}
$$ \quad $$
\begin{array}{l}\text { Differences in mathematics performances } \\
\text { students }\end{array}
$$ \quad \begin{array}{l}between general programme students and <br>
pre-vocational and vocational programme <br>

students, with accounting for the economic,\end{array}\right]\)| Statistically significant differences | social and cultural status of students (ESCS) |
| :--- | :--- |
| are marked in darker tone | Statistically significant differences |
| are marked in darker tone |  |

PISA 2003 shows that 15 -year-olds in pre-vocational and vocational programmes have statistically significant lower performance in mathematics compared to students enrolled in general programmes in 9 out of the 10 OECD countries for which data are available. On average, across OECD countries, 15 -year-olds enrolled in general programmes perform 45 score points higher and after adjusting for socio-economic factors the difference still remains, at 27 score points.


Note: This figure shows data for countries with more than $3 \%$ of students in the aggregated category of pre-vocational and vocational programmes.
Countries are ranked in descending order of performance advantage for students enrolled in general programmes versus students enrolled in vocational programmes.
Source: OECD PISA 2003 database, Table C1.3.See Annex 3 for notes (www.oecd.org/edu/eag2007).
StatLink ज्ञाडा http://dx.doi.org/10.1787/068363750663

## Other highlights of this indicator

- In 15 out of the 28 OECD countries and the partner economy Slovenia, the majority of upper secondary students attend pre-vocational and vocational programmes. A significant proportion of vocational education in upper secondary is school-based in most OECD countries.
- The 14 OECD countries for which data are available spend, on average, USD 854 more per student in upper secondary vocational programmes than in general programmes.


## Policy context

A range of factors - including better employment outcomes for the more educated - has strengthened the incentive for young people to enroll in school beyond the end of compulsory education and to graduate from upper secondary education. The continued growth in participation in upper secondary education means that countries have to cater to more diverse student populations at that level.

Countries have chosen various approaches to meet these demands. Some have comprehensive lower secondary systems with non-selective general/academic programmes that seek to provide all students with similar opportunities for learning, while others provide more distinct education programmes (i.e. academic, pre-vocational and/or vocational programmes) within both lower and upper secondary education. Vocational programmes differ from academic ones not only with regard to their curricula, but also in that they generally prepare students for specific types of occupations and, in some cases, for direct entry into the labour market.

Countries must continuously review their educational systems to ensure that the graduates produced meet the changing demands of their labour market/economy. VET-related issues with which countries are wrestling include increasing the supply of apprentices, specific skill shortages in their workforces, enhancing the status of VET and upgrading its quality.

Today VET encompasses both formal education - secondary programmes (pre-vocational and vocational), post-secondary programmes and even university programmes - and non-formal job-related continuing education and training (see Indicator C5). This indicator will focus on formal education (pre-vocational and vocational programmes) at the upper secondary level.

## Evidence and explanations

## Participation in upper secondary vocational education

In most OECD countries, students do not follow a uniform curriculum at the upper secondary level. Programmes at the upper secondary level can be subdivided into three categories based on the degree to which they are oriented towards a specific class of occupations or trades and lead to a labour-market relevant qualification:

- General education programmes that are not designed explicitly to prepare participants for specific occupations or trades, or for entry into further vocational or technical education programmes. (Less than $25 \%$ of the programme content is vocational or technical.)
- Pre-vocational or pre-technical education programmes that are mainly designed to introduce participants to the world of work and to prepare them for entry into further vocational or technical education programmes. Successful completion of such programmes does not lead to a labour-market relevant vocational or technical qualification. (At least $25 \%$ of the programme content is vocational or technical.)
- Vocational or technical education programmes that prepare participants for direct entry into specific occupations without further training. Successful completion of such programmes leads to a labour-market relevant vocational or technical qualification.

Vocational and pre-vocational programmes are further divided into two categories (school-based and combined school- and work-based programmes) on the basis of the amount of training that is provided in-school as opposed to training in the work place:

- In school-based programmes instruction takes place (either partially or exclusively) in educational institutions. These include special training centres run by public or private authorities or enterprise-based special training centres if these qualify as educational institutions. These programmes can have an on-the-job training component, i.e. a component of some practical experience at the workplace. Programmes are classified as school-based if at least $75 \%$ of the curriculum is presented in the school environment (covering the whole educational programme); this may include distance education.
- In combined school- and work-based programmes, less than $75 \%$ of the curriculum is presented in the school environment or through distance education. These programmes include apprenticeship programmes, organised in conjunction with educational authorities or educational institutions that involve concurrent school-based and work-based training, and programmes organised in conjunction with educational authorities or educational institutions that involve alternating intervals of attendance at educational institutions and participation in work-based training (programmes of training in alternation, sometimes referred to as "sandwich" programmes).

The degree to which a programme has a vocational or general orientation does not necessarily determine whether participants have access to tertiary education. In several OECD countries, vocationally oriented programmes are designed to prepare students for further studies at the tertiary level, and in some countries general programmes do not always provide direct access to further education.

In 15 OECD countries and the partner economy Slovenia, the majority of upper secondary students pursue pre-vocational and vocational programmes. In most OECD countries with dual-system apprenticeship programmes (Austria, Germany, Luxembourg, the Netherlands and Switzerland) and in Australia, Belgium, the Czech Republic, Finland, Italy, Norway, the Slovak Republic and the United Kingdom, and the partner economy Slovenia, $60 \%$ or more of upper secondary students are enrolled in pre-vocational or vocational programmes. The exceptions are Greece, Hungary, Iceland, Ireland, Japan, Korea, Mexico and Portugal and the partner economies Brazil, Chile, Estonia and Israel, where $60 \%$ or more of upper secondary students are enrolled in general programmes even though pre-vocational and/or vocational programmes are offered (Table C1.1).

In many OECD countries, upper secondary vocational education is school based. In Austria, the Czech Republic, Iceland and the Slovak Republic, however, about half of the vocational programmes have combined school-based and work-based elements. In Denmark, Germany, Hungary, Ireland and Switzerland, around $75 \%$ or more of students enrolled in vocational programmes have both school-based and work-based elements.

While upper secondary students in many education systems can enrol in vocational programmes, some OECD countries delay vocational training until after graduation from upper secondary education. While vocational programmes are offered as advanced upper secondary programmes in some OECD countries (e.g. Austria, Hungary and Spain), they are offered as post-secondary education in others (e.g. Canada and the United States).

## Apprenticeship (work-based learning) programmes

Table C1.1 includes enrolments in apprenticeship programmes that are a recognised part of the education system in countries. This section provides information on the typical characteristics of these programmes and other work-based learning programmes.

In most OECD countries (Australia, Austria, Belgium, Canada, the Czech Republic, Denmark, Finland, France, Germany, Hungary, Ireland, Luxembourg, Mexico, the Netherlands, New Zealand, Norway, Poland, the Slovak Republic, Switzerland, Turkey and the United Kingdom) and partner economies (Israel, the Russian Federation and Slovenia), some form of apprenticeship system exists. In some countries (e.g. Austria, Germany and Hungary), apprenticeship (student) contracts are established between the student (not the vocational training school) and the enterprise. In the United States, there are apprenticeship programmes, but they are not part of the formal education system. For the most part, the majority of countries have combined school and workbased apprenticeship programmes. In contrast, apprenticeship systems do not exist in Japan, Korea, Spain and Sweden.

The minimum entry requirements for entry into apprenticeship programmes vary between countries, however, the typical minimum requirement is usually the completion of lower secondary (in Canada, the Czech Republic, Denmark, Finland, France, Germany, Ireland, Luxembourg, Mexico, the Netherlands, Norway, Poland and the Slovak Republic, and in the partner economies Israel and Slovenia) or upper secondary education (in the partner economy Brazil). In Australia, Austria, Belgium, the Netherlands, the United Kingdom and the United States, entry is governed (in full or in part) by age criteria, while in New Zealand, participants must be in employment. In contrast, the Russian Federation has no legal framework governing entry into apprenticeship programmes.

The duration of apprenticeship programmes is standardised in some countries, ranging from one to four years in Canada, the Czech Republic, Denmark, France, Germany, Ireland, New Zealand, Norway, Poland and the United Kingdom and the partner economies Israel and Slovenia. In other countries (e.g. Austria and Belgium), it varies according to subject, the specific qualification being sought, previous knowledge and/or experience.

In most countries, the successful completion of an apprenticeship programme usually results in the awarding of an upper secondary or post-secondary qualification. In some countries, higher level qualifications are also possible (e.g. an advanced diploma in Australia).

## Differences in educational expenditure per student between general and vocational programmes

In most OECD countries, expenditure per student varies according to whether programmes are general or vocational. In the 14 OECD countries for which data are available, expenditure per student in upper secondary vocational programmes in 2004 was, on average, USD 854 higher than in general programmes (Table C1.2).

The countries with large dual-system apprenticeship programmes (e.g. Austria, Germany, Luxembourg, the Netherlands and Switzerland) at upper secondary level tend to be those with a higher difference between expenditure per student enrolled in general and vocational programmes. For example, Germany and Switzerland spend, respectively, USD 6748 and 5338 more per student in vocational programmes than in general programmes with employers contributing a large part of these expenditures. Exceptions to this pattern are Luxembourg and the Netherlands, where expenditure per student enrolled in general programmes is higher than that for apprenticeship programmes. The data for Luxembourg and the Netherlands however, is underestimated due to the exclusion of expenditures from private enterprises on dual vocational
programmes. Among the four other countries - Australia, the Czech Republic, Finland and the Slovak Republic - with $60 \%$ or more of upper secondary students enrolled in vocational programmes, both the Czech Republic and Finland spend more per student enrolled in vocational programmes than in general programmes (Table C1.1 and Table C1.2).

## Learning outcomes from vocational education

Is there a difference in the performance of students enrolled in vocational versus general programmes? The analysis below is limited to student performance in mathematics at age 15 . Similar patterns were found for PISA 2003 performance in reading and science, but those findings are not reported here in order to simplify the presentation and avoid repetition.

The results in PISA 2003 show that, on average across OECD countries, students in pre-vocational and vocational programmes score 45 points lower than students in general programmes before socio-economic factors have been taken into account. The largest differences are observed in Belgium, Greece, Hungary, Korea and Netherlands. In the Netherlands, the performance of students in general programmes ( 617 score points) is significantly higher than the overall OECD average ( 500 score points), while the performance of students in vocational programmes (488 score points) is lower than the overall OECD average. A similar pattern is also found in Belgium, Hungary and Korea. In Greece, however, students enrolled in both general and pre-vocational/ vocational programmes performed below the OECD average (with 463 and 374 score points, respectively). Luxembourg is the only country in which students enrolled in pre-vocational and vocational programmes have a statistically significant performance advantage ( 23 score points).

Given that vocational and general tracking can often reflect social segregation in the education systems, it is also important to examine differences in performance after adjusting for socioeconomic factors. After adjusting for socio-economic factors, the performance difference of pre-vocational and vocational programmes is lowered by 18 score points, to remain at 27 score points on average across OECD countries. For 12 OECD countries, there is a statistically significant difference in the performance levels of students enrolled in general programmes compared to students enrolled in pre-vocational and vocational programmes, even after adjusting for socioeconomic factors. Students enrolled in pre-vocational and vocational programmes in Luxembourg, Mexico and Portugal still have a statistically significant performance advantage (26, 11 and 18 score points respectively). For the remaining nine countries, students enrolled in pre-vocational and vocational programmes have a performance disadvantage ranging from 18 score points in the Slovak Republic to 109 score points in the Netherlands (Table C1.3 and Chart C1.1).

Nevertheless, it is important to note that the performance disadvantage of those enrolled in prevocational and vocational programmes may well have no impact on these students' future careers.

## Definitions and methodologies

The student performance data are based on assessments administered as part of the Programme for International Student Assessment (PISA) undertaken by the OECD in 2003.

Data on enrolment is for the school year 2004-2005 and data on finance refer to the financial year 2004 and both are based on the UOE data collection on education statistics administered annually by the OECD.

Data on apprenticeship (work-based learning) programmes are based on a special survey carried out by the OECD in the autumn of 2006.

Table C1.1 shows the distribution of enrolled students in upper secondary education by programme orientation. Pre-vocational and vocational programmes include both school-based programmes and combined school- and work-based programmes that are recognised as part of the education system. Entirely work-based education and training that is not overseen by a formal education authority is not included.

## Further references

The following additional material relevant to this indicator is available on line at:
StatLink (aillst http://dx.doi.org/10.1787/068363750663

- Table C1.4. Differences in mathematics performances between the different programme orientations (2003)
- Table C1.5. Performance of 15-year-old students on the mathematics, reading and science scales by programme orientation (2003)

Table C1.1.
Upper secondary enrolment patterns (2005) Enrolment in public and private institutions by programme destination and type of programme


[^38]Table C1.2.
Annual expenditure on educational institutions per student for all services, by type of programme (2004) In equivalent USD converted using PPPs for GDP, by level of education, based on full-time equivalents

|  | Secondary education |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Lower secondary education |  |  | Upper secondary education |  |  | All secondary education |  |  | Post-secondary non-tertiary education |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) | (10) | (11) | (12) |
| Australia | 7747 | 7753 | 7674 | 8853 | 9227 | 7973 | 8160 | 8212 | 7884 | 7969 | a | 7969 |
| Austria | 8969 | 8969 |  | 9962 | 11082 | 9642 | 9446 | 9329 | 9642 | m | m | m |
| Belgium | $\mathrm{x}(7)$ | x (7) | x (7) | x (7) | x(7) | x (7) | 7751 | x(7) | $\mathrm{x}(7)$ | x (7) | x (7) | x (7) |
| Canada | m | m | m | m | m | m | m | m | m | m | m | m |
| Czech Republic | 4769 | 4752 | 8872 | 4790 | 4200 | 4942 | 4779 | 4659 | 4963 | 2191 | 1917 | 2223 |
| Denmark | 8224 | 8224 | a | 9466 | $\mathrm{x}(4)$ | $\mathrm{x}(4)$ | 8849 | x(7) | x (7) | m | m | m |
| Finland | 8918 | 8918 | a | 6555 | 5230 | 7314 | 7441 | 7525 | 7314 | x (7) | a | $\mathrm{x}(9)$ |
| France | 7837 | 7837 | a | 9883 | x(4) | $\mathrm{x}(4)$ | 8737 | $\mathrm{x}(7)$ | x (7) | 4081 | $\mathrm{x}(10)$ | $\mathrm{x}(10)$ |
| Germany | 6082 | 6082 | $\mathrm{x}(6)$ | 10459 | 6274 | 13022 | 7576 | 6114 | 13022 | 10573 | 6712 | 11283 |
| Greece | x(7) | x (7) | x (7) | x (7) | x(7) | x (7) | 5213 | x (7) | x (7) | 5688 | m | m |
| Hungary ${ }^{1}$ | 3433 | $\mathrm{x}(1)$ | $\mathrm{x}(1)$ | 3968 | 3575 | 5085 | 3692 | 3475 | 5158 | 6351 | a | 6351 |
| Iceland | 8284 | m | a | 7330 | m | m | 7721 | m | $\mathrm{x}(7)$ | x (7) | x (7) | x (7) |
| Ireland | 6943 | $\mathrm{x}(1)$ | $\mathrm{x}(1)$ | 7309 | $\mathrm{x}(4)$ | $\mathrm{x}(4)$ | 7110 | $\mathrm{x}(7)$ | $\mathrm{x}(7)$ | 5169 | $\mathrm{x}(10)$ | $\mathrm{x}(10)$ |
| Italy ${ }^{1}$ | 7657 | 7590 | m | 7971 | $\mathrm{x}(4)$ | $\mathrm{x}(4)$ | 7843 | $\mathrm{x}(7)$ | $\mathrm{x}(7)$ | m | m | m |
| Japan | 7325 | 7325 | a | 7883 | $\mathrm{x}(4)$ | $\mathrm{x}(4)$ | 7615 | x (7) | x (7) | x (7) | m | m |
| Korea | 6057 | 6057 | a | 7485 | $\mathrm{x}(4)$ | $\mathrm{x}(4)$ | 6761 | x (7) | x (7) | m | m | m |
| Luxembourg ${ }^{1}$ | 18036 | 18036 | a | 17731 | 18285 | 17468 | 17876 | 18102 | 17468 | m | m | m |
| Mexico | 1602 | 1859 | 308 | 2564 | 2528 | 2877 | 1922 | 2093 | 918 | a | a | a |
| Netherlands | 7948 | 7468 | 8729 | 7037 | 8012 | 6595 | 7541 | 7625 | 7463 | 6624 | a | 6624 |
| New Zealand | 5334 | $\mathrm{x}(1)$ | $\mathrm{x}(1)$ | 7424 | $\mathrm{x}(4)$ | $\mathrm{x}(4)$ | 6299 | $\mathrm{x}(7)$ | x (7) | 5412 | m | m |
| Norway | 9476 | 9476 | a | 12498 | $\mathrm{x}(4)$ | $\mathrm{x}(4)$ | 11109 | $\mathrm{x}(7)$ | $\mathrm{x}(7)$ | $\mathrm{x}(4)$ | $\mathrm{x}(4)$ | $\mathrm{x}(4)$ |
| Poland ${ }^{1}$ | 2822 | 2822 | a | 2949 | $\mathrm{x}(4)$ | $\mathrm{x}(4)$ | 2889 | $\mathrm{x}(7)$ | $\mathrm{x}(7)$ | 3147 | m | m |
| Portugal ${ }^{1}$ | 6359 | $\mathrm{x}(1)$ | $\mathrm{x}(1)$ | 5962 | x(4) | $\mathrm{x}(4)$ | 6168 | $\mathrm{x}(7)$ | x (7) | m | m | m |
| Slovak Republic | 2389 | 2389 | a | 3155 | 3461 | 3052 | 2744 | 2581 | 3052 | x (7) | x (8) | $\mathrm{x}(9)$ |
| Spain | $\mathrm{x}(7)$ | x (7) | x (7) | x (7) | $\mathrm{x}(7)$ | x (7) | 6701 | $\mathrm{x}(7)$ | x (7) | a | a | a |
| Sweden | 7836 | 7836 | a | 8218 | 7315 | 9092 | 8039 | 7650 | 9092 | 3437 | 11469 | 950 |
| Switzerland ${ }^{1}$ | 9197 | 9197 | a | 15368 | 11869 | 17207 | 12176 | 9847 | 17207 | 8401 | 5212 | 10361 |
| Turkey ${ }^{1}$ | a | a | a | 1808 | 1434 | 2430 | 1808 | 1434 | 2430 | a | a | a |
| United Kingdom | $\mathrm{x}(7)$ | x (7) | x (7) | x (7) | $\mathrm{x}(7)$ | x (7) | 7090 | $\mathrm{x}(7)$ | x (7) | x (7) | x (7) | x (7) |
| United States | 9490 | 9490 | a | 10468 | 10468 | a | 9938 | 9938 | a | m | a | m |
| OECD average | 6909 | 7159 | 6396 | 7884 | 7354 | 8208 | 7276 | 7042 | 8124 | 4315 | 6327 | 6537 |
| Brazil ${ }^{1}$ | 1172 | $\mathrm{x}(1)$ | $\mathrm{x}(1)$ | 801 | $\mathrm{x}(4)$ | $\mathrm{x}(4)$ | 1033 | $\mathrm{x}(7)$ | x (7) | a | a | a |
| Chile ${ }^{2}$ | 2106 | 2106 | a | 2062 | 2278 | 1680 | 2077 | 2199 | 1680 | a | a | a |
| Estonia ${ }^{1}$ | 3579 | $\mathrm{x}(1)$ | $\mathrm{x}(1)$ | 3670 | 4118 | 2721 | 3623 | 3798 | 2683 | 3717 | a | 3717 |
| Israel | $\mathrm{x}(7)$ | x (7) | x (7) | x (7) | $\mathrm{x}(7)$ | x (7) | 6066 | m | m | 4272 | 4272 | a |
| Russian Federation ${ }^{1}$ | $\mathrm{x}(8)$ | $\mathrm{x}(8)$ | a | $\mathrm{x}(7)$ | $\mathrm{x}(8)$ | 1766 | 1615 | 1595 | 1766 | $\mathrm{x}(7)$ | a | x (9) |
| Slovenia ${ }^{1}$ | 7428 | $\mathrm{x}(1)$ | $\mathrm{x}(1)$ | 5062 | $\mathrm{x}(4)$ | $\mathrm{x}(4)$ | 6525 | $\mathrm{x}(7)$ | $\mathrm{x}(7)$ | $\mathrm{x}(7)$ | $\mathrm{x}(7)$ | $\mathrm{x}(7$ |

1. Public institutions only.
2. Year of reference 2005.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
StatLink ज्ञात्रा http://dx.doi.org/10.1787/068363750663

Table C1.3.
Performance of 15-year-old students on the PISA mathematics scales, by programme orientation (2003) Distinction between programme orientation is based on students' self-reports


Note: The classification of students into programme type is based on self-reports of 15 -year-old students, whereas the classification of students into programme type in Table C1.1 is based on national statistics of upper secondary students, and may therefore differ.
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
Source: OECD PISA 2003 database. See Annex 3 for notes (www.oecd.org/edu/eag2007).
StatLink ㅂㅔㅔㅔㄴ http://dx.doi.org/10.1787/068363750663

## WHO PARTICIPATES IN EDUCATION?

This indicator examines access to education and its evolution by using information on enrolment rates and trends in enrolments from 1995 to 2005. It also shows patterns of participation at the secondary level of education and the percentage of the youth cohort that will enter different types of tertiary education during their lives. Entry and participation rates reflect both the accessibility of tertiary education and the perceived value of attending tertiary programmes. For information on vocational education and training in secondary education, see Indicator C1.

## Key points

Chart C2.1. Entry rates into tertiary-type A education (1995, 2000 and 2005)
Sum of net entry rates for each year of age
The chart shows the proportion of people who enter into tertiary-type A education for the first time, and the change between 1995, 2000 and 2005. Entry rates measure the inflow to education at a particular time rather than the stock of students who are already enrolled.

In Australia, Finland, Hungary, Iceland, New Zealand, Norway, Poland and Sweden, and the partner economy the Russian Federation, more than $60 \%$ of young people entered tertiary-type A programmes in 2005. Entry rates in tertiary-type A substantially increased between 1995 and 2005, by 18 percentage points on average in OECD countries. Between 2000 and 2005, the growth exceeds 10 percentage point in more than one-quarter of the 24 OECD countries with available data.


1. Entry rate for tertiary-type A programmes calculated as gross entry rate.
2. Excludes the German-speaking Community of Belgium.

Countries are ranked in descending order of the entry rates for tertiary-type A education in 2005.
Source: OECD. Table C2.5. See Annex 3 for notes (www.oecd.org/edu/eag2007).
StatLink ㅍils ${ }^{\text {St }}$ http://dx.doi.org/10.1787/068400866631

## Other highlights of this indicator

- In most OECD countries, virtually all young people have access to at least 12 years of formal education. At least $90 \%$ of students are enrolled in an age range spanning 14 or more years in Belgium, the Czech Republic, France, Hungary, Iceland, Japan, Spain and Sweden. In contrast, Mexico and Turkey have enrolment rates exceeding $90 \%$ for a period of only nine and seven years, and eight and nine years only for partner economies Chile and the Russian Federation.
- In more than one-half of the OECD countries, $70 \%$ of children aged 3 to 4 are enrolled in either pre-primary or primary programmes. A child can expect to be enrolled at age 4 and under more often in the 19 European countries that are members of the OECD (EU19) than in the other OECD countries. On average, the enrolment rate for children aged 3 to 4 is $75.9 \%$ for the EU19 whereas the OECD average is $68.5 \%$.
- Enrolment rates for the age 15 to 19 increased on average from 74 to $82 \%$ over the period 1995 to 2005 and in Belgium, the Czech Republic, Greece and Poland, and the partner economy Slovenia, reached $90 \%$ or more in 2005 (although Belgium had already reached $90 \%$ or more in 1995). A similar pattern is observed with enrolment rates for 20-to-29 year olds, an age group in which most students will be enrolled in tertiary education: between 1995 and 2005, the enrolment rates for 20-to-29-year-olds increased in all OECD countries.
- The proportion of students who enter tertiary-type B programmes is generally smaller than for tertiary-type A programmes. In OECD countries with available data, $15 \%$ of young people, on average, will enter tertiary-type B programmes compared to $54 \%$ in tertiary-type A and $2 \%$ in advanced research programmes.
- In Belgium, and to a lesser extent in the partner economy Slovenia, wide access to tertiary-type B programmes counterbalances comparatively low rates of entry into tertiary-type A programmes. In contrast, Iceland, Norway, Poland, and Sweden have entry rates well above the OECD average for tertiary-type A programmes and comparatively very low rates of entry into tertiary-type B programmes. New Zealand stands out as a country with entry rates at both levels that are the highest among OECD countries.


## Policy context

A well-educated population is critical for a country's economic and social development. Societies therefore have an intrinsic interest in ensuring broad access to a wide variety of educational opportunities for children and adults. Early childhood programmes prepare children for primary education, and can help combat linguistic and social disadvantages as well as provide opportunities to enhance and complement home educational experiences. Primary and secondary education lay down the foundations for a wide range of competencies, and prepare young people to become lifelong learners and productive members of society. Tertiary education, either directly after initial schooling or later in life, provides a range of options for acquiring advanced knowledge and skills.

A range of factors, including an increased risk of unemployment and other forms of exclusion for young people with insufficient education, has strengthened the incentive for young people to stay enrolled beyond the end of compulsory education and to graduate from upper secondary education. Graduation from upper secondary education is also becoming the norm in most OECD countries. Most of these upper secondary programmes are primarily designed to prepare students for tertiary studies (see Indicator A2).

High tertiary entry and participation rates help to ensure the development and maintenance of a highly educated population and labour force. Moreover, tertiary education programmes are generally associated with better access to employment (see Indicator A8) and higher earnings (see Indicator A9). Rates of entry into tertiary education are a partial indication of the degree to which a population is acquiring high-level skills and knowledge valued by the labour market in today's knowledge society.

As students have become more aware of the economic and social benefits of tertiary education, graduation rates for tertiary-type A and tertiary-type B programmes have risen (see Indicator A3). Tertiary-type A programmes dominate the stock of tertiary enrolments and therefore the volume of resources required as they tend to be longer than other tertiary programmes (see Indicator B1, Table B1.3).

The continued growth in participation and a widening diversity of the backgrounds and interests of those aspiring to tertiary studies means that tertiary institutions will need to expand admissions and adapt their programmes and teaching to the diverse needs of new generations of students.

## Evidence and explanations

Virtually all young people in OECD countries have access to at least 12 years of formal education. At least $90 \%$ of students are enrolled in an age range spanning 14 or more years in Belgium, the Czech Republic, France, Hungary, Iceland, Japan, Spain and Sweden. By contrast, Mexico and Turkey, and the partner economies Chile and the Russian Federation have enrolment rates exceeding $90 \%$ for a period of only 9, 7, 8 and 9 years, respectively (Table C2.1). However, patterns of participation in and progression through education over the life cycle vary widely among countries.

## Participation in early childhood education

A child can expect to be enrolled at age 4 and under more often in the EU19 countries than in other OECD countries. On average, the enrolment rate for children aged 3 to 4 is $75.9 \%$ for the EU19 countries, whereas the OECD average is $68.5 \%$.

In the majority of OECD countries and partner economies, full enrolment (defined here as enrolment rates exceeding 90\%) begins between the ages of 5 and 6. However, in Belgium, the Czech Republic, Denmark, France, Germany, Hungary, Iceland, Italy, Japan, Luxembourg, New Zealand, Norway, Portugal, the Slovak Republic, Spain, Sweden and the United Kingdom, and in partner economies Estonia, Israel and Slovenia, at least $70 \%$ of children aged 3 to 4 are already enrolled in either pre-primary or primary programmes. Enrolment rates for early childhood education range from less than $25 \%$ in Korea and Turkey to over $90 \%$ in Belgium, Denmark, France, Iceland, Italy, New Zealand, Spain and the United Kingdom and the partner economy Estonia (Table C2.1).

Given the impact that early childhood education and care has on building a strong foundation for lifelong learning and on ensuring equitable access to learning opportunities later, pre-primary education is very important, and many countries have recognised this by making pre-primary education almost universal by the age 3. However, institutionally based pre-primary programmes covered by this indicator are not the only form of quality early childhood education and care available. Inferences about access to and quality of pre-primary education and care should therefore be made with caution.

## Participation towards the end of compulsory education and beyond

Several factors influence the decision to stay enrolled beyond the end of compulsory education, notably the limited prospects of young people with insufficient education; indeed, in many countries they are at a higher risk of unemployment and other forms of exclusion than their well-educated peers. In many OECD countries, the transition from education to employment has become a longer and more complex process that provides the opportunity or the obligation for students to combine learning and work to develop marketable skills (see Indicator C4).

The age at which compulsory education in OECD countries and partner economies ends, ranges from 14 in Korea, Portugal andTurkey, and the partner economies Brazil and Chile, to 18 in Belgium, Germany and the Netherlands. All other countries lie between the two extremes with compulsory education ending at the ages 15,16 or 17 (Table C2.1). However, the statutory age at which compulsory education ends does not always correspond to the age at which enrolment is universal.

While participation rates in most OECD countries and partner economies tend to be high until the end of compulsory education, in Belgium, Germany, Mexico, the Netherlands, New Zealand, Turkey and the United States, rates drop to below $90 \%$ before the end of compulsory education. In Belgium, Germany, the Netherlands and the United States, this may be due, in part, to the fact that compulsory education ends relatively late at age 18 (age 17, on average, in the United States).

In most OECD countries and partner economies, enrolment rates gradually decline during the last years of upper secondary education. More than $20 \%$ of the population aged between 15 and 19 is not enrolled in education in Luxembourg, Mexico, New Zealand, Portugal, Turkey, the United Kingdom and the United States, and in the partner economies Chile, Israel and the Russian Federation (Table C2.1).

There has been a substantial increase of eight percentage points in the proportion of 15-to-19-year-olds enrolled in education on average across OECD countries between 1995 and 2005.

Enrolment rates for the age 15 to 19 increased on average from 74 to $82 \%$ over the period 1995 to 2005 and reached $90 \%$ or more in 2005 in Belgium, the Czech Republic, Greece, Poland and the partner economy Slovenia, although, Belgium had already reached $90 \%$ or more in 1995 (Table C2.2). The growth however differs among countries: while enrolment rate for 15 -to-19-year-olds has improved by more than 20 percentage points during the past ten years in the Czech Republic, Greece and Hungary, they remained virtually the same in Australia, Belgium, France, Germany, Luxembourg, the Netherlands, Norway and Switzerland. Of these latter, all (except Luxembourg) have a high proportion of their population of 15 -to- 19 -year-olds enrolled in education (Table C2.2).

Chart C2.2. Enrolment rates of 15-to-19-year-olds (1995, 2000 and 2005)
Full-time and part-time students in public and private institutions


Graduates from upper secondary programmes who decide not to enter the labour market directly, as well as people who are already working and want to upgrade their skills, can choose from a wide range of post-secondary programmes.

## The transition to post-secondary education

Upper secondary students in many education systems can enrol in relatively short programmes (less than two years) to prepare for a certain trade or specific vocational fields. Some OECD
countries delay vocational training until after graduation from upper secondary education. While these programmes are offered as advanced upper secondary programmes in some OECD countries (e.g. Austria, Hungary and Spain), they are offered as post-secondary education in others (e.g. Canada and the United States), although these post-secondary programmes often resemble upper secondary level programmes.

From an internationally comparable point of view, these programmes straddle upper secondary and tertiary education and are therefore classified as a distinct level of education (post-secondary non-tertiary education).

## End of compulsory education and decline in enrolment rates

An analysis of the rate of participation by level of education and single year of age shows that there is no close relationship between the end of compulsory education and the decline in enrolment rates. The sharpest decline in enrolment rates occurs in most of the OECD and partner economies, not at the end of compulsory education but at the end of upper secondary education. After the age of 16, however, enrolment rates begin to decline in all OECD and partner economies. On average in the OECD countries, the enrolment rate in secondary education falls from $91 \%$ at the age of 16 to $83 \%$ at the age of $17,53 \%$ at the age of 18 and $28 \%$ at the age of 19. In Belgium, the Czech Republic, Finland, Germany, Hungary, Japan, Korea, Norway, Poland, the Slovak Republic and Sweden, and in partner economies Estonia, Israel and Slovenia, 90\% or more of all 17-year-olds are still enrolled at this level, even though the age at which compulsory education ends is under 17 in most of the countries (Table C2.3).

## Overall access to tertiary education

Graduates from upper secondary programmes and those in the workforce who want to upgrade their skills can also choose from a wide range of tertiary programmes.

This indicator distinguishes among different categories of tertiary qualifications: i) programmes at tertiary-type B level (ISCED 5B); ii) programmes at tertiary-type A level (ISCED 5A); and iii) advanced research programmes at the doctorate level (ISCED 6). Tertiary-type A programmes are largely theoretically based and designed to provide qualifications for entry into advanced research programmes and highly skilled professions. Tertiary-type B programmes are classified at the same level of competence as tertiary-type A programmes, but are more occupationally oriented and lead to direct labour market access. The programmes tend not to last as long as type A programmes (typically two to three years), and generally are not deemed to lead to university-level degrees. The institutional location of programmes is used to give a relatively clear idea of their nature (e.g. university versus non-university institutions of higher education), but these distinctions have become blurred and are therefore not applied in the OECD indicators.

Today, $54 \%$ of young people in OECD countries will enter tertiary-type A programmes during their lifetime, assuming that current entry rates continue. In Australia, Finland, Hungary, Iceland, New Zealand, Norway, Poland and Sweden, as well as in the partner economy the Russian Federation, more than $60 \%$ of young people enter tertiary-type A programmes. The United States has an entry rate of $64 \%$, but both type A and type B programmes are included in the type A columns as noted in Table C2.4.

Although Turkey has had a large increase in the number of students entering tertiary-type A programmes for the first time, its entry rate is only $27 \%$ and it still remains with Mexico at the bottom of the scale.

The proportion of people who enter tertiary-type B programmes is generally smaller than the proportion entering tertiary-type A programmes. In OECD countries with available data, $15 \%$ of young people, on average, will enter tertiary-type B programmes. The OECD country average differs by 4 percentage points from the EU19 country average (11\%). The figures range from 4\% or less in Mexico, the Netherlands, Norway, Poland and the Slovak Republic to $30 \%$ or more in Belgium and Japan, and in the partner economies Chile, Estonia and the Russian Federation, to more than $45 \%$ in Korea and New Zealand and the partner economy Slovenia. The share of tertiary-type B programmes in the Netherlands is very small. However it will increase in future years because of a new programme called "associate degrees". Finland and Italy no longer have tertiary-type B programmes in their education system (Table C2.4. and Chart C2.3).

In Belgium and to a lesser extent in the partner economy Slovenia, wide access into tertiary-type B programmes counterbalances comparatively low entry rates into tertiary-type A programmes. Other OECD countries, most notably Iceland, Norway, Poland and Sweden, have entry rates well above the OECD average for tertiary-type A programmes, and comparatively very low rates of entry into tertiary-type B programmes. New Zealand stands out as a country with entry rates at both levels that are the highest among OECD countries.

On average, in all OECD countries with comparable data, six percentage points more of today's young people enter into tertiary-type A programmes compared to 2000, and more than 18 percentage points compared to 1995. Entry rates in tertiary-type A education increased by more than 10 percentage points between 2000 and 2005 in Australia, the Czech Republic, Greece, Ireland, Italy, Poland and the Slovak Republic. New Zealand and Spain are the only OECD countries that shows a decrease of entry rates to tertiary-type A programmes, although in Spain's case, this decrease is counterbalanced by a significant increase of entry rates in tertiarytype B programmes between 2000 and 2005 (Table C2.5. and Chart C2.1).

Changes of net entry rates into tertiary-type B programmes between 1995 and 2005 vary among OECD countries, with an average decrease of one percentage point over this period. This entry rate has decreased slightly in most countries, except in Greece, Korea, New Zealand, the Slovak Republic and Turkey, where it has increased, and in Poland where it has been stable (Chart C2.3). The reclassification of tertiary-type B to tertiary-type A programmes in Denmark after 2000 partly explained the changes observed between 1995 and 2005 (Charts C2.1 and C2.3).

More than $2 \%$ of today's young people in the 18 OECD countries with comparable data will enter advanced and research programmes during their lifetime. The figures range from less than $1 \%$ in Mexico andTurkey, and in the partner economies Chile and Slovenia, to $3 \%$ or more in the Czech Republic, Greece, the Slovak Republic, Spain and Switzerland (Table C2.4).

Rates of entry into tertiary education should also be considered in light of participation in postsecondary non-tertiary programmes, which are an important alternative to tertiary education in some OECD countries.

Chart C2.3. Entry rates into tertiary-type B education $(1995,2005)$
Sum of net entry rates for each year of age


1. Entry rate for tertiary-type B programmes calculated as gross entry rate.
2. Excludes the German-speaking Community of Belgium.

Countries are ranked in descending order of the entry rates for tertiary-type B education in 2005.
Source: OECD. Table C2.5. See Annex 3 for notes (www.oecd.org/edu/eag2007).


## Age of new entrants into tertiary education

The age structure of entrants into tertiary education varies among OECD countries. The typical graduation age for upper secondary education may be different across countries, and/or upper secondary graduates may have gone directly to the labour market before enrolling in a tertiary education programme. People entering tertiary-type B programmes may also enter tertiary-type A programmes later in their lives. Tertiary-type A and B entry rates cannot therefore be added together to obtain overall tertiary-level entry rates because entrants might be counted twice.

Traditionally, students enter tertiary-type A programmes immediately after having completed upper secondary education, and this remains true in many OECD countries. For example, in Greece, Ireland, Italy, Mexico, the Netherlands, Poland and Spain and the partner economy Slovenia, more than $80 \%$ of all first-time entrants into tertiary-type A programmes are under 23 years of age (Table C2.4).

In other OECD countries and partner economies, the transition to the tertiary level is often delayed, in some cases by some time spent in the labour force. In these countries, first-time entrants into tertiary-type A programmes are typically older and show a much wider range of age at entry. In Denmark, Iceland and Sweden and the partner economy Israel, more than half the students enter this level for the first time at the age of 22 or older (Table C2.4). The proportion of older first-time entrants to tertiary-type A programmes may reflect, among other factors, the flexibility of these programmes and their suitability to students outside the typical or modal age cohort. It may also reflect a specific view of the value of work experience for higher
education studies, which is characteristic of the Nordic countries and common in Australia, the Czech Republic, Hungary, New Zealand and Switzerland, where a sizeable proportion of new entrants is much older than the typical age of entry. It may also reflect that some countries have mandatory military service, which would postpone their entry into tertiary education. For example, Israel has mandatory military service from ages 18 to 21 for men and 18 to 20 for women. In Australia, Denmark, Hungary, Iceland, New Zealand, Norway, Sweden and Switzerland and the partner economy Israel, more than $20 \%$ of first-time entrants are aged 27 or older.

## Participation in tertiary education

Enrolment rates provide another perspective on participation in tertiary education in that they reflect the total number of individuals entering tertiary education. On average in the OECD countries, $24.9 \%$ of the population aged between 20 and 29 are enrolled in education. Enrolment rates for 20-to-29-year-olds exceed $30 \%$ in Australia, Denmark, Finland, Iceland, New Zealand, Poland and Sweden, and in the partner economy Slovenia (Table C2.1).

Policies to expand education have put pressure on gaining greater access to tertiary education in many OECD countries and partner economies. Thus far, this pressure has more than compensated the declines in cohort sizes which had led, until recently, to predictions of stable or declining demand from school leavers in several OECD countries. Whereas some OECD countries (Portugal and Spain) are now showing signs of a levelling demand for tertiary education, the overall trend remains on an upward course. On average, in all OECD countries with comparable data, participation rates in tertiary education grew by 7 percentage points from 1995 to 2005. All the OECD countries and partner economies have seen an increase of the participation in 20-to-29-year-olds. This growth is particularly significant in the Czech Republic, Greece and Hungary, which used to be at the bottom of the enrolment rate scale of the OECD countries but have now moved to the middle (Table C2.2 and Chart C2.4).

## The relative size of the public and the private sector

In OECD countries and partner economies, education at primary and secondary level is still predominantly publicly provided. On average, $91 \%$ of primary education students are enrolled in public institutions in the OECD countries, while the figures decline a bit in secondary education, with $85 \%$ of lower secondary students and $82 \%$ of upper secondary students being taught in public institutions. An exception, however, can be found at the upper secondary levels in Japan and Mexico, where independent private providers (those who receive less than $50 \%$ of their funds from government sources) take on a sizeable role, with $31 \%$ and $21 \%$, respectively, of upper secondary students (Table C2.9, available on line at http://dx.doi.org/10.1787/068400866631).

At the tertiary level, the pattern is quite different as private providers generally play a more significant role than at the primary and secondary levels. In tertiary-type B programmes, private sector enrolments account for $35 \%$ of the students, and in tertiary-type A and advanced research programmes they account for $21 \%$ of students. In the United Kingdom, all tertiary education is provided through government-dependent private institutions and such providers also receive more than half of tertiary students in Belgium and the partner economy Israel. Governmentdependent private providers also have a significant share of the provision amongst tertiary-type A and advanced research programmes in the partner economy Estonia (85.4\%). Independent private providers are more prominent at the tertiary level than at the pre-tertiary levels


1. Excludes the German-speaking Community of Belgium.
2. Year of reference 2004.
3. Excludes overseas departments for 1995 and 2000.

Countries are ranked in descending order of the enrolment rates of 20-to-29-year-olds in 2005.
Source: OECD. Table C2.2. See Annex 3 for notes (www.oecd.org/edu/eag2007).

(an average of $14 \%$ of tertiary students attend such institutions). This is particularly the case in Japan, Korea and partner economy Brazil, where around three-quarters or more of students are enrolled in such institutions (Tables C2.6).

## Definitions and methodologies

Data for the school year 2004-2005 are based on the UOE data collection on education statistics administered annually by the OECD.

Except where otherwise noted, figures are based on head counts; that is, they do not distinguish between full-time and part-time study. A standardised distinction between full-time and parttime participants is very difficult because the concept of part-time study is not recognised by some countries. For other OECD countries, part-time education is covered only partially by the reported data.

Net enrolment rates expressed as percentages in Table C2.1 and Table C2.2 are calculated by dividing the number of students of a particular age group enrolled in all levels of education by the size of the population of that age group.

Table C2.4 and Table C2.5 show the sum of net entry rates for all ages. The net entry rate for a specific age is obtained by dividing the number of first-time entrants of that age to each type of tertiary education by the total population in the corresponding age group. The sum of net entry rates is calculated by adding the rates for each year of age. The result represents the proportion
of people in a synthetic age cohort who enter tertiary education, irrespective of changes in population sizes and of differences between OECD countries in the typical entry age. Table C2.4 also shows the $20^{\text {th }}, 50^{\text {th }}$ and $80^{\text {th }}$ percentiles of the age distribution of first-time entrants, i.e. the age below which 20,50 and $80 \%$ of first-time entrants are to be found.

New (first-time) entrants are students who enrol at the relevant level of education for the first time. Foreign students enrolling for the first time in a post-graduate programme are considered first-time entrants.

Not all OECD countries can distinguish between students entering a tertiary programme for the first time and those transferring between different levels of tertiary education or repeating or reentering a level after an absence. Thus first-time entry rates for each level of tertiary education cannot be added up to a total tertiary-level entrance rate because it would result in counting entrants twice.

In Tables C2.2 and C2.5, data on trends in enrolment and entry rates for the years 1995, 2000, 2001, 2002, 2003 and 2004 are based on a special survey carried out in the OECD countries and four out of six partner economies in January 2007.

## Further references

The following additional material relevant to this indicator is available on line at:
StatLink (nilा

- Table C2.7. Education expectancy (2005)
- Table C2.8. Expected years in tertiary education (2005)
- Table C2.9. Students in primary and secondary education by type of institution or mode of study (2005)

Table C2.1.
Enrolment rates, by age (2005)
Full-time and part-time students in public and private institutions


Note: Ending age of compulsory education is the age at which compulsory schooling ends. For example, an ending age of 18 indicates that all students under 18 are legally obliged to participate in education. Mismatches between the coverage of the population data and the student/ graduate data mean that the participation/graduation rates for those countries that are net exporters of students may be underestimated (for instance, Luxembourg) and those that are net importers may be overestimated.

1. The rates " 4 and under as a percentage of the population aged of 3 -to- 4 -year-olds" is overestimated. A significant number of students are younger than 3 years old. The net rates between 3 and 5 are around $100 \%$.
2. Excludes the German-speaking Community of Belgium.
3. Excludes programmes for children younger than 3, resulting in substantially lower figures in comparison to previous years.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table C2.2.
Trends in enrolment rates (1995-2005)
Full-time and part-time students in public and private institutions in 1995, 2000, 2001, 2002, 2003, 2004, 2005

|  | 15-to-19-year-olds as a percentage of the population aged 15 to 19 years |  |  |  |  |  |  | 20-to-29-year-olds as a percentage of the population aged 20 to 29 years |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1995 | 2000 | 2001 | 2002 | 2003 | 2004 | 2005 | 1995 | 2000 | 2001 | 2002 | 2003 | 2004 | 2005 |
|  | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) | (10) | (11) | (12) | (13) | (14) |
| Australia | 81 | 82 | 81 | 83 | 82 | 82 | 82 | 23 | 28 | 28 | 33 | 33 | 33 | 33 |
| Austria | 75 | 77 | 77 | 77 | 77 | 79 | 80 | 16 | 18 | 19 | 17 | 18 | 19 | 19 |
| Belgium ${ }^{1}$ | 94 | 91 | 91 | 92 | 94 | 95 | 94 | 24 | 25 | 26 | 27 | 29 | 30 | 29 |
| Canada | 80 | 81 | 81 | 80 | 80 | 79 | m | 22 | 23 | 24 | 25 | 25 | 25 | m |
| Czech Republic | 66 | 81 | 87 | 90 | 90 | 91 | 90 | 10 | 14 | 15 | 16 | 17 | 19 | 20 |
| Denmark | 79 | 80 | 83 | 82 | 85 | 85 | 85 | 30 | 35 | 36 | 36 | 36 | 36 | 38 |
| Finland | 81 | 85 | 85 | 85 | 86 | 87 | 87 | 28 | 38 | 39 | 40 | 40 | 41 | 43 |
| France ${ }^{2}$ | 89 | 87 | 86 | 86 | 87 | 87 | 86 | 19 | 19 | 20 | 20 | 20 | 20 | 20 |
| Germany | 88 | 88 | 90 | 89 | 89 | 89 | 89 | 20 | 24 | 24 | 26 | 27 | 28 | 28 |
| Greece | 62 | 82 | 74 | 83 | 83 | 86 | 97 | 13 | 16 | 22 | 25 | 26 | 28 | 24 |
| Hungary | 64 | 78 | 79 | 81 | 83 | 85 | 87 | 10 | 19 | 20 | 21 | 22 | 24 | 24 |
| Iceland | m | 79 | 79 | 81 | 83 | 84 | 85 | 24 | 31 | 30 | 32 | 36 | 37 | 37 |
| Ireland | 79 | 81 | 82 | 83 | 84 | 87 | 89 | 14 | 16 | 18 | 19 | 19 | 23 | 21 |
| Italy | m | 72 | 73 | 76 | 78 | 79 | 80 | m | 17 | 17 | 18 | 20 | 20 | 20 |
| Japan | m | m | m | m | m | m | m | m | m | m | m | m | m | m |
| Korea | 75 | 79 | 79 | 80 | 81 | 84 | 86 | 15 | 24 | 25 | 27 | 27 | 28 | 27 |
| Luxembourg | 73 | 74 | 75 | 75 | 75 | 75 | 72 | m | 5 | 6 | 6 | 6 | 7 | 6 |
| Mexico | 36 | 42 | 42 | 44 | 45 | 47 | 48 | 8 | 9 | 9 | 10 | 10 | 11 | 11 |
| Netherlands | 89 | 87 | 86 | 87 | 85 | 86 | 86 | 21 | 22 | 23 | 23 | 25 | 26 | 26 |
| New Zealand | 68 | 72 | 72 | 74 | 74 | 74 | 74 | 17 | 23 | 25 | 28 | 30 | 31 | 30 |
| Norway | 83 | 86 | 85 | 85 | 85 | 86 | 86 | 25 | 28 | 26 | 26 | 29 | 29 | 29 |
| Poland | 78 | 84 | 86 | 87 | 88 | 90 | 92 | 16 | 24 | 26 | 28 | 29 | 30 | 31 |
| Portugal | 68 | 71 | 73 | 71 | 72 | 73 | 73 | 22 | 22 | 22 | 22 | 23 | 23 | 22 |
| Slovak Republic | m | m | 74 | 76 | 80 | 83 | 85 | m | m | 12 | 13 | 13 | 15 | 16 |
| Spain | 73 | 77 | 78 | 78 | 78 | 80 | 81 | 21 | 24 | 23 | 23 | 22 | 22 | 22 |
| Sweden | 82 | 86 | 86 | 86 | 87 | 87 | 87 | 22 | 33 | 33 | 34 | 34 | 36 | 36 |
| Switzerland | 80 | 83 | 83 | 83 | 83 | 83 | 83 | 15 | 19 | 20 | 20 | 21 | 21 | 22 |
| Turkey | 30 | 28 | 30 | 34 | 35 | 40 | 41 | 7 | 5 | 5 | 6 | 6 | 10 | 10 |
| United Kingdom | 72 | 75 | 75 | 77 | 75 | 79 | 79 | 18 | 24 | 24 | 27 | 26 | 28 | 29 |
| United States | 73 | 74 | 76 | 75 | 75 | 76 | 79 | 20 | 21 | 22 | 23 | 22 | 23 | 23 |
| OECD average | 74 | 77 | 78 | 79 | 79 | 81 | 82 | 18 | 22 | 22 | 23 | 24 | 25 | 25 |
| OECD average for countries with 1995 and 2005 data | 74 |  |  |  |  |  | 81 | 18 |  |  |  |  |  | 26 |
| EU19 average | 77 | 81 | 82 | 83 | 83 | 84 | 85 | 19 | 22 | 23 | 24 | 24 | 25 | 25 |
| Brazil | m | 78 | 75 | 71 | 74 | 80 | 79 | m | 21 | 21 | 23 | 22 | 22 | 23 |
| Chile | 64 | 66 | m | 66 | 68 | 70 | 74 | m | m | m | m | m | m | m |
| Estonia | m | m | m | m | m | m | 87 | m | m | m | m | m | m | 27 |
| Israel | m | 64 | 63 | 65 | 66 | 65 | 65 | m | m | m | 21 | 21 | 20 | 20 |
| Russian Federation | m | 71 | 71 | 74 | m | m | 74 | m | m | m | 13 | m | m | 19 |
| Slovenia | m | m | m | m | m | m | 91 | m | m | m | m | m | m | 32 |

1. Excludes the German-speaking Community of Belgium for 2004 and 2005 data.
2. Excludes overseas departments from 1995 to 2004 (DOM).

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table C2.3.
Transition characteristics from age 15 to 20, by level of education (2005)
Net enrolment rates (based on head counts)


Note: Mismatches between the coverage of the population data and the student/graduate data mean that the participation/graduation rates for those countries that are net exporters of students may be underestimated (for instance, Luxembourg) and those that are net importers may be overestimated.

1. Excludes the German-speaking Community of Belgium.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data
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Table C2.4.
Entry rates into tertiary education and age distribution of new entrants (2005)
Sum of net entry rate for each year of age, by gender and mode of participation

|  | Tertiary-type B <br> Net entry rates |  |  | Tertiary-type A |  |  |  |  |  | AdvancedResearch Program |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Net entry rates |  |  | Age at: |  |  |  |  |  |
|  | $\begin{aligned} & 3 \\ & \frac{1}{2} \end{aligned}$ | $\sum_{\lambda}^{\frac{5}{y}}$ |  | $\begin{aligned} & 3 \\ & \frac{3}{2} \end{aligned}$ | $\sum_{\lambda}^{\frac{\pi}{0}}$ | $\begin{aligned} & \text { E } \\ & \\ & \hline \end{aligned}$ |  |  |  | $\begin{aligned} & 3 \\ & \frac{3}{2} \end{aligned}$ | $\sum_{\lambda}^{\frac{5}{x}}$ | \% |
|  | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) | (10) | (11) | (12) |
| Australia | m | m | m | 82 | 74 | 91 | 18.7 | 20.9 | 27.3 | 2.8 | 2.8 | 2.9 |
| Austria ${ }^{2}$ | 9 | 7 | 10 | 37 | 34 | 41 | 19.3 | 20.7 | 23.7 | m | m | m |
| Belgium ${ }^{3}$ | 34 | 29 | 38 | 33 | 29 | 38 | 18.5 | 19.5 | 23.5 | m | m | m |
| Canada | m | m | m | m | m | m | m | m | m | m | m | m |
| Czech Republic | 8 | 5 | 12 | 41 | 39 | 44 | 19.5 | 20.4 | 23.4 | 3.2 | 3.7 | 2.6 |
| Denmark | 23 | 23 | 23 | 57 | 45 | 69 | 20.9 | 22.7 | 28.3 | 1.8 | 2.0 | 1.6 |
| Finland | a | a | a | 73 | 63 | 84 | 19.8 | 21.4 | 26.6 | m | m | m |
| France | m | m | m | m | m | m | m | m | m | m | m | m |
| Germany ${ }^{2}$ | 14 | 11 | 17 | 36 | 36 | 36 | 20.0 | 21.4 | 24.1 | m | m | m |
| Greece | 13 | 13 | 13 | 43 | 39 | 48 | 18.1 | 18.6 | 20.1 | 4.6 | 5.0 | 4.1 |
| Hungary | 11 | 8 | 13 | 68 | 57 | 78 | 19.2 | 20.9 | 27.5 | 1.7 | 1.8 | 1.5 |
| Iceland | 7 | 7 | 7 | 74 | 53 | 96 | 20.9 | 23.1 | $<40$ | 1.7 | 1.4 | 2.0 |
| Ireland ${ }^{4}$ | 14 | 15 | 13 | 45 | 39 | 51 | 18.3 | 19.0 | 19.9 | m | m | m |
| Italy ${ }^{5}$ | a | a | a | 56 | 49 | 64 | 19.2 | 19.8 | 22.8 | 2.0 | 1.9 | 2.1 |
| Japan ${ }^{2,5}$ | 30 | 23 | 38 | 41 | 47 | 34 | m | m | m | 1.2 | 1.6 | 0.7 |
| Korea ${ }^{2,5}$ | 48 | 46 | 50 | 51 | 54 | 47 | m | m | m | 2.1 | 2.7 | 1.5 |
| Luxembourg | m | m | m | m | m | m | m | m | m | m | m | m |
| Mexico | 2 | 2 | 2 | 30 | 30 | 30 | 18.4 | 19.5 | 22.8 | 0.2 | 0.3 | 0.2 |
| Netherlands | n | n | n | 59 | 54 | 63 | 18.4 | 19.8 | 22.8 | m | m | m |
| New Zealand | 48 | 41 | 54 | 79 | 64 | 93 | 18.7 | 21.4 | <40 | 1.8 | 1.7 | 1.9 |
| Norway | n | 1 | n | 76 | 63 | 89 | 20.0 | 21.4 | <40 | 2.9 | 3.0 | 2.8 |
| Poland ${ }^{2}$ | 1 | n | 1 | 76 | 70 | 83 | 19.5 | 20.4 | 22.7 | m | m | m |
| Portugal | m | m | m | m | m | m | m | m | m | m | m | m |
| Slovak Republic | 2 | 2 | 3 | 59 | 52 | 67 | 19.5 | 20.5 | 26.3 | 3.3 | 3.9 | 2.8 |
| Spain | 22 | 21 | 23 | 43 | 37 | 51 | 18.4 | 19.0 | 22.9 | 4.4 | 4.2 | 4.6 |
| Sweden | 7 | 7 | 8 | 76 | 64 | 89 | 20.2 | 22.5 | $<40$ | 2.6 | 2.6 | 2.7 |
| Switzerland | 16 | 19 | 13 | 37 | 36 | 38 | 20.0 | 21.8 | 27.6 | 4.4 | 5.2 | 3.6 |
| Turkey | 19 | 22 | 16 | 27 | 30 | 24 | 18.5 | 19.8 | 23.3 | 0.5 | 0.6 | 0.4 |
| United Kingdom | 28 | 19 | 36 | 51 | 45 | 58 | 18.5 | 19.6 | 25.2 | 2.2 | 2.4 | 2.0 |
| United States | $\mathrm{x}(4)$ | $\mathrm{x}(5)$ | $\mathrm{x}(6)$ | 64 | 56 | 71 | 18.4 | 19.6 | 26.5 | m | m | m |
| OECD average | 15 | 13 | 16 | 54 | 48 | 61 |  |  |  | 2.4 | 2.6 | 2.2 |
| EU19 average | 11 | 10 | 13 | 53 | 47 | 60 |  |  |  | 2.9 | 3.0 | 2.7 |
| Brazil | m | m | m | m | m | m | m | m | m | m | m | m |
| Chile ${ }^{2,5}$ | 37 | 42 | 31 | 48 | 46 | 50 | m | m | m | 0.2 | 0.3 | 0.2 |
| Estonia ${ }^{2,5}$ | 34 | 25 | 44 | 55 | 43 | 68 | m | m | m | 2.1 | 2.0 | 2.2 |
| Israel | 25 | 24 | 26 | 55 | 51 | 59 | 21.3 | 23.7 | 27.5 | m | m | m |
| Russian Federation ${ }^{2,5}$ | 33 | $\mathrm{x}(1)$ | $\mathrm{x}(1)$ | 67 | $\mathrm{x}(4)$ | $\mathrm{x}(4)$ | m | m | m | 2.0 | x (10) | $\mathrm{x}(10)$ |
| Slovenia | 49 | 46 | 52 | 40 | 33 | 49 | 19.2 | 19.7 | 20.8 | 0.7 | 0.7 | 0.6 |

Note: Mismatches between the coverage of the population data and the student/graduate data mean that the participation/graduation rates for those countries that are net exporters of students may be underestimated (for instance, Luxembourg) and those that are net importers may be overestimated.

1. Respectively $20 \%, 50 \%$ and $80 \%$ of new entrants are below this age.
2. Entry rate for tertiary-type B programmes calculated as gross entry rate.
3. Excludes the German-speaking Community of Belgium.
4. Full-time entrants only.
5. Entry rate for tertiary-type A programmes calculated as gross entry rate.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table C2.5.
Trends in entry rates at the tertiary level (1995-2005)
Sum of net entry rate for each year of age (1995, 2000, 2001, 2002, 2003, 2004, 2005)


1. Entry rate for tertiary-type A programmes included advanced research programmes for 1995, 2000, 2001, 2002, 2003.
2. Entry rate for tertiary-type B programmes calculated as gross entry rate.
3. Excludes the German-speaking Community of Belgium.
4. Entry rate for tertiary-type A programmes calculated as gross entry rate.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table C2.6.
Students in tertiary education by type of institution or mode of study (2005) Distribution of students, by mode of enrolment, type of institution and programme destination


1. Excludes the German-speaking Community of Belgium.
2. Year of reference 2004.
3. Excludes advanced research programmes.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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## WHO STUDIES ABROAD AND WHERE?

This indicator is providing a picture of student mobility and the extent of the internationalisation of tertiary education in OECD countries and partner economies. It shows global trends and highlights the major destinations of international students and trends in market shares of the international student pool. Some of the factors underlying students' choice of a country of study are also examined. In addition, the indicator looks at the extent of student mobility in different destinations and presents the profile of the international student intake in terms of their distribution by countries and regions of origin, types of programmes, and fields of education. The distribution of students enrolled outside of their country of citizenship by destination is also examined. Finally, the contribution of international students to the graduate output is examined alongside immigration implications for their host countries. The proportion of international students in tertiary enrolments provides a good indication of the magnitude of student mobility in different countries.

## Key results

## Chart C3.1. Student mobility in tertiary education (2005)

This chart shows the percentage of international students enrolled in tertiary education. According to country-specific immigration legislation and data availability constraints, student mobility is either defined on the basis of students' country of residence or the country where students received their prior education.

Student mobility - i.e. international students who travelled to a country different from their own for the purpose of tertiary study - ranges from below 1 to almost $18 \%$ of ter tiary enrolments. International students are most numerous in tertiary enrolments in Australia, Austria, France, New Zealand, Switzerland and the United Kingdom.


Note: the data on the mobility of international students presented below are not comparable with data on foreign students in tertiary education (defined on the basis of citizenship) presented in pre-2006 editions of Education at a Glance or elsewhere in this chapter.
Countries are ranked in descending order of the percentage of international students in tertiary education. Source: OECD. Table C3.1. See Annex 3 for notes (www.oecd.org/edu/eag2007).


## Other highlights of this indicator

- In 2005, over 2.7 million tertiary students were enrolled outside their country of citizenship.This represented a $5 \%$ increase in total foreign student intake reported to the OECD and the UNESCO Institute for Statistics from the previous year.
- France, Germany, the United Kingdom and the United States receive more than $50 \%$ of all foreign students worldwide. In absolute numbers, international students from France, Germany, Japan and Korea represent the largest numbers from OECD countries. Students from China and India comprise the largest numbers of international students from partner economies.
- In Spain, Switzerland and the United States, and the partner economy Brazil, more than $15 \%$ of international students are enrolled in advanced research programmes.
- $30 \%$ or more of international students are enrolled in sciences, agriculture or engineering in Finland, Germany, Hungary, Sweden, Switzerland, the United Kingdom and the United States.
- International graduates contribute to $20 \%$ or more of the graduate output for tertiary-type A programmes in Australia and the United Kingdom. The same holds for foreigners graduating in Belgium. The contribution of international and foreign graduates to the tertiary graduate output is especially high for advanced research programmes in Belgium, Switzerland, the United Kingdom and the United States.


## Policy context

The general trend towards freely circulating capital, goods and services - coupled with changes in the openness of labour markets - have increased the demand for new kinds of educational provision in OECD countries.

Governments as well as individuals are looking to higher education to play a role in broadening the horizons of students and allowing them to develop a deeper understanding of the multiplicity of languages, cultures and business methods in the world. One way for students to expand their knowledge of other societies and languages and hence to leverage their labour market prospects is to study in tertiary educational institutions in countries other than their own. Indeed, several OECD governments - especially so in the European Union (EU) countries - have set up schemes and policies to promote such mobility to foster intercultural contacts and help to build social networks for the future.

From the macroeconomic perspective, international negotiations on trade liberalisation of services highlight the trade implications of the internationalisation of education service provision. Some OECD countries already show signs of specialisation in education exports. The long term trend towards greater internationalisation of education (Box C3.1) is likely to have a growing impact on countries' balances of payments as a result of tuition fee revenues and domestic consumption of international students. In this perspective, it is worth noting that in addition to student mobility, the cross-border electronic delivery of flexible educational programmes and campuses abroad are also relevant to the trade dimension of international tertiary education, although no comparable data exist yet.

The internationalisation of tertiary education, however, has many more economic outcomes in addition to the short term monetary costs and benefits reflected in the current account balance. It can also provide an opportunity for smaller and/or less developed educational systems to improve the cost efficiency of their education provision. Indeed, training opportunities abroad may constitute a cost-efficient alternative to national provision, and allow countries to focus limited resources on educational programmes where economies of scale can be generated, or expand tertiary education participation despite bottlenecks in education provision.

From the perspective of educational institutions, international enrolments constrain the instructional settings and processes insofar as the curriculum and teaching methods may have to be adapted to a culturally and linguistically diverse student body. These constraints are, however, outweighed by the numerous benefits to host institutions. Indeed, the presence of a potential international client base compels institutions to offer programmes that stand out among competitors, a factor that may contribute to the development of a highly reactive, client-driven quality tertiary education. International enrolments can also help institutions to reach the critical mass needed to diversify the range of educational programmes offered as well as increase tertiary institutions' financial resources when foreign students bear the full cost of their education (Box C3.3). Given these advantages, institutions might favour the enrolment of international students, thereby restricting access to domestic students. Yet there is limited evidence of such a phenomenon, with the exception of some prestigious, highly demanded programmes of elite institutions (OECD, 2004d).

For individuals, the returns to studying abroad depend to a large extent on both the policies of sending countries regarding financial aid to students going abroad and the tuition fee policies of countries of destination (Box C3.3) and their financial support for international
students. The cost of living in countries of study and exchange rates also impact on the cost of international education. In addition, the long-term returns of an international educational experience depend to a large extent on how international degrees are signalled and valued by local labour markets.

The numbers and trends in students enrolled in other countries can provide some idea of the extent of internationalisation of tertiary education. In the future, it will also be important to develop ways to quantify and measure other components of cross-border education.

## Evidence and explanations

## Concepts and terminology conventions used in this indicator

It is important to specify the concepts and terminology conventions used in this indicator since they have changed, compared with editions of Education at a Glance produced before 2006.

Prior to Education at a Glance 2006, Indicator C3 focused on foreign students in tertiary education, defined as non-citizens of the country in which they study. This concept of foreign students was inappropriate to measure student mobility to the extent that not all foreign students come to their country of study expressly with the intention to study. In particular, foreign students who are permanent residents in their country of study as a result of immigration - by themselves or by their parents - are included in the total. This results in an overestimation of foreign students' numbers in countries with comparatively low naturalisation rates of their immigrant populations. Moreover, citizens of the country in which they study can be mobile students (i.e. nationals who have lived abroad and return to their country of citizenship for the purpose of study).

In an effort to improve the measurement of student mobility and the comparability of internationalisation data, the OECD - together with Eurostat and the UNESCO Institute for Statistics - revised the instruments in 2005 to gather data on student mobility. According to this new concept, the term "international students" refers to students who have crossed borders expressly with the intention to study. Yet, the measurement of student mobility depends to a large extent on country-specific immigration legislations and data availability constraints. For instance, the free mobility of individuals within the EU and broader European Economic Area (EEA) makes it impossible to derive numbers of international students from visa statistics. In acknowledgment of these country specificities, the OECD permits countries to define as international students those who are not permanent residents of their country of study or alternatively students who received their prior education in another country (regardless of citizenship), depending on which operational definition is most appropriate in their national context. Overall, the country of prior education is considered a better operational criterion for EU countries in order not to omit intra-EU student mobility (Kelo, Teichler andWächter, 2005), while the residence criterion is usually a good proxy in countries that require a student visa to enter the country for educational purposes.

The convention adopted here is to use the terminology "international student" when referring to student mobility while the terminology "foreign student" relates to non-citizens enrolled in a country (i.e. comprises some permanent residents and therefore provides an overestimated proxy of actual student mobility). However since not all countries are yet able to report data on student mobility on the basis of students' country of residence or their country of prior education, some tables and charts present indicators on both international and foreign students - albeit separately to emphasize the need for caution in international comparisons.

It should be noted that in this indicator data on total foreign enrolments worldwide are based on the number of foreign students enrolled in countries reporting data to the OECD and to the UNESCO Institute for Statistics and thus may be underestimated. In addition, note that all trend analyses in this indicator are based on numbers of foreign students at different points in time, since no time series on student mobility are available yet. Current work aims at filling this gap and developing retrospective time series on student mobility for future editions of Education at a Glance.

## Trends in foreign student numbers

## Foreign student numbers

In 2005, 2.73 million tertiary students were enrolled outside their country of citizenship, of which 2.30 million (or $84 \%$ ) studied in the OECD area. This represented a $4.9 \%$ increase in total foreign enrolments worldwide since the previous year - or 127336 additional individuals in absolute numbers. In the OECD area, the increase was slightly smaller with a $4.6 \%$ increase in foreign student numbers over just one academic year.

Since 2000, the number of foreign tertiary students enrolled in the OECD area and worldwide increased by 49 and $50 \%$, respectively. This amounts to an 8.2 and $8.4 \%$ annual increase on average (Table C3.6).

Compared to 2000, the number of foreign students enrolled in tertiary education increased noticeably in Australia, the Czech Republic, Finland, France, Greece, Ireland, Italy, Japan, Korea, the Netherlands, New Zealand, Norway, Poland, Portugal and Sweden, and in the partner economies the Russian Federation and Slovenia, with indexes of change of 150 or above. In contrast, the number of foreign students enrolled in Austria, Belgium, Iceland, the Slovak Republic, Spain and Turkey, and in the partner economy Estonia, grew by about $20 \%$ or less and even shrank in the partner economies Brazil and Chile (Table C3.1).

Interestingly, changes in foreign student numbers between 2000 and 2005 indicate that the growth in foreign enrolments has been larger in the OECD on average than in the 19 EU countries of the OECD with 93 and $61 \%$ growth respectively. This pattern suggests that although foreign enrolments increased throughout the OECD, the recent growth in foreign enrolments was even higher outside of the EU area than inside (Table C3.1).

The combination of OECD data with those of the UNESCO Institute for Statistics allows the examination of longer term trends and illustrates the dramatic growth in foreign enrolments over the past 30 years (Box C3.1).

Over the past three decades, the number of students enrolled outside their country of citizenship has grown dramatically from 0.61 million worldwide in 1975 to 2.73 million in 2005 - a more than four-fold increase. This growth in the internationalisation of tertiary education has accelerated during the past ten years, mirroring the growing globalisation of economies and societies.

The growth in the number of students enrolled abroad since 1975 stems from various driving factors. During the early years, public policies aimed at promoting and nurturing academic, cultural, social and political ties between countries played a key role, especially in the context of the European construction in which building mutual understanding between young Europeans

$$
\begin{aligned}
& \begin{array}{l}
\text { Box C3.1. Long term growth in the number of students } \\
\text { enrolled outside their country of citizenship } \\
\text { Growth in internationalisation } \\
\text { of tertiary education (1975-2005) }
\end{array} \\
& \text { Source: OECD and unESCO Institute for Statistics. } \\
& \text { Data on foreign enrolment worldwide comes from both the OECD and the UNESCO Institute } \\
& \text { for Statistics (UIS). UIS provided the data on all countries for 1975-1995 and most of the partner } \\
& \text { economies for 2000 and 2005. The OECD provided the data on OECD countries and the other } \\
& \text { partner economies in 2000 and 2005. Both sources use similar definitions, thus making their } \\
& \text { combination possible. Missing data were imputed with the closest data reports to ensure that } \\
& \text { breaks in data coverage do not result in breaks in time series. }
\end{aligned}
$$

was a major policy objective. Similar rationales motivated North American policies of academic co-operation. Over time, however, driving factors of a more economic nature played an increasing role. Indeed, decreasing transportation costs, the spread of new technologies, and faster, cheaper communication resulted in a growing interdependence of economies and societies in the 1980s and even more so in the 1990s. This tendency was particularly strong in the high technology sector and labour market. The growing internationalisation of labour markets for the highlyskilled fostered individuals' incentives to gain an international experience as part of their studies while the spread of Information and Communication Technology (ICT) lowered information and transaction costs of study abroad and boosted the demand for international education.

In the meantime, the rapid expansion of tertiary education in OECD countries - as well as in most emerging countries more recently (OECD, 2005d) - added financial pressure on education systems. In some countries, foreign students were actively recruited as tertiary institutions increasingly relied upon financial revenues from foreign tuition fees to operate their activities. In a number of other countries, however, education abroad was encouraged as a solution to address unmet demand resulting from bottlenecks in education provision in the context of the rapid expansion of tertiary education.

In the past few years, the rise of the knowledge economy and global competition for skills provided a new driver for the internationalisation of education systems in many OECD countries, whereby the recruitment of foreign students is part of a broader strategy to recruit highly skilled immigrants.

At the institutional level, drivers of international education derive from the additional revenues that foreign students may generate - either through differentiated tuition fees or public subsidies. But tertiary education institutions also have academic incentives to engage in international activities to build or maintain their reputation in the context of academic competition on an increasingly global scale.

## Major destinations of foreign students

In 2005, more than five out of ten foreign students went to a relatively small number of destinations. Indeed, only four countries host the majority of foreign students enrolled outside of their country of citizenship: the United States receives the most foreign students (in absolute terms) with $22 \%$ of the total of all foreign students worldwide, followed by the United Kingdom ( $12 \%$ ), Germany ( $10 \%$ ) and France ( $9 \%$ ). Altogether, these four major destinations account for $52 \%$ of all tertiary students pursuing their studies abroad (Chart C3.2).

Besides these four major destinations, in 2005 significant numbers of foreign students were enrolled in Australia (6\%), Japan (5\%), Canada (3\%), New Zealand (3\%) and the partner economy the Russian Federation (3\%).

> Chart C3.2. Distribution of foreign students by country of destination (2000, 2005)
> Percentage of foreign tertiary students reported to the OECD who are enrolled in each country of destination


Source: OECD and UNESCO Institute for Statistics for most data on partner economies. Table C3.8 (available on line at the link below). See Annex 3 for notes (www.oecd.org/edu/eag2007).
StatLink (nillst http://dx.doi.org/10.1787/068417017111

## Trends in market shares show the emergence of new players on the international education market

The examination of country-specific trends in market shares on the international education market - measured as the percentage of all foreign students worldwide enrolled in a given destination - sheds light on the dynamics of internationalisation of tertiary education.

The United States saw a significant drop as a preferred destination of foreign students, from 26.1 to $21.6 \%$ of the global intake. Austria, Belgium, Germany, Spain, Switzerland and the United Kingdom saw a lesser decline, with their market shares dropping by about one-half of a percentage point over the five year period scrutinised. In contrast, the market shares of France,

New Zealand and the partner economies South Africa and the Russian Federation expanded by 1 percentage point or more. The growth in market position was most impressive for New Zealand (2.1\%), thereby positioning the country among the big players in the international education market (Chart C3.3).

These trends underline the different dynamics of international education in OECD and partner economies, and reflect different emphases of internationalisation policies, ranging from proactive marketing policies in the Asia-Pacific region to a more passive approach in the traditionally dominant United States. The United States foreign student intake was also affected by the tightening of the conditions of entry for international students in the aftermath of the events of 11 September 2001 (see Indicator C3, Education at a Glance 2005 [OECD, 2005d]).

Chart C3.3. Trends in international education market shares (2000, 2005)
Percentage of all foreign tertiary students enrolled, by destination


[^39]
## Underlying factors in students' choice of a country of study

## Language of instruction: a critical factor in the choice of a country of study

The language spoken and used in instruction is critical for selecting a foreign country in which to study. Therefore, countries whose language of instruction is widely spoken and read (e.g. English, French, German and Russian) dominate in the destinations of foreign students, be it in absolute or relative terms. A notable exception is Japan, which despite a less widespread language of instruction enrols large numbers of foreign students - where $94.2 \%$ of its foreign students are from Asia (Table C3.2 and Chart C3.3).

The dominance of English-speaking destinations such as Australia, Canada, the United Kingdom and the United States (in absolute numbers) may be largely attributable to the fact that students intending to study abroad are most likely to have learnt English in their home country, and/or wish to improve their English language skills through immersion and study abroad. The rapid increase in foreign enrolments in Australia (index change of 167), Ireland (174) and, most importantly, New Zealand (845) between 2000 and 2005 can to some extent be attributed to similar linguistic considerations (Table C3.1).

Given this pattern, an increasing number of institutions in non-English-speaking countries now offer courses in English to overcome their linguistic disadvantage in attracting foreign students. This trend is especially noticeable in Nordic countries (Box C3.2).

## Impact of tuition fees and cost of living on foreign student destinations

Tuition fees and cost of living are equally important factors for prospective international students when deciding in which country to study.

In Denmark, Finland, Iceland, Norway and Sweden, tuition fees do not exist for domestic and international students alike (Box C3.3).This cost pattern associated with the existence of programmes in English probably explains part of the robust growth in the number of foreign students enrolled in some of these countries between 2000 and 2005 (Table C3.1). However, high unit costs in tertiary education at no fee incur a high monetary burden of international students for their countries of destination (see Table B1.1). As a result, Denmark has recently adopted tuition fees for non-EU and non-EEA international students, as of 2006-2007. Similar debates are currently underway in Finland, Norway and Sweden where foreign enrolments grew by more than $50 \%$ between 2000 and 2005.

Indeed, the trade benefits of international education are all the more important as countries charge the full cost of education to their international students. Several countries in the Asia-Pacific region have actually made international education an explicit part of their socio-economic development strategies and have initiated policies to attract international students on a revenue-generating or at least self-financing basis. Australia and New Zealand have successfully adopted differentiated tuition fees for international students. In Japan and Korea, although tuition fees are the same for domestic and international students, foreign enrolments also grew at a robust pace between 2000 and 2005 despite high levels of tuition fees (see Indicator B5). This pattern highlights that tuition costs do not necessarily discourage prospective international students as long as the quality of education provided and its likely returns for individuals make the investment worthwhile. However, in choosing between similar educational opportunities, cost considerations may play a role, especially for students originating from developing countries. In this respect, the comparatively low progress of foreign enrolments in the United Kingdom and the United States between 2000 and 2005 and

| Box C3.2. OECD countries and partner economies <br> offering tertiary programmes in English (2005) |  |
| :--- | :--- |
| Use of English language in instruction | OECD countries and partner economies |
| All or nearly all education programmes <br> in the country are offered in English | Australia, Canada ${ }^{1}$, Ireland, New Zealand, <br> United Kingdom, United States |
| Many education programmes <br> in the country are offered in English | Denmark, Finland, Netherlands, Sweden |
| Some education programmes <br> in the country are offered in English | Belgium (Fl.), Czech Republic, France, <br> Germany, Hungary, Iceland, Japan, Korea, <br> Norway, Poland, Slovak Republic, |
| None or nearly no education <br> Srogrammes in the country <br> are offered in English | Austriand, Belgium (Fr.), Greece, Italy, <br> Luxembourg, Mexico, Portugal, Spain |

1. In Canada, tertiary institutions are either French (mostly Quebec) or English-speaking.

Note: Assessing the extent to which a country offers a few or many programmes in English is subjective. In doing so, the size of the countries of destination has been taken into account, hence the classification of France and Germany among countries with comparatively few English programmes, despite having more English programmes than Sweden in absolute terms.
Source: OECD, compiled from brochures for prospective international students by OAD (Austria), CHES and NARIC (Czech Republic), Cirius (Denmark), CIMO (Finland), EduFrance (France), DAAD (Germany), Campus Hungary (Hungary), University of Iceland (Iceland), JPSS (Japan), NIIED (Korea), NUFFIC (Netherlands), SIU (Norway), CRASP (Poland), Swedish Institute (Sweden) and Middle-East Technical University (Turkey).
the deterioration of its market share on the international education market over the same period may be attributed to the comparatively high level of tuition fees charged to international students in the context of fierce competition from other primarily English-speaking destinations offering similar educational opportunities at a lower cost (Box C3.3).

Other important factors guiding the destinations of foreign students relate to the academic reputation of particular institutions or programmes, the flexibility of programmes with respect to counting time spent abroad towards degree requirements, the limitations of tertiary education provision in the home country, restrictive university admission policies at home, geographical, trade or historical links between countries, future job opportunities, cultural aspirations, and government policies to facilitate credit transfer between home and host institutions. The transparency and flexibility of courses and degree requirements also count. In the recent years, several OECD countries have softened their immigration policies to encourage the temporary or permanent immigration of their international students. As a result, immigration considerations may also guide the directions of some international students choosing between alternative educational opportunities abroad (Tremblay, 2005).

## Extent of student mobility in tertiary education

The foregoing analysis has focused on trends in the absolute numbers of foreign students and their distribution by countries of destination since no time series or global aggregates exist on student mobility.

It is also possible to measure the extent of student mobility in each country of destination if not at the global level, then by examining the proportion of international students in total tertiary enrolments. The advantage of this indicator is that it takes the size of the different tertiary education systems into account and highlights the highly internationalised education systems regardless of their size and the importance of their absolute market share.

| Box C3.3. Level of tuition fees charged <br> for international students in public universities (academic year 2004-2005) |  |
| :---: | :---: |
| Tuition fee structure | Countries |
| Higher tuition fees for international students than for domestic students | Australia, Austria ${ }^{1}$, Belgium ${ }^{1}$, Canada, Czech Republic, Estonia ${ }^{1}$, Netherlands ${ }^{1}$, New Zealand, Turkey, United Kingdom ${ }^{1}$, United States ${ }^{3}$ |
| Same tuition fees for international and domestic students | France, Italy, Japan, Korea, Mexico ${ }^{2}$, Spain |
| No tuition fees for either international or domestic students | Denmark, Finland, Iceland, Norway, Sweden |
| Annual average tuition by public tertia <br> USD PPPs | ged to international students A institutions (2004) <br> public,France, Spain, Turkey Iceland, Norway, Sweden |
| 1. For non-European Union or non-Europea <br> 2. Some institutions charge higher tuition fe <br> 3. International students pay the same fees students are enrolled in-state, international practice. <br> Source: OECD. Indicator B5. See Annex 3 for | ic Area students. <br> rnational students. <br> ic out-of-state students. However since most domestic pay higher tuition fees than most domestic students in <br> vw.oecd.org/edu/eag2007). |

## Wide variations in the proportion of international students enrolled in OECD and partner economies

Australia, Austria, France, New Zealand, Switzerland and the United Kingdom display the highest levels of incoming student mobility, measured as the proportion of international students in their total tertiary enrolment. In Australia, $17.3 \%$ of tertiary students enrolled in the country have come to the country expressly to pursue their studies. Similarly, international students represent $11 \%$ of total tertiary enrolments in Austria, $10.8 \%$ in France, $17 \%$ in New Zealand, $13.2 \%$ in Switzerland and $13.9 \%$ in the United Kingdom. In contrast, incoming student mobility remains $1 \%$ or less of total tertiary enrolments in Greece, the Slovak Republic, Spain and the partner economies Brazil and Slovenia. (Chart C3.1).

Among countries where data on student mobility are not available, foreign enrolments constitute a large group of tertiary students in Germany ( $11.5 \%$ ), suggesting significant levels of incoming student mobility. However foreign enrolments - and student mobility - represent $1 \%$ or less of total tertiary enrolments in Korea, Poland, Turkey and the partner economy Chile (Table C3.1).

## Student mobility at different levels of tertiary education

Looking at the proportions of international students at different levels of tertiary education in each country of destination sheds light on patterns of student mobility. A first observation is that with the exception of Japan, New Zealand and Norway, tertiary-type B programmes are far less internationalised than tertiary-type A programmes, suggesting that international students are mostly attracted to traditional academic programmes where degree transferability is often easier. With the exception of Italy, Portugal and Spain, this observation also holds true among countries where data on student mobility are not available (Table C3.1).

In Australia, New Zealand and the Slovak Republic, the proportions of international students are roughly the same in tertiary-type A and advanced research programmes, suggesting that these countries of destination are successful at attracting students from abroad from the start of their tertiary education, and/or keeping them beyond their first degrees. In contrast, other countries display significantly higher incoming student mobility relative to total enrolments in advanced research programmes than in the tertiary-type A programmes that precede advanced research studies.This pattern is most obvious in Belgium, France, Hungary, Japan, Norway, Spain, Switzerland, the United Kingdom and the United States, as well as in Iceland, Poland, Portugal and Turkey, and in the partner economy Chile, among countries where data on student mobility are not available. It may reflect a strong attractiveness of advanced research programmes in these countries, or a preferred recruitment of international students at higher levels of education to capitalise on their contribution to domestic research and development or in anticipation of their subsequent recruitment as highly qualified immigrants.

## Profile of international student intake in different destinations

## Importance of Asia among regions of origin

Asian students form the largest group of international students enrolled in countries reporting data to the OECD or the UNESCO Institute for Statistics, with $48.9 \%$ of the total in all reporting destinations ( $47.4 \%$ of the total in OECD countries, and $57.3 \%$ of the total in partner economies). In the OECD, the Asian group is followed by Europeans (24.9\%), in particular citizens of the European Union (16.9\%). Students from Africa account for $11.0 \%$ of all international students, while those from North America account for only 3.7\%. Finally, students from South America
represent $5.7 \%$ of the total. Altogether, $32.0 \%$ of international students enrolled in the OECD area originate from another OECD country (Table C3.2).

This predominance of students from Asia is most notable in Australia, Greece, Japan, Korea and New Zealand, where more than $76 \%$ of their international or foreign students originate from Asia.

## Main countries of origin of international students

The predominance of students from Asia and Europe among international intakes is also notable when looking at individual countries of origin. Students from Japan and Korea comprise the largest groups of international students enrolled in the OECD, at 2.9 and $4.5 \%$ of the total respectively, followed by students from France and Germany at $2.1 \%$ and $2.9 \%$ respectively (Table C3.2).

With respect to international students originating from partner economies, students from China represent by far the largest group, with $16.7 \%$ of all international students enrolled in the OECD area (not including an additional $1.4 \%$ from Hong Kong, China) The destination of choice for the Chinese is the United States, followed closely by Japan, with $22.8 \%$ and $20.6 \%$ of all international Chinese students enrolled in each of those two countries respectively. Students from China are followed by those from India (6.2\%), Morocco (1.9\%), Malaysia (1.9\%) and the Russian Federation (1.4\%). A significant number of Asians also come from Indonesia, Thailand, Vietnam and Singapore (Table C3.2 and Table C3.8, available on line at http://dx.doi.org/10.1787/068417017111).

## International students'intake by level and type of tertiary education highlights specialisations

In some countries a comparatively large proportion of international students are enrolled in tertiary-type B programmes. This is the case in Belgium (29.4\%), Greece (21.3\%), Japan (24.2\%), New Zealand (26.1\%) and the partner economy Slovenia (26\%). Among countries where data on student mobility are not available, foreign enrolments in tertiary-type B programmes also constitute a large group of foreign students in the partner economy Chile (27.2\%) (Table C3.4).

In contrast, other countries see a large proportion of their international students enrolling in advanced research programmes. This is most notably the case in Spain (33\%), Switzerland ( $27.1 \%$ ) and the partner economy Brazil ( $42.8 \%$ ). Such patterns suggest that these countries offer attractive advanced programmes to prospective international graduate students. This concentration can also be observed - although to a more limited extent - among international students in Finland (14.3\%), France (12\%), the United Kingdom (11.5\%) and the United States ( $15.7 \%$ ). All of these countries are likely to benefit from contributions of these high-level international students to domestic research and development. In addition, this specialisation can also generate higher tuition revenue per international student in the countries charging full tuition costs to foreign students (Box C3.3).

## International student intake by field of education underlines magnet centres

As shown in Table C3.5, sciences attract about one in six international students in Australia ( $17.7 \%$ ), Germany ( $17.4 \%$ ), Switzerland ( $17.1 \%$ ) and the United States ( $18.7 \%$ ), but less than one in fifty in Japan ( $1.2 \%$ ). However, this picture changes slightly when considering scientific disciplines in a broader sense - i.e. adding agriculture, engineering, manufacturing and construction programmes. Finland receives the largest proportion of its international students in
these fields, at $42.4 \%$. The proportion of international students enrolled in agriculture, sciences or engineering is also high in Australia (29.6\%), Germany (38.1\%), Hungary (32.6\%), Sweden $(36.8 \%)$, Switzerland (34.7\%), the United Kingdom (30.6\%) and the United States (34.6\%). Similarly, among countries where data on student mobility are not available, agriculture, sciences and engineering attract about one in three foreign students in the Czech Republic (29.0\%) and the Slovak Republic (29.1\%). In contrast, few foreign students are enrolled in agriculture, sciences and engineering in Poland (Chart C3.4).

Chart C3.4. Distribution of international students by field of education (2005)
Percentage of all international tertiary students enrolled in different fields of education


It is noteworthy that most countries enrolling large proportions of their international students in agriculture, sciences and engineering deliver programmes in the English language. In the case of Germany, the large proportion of foreign students in scientific disciplines may also reflect the strong tradition of the country in these fields.

Non-Anglophone countries, however, tend to enrol a higher proportion of their international students in the humanities and arts fields. Indeed, humanities and arts are favoured by over $20 \%$ of the international students in Austria (24.7\%), Germany (23\%), Japan (25.2\%) and the partner economy Slovenia ( $21 \%$ ). Among countries where data on student mobility are not available, this is also the case in Iceland (49.2\%) and Poland (21.1\%).

Social sciences, business and law programmes also attract international students in large numbers. In Australia and New Zealand these fields of education enrol more than half of all international students (at $50.7 \%$ and $60.4 \%$ respectively). The proportion of international students enrolled in social sciences, business and law is also high in the United Kingdom ( $40.1 \%$ ) and the Netherlands ( $47.1 \%$ ). Among countries where data on student mobility are not available, Portugal ( $45.5 \%$ ) has the highest proportion of its foreign students enrolled in social sciences business and law.

The situation of health and welfare educational programmes is fairly specific since it depends to a large extent on national policies of medical degree recognition. Health and welfare programmes attract large proportions of international students in EU countries, most notably in Belgium ( $44.4 \%$ ), Denmark ( $20.7 \%$ ), Hungary ( $26.4 \%$ ) and Spain (22.9\%). Among countries where data on student mobility are not available, health and welfare programmes are also chosen by one-fifth to one-quarter of foreign students in the Czech Republic (20.3\%), Italy (23.4\%), Poland (22.1\%) and the Slovak Republic ( $29.1 \%$ ). This pattern is related to the existence of quotas in many European countries restricting access to educational programmes in the medical field. This increases the demand for training abroad in other EU countries to bypass these quotas, and to take advantage of EU countries' automatic recognition of medical degrees under the European Medical Directive.

Overall, the concentration of international students in specific disciplines in each country of destination highlights magnet programmes that attract students from abroad in large numbers. This attraction results from many factors on both the supply and demand side.

On the supply side, some destinations offer centres of excellence or traditional expertise able to attract students from other countries in large numbers (e.g. Finland and Germany in sciences and engineering). In the humanities and arts, some destinations also have a natural monopoly on some programmes. This is especially obvious for linguistic or cultural studies (e.g. Austria, Germany and Japan).

On the demand side, the characteristics of international students can help to explain their concentration in some fields of education. For instance, students in scientific disciplines are usually less likely to be fluent in many different languages, which may explain their stronger propensity to study in countries offering education programmes in English, and their lesser propensity to enrol in countries where these are less common (e.g. Japan). Similarly, the demand of many Asian students for business training may explain the strong concentration of international students in social sciences, business and law in neighbouring Australia and New Zealand - and to a lesser extent in Japan. Last, EU provisions for the recognition of medical degrees clearly drive the concentration of international students in health and welfare programmes in EU countries.

## Destinations of citizens enrolled abroad

When studying in tertiary education outside of their country of citizenship, OECD students enrol predominantly in another country of the OECD area. On average, only $3.2 \%$ of foreign students from OECD are enrolled in a partner economy to acquire their tertiary education. The proportion of foreign students from partner economies enrolled in another partner economy is significantly higher, with more than $18 \%$ of foreign students from Chile, Estonia, Israel and the Russian Federation enrolled in another partner economy. In contrast, students from the Czech Republic ( $0.7 \%$ ), France ( $0.9 \%$ ), Iceland ( $0.1 \%$ ), Ireland ( $0.2 \%$ ), and most notably, Luxembourg ( $0 \%$ ) display an extremely low propensity to study outside of the OECD area (Table C3.3).

Language considerations, geographic proximity and similarity of education systems are important determinants of the choice of destination. Geographic considerations and differences in entry requirements are likely explanations of the concentration of students from Austria in Germany, from Belgium in France and the Netherlands, from France in Belgium, from Canada in the United States, from New Zealand in Australia, from China in Japan etc. Language issues as well as academic traditions also shed light on the propensity for Anglophone students to concentrate in other countries of the Commonwealth or in the United States, even those geographically distant. Migration networks also play a role, as illustrated by the concentration of students of Portuguese citizenship in France, students from Turkey in Germany or from Mexico in the United States.

Finally, international students' destinations also highlight the attractiveness of specific education systems, be it due to considerations of academic reputation, or as a result of subsequent immigration opportunities. In this respect, it is noteworthy that students from China are mostly concentrated in Australia, Germany, Japan, New Zealand, the United Kingdom and the United States - most of which have set up schemes to facilitate the immigration of international students. Similarly, students from India favour Australia, the United Kingdom and the United States; these three destinations attract $87.1 \%$ of Indian citizens enrolled abroad.

## International students' contribution to tertiary graduate output and immigration implications

## International students'contribution to the graduate output

International students make a significant contribution to the tertiary graduate output of the most internationalised education systems. In some highly internationalised levels of education, this contribution artificially inflates tertiary graduation rates. It is therefore important to examine the contribution of international students to the graduate output of different types of tertiary programmes to assess the extent of this over-estimation (see Indicator A3).

In Australia, Germany, Switzerland and the United Kingdom, more than $30 \%$ of tertiary-type A second degrees or advanced research degrees are awarded to international students. This pattern implies that the true domestic graduate output is significantly over-estimated in overall graduation rates. This over-estimation is most important for tertiary-type A second degree programmes in Australia and the United Kingdom and advanced research programmes in Switzerland and the United Kingdom, where international graduates represent more than $35 \%$ of the graduate output. The contribution of international students to the graduate output is also significant although to a lesser extent - in Austria, Japan, New Zealand and the United States, and among countries where student mobility data are not available, in Belgium (Chart C3.5).

However, the contribution of international students to the tertiary graduate output of Denmark, Finland, Norway and Sweden and the partner economy Slovenia is more limited. The same holds for foreign students of the Czech Republic, Hungary, Portugal, the Slovak Republic and Turkey (Table C3.7). This makes it more difficult for these countries to capitalise on this external contribution to domestic human capital production.

Chart C3.5. Proportion of international and foreign graduates in tertiary graduate output (2005) Percentage of all tertiary qualifications awarded to international students


1. Proportion of foreign graduates in tertiary graduate output. These data are not comparable with data on international graduates and are therefore presented separately.
2. First degrees programmes include second degrees.
3. Year of reference 2004.

Countries are ranked in descending order of the proportion of international graduates in tertiary type-A first degree programmes. Source: OECD. Table C3.7. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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## Definitions and methodologies

## Data sources, definitions and reference period

Data on international and foreign students are based on the UOE data collection on education statistics administered annually by the OECD. Additional data from the UNESCO Institute for Statistics are also included.

Students are classified as international students if they left their country of origin and moved to another country for the purpose of study. Depending on country-specific immigration legislations, mobility arrangements (e.g. free mobility of individuals within the EU and EEA areas) and data availability, international students may be defined as students who are not permanent or usual residents of their country of study or alternatively as students who obtained their prior education in a different country (e.g. EU countries).
Permanent or usual residence in the reporting country is defined according to national legislations. In practice, this means holding a student visa or permit, or electing a foreign country of domicile in the year prior to entering the education system of the country reporting data. The country of prior education is defined as the country in which students obtained the qualification required to enrol in their current level of education, i.e. the country where they obtained their upper secondary or post-secondary non-tertiary education for international students enrolled
in tertiary-type A and tertiary-type B programmes and the country where they obtained their tertiary-type A education for international students enrolled in advanced research programmes. Country-specific operational definitions of international students are indicated in the tables as well as in Annex 3 (www.oecd.org/edu /eag2007).

Students are classified as foreign students if they are not citizens of the country in which the data are collected. While pragmatic and operational, this classification is inappropriate to capture student mobility as a result of differing national policies regarding the naturalisation of immigrants. For instance, while Australia and Switzerland report similar intakes of foreign students relative to their tertiary enrolments -20.6 and $18.4 \%$ respectively - these proportions reflect significant differences in the actual levels of student mobility $-17.3 \%$ of tertiary enrolments in Australia and $13.2 \%$ in Switzerland (Table C3.1). This is because Australia is an immigration country and has a higher propensity to grant permanent residence to its immigrant populations than Switzerland. Therefore, interpretations of data based on the concept of foreign students in terms of student mobility and bilateral comparisons need to be made with caution.

Unless mentioned otherwise, data refer to the academic year 2004-2005.

## Methodologies

Data on international and foreign students are obtained from enrolments in their countries of destination. The method of obtaining data on international and foreign students is therefore the same as that used for collecting data on total enrolments, i.e. records of regularly enrolled students in an educational programme. Domestic and international students are usually counted on a specific day or period of the year. This procedure allows to measure the proportion of international enrolments in an education system, but the actual number of individuals involved in foreign exchange may be much higher since many students study abroad for less than a full academic year, or participate in exchange programmes that do not require enrolment (e.g. inter-university exchange or advanced research short-term mobility). On the other hand, the international student body comprises some distance-learning students who are not, strictly speaking, mobile students. This pattern of distance enrolments is fairly common in tertiary institutions of Australia and the United Kingdom (OECD, 2004d).

Since data on international and foreign students are obtained from tertiary enrolments in their country of destination, the data therefore relate to students that are coming in rather than to students going abroad. Countries of destination covered by this indicator include all of the OECD countries (with the exception of Luxembourg and Mexico) and the partner economies Brazil, Chile, Estonia, the Russian Federation and Slovenia, as well as partner economies reporting similar data to the UNESCO Institute for Statistics to derive global figures and to examine the destinations of students and trends in market shares.

Data on students enrolled abroad as well as trend analyses are not based on the numbers of international students, but instead on the numbers of foreign citizens where data consistent across countries and over time are readily available. Yet the data do not include students enrolled in OECD and partner economies that did not report foreign students to the OECD nor to the UNESCO Institute for Statistics. All statements on students enrolled abroad may therefore underestimate the real number of citizens studying abroad (Table C3.3), especially so for countries where numerous citizens study in countries that do not report their foreign students to the OECD or UNESCO Institute for Statistics (e.g. China, India).

Table C3.1. displays international as well as foreign enrolments as a proportion of the total enrolment at each level of tertiary education. Total enrolment, used as a denominator, comprises all persons studying in the country (including domestic and international students) but excludes students from that country who study abroad. The table also exhibits changes between 2000 and 2005 in foreign enrolments for all tertiary education.

Tables C3.2, C3.4 and C3.5 show the distribution of international students enrolled in an education system - or foreign students for countries that do not have information on student mobility according to their country of origin in Table C3.2, according to their level and type of tertiary education in Table C3.4, and according to the field of education they are enrolled in for Table C3.5.
Table C3.3 presents the distribution of citizens of a given country enrolled abroad according to their country of destination (or country of study). As mentioned above, the total number of students enrolled abroad used as a denominator covers only students enrolled in other countries reporting data to the OECD or the UNESCO Institute for Statistics. Therefore, the resulting proportions can be biased and overestimated for countries where large numbers of students study in non-reporting countries.

Table C3.6 shows trends in the absolute number of foreign students reported by OECD countries and worldwide between 2000 and 2005, and the indexes of change between 2005 and the years from 2000 to 2004. It should be noted that the figures are based on the number of foreign students enrolled in countries reporting data to the OECD and to the UNESCO Institute for Statistics. Since data for partner economies that did not report to the OECD were not included in the past, the figures are not strictly comparable with those published in editions of Education at a Glance prior to 2006.
Table C3.7 presents the percentage of tertiary qualifications awarded to international students or foreign students for countries that do not have information on student mobility. It provides an indication of the contribution of international or foreign students to the graduate output of different levels and types of tertiary education.

Table C3.8 (available on line at http://dx.doi.org/10.1787/068417017111) provides the matrix of foreign students' numbers by country of origin and country of destination.

## Further references

The relative importance of international students in the education system affects tertiary graduation rates and may artificially increase them in some fields or levels of education (see Indicator A3).

In countries where differentiated tuition fees are applied to international students, student mobility may boost the financial resources of tertiary educational institutions and contribute to the financing of the education system. On the other hand, international students may represent a high financial burden for countries where tertiary tuition fees are low or inexistent given the high level of unit costs in tertiary education (see Indicator B5).

International students enrolled in a country different from their own are only one aspect of the internationalisation of tertiary education. New forms of cross-border education have emerged in the last decade, including the mobility of educational programmes and institutions across borders. Yet, cross-border post-secondary education has developed quite differently and in response to different rationales in different world regions. For a detailed analysis of these issues, as well as trade and policy implications of the internationalisation of tertiary education see Internationalisation and Trade in Higher Education: Opportunities and Challenges (OECD, 2004d).

Table C3.1.
Student mobility and foreign students in tertiary education $(2000,2005)$

> International mobile students enrolled as a percentage of all students (international plus domestic), foreign enrolments as a percentage of all students $$
\text { (foreign and national) and index of change in the number of foreign students }
$$

Reading the first column: $17.3 \%$ of all students in tertiary education in Australia are international students and $13.2 \%$ of all students in tertiary education in Switzerland are international students. According to country-specific immigration legislations and data availability constraints, student mobility is either defined on the basis of students' country of residence (i.e. Australia) or the country where students received their prior education (i.e. Switzerland). The data presented in this table on student mobility represent the best available proxy of student mobility for each country.

Reading the fifth column: 20.6\% of all students in tertiary education in Australia are non-Australian citizens, and $18.4 \%$ of all students in tertiary education in Switzerland are non-Swiss citizens.


1. For the purpose of measuring student mobility, international students are defined on the basis of their country of residence.
2. For the purpose of measuring student mobility, international students are defined on the basis of their country of prior education.
3. Percentage in total tertiary underestimated because of the exclusion of certain programmes.
4. Excludes private institutions.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
StatLink ज्ञाilst http://dx.doi.org/10.1787/068417017111

Table C3.2.
Distribution of international and foreign students in tertiary education, by country of origin (2005) Number of international and foreign students enrolled in tertiary education from a given country of origin as a percentage of all international or foreign students in the country of destination, based on head counts
The table shows for each country the proportion of international students in tertiary education who are residents of or had their prior education in a given
country of origin. When data on student mobility is not available, the table shows the proportion of foreign students in tertiary education that have citizenship
of a given country origin.
Reading the third column: $8.5 \%$ of international tertiary students in Denmark are German residents, $0.5 \%$ of international tertiary students in Denmark are
Greek residents, etc.
Reading the fifth column: $5.1 \%$ of international tertiary students in Ireland had their prior education in Germany, $0.4 \%$ of international tertiary students in
Ireland had their prior education in Greece, etc.
Reading the $14^{\text {th }}$ column: $20.5 \%$ of foreign tertiary students in Austria are German citizens, $0.7 \%$ of foreign tertiary students in Austria are Greek citizens, etc.

| Countries of origin | Countries of destination |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | OECD countries |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | International students |  |  |  |  |  |  |  |  |  |  |  |  | Foreign students |  |  |  |  |
|  |  | ~ <br> (2) |  <br> (3) |  <br> (4) | (5) |  <br> (6) | 7 프N N 3 3 <br> (7) | (8) | $\begin{aligned} & \stackrel{\sim}{n} \\ & \stackrel{y}{n} \\ & \text { on } \end{aligned}$ <br> (9) |  |  |  |  |  |  |  | $\begin{aligned} & \stackrel{H}{E} \\ & \text { Hin } \end{aligned}$ | $\begin{aligned} & \text { é } \\ & \stackrel{0}{0} \\ & \text { Ui } \end{aligned}$ |
|  |  |  |  |  |  |  |  |  |  |  |  | (12) | (13) | (14) | (15) | (16) | (17) | (18) |
| Australia | a | 0.1 | 2.2 | 0.2 | 0.4 | 0.1 | 6.7 | n | 0.1 | 1.2 | 0.1 | 0.5 | 0.5 | 0.1 | n | 0.4 | 0.1 | n |
| Austria | 0.1 | n | 0.6 | 2.2 | 0.4 | 0.3 | 0.1 | 0.4 | 0.5 | 1.8 | 0.9 | 0.4 | 0.2 | . | 0.1 | 0.4 | 0.2 | ${ }_{0}$ |
| Belgium | n | a | 1.5 | 0.6 | 0.5 | 4.1 | n | n | 1.8 | 0.9 | 0.3 | 0.8 | 0.1 | 0.2 | n | 0.3 | 1.1 | 0.1 |
| Canada | 1.9 | 0.2 | 1.0 | 0.3 | 2.8 | 0.1 | 1.1 | 0.5 | 0.2 | 1.2 | 0.4 | 1.3 | 5.0 | 0.1 | 0.2 | 0.8 | 0.5 | 0.1 |
| Czech Republic | 0.1 | 0.1 | 0.1 | 1.0 | 0.2 | 0.2 | 0.1 | 26.5 | 0.2 | 0.9 | 0.2 | 0.2 | 0.2 | 1.3 | a | 0.6 | 0.3 | n |
| Denmark | 0.1 | n | a | 0.2 | 0.2 | 0.2 | 0.2 | n | 0.2 | 0.9 | 0.1 | 0.5 | 0.2 | 0.2 | n | 0.6 | 0.1 | n |
| Finland | n | n | 0.6 | 0.4 | 0.6 | 0.4 | n | 0.2 | 0.2 | 2.8 | 0.1 | 0.6 | 0.1 | 0.5 | n | a | 0.1 | n |
| France | 0.3 | 36.0 | 4.4 | 3.1 | 5.4 | 1.0 | 0.7 | 0.1 | 4.6 | 5.9 | 6.6 | 3.7 | 1.2 | 1.3 | 0.1 | 1.7 | a |  |
| Germany | 0.9 | 0.8 | 8.5 | a | 5.1 | 25.6 | 2.6 | 0.7 | 4.3 | 9.3 | 9.4 | 3.9 | 1.5 | 20.5 | 1.0 | 3.8 | 2.5 | 0.8 |
| Greece | n | 0.4 | 0.5 | 1.4 | 0.4 | 0.4 | n | 5.3 | 0.4 | 0.4 | 0.3 | 6.2 | 0.4 | 0.7 | 0.6 | 0.5 | 0.9 | a |
| Hungary | n | 0.1 | 0.1 | 1.2 | 0.1 | 0.4 | n | 1.3 | 0.1 | 0.3 | 0.3 | 0.2 | 0.2 | 3.3 | 0.2 | 1.2 | 0.3 | n |
| Iceland | n | n | 7.8 1.1 | 0.1 | n | 0.2 0.1 | n 0.1 | n | 0.1 0.3 | 0.2 0.3 | n | 0.1 5.1 | 0.1 0.2 | 0.1 0.1 | n ${ }_{\text {n }}$ | 0.2 0.4 | n 0.2 | n |
| Italy | 0.1 | 0.4 | 1.3 | 1.9 | 1.5 | 0.6 | n | n | 3.9 | 2.0 | 2.6 | 1.7 | 0.6 | 18.1 | 0.1 | 1.4 | 1.7 | 0.1 |
| Japan | 1.9 | 0.2 | 0.3 | 1.0 | 0.4 | 0.3 | 2.2 | 0.2 | 0.3 | 0.5 | 0.4 | 1.9 | 7.5 | 0.7 | 0.1 | 1.2 | 0.9 | n |
| Korea | 2.4 | 0.1 | 0.1 | 1.8 | 0.1 | 0.3 | 0.1 | 0.2 | 0.1 | 0.4 | 0.2 | 1.2 | 9.4 | 0.9 | 0.1 | 0.5 | 0.9 |  |
| Luxembourg | n | 4.7 | 0.7 | 1.1 | 0.1 | 0.1 | n | 0 | 0.3 | n | 0.5 | 0.3 | n | 1.1 | n | n | 0.7 |  |
| Mexico | 0.2 | 0.1 | 0.4 | 0.6 | 0.1 | 0.2 | 0.2 | 0.2 | 9.0 | 0.5 | 0.2 | 0.6 | 2.3 | 0.1 | n | 0.5 | 0.6 |  |
| Netherlands | 0.1 | 7.5 | 1.1 | 0.5 | 0.6 | a | 0.1 | n | 0.7 | 2.4 | 0.2 | 0.8 | 0.3 | 0.3 | 0.1 | 0.9 | 0.2 |  |
| New Zealand | 1.0 | n | 0.5 | 0.1 | 0.1 | n | a | n | n | 0.1 | n | 0.2 | 0.2 | n | n | 0.1 | n |  |
| Norway | 1.4 | n | 14.9 | 0.4 | 1.4 | 0.4 | 0.6 | 3.3 | 0.2 | 0.7 | 0.1 | 1.0 | 0.3 | 0.2 | 0.8 | 0.7 | 0.1 |  |
| Poland | 0.1 | 0.4 | 1.2 | 6.4 | 0.9 | 1.2 | n | 1.6 | 0.9 | 1.7 | 0.7 | 0.7 | 0.5 | 3.7 | 1.0 | 1.6 | 1.4 | 0.2 |
| Portugal | n | 0.1 | 0.2 | 0.3 | 0.1 | 0.3 | n | 0.1 | 9.3 | 0.5 | 0.2 | 0.9 | 0.2 | 0.2 | 0.6 | 0.3 | 1.1 | n |
| Slovak Republic | 0.1 | 0.1 | n | 0.6 | 0.1 | 0.2 | n | a | 0.2 | 0.1 | 0.3 | 0.1 | 0.1 | 3.5 | 54.6 | 0.3 | 0.2 |  |
| Spain | 0.1 | 0.4 | 2.8 | 2.2 | 2.7 | 0.8 | n | 0.1 | a | 4.0 | 0.7 | 1.9 | 0.6 | 1.0 | 0.1 | 1.4 | 1.5 |  |
| Sweden | 0.6 | n | 6.2 | 0.3 | 0.7 | 0.3 | 0.5 | 0.2 | 0.5 | a | 0.3 | 1.1 | 0.5 | 0.6 | 0.3 | 6.4 | 0.2 |  |
| Switzerland | 0.2 | 0.1 | 1.4 | 0.9 | 0.2 | 0.2 | 0.1 | 0.1 | 1.2 | 0.8 | a | 0.5 | 0.2 | 0.8 | n | 0.5 | 0.6 | , |
| Turkey | 0.1 | 0.3 | 0.4 | 3.3 | n | 0.8 | n | 0.2 | 0.1 | 0.2 | 0.6 | 0.6 | 2.2 | 5.4 | 0.2 | 0.7 | 1.0 | 0.3 |
| United Kingdom | 0.9 | 0.1 | 13.6 | 0.9 | 9.1 | 0.7 | 1.0 | 0.4 | 2.6 | 1.5 | 0.4 | a | 1.5 | 0.5 | 1.8 | 2.3 | 1.0 | 0.1 |
| United States | 1.8 | 0.5 | 5.5 | 1.7 | 16.8 | 0.5 | 5.1 | 0.8 | 1.8 | 2.6 | 0.7 | 4.5 | a | 1.0 | 0.6 | 2.2 | 1.0 | 0.1 |
| Total from OECD countries | 14.7 | 53.3 | 79.0 | 34.9 | 51.4 | 39.7 | 21.5 | 42.4 | 44.0 | 44.2 | 26.8 | 41.3 | 35.9 | 66.6 | 62.9 | 31.9 | 19.3 | 2.2 |
| Brazil | 0.2 | 0.1 | 0.3 | 0.8 | 0.1 | 0.1 | 0.1 | 0.1 | 3.9 | 0.1 | 0.5 | 0.4 | 1.3 | 0.1 | n | 0.4 | 0.8 |  |
| Chile | 0.1 | 0.1 | 0.2 | 0.4 | n | 0.1 | 0.1 | 0.1 | 2.8 | 0.1 | 0.1 | 0.1 | 0.6 | n | n | 0.2 | 0.2 | n |
| China | 21.1 | 3.5 | 7.7 | 11.9 | 12.2 | 8.3 | 57.0 | n | 0.6 | 0.8 | 1.0 | 16.5 | 15.7 | 3.1 | 0.2 | 16.4 | 6.1 | 0.1 |
| Estonia | n | 0.1 | 0.2 | 0.3 | 0.1 | n | n | n | 0.9 | 0.2 | n | 0.1 | 0.1 | 0.1 | n | 7.1 | n | n |
| India | 11.6 | 0.6 | 1.0 | 1.9 | 2.6 | 0.2 | 3.8 | 0.1 | 0.1 | 0.2 | 0.4 | 5.2 | 14.2 | 0.3 | 0.4 | 2.0 | 0.2 | n |
| Israel | 0.2 | 0.1 | 0.4 | 0.6 | n | 0.4 | . | 9.2 | 0.2 | n | 0.1 | 0.4 | 0.6 | 0.1 | 0.8 | 0.3 | 0.1 | 0.2 |
| Russian Federation | 0.3 | 0.4 | 0.7 | 5.7 | 0.9 | 1.1 | 0.5 | 1.5 | 0.4 | 0.3 | 0.8 | 0.6 | 0.9 | 1.1 | 3.3 | 13.3 | 1.1 | 1.0 |
| Slovenia |  | n | n | 0.1 | , | 0.1 | n | 0.2 | n | 0.2 | n | 0.1 | 0.1 | 1.6 | 0.1 | 0.1 | n |  |
| Main geographic regions |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Total from Africa | 3.2 | 3.4 | 2.4 | 8.6 | 5.4 | 3.6 | 0.5 | 6.6 | 11.5 | 0.6 | 3.8 | 9.2 | 6.4 | 1.6 | 2.4 | 11.5 | 46.4 | 1.7 |
| Total from Asia | 78.5 | 7.3 | 13.4 | 30.8 | 35.2 | 15.3 | 76.6 | 21.7 | 3.0 | 2.9 | 3.9 | 46.3 | 63.2 | 14.1 | 8.9 | 29.3 | 16.9 | 83.4 |
| Total from Europe | 5.7 | 53.4 | 71.9 | 46.9 | 33.4 | 41.3 | 6.7 | 69.3 | 41.6 | 39.4 | 28.6 | 32.8 | 12.5 | 81.8 | 72.0 | 53.0 | 20.5 | 14.5 |
| of which, from EU19 countries | 3.7 | 51.6 | 44.4 | 24.7 | 29.0 | 36.7 | 5.5 | 36.9 | 31.0 | 35.9 | 24.0 | 28.9 | 8.3 | 57.2 | 60.7 | 24.2 | 13.5 | 1.7 |
| Total from North America | 3.8 | 0.7 | 6.5 | 2.0 | 19.6 | 0.7 | 6.1 | 1.3 | 2.0 | 3.8 | 1.1 | 5.9 | 5.1 | 1.1 | 0.8 | 3.0 | 1.5 | 0.1 |
| Total from Oceania | 2.1 | 0.1 | 2.6 | 0.2 | 0.5 | 0.1 | 9.3 | $n$ | 0.1 | 1.3 | 0.1 | 0.7 | 0.8 | 0.1 | $n$ | 0.5 | 0.1 | n |
| Total from South America | 1.1 | 1.1 | 1.9 | 3.7 | 0.7 | 2.2 | 0.6 | 1.1 | 41.9 | 1.0 | 2.5 | 2.7 | 12.0 | 1.1 | 0.9 | 2.3 | 4.1 | 0.3 |
| Not specified Total from all countries | 5.5 100.0 | 34.1 | 1.3 100.0 | 7.8 100.0 | 5.1 100.0 | 36.8 100.0 | n 100.0 | n 100.0 | 100.0 ${ }^{\text {n }}$ | 51.0 100.0 | 59.9 100.0 | 2.4 100.0 | n 100.0 | 0.2 100.0 | 15.0 | 0.5 100.0 | 10.5 | n 100.0 |

1. International students are defined on the basis of their country of residence.
2. Excludes data for social advancement education.
3. International students are defined on the basis of their country of prior education.
4. Excludes advanced research programmes.
5. Excludes tertiary-type B programmes.
6. Foreign students are defined on the basis of their country of citizenship, these data are not comparable with data on international students and are therefore presented separately in the table.
7. Excludes tertiary programmes (advance research programmes only).
8. Excludes private institutions.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table C3．2．（continued）
Distribution of international and foreign students in tertiary education，by country of origin（2005）
Number of international and foreign students enrolled in tertiary education from a given country of origin as a percentage of all international or foreign students in the country of destination，based on head counts
The table shows for each country the proportion of international students in tertiary education who are residents of or had their prior education in a given
country of origin．When data on student mobility is not available，the table shows the proportion of foreign students in tertiary education that have citizenship
of a given country origin．
Reading the third column： $8.5 \%$ of international tertiary students in Denmark are German residents， $0.5 \%$ of international tertiary students in Denmark are
Greek residents，etc．
Reading the fifth column： $5.1 \%$ of international tertiary students in Ireland had their prior education in Germany， $0.4 \%$ of international tertiary students in
Ireland had their prior education in Greece，etc．
Reading the $14^{\text {th }}$ column： $20.5 \%$ of foreign tertiary students in Austria are German citizens， $0.7 \%$ of foreign tertiary students in Austria are Greek citizens，etc．

| Countries of origin |  | Countries of destination |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | OECD countries |  |  |  |  |  |  |  |  |  | Partner economies |  |  |  |  |  |  |
|  |  | Foreign students |  |  |  |  |  |  |  |  |  | International |  | Foreign |  |  |  |  |
|  |  |  | $\begin{aligned} & \stackrel{0}{\tilde{E}} \\ & \frac{\ddot{U}}{\ddot{U}} \end{aligned}$ | $\begin{aligned} & \text { 呂 } \\ & \frac{3}{5} \end{aligned}$ | $\begin{aligned} & \stackrel{\circ}{\tilde{j}} \\ & \stackrel{y}{\approx} \\ & \end{aligned}$ |  |  | $\begin{aligned} & \stackrel{\circ}{U} \\ & \frac{5}{0} \\ & 0 \end{aligned}$ |  |  |  | $\begin{aligned} & \text { 荡 } \\ & \text { 豆 } \end{aligned}$ |  |  |  |  |  |  |
|  |  | （19） | （20） | （21） | （22） | （23） | （24） | （25） | （26） | （27） | （28） | （29） | （30） | （31） | （32） | （33） | （34） | （35） |
| $\begin{aligned} & \text { E } \\ & E \\ & E \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ | Australia | n | 0.4 | 0.1 | 0.3 | 0.3 | 0.2 | 0.1 | 0.2 | 0.2 | 0.4 | 0.1 | 0.2 | 0.1 | 0.7 | n | 0.1 | 0.4 |
|  | Austria | 0.3 | 1.4 | 0.5 | n | n | 0.3 | 0.3 | 0.1 | 0.1 | 0.4 | 0.6 | 1.1 | n | 0.5 | n | 0.1 | 0.4 |
|  | Belgium | n | 0.6 | 0.4 | n | n | 0.2 | 0.1 | 0.4 | n | 0.5 | 0.5 | 0.1 | 0.3 | 0.3 | n | n | 0.4 |
|  | Canada | 0.6 | 1.9 | 0.3 | 0.2 | 0.8 | 0.5 | 2.0 | 0.8 | n | 2.0 | 0.1 | n | 0.8 | 0.6 | n | 0.1 | 1.7 |
|  | Czech Republic | 0.1 | 0.6 | 0.4 | ， | n | 0.3 | 2.0 | 0.1 | n | 0.3 | n | n | 0.1 | 0.1 | n | ， | 0.3 |
|  | Denmark | $n$ | 10.7 | 0.1 | n | n | 6.7 | 0.1 | n | n | 0.2 | 0.2 | n | 0.1 | 0.2 | n | n | 0.2 |
|  | Finland | 0.3 | 5.2 | 0.2 | n | n | 2.1 | 0.1 | 0.1 | n | 0.3 | 31.6 | n | n | 0.6 | n | 0.1 | 0.2 |
|  | France | 0.4 | 2.9 | 1.9 | 0.3 | 0.1 | 1.1 | 0.6 | 6.0 | ． | 2.1 | 1.0 | 0.2 | 1.2 | 3.7 | n | 0.1 | 1.8 |
|  | Germany | 8.5 | 12.0 | 3.1 | 0.2 | 0.2 | 3.6 | 2.8 | 2.2 | 0.8 | 2.9 | 2.0 | n | 2.3 | 4.3 | n | 0.2 | 2.4 |
|  | Greece | 1.0 | 0.2 | 14.2 | n | n | 0.1 | 0.3 | 0.1 | 5.8 | 1.7 | n | 0.1 | 0.1 | n | n | 1.0 | 1.6 |
|  | Hungary | a | 0.2 | 0.4 | 0.1 | n | 0.3 | 0.8 | 0.1 | n | 0.3 | 0.5 | 0.8 | n | n | n | n | 0.3 |
|  | Iceland | 0.2 | 0．2 | n | n | n | 2.0 | n | n | n | 0.1 | n | n | n | 0.1 | n | n | 0.1 |
|  | Ireland | 0.2 | 0.2 | n | n | n | 0.1 | 0.1 | 0.1 | n | 0.9 | n | n | n | n | n | n | 0.8 |
|  | Italy | 0.3 | 2.9 | ． | 0.1 | n | 0.5 | 0.3 | 1.1 | 0.1 | 1.3 | 1.7 | 8.0 | 1.5 | 0.6 | n | 0.1 | 1.1 |
|  | Japan | 0.1 | 1.4 | 0.4 | a | 7.1 | 0.4 | 0.3 | n | 0.1 | 2.9 | 0.6 | n | 0.7 | 0.3 | n | 0.2 | 2.5 |
|  | Korea | 0.1 | 0.4 | 0.2 | 17.9 | a | 0.2 | 0.3 | n | 0.2 | 4.5 | 0.5 | n | 0.3 | 0.4 | n | 0.3 | 3.8 |
|  | Luxembourg | n | n 0 | 0.1 0.4 | n | n ${ }_{\text {n }}^{1}$ | n $\begin{array}{r}\text { n } \\ 0 \\ 1\end{array}$ | $0{ }_{0}^{1}$ | 0．3 | n | 0.3 1.0 | n | 0.1 | n 0 | 2 ${ }^{\text {n }}$ | n | n 0.3 | 0.3 0.9 |
|  | Netherlands | 0.1 | 0.6 1.2 | 0.4 0.2 | 0.1 0.1 | 0.1 n | 0.3 1.2 | 0.1 0.1 | 0.1 0.4 | n | 1.0 0.4 | 0.1 0.3 | n 0.1 | 0.9 0.3 | 2.7 0.3 | n $n$ | 0.3 $\mathbf{n}$ | 0.9 0.4 |
|  | New Zealand | n | 0.2 | n | 0.1 | 0.2 | 0.1 | n | n | n | 0.2 | n | n | n | 0.2 | n | n | 0.1 |
|  | Norway | 5.1 | 4.8 | 0.2 | n | n | a | 5.8 | 0.1 | n | 0.6 | 0.3 | n | n | 0.3 | n | n | 0.5 |
|  | Poland | 0.4 | 3.1 | 2.6 | 0.1 | 0.1 | 1.1 | a | 0.6 | n | 1.3 | 0.2 | 0.3 | 0.2 | n | n | 0.3 | 1.1 |
|  | Portugal | 0.1 | 0.6 | 0.2 | n | n | 0.2 | 0.1 | a | n | 0.4 | 0.1 | 0.1 | 3.1 | n | n | 0.2 | 0.4 |
|  | Slovak Republic | 17.2 | 1.0 | 0.4 | n | n | 0.4 | 1.2 | n | n | 0.8 | n | 0.7 | n | n | n | 0.2 | 0.7 |
|  | Spain | 0.2 | 1.9 | 1.0 | 0.1 | 0.1 | 0.8 | 0.2 | 3.3 | n | 1.0 | 1.0 | 0.4 | 2.1 | 2.3 | n | 0.1 | 0.9 |
|  | Sweden | 1.2 | 4.3 | 0.3 | 0.1 | n | 8.4 | 1.8 | 0.1 | n | 0.6 | 1.5 | n | 0.1 | 0.9 | n | 0.1 | 0.5 |
|  | Switzerland | 0.1 | 1.9 | 2.4 | n | n | 0.4 | 0.1 | 0.6 | n | 0.4 | 0.2 | n | 0.2 | 0.5 | n | 0.1 | 0.4 |
|  | Turkey | 0.3 | 0.6 | 0.4 | 0.1 | 0.2 | 0.4 | 0.2 | n | a | 1.3 | n | n | n | n | n | 1.0 | 1.3 |
|  | United Kingdom | 0.2 | 2.7 | 0.6 | 0.3 | 0.1 | 2.5 | 0.4 | 0.6 | 0.6 | 1.0 | 0.2 | 0.2 | 0.4 | 0.3 | n | 0.1 | 0.9 |
|  | United States | 1.6 | 5.8 | 0.7 | 1.2 | 2.4 | 2.4 | 6.3 | 1.1 | 0.1 | 1.6 | 1.6 | 0.3 | 1.2 | 25.3 |  | 0.9 | 1.5 |
| 等 | Total from OECD countries | 38.6 | 69.8 | 31.6 | 21.5 | 11.9 | 36.7 | 26.2 | 18.4 | 8.2 | 32.0 | 44.9 | 12.6 | 15.8 | 44.8 | $n$ | 5.8 | 27.9 |
|  | Brazil | n | 0.4 | 1.6 | 0.3 | 0.1 | 0.4 | 0.2 | 10.6 | n | 0.8 | 0.1 | 0.2 | a | 3.3 | n | 0.3 | 0.7 |
|  | Chile | n | 0.4 | 0.4 | n | 0.1 | 0.6 | n | n | n | 0.3 | n | n | 4.9 | a | n | 0.4 | 0.3 |
|  | China | 0.8 | 2.3 | 0.9 | 66.1 | 65.1 | 3.9 | 1.7 | 0.4 | 0.6 | 16.7 | 7.8 | 0.2 | 0.9 | 1.0 | n | 11.5 | 15.9 |
|  | Estonia | 0.1 | 1.4 | 0.1 | n | n | 0.6 | 0.2 | n | n | 0.1 | a | 0.1 | n | n | 1.2 | 0.4 | 0.2 |
|  | India | 0.3 | n | 0.7 | 0.3 | 1.6 | 1.1 | 1.9 | 0.1 | n | 6.2 | 0.5 | 0.7 | 0.2 | 0.1 | n | 1.9 | 5.5 |
|  | Israel | 5.4 | 0.2 | 2.2 | n | n | 0.2 | 0.3 | n | 0.1 | 0.4 | 0.1 | 0.2 | 0.2 | 0.2 | n | 0.8 | 0.5 |
|  | Russian Federation | 1.6 | 3.5 | 1.3 | 0.3 | 1.2 | 5.6 | 4.4 | 0.3 | 3.4 | 1.4 | 8.9 | 0.9 | 0.4 | 0.4 | a | 2.7 | 1.6 |
|  | Slovenia | 0.2 | 0.2 | 0.7 | n | n | n | 0.1 | 0.1 | n | 0.1 | n | a | 0.2 | n | n | 0.1 | 0.1 |
| Main geographic regions |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | Total from Africa | 2.0 | 1.9 | 9.2 | 0.7 | 0.9 | 9.3 | 4.1 | 63.7 | 2.0 | 11.0 | 0.7 | 0.3 | 10.7 | 0.2 | $n$ | 17.6 | 12.0 |
|  | Total from Asia | 14.4 | 8.9 | 10.2 | 94.2 | 92.1 | 15.3 | 17.1 | 2.1 | 53.7 | 47.4 | 9.8 | 1.7 | 3.8 | 2.2 | 34.6 | 57.3 | 48.9 |
|  | Total from Europe | 81.1 | 76.9 | 66.4 | 2.2 | 2.4 | 46.4 | 69.5 | 17.8 | 28.8 | 24.9 | 87.3 | 95.8 | 13.5 | 15.5 | 19.4 | 16.8 | 23.7 |
|  | of which，from EU19 countries | 30.5 | 51.9 | 26.5 | 1.5 | 0.8 | 30.0 | 11.3 | 15.6 | 7.6 | 16.9 | 41.4 | 12.1 | 11.6 | 13.9 | $n$ | m | m |
|  | Total from North America | 2.2 | 7.6 | 1.0 | 1.4 | 3.2 | 2.8 | 8.2 | 1.9 | 0.1 | 3.7 | 1.7 | 0.3 | 2.0 | 25.9 | $n$ | 1.0 | 3.3 |
|  | Total from Oceania | 0.1 | 0.6 | 0.1 | 0.4 | 0.5 | 0.2 | 0.1 | 0.2 | 0.3 | 0.8 | 0.1 | 0.2 | 0.1 | 0.8 | $n$ | 0.1 | 0.7 |
|  | Total from South America | 0.3 | 3.9 | 7.9 | 0.9 | 0.9 | 2.4 | 0.8 | 14.3 | $n$ | 5.7 | 0.3 | 0.6 | 69.9 | 55.3 | $n$ | 7.2 | 5.9 |
|  | Not specified | 100 ${ }_{0}$ | 0．2 | 5.1 | n ${ }^{n}$ | r ${ }^{\text {n }}$ | 23.5 | 0.1 | －${ }^{n}$ | 15.1 | 6.6 | r ${ }^{\text {n }}$ | 1.1 | －${ }_{10}$ | 0.1 | 46.0 | $100{ }^{n}$ | 5．5 |

1．International students are defined on the basis of their country of residence．
2．Excludes data for social advancement education．
3．International students are defined on the basis of their country of prior education．
4．Excludes advanced research programmes．
5．Excludes tertiary－type B programmes．
6．Foreign students are defined on the basis of their country of citizenship，these data are not comparable with data on international students and are therefore presented separately in the table．
7．Excludes tertiary programmes（advance research programmes only）．
8．Excludes private institutions．
Source：OECD．See Annex 3 for notes（www．oecd．org／edu／eag2007）．
Please refer to the Reader＇s Guide for information concerning the symbols replacing missing data．
StatLink ⿹ㅠ엔 http：／／dx．doi．org／10．1787／068417017111

Table C3.3.
Citizens studying abroad in tertiary education, by country of destination (2005)
Number of students enrolled in tertiary education in a given country of destination as a percentage of all students enrolled abroad, based on head counts
The table shows for each country the proportion of students studying abroad in tertiary education in a given country of destination. Reading the second column: $6.3 \%$ of Czech citizens enrolled in tertiary education abroad study in Austria, $10.6 \%$ of German citizens enrolled in tertiary education abroad study in Austria, etc.
Reading the first row: $2.5 \%$ of Australian citizens enrolled in tertiary education abroad study in France, $3.4 \%$ of Australian citizens enrolled in tertiary education abroad study in Germany, etc.


Note: The proportion of students abroad is based only on the total of students enrolled in countries reporting data to the OECD and UNESCO Institute for Statistics.

1. Data by country of origin relate to international students defined on the basis of their country of residence.
2. Excludes tertiary-type B programmes.
3. Excludes data for social advancement education.
4. Excludes advanced research programmes.
5. Excludes tertiary programmes (advance research programmes only).
6. Data by country of origin relate to international students defined on the basis of their country of prior education.
7. Excludes part-time students.
8. Excludes private institutions.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
StatLink ज्ञात्रा http://dx.doi.org/10.1787/068417017111

Table C3．3．（continued）
Citizens studying abroad in tertiary education，by country of destination（2005）
Number of students enrolled in tertiary education in a given country of destination as a percentage of all students enrolled abroad，based on head counts

| The table shows for each country the proportion of students studying abroad in tertiary education in a given country of destination． Reading the second column：6．3\％of Czech citizens enrolled in tertiary education abroad study in Austria， $10.6 \%$ of German citizens enrolled in tertiary education abroad study in Austria，etc． <br> Reading the first row： $2.5 \%$ of Australian citizens enrolled in tertiary education abroad study in France， $3.4 \%$ of Australian citizens enrolled in tertiary education abroad study in Germany，etc． |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Countries of origin | Countries of destination |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | OECD countries |  |  |  |  |  |  |  |  |  |  | Partner economies |  |  |  |  |  |  |  |
|  |  | $\begin{aligned} & \text { ت } \\ & \frac{\text { In }}{0} \end{aligned}$ | $\begin{aligned} & \text { E. } \\ & \sum_{0}^{0} \\ & \text { 20 } \\ & \hline \end{aligned}$ |  | だ | $\begin{aligned} & \tilde{y} \\ & \dot{0} \\ & \dot{0} \\ & \ddot{B} \end{aligned}$ |  | $\frac{\text { む̀ }}{j}$ |  | $\begin{aligned} & \text { n } \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ |  | $\begin{aligned} & \text { n } \\ & \text { N゙N } \end{aligned}$ | تِ تِ | $\begin{aligned} & \text {. } \\ & .0 \\ & 0 \\ & 0 \\ & \text { H } \end{aligned}$ | $\begin{aligned} & \overline{\ddot{y}} \\ & \underset{\sim}{0} \end{aligned}$ |  | $\begin{aligned} & \text { 㐓 } \\ & \text { 荅 } \end{aligned}$ |  |  |
|  | （21） | （22） | （23） | （24） | （25） | （26） | （27） | （28） | （29） | （30） | （31） | （32） | （33） | （34） | （35） | （36） | （37） | （38） | （39） |
| Australia | 0.3 | 0.1 | 0.3 | n | 0.4 | 3.7 | 0.6 | 0.3 | 17.6 | 30.3 | 97.2 | n | 0.1 | n | m | n | n | 2.8 | 100.0 |
| Austria | 0.3 | 0.3 | 0.1 | 0.1 | 1.4 | 4.4 | 7.4 | 0.1 | 11.1 | 7.8 | 96.4 | n | 0.1 | n | m | n | 0.1 | 3.6 | 100.0 |
| Belgium | 0.3 | 0.1 | 0.7 | n | 3.2 | 2.4 | 3.0 | n | 22.5 | 7.3 | 98.9 | n | n | n | m | n | n | 1.1 | 100.0 |
| Canada | 0.2 | 0.5 | 0.3 | n | 0.2 | 0.9 | 0.6 | $n$ | 9.9 | 69.4 | 98.7 | n | n | $n$ | m | n | n | 1.3 | 100.0 |
| Czech Republic | 0.6 | 2.8 | 0.3 | 6.2 | 1.8 | 3.4 | 2.6 | n | 8.6 | 13.4 | 99.3 | n | n | n | m | n | n | 0.7 | 100.0 |
| Denmark | 14.1 | 0.1 | 0.1 | n | 1.6 | 16.0 | 1.7 | 0.1 | 26.1 | 14.6 | 98.2 | $n$ | 0.1 | n | m | n | n | 1.8 | 100.0 |
| Finland | 3.0 | 0.1 | 0.1 | n | 0.8 | 40.9 | 1.2 | n | 18.3 | 6.2 | 93.3 | n | 0.1 | 2.9 | m | n | n | 6.7 | 100.0 |
| France | 0.3 | 0.1 | 1.9 | n | 3.2 | 2.8 | 7.8 | n | 21.7 | 12.7 | 99.1 | n | 0.1 | n | m | n | n | 0.9 | 100.0 |
| Germany | 0.7 | 0.4 | 0.6 | n | 2.2 | 4.4 | 11.8 | 0.2 | 18.8 | 13.5 | 98.5 | n | 0.1 | n | m | n | n | 1.5 | 100.0 |
| Greece | n | 0.1 | n | 0.2 | 0.3 | 0.6 | 0.7 | 2.4 | 44.2 | 4.8 | 90.3 | n | n | n | m | n | n | 9.7 | 100.0 |
| Hungary | 0.4 | 1.0 | 0.1 | 0.3 | 0.8 | 2.5 | 2.7 | n | 7.4 | 12.3 | 97.7 | n | n | 0.1 | m | n | 0.2 | 2.3 | 100.0 |
| Iceland | 7.5 | n | n | n | 0.5 | 13.9 | 0.3 | $n$ | 9.8 | 12.9 | 99.9 | n | n | n | m | n | n | 0.1 | 100.0 |
| Ireland | 0.1 | 0.1 | 0.1 | n | 0.4 | 0.8 | 0.2 | $n$ | 84.4 | 5.3 | 99.8 | n | n | n | m | n | n | 0.2 | 100.0 |
| Italy | 0.2 | 0.1 | 0.5 | n | 6.2 | 1.8 | 11.6 | n | 13.7 | 8.8 | 98.9 | n | n | n | m | n | 0.2 | 1.1 | 100.0 |
| Japan | 0.1 | n | n | n | 0.2 | 0.4 | 0.4 | n | 9.8 | 70.2 | 98.8 | n | n | n | m | n | n | 1.2 | 100.0 |
| Korea | n | n | n | n | 0.1 | 0.1 | 0.2 | n | 4.0 | 57.8 | 98.7 | n | n | n | m | n | n | 1.3 | 100.0 |
| Luxembourg | n | n | 0.8 | n | 0.1 | 0.1 | 4.0 | n | 11.6 | 0.6 | 100.0 | n | n | n | m | n | n | n | 100.0 |
| Mexico | 0.1 | n | 0.1 | n | 13.3 | 0.7 | 0.6 | n | 7.7 | 56.7 | 95.0 | $n$ | 0.2 | n | m | n | n | 5.0 | 100.0 |
| Netherlands | 1.8 | 0.1 | 0.8 | n | 2.6 | 7.8 | 3.7 | 0.1 | 27.4 | 17.3 | 98.7 | n | 0.1 | n | m | n | n | 1.3 | 100.0 |
| New Zealand | 0.2 | n | n | n | 0.3 | 1.2 | 0.5 | n | 15.0 | 25.2 | 97.1 | n | 0.1 | n | m | n | n | 2.9 | 100.0 |
| Norway | a | 4.0 | 0.1 | 0.4 | 0.6 | 9.8 | 0.7 | n | 22.9 | 10.1 | 99.0 | n | n | n | m | n | n | 1.0 | 100.0 |
| Poland | 0.5 | a | 0.3 | 0.1 | 1.5 | 2.7 | 1.6 | n | 6.7 | 9.2 | 96.4 | n | n | n | m | n | n | 3.6 | 100.0 |
| Portugal | 0.2 | 0.1 | a | n | 16.6 | 1.3 | 6.1 | n | 20.2 | 6.4 | 93.7 | 0.3 | n | n | m | n | n | 6.3 | 100.0 |
| Slovak Republic | 0.3 | 0.7 | n | a | 0.4 | 0.3 | 1.1 | n | 1.9 | 3.4 | 95.8 | n | n | n | m | n | 0.1 | 4.2 | 100.0 |
| Spain | 0.4 | 0.1 | 2.2 | n | a | 4.1 | 6.3 | n | 23.1 | 14.1 | 98.6 | 0.1 | 0.2 | n | m | n | n | 1.4 | 100.0 |
| Sweden | 8.1 | 1.3 | 0.2 | n | 1.5 | a | 1.8 | n | 24.6 | 23.3 | 98.2 | n | 0.1 | 0.1 | m | n | n | 1.8 | 100.0 |
| Switzerland | 0.6 | 0.1 | 1.0 | n | 2.3 | 2.8 | a | n | 15.7 | 14.8 | 97.7 | n | 0.1 | n | m | n | n | 2.3 | 100.0 |
| Turkey | 0.1 | n | n | n | n | 0.4 | 1.4 | a | 3.7 | 25.0 | 91.4 | n | n | n | m | n | n | 8.6 | 100.0 |
| United Kingdom | 1.5 | 0.2 | 0.5 | n | 2.5 | 3.8 | 1.7 | 0.5 | a | 39.4 | 97.2 | n | n | n | m | n | n | 2.8 | 100.0 |
| United States | 0.8 | 1.6 | 0.5 | n | 1.5 | 2.7 | 1.1 | n | 37.2 | a | 90.3 | n | 1.3 | n | m | n | n | 9.7 | 100.0 |
| Total from OECD countries | 0.6 | 0.3 | 0.4 | 0.1 | 1.9 | 2.6 | 3.3 | 0.2 | 17.0 | 27.3 | 96.8 | $n$ | 0.1 | 0.1 | $n$ | $n$ | $n$ | 3.2 | 100.0 |
| Brazil | 0.3 | 0.1 | 9.1 | n | 9.3 | 0.7 | 1.6 | n | 5.7 | 38.3 | 93.7 | a | 0.3 | n | m | n | n | 6.3 | 100.0 |
| Chile | 0.9 | n | n | n | 15.6 | 2.9 | 1.1 | n | 3.5 | 38.0 | 81.6 | 0.6 | a | n | m | n | n | 18.4 | 100.0 |
| China | 0.1 | n | n | n | 0.1 | 0.3 | 0.2 | n | 13.0 | 22.8 | 87.8 | n | n | n | m | n | n | 12.2 | 100.0 |
| Estonia | 1.9 | 0.4 | n | n | 2.4 | 6.7 | 0.5 | n | 4.3 | 6.8 | 64.0 | n | n | a | m | 24.3 | n | 36.0 | 100.0 |
| India | 0.1 | 0.1 | ， | n | n | 0.4 | 0.2 | n | 12.0 | 60.4 | 94.2 | n | n | n | m | n | n | 5.8 | 100.0 |
| Israel | 0.2 | 0.3 | n | 1.2 | 1.0 | 0.2 | 0.6 | 0.2 | 8.8 | 27.3 | 72.7 | n | n | n | a | n | n | 27.3 | 100.0 |
| Russian Fed． | 1.7 | 1.1 | 0.1 | n | 1.0 | 1.8 | 1.4 | 1.5 | 4.7 | 12.3 | 73.1 | n | n | 0.2 | m | a | n | 26.9 | 100.0 |
| Slovenia | n | 0.2 | 0.5 | 0.1 | 1.0 | 1.8 | 1.7 | ， | 11.7 | 11.8 | 92.0 | n | n | n | m | n | a | 8.0 | 100.0 |

Note：The proportion of students abroad is based only on the total of students enrolled in countries reporting data to the OECD and UNESCO Institute for Statistics．
1．Data by country of origin relate to international students defined on the basis of their country of residence．
2．Excludes tertiary－type B programmes．
3．Excludes data for social advancement education．
4．Excludes advanced research programmes．
5．Excludes tertiary programmes（advance research programmes only）．
6．Data by country of origin relate to international students defined on the basis of their country of prior education．
7．Excludes part－time students．
8．Excludes private institutions．
Source：OECD．See Annex 3 for notes（www．oecd．org／edu／eag2007）．
Please refer to the Reader＇s Guide for information concerning the symbols replacing missing data．
StatLink ज्ञात्रा http：／／dx．doi．org／10．1787／068417017111

Table C3.4.
Distribution of international and foreign students in tertiary education, by level and type of tertiary education (2005)

|  | Tertiary-type B <br> programmes | Tertiary-type A <br> programmes | Advanced <br> research <br> programmes | Total tertiary <br> programmes |
| :---: | :---: | :---: | :---: | :---: |
| (1) | (2) | $(3)$ | $(4)$ |  |

International students



1. International students are defined on the basis of their country of residence.
2. Based on the number of registrations, not head-counts.
3. Excludes tertiary-type B programmes.
4. International students are defined on the basis of their country of prior education.
5. Excludes advanced research programmes.
6. Foreign students are defined on the basis of their country of citizenship, these data are not comparable with data on international students and are therefore presented separately in the table.
7. Excludes private institutions.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table C3.5.
Distribution of international and foreign students in tertiary education, by field of education (2005)

|  | Agriculture | Education | Engineering, manufacturing and construction | Health and welfare | Humanities and arts | Sciences | Services | Social sciences, business and law | Not known or unspecified | Total all fields of education |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| International students |  |  |  |  |  |  |  |  |  |  |
| Australia ${ }^{1}$ | 0.7 | 3.3 | 11.3 | 7.4 | 7.5 | 17.7 | 1.5 | 50.7 | n | 100 |
| Austria ${ }^{1,2}$ | 2.1 | 5.4 | 12.0 | 8.1 | 24.7 | 10.9 | 1.3 | 35.5 | n | 100 |
| Belgium ${ }^{1}$ | 10.8 | 5.3 | 7.9 | 44.4 | 7.8 | 7.4 | 0.9 | 15.6 | n | 100 |
| Canada | m | m | m | m | m | m | m | m | m | m |
| Denmark ${ }^{1}$ | 2.0 | 4.8 | 15.5 | 20.7 | 17.6 | 7.1 | 0.7 | 31.5 | n | 100 |
| Finland ${ }^{2,3}$ | 2.3 | 2.4 | 30.6 | 12.1 | 16.4 | 9.5 | 3.3 | 23.4 | n | 100 |
| France | m | m | m | m | m | m | m | m | m | m |
| Germany ${ }^{\text {2,4 }}$ | 1.5 | 4.5 | 19.3 | 5.9 | 23.0 | 17.4 | 1.3 | 27.0 | 0.2 | 100 |
| Greece | m | m | m | m | m | m | m | m | m | m |
| Hungary ${ }^{1}$ | 11.4 | 6.3 | 14.1 | 26.4 | 13.2 | 7.1 | 1.9 | 19.6 | n | 100 |
| Ireland | m | m | m | m | m | m | m | m | m | m |
| Japan ${ }^{1}$ | 2.5 | 2.6 | 12.9 | 2.5 | 25.2 | 1.2 | 2.4 | 34.7 | 16.1 | 100 |
| Korea | m | m | m | m | m | m | m | m | m | m |
| Luxembourg | m | m | m | m | m | m | m | m | m | m |
| Mexico | m | m | m | m | m | m | m | m | m | m |
| Netherlands ${ }^{4}$ | 2.4 | 7.5 | 5.5 | 15.1 | 12.9 | 6.4 | 3.2 | 47.1 | n | 100 |
| New Zealand ${ }^{1,4}$ | 0.7 | 2.3 | 5.3 | 4.4 | 4.9 | 12.1 | 1.9 | 60.4 | 7.9 | 100 |
| Norway ${ }^{1}$ | 1.4 | 5.5 | 8.5 | 9.9 | 16.9 | 10.6 | 3.5 | 35.1 | 8.6 | 100 |
| Spain ${ }^{1,2,4}$ | 1.8 | 3.0 | 10.5 | 22.9 | 14.7 | 8.2 | 3.2 | 35.5 | n | 100 |
| Sweden ${ }^{1}$ | 1.0 | 3.4 | 22.9 | 9.1 | 16.8 | 13.0 | 1.8 | 32.0 | n | 100 |
| Switzerland ${ }^{2,3}$ | 1.3 | 3.7 | 16.3 | 6.2 | 18.4 | 17.1 | 2.4 | 33.0 | 1.5 | 100 |
| United Kingdom ${ }^{1}$ | 0.8 | 4.0 | 15.1 | 8.7 | 14.1 | 14.6 | 1.0 | 40.1 | 1.4 | 100 |
| United States ${ }^{1}$ | 0.3 | 3.0 | 15.6 | 6.5 | 11.0 | 18.7 | 1.8 | 31.0 | 12.0 | 100 |
| Brazil | m | m | m | m | m | m | m | m | m | m |
| Estonia | m | m | m | m | m | m | m | m | m | m |
| Israel | m | m | m | m | m | m | m | m | m | m |
| Slovenia ${ }^{1}$ | 2.1 | 6.1 | 16.1 | 14.1 | 21.0 | 8.8 | 3.9 | 28.0 | n | 100 |


| © Czech Republic ${ }^{5}$ | 2.4 | 5.6 | 15.5 | 20.3 | 10.0 | 11.2 | 1.6 | 33.4 | n | 100 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Iceland ${ }^{5}$ | 1.0 | 7.9 | 4.3 | 4.8 | 49.2 | 16.1 | 1.7 | 15.1 | n | 100 |
| Italy ${ }^{5}$ | 1.9 | 1.9 | 13.9 | 23.4 | 19.1 | 6.5 | 1.4 | 30.9 | 1.0 | 100 |
| Poland ${ }^{5}$ | 0.8 | 6.3 | 4.3 | 22.1 | 21.1 | 5.5 | 3.2 | 33.9 | 2.8 | 100 |
| Portugal ${ }^{5}$ | 1.5 | 4.9 | 18.8 | 7.7 | 8.4 | 7.9 | 5.2 | 45.5 | n | 100 |
| Slovak Republic ${ }^{5}$ | 10.8 | 5.3 | 11.8 | 29.1 | 14.1 | 6.5 | 5.6 | 16.8 | n | 100 |
| Turkey ${ }^{5}$ | 2.2 | 8.3 | 14.4 | 14.4 | 9.2 | 8.7 | 3.9 | 38.8 | n | 100 |
| Chile 总 Russian Federation | $\begin{array}{r} 2.7 \\ \mathrm{~m} \end{array}$ | $\begin{array}{r} 2.8 \\ \mathrm{~m} \end{array}$ | $\begin{array}{r} 9.6 \\ \mathrm{~m} \end{array}$ | $\begin{array}{r} 5.3 \\ \mathrm{~m} \end{array}$ | $\begin{array}{r} 4.4 \\ \mathrm{~m} \end{array}$ | $\begin{array}{r} 10.6 \\ \mathrm{~m} \end{array}$ | $\begin{array}{r} 5.6 \\ \mathrm{~m} \end{array}$ | $\begin{array}{r} 20.5 \\ \mathrm{~m} \end{array}$ | $\begin{array}{r} 38.4 \\ \mathrm{~m} \end{array}$ | $\begin{array}{r} 100 \\ \mathrm{~m} \end{array}$ |

1. International students are defined on the basis of their country of residence.
2. Excludes tertiary-type B programmes.
3. International students are defined on the basis of their country of prior education.
4. Excludes advanced research programmes.
5. Foreign students are defined on the basis of their country of citizenship, these data are not comparable with data on international students and are therefore presented separately in the table and chart.
Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table C3.6.
Trends in the number of foreign students enrolled outside their country of origin (2000 to 2005) Number of foreign students enrolled in tertiary education outside their country of origin, head counts

## Foreign students

 enrolled worldwideForeign students enrolled in OECD countries

| Number of foreign students |  |  |  |  |  | Index of change (2005) |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\stackrel{i}{2}_{\substack{2}}^{2}$ | ষ্ণী | 气̂̀ | No | $\stackrel{\rightharpoonup}{\delta}$ | 응 | 8 $\cdots$ $\cdots$ ¢ | 8 <br> 11 <br>  <br> N | 8 I1 N N | ¢ | 8 11 8 8 d |
| 2725996 | 2598660 | 2425915 | 2188544 | 1896265 | 1818759 | 105 | 112 | 125 | 144 | 150 |
| 2296016 | 2195550 | 2040574 | 1856600 | 1604565 | 1545534 | 105 | 113 | 124 | 143 | 149 |

Note: Figures are based on the number of foreign students enrolled in OECD and partner economies reporting data to the OECD and UNESCO Institute for Statistics, in order to provide a global picture of foreign students worldwide. The coverage of these reporting countries has evolved over time, therefore missing data have been imputed wherever necessary to ensure the comparability of time series over time. Given the inclusion of UNESCO data for partner economies and the imputation of missing data, the estimates of the number of foreign students may differ from those published in previous editions of Education at a Glance.
Source: OECD and UNESCO Institute for Statistics for most data on partner economies. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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Table C3.7.
Percentage of tertiary qualifications awarded to international and foreign students, by type of tertiary education (2005) Calculations based on the number of graduates


[^40]
## HOW SUCCESSFUL ARE STUDENTS IN MOVING FROM EDUCATION TO WORK?

This indicator shows the number of years that young people are expected to spend in education, employment and non-employment and examines the education and employment status of young people by gender. During the past decade, young people have spent more time in initial education, delaying their entry into the world of work. Part of this additional time is spent combining work and education, a practice that is widespread in some countries. Once young people have completed their initial education, access to the labour market is often impeded by periods of unemployment or non-employment, although this situation affects males and females differently. Based on the current situation of persons between the ages of 15 and 29 , this indicator gives a picture of major trends in the transition from school to work.

## Key results

Chart C4.1. Share of 25-to-29-year-olds who are unemployed and not in education, by level of educational attainment (2005)
In this chart the height of the bars indicates the percentage of 25-to-29-year-olds not in education and unemployed, for each level of educational attainment.
$\square$ Below upper secondary education
$\square$ Upper secondary and post-secondary non-tertiary education
$\square$ Tertiary education
At the end of the transition period, when most young people have finished studying, access to employment is linked to the education level attained. Not attaining an upper secondary qualification is clearly a serious handicap. Conversely, tertiary education offers a premium for most job seekers (except in Greece, Italy and New Zealand).


1. Year of reference 2004.

Countries are ranked in descending order of the ratio of the population not in education and unemployed to the 25-to-29-year-old population having attained upper secondary and post-secondary non-tertiary education. Source: OECD. Table C4.3. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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## Other highlights of this indicator

- On average across OECD countries, a young person aged 15 in 2005 can expect to continue in formal education for about 6.7 years. In 20 of the 29 OECD countries and 3 partner economies for which data are available, this period ranges from five to seven and a half years. However, the range of this figure is wide, from 3.1 years (Turkey) to a high of 8.6 years (Iceland).
- Among the younger cohort (15-to-19-year-olds) the proportion of individuals in school has increased by 4 percentage points, from 80.5 to $84.5 \%$, between 2000 and 2005 in the OECD countries. This growth has been greatest in the Czech Republic and the Slovak Republic where increases exceed 8 percentage points during the period.
- In addition to the expected number of years spent in education, a young person aged 15 can expect to hold a job for 6.1 of the 15 years to come, to be unemployed for a total of 0.8 years and to be out of the labour market (not employed, not in education and not looking for a job) for 1.3 years on average in OECD countries.
- On average, completing upper secondary education reduces unemployment among 20 -to- 24 -year-olds by 7.3 percentage points and that of 25 -to- 29 -yearolds by 7.0 percentage points. Not attaining an upper secondary qualification is clearly a serious impediment to entering employment, while obtaining a tertiary qualification increases the likelihood job seekers will find employment.


## Policy context

All OECD countries are experiencing rapid social and economic changes that make the transition to working life more uncertain for younger individuals. In some OECD countries, education and work largely occur consecutively, while in other OECD countries they may be concurrent. The ways in which education and work are combined can significantly affect the transition process. Of particular interest, for example, is the extent to which working (beyond the usual summer jobs for students) while studying may facilitate entry into the labour force.

The transition from education to work is a complex enterprise that not only depends on the length and quality of the schooling received but also on general labour market and economic conditions in a country. High general unemployment rates make the transition substantially more difficult and unemployment rates among those entering the labour market typically reflect this by exhibiting rates that are above those of the more experienced workforce.

General labour market conditions also influence the schooling decisions of younger individuals: in poor labour markets younger individuals tend to stay on longer in education whereas the opposite applies in good labour markets. That employment prospects influence the length and timing of schooling is rational in the sense that high unemployment rates drives down the opportunity costs of education (foregone earnings), which tend to be the most prominent component of the cost of education in most countries.

Taken together, the interaction between the education system and the labour market system makes it difficult to understand the processes of school-to-work transition, but it is nevertheless an important area where policy can make a substantial contribution towards facilitating this transition.

## Evidence and explanations

On average, a person aged 15 in 2005 can expect to continue in education for 6.7 years (Table C4.1a). This average figure refers to all 15 -year-olds, and some will evidently continue in education for a longer period while others will do so for a shorter time. In 20 of the 29 countries studied, including the partner economy Israel, a 15 -year-old can expect to spend from 5.0 to 7.5 additional years in education, on average. However, a large gap separates the groups at each extreme: with Denmark, Finland, Iceland and Poland and the partner economies Estonia and Slovenia (more than eight years in education on average) on the one hand, and Mexico as well as Turkey (with less than five years on average) on the other.

In addition to the average 6.7 years spent in education, a person aged 15 can expect to hold a job for 6.1 of the 15 years to come, to be unemployed for a total of 0.8 years and to be out of the labour market for 1.3 years, neither in education nor seeking work (Table C4.1a).

The average cumulative duration of unemployment varies significantly among countries. This reflects differences in general unemployment rates in countries as well as differences in the duration of education. The cumulative average duration of unemployment is six months or less in Denmark, Iceland, Ireland, Japan, Mexico, the Netherlands, Norway and the United States but around 1.8 years in Poland and the Slovak Republic, which for these two countries is still a large improvement over unemployment figures in recent years.

Chart C4.2. Expected years in education and not in education for 15-to-29-year-olds (2005) Number of years, by work status


1. Data refer to 15 -to- 24 -year-olds.
2. Year of reference 2004.

Countries are ranked in descending order of the expected years in education of the youth population.
Source: OECD. Table C4.1a. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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The average overall number of expected years in education is higher for females (6.9 years compared with 6.6 for males). In all countries except Austria, Germany, Mexico, the Netherlands, Switzerland andTurkey, and the partner economy Estonia, females spend more years in education than males. In Turkey, female students can expect to receive nearly one year less of education than their male counterparts whereas in Norway, Spain and Sweden the opposite applies (Chart C4.3). However, up to age 29, males are expected to be employed to a much greater extent than females. This difference is close to one and a half years in the OECD countries and also largely reflects the fact that females are more likely to be outside both the education and labour market systems than are males (not in education, not employed and not looking for a job).

However, males and females differ very little in terms of the expected number of years in unemployment, even though expected periods of unemployment tend to be marginally longer for males. While the situation is similar for both genders in many countries, females appear to be at a particular advantage in Canada, Germany, Poland, the Slovak Republic and Turkey. Periods of unemployment for females exceed those for males in only three countries: Greece, Portugal and Spain (Table C4.1a).

Chart C4.3. Gender difference in expected years in education and not in education for 15-to-29-year-olds (2005)

1.Year of reference 2004.

Countries are ranked in descending order of the difference between females and males in expected years in education of 15-to-29-year-olds.
Source: OECD. Table C4.1a. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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Whereas young males can expect to spend 1.6 years neither in education nor in employment between the ages of 15 and 29, the average figure for females is 2.7 years. In the Czech Republic, Hungary, Mexico, New Zealand, the Slovak Republic and Turkey, there is a much stronger tendency for young females to leave the labour market and to spend time out of the educational system and not working. In some countries - Austria, Belgium, Canada, Denmark, Finland, Iceland, Japan, the Netherlands, Norway and Sweden - young males and young females do not differ by more than half a year in this measure.

Conversely, relative to males, females between the ages of 15 and 29 in all OECD countries can expect a lower duration of employment after education; this is partially a consequence of the time spent in education, but is also attributable to other factors such as time spent in childrearing (Table C4.1a).

## Unemployment among young non-students

Young people represent the principal source of new skills. In most OECD countries, education policy seeks to encourage young people to complete at least upper secondary education. Since many jobs in the current labour market require ever higher general skill levels, persons with low attainment are often penalised. Differences in unemployment rates among young non-students by level of educational attainment are an indicator of the degree to which further education improves the economic opportunities of young adults.

The unemployment rate by age group is the most common measure used for describing the labour market status of young people. However, unemployment rates do not take educational circumstances into account. For instance, an unemployed young person counted in the numerator may, in some OECD countries, be enrolled in education. And the denominator may include young people in vocational training, provided they are apprenticed. Hence, if almost all young people in a particular age group are still in education, the unemployment rate will reflect only the few present in the labour market. It may therefore appear very high, particularly among the youngest cohort who have usually left the education system with particularly low qualifications.

The ratio of unemployed non-students to the total age cohort is therefore a more appropriate way to reflect the likelihood of youth unemployment (Table C4.3). This is because young people who are looking for a job while still in education are usually seeking part-time or temporary work while studying, unlike those entering the labour market after leaving school.

On average, completing upper secondary education reduces this unemployment ratio (i.e. unemployment among non-students as a percentage of the age cohort) among 20-to-24-year-olds by 7.3 percentage points and that of 25 -to- 29 -year-olds by 7.1 percentage points (Table C4.3). In 18 out of 26 OECD countries with available data, the unemployment ratio among 20-to-24-year-olds not in education is equal to or less than $8 \%$ for those with upper secondary or postsecondary non-tertiary education. In the same age group, this proportion remains below $8 \%$ for those without upper secondary education in only Denmark, Mexico and Turkey. Since it has become the norm in most OECD countries to complete upper secondary education, many young persons who do not complete this level of education are much more likely to have employment difficulties during entry to the labour market. Belgium, France, Ireland, the Slovak Republic and Sweden experience the greatest differences in unemployment rates for 20-to-24-year-olds with an upper secondary level of education and those without.

At the end of the transition period, between the ages of 25 and 29 , when most young people have finished studying, differences in access to employment are linked to the education level attained. Not attaining an upper secondary qualification is clearly a serious handicap. Conversely, tertiary education offers a premium for most job seekers.

In 16 OECD countries, for upper secondary graduates aged 25 to 29 , the ratio of persons not in education and unemployed to the cohort population is at or above $5 \%$. In a few OECD countries, even young people who have completed tertiary-level education are subject to considerable unemployment risk when they enter the labour market. At the tertiary level of attainment, among 20 -to- 24 -year-olds, the ratio of unemployed non-students to the cohort population is $10 \%$ or more - and in some cases significantly more - in Greece, Portugal, the Slovak Republic and Turkey (Table C4.3). Countries that have high unemployment rates among
young tertiary educated individuals are also those countries that display high unemployment rates for tertiary educated individuals in the total population (25-to-64-year-olds).

Note that unemployment rates among young individuals largely mirrors those of the labour market in general, but some countries do better than others in terms of providing employment (avoiding unemployment) for the younger cohorts. In having a better understanding of the transition period in general and unemployment rates among the youth population in particular, Indicator A8 provides a good foundation for these types of comparisons.

## Entry into the labour market after initial education

The transition from education to work occurs at different points in time in different OECD countries, depending on a range of educational and labour market characteristics. As they grow older, young people spend less time in education and more in the labour force. On average, $83.4 \%$ of 15 -to- 19 -year-olds are in education. This average drops to $40.1 \%$ for 20 -to- 24 -yearolds and below $14.2 \%$ for 25 -to-29-year-olds (Table C4.2a). However, in many OECD countries young people begin their transition to work later, and in some cases over a longer period. This reflects not only the demand for education, but also the general state of the labour market, the length and orientation of educational programmes in relation to the labour market and the prevalence of part-time education.

Overall, older non-students are much more likely to be employed than non-students aged 15 to 19, while a higher percentage of male than female non-students are working. A significantly higher share of females than males are out of the labour force. This is particularly so for the 25-to-29-year-old age group, which is likely to reflect, in part, time spent in child-bearing and child-rearing (Tables C4.2b and C4.2c available on line at http://dx.doi.org/10.1787/068418024204).

Employment-to-population ratios among young adults not in education provide information on the effectiveness of transition frameworks and thus help policy makers to evaluate transition policies. In 9 out of 26 OECD countries, and in the partner economies Estonia and Slovenia in the year 2005, $90 \%$ or more of 15 -to- 19 -year-olds are in education, which suggest that few young people have left school early. While the average of employment-to-population ratios for 20 -to- 24 -year-olds not in education exceeds $42 \%$, the ratios in some OECD countries such as Finland and Poland are considerably lower (Table C4.4a).

Between 2000 and 2005 in the OECD countries, the proportion of individuals in school has increased by 4 percentage points among the younger cohort (15-to-19-year-olds), and focusing on the key transition period (i.e. ages 20 to 24) the proportion of individuals in education has increased by $5.4 \%$. Important changes are evident in several countries (Table C4.4) during this period. The proportion of 20-to-24-year-olds in education has risen by more than 10 percentage points in the Czech Republic, Germany, Greece, Hungary, the Netherlands, Poland and the Slovak Republic; at the same time, the proportion of 20-to-24-year-olds not employed has fallen in all of these countries, with the exception of Germany and the Netherlands. The number of individuals in employment has decreased by 5 percentage points in the OECD countries over the period, largely reflecting that more individuals choose to continue their education.

The proportion of 25 -to-29-year-olds in education increased between 2000 and 2005, by 2.1 percentage points among the OECD countries, reinforcing the earlier trend of younger
individuals tending to stay on longer in education. On average, however, only $14.6 \%$ of $25-$ to-29-year-olds is in education, $68 \%$ are employed and an additional $18 \%$ find themselves outside the labour market and not employed. The non-employed ratio has dropped marginally in the OECD countries (from 19 to $17.9 \%$ ) during this period. In Greece, Hungary, and Spain this decrease in non-employment is around 5 percentage points while 25 -to-29-year-olds in Denmark and Turkey have experienced an increase of 4 percentage points. The trends also show that employment prospects play a role in decisions about when to leave the education system in that changes in non-employment are related to changes in proportion of 25-to-29-year-olds in education.

## Definition and methodologies

The statistics presented here are calculated from labour force survey data on age-specific proportions of young people in each of the specified categories. These proportions are then totalled over the 15 -to- 29 -year-old age group to yield the expected number of years spent in various states. For countries providing data from the age of 16 only, it is assumed that all 15 -year-olds are in education and out of the labour force. This assumption tends to increase the average number of expected years in education compared to Education at a Glance 2004 (OECD, 2004c).

Persons in education include those attending part-time as well as full-time, where the coverage of education should be as close as possible to that of formal education in administrative sources on enrolment. Therefore, non-formal education or educational activities of very short duration (for example, at the work place) should be excluded.

Data for this indicator are collected as part of the annual OECD Labour Force Survey (for certain European countries the data come from the annual European Labour Force Survey, see Annex 3) and usually refer to the first quarter, or the average of the first three months of the calendar year, thereby excluding summer employment. The labour force status categories shown in this section are defined according to International Labour Organisation (ILO) guidelines, with one exception. For the purposes of these indicators, persons in work-study programmes (see below) have been classified separately as being in education and employed, without reference to their ILO labour force status during the survey reference week, since they may not necessarily be in the work component of their programmes during that week and may therefore not be employed then. The category other employed includes individuals employed according to the ILO definition, but excludes those attending work-study programmes who are already counted as employed. Finally, the category not in the labour force includes individuals who are not working and who are not unemployed, i.e. individuals who are not looking for a job.

Work-study programmes combine work and education as parts of an integrated, formal education or training activity, such as the dual system in Germany; apprentissage or formation en alternance in France and Belgium; internship or co-operative education in Canada; and apprenticeship in Ireland. Vocational education and training take place both in school settings and working environments. Students or trainees can be paid or not, usually depending on the type of job and the course or training.

The participation rates in education and training are here estimated on the basis of self-reports collected during labour force surveys that often correspond only imprecisely with enrolments obtained from administrative sources shown elsewhere in this publication, for several reasons.

First, age may not be measured in the same way. For example, in administrative data, both enrolment and age are measured on 1 January in OECD countries in the northern hemisphere, whereas in some labour force surveys, both participation in education and age are measured in the reference week, which does not make a significant difference by comparison with the administrative measure. However, in other surveys, the age recorded is the age that will be attained at the end of the calendar year, even if the survey is conducted in the early part of the year; in this case, the rates of participation in education reflect a population that is one year younger than the specified age range. At ages when movements out of education may be significant, this affects the recorded rates of participation in education and training, which are overestimated. From last year onwards, the French data take into account the age measured in the reference week. Second, young people may be enrolled in several programmes and can sometimes be counted twice in administrative statistics but only once in a labour force survey. Moreover, not all enrolments may be captured in administrative statistics, particularly in profitmaking institutions. Third, the programme classification used in self-reports in labour force surveys do not always correspond to the qualification standards used for administrative data collections.

The principle behind the estimation of expected years in education is that knowledge of the share of young adults in or out of education is used as a basis for assumptions about how long a typical individual will spend in different labour and educational states.

The unemployment-to-population and the employment-to-population ratios are calculated by dividing the total number of persons unemployed or employed by the number of persons in the population.

With respect to Table C4.4b, a break in the time series is noted for Finland. In 2004, military conscripts in Finland were not included in the data, whereas in previous years conscripts were included in the category "Not in education, not employed".

## Further references

The following additional material relevant to this indicator is available on line at:
StatLink ज्ञाताsL http://dx.doi.org/10.1787/068418024204

- Expected years in education and not in education for 15-to 29-year-olds (1998-2005)

Table C4.1b:Trends by gender

- Percentage of the youth population in education and not in education (2005)

Table C4.2b:Young males
Table C4.2c:Young females

- Trends in the percentage of young population in education and not in education (1995-2005)

Table C4.4b:Trends for young males
Table C4.4c:Trends for young females

Table C4.1a
Expected years in education and not in education for 15-to-29-year-olds (2005)
By gender and work status

|  |  |  | Expected years in education |  |  | Expected years not in education |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Not employed | Employed (including work study programmes) | Sub-total | Employed | Unemployed | Not in the labour force | Sub-total |
|  | Australia | Males | 3.0 | 3.7 | 6.7 | 7.1 | 0.7 | 0.5 | 8.3 |
|  |  | Females | 2.8 | 4.0 | 6.8 | 6.0 | 0.5 | 1.8 | 8.2 |
|  |  | M + F | 2.9 | 3.8 | 6.8 | 6.5 | 0.6 | 1.1 | 8.2 |
|  | Austria | Males | 3.8 | 2.4 | 6.2 | 7.2 | 0.8 | 0.8 | 8.8 |
|  |  | Females | 4.3 | 1.8 | 6.2 | 7.1 | 0.6 | 1.2 | 8.8 |
|  |  | M + F | 4.1 | 2.1 | 6.2 | 7.2 | 0.7 | 1.0 | 8.8 |
| Belgium |  | Males | 5.8 | 0.6 | 6.4 | 6.7 | 1.2 | 0.7 | 8.6 |
|  |  | Females | 6.2 | 0.7 | 6.9 | 5.7 | 1.0 | 1.4 | 8.1 |
|  |  | M +F | 6.0 | 0.7 | 6.7 | 6.2 | 1.1 | 1.1 | 8.3 |
| Canada |  | Males | 4.1 | 2.4 | 6.6 | 6.8 | 1.0 | 0.7 | 8.4 |
|  |  | Females | 3.9 | 3.3 | 7.2 | 6.0 | 0.5 | 1.3 | 7.8 |
|  |  | M +F | 4.0 | 2.8 | 6.9 | 6.4 | 0.7 | 1.0 | 8.1 |
| Czech Republic |  | Males | 4.5 | 1.2 | 5.8 | 7.9 | 1.0 | 0.3 | 9.2 |
|  |  | Females | 5.5 | 0.6 | 6.1 | 5.4 | 0.9 | 2.5 | 8.9 |
|  |  | M +F | 5.0 | 0.9 | 5.9 | 6.7 | 1.0 | 1.4 | 9.1 |
| Denmark |  | Males | 3.3 | 4.7 | 8.0 | 6.0 | 0.6 | 0.5 | 7.0 |
|  |  | Females | 3.9 | 4.8 | 8.7 | 4.9 | 0.4 | 1.0 | 6.3 |
|  |  | M +F | 3.6 | 4.7 | 8.3 | 5.4 | 0.5 | 0.7 | 6.7 |
| Finland |  | Males | 6.0 | 2.0 | 8.0 | 5.6 | 0.8 | 0.6 | 7.0 |
|  |  | Females | 6.0 | 2.6 | 8.6 | 4.5 | 0.7 | 1.2 | 6.4 |
|  |  | M +F | 6.0 | 2.3 | 8.3 | 5.1 | 0.7 | 0.9 | 6.7 |
| France |  | Males | 6.1 | 1.3 | 7.4 | 5.8 | 1.3 | 0.5 | 7.6 |
|  |  | Females | 6.8 | 1.2 | 8.0 | 4.6 | 1.0 | 1.3 | 7.0 |
|  |  | M +F | 6.5 | 1.3 | 7.7 | 5.2 | 1.2 | 0.9 | 7.3 |
| Germany |  | Males | 5.2 | 2.7 | 7.9 | 5.2 | 1.3 | 0.5 | 7.1 |
|  |  | Females | 5.3 | 2.4 | 7.7 | 4.7 | 0.9 | 1.7 | 7.3 |
|  |  | M+F | 5.2 | 2.6 | 7.8 | 5.0 | 1.1 | 1.1 | 7.2 |
| Greece |  | Males | 5.6 | 0.3 | 5.9 | 7.4 | 1.0 | 0.7 | 9.1 |
|  |  | Females | 5.9 | 0.3 | 6.2 | 5.0 | 1.8 | 2.0 | 8.8 |
|  |  | M + F | 5.7 | 0.3 | 6.0 | 6.2 | 1.4 | 1.3 | 9.0 |
| Hungary |  | Males | 6.1 | 0.7 | 6.8 | 6.4 | 0.8 | 0.9 | 8.2 |
|  |  | Females | 6.3 | 0.8 | 7.1 | 4.5 | 0.7 | 2.7 | 7.9 |
|  |  | M +F | 6.2 | 0.7 | 6.9 | 5.5 | 0.8 | 1.8 | 8.1 |
| Iceland |  | Males | 4.9 | 3.3 | 8.2 | 5.8 | 0.5 | 0.5 | 6.8 |
|  |  | Females | 3.9 | 5.0 | 8.9 | 5.0 | 0.2 | 0.8 | 6.1 |
|  |  | M + F | 4.4 | 4.1 | 8.6 | 5.4 | 0.4 | 0.6 | 6.4 |
| Ireland |  | Males | 4.4 | 0.7 | 5.2 | 8.6 | 0.7 | 0.5 | 9.8 |
|  |  | Females | 4.7 | 1.0 | 5.7 | 7.4 | 0.4 | 1.5 | 9.3 |
|  |  | $\mathrm{M}+\mathrm{F}$ | 4.6 | 0.8 | 5.4 | 8.0 | 0.5 | 1.0 | 9.6 |
| Italy |  | Males | 5.5 | 0.4 | 5.8 | 6.6 | 1.2 | 1.4 | 9.2 |
|  |  | Females | 6.2 | 0.5 | 6.6 | 4.6 | 1.2 | 2.6 | 8.4 |
|  |  | M +F | 5.8 | 0.4 | 6.2 | 5.6 | 1.2 | 1.9 | 8.8 |
| Japan ${ }^{1}$ |  | Males | 5.4 | 0.9 | 6.2 | 3.0 | 0.4 | 0.3 | 3.8 |
|  |  | Females | 4.9 | 0.8 | 5.7 | 3.3 | 0.3 | 0.7 | 4.3 |
|  |  | M + F | 5.1 | 0.8 | 6.0 | 3.2 | 0.4 | 0.5 | 4.0 |
| Luxembourg |  | Males | 7.0 | 0.2 | 7.2 | 7.1 | 0.5 | 0.1 | 7.8 |
|  |  | Females | 7.3 | 0.1 | 7.3 | 6.1 | 0.6 | 1.0 | 7.7 |
|  |  | M +F | 7.1 | 0.1 | 7.3 | 6.6 | 0.6 | 0.5 | 7.7 |
| Mexico ${ }^{2}$ |  | Males | 3.5 | 1.0 | 4.5 | 9.5 | 0.5 | 0.6 | 10.5 |
|  |  | Females | 3.7 | 0.5 | 4.2 | 4.7 | 0.3 | 5.7 | 10.8 |
|  |  | M +F | 3.6 | 0.7 | 4.4 | 7.0 | 0.4 | 3.2 | 10.6 |
| Netherlands |  | Males | 3.4 | 4.5 | 7.9 | 6.1 | 0.4 | 0.5 | 7.1 |
|  |  | Females | 3.4 | 4.3 | 7.7 | 5.8 | 0.4 | 1.1 | 7.3 |
|  |  | $\mathrm{M}+\mathrm{F}$ | 3.4 | 4.4 | 7.8 | 6.0 | 0.4 | 0.8 | 7.2 |

[^41]Table C4.1a (continued)
Expected years in education and not in education for 15-to-29-year-olds (2005)
By gender and work status


[^42]Table C4.2a.
Percentage of the youth population in education and not in education (2005)


[^43]Table C4.2a. (continued)
Percentage of the youth population in education and not in education (2005)

1.Students in work-study programmes are considered to be both in education and employed, irrespective of their labour market status according to the ILO definition.
Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.


Table C4．3．
Percentage of the cohort population not in education and unemployed（2005） By level of educational attainment，age group and gender


1．Differences between countries in these columns in part reflect the fact that the average age of graduation varies across countries．For instance， in some countries a smaller share of 15 －to－19－year－olds attain upper secondary education simply because graduation typically occurs at 19．This means that the denominator in the ratio for the reported columns will be smaller than those where graduation occurs at an earlier age． 2．Year of reference 2004.
Source：OECD．See Annex 3 for notes（www．oecd．org／edu／eag2007）．
Please refer to the Reader＇s Guide for information concerning the symbols replacing missing data．
StatLink 唡页经 http：／／dx．doi．org／10．1787／068418024204

Table C4.3. (continued)
Percentage of the cohort population not in education and unemployed (2005)
By level of educational attainment, age group and gender

| 0000000 |  |  | Below upper secondary education |  |  | Upper secondary and post-secondary non-tertiary education |  |  | Tertiary education |  | All levels of education |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | 15-19 | 20-24 | 25-29 | 15-19 ${ }^{1}$ | 20-24 | 25-29 | 20-24 ${ }^{1}$ | 25-29 | 15-19 | 20-24 | 25-29 | 15-29 |
|  | New Zealand | Males | 3.3 | 9.2 | 5.8 | 2.0 | 2.7 | 2.6 | 9.1 | 8.0 | 3.0 | 4.5 | 4.5 | 3.9 |
|  |  | Females | 2.7 | 7.6 | c | 1.9 | 1.8 | 2.0 | 6.4 | 4.1 | 2.4 | 3.4 | 2.8 | 2.9 |
|  |  | M + F | 3.0 | 8.4 | 4.6 | 2.0 | 2.3 | 2.3 | 7.5 | 5.7 | 2.7 | 4.0 | 3.7 | 3.4 |
|  | Norway | Males | c | c | c | c | c | c | c | c | c | 5.1 | 4.6 | 3.6 |
|  |  | Females | c | c | c | m | c | c | c | c | c | c | c | 2.7 |
|  |  | M +F | c | 10.5 | 10.3 | c | c | c | c | c | c | 4.4 | 4.1 | 3.2 |
|  | Poland | Males | 0.5 | 23.7 | 33.6 | 5.1 | 15.6 | 19.1 | c | 10.0 | 0.9 | 16.4 | 18.5 | 12.6 |
|  |  | Females | c | 18.3 | 33.2 | c | 12.2 | 18.2 | 4.6 | 10.3 | c | 12.2 | 16.4 | 10.3 |
|  |  | M +F | 0.3 | 21.6 | 33.4 | 3.8 | 13.9 | 18.7 | 5.9 | 10.2 | 0.6 | 14.3 | 17.5 | 11.5 |
|  | Portugal | Males | 3.2 | 9.5 | 7.8 | c | 4.6 | c | c | 7.6 | 3.0 | 7.9 | 6.7 | 6.1 |
|  |  | Females | 3.3 | 14.2 | 11.8 | c | 4.7 | 8.4 | 16.1 | 8.9 | 3.4 | 10.0 | 10.1 | 8.2 |
|  |  | $\mathrm{M}+\mathrm{F}$ | 3.2 | 11.4 | 9.5 | c | 4.7 | 6.2 | 16.6 | 8.4 | 3.2 | 8.9 | 8.4 | 7.1 |
|  | Slovak Republic | Males | 3.0 | 58.1 | 70.3 | 19.4 | 16.8 | 13.1 | c | 5.4 | 5.4 | 20.4 | 15.7 | 14.5 |
|  |  | Females | 3.8 | 29.7 | 33.5 | 19.7 | 11.9 | 12.4 | 17.7 | 5.3 | 6.2 | 13.6 | 12.7 | 11.2 |
|  |  | M +F | 3.4 | 45.1 | 51.1 | 19.5 | 14.4 | 12.8 | 18.8 | 5.4 | 5.8 | 17.1 | 14.2 | 12.9 |
|  | Spain | Males | 4.7 | 12.0 | 8.9 | 3.9 | 5.0 | 4.9 | 6.1 | 5.8 | 4.6 | 8.2 | 6.8 | 6.6 |
|  |  | Females | 4.0 | 16.7 | 12.6 | 2.7 | 6.5 | 8.8 | 6.7 | 6.1 | 3.7 | 9.7 | 8.6 | 7.6 |
|  |  | M +F | 4.3 | 13.9 | 10.4 | 3.2 | 5.7 | 6.8 | 6.4 | 5.9 | 4.1 | 9.0 | 7.7 | 7.1 |
|  | Sweden | Males | c | 20.9 | c | c | 7.8 | 7.0 | c | c | 2.7 | 9.3 | 6.6 | 6.2 |
|  |  | Females | c | c | c | c | 7.6 | 5.8 | c | c | c | 7.7 | 4.3 | 4.6 |
|  |  | $\mathrm{M}+\mathrm{F}$ | c | 18.5 | 10.2 | 21.7 | 7.7 | 6.4 | c | 2.8 | 2.3 | 8.5 | 5.5 | 5.5 |
|  | Switzerland | Males | c | c | c | c | 4.4 | 3.9 | c | c | 2.8 | 4.9 | 4.6 | 4.1 |
|  |  | Females | c | c | c | c | 4.0 | 4.9 | c | c | c | 5.4 | 5.7 | 4.4 |
|  |  | M +F | 2.2 | 10.2 | 12.5 | c | 4.2 | 4.4 | c | 4.2 | 2.5 | 5.1 | 5.1 | 4.3 |
|  | Turkey | Males | 5.6 | 14.7 | 11.4 | 7.0 | 10.9 | 10.6 | 19.1 | 11.5 | 6.0 | 13.5 | 11.1 | 10.0 |
|  |  | Females | 1.6 | 2.5 | 2.2 | 6.5 | 8.7 | 7.7 | 20.8 | 12.3 | 2.8 | 6.1 | 4.5 | 4.5 |
|  |  | M + F | 3.7 | 7.6 | 6.4 | 6.8 | 9.9 | 9.5 | 20.0 | 11.8 | 4.5 | 9.6 | 8.0 | 7.3 |
|  | United Kingdom | Males | 5.0 | 20.5 | 11.2 | 5.9 | 5.9 | 4.5 | 6.0 | 2.6 | 5.5 | 7.0 | 4.3 | 5.6 |
|  |  | Females | 2.1 | c | c | 3.3 | 4.7 | 3.8 | c | 2.0 | 2.9 | 4.2 | 3.1 | 3.4 |
|  |  | M + F | 3.6 | 12.0 | 7.2 | 4.6 | 5.3 | 4.1 | 4.0 | 2.3 | 4.2 | 5.6 | 3.7 | 4.5 |
|  | United States | Males | c | 11.1 | c | 6.5 | 5.0 | 5.0 | c | 2.6 | 2.0 | 5.8 | 4.1 | 3.9 |
|  |  | Females | c | 8.8 | 7.2 | 5.5 | 3.7 | 5.0 | c | 2.1 | 1.8 | 4.0 | 4.1 | 3.3 |
|  |  | M +F | 0.8 | 10.1 | 5.8 | 6.0 | 4.4 | 5.0 | 3.0 | 2.3 | 1.9 | 4.9 | 4.1 | 3.6 |
|  | OECD28 average | Males | 2.9 | 16.9 | 16.9 | 7.5 | 7.2 | 6.7 | 7.4 | 6.3 | 3.3 | 8.6 | 6.9 | 6.2 |
|  |  | Females | 2.2 | 12.7 | 13.6 | 6.8 | 6.4 | 7.0 | 9.7 | 6.2 | 2.7 | 6.8 | 6.5 | 5.3 |
|  |  | M + F | 2.4 | 13.9 | 13.5 | 7.4 | 6.6 | 6.5 | 8.4 | 5.5 | 2.9 | 7.6 | 6.7 | 5.7 |
|  | EU19 average | Males | 2.7 | 18.9 | 19.6 | 9.0 | 8.0 | 7.3 | 7.2 | 6.8 | 3.2 | 9.5 | 7.6 | 6.8 |
|  |  | Females | 2.3 | 16.8 | 17.1 | 8.8 | 7.2 | 7.9 | 11.1 | 7.0 | 2.8 | 7.8 | 7.5 | 6.1 |
|  |  | $\boldsymbol{M}+\boldsymbol{F}$ | 2.3 | 15.8 | 16.2 | 8.5 | 7.2 | 7.0 | 9.4 | 5.7 | 2.8 | 8.6 | 7.6 | 6.5 |
|  | Israel | Males | 7.4 | 9.0 | 8.8 | 1.1 | 6.1 | 7.8 | c | 2.3 | 2.0 | 5.6 | 5.4 | 4.3 |
|  |  | Females | c | c | c | 1.2 | 13.7 | 7.1 | 2.5 | 3.2 | 1.6 | 8.4 | 4.7 | 4.9 |
|  |  | M +F | 6.6 | 8.3 | 7.6 | 1.2 | 9.4 | 7.5 | 2.2 | 2.8 | 1.8 | 7.0 | 5.1 | 4.6 |
|  | Estonia | Males | c | 21.9 | 18.8 | 29.3 | c | 8.2 | m | c | 3.7 | 5.4 | 9.4 | 6.0 |
|  |  | Females | c | m | c | c | 8.1 | 10.1 | c | c | c | 6.0 | 8.1 | 5.0 |
|  |  | M +F | c | 14.2 | 18.6 | 13.7 | 4.5 | 9.1 | c | 4.1 | 2.5 | 5.7 | 8.7 | 5.5 |
|  | Slovenia | Males | 1.6 | 14.3 | 9.3 | 4.3 | 6.1 | 4.8 | m | 4.6 | 2.1 | 6.9 | 5.2 | 4.9 |
|  |  | Females | c | 13.9 | 18.9 | 4.8 | 9.9 | 7.9 | c | 8.1 | 1.4 | 10.2 | 8.4 | 6.9 |
|  |  | $\mathrm{M}+\mathrm{F}$ | 1.1 | 14.2 | 12.5 | 4.6 | 8.0 | 6.2 | c | 6.9 | 1.8 | 8.5 | 6.8 | 5.9 |

1. Differences between countries in these columns in part reflect the fact that the average age of graduation varies across countries. For instance, in some countries a smaller share of 15 -to-19-year-olds attain upper secondary education simply because graduation typically occurs at 19. This means that the denominator in the ratio for the reported columns will be smaller than those where graduation occurs at an earlier age. Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table C4．4a．
Trends in the percentage of the youth population in education and not in education（1995－2005）
By age group and work status

|  |  | Age group | 1995 |  |  | 1998 |  |  | 1999 |  |  | 2000 |  |  | 2001 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | $\begin{array}{\|c\|} \hline \text { In } \\ \text { educa- } \\ \text { tion } \end{array}$ | Not in education |  | $\begin{array}{\|c\|} \hline \text { In } \\ \text { educa- } \\ \text { tion } \\ \hline \end{array}$ | Not in education |  | In <br> educa－ <br> tion | Not in education |  | In educa－ tion | Not in education |  | $\begin{array}{\|c\|} \hline \text { In } \\ \text { educa- } \\ \text { tion } \end{array}$ | Not in education |  |
|  |  |  | N్ర | $\begin{aligned} & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ |  | تِ | $\frac{0}{0}$ |  | N | $\begin{aligned} & 0 \\ & 0 \\ & 0 \\ & 0 \\ & \text { 苗 } \end{aligned}$ |  | $$ | $\begin{aligned} & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ |  | ? | $\begin{aligned} & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ |  |
|  | Australia | 15－19 | 73.4 | 16.7 | 9.9 | 77.3 | 13.8 | 8.8 | 78.2 | 14.4 | 7.4 | 79.5 | 13.7 | 6.8 | 79.5 | 13.0 | 7.6 |
|  |  | 20－24 | 27.0 | 56.1 | 16.9 | 32.7 | 51.3 | 16.0 | 34.9 | 50.6 | 14.5 | 35.9 | 50.9 | 13.3 | 36.5 | 49.6 | 13.9 |
|  |  | 25－29 | 11.4 | 67.1 | 21.5 | 13.7 | 67.1 | 19.2 | 15.0 | 66.5 | 18.5 | 15.5 | 65.5 | 19.0 | 15.8 | 67.0 | 17.2 |
|  | Austria | 15－19 | m | m | m | m | m | m | m | m | m | m | m | m | m | m | m |
|  |  | 20－24 | m | m | m | m | m | m | m | m | m | m | m | m | m | m | m |
|  |  | 25－29 | m | m | m | m | m | m | m | m | m | m | m | m | m | m | m |
| Belgium |  | 15－19 | 86.1 | 3.3 | 10.5 | 85.3 | 3.9 | 10.8 | 89.4 | 3.7 | 6.8 | 89.9 | 3.6 | 6.5 | 89.7 | 4.1 | 6.2 |
|  |  | 20－24 | 37.5 | 43.6 | 19.0 | 40.6 | 42.5 | 16.9 | 43.7 | 38.6 | 17.7 | 43.8 | 40.2 | 16.0 | 44.2 | 42.8 | 13.0 |
|  |  | 25－29 | 6.8 | 74.2 | 19.0 | 9.3 | 72.4 | 18.2 | 14.4 | 67.7 | 17.9 | 11.8 | 72.5 | 15.7 | 15.0 | 69.5 | 15.5 |
| Canada |  | 15－19 | 82.9 | 9.5 | 7.6 | 83.0 | 9.6 | 7.5 | 82.3 | 10.4 | 7.3 | 82.1 | 10.7 | 7.2 | 83.0 | 10.7 | 6.3 |
|  |  | 20－24 | 36.2 | 46.4 | 17.4 | 39.0 | 44.5 | 16.5 | 39.0 | 46.4 | 14.6 | 37.9 | 47.8 | 14.3 | 38.7 | 46.9 | 14.3 |
|  |  | 25－29 | 12.1 | 67.0 | 20.9 | 12.6 | 69.2 | 18.2 | 12.3 | 70.5 | 17.2 | 12.4 | 71.5 | 16.2 | 13.2 | 71.3 | 15.6 |
| Czech Republic |  | 15－19 | 69.8 | 23.7 | 6.5 | 77.1 | 15.8 | 7.2 | 75.6 | 14.8 | 9.7 | 82.1 | 10.0 | 7.9 | 87.0 | 6.2 | 6.8 |
|  |  | 20－24 | 13.1 | 67.1 | 19.8 | 17.1 | 64.3 | 18.5 | 19.6 | 59.8 | 20.6 | 19.7 | 60.0 | 20.3 | 23.1 | 58.9 | 18.1 |
|  |  | 25－29 | 1.1 | 76.1 | 22.9 | 1.8 | 75.1 | 23.1 | 2.4 | 71.7 | 25.9 | 2.4 | 72.1 | 25.6 | 3.0 | 72.1 | 25.0 |
|  | Denmark | 15－19 | 88.4 | 8.7 | 3.0 | 90.3 | 7.9 | 1.8 | 85.8 | 10.8 | 3.4 | 89.9 | 7.4 | 2.7 | 86.8 | 9.4 | 3.8 |
|  |  | 20－24 | 50.0 | 39.3 | 10.7 | 55.0 | 38.0 | 7.0 | 55.8 | 36.6 | 7.6 | 54.8 | 38.6 | 6.6 | 55.3 | 38.1 | 6.6 |
|  |  | 25－29 | 29.6 | 59.0 | 11.4 | 34.5 | 57.8 | 7.7 | 35.5 | 56.7 | 7.8 | 36.1 | 56.4 | 7.5 | 32.4 | 60.0 | 7.6 |
|  | Finland | 15－19 | m | m | m | m | m | m | m | m | m | m | m | m | m | m | m |
|  |  | 20－24 | m | m | m | m | m | m | m | m | m | m | m | m | m | m | m |
|  |  | 25－29 | m | m | m | m | m | m | m | m | m | m | m | m | m | m | m |
|  | France | 15－19 | 96.2 | 1.3 | 2.5 | 95.6 | 1.3 | 3.1 | 95.7 | 1.0 | 3.3 | 95.3 | 1.5 | 3.3 | 94.9 | 1.7 | 3.4 |
|  |  | 20－24 | 51.2 | 31.3 | 17.5 | 53.5 | 30.0 | 16.5 | 53.1 | 29.4 | 17.5 | 54.2 | 31.7 | 14.1 | 53.6 | 33.1 | 13.4 |
|  |  | 25－29 | 11.4 | 67.5 | 21.0 | 11.4 | 66.5 | 22.1 | 11.9 | 66.6 | 21.4 | 12.2 | 69.2 | 18.6 | 11.4 | 70.3 | 18.3 |
|  | Germany | 15－19 | m | m | m | m | m | m | 89.5 | 6.0 | 4.5 | 87.4 | 6.8 | 5.7 | 88.5 | 6.4 | 5.1 |
|  |  | 20－24 | m | m | m | m | m | m | 34.3 | 49.0 | 16.7 | 34.1 | 49.0 | 16.9 | 35.0 | 48.7 | 16.4 |
|  |  | 25－29 | m | m | m | m | m | m | 13.6 | 68.2 | 18.1 | 12.7 | 69.8 | 17.5 | 13.5 | 68.5 | 18.0 |
|  | Greece | 15－19 | 80.0 | 9.6 | 10.5 | 80.1 | 10.2 | 9.7 | 81.8 | 8.0 | 10.3 | 82.7 | 8.3 | 9.0 | 85.4 | 7.1 | 7.6 |
|  |  | 20－24 | 29.2 | 43.0 | 27.8 | 28.2 | 44.7 | 27.1 | 30.3 | 43.7 | 26.0 | 31.5 | 43.7 | 24.9 | 35.1 | 40.9 | 24.0 |
|  |  | 25－29 | 4.7 | 65.2 | 30.2 | 4.2 | 66.8 | 28.9 | 5.6 | 66.9 | 27.5 | 5.3 | 66.9 | 27.8 | 6.4 | 67.4 | 26.3 |
|  | Hungary | 15－19 | 82.5 | 6.7 | 10.8 | 78.2 | 10.0 | 11.8 | 79.3 | 9.2 | 11.6 | 83.7 | 7.7 | 8.6 | 85.0 | 6.7 | 8.3 |
|  |  | 20－24 | 22.5 | 44.4 | 33.1 | 26.5 | 45.9 | 27.6 | 28.6 | 47.7 | 23.6 | 32.3 | 45.7 | 22.0 | 35.0 | 45.1 | 20.0 |
|  |  | 25－29 | 7.3 | 56.8 | 35.9 | 7.4 | 58.9 | 33.7 | 8.7 | 60.1 | 31.3 | 9.4 | 61.4 | 29.2 | 9.4 | 63.4 | 27.1 |
|  | Iceland | 15－19 | 59.5 | 25.7 | 14.8 | 82.2 | 15.1 | c | 81.6 | 17.0 | c | 83.1 | 14.8 | c | 79.5 | 19.0 | c |
|  |  | 20－24 | 33.3 | 52.6 | 14.0 | 47.8 | 45.9 | 6.3 | 44.8 | 48.4 | 6.8 | 48.0 | 47.7 | c | 50.3 | 45.6 | c |
|  |  | 25－29 | 24.1 | 64.7 | 11.1 | 32.8 | 57.4 | 9.8 | 34.7 | 58.8 | 6.5 | 34.9 | 59.2 | 5.9 | 33.8 | 61.5 | c |
|  | Ireland | 15－19 | m | m | m | m | m | m | 79.4 | 15.4 | 5.2 | 80.0 | 15.6 | 4.4 | 80.3 | 15.5 | 4.1 |
|  |  | 20－24 | m | m | m | m | m | m | 24.6 | 64.6 | 10.8 | 26.7 | 63.6 | 9.7 | 28.3 | 62.4 | 9.3 |
|  |  | 25－29 | m | m | m | m | m | m | 3.1 | 82.4 | 14.5 | 3.3 | 83.4 | 13.3 | 3.3 | 83.1 | 13.5 |
|  | Italy | 15－19 | m | m | m | 75.4 | 9.5 | 15.2 | 76.9 | 8.3 | 14.8 | 77.1 | 9.8 | 13.1 | 77.6 | 9.8 | 12.6 |
|  |  | 20－24 | m | m | m | 35.8 | 34.1 | 30.1 | 35.6 | 34.5 | 29.9 | 36.0 | 36.5 | 27.5 | 37.0 | 36.9 | 26.1 |
|  |  | 25－29 | m | m | m | 16.5 | 54.1 | 29.4 | 17.7 | 53.4 | 28.9 | 17.0 | 56.1 | 26.9 | 16.4 | 58.0 | 25.6 |
|  | Japan | 15－24 | 58.0 | 34.9 | 7.1 | 60.0 | 32.4 | 7.6 | 60.0 | 31.0 | 9.0 | 62.1 | 29.2 | 8.8 | 62.6 | 28.9 | 8.4 |
|  | Luxembourg | 15－19 | 82.7 | 9.3 | 8.0 | 88.6 | 5.3 | 6.1 | 89.2 | 5.8 | 5.0 | 92.2 | 6.1 | c | 91.2 | 7.0 | c |
|  |  | 20－24 | 36.5 | 52.7 | 10.8 | 40.4 | 50.1 | 9.5 | 47.2 | 43.2 | 9.6 | 42.8 | 48.9 | 8.2 | 46.7 | 44.2 | 9.0 |
|  |  | 25－29 | 8.3 | 71.6 | 20.1 | 11.9 | 74.0 | 14.1 | 11.3 | 74.1 | 14.6 | 11.6 | 75.5 | 12.9 | 11.6 | 75.9 | 12.5 |
|  | Mexico | 15－19 | 45.0 | 31.8 | 23.2 | 46.9 | 33.8 | 19.3 | 49.6 | 32.7 | 17.7 | 47.9 | 33.8 | 18.3 | 50.3 | 31.9 | 17.8 |
|  |  | 20－24 | 15.9 | 53.4 | 30.7 | 17.1 | 55.4 | 27.4 | 19.1 | 54.8 | 26.1 | 17.7 | 55.2 | 27.1 | 19.1 | 53.8 | 27.1 |
|  |  | 25－29 | 4.6 | 62.0 | 33.4 | 4.2 | 65.2 | 30.6 | 4.9 | 65.0 | 30.1 | 4.0 | 65.8 | 30.2 | 4.1 | 64.9 | 31.0 |
|  | Netherlands | 15－19 | m | m | m | 89.7 | 7.6 | 2.7 | 88.2 | 8.9 | 3.0 | 80.6 | 15.7 | 3.7 | 86.5 | 9.9 | 3.6 |
|  |  | 20－24 | m | m | m | 50.5 | 42.0 | 7.5 | 50.7 | 42.5 | 6.7 | 36.5 | 55.2 | 8.2 | 44.2 | 47.8 | 8.0 |
|  |  | 25－29 | m | m | m | 24.4 | 64.9 | 10.7 | 25.0 | 65.2 | 9.8 | 5.0 | 83.0 | 12.1 | 15.3 | 73.7 | 11.0 |

[^44]Table C4.4a. (continued-1)
Trends in the percentage of the youth population in education and not in education (1995-2005) By age group and work status


Notes: Due to incomplete data, some averages have not been calculated.
Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.


Table C4.4a. (continued-2)
Trends in the percentage of the youth population in education and not in education (1995-2005) By age group and work status

|  |  | $\begin{aligned} & \text { Age } \\ & \text { group } \end{aligned}$ | 2002 |  |  | 2003 |  |  | 2004 |  |  | 2005 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | $\begin{array}{c}\text { In } \\ \text { educa- } \\ \text { tion }\end{array}$ | Not in education |  | In educa- tion | Not in education |  | In <br> educa- tion | Not in education |  | $\begin{array}{\|c\|} \hline \text { In } \\ \text { educa- } \\ \text { tion } \end{array}$ | Not in education |  |
|  |  |  | ? | 0 0 0 0 0 0 |  | ت | $\begin{aligned} & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ |  | N | $\begin{aligned} & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ |  | N | $\begin{aligned} & 00 \\ & 0 \\ & 0 \\ & 0 \\ & 0, ~ \end{aligned}$ |  |
| 荡 | Australia | 15-19 | 79.7 | 13.3 | 7.0 | 79.6 | 13.6 | 6.8 | 78.4 | 14.1 | 7.5 | 78.3 | 14.3 | 7.4 |
|  |  | 20-24 | 38.7 | 48.1 | 13.2 | 39.7 | 47.0 | 13.3 | 39.0 | 48.7 | 12.3 | 39.4 | 49.0 | 11.6 |
|  |  | 25-29 | 16.5 | 65.7 | 17.8 | 17.7 | 64.7 | 17.6 | 17.7 | 65.0 | 17.3 | 16.6 | 68.0 | 15.4 |
|  | Austria | 15-19 | 81.5 | 12.1 | 6.3 | 83.6 | 10.7 | 5.6 | 83.3 | 9.3 | 7.3 | 84.4 | 8.7 | 6.9 |
|  |  | 20-24 | 29.4 | 58.9 | 11.7 | 30.3 | 59.3 | 10.4 | 30.3 | 56.8 | 12.9 | 30.4 | 57.2 | 12.4 |
|  |  | 25-29 | 10.3 | 77.3 | 12.4 | 12.5 | 75.2 | 12.3 | 13.0 | 72.6 | 14.4 | 12.0 | 74.6 | 13.4 |
|  | Belgium | 15-19 | 89.6 | 3.6 | 6.8 | 89.1 | 3.8 | 7.1 | 92.1 | 3.1 | 4.9 | 90.1 | 3.7 | 6.2 |
|  |  | 20-24 | 38.2 | 44.4 | 17.4 | 39.9 | 43.0 | 17.1 | 38.8 | 44.4 | 16.9 | 38.1 | 43.6 | 18.3 |
|  |  | 25-29 | 5.8 | 77.0 | 17.2 | 8.9 | 72.8 | 18.3 | 6.0 | 74.3 | 19.7 | 7.4 | 74.9 | 17.7 |
|  | Canada | 15-19 | 82.2 | 11.2 | 6.6 | 81.9 | 11.3 | 6.9 | 81.0 | 11.5 | 7.5 | 81.7 | 12.1 | 6.1 |
|  |  | 20-24 | 38.8 | 47.2 | 14.0 | 39.0 | 48.0 | 12.9 | 40.2 | 46.7 | 13.0 | 41.6 | 45.2 | 13.2 |
|  |  | 25-29 | 14.5 | 69.0 | 16.5 | 14.4 | 70.4 | 15.3 | 13.5 | 71.0 | 15.5 | 14.1 | 71.0 | 14.9 |
|  | Czech Republic | 15-19 | 88.3 | 5.7 | 6.0 | 89.0 | 5.2 | 5.8 | 89.9 | 4.4 | 5.7 | 90.3 | 4.4 | 5.3 |
|  |  | 20-24 | 25.7 | 56.2 | 18.1 | 28.7 | 53.3 | 18.0 | 32.3 | 49.2 | 18.5 | 35.9 | 47.5 | 16.6 |
|  |  | 25-29 | 2.9 | 73.3 | 23.8 | 3.0 | 73.0 | 24.1 | 3.8 | 71.6 | 24.5 | 4.4 | 72.4 | 23.2 |
|  | Denmark | 15-19 | 88.7 | 8.9 | 2.4 | 89.8 | 7.7 | 2.5 | 89.5 | 8.4 | 2.1 | 88.4 | 7.3 | 4.3 |
|  |  | 20-24 | 55.3 | 37.4 | 7.3 | 52.1 | 36.1 | 11.8 | 54.0 | 34.8 | 11.3 | 54.4 | 37.2 | 8.3 |
|  |  | 25-29 | 35.0 | 58.3 | 6.7 | 23.9 | 64.6 | 11.5 | 28.3 | 59.8 | 11.9 | 27.0 | 61.3 | 11.6 |
|  | Finland | 15-19 | m | m | m | 88.1 | 5.7 | 6.2 | 88.9 | 5.2 | 5.9 | 90.2 | 4.5 | 5.2 |
|  |  | 20-24 | m | m | m | 52.5 | 33.1 | 14.4 | 53.1 | 31.5 | 15.4 | 52.8 | 34.1 | 13.0 |
|  |  | 25-29 | m | m | m | 27.2 | 58.7 | 14.1 | 25.7 | 58.8 | 15.5 | 25.7 | 60.3 | 14.0 |
|  | France | 15-19 | 94.6 | 1.9 | 3.4 | m | m | m | 91.5 | 3.2 | 5.4 | 90.8 | 3.0 | 6.2 |
|  |  | 20-24 | 53.2 | 32.5 | 14.4 | m | m | m | 45.2 | 37.2 | 17.6 | 47.4 | 36.1 | 16.5 |
|  |  | 25-29 | 11.7 | 70.1 | 18.2 | m | m | m | 13.2 | 66.7 | 20.0 | 13.7 | 67.2 | 19.1 |
|  | Germany | 15-19 | 90.1 | 5.2 | 4.7 | 91.2 | 4.1 | 4.7 | 93.4 | 3.0 | 3.6 | 92.9 | 2.7 | 4.4 |
|  |  | 20-24 | 38.1 | 46.0 | 15.9 | 41.2 | 43.1 | 15.6 | 44.0 | 38.5 | 17.5 | 44.2 | 37.1 | 18.7 |
|  |  | 25-29 | 16.3 | 66.3 | 17.4 | 17.9 | 63.7 | 18.4 | 17.6 | 62.8 | 19.6 | 18.5 | 60.3 | 21.2 |
|  | Greece | 15-19 | 86.6 | 7.1 | 6.3 | 84.2 | 6.3 | 9.5 | 83.5 | 6.5 | 10.0 | 84.5 | 5.7 | 9.8 |
|  |  | 20-24 | 35.6 | 41.8 | 22.6 | 38.4 | 39.9 | 21.7 | 36.3 | 41.9 | 21.8 | 42.6 | 37.3 | 20.1 |
|  |  | 25-29 | 5.7 | 68.7 | 25.5 | 7.0 | 68.8 | 24.3 | 5.8 | 68.9 | 25.3 | 6.8 | 70.2 | 23.0 |
|  | Hungary | 15-19 | 87.5 | 4.5 | 8.0 | 89.7 | 3.5 | 6.8 | 90.4 | 3.4 | 6.2 | 90.6 | 3.0 | 6.4 |
|  |  | 20-24 | 36.9 | 42.6 | 20.5 | 40.5 | 39.6 | 19.9 | 43.8 | 37.6 | 18.6 | 46.6 | 34.5 | 18.9 |
|  |  | 25-29 | 8.6 | 63.1 | 28.3 | 12.6 | 59.9 | 27.5 | 12.9 | 63.2 | 23.9 | 13.1 | 63.0 | 24.0 |
|  | Iceland | 15-19 | 80.9 | 14.8 | c | 88.5 | 7.6 | c | 85.4 | 11.8 | c | 86.4 | 10.7 | c |
|  |  | 20-24 | 53.8 | 40.1 | 6.2 | 57.1 | 35.1 | 7.8 | 56.1 | 37.5 | 6.4 | 53.0 | 37.1 | 10.0 |
|  |  | 25-29 | 36.5 | 58.8 | c | 26.8 | 61.7 | 11.5 | 30.2 | 64.0 | 5.8 | 30.9 | 61.5 | 7.6 |
|  | Ireland | 15-19 | 81.6 | 13.6 | 4.8 | 81.4 | 13.4 | 5.2 | 79.3 | 10.8 | 9.9 | 82.5 | 13.1 | 4.4 |
|  |  | 20-24 | 29.0 | 60.2 | 10.8 | 30.3 | 58.3 | 11.3 | 34.6 | 53.2 | 12.2 | 27.8 | 60.0 | 12.2 |
|  |  | 25-29 | 3.5 | 81.8 | 14.7 | 4.8 | 80.2 | 14.9 | 12.3 | 73.2 | 14.5 | 5.1 | 81.3 | 13.6 |
|  | Italy | 15-19 | 80.8 | 8.7 | 10.5 | 83.8 | 6.9 | 9.3 | 81.2 | 7.8 | 11.0 | 81.8 | 7.0 | 11.2 |
|  |  | 20-24 | 38.2 | 37.5 | 24.3 | 44.1 | 34.2 | 21.7 | 37.7 | 38.7 | 23.6 | 38.6 | 37.3 | 24.1 |
|  |  | 25-29 | 15.6 | 59.5 | 24.8 | 22.8 | 54.7 | 22.5 | 15.4 | 59.8 | 24.8 | 14.4 | 59.8 | 25.8 |
|  | Japan | 15-24 | 58.6 | 32.0 | 9.5 | 58.4 | 31.7 | 9.8 | 59.1 | 31.7 | 9.2 | 59.7 | 31.5 | 8.8 |
|  | Luxembourg | 15-19 | 91.3 | 5.7 | 3.0 | 92.2 | 5.7 | 2.1 | 91.4 | 5.5 | 3.2 | 93.4 | 4.4 | 2.2 |
|  |  | 20-24 | 47.8 | 45.2 | 7.0 | 46.0 | 45.9 | 8.1 | 49.1 | 40.8 | 10.1 | 47.4 | 43.3 | 9.3 |
|  |  | 25-29 | 13.9 | 74.5 | 11.6 | 7.6 | 82.2 | 10.2 | 6.1 | 81.5 | 12.4 | 8.6 | 81.2 | 10.3 |
|  | Mexico | 15-19 | 53.4 | 29.0 | 17.5 | 54.0 | 28.2 | 17.8 | 54.9 | 28.0 | 17.0 | m | m | m |
|  |  | 20-24 | 20.8 | 52.6 | 26.6 | 19.8 | 52.6 | 27.6 | 20.3 | 52.3 | 27.4 | m | m | m |
|  |  | 25-29 | 4.6 | 64.8 | 30.6 | 4.2 | 64.8 | 31.0 | 4.4 | 65.4 | 30.3 | m | m | m |
|  | Netherlands | 15-19 | 86.7 | 9.5 | 3.8 | 87.0 | 8.7 | 4.3 | 89.2 | 7.5 | 3.3 | 89.2 | 7.0 | 3.9 |
|  |  | 20-24 | 45.1 | 47.7 | 7.3 | 44.2 | 46.5 | 9.4 | 46.6 | 44.2 | 9.3 | 49.1 | 41.8 | 9.1 |
|  |  | 25-29 | 16.2 | 71.6 | 12.2 | 16.5 | 71.4 | 12.1 | 16.9 | 71.2 | 11.9 | 18.2 | 70.2 | 11.6 |

[^45]Table C4．4a．（continued－3）
Trends in the percentage of the youth population in education and not in education（1995－2005） By age group and work status

|  | $\begin{aligned} & \text { Age } \\ & \text { group } \end{aligned}$ | 2002 |  |  | 2003 |  |  | 2004 |  |  | 2005 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | $\begin{array}{\|c\|} \hline \text { In } \\ \text { educa- } \\ \text { tion } \end{array}$ | Not in education |  | $\begin{array}{\|c\|} \hline \text { In } \\ \text { educa- } \\ \text { tion } \end{array}$ | Not in education |  | $\begin{array}{\|c\|} \hline \text { In } \\ \text { educa- } \\ \text { tion } \end{array}$ | Not in education |  | $\begin{array}{\|c\|} \hline \text { In } \\ \text { educa- } \\ \text { tion } \end{array}$ | Not in education |  |
|  |  | だ | $\begin{aligned} & \overrightarrow{0} \\ & \frac{0}{0} \\ & \frac{2}{6} \\ & \end{aligned}$ |  | $\stackrel{\Xi}{\mathrm{O}}$ | $\begin{aligned} & 00 \\ & 0.0 \\ & 0 \\ & 0 \end{aligned}$ |  | $\stackrel{\text { § }}{0}$ | $\begin{aligned} & \overrightarrow{0} \\ & \frac{0}{0} \\ & \frac{2}{6} \\ & \end{aligned}$ |  | $\stackrel{\vdots}{0}$ | $\begin{aligned} & \overrightarrow{0} \\ & 0 \\ & 0.0 \\ & 0 \\ & 0 \end{aligned}$ |  |
| New Zealand | 15－19 | m | m | m | m | m | m | m | m | m | 70.0 | 21.5 | 8.5 |
|  | 20－24 | m | m | m | m | m | m | m | m | m | 32.9 | 50.5 | 16.7 |
|  | 25－29 | m | m | m | m | m | m | m | m | m | 15.4 | 67.9 | 16.7 |
|  | 15－19 | 85.3 | 11.5 | 3.2 | 86.9 | 10.4 | 2.7 | 87.2 | 9.9 | 2.8 | 87.4 | 10.1 | 2.5 |
|  | 20－24 | 38.5 | 51.8 | 9.7 | 38.7 | 50.8 | 10.6 | 40.6 | 49.6 | 9.8 | 41.5 | 48.9 | 9.6 |
|  | 25－29 | 14.2 | 75.0 | 10.7 | 15.4 | 71.9 | 12.7 | 15.4 | 71.5 | 13.1 | 15.7 | 72.0 | 12.3 |
| Poland | 15－19 | 95.9 | 1.0 | 3.1 | 95.6 | 1.1 | 3.3 | 96.5 | 0.9 | 2.6 | 97.9 | 0.4 | 1.7 |
|  | 20－24 | 53.8 | 20.8 | 25.4 | 55.7 | 18.8 | 25.5 | 57.5 | 18.4 | 24.1 | 62.7 | 17.2 | 20.1 |
|  | 25－29 | 14.9 | 53.3 | 31.8 | 17.3 | 52.4 | 30.2 | 15.5 | 53.7 | 30.8 | 16.4 | 54.3 | 29.3 |
| Portugal | 15－19 | 72.4 | 20.3 | 7.3 | 74.8 | 16.4 | 8.8 | 75.1 | 15.1 | 9.8 | 79.3 | 12.2 | 8.4 |
|  | 20－24 | 34.7 | 53.3 | 12.0 | 35.2 | 52.5 | 12.3 | 38.7 | 47.8 | 13.5 | 37.4 | 48.4 | 14.1 |
|  | 25－29 | 10.7 | 77.1 | 12.2 | 11.7 | 73.7 | 14.6 | 11.0 | 75.0 | 14.0 | 11.5 | 73.6 | 14.9 |
| Slovak Republic | 15－19 | 78.6 | 5.8 | 15.6 | 82.2 | 5.2 | 12.6 | 87.8 | 4.3 | 7.9 | 90.4 | 3.3 | 6.3 |
|  | 20－24 | 22.1 | 44.0 | 33.9 | 24.0 | 46.4 | 29.6 | 27.5 | 44.7 | 27.8 | 31.0 | 43.8 | 25.2 |
|  | 25－29 | 2.9 | 66.6 | 30.5 | 2.6 | 68.3 | 29.1 | 4.5 | 66.6 | 28.9 | 6.1 | 64.9 | 29.0 |
| Spain | 15－19 | 81.9 | 11.0 | 7.2 | 82.6 | 10.1 | 7.3 | 82.2 | 10.1 | 7.6 | 81.8 | 9.7 | 8.5 |
|  | 20－24 | 43.4 | 41.5 | 15.1 | 43.5 | 41.8 | 14.8 | 41.3 | 43.2 | 15.6 | 44.3 | 40.2 | 15.5 |
|  | 25－29 | 16.1 | 64.2 | 19.8 | 15.4 | 65.0 | 19.5 | 15.3 | 66.2 | 18.5 | 22.8 | 61.0 | 16.2 |
| Sweden | 15－19 | 88.4 | 7.0 | 4.6 | 88.7 | 7.0 | 4.2 | 89.4 | 5.8 | 4.8 | 89.6 | 5.8 | 4.7 |
|  | 20－24 | 41.7 | 47.0 | 11.2 | 42.3 | 46.0 | 11.8 | 42.8 | 43.6 | 13.6 | 42.5 | 44.1 | 13.4 |
|  | 25－29 | 22.4 | 69.5 | 8.1 | 22.8 | 67.9 | 9.4 | 21.5 | 68.0 | 10.5 | 23.6 | 66.5 | 10.0 |
| Switzerland | 15－19 | 86.2 | 8.0 | 5.8 | 83.6 | 8.4 | 8.0 | 84.9 | 7.9 | 7.2 | 84.9 | 7.9 | 7.2 |
|  | 20－24 | 38.0 | 52.3 | 9.7 | 35.8 | 51.5 | 12.7 | 37.3 | 51.7 | 11.0 | 37.3 | 51.7 | 11.0 |
|  | 25－29 | 12.7 | 74.7 | 12.6 | 12.2 | 73.6 | 14.2 | 15.6 | 72.3 | 12.1 | 15.6 | 72.3 | 12.1 |
| Turkey | 15－19 | 42.2 | 24.8 | 32.9 | 45.9 | 21.3 | 32.8 | 43.5 | 21.2 | 35.3 | 42.5 | 19.9 | 37.7 |
|  | 20－24 | 14.1 | 40.6 | 45.3 | 15.8 | 36.5 | 47.8 | 13.0 | 39.1 | 47.8 | 15.2 | 37.7 | 47.1 |
|  | 25－29 | 3.0 | 56.2 | 40.7 | 3.7 | 53.2 | 43.1 | 3.1 | 54.0 | 42.8 | 4.3 | 53.5 | 42.2 |
| United Kingdom | 15－19 | 75.3 | 16.2 | 8.6 | 76.3 | 14.3 | 9.4 | 74.3 | 16.7 | 9.0 | 76.0 | 14.6 | 9.3 |
|  | 20－24 | 31.0 | 53.7 | 15.3 | 32.6 | 52.1 | 15.3 | 31.1 | 54.1 | 14.8 | 32.1 | 51.0 | 16.8 |
|  | 25－29 | 13.3 | 70.7 | 16.0 | 15.0 | 68.7 | 16.3 | 14.2 | 69.0 | 16.8 | 13.3 | 70.1 | 16.6 |
| United States | 15－19 | 82.9 | 10.2 | 7.0 | m | m | m | 83.9 | 9.2 | 6.9 | 85.6 | 8.3 | 6.1 |
|  | 20－24 | 35.0 | 48.5 | 16.5 | m | m | m | 35.2 | 47.9 | 16.9 | 36.1 | 48.4 | 15.5 |
|  | 25－29 | 12.3 | 70.3 | 17.4 | m | m | m | 13.0 | 68.7 | 18.4 | 11.9 | 70.0 | 18.1 |
| OECD28 average | 15－19 | 82.0 | 10.4 | 7.7 | 82.8 | 9.5 | 7.9 | 83.3 | 9.1 | 7.9 | 84.5 | 8.3 | 7.3 |
|  | 20－24 | 37.6 | 45.8 | 16.6 | 38.7 | 44.5 | 16.8 | 39.5 | 43.5 | 17.0 | 40.8 | 43.0 | 16.2 |
|  | 25－29 | 13.1 | 68.4 | 19.1 | 13.8 | 67.3 | 19.0 | 13.8 | 67.2 | 19.0 | 14.6 | 67.5 | 17.9 |
| EU19 average | 15－19 | 85.5 | 8.2 | 6.3 | 86.1 | 7.5 | 6.4 | 86.8 | 6.9 | 6.3 | 87.6 | 6.3 | 6.1 |
|  | 20－24 | 38.8 | 45.0 | 16.1 | 40.1 | 43.9 | 16.0 | 41.3 | 42.1 | 16.6 | 42.4 | 41.7 | 15.9 |
|  | 25－29 | 12.5 | 69.1 | 18.4 | 13.9 | 67.8 | 18.3 | 13.6 | 67.5 | 18.8 | 14.1 | 67.7 | 18.1 |
| 寿 Estonia | 15－19 | m | m | m | 94.4 | 2.3 | 3.3 | 91.0 | 1.4 | 7.6 | 92.0 | 2.9 | 5.2 |
|  | 20－24 | m | m | m | 39.7 | 42.3 | 18.0 | 48.6 | 31.9 | 19.5 | 50.9 | 32.7 | 16.3 |
|  | 25－29 | m | m | m | 14.7 | 59.8 | 25.5 | 14.9 | 65.3 | 19.8 | 14.2 | 61.8 | 24.0 |
| Israel | 15－19 | 69.4 | 6.0 | 24.6 | 69.0 | 5.7 | 25.2 | 68.9 | 5.6 | 25.6 | 68.9 | 6.3 | 24.7 |
|  | 20－24 | 26.8 | 31.7 | 41.6 | 28.1 | 27.7 | 44.2 | 28.6 | 30.5 | 40.9 | 28.3 | 31.4 | 40.3 |
|  | 25－29 | 19.1 | 52.2 | 28.7 | 19.6 | 52.7 | 27.7 | 20.9 | 53.9 | 25.3 | 21.4 | 54.3 | 24.2 |
| Slovenia | 15－19 | m | m | m | 92.8 | 2.4 | 4.8 | 92.2 | 3.5 | 4.3 | 92.4 | 2.7 | 4.9 |
|  | 20－24 | m | m | m | 56.8 | 30.2 | 13.0 | 60.9 | 27.9 | 11.2 | 55.7 | 31.3 | 13.0 |
|  | 25－29 | m | m | m | 25.3 | 63.1 | 11.5 | 26.6 | 61.8 | 11.5 | 24.6 | 63.9 | 11.5 |

[^46]
## DO ADULTS PARTICIPATE IN TRAINING AND EDUCATION AT WORK？

This indicator examines the participation of the adult population in non－formal job－related education and training by showing the expected number of hours in such education and training．A particular focus of this indicator is the time that a hypothetical individual（facing current conditions in terms of adult learning opportunities at different stages in life）is expected to spend in such education and training over a typical working life（a 40－year period）．

## Key results

Chart C5．1．Expected hours in non－formal job－related training（2003）
This chart shows the hours that people in different countries can expect to spend in non－formal job－related education and training over the course of a typical working life．

Across countries，there are major differences in the time that individuals can expect to spend in non－formal job－related education and training over a typical working life．


1．Year of reference 2002.
Countries are ranked in ascending order of the expected hours in non－formal job－related education and training． Source：OECD．Table C5．1a．See Annex 3 for notes（www．oecd．org／edu／eag2007）．
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## Other highlights of this indicator

- Adults with higher levels of educational attainment are more likely to participate in non-formal job-related continuing education and training than adults with lower educational attainment.


## INDICATOR C5

- Across countries, there are major differences in the number of hours that individuals can expect to spend in non-formal job-related education and training over a typical working life. At the tertiary level, this ranges from below 350 hours in Greece, Italy and the Netherlands to more than 1000 hours in Denmark, Finland, France and Switzerland.
- In all but six countries - Finland, France, Greece, Hungary the Netherlands and Portugal - men can expect to spend more hours in non-formal job-related continuing and education and training than women.


## Policy context

The ageing of the population and the skill demands in OECD economies - associated with new technologies, globalisation and organisational change - are among the key reasons why lifelong learning occupies a prominent position in today's policy foreground. Many observers also hold that changes in workplace organisation are leading to shifts in the demand for different types of skills, underpinning the importance of continuing education and training.

## Evidence and explanations

## Variation across countries in participation rates

There is substantial cross-country variation in participation rates in non-formal job-related continuing education and training. In the OECD, four countries - Denmark, Finland, Sweden and the United States - take the lead, with more than $35 \%$ of the population between 25 and 64 years of age having participated in some type of non-formal job-related continuing education and training over the previous 12 months. The participation rate is lower than $10 \%$ in Greece, Hungary, Italy, the Netherlands, Poland, Portugal and Spain. Between these two extremes, the incidence of participation in education and training varies greatly; for example, the figure is about $11 \%$ in the Czech Republic and Ireland, but over twice this rate in Canada and the United Kingdom (Table C5.1a).

## Training leads to further training

In addition to these large variations in participation rates, a striking pattern is that adult education and training increases with one's level of initial education (Table C5.1a). In all countries, the participation rate varies significantly according to prior levels of educational attainment. In other words, all countries share inequalities in the incidence of adult learning. On average for the OECD countries surveyed, participation in adult non-formal job-related education and training is 14 percentage points higher for individuals who have attained a tertiary level of education than for persons who have only attained an upper secondary or post-secondary non-tertiary education. Similarly, participation is 10 percentage points higher for individuals who have attained an upper secondary and post-secondary non-tertiary education than for persons who have only attained education below the upper secondary level. A greater understanding of the underlying causes of this participation differential by initial education could assist with strategies for promoting lifelong learning among the less qualified.

## Expected hours in non-formal job-related education and training

Chart C5.2 shows major differences across countries in the number of hours that individuals of different levels of educational attainment can expect to spend in non-formal job-related education and training over a typical working life. At the tertiary level of attainment, this ranges from below 350 hours in Greece, Italy and the Netherlands to more than 1000 hours in Denmark, Finland, France and Switzerland. In a few countries - Denmark, France and Finland - individuals with attainment below the upper secondary level can expect to spend considerably more hours in non-formal job-related continuing education and training than persons in other countries who have attained a tertiary level of education.

It is illustrative to consider these data in relation to the average annual hours of work. For instance, in Switzerland, individuals at the tertiary level of attainment can expect to register over 1300 hours in non-formal job-related education and training over a typical working life,

Chart C5.2. Expected hours in non-formal job-related education and training by level of educational attainment (2003)
Expected number of hours in non-formal job-related education and training for 25-to-64-year-olds, by level of educational attainment


1. Year of reference 2002.

Countries are ranked in ascending order of the expected hours in non-formal job-related training at the tertiary level of education. Source: OECD. Table C5.1a. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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the highest figure among all OECD countries (Table C5.1a). This implies that during the working life, such individuals can expect to spend the equivalent of over $83 \%$ of an average year of work in continuing education and training. Considering all levels of education, lifetime hours in nonformal job-related education and training as a percentage of average annual hours in work range from below $10 \%$ in the Czech Republic, Greece, Italy and Poland to $40 \%$ and above in Denmark, France, Sweden and Switzerland.

## Expected hours in non-formal job-related education and training by age and gender

In most countries, participation in non-formal job-related learning declines with age, although the extent of the decline varies across countries (Chart C5.3). In only four countries is there an increase in expected non-formal job-related learning between the ages of 25 to 34 and 35 to 44: the Czech Republic, Denmark, Finland and Sweden. Only one country, the United States, registers an increase in the expected hours in non-formal job-related education and training between the ages of 35 to 44 and 45 to 54. In Austria, Belgium, France, Hungary and Spain, individuals in the oldest age group (55-to-64-year-olds) have substantially fewer expected hours in non-formal education and training than their younger peers. In these countries, the number of expected hours is only around one-quarter or less of those of the next youngest age group. This may be due to older adults placing less value on investment in training and also to employers

## Chart C5.3. Expected hours in non-formal job-related education and training for the population, by selected age group (2003)



1. Year of reference 2002.

Countries are ranked in ascending order of the expected hours in non-formal job-related education and training of the 25-to-34 age group.
Source: OECD. Table C5.1b. See Annex 3 for notes (www.oecd.org/edu/eag2007).

proposing training less frequently to older workers (possibly in light of the shorter time available for capturing returns on this investment). By presenting data on how hours in training are distributed across age cohorts, Tables C5.1b and C5.1c shed light on whether the concept of lifelong learning is being put into practice in a country (both the absolute number of hours in training and their distribution should be examined in this connection). To have a complete picture of lifelong learning, additional information on labour market participation rates among older workers is informative in many respects.

Canada, Denmark, Finland, Sweden, Switzerland and the United States are notable in the extent to which they achieve relatively high expected hours in non-formal learning across age groups. Denmark and Sweden are exceptional as regards the high number of expected hours in nonformal learning in the oldest age group, with about 140 hours.

In all but three countries - France, Hungary and Finland - employed men can expect to spend more hours in non-formal job-related education and training than employed women (Chart C5.4). By far the largest gender difference is seen in Switzerland, with employed males registering almost 360 more expected hours than employed females. In all countries except Austria, Belgium and Switzerland the difference between the genders is less than one hundred hours (in favour of males).

Chart C5．4．Gender difference in expected hours in non－formal job－related education and training for 25－to－64－year－olds in the labour force（2003）


1．Year of reference 2002.
Countries are ranked in descending order of the difference between employed females and males in expected hours of non－formal job－related education and training．
Source：OECD．Table C5．1b．See Annex 3 for notes（www．oecd．org／edu／eag2007）．
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Job－related education and training may also be an effective mechanism for combating unemployment，as it can permit individuals to develop skills that make them more attractive to employers．In the face of changing technologies，work practices and markets，policy－makers in many countries are promoting more general work－related training and informal learning by adults．However，employed workers accumulate many more hours of non－formal job－related education and training than unemployed workers．In all countries，employed workers register significantly higher expected hours in job－related education and training than do the unemployed （Table C5．1b）．This is mainly because the time spent in unemployment is generally much shorter than the time spent in employment．Nevertheless，the time spent in non－formal job－related learning activities during the most recent year was significantly higher for the unemployed participants than for the employed participants in all countries（Table C6．3 in Education at a Glance 2005 ［OECD，2005d）．However，significantly fewer of the unemployed than the employed participated in these activities．

## Definition and methodologies

Data for non-European countries were calculated from country-specific household surveys (see Annex 3 at www.oecd.org/edu/eag2007). Data for countries in the European statistical system come from the January 2006 version of the European Labour Force Survey ad hoc module "Lifelong Learning 2003". For most European countries, data on hours in job-related activities are available for up to three most recent non-formal learning activities. Data for Canada cover up to five job-related training activities per training participant. Data for the United States cover up to four job-related training activities per training participant.

The analysis in this indicator is focused on non-formal job-related continuing education and training. Non-formal education is defined as any organised and sustained educational activities that cannot be considered as formal education according to ISCED and do not lead to a corresponding qualification. Non-formal education may therefore take place both within and outside educational institutions, and may cater to persons of all ages. Depending on country contexts, it may cover educational programmes to impart adult literacy, basic education for out-of-school children, life skills, work skills and general culture. Non-formal education programmes do not necessarily follow the educational ladder system. The term "job-related" refers to education and training activities intended mainly for work reasons as opposed to personal or social reasons. That is, the respondent takes part in the activity in order to obtain knowledge and/or learn new skills for a current or a future job, increase earnings, improve career opportunities and generally improve his or her opportunities for advancement and promotion.

The calculation of time spent in non-formal job-related learning activities by labour force status (Table C5.1C) is weighted by the time that a hypothetical person is expected to spend as "employed", "unemployed" and "inactive" respectively. For most countries the data refer to the labour force status during a reference week, while the time spent in learning activities refers to all activities during a one-year reference period (prior to the interview), regardless of the labour force status when participating in the learning activity.

Table C5.1a.
Participation rate and expected number of hours in non-formal job-related education and training by level of educational attainment (2003)
Participation rate and expected number of hours in non-formal job-related education and training for a forty-year period for 25-to-64-year-olds in the population, by gender and educational attainment

|  |  |  | Participation rate during one year |  |  |  | Expected hours in non-formal job-related education and training between the ages of 25 and 64 |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  | $\begin{aligned} & \text { E } \\ & \text { 0. } \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ | $\begin{aligned} & \text { n } \\ & \text { 苟 } \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ |  |  |  | Average hours of work | Ratio (\%) of hours in training to annual hours of work |
| 0 | Austria | M+F | 5 | 19 | 37 | 19 | 140 | 420 | 767 | 422 | 1550 | 27 |
| $\pm$ |  | Males | 7 | 20 | 34 | 21 | 157 | 468 | 722 | 470 | m | m |
| 8 |  | Females | 4 | 17 | 40 | 17 | 131 | 366 | 834 | 374 | m | m |
| 8 | Belgium | M+F | 6 | 15 | 30 | 16 | 293 | 437 | 719 | 469 | 1542 | 30 |
| O |  | Males | 8 | 17 | 33 | 18 | 353 | 543 | 768 | 540 | m | m |
|  |  | Females | 4 | 14 | 28 | 14 | 230 | 327 | 668 | 397 | m | m |
|  | Canada ${ }^{1}$ | M + F | 6 | 20 | 35 | 25 | 128 | 517 | 796 | 586 | 1740 | 34 |
|  |  | Males | 8 | 22 | 35 | 25 | 126 | 486 | 863 | 590 | m | m |
|  |  | Females | 5 | 19 | 36 | 25 | c | 549 | 738 | 582 | m | m |
|  | Czech Republic | $\mathrm{M}+\mathrm{F}$ | 3 | 10 | 21 | 11 | 34 | 142 | 556 | 182 | 1986 | 9 |
|  |  | Males | 6 | 12 | 20 | 13 | 28 | 134 | 562 | 186 | m | m |
|  |  | Females | 2 | 9 | 22 | 9 | 39 | 150 | 553 | 179 | m | m |
|  | Denmark | M + F | 22 | 36 | 54 | 39 | 719 | 836 | 1230 | 934 | 1475 | 63 |
|  |  | Males | 25 | 36 | 54 | 39 | 726 | 884 | 1197 | 946 | m | m |
|  |  | Females | 20 | 36 | 54 | 39 | 722 | 780 | 1260 | 922 | m | m |
|  | Finland | M + F | 20 | 32 | 54 | 36 | 497 | 530 | 1003 | 669 | 1718 | 39 |
|  |  | Males | 18 | 31 | 52 | 33 | 503 | 514 | 975 | 637 | m | m |
|  |  | Females | 21 | 33 | 56 | 39 | 486 | 545 | 1035 | 701 | m | m |
|  | France | M+F | 9 | 19 | 33 | 19 | 450 | 692 | 1061 | 713 | 1441 | 49 |
|  |  | Males | 11 | 20 | 34 | 20 | 458 | 567 | 1093 | 664 | m | m |
|  |  | Females | 8 | 17 | 33 | 17 | 440 | 833 | 1039 | 760 | m | m |
|  | Germany | M+F | 3 | 10 | 24 | 12 | 130 | 390 | 650 | 398 | 1441 | 28 |
|  |  | Males | 3 | 10 | 23 | 12 | 149 | 431 | 672 | 447 | m | m |
|  |  | Females | 3 | 9 | 25 | 11 | 114 | 348 | 626 | 348 | m | m |
|  | Greece | M+F | n | 3 | 11 | 4 | c | c | 312 | 106 | 1936 | 5 |
|  |  | Males | 1 | 3 | 11 | 4 | c | c | 316 | 106 | m | m |
|  |  | Females | n | 3 | 11 | 3 | c | c | c | 106 | m | m |
|  | Hungary | M + F | 1 | 4 | 9 | 4 | c | 270 | 402 | 253 | m | m |
|  |  | Males | 2 | 3 | 8 | 4 | c | 177 | 384 | 192 | m | m |
|  |  | Females | 1 | 5 | 10 | 5 | c | 370 | 422 | 312 | m | m |
|  | Ireland | M+F | 5 | 10 | 20 | 11 | 82 | 185 | 392 | 203 | 1646 | 12 |
|  |  | Males | 6 | 12 | 20 | 11 | 98 | c | 401 | 209 | m | m |
|  |  | Females | 3 | 9 | 20 | 10 | c | 190 | 385 | 197 | m | m |
|  | Italy | M + F | 1 | 6 | 12 | 4 | 26 | 111 | 254 | 82 | 1591 | 5 |
|  |  | Males | 2 | 6 | 13 | 4 | 31 | 113 | 264 | 87 | m | m |
|  |  | Females | 1 | 6 | 12 | 4 | 21 | 110 | 244 | 77 | m | m |
|  | Luxembourg | M+F | 3 | 12 | 27 | 12 | c | 189 | 402 | 176 | 1592 | 11 |
|  |  | Males | 4 | 13 | 29 | 13 | c | 212 | 436 | 207 | m | m |
|  |  | Females | 2 | 11 | 26 | 10 | c | c | c | c | m | m |
|  | Netherlands | M+F | 5 | 11 | 13 | 9 | 216 | 308 | 322 | 283 | 1354 | 21 |
|  |  | Males | 6 | 11 | 12 | 10 | 227 | 292 | 298 | 277 | m | m |
|  |  | Females | 4 | 10 | 14 | 9 | 211 | 328 | 357 | 289 | m | m |
|  | Poland | M+F | 1 | 7 | 29 | 9 | 16 | 90 | 513 | 139 | 1984 | 7 |
|  |  | Males | 2 | 8 | 27 | 9 | c | 104 | 531 | 147 | m | m |
|  |  | Females | 1 | 6 | 31 | 9 | c | 76 | 495 | 131 | m | m |

1. Year of reference 2002.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's quide for information concerning the symbols replacing missing data.
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Table C5.1a. (continued)
Participation rate and expected number of hours in non-formal job-related education and training by level of educational attainment (2003)
Participation rate and expected number of hours in non-formal job-related education and training for a forty-year period for 25-to-64-year-olds in the population, by gender and educational attainment

|  |  |  | Participation rate during one year |  |  |  | Expected hours in non-formal job-related education and training between the ages of 25 and 64 |  |  |  |  | Ratio (\%) of hours in training to annual hours of work |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  | $\begin{array}{r} \tilde{0} \\ \frac{0}{0} \\ 0 \\ 0 \\ =0 \\ =0 \end{array}$ |  |  |  |  | Average hours of work |  |
| $\begin{aligned} & 0 \\ & E \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ | Portugal | M+F | 4 | 15 | 27 | 7 | 232 | c | c | 343 | 1678 | 20 |
|  |  | Males | 4 | 17 | 27 | 8 | 159 | c | c | 316 | m | m |
|  |  | Females | 3 | 14 | 27 | 7 | 302 | c | c | 367 | m | m |
|  | Slovak Republic | M +F | 6 | 19 | 37 | 19 | 43 | 178 | 721 | 225 | 1931 | 12 |
|  |  | Males | 10 | 21 | 37 | 22 | c | 190 | 741 | 240 | m | m |
|  |  | Females | 4 | 16 | 38 | 16 | c | 165 | 699 | 212 | m | m |
| Spain |  | M +F | 3 | 7 | 14 | 6 | 102 | 261 | 503 | 237 | 1800 | 13 |
|  |  | Males | 4 | 9 | 14 | 7 | 116 | 265 | 503 | 247 | m | m |
|  |  | Females | 2 | 6 | 14 | 6 | 87 | 257 | 506 | 226 | m | m |
| Sweden |  | M +F | 24 | 37 | 57 | 40 | 350 | 562 | 917 | 622 | 1563 | 40 |
|  |  | Males | 24 | 36 | 56 | 39 | 368 | 617 | 932 | 641 | m | m |
|  |  | Females | 23 | 38 | 58 | 42 | 324 | 502 | 911 | 603 | m | m |
| Switzerland |  | $\mathrm{M}+\mathrm{F}$ | 8 | 27 | 44 | 29 | 212 | 621 | 1301 | 723 | 1556 | 46 |
|  |  | Males | 9 | 29 | 45 | 33 | 256 | 760 | 1422 | 912 | m | m |
|  |  | Females | 7 | 26 | 43 | 26 | 184 | 514 | 1085 | 551 | m | m |
| United Kingdom |  | M + F | 7 | 26 | 46 | 27 | 103 | 297 | 480 | 315 | 1672 | 19 |
|  |  | Males | 8 | 26 | 45 | 28 | 131 | 323 | 494 | 344 | m | m |
|  |  | Females | 7 | 27 | 48 | 26 | 81 | 272 | 471 | 287 | m | m |
| United States |  | M+F | 12 | 32 | 56 | 37 | c | 374 | 746 | 471 | 1822 | 26 |
|  |  | Males | c | 32 | 58 | 37 | c | c | 790 | 499 | m | m |
|  |  | Females | c | 34 | 58 | 39 | c | 351 | 704 | 446 | m | m |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
| OECD average |  | M + F | 7 | 17 | 31 | 18 | 210 | 371 | 669 | 389 | 1668 | 25 |
|  |  | Males | 8 | 18 | 31 | 19 | 243 | 393 | 684 | 405 | m | m |
|  |  | Females | 6 | 17 | 32 | 17 | 241 | 370 | 686 | 384 | $m$ | $m$ |

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's guide for information concerning the symbols replacing missing data.
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Table C5.1b.
Expected number of hours in non-formal job-related education and training by age group and labour force status (2003)
Expected number of hours in non-formal job-related education and training by gender, age group and labour force status for all levels of educational attainment


[^47]Table C5.1b. (continued)
Expected number of hours in non-formal job-related education and training by age group and labour force status (2003)
Expected number of hours in non-formal job-related education and training by gender, age group and labour force status for all levels of educational attainment


Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's guide for information concerning the symbols replacing missing data.
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Table C5.1c.
Expected number of hours in non-formal job-related education and training, by level of educational attainment (2003) Expected number of hours in non-formal job-related education and training, by age group and labour force status

|  |  | Level of education | Expected hours in non-formal job-related education and training between ages of 25 and 64 |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Age group |  |  |  | Labour force status |  |  |  |
|  |  |  | 25-34 | 35-44 | 45-54 | 55-64 | Employed | Unemployed | Inactive | Total |
| $\begin{aligned} & 0.0 \\ & E \\ & \ddot{y} \\ & 8 \\ & 8 \\ & 0 \\ & 0 \end{aligned}$ | Austria | Below upper secondary (0/1/2) | 58 | 48 | 29 | 5 | 110 | c | c | 140 |
|  |  | Upper secondary (3/4) | 175 | 136 | 89 | 21 | 368 | 22 | 29 | 420 |
|  |  | Tertiary (5/6) | 241 | 250 | 212 | 64 | 714 | c | c | 767 |
|  | Belgium | Below upper secondary (0/1/2) | 127 | 115 | 49 | 3 | 186 | 59 | 48 | 293 |
|  |  | Upper secondary (3/4) | 151 | 171 | 95 | 21 | 340 | 57 | 41 | 437 |
|  |  | Tertiary (5/6) | 286 | 205 | 159 | 69 | 640 | 43 | 37 | 719 |
|  | Canada ${ }^{1}$ | Below upper secondary (0/1/2) | m | m | m | m | m | m | m | m |
|  |  | Upper secondary (3/4) | m | m | m | m | m | m | m | m |
|  |  | Tertiary (5/6) | m | m | m | m | m | m | m | m |
|  | Czech Republic | Below upper secondary (0/1/2) | 14 | 7 | 12 | 1 | 23 | c | c | 34 |
|  |  | Upper secondary (3/4) | 47 | 45 | 38 | 12 | 129 | 9 | 4 | 142 |
|  |  | Tertiary (5/6) | 186 | 186 | 114 | 70 | 546 | c | c | 556 |
|  | Denmark | Below upper secondary (0/1/2) | 239 | 243 | 171 | 65 | 455 | c | 184 | 719 |
|  |  | Upper secondary (3/4) | 205 | 284 | 199 | 147 | 685 | 86 | 65 | 836 |
|  |  | Tertiary (5/6) | 282 | 379 | 362 | 207 | 1011 | 116 | 103 | 1230 |
|  | Finland | Below upper secondary (0/1/2) | 194 | 149 | 118 | 36 | 273 | c | c | 497 |
|  |  | Upper secondary (3/4) | 147 | 175 | 146 | 62 | 389 | 102 | 39 | 530 |
|  |  | Tertiary (5/6) | 247 | 309 | 277 | 170 | 889 | c | 51 | 1003 |
|  | France | Below upper secondary (0/1/2) | 245 | 118 | 75 | 12 | 247 | 107 | 96 | 450 |
|  |  | Upper secondary (3/4) | 324 | 227 | 123 | 18 | 470 | 106 | 116 | 692 |
|  |  | Tertiary (5/6) | 488 | 291 | 206 | 76 | 809 | 105 | 146 | 1061 |
|  | Germany | Below upper secondary (0/1/2) | 54 | 39 | 32 | 5 | 46 | 59 | 24 | 130 |
|  |  | Upper secondary (3/4) | 162 | 120 | 87 | 22 | 230 | 109 | 52 | 390 |
|  |  | Tertiary (5/6) | 243 | 187 | 153 | 66 | 522 | 86 | 42 | 650 |
|  | Greece | Below upper secondary (0/1/2) | 11 | c | c | c | 12 | c | c | 15 |
|  |  | Upper secondary (3/4) | 48 | 26 | 15 | c | 76 | 10 | 8 | 94 |
|  |  | Tertiary (5/6) | 98 | 91 | 79 | 45 | 285 | 15 | c | 312 |
|  | Hungary | Below upper secondary (0/1/2) | 45 | 31 | 11 | c | 56 | c | c | 90 |
|  |  | Upper secondary (3/4) | 118 | 99 | 42 | 11 | 170 | 21 | 79 | 270 |
|  |  | Tertiary (5/6) | 176 | 120 | 81 | 25 | 337 | c | 49 | 402 |
|  | Ireland | Below upper secondary (0/1/2) | 29 | 28 | 18 | 8 | 66 | c | c | 82 |
|  |  | Upper secondary (3/4) | 60 | 56 | 43 | 27 | 161 | c | c | 185 |
|  |  | Tertiary (5/6) | 109 | 113 | 102 | 69 | 371 | c | c | 392 |
|  | Italy | Below upper secondary (0/1/2) | 10 | 9 | 5 | 1 | 25 | c | c | 26 |
|  |  | Upper secondary (3/4) | 27 | 34 | 32 | 17 | 102 | 5 | 3 | 111 |
|  |  | Tertiary (5/6) | 90 | 72 | 65 | 28 | 222 | 12 | 21 | 254 |
|  | Luxembourg | Below upper secondary (0/1/2) | 17 | 6 | 10 | c | 33 | c | c | 34 |
|  |  | Upper secondary (3/4) | 64 | 56 | 57 | 12 | 165 | c | c | 189 |
|  |  | Tertiary (5/6) | 128 | 126 | 98 | 50 | 396 | c | c | 402 |
|  | Netherlands | Below upper secondary (0/1/2) | 92 | 73 | 41 | 11 | 134 | c | 78 | 216 |
|  |  | Upper secondary (3/4) | 131 | 87 | 55 | 34 | 254 | 17 | 37 | 308 |
|  |  | Tertiary (5/6) | 130 | 103 | 67 | 22 | 294 | c |  | 322 |
|  | Poland | Below upper secondary (0/1/2) | 6 | 6 | 3 | 1 | 12 | c | c | 16 |
|  |  | Upper secondary (3/4) | 32 | 32 | 20 | 6 | 78 | 10 | c | 90 |
|  |  | Tertiary (5/6) | 145 | 169 | 132 | 68 | 497 | 10 | c | 513 |

[^48]Table C5.1c. (continued)
Expected number of hours in non-formal job-related education and training, by level of educational attainment (2003) Expected number of hours in non-formal job-related education and training, by age group and labour force status

|  |  | Level of education | Expected hours in non-formal job-related education and training between ages of 25 and 64 |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Age group |  |  |  | Labour force status |  |  |  |
|  |  |  | 25-34 | 35-44 | 45-54 | 55-64 | Employed | Unemployed | Inactive | Total |
| $\begin{aligned} & \mathscr{y} \\ & E \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ | Portugal | Below upper secondary (0/1/2) | 88 | 92 | 41 | 10 | 149 | c | c | 232 |
|  |  | Upper secondary (3/4) | 261 | 145 | 79 | c | 463 | c | c | 529 |
|  |  | Tertiary (5/6) | 336 | 226 | 169 | c | 764 | c | c | 835 |
|  | Slovak <br> Republic | Below upper secondary (0/1/2) | 11 | 21 | 10 | 1 | 27 | c | c | 43 |
|  |  | Upper secondary (3/4) | 61 | 58 | 44 | 15 | 159 | 15 | c | 178 |
|  |  | Tertiary (5/6) | 217 | 218 | 185 | 101 | 703 | c | c | 721 |
| Spain |  | Below upper secondary (0/1/2) | 48 | 29 | 19 | 6 | 73 | 22 | 7 | 102 |
|  |  | Upper secondary (3/4) | 86 | 83 | 73 | 18 | 188 | 40 | 33 | 261 |
|  |  | Tertiary (5/6) | 180 | 151 | 129 | 43 | 409 | 62 | 32 | 503 |
| Sweden |  | Below upper secondary (0/1/2) | 106 | 73 | 107 | 64 | 325 | c | c | 350 |
|  |  | Upper secondary (3/4) | 123 | 164 | 149 | 125 | 504 | 46 | 12 | 562 |
|  |  | Tertiary (5/6) | 183 | 249 | 244 | 241 | 889 | 18 | 10 | 917 |
| Switzerland |  | Below upper secondary (0/1/2) | 108 | 62 | 25 | 17 | 126 | 56 | c | 212 |
|  |  | Upper secondary (3/4) | 214 | 175 | 164 | 68 | 552 | 35 | 34 | 621 |
|  |  | Tertiary (5/6) | 407 | 352 | 317 | 225 | 1171 | 76 | 54 | 1301 |
| United Kingdom |  | Below upper secondary (0/1/2) | 30 | 35 | 27 | 12 | 56 | c | c | 103 |
|  |  | Upper secondary (3/4) | 101 | 93 | 67 | 35 | 254 | 16 | 27 | 297 |
|  |  | Tertiary (5/6) | 161 | 140 | 117 | 62 | 442 | 10 | 27 | 480 |
| United States |  | Below upper secondary (0/1/2) | c | c | c | c | c | c | c | c |
|  |  | Upper secondary (3/4) | 98 | 107 | 97 | 72 | 337 | c | c | 374 |
|  |  | Tertiary (5/6) | 190 | 186 | 223 | 148 | 695 | c | c | 746 |

[^49]
# Chapter <br> D 

## The Learning Environment and Organisation of Schools



## HOW MUCH TIME DO STUDENTS SPEND IN THE CLASSROOM？

This indicator examines the amount of instruction time that students are expected to receive between the ages of 7 and 15 ．It also discusses the relationship between instruction time and student learning outcomes．

Key results

Chart D1．1．Total number of intended instruction hours in public institutions between the ages of 7 and 14 （2005）

Ages 7－8 $\square$ Ages 9－11 $\square$ Ages 12－14
Students in OECD countries are expected to receive，on average， 6898 hours of instruction between the ages of 7 and 14 ，of which 1586 hours are between ages 7 and 8,2518 hours between ages 9 and 11，and 2794 hours between ages 12 and 14．The large majority of intended hours of instruction are compulsory．


[^50]
## Other highlights of this indicator

- In OECD countries, students between the ages of 7 and 8 receive an average of 769 hours per year of compulsory instruction time and 793 hours per year of intended instruction time in the classroom. Students between the ages of 9 and 11 receive about 45 hours more per year (than those aged between 7 and 8 years) and those aged between 12 and 14 receive just over 90 hours more per year than those aged between 9 and 11 .

INDICATOR D1

- On average among OECD countries, the teaching of reading, writing and literature, mathematics and science comprises nearly $50 \%$ of the compulsory instruction time of students aged 9 to 11 and $40 \%$ for students aged 12 to 14 . For 9 -to- 11 -yearolds, there is great variation among countries in the proportion of compulsory curriculum devoted to reading and writing: from $13 \%$ or less in Australia and the partner economies Chile and Israel to $30 \%$ or more in France, Mexico and the Netherlands.


## Policy context

The amount and quality of time that people spend learning between early childhood and the start of their working lives shape much of their lives both socially and economically. Countries make a variety of choices about instruction, concerning the length of time devoted to instruction overall and the subjects that are compulsorily taught at schools. These choices reflect national priorities and preferences for the education received by students at different ages, as well as general priorities placed on different subject areas. Countries usually determine statutory or regulatory requirements of instruction hours. These are most often stipulated as the minimum number of hours of instruction that a school must perform. A central notion in the setting of minimum levels is that the provision of sufficient teaching time is a prerequisite for achieving good learning outcomes.

Instruction time in formal classroom settings comprises a large part of the public investment in student learning. Matching resources with students' needs and using time in an optimal manner, from the perspective of the learner and of public investment, are major challenges for education policy. The costs of education primarily include teachers' labour, institutional maintenance and other educational resources. The length of time during which these resources are made available to students (as partly shown in this indicator) is thus an important factor in the allocation of funding.

## Evidence and explanations

## What this indicator shows

Intended instruction time is an important indicator of students' opportunity to learn as well as the public resources invested in education. This indicator captures intended instruction time as a measure of exposure to learning in formal classroom settings as per public regulations. It does not show the actual number of hours of instruction received by students and does not compare learning outside of the formal classroom setting. Discrepancies could exist across countries between the regulatory minimum hours of instruction and the actual hours of instruction received by students. There is some research showing that factors such as school timetable decisions, lesson cancellations (Box D1.1) and teacher absenteeism may mean that the minimum instruction hours are not reached.

The indicator also illustrates how minimum instruction times are allocated to different curricular areas. However, the instruction time in classroom settings is only one aspect of student learning time and this indicator does not cover out-of-school learning activities. The indicator is calculated as the intended net hours of instruction for the grades in which the majority of students are 7 to 15 years of age. Although such data are difficult to compare among countries because of different curriculum policies, they nevertheless provide an indication of how much formal instruction time is considered necessary in order for students to achieve the desired educational goals.

Total intended instruction time: an average of $\mathbf{6} \mathbf{8 9 8}$ hours between ages of $\mathbf{7}$ and 14
Total intended instruction time is an estimate of the number of hours during which students are taught both compulsory and non-compulsory parts of the curriculum.

The total number of instruction hours that students are intended to receive between ages 7 and 14 averages 6898 hours among OECD countries. However, formal requirements range from 5523 hours in Finland to over 8000 hours in Italy and the Netherlands. These hours comprise compulsory and non-compulsory hours during which the school is obliged to offer instruction to students. Whereas the total intended instruction time within this age range is a good indicator of students' theoretical workload, it cannot be interpreted as actual instruction students receive over the years they spend in initial education. In some countries with greater student workload, the age band of compulsory education is less and students drop out of the school system earlier, whereas in other countries a more even distribution of study time over more years amounts in the end to a larger number of total instruction hours for all. Table D1.1 shows the age range at which over $90 \%$ of the population is in education and Chart D1.1 shows the total amount of intended instruction time students receive between ages 7 and 14.

In some countries, intended instruction time varies considerably among regions or different types of schools. In many countries, local education authorities or schools can determine the number and allocation of hours of instruction. Additional teacher time is often planned for individual remedial teaching or enhancement of the curriculum. On the other hand, time may be lost due to a lack of qualified substitutes to replace absent teachers, or due to student absences (Box D1.1).

Annual instruction time should also be examined together with the length of compulsory education, which measures the time during which young people receive full-time educational support from public resources, and during which more than $90 \%$ of the population participates in education (see Indicator C1). Intended instruction time does not capture the quality of learning opportunities being provided nor the level or quality of human and material resources involved (for some insight on human resources, see Indicator D2, number of teachers relative to the student population).

## Box D1.1. Intended and actual instruction time in the Netherlands

A study conducted by Regioplan Beleidsonderzoek in the Netherlands analysed the prevalence of lesson cancellations and their effect upon instruction time. The study analysed data from the 2005-2006 school year from 96 secondary schools and/or secondary school auxiliary branches. ${ }^{1}$ A distinction was made between two types of instruction time: timetabled instruction time and the instruction time achieved.

Timetabled instruction time measured the amount of time in clock hours that schools timetable for lessons or face-to-face instruction. Instruction time achieved is calculated by subtracting the cancelled lessons from the timetabled instruction time. Lessons are considered to be cancelled when the school deviates from its instruction time timetable. This usually

1. The participants all use the Cover Planning module of the GP Untis timetabling programme or the Gepro Roosterexpert programme. Using these programmes, schedulers can plan and keep up to date with what lessons have to be cancelled or replaced and for what reason. Interviews and secondary analyses were also carried out using other sources of information regarding sick leave, unfilled vacancies, staff policy, staff turnover and educational yields.
refers to daily timetable changes. The cancellation of lessons can take place in two ways: true cancellation of lessons whereby the children are given time off, and substitution and replacement whereby the lessons are not given as planned but either a substitute teacher is provided for the lesson or a replacement activity is scheduled. For this analysis, substitution and replacement are taken into account as instruction time and is distinguished from the cancellation of lessons without substitution and replacement.

Using these two measures permits a calculation of the "instruction time achieved". It is important to note that a low cancellation rate for lessons does not necessarily mean that sufficient hours of face-to-face instruction will be achieved. On the other hand, a high rate of lesson cancellation does not necessarily mean that too little instruction time is achieved.

## Timetabled instruction time

The study showed that very few schools timetable sufficient instruction time. On average, only $17 \%$ of the schools sampled had timetabled sufficient instruction time. In this regard, there is a clear distinction between education levels in the school system (defined in this study of Dutch schools as the lower years, the upper years and the final years of secondary school). The largest discrepancies were evident in the lower years of school education in which only $6 \%$ of schools had timetabled sufficient instruction time. In the upper years, $35 \%$ of schools had timetabled sufficient instruction time and $65 \%$ of schools had for the final exam classes. On average, $87 \%$ of the required instruction time is timetabled in the lower years versus $94 \%$ in the upper years. For final exam classes, the required time is actually exceeded at $107 \%$.

## Cancellation of lessons

On average $6.7 \%$ of the lessons at the secondary schools sampled were cancelled. Replacement and substitution accounted for $1.2 \%$ of the cancelled lessons. This varies across schools. There are schools at which less than $5 \%$ of the lessons are cancelled as well as schools at which more than $9 \%$ of the lessons are cancelled. The major reasons for cancellation are operational (organisational, leave and refresher/training courses) (found for $47 \%$ of cancellations) and the illness of teachers ( $43 \%$ of cancellations).

## Instruction time achieved

In the lower years, on average $81 \%$ of the minimum instruction time is achieved, compared to $87 \%$ in the upper years and $99 \%$ in final exam years. It is, however, not the case that schools with many lessons on the timetable are also subsequently the ones with the most cancelled lessons. At many schools, teachers are timetabled in for additional hours for which they can be deployed as substitutes to reduce the cancellations of lessons and the reduction of instruction time received by students.

## Compulsory instruction time: an average of 6672 hours between ages 7 and 14

Total compulsory instruction time is an estimate of the number of hours during which students are taught both the compulsory core and compulsory flexible parts of the curriculum.

For 7-to-8-year-olds and 9-to-11-year-olds, total intended instruction time equals total compulsory instruction time in most countries, while for older age groups this is less frequently the case. However, intended instruction time is fully compulsory for all age groups between 7 and 14 years
in the Czech Republic, Denmark, Germany, Greece, Iceland, Japan, Korea, Luxembourg, Mexico, the Netherlands, Norway, Spain and Sweden as well as partner economies Estonia and Slovenia (also in the Russian Federation in the two age groups for which data are available). Except Greece, Mexico and the Netherlands and partner economy Estonia, these countries have a total number of intended instruction time between the age of 7 and 14 below the OECD average. In these countries, except for Greece and Mexico as well as Japan and the Netherlands where data are missing, education is also fully compulsory at age 15 .

Within the formal education system, OECD countries show an average annual amount of total compulsory instruction time in classroom settings of 769 hours for 7 -to-8-year-olds, 814 hours for 9 -to-11-year-olds and 898 hours for 12 -to-14-year-olds. The average number of compulsory instruction hours per year is 911 for the typical programme in which most 15 -year-olds are enrolled (Table D1.1).

## Teaching of reading and writing, mathematics and science: at least 40\% of compulsory instruction time, on average for 12-to-14-year-olds

In OECD countries students aged 9 to 11 , for which study areas are not necessarily organised as separate subject classes, spend an average of nearly $50 \%$ of the compulsory curriculum to three basic subject areas: reading, writing and literature ( $23 \%$ ), mathematics ( $16 \%$ ) and science ( $8 \%$ ). On average, $7 \%$ of the compulsory curriculum is devoted to modern foreign languages. Together with social studies, the arts and physical education, these seven study areas form part of the curriculum in all OECD countries for these age cohorts (Table D1.2a and Chart D1.2a).

## Chart D1.2a. Instruction time per subject as a percentage of total compulsory instruction time for 9-to-11-year-olds (2005)

Percentage of intended instruction time devoted to various subject areas within the total compulsory curriculum


1. Includes 9 and 11-year-olds only.
2. German as a language of instruction is included in "Reading, writing and literature" in addition to the mother tongue Luxemburgish.
3. For 9-to-10-year-olds, social studies is included in science.
4. Includes 10-to-11-year-olds only.

Countries are ranked in descending order of number of compulsory instruction hours devoted to reading, writing and literature.
Source: OECD. Table D1.2a. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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## Chart D1．2b．Instruction time per subject as a percentage of total compulsory instruction time for 12－to－14－year－olds（2005）

Percentage of intended instruction time devoted to various subject areas within the total compulsory curriculum


1．For 13－to－14－year－olds，arts is included in non－compulsory curriculum．
2．Includes 12－to－13－year－olds only．
3．German as a language of instruction is included in＂Reading，writing and literature＂in addition to the mother tongue Luxemburgish．
Countries are ranked in descending order of number of compulsory instruction hours devoted to reading，writing and literature． Source：OECD．Table D1．2b．See Annex 3 for notes（www．oecd．org／edu／eag2007）．
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On average，reading and writing account for the greatest share of the curriculum for 9－to－ 11 －year－old students，but the variation in this share among countries is greater than for other subjects；reading and writing accounts for $13 \%$ or less of instruction time in Australia and partner economies Chile and Israel，compared with $30 \%$ or more in France，Mexico and the Netherlands．Sizeable variation is also evident in modern foreign languages，which account for $1 \%$ or less of instruction time in Australia，England，Japan and Mexico but represent 21\％of total compulsory instruction time in Luxembourg and over 10\％in the Czech Republic，Portugal， Spain and Sweden as well as in partner economies Israel and Slovenia．

For 12－to－14－year－old students in OECD countries，an average of $40 \%$ of the compulsory curriculum is devoted to three basic subject areas：reading，writing and literature（ $15 \%$ ）， mathematics（13\％）and science（11\％）．In these age cohorts，a relatively larger part of the curriculum is devoted to modern foreign languages（ $12 \%$ ）and social studies（ $12 \%$ ），whereas somewhat less time is devoted to the arts（ $8 \%$ ）．Together with physical education，these seven study areas form part of the compulsory curriculum for lower secondary students in all OECD countries（Table D1．2b and Chart D1．2b）．

The variation between countries in the percentage share of subjects within the curriculum for 12 －to－14－year－olds is less than it is for 9－to－11－year－olds．Again，the greatest variation is evident in reading and writing with a range from $10 \%$ or less in Australia and the Netherlands to $28 \%$ in Ireland（where reading and writing includes work in both English and Irish）．

There is also substantial variation in the percentage of compulsory instruction time devoted to particular subjects for 9-to-11-year-olds compared to 12-to-14-year-olds. On average across OECD countries, the time of compulsory instruction for 12-to-14-year-olds devoted to reading, writing and literature is one-third lower than for 9-to-11-year-olds. However, the difference is reversed in the time devoted to social studies and modern foreign languages.

For some countries, these differences are larger than in other countries. The percentage of compulsory instruction time devoted to reading, writing and literature for 12-to-14-year-olds is equal to or less than one-half of that for 9-to-11-year-olds in the Czech Republic, England, Greece, Mexico and the Netherlands. Yet, for Ireland, Sweden and the partner economies Chile and Israel, the difference between the shares is less than $5 \%$. Clearly, countries place a different emphasis upon particular subjects and when those subjects should be taught to students.

On average among OECD countries, the non-compulsory part of the curriculum comprises 2 to $4 \%$ of the total intended instruction time for 9 -to-11-year-old students as well as for 12-to-14-year-old students. Nevertheless, a considerable amount of additional non-compulsory instruction time can sometimes be provided. For 9-to-11-year-old students, all intended instruction time is compulsory for students in most countries, but the additional non-compulsory time is as high as $15 \%$ in Hungary, $20 \%$ in Turkey, and $32 \%$ in the partner economy Israel. For 12 -to- 14 -year-old students, non-compulsory instruction time is a feature in Australia, Belgium (French community), England, Finland, France, Hungary, Ireland, Italy, Portugal and Turkey, and ranges from 2\% in Finland to $29 \%$ in Hungary (Tables D1.2a and D1.2b).

On average, $4 \%$ of compulsory instruction time belongs to the flexible part of the curriculum in the grades where most students are 9 -to-11 years of age while the corresponding proportion is $9 \%$ for students aged 12 to 14 .

In most OECD countries, the number of hours of compulsory instruction is defined. Within the compulsory part of the curriculum, students have varying degrees of freedom to choose the subjects they want to learn. However, for 9 -to-11-year-olds, up to $59 \%$ of the compulsory curriculum is operated on a flexible basis in Australia. For 12-to-14-year-olds, Australia again has the highest degree of flexibility in the compulsory curriculum (41\%), although several other countries allow more than $10 \%$ flexibility in the compulsory curriculum (Belgium, the Czech Republic, Finland, Iceland, Japan, Korea, the Netherlands and Spain, and the partner economies Chile, the Russian Federation and Slovenia) (Tables D1.2a and D1.2b).

## Definitions and methodologies

Data on instruction time are from the 2006 OECD-INES Survey onTeachers and the Curriculum and refer to the school year 2004-2005.

Instruction time for 7 -to-15-year-olds refers to the formal number of 60 -minute hours per school year organised by the school for class instructional activities for students in the reference school year 2004-2005. For countries with no formal policy on instruction time, the number of hours was estimated from survey data. Hours lost when schools are closed for festivities and celebrations, such as national holidays, are excluded. Intended instruction time does not include non-compulsory time outside the school day, homework, individual tutoring, or private study done before or after school.

- Compulsory curriculum refers to the amount and allocation of instruction time that almost every public school must provide and almost all public sector students must attend. The measurement of the time devoted to specific study areas (subjects) focuses on the minimum common core rather than on the average time spent on study areas, since the data sources (policy documents) do not allow more precise measurement. Total compulsory curriculum comprises the compulsory core curriculum as well as the compulsory flexible curriculum.
The non-compulsory part of the curriculum refers to the average time of instruction to which students are entitled above the compulsory hours of instruction. These subjects often vary from school to school or from region to region, and may take the form of "non-compulsory elective" subjects.
- Intended instruction time refers to the number of hours per year during which students receive instruction in the compulsory and non-compulsory parts of the curriculum.

For 15-year-olds in Table D1.1, typical instruction time refers to the programme in which most 15 -year-olds are enrolled. This can be a programme in lower or upper secondary education, and in most countries it refers to a general programme. If the system channels students into different programme types at this age, an estimation of the average instruction time may have been necessary for the most important mainstream programmes weighted by the proportion of students in the grade level where most 15 -year-olds are enrolled. Where vocational programmes are also taken into account in typical instruction time, only the school-based part of the programme should be included in the calculations.

The instruction time for the least demanding programme refers to programmes stipulated for students who are least likely to continue studying beyond mandatory school age or beyond lower secondary education. Such programmes may or may not exist in a country depending on streaming and selection policies. In many countries students are offered the same amount of instruction time in all or most programmes, but there is flexibility in the choice of study areas or subjects. Often such choices have to be made quite early if programmes are long and differ substantially.

## Further references

Specific notes on definitions and methodologies regarding this indicator for each country are given in Annex 3 at www.oecd.org/edu/eag2007. In addition, a more comprehensive analysis of decision making was published in Indicator D6 of Education at a Glance 2004 (OECD, 2004c). Information on the underlying decision-making survey is available in Education at a Glance 2004, Annex 3 (www.oecd.org/edu/eag2004) under the heading "Indicator D6 Locus of decision making at lower secondary levels". The complete decision-making data are available under the heading "Underlying data on decision making for Indicator D6".

Table D1.1.
Compulsory and intended instruction time in public institutions (2005)
Average number of hours per year of total compulsory and non-compulsory instruction time in the curriculum
for 7-to-8, 9-to-11, 12-to-14 and 15-year-olds


1. Aged " 12 to 14 " covers aged 12 to 13 only.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007)
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Instruction time per subject as a percentage of total compulsory instruction time for 9-to-11-year-olds (2005)
Percentage of intended instruction time devoted to various subject areas within the total compulsory curriculum


1. Australia, Belgium (Fr.) and Belgium $(\mathrm{Fl}$.$) are not included in the averages.$
2. For 9-to-10-year-olds, social studies is included in science.
3. For 9 and 10 -year-olds the curriculum is largely flexible, for 11 -year-olds it is about the same as for 12 and 13 -year-olds.
4. German as a language of instruction is included in "Reading, writing and literature" in addition to the mother tongue Luxemburgish.
5. Includes 9 and 11-year-olds only.
6. Includes 10-to-11-year-olds only.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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Table D1.2b.
Instruction time per subject as a percentage of total compulsory instruction time for 12-to-14-year-olds (2005) Percentage of intended instruction time devoted to various subject areas within the total compulsory curriculum

|  | Compulsory core curriculum |  |  |  |  |  |  |  |  |  |  |  |  | $\begin{gathered} \text { E } \\ \\ 0 \\ 0 \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | $\begin{aligned} & 8.8 \\ & . \ddot{E} \\ & 0 \end{aligned}$ |  |  |  | $\frac{n}{\frac{n}{4}}$ |  |  |  | 苂 |  |  |  |  |
|  | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) | (10) | (11) | (12) | (13) | (14) | (15) |
| Australia | 9 | 9 | 8 | 7 | 4 | 6 | 6 | 6 | 1 | n | 3 | 59 | 41 | 100 | 5 |
| Austria | 13 | 15 | 13 | 12 | 11 | n | 16 | 10 | 7 | 2 | n | 100 | $\mathrm{x}(12)$ | 100 | m |
| Belgium (Fl.) | 14 | 14 | 6 | 9 | 17 | 4 | 4 | 6 | 6 | 1 | n | 81 | 19 | 100 | n |
| Belgium (Fr.) ${ }^{1}$ | 16 | 13 | 9 | 13 | 13 | 3 | 3 | 9 | 6 | n | 3 | 88 | 13 | 100 | 6 |
| Czech Republic | 12 | 13 | 20 | 16 | 10 | 3 | 8 | 7 | n | n | n | 88 | 12 | 100 | n |
| Denmark | 20 | 14 | 15 | 9 | 18 | n | 9 | 8 | 3 | n | 3 | 100 | n | 100 | n |
| England | 13 | 12 | 12 | 13 | 11 | 12 | 11 | 8 | 4 | n | 4 | 100 | n | 100 | 4 |
| Finland | 13 | 12 | 13 | 5 | 14 | n | 9 | 7 | 4 | 4 | n | 80 | 20 | 100 | 2 |
| France | 17 | 15 | 12 | 13 | 12 | 6 | 7 | 11 | n | n | n | 93 | 7 | 100 | 10 |
| Germany | 14 | 14 | 10 | 12 | 17 | 3 | 10 | 9 | 5 | 2 | 2 | 98 | 2 | 100 | n |
| Greece | 12 | 11 | 10 | 10 | 15 | 5 | 6 | 8 | 6 | 1 | 16 | 100 | n | 100 | n |
| Hungary | 15 | 12 | 18 | 12 | 12 | 3 | 10 | 8 | n | 4 | 6 | 100 | n | 100 | 29 |
| Iceland | 14 | 14 | 8 | 6 | 17 | 4 | 7 | 8 | 2 | 4 | 3 | 85 | 15 | 100 | n |
| Ireland ${ }^{2}$ | 28 | 13 | 8 | 17 | 7 | $\mathrm{x}(15)$ | 4 | 5 | 9 | $\mathrm{x}(15)$ | 5 | 97 | 3 | 100 | 7 |
| Italy ${ }^{1}$ | 22 | 10 | 10 | 15 | 10 | 10 | 13 | 7 | 3 | n | n | 100 | n | 100 | 10 |
| Japan | 11 | 10 | 9 | 9 | 10 | 3 | 7 | 9 | n | n | 18 | 87 | 13 | 100 | m |
| Korea | 13 | 11 | 11 | 10 | 10 | 4 | 8 | 8 | n | 4 | 5 | 82 | 18 | 100 | n |
| Luxembourg ${ }^{3}$ | 22 | 15 | 5 | 10 | 20 | n | 10 | 8 | 6 | n | 5 | 100 | n | 100 | n |
| Mexico | 14 | 14 | 17 | 26 | 9 | n | 6 | 6 | n | 9 | n | 100 | n | 100 | n |
| Netherlands | 10 | 10 | 8 | 11 | 14 | 5 | 7 | 9 | n | 3 | n | 78 | 22 | 100 | n |
| New Zealand | a | a | a | a | a | a | a | a | a | a | a | a | a | a | a |
| Norway | 16 | 13 | 9 | 11 | 10 | n | 8 | 10 | 7 | n | 16 | 100 | n | 100 | n |
| Poland | m | m | m | m | m | m | m | m | m | m | m | m | m | m | m |
| Portugal ${ }^{4}$ | 11 | 11 | 12 | 13 | 15 | 4 | 7 | 9 | n | n | 14 | 97 | 3 | 100 | 3 |
| Scotland | a | a | a | a | a | a | a | a | a | a | a | a | a | a | a |
| Slovak Republic | m | m | m | m | m | m | m | m | m | m | m | m | m | m | m |
| Spain | 16 | 11 | 11 | 10 | 10 | 8 | 11 | 7 | $\mathrm{x}(13)$ | $\mathrm{x}(13)$ | 3 | 87 | 13 | 100 | n |
| Sweden | 22 | 14 | 12 | 13 | 12 | $\mathrm{x}(3)$ | 7 | 8 | $\mathrm{x}(4)$ | 7 | n | 94 | 6 | 100 | n |
| Switzerland | m | m | m | m | m | m | m | m | m | m | m | m | m | m | m |
| Turkey | 15 | 14 | 16 | 10 | 15 | n | 4 | 6 | 5 | 4 | 3 | 91 | 9 | 100 | 12 |
| United States | m | m | m | m | m | m | m | m | m | m | m | m | m | m | m |
| OECD average | 15 | 13 | 11 | 12 | 12 | 3 | 8 | 8 | 3 | 2 | 4 | 91 | 9 | 100 | 4 |
| EU19 average | 16 | 13 | 11 | 12 | 13 | 4 | 8 | 8 | 4 | 1 | 3 | 93 | 7 | 100 | 4 |
| Brazil | m | m | m | m | m | m | m | m | m | m | m | m | m | m | m |
| Chile ${ }^{1}$ | 13 | 13 | 11 | 11 | 8 | 5 | 11 | 5 | 5 | a | 5 | 87 | 13 | 100 | m |
| Estonia | m | m | m | m | m | m | m | m | m | m | m | m | m | m | m |
| Israel | 11 | 13 | 16 | 21 | 18 | x (3) | 4 | 5 | 13 | n | n | 100 | n | 100 | m |
| Russian Federation | 15 | 14 | 22 | 9 | 9 | 4 | 4 | 6 | n | n | n | 83 | 17 | 100 | m |
| Slovenia | 13 | 13 | 15 | 15 | 11 | 2 | 6 | 6 | n | n | 9 | 90 | 10 | 100 | m |

1. Includes 12-to-13-year-olds only.
2. For 13-to-14-year-olds, arts is included in non-compulsory curriculum.
3. German as a language of instruction is included in "Reading, writing and literature" in addition to the mother tongue Luxemburgish.
4. Technology is included in Arts for 14-year-olds.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
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## WHAT IS THE STUDENT-TEACHER RATIO AND HOW BIG ARE CLASSES?

This indicator examines the number of students per class at the primary and lower secondary levels, and the ratio of students to teaching staff at all levels; it distinguishes between public and private institutions. Class size and student-teacher ratios are much discussed aspects of the education students receive and - along with the total instruction time of students (see Indicator D1), teachers' average working time (see Indicator D4) and the division of teachers' time between teaching and other duties - are among the determinants of the size of the teaching force within countries.

## Key results

Chart D2.1. Average class size in primary education $(2000,2005)$

$$
\square 2005 \diamond 2000
$$

The average class size in primary education is 22 students per class, but varies between countries from 33 in Korea to less than half that number in Luxembourg and the partner economy the Russian Federation. From 2000 to 2005, the average class size did not vary significantly, but the differences in class size between OECD countries seem to have diminished. Class size tends to have decreased in countries that had relatively large class sizes (for example, Japan, Korea and Turkey) whereas class size tends to have increased in countries with relatively small class sizes (for example, Iceland).


## Other highlights of this indicator

- The average class size in lower secondary education is 24 students per class, but varies from 30 or more in Japan, Korea and Mexico and the partner economies Brazil, Chile and Israel to 20 or less in Denmark, Iceland, Ireland (public institutions), Luxembourg and Switzerland, and the partner economy the Russian Federation.
- The number of students per class increases by an average of nearly three students between primary and lower secondary education, but ratios of students to teaching staff tend to decrease with increasing levels of education due to more annual instruction time, though this pattern is not uniform among countries.
- On average across OECD countries, the availability of teaching resources relative to student numbers in secondary education is more favourable in private institutions than in public institutions. This is most striking in Mexico where, at the secondary level, there are around 14 more students per teacher in public institutions than there are in private institutions. Consistently, at the lower secondary level, there is one student more per class on average across OECD countries in public institutions than in private institutions.


## Policy context

## Class size, education quality and education systems

Class size is a hotly debated topic and an important aspect of education policy in many OECD countries. Smaller classes are often perceived to allow teachers to focus more on the individual needs of students and reduce the amount of class time teachers spend dealing with disruptions. Smaller class sizes may also influence parents when they choose schools for their children. In this respect, class size would be an indicator of the quality of the school system.

Yet evidence on the effects of variations in class size upon student performance is very mixed. In what has evolved as a contentious area of research that has produced little in the way of consistent results, there is some evidence that smaller classes may have an impact upon specific groups of students (e.g. disadvantaged students).

A further reason why there is mixed evidence on the impact of class size may be because there is not sufficient variation in class size to estimate the true effects of this variable on student performance. In addition, policies to group lower performing students into smaller classes in order to devote more attention to them may reduce the observed performance gains that may otherwise be expected from smaller classes. Finally, the fact that the relationship between class size and student performance is often non-linear makes the effects difficult to estimate.

Numerous factors influence the interaction between teachers and students with class size being just one of them. Other influences include the number of classes or students for which a teacher is responsible, the subject taught, the division of the teacher's time between teaching and other duties, the grouping of students within classes and the practice of team-teaching.

The ratio of students to teaching staff is also an important indicator of the resources devoted to education. A smaller ratio of students to teaching staff may have to be weighted against higher salaries for teachers, increased professional development and teacher training, greater investment in teaching technology, or more widespread use of assistant teachers and other paraprofessionals whose salaries are often considerably lower than those of qualified teachers. Moreover, as larger numbers of children with special educational needs are integrated into normal classes, more use of specialised personnel and support services may limit the resources available for reducing the ratio of students to teaching staff.

The ratio of students to teaching staff is obtained by dividing the number of full-time equivalent students at a given level of education by the number of full-time equivalent teachers at that level and in similar types of institutions. However, this ratio does not take into account instruction time compared to the length of a teacher's working day nor how much time teachers spend teaching and therefore it cannot be interpreted in terms of class size (Box D2.1).

## Evidence and explanations

## Average class size in primary and lower secondary education

At the primary level, the average class size across OECD countries is 22 students per class, but varies widely among countries. It ranges from 33 students per primary class in Korea to fewer than 20 in Denmark, Greece, Iceland, Italy, Luxembourg, Mexico, Portugal, the Slovak Republic and Switzerland and partner economies Estonia, the Russian Federation and Slovenia. At the lower
secondary level, the average class size across OECD countries is 24 students per class and varies from 36 students per class in Korea to fewer than 20 in Denmark, Iceland, Ireland (public institutions), Luxembourg and Switzerland and the partner economy the Russian Federation (Table D2.1).

## Box D2.1. Relationship between class size and ratio of students to teaching staff

The number of students per class results from a number of different elements: the ratio of students to teaching staff, the number of classes or students for which a teacher is responsible, the instruction time of students compared to the length of teachers' working days, the proportion of time teachers spend teaching, the grouping of students within classes and team teaching.

For example, in a school of 48 full-time students and 8 full-time teachers, the ratio of students to teaching staff equals 6. If teachers' working week is estimated to be 35 hours including 10 hours teaching, and if instruction time for each student is 40 hours per week, then whatever the grouping of students in this school, average class size can be estimated as follows:

Estimated class size $=6$ students per teacher * ( 40 hours of instruction time per student/ 10 hours of teaching per teacher) $=24$ students.

Compared to this estimated figure, class size presented inTable D2.1 is defined as the division of students who are following a common course of study, based on the highest number of common courses (usually compulsory studies), and excludes teaching in sub-groups. Thus, the estimated class size will be close to the average class size of Table D2.1 where teaching in sub-groups is less frequent (as is the case in primary and lower secondary education).

Because of these definitions, similar student-to-teacher ratios between countries can lead to different class sizes. For example, in lower-secondary education, Germany and Greece have very similar average class sizes ( 24.7 students in Germany and 24.5 students in Greece - see Table D2.1), but the ratio of students to teaching staff differs substantially with 15.5 students per teaching staff member in Germany compared to 7.9 in Greece (see Table D2.2). The explanation for this may lie in the higher number of teaching hours required for teachers in Germany compared to Greece ( 758 hours in Germany compared to 583 hours in Greece see Table D4.1).

The number of students per class tends to increase, on average, by nearly three students between primary and lower secondary education. In Austria, Greece, Japan, Mexico, Poland and Portugal, and the partner economies Brazil and Israel, the increase in average class size exceeds four students, while Switzerland and the United Kingdom show a small drop in the number of students per class between these two levels (Chart D2.2). The indicator on class size is limited to primary and lower secondary education because class sizes are difficult to define and compare at higher levels of education, where students often attend several different classes, depending on the subject area.

Between 2000 and 2005, average class size in primary education did not vary significantly (21.5 in 2005 against 22.0 in 2000). However, among countries with comparable data, class size decreased in countries among those with larger class sizes in 2000 (Korea, Japan and Turkey), whereas class size increased (or stayed constant) in countries among those with the lowest class sizes in 2000 (Iceland, Italy and Luxembourg). At secondary level of education, variations in class sizes between 2000 and 2005 follow a similar trend leading to narrowing the range of class sizes (2000 data in Education at a Glance 2002, Table D2.1 available on line at: www.oecd.org/edu/eag2002).

Chart D2.2. Average class size in educational institutions, by level of education (2005)

Primary education $\square$ Lower secondary education


1. Public institutions only.

Countries are ranked in descending order of average class size in lower secondary education.
Source: OECD. Table D2.1. See Annex 3 for notes (www.oecd.org/edu/eag2007).
StatLink (ills http://dx.doi.org/10.1787/068464517374

## Ratio of students to teaching staff

In primary education, the ratio of students to teaching staff, expressed in full-time equivalents, ranges from equal to or more than 26 students per teacher in Korea, Mexico, Turkey and partner economy Chile to less than 11 in Hungary, Italy and Portugal. The OECD average in primary education is 17 students per teacher (Chart D2.3).

There is similar variation among countries in the ratio of students to teaching staff at the secondary level, ranging from 31 students per full-time equivalent teacher in Mexico to less than 11 in Austria, Belgium, Greece, Italy, Luxembourg, Portugal and Spain. On average among OECD countries, the ratio of students to teaching staff at the secondary level is 13, which is close to the ratios in Australia (12), the Czech Republic (13), Finland (14), France (12), Japan (14), Poland (13), the Slovak Republic (14), Sweden (13) and the United Kingdom (14), and the partner economies Israel (13) and Slovenia (13) (Table D2.2).

As the difference in the mean ratios of students to teaching staff between primary and secondary education indicates, there are fewer full-time equivalent students per full-time equivalent teacher in higher levels of education. The ratio of students to teaching staff decreases between primary and secondary levels of education, despite a tendency for class sizes to increase. This was found to be true in all but seven OECD countries (Hungary, Italy, Mexico, the Netherlands, Poland, Sweden and the United States, and the partner economy Chile).

## Chart D2.3. Ratio of students to teaching staff in educational institutions, by level of education (2005)




Number of students per teacher in full-time equivalents

Upper secondary education
40


Number of students per teacher in full-time equivalents


Note: Please refer to the Reader's Guide for list of country codes and country names used in this chart.
Countries are ranked in descending order of number of students per teacher in primary education.
Source: OECD. Table D2.2. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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The decrease in the ratio of students to teaching staff from the primary to the secondary level reflects differences in annual instruction time, which tend to increase with the level of education. It may also result from delays in matching the teaching force to demographic changes, or from differences in teaching hours for teachers at different levels. The general trend is consistent among countries, but it is not obvious from an educational perspective why a smaller ratio of students to teaching staff should be more desirable at higher levels of education (Table D2.2).
D2 The ratios of students to teaching staff in pre-primary education are shown in Table D2.2. For the pre-primary level, information is also presented on the ratio of students to contact staff (teachers and teachers' aides). Some countries make extensive use of teachers' aides at the pre-primary level. Eight OECD countries and two partner economies reported smaller ratios of students to contact staff (column 1 of Table D2.2) than students to teaching staff. For countries such as the Slovak Republic, Sweden and the United Kingdom, this difference is not substantial. But in Austria, France, Germany, Japan and the United States as well as in partner economies Chile and Israel and there are larger numbers of teachers' aides. The use of these staff means that student to contact staff ratios are substantially lower than student to teacher ratios particularly in France and partner economy Israel.

At the tertiary level, the ratio of students to teaching staff ranges from 30 students per teacher in Greece to 11 or below in Iceland, Japan, Spain and Sweden (Table D2.2). Such comparisons in tertiary education, however, should be made with caution since it is still difficult to calculate full-time equivalent students and teachers on a comparable basis at this level.

In 12 out of the 15 OECD countries and partner economies with comparable data, the ratio of students to teaching staff is lower in the more occupationally specific tertiary-type B programmes than in tertiary-type A and advanced research programmes (Table D2.2). Hungary, the Slovak Republic and Turkey are the only countries with a higher ratio in tertiary-type B programmes.

## Teaching resources in public and private institutions

Table D2.3 focuses on the secondary level and illustrates the comparative provision of teaching resources between public and private institutions by examining the ratio of students to teaching staff between the two types of providers. On average across the OECD countries (and also in partner economies) for which there are data, there are smaller ratios of students to teaching staff in private institutions at both lower secondary and upper secondary levels, with just over than one more student per teacher in public institutions than in private institutions. The most striking examples of this are Mexico and the United Kingdom where, at the lower secondary level, there are at least 11 more students per teacher in public institutions than in private institutions. The difference in Mexico at the upper secondary level is similarly large. But this is not true in all countries.

Smaller ratios of students to teaching staff in the public sector relative to the private sector are evident in some countries. This is most pronounced in Spain at the lower secondary level where there are some 16 students per teacher in private institutions compared with only 11 students per teacher in public institutions.

In terms of average class size (Chart D2.4 and Table D2.1), on average across the OECD countries for which there are data, average class sizes do not differ between public and private institutions


Countries are ranked in descending order of number of students per classroom in public institutions in primary education. Source: OECD. Table D2.1. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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from more than 1-2 students per class for primary and lower secondary education. However, this trend disguises marked variation between countries. At the primary level, in the Czech Republic, Iceland, Poland, Switzerland, Turkey, the United Kingdom and the United States, and in partner economies Brazil, Estonia and the Russian Federation, for example, average class sizes in public institutions are notably higher - four students or more per class - though in all these countries except partner economy Brazil, the private sector is small (at most $5 \%$ of students at the primary level). In contrast, class sizes in private institutions exceed those in public institutions to a similar degree or larger in Japan, Luxembourg and Spain.

The class size comparison between public and private institutions also shows a mixed picture at the lower secondary level, where private education is more prevalent. Lower-secondary average class sizes are larger in private institutions than in public institutions in 11 OECD countries and 2 partner economies, though differences tend to be smaller than is the case in primary education.

There are numerous reasons why countries encourage public and private school sectors. In many countries, a rationale for encouraging growth in both sectors is to facilitate school choice. That is, to broaden the choices available to students and families in their schooling. Considering the
importance of class size in discussions of schooling in many countries, differences in class size between public and private schools and institutions may be a driver of differences in enrolment between these sectors. It is interesting to note that in the OECD countries and partner economies with a substantial private sector in primary and lower secondary education (Australia, Belgium [Fr.], Denmark, Korea, and Luxembourg and the partner economy Chile; see Table C2.9), there are, on average, only marginal differences in class size between public and private institutions. Where large differences do exist, they tend to show private institutions having more students per class than public institutions. This indicates that in countries where a substantial proportion of students and families have decided to choose private education institutions, class size would not be a major determinant of those decisions.

## Definitions and methodologies

Data refer to the school year 2004-2005, and are based on the UOE data collection on education statistics that is administered annually by the OECD.

Class sizes have been calculated by dividing the number of students enrolled by the number of classes. In order to ensure comparability among countries, special needs programmes have been excluded. Data include only regular programmes at primary and lower secondary levels of education and exclude teaching in sub-groups outside the regular classroom setting.

The ratio of students to teaching staff has been calculated by dividing the number of full-time equivalent students at a given level of education by the number of full-time equivalent teachers at that level and in the specified type of institution.

The breakdown of the ratio of students to teaching staff by type of institution distinguishes between students and teachers in public institutions and in private institutions (governmentdependent private institutions and independent private institutions). In some countries the proportion of students in private institutions is small (see Table C2.9).

Instructional personnel:

- Teaching staff refers to professional personnel directly involved in teaching students. The classification includes classroom teachers; special education teachers; and other teachers who work with a whole class of students in a class, in small groups in a resource room, or in one-toone teaching situations inside or outside a regular class. Teaching staff also includes department chairpersons whose duties include some teaching, but excludes non-professional personnel who support teachers in providing instruction to students, such as teachers' aides and other paraprofessional personnel.
- Teachers' aides and teaching/research assistants include non-professional personnel or students who support teachers in providing instruction to students.

Table D2.1
Average class size, by type of institution and level of education (2005) Calculations based on number of students and number of classes

|  | Primary education |  |  |  |  | Lower secondary education (general programmes) |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Private institutions |  |  |  |  | Private institutions |  |  | $\begin{aligned} & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ |
|  | Public institutions |  |  |  |  | Public institutions |  |  |  |  |
|  | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) | (10) |
| Australia | 24.0 | 24.1 | 24.1 | a | 24.0 | 24.5 | 25.5 | 25.5 | a | 24.9 |
| Austria | 20.0 | 20.7 | $\mathrm{x}(2)$ | $\mathrm{x}(2)$ | 20.1 | 24.1 | 24.8 | x (7) | x (7) | 24.2 |
| Belgium | m | m | m | m | m | m | m | m | m | m |
| Belgium (Fr.) | 20.4 | 21.2 | 21.2 | a | 20.8 | 20.4 | m | m | a | m |
| Canada | m | m | m | m | m | m | m | m | m | m |
| Czech Republic | 20.6 | 16.9 | 16.9 | a | 20.5 | 23.5 | 21.2 | 21.2 | a | 23.4 |
| Denmark | 19.9 | 16.8 | 16.8 | a | 19.5 | 19.9 | 18.3 | 18.3 | a | 19.7 |
| Finland | m | m | m | a | m | m | m | m | a | m |
| France | m | m | m | m | m | 23.4 | 24.8 | 25.0 | 13.1 | 23.7 |
| Germany | 22.0 | 23.1 | 23.1 | $\mathrm{x}(3)$ | 22.0 | 24.7 | 25.8 | 25.8 | $\mathrm{x}(8)$ | 24.7 |
| Greece | 19.6 | 21.4 | a | 21.4 | 19.7 | 24.5 | 24.7 | a | 24.7 | 24.5 |
| Hungary | 20.1 | 19.1 | 19.1 | a | 20.0 | 21.4 | 21.5 | 21.5 | a | 21.4 |
| Iceland | 18.5 | 13.3 | 13.3 | n | 18.4 | 19.8 | 12.0 | 12.0 | n | 19.7 |
| Ireland | 24.3 | m | a | m | m | 19.7 | m | a | m | m |
| Italy | 18.3 | 19.1 | a | 19.1 | 18.3 | 20.9 | 21.4 | a | 21.4 | 20.9 |
| Japan | 28.3 | 33.7 | a | 33.7 | 28.4 | 33.4 | 35.7 | a | 35.7 | 33.5 |
| Korea | 32.6 | 32.3 | a | 32.3 | 32.6 | 36.0 | 34.8 | 34.8 | a | 35.7 |
| Luxembourg | 15.6 | 19.2 | 20.0 | 19.1 | 15.8 | 19.2 | 20.6 | 20.1 | 21.3 | 19.5 |
| Mexico | 19.8 | 21.9 | a | 21.9 | 19.9 | 30.0 | 26.4 | a | 26.4 | 29.7 |
| Netherlands | $\mathrm{x}(5)$ | $\mathrm{x}(5)$ | $\mathrm{x}(5)$ | a | 22.0 | m | m | m | a | m |
| New Zealand | m | m | m | m | m | m | m | m | m | m |
| Norway | a | a | a | a | a | a | a | a | a | a |
| Poland | 20.6 | 12.0 | 12.1 | 12.0 | 20.4 | 25.1 | 17.2 | 27.0 | 15.2 | 24.9 |
| Portugal | 18.2 | 21.7 | 24.8 | 20.7 | 18.5 | 22.5 | 23.5 | 24.2 | 22.3 | 22.6 |
| Slovak Republic | 19.9 | 19.2 | 19.2 | n | 19.8 | 23.0 | 22.9 | 22.9 | n | 23.0 |
| Spain | 19.4 | 24.2 | 24.2 | 23.8 | 20.8 | 23.8 | 26.7 | 27.0 | 24.1 | 24.7 |
| Sweden | m | m | m | m | m | m | m | m | m | m |
| Switzerland | 19.5 | 15.4 | 14.5 | 15.5 | 19.4 | 19.1 | 19.1 | 21.1 | 18.7 | 19.1 |
| Turkey | 27.5 | 16.2 | a | 16.2 | 27.2 | a | a | a | a | a |
| United Kingdom | 25.8 | 10.7 | a | 10.7 | 24.2 | 24.3 | 9.7 | 18.4 | 9.2 | 22.1 |
| United States | 23.6 | 19.4 | a | 19.4 | 23.1 | 24.9 | 19.3 | a | 19.3 | 24.3 |
| OECD average | 21.7 | 20.1 | 19.2 | 20.4 | 21.5 | 23.8 | 22.7 | 23.0 | 21.0 | 24.1 |
| EU19 average | 20.3 | 18.9 | 19.7 | 18.1 | 20.2 | 22.5 | 21.6 | 22.9 | 18.9 | 22.8 |
| Brazil | 25.9 | 18.7 | a | 18.7 | 25.0 | 32.7 | 25.9 | a | 25.9 | 31.9 |
| Chile | 30.2 | 31.8 | 33.5 | 23.5 | 31.0 | 31.1 | 31.9 | 33.5 | 24.6 | 31.5 |
| Estonia | 19.9 | 15.2 | a | 15.2 | 19.7 | 23.0 | 15.1 | a | 15.1 | 22.8 |
| Israel | 26.6 | a | a | a | 26.6 | 31.7 | a | a | a | 31.7 |
| Russian Federation | 15.6 | 9.9 | a | 9.9 | 15.6 | 18.9 | 9.6 | a | 9.6 | 18.8 |
| Slovenia | 18.2 | 17.3 | 17.3 | n | 18.2 | 20.6 | 21.0 | 21.0 | n | 20.6 |

[^51]StatLink (nillst http://dx.doi.org/10.1787/068464517374

Table D2.2
Ratio of students to teaching staff in educational institutions (2005)
By level of education, calculations based on full-time equivalents


[^52]Table D2.3
Ratio of students to teaching staff, by type of institution (2005) By level of education, calculations based on full-time equivalents


[^53]StatLink 可ills http://dx.doi.org/10.1787/068464517374

## HOW MUCH ARE TEACHERS PAID?

This indicator shows the starting, mid-career and maximum statutory salaries of teachers in public primary and secondary education, and various additional payments and incentive schemes used in teacher reward systems. It also presents information on aspects of teachers' contractual arrangements. Together with average class size (see Indicator D2) and teachers' working time (see Indicator D4), this indicator presents some key measures of the working lives of teachers. Differences in teachers' salaries, along with other factors such as student to staff ratios (see Indicator D2) provide some explanation for differences in expenditure per student (see Indicator B1).

## Key results

Chart D3.1. Teachers' salaries in lower secondary education (2005) Annual statutory teachers' salaries in public institutions in lower secondary education, in equivalent USD converted using PPPs, and the ratio of salary after 15 years of experience to GDP per capita

Salaries of teachers with at least 15 years experience at the lower secondary level range from less than USD 16000 in Hungary to USD 51000 or more in Germany, Korea and Switzerland, and exceed USD 88000 in Luxembourg.

Equivalent USD
converted using PPPs


Salaries of teachers with at least 15 years experience in lower secondary education are over twice the level of GDP per capita in Korea and Mexico, whereas in Iceland and Norway, and the partner economy Israel, salaries are $75 \%$ or less than GDP per capita.


[^54]
## Other highlights of this indicator

- Teachers' salaries have risen in real terms between 1996 and 2005 in virtually all countries, with the largest increases evident in Finland, Hungary and Mexico and in starting salaries in Australia. Salaries at the primary and upper secondary levels in Spain fell in real terms over the same period, even though they remain above the OECD average level.
- On average in OECD countries, upper secondary teachers' salary per teaching hour exceeds that of primary teachers by $42 \%$, though the difference is minimal in New Zealand and Scotland and is equal to or greater than $75 \%$ in Hungary and the Netherlands.
- Salaries at the top of the scale are on average around $70 \%$ higher than starting salaries for both primary and secondary education, though this differential usually varies between countries largely in line with the number of years it takes for a teacher to progress through the scale. Nevertheless, top-of-the-scale salaries in Korea are almost three times that of starting salaries, but it takes 37 years to reach the top of the scale. In Portugal, however, the ratio of salaries at the top of the scale to starting salaries is close to that in Korea, but teachers reach the top of the salary scale after 26 years of service. But it is important to consider that not all teachers will reach the top of the salary scale. For example, in the Netherlands in 2005, 13\% of the teachers in secondary education were at the maximum salary level.
- On average in OECD countries, about one in six teachers in primary and lower secondary education that are working in public institutions are employed part-time. Part-time employment represents about one-third or more teachers in Germany, Norway and Sweden and about one-half of the teachers in the Netherlands.
- Fifteen OECD countries have mandatory probation periods for teachers. The average length of probation periods is 12 months. In seven OECD countries, teachers are granted tenure after successfully completing their probationary period. On average across OECD countries, teachers must be employed for 20 months until their tenure is reached.


## Policy context

Teachers' salaries are the largest single cost in providing school education, making compensation a critical consideration for policy makers seeking to maintain both the quality of teaching and a balanced education budget. The size of education budgets naturally reflects trade-offs among many interrelated factors, including teachers' salaries, the ratio of students to teaching staff, the instruction time planned for students and the designated number of teaching hours.

Ensuring a sufficient number of skilled teachers is a key concern in all OECD countries. In competitive labour markets, the equilibrium rate of salaries paid to different types of teachers would reflect the supply and demand for those teachers. This is often not the case in OECD countries where salaries and other conditions are often set centrally to cover all teachers. Teachers' salaries and conditions are therefore a policy malleable factor that can affect both the demand for and supply of teachers. In addition, salaries and working conditions can be important influences in attracting, developing and retaining skilled and effective teachers.

Comparing salary levels at different career points allows some analysis of the structure of the career progression and promotion possibilities available within the teaching profession. Theoretically, a career structure with an age-earnings profile (which depicts salary increases across workers' age) that is steep offers stronger salary incentives to teachers throughout their careers. A salary structure can provide salary incentives that attract high quality teachers and increase job satisfaction and performance with stronger rewards for teachers. Additional important aspects of teachers' career structure are the role of probationary periods at the beginning of their careers and the issue of tenure.

## Evidence and explanations

## Comparing teachers' salaries

The first part of this indicator compares the starting, mid-career and maximum statutory salaries of teachers with the minimum level of qualifications required for certification in public primary and secondary education. First, teachers' salaries are examined in absolute terms at three career points: starting, mid-career, and top-of-the-scale. The changes in these salaries between 1996 and 2005 are then presented. Contractual arrangements and additional payments made to teachers provide further insight into the career structures of teachers.

International comparisons of salaries provide simplified illustrations of the compensation received by teachers for their work. This provides only a snapshot of the complete system of compensations and the resultant welfare inferences that can be made. Large differences between the taxation and social benefit systems in OECD countries as well as the use of financial incentives (including regional allowances for teaching in remote regions, family allowances, reduced rates on public transportation, tax allowances on purchasing cultural goods, and other quasi-pecuniary entitlements that contribute to a teacher's basic income) make it important to exercise caution when comparing teachers' salaries.

Statutory salaries as reported in this indicator must be distinguished from the actual wage expenditures incurred by governments and from teachers' average salaries, which are also influenced by other factors such as the age structure of the teaching force or the prevalence of part-time work. Indicator B6 shows the total amounts paid in compensation to teachers. Furthermore, since

## Chart D3.2. Teachers' salaries (minimum, after 15 years experience and maximum) in lower secondary education (2005)

Annual statutory teachers' salaries in public institutions in lower secondary education, in equivalent USD converted using PPPs, and the ratio of salary after 15 years of experience to GDP per capita


Countries are ranked in descending order of teachers'salaries in lower secondary education after 15 years of experience and minimum training.
Source: OECD. Table D3.1. See Annex 3 for notes (www.oecd.org/edu/eag2007).
StatLink ⿹्ञाड
teaching time, teachers' workload and the proportion of teachers in part-time employment can vary considerably among countries, these factors should be considered when using comparisons of statutory salaries to make judgements about the benefits received by teachers in different countries (see Indicator D4). When considering the salary structures of teachers it is also important to consider that not all teachers will reach the top of the salary scale. For example, in the Netherlands in $2005,13 \%$ of the teachers in secondary education were at the maximum salary level.

The annual statutory salaries of lower secondary teachers with 15 years of experience range from less than USD 16000 in Hungary to over USD 51000 in Germany, Korea and Switzerland and exceed USD 88000 in Luxembourg (Table D3.1).

In most OECD countries, teachers' salaries increase with the level of education being taught. For example, in Belgium (Fl.), Belgium (Fr.), Finland, Hungary, Luxembourg, the Netherlands and Switzerland, the salary of an upper secondary teacher with at least 15 years experience is at least $25 \%$ higher than that of a primary school teacher with the same experience. In contrast,
in Australia, the Czech Republic, England, Greece, Ireland, Japan, Korea, New Zealand, Portugal, Scotland, Turkey and the United States, and the partner economies Israel and Slovenia, upper secondary and primary teachers' salaries are more comparable (less than $5 \%$ difference, see Table D3.1). The extent of the variation would be influenced by the structure of teachers' salaries up to the mid-career point. In some countries, such as the United States, teachers' salaries are influenced by the educational attainment of teachers. As this attainment is not constant among teachers at all levels across their career, care should be taken in interpreting the extent of differences in salaries of teachers at different levels of school education.

Comparatively large differences in the salaries of teachers at different levels may influence how schools and school systems attract and retain teachers of different levels. It may also influence the extent to which teachers move across different education levels and, with that, the degree of segmentation in the teacher labour market.

## Statutory salaries relative to GDP per capita

Among other considerations, countries invest in teaching resources relative to their ability to fund educational expenditure. Comparing statutory salaries to GDP per capita is thus another way of assessing the relative value of teachers' salaries among countries. Comparative data on salaries for comparable professions would provide a better benchmark for teacher salaries; since such data are not yet available, comparisons with GDP per capita provide some basis for standardised comparisons.

Salaries for teachers with at least 15 years experience (in primary and lower secondary education) relative to GDP per capita are relatively low in Hungary (0.89), Iceland (0.75) and Norway ( 0.74 ), and the partner economy Israel ( 0.70 ) and highest in Korea (2.34 in primary and 2.33 in lower secondary), Mexico ( 2.01 in lower secondary) and Turkey ( 2.54 in primary). In upper secondary general education, the lowest ratios are found in Iceland (0.88) and Norway (0.80) and partner economy Israel ( 0.70 ), and mid-career salaries relative to the GDP are highest in Korea (2.33) and Turkey (2.57) (Table D3.1).

Some countries, such as the Czech Republic, Hungary and Turkey, as well as the partner economy Israel, have both relatively low GDP per capita and low teachers' salaries. Others (e.g. Korea, New Zealand, Portugal and Spain) have a relatively low GDP per capita but teachers' salaries that are comparable to those in countries with much higher GDP per capita. Germany, Luxembourg and Switzerland have a high GDP per capita and high teachers' salaries (Chart D3.2 and Table D3.1), whereas Norway has a high GDP per capita, but average mid-career salaries.

## Statutory salaries per hour of net teaching time

An alternative measure of salaries and the cost of teaching time is the statutory salary for a fulltime classroom teacher relative to the number of hours per year that a teacher is required to spend teaching students (see Indicator D4). Although this measure does not adjust salaries for the amount of time that teachers spend in various teaching-related activities, it can nonetheless provide a rough estimate of the cost of the actual time teachers spend in the classroom.

The average statutory salary per teaching hour after 15 years of experience is USD 47 in primary, USD 59 in lower secondary, and USD 68 in upper secondary general education. In primary education, the Czech Republic, Hungary and Mexico and partner economy Israel have the lowest salary costs per teaching hour (USD 30 or less). By contrast, salaries are relatively high
in Denmark, Germany, Japan, Korea and Luxembourg (USD 60 or more). There is even more variation in salaries per teaching hour in general upper secondary schools, ranging from about USD 35 or less in Hungary and Turkey, and the partner economy Israel, to USD 80 or more in Denmark, Japan, Korea, Luxembourg and the Netherlands (Table D3.1).

Even in countries where statutory salaries are the same in primary and secondary education, salaries per teaching hour are usually higher in upper secondary education than in primary education, since in most countries, secondary teachers are required to teach fewer hours than primary teachers (see Indicator D4). On average among OECD countries, upper secondary teachers' salary per teaching hour exceeds that of primary teachers by around $42 \%$. In New Zealand and Scotland, this difference is only $5 \%$ or less, whereas it is around $60 \%$ or more in Finland, France, Greece, Hungary and Portugal and over $80 \%$ in the Netherlands (Table D3.1). However, the large difference between primary and upper secondary teachers' salary per teaching hour does not necessarily exist when comparing salary per hour of working time. For example, in Portugal where there is a large difference in salary per teaching hour between primary and upper secondary teachers, the difference between teaching time at primary and upper secondary level is among the greatest in OECD countries, even though their statutory salaries and their the working time required at school is the same (Table D4.1).

## Teaching experience and qualifications influence teachers' salary scales

Salary structures illustrate the salary incentives available to teachers at different points in their careers. There is some evidence that a sizeable proportion of teachers and school administrators do not want to progress to higher levels in their careers (OECD, 2005). Presumably, this is because the negative aspects of such a promotion outweigh the positive aspects such as increased salaries, prestige and other rewards. To address this problem, salary structures could be adjusted to ensure that appropriate incentives are offered throughout teachers' careers.

As can be seen from Table D3.1, OECD data on teachers' salaries is limited to information on statutory salaries at three points of the salary scale: starting salaries, salaries after 15 years of service and salaries at the top of the scale. These salaries correspond to teachers with the minimum required training. Therefore, interpretation must be undertaken with caution as further wage increases can occur in some OECD countries with further qualifications.

Theoretically, a system that offers greater rewards to experience and performance provides salary incentives that may influence job motivation and satisfaction and school effectiveness. Deferred compensation is a key incentive for many workers across numerous industries. Organisations can design complex deferred compensation schemes to attract high-quality workers and then provide them with the most appropriate incentives throughout their careers within the organisation. Deferred compensation rewards the most effective employees for staying within particular organisations or professions and for meeting the established performance criteria.

Pensions are an important form of deferred compensation. In most OECD countries, teachers receive some form of pension that accrues with their experience in the teaching profession. This pension provides an incentive to stay in the profession. A monetary incentive is also provided in those systems where the amount of a pension that a teacher receives depends upon the level they reach in the career structure. This is a form of deferred compensation that provides a key incentive for workers as the greatest benefits they receive in the future depend upon their current
ability to meet established performance criteria (if they are established). However, the pension schemes are not considered in this analysis.

Deferred compensation exists in the salary structure of teachers in OECD countries. On average among OECD countries, statutory salaries for primary, lower and upper secondary general teachers with 15 years of experience are 36,37 and $41 \%$ higher, respectively, than starting salaries. The increases from starting salary to the top of the salary scale are, on average, 69,70 and $71 \%$. For lower secondary teachers, the average starting salary was USD 29 772. After 15 years experience, with minimum training, this figure increases to USD 40 322, and then it reaches USD 48983 at the top of the salary scale. A similar increase is therefore evident between first, the starting salary and that at 15 years of experience and second, the salary at 15 years of experience and at the top of the salary scale (reached, on average, after 24 years of experience).

It is clear that there are large differences in salary structures across countries. A number of countries have relatively flat structures that offer a lower amount of salary increases for teachers. For example, most of the teachers at the top of the salary scale in Denmark (except at the upper secondary level), Finland, Germany, Norway and Turkey, and the partner economy Slovenia, only earn up to $30 \%$ more than teachers at the bottom of the salary scale.

Increases in salaries between points on a salary structure should be seen in the context of the number of years that it takes for a teacher to proceed through the salary scale, a factor which varies substantially across countries. In lower secondary education, teachers in Australia, Denmark, England, New Zealand and Scotland reach the highest step on the salary scale relatively quickly (within 5 to 9 years). In these countries, the monetary incentives that come with promotion and commensurate wage increases disappear relatively quickly compared to other countries. If job satisfaction and performance are determined, at least in part, by prospects for salary increases, then difficulties could arise as teachers approach the peak in their age-earnings profiles. Alternately, this may be part of a system whereby policymakers consider that this system better reflects the job of a teacher and the stages of teachers' careers that are considered most productive.

In Austria, the Czech Republic, France, Greece, Hungary, Italy, Japan, Korea, Luxembourg and Spain, and the partner economy Israel, teachers in lower secondary education reach the top of the salary scale after 30 or more years of service (Table D3.1). It is difficult to categorise countries simply by whether they have steep or flat salary structures. Most countries have steep and flat portions that vary across teachers' tenure. For example, teachers in Germany and Luxembourg have the opportunity for similar salary increases in the first 15 years of the tenure but then face very different growth rates after 15 years. In Luxembourg the rate of growth of salaries increases while teachers in Germany face relatively small increases. Policy makers in these countries face different issues for these more experienced teachers.

While the salary opportunities available to teachers are emphasised in this discussion, it should be acknowledged that there can also be benefits to compression in pay-scales. It is often considered that greater levels of trust and information flows exist in organisations where employees have smaller difference in their salaries as this can facilitate greater levels of collegiality. These benefits need to be weighed against the benefits of increased salary incentives.

Teachers' salaries between 1996 and 2005
In comparing the index of change between 1996 and 2005 in teachers' salaries, it is evident that salaries have grown in real terms at both primary and secondary levels in virtually all countries.

The biggest increases across all levels have taken place in Hungary, though these salaries remain below the OECD average. In some countries, however, salaries have fallen in real terms between 1996 and 2005, most notably at the primary and upper secondary levels in Spain (Table D3.2 and Chart D3.3), even though they remain above the OECD average level.

Chart D3.3. Changes in teachers' salaries in lower secondary education, by point in the salary scale $(1996,2005)$
Index of change between 1996 and 2005 (1996=100, 2005 price levels using GDP deflators)


1. The data for Belgium in 1996 are based on Belgium as a whole.

Countries are ranked in descending order of index of change between 1996 and 2005 in teachers' starting salaries.
Source: OECD. Table D3.2. See Annex 3 for notes (www.oecd.org/edu/eag2007).
StatLink ग्र्illsta http://dx.doi.org/10.1787/068520240747

Salary trends have also varied between different points on the salary scale. For instance, starting salaries have risen faster than mid-career or top-of-the-scale salaries for all education levels in Australia, Denmark, England, Finland and Scotland. By contrast, salaries of teachers with at least 15 years experience have risen relatively more quickly (than both starting and top-of-the-scale salaries) in Austria, Japan, the Netherlands and Portugal. In the case of New Zealand, top-of-thescale salary has risen faster than starting salary and in the same proportion as salary of teachers with at least 15 years of experience. However, with a relatively short salary scale (eight years to reach the top of the scale), teacher recruitment is in fact a key focus in New Zealand.

The rationale for these differences would vary across countries. For some countries that have increased starting salaries, these increases have had the objective of attracting greater numbers of graduates to teaching. A danger exists with this policy if salaries are not also increased at other points of the salary structure. If this does not occur, then it has a negative impact upon salary incentives at these points which can have a negative impact upon teacher retention. The efficiency considerations of utilising resources to attract more early-career teachers to the profession need to be considered against the potential implications for teacher retention. It is important to note that comparing changes in salaries at three points of the salary structure may not account for changes in other aspects of the structure of teachers' salaries. For example, in Finland an additional component of salaries may now be paid based upon the personal performance of teachers. This is not captured in the comparison discussed above but is an important change in the structure of teachers' salaries.

## Additional payments: Incentives and allowances

In addition to basic pay scales, many school systems have developed schemes that offer additional payments for teachers, which may take the form of financial remuneration and/or a reduction in the number of teaching hours. Together with the starting salary, such additional payments may affect a person's decision to enter into or stay in the teaching profession. Early career additional payments for graduate teachers may include family allowances and bonuses for working in certain locations, and higher initial salaries for higher-than-minimum teaching certification or qualifications such as holding educational qualifications in multiple subjects or with certification to teach students with special educational needs.

In some countries, the reduction of required teaching hours is used to reward experience or long service (e.g. in Greece and Iceland). In other countries such as Portugal, teachers can be compensated by a reduction of teaching hours for carrying out special tasks or activities (leading a drama club, or acting as teacher supervisor of student teachers, etc.). Adjustments to base salary may be awarded to teachers in public schools either by the head teacher or school principal, or by government at the local, regional or national level.

## Types of additional payments

Data on additional payments can be grouped into three broad areas:

1. Additional payments based on responsibilities assumed by teachers and particular conditions of teaching (e.g. additional management responsibilities or teaching in high-need regions, disadvantaged schools)
2. Additional payments based upon the demographic characteristics of teachers (e.g. age and/or family status)
3. Additional payments based upon teachers' qualifications, training and performance (e.g. holding higher than the minimum qualifications and/or completing professional development activities)

Data have not been collected on payment amounts but on whether they are available to teachers and at what level the decision to award such payments are taken (see Table D3.3a; see also Tables D3.3b, D3.3c and D3.3d [available on line at: http://dx.doi.org/10.1787/068520240747] and Annex 3 at www.oecd.org/edu/eag2007).

Additional payments are most often given for particular responsibilities or working conditions. A clear example is teaching in more disadvantaged schools, particularly in schools that are located in very poor neighbourhoods or have a large proportion of students that speak languages other than the language of instruction, means teachers face particular demands on their job that teachers in other schools may not encounter. It has been shown that these schools often have trouble attracting teachers and that the least experienced teachers in an education system often work in these schools (OECD, 2005). Additional payments for teaching in disadvantaged schools are provided in about two-thirds of OECD and partner economies, and ten countries also offer additional payments for teachers who teach in certain fields. These payments may be offered in response to a shortage of teachers in these areas.

More than one-half of OECD countries offer additional payments based on demographic characteristics of teachers. Additional payments to teachers based upon their qualifications, training and performance are even more common across OECD countries and partner economies.

Of these, five types of additional payments are offered based upon teachers' initial education and qualifications. The most common types of these payments are available for holding either an initial education qualification higher than the minimum requirement and/or a higher than minimum level of teacher certification and training. These are available in nearly one-half of OECD countries and partner economies with one-third of countries offering both types of additional payments. Thirteen OECD countries and partner economies offer additional payments for the successful completion of professional development activities.

Additional payments that are made to teachers for outstanding performance in teaching are available in 13 OECD countries and 1 partner economy - the only additional payment that could be classified as a performance incentive. In 9 of the 14 countries (the Czech Republic, Denmark, England, Finland, Hungary, the Netherlands, New Zealand and Sweden and the partner economy Slovenia) that offer this incentive, the decision to award the additional payment can be made at the school-level.

The form of incentive and the method for identifying outstanding performance varies across the 14 countries that offer this incentive. In Mexico, outstanding performance is calculated based upon the learning achievements of students as well as criteria relating to teachers experience, performance and qualification. Performance rewards can also be based on the assessment of the head teacher (Portugal), or on assessments performed by education administrations (the provincial directorate of education and the ministry of education in Turkey).

## Aspects of teachers' contractual arrangements

When analysing the income received by teachers it is not sufficient to compare statutory teacher salaries. An important consideration is to compare teachers' contractual arrangements, and in particular the proportion of part-time employment among teachers. This will give some further insight on the real amount of salary received by teachers rather than simply the statutory salaries. From an organisational perspective, a desire for increased flexibility in the labour market has led to increased part-time employment across many sectors of the economy. In addition, opportunities for part-time employment are important for many people who do not wish to pursue full-time employment due to other commitments or preferences.

On average in OECD countries about one in six teachers work on a part-time basis in public institutions at primary and lower secondary levels of education. This average hides large differences among the 20 OECD countries and partner economies with available information. In Greece and Mexico (primary education only), it is not possible for teachers to teach on a part-time basis. In nine OECD countries and one partner economy, part-time employment is possible but is marginal with less than $10 \%$ of the teachers with this employment status. In the ten remaining countries, part-time represents a larger proportion of teachers: less than one out of five teachers in Austria and Luxembourg, between one out of five and one out of three teachers in Australia, Belgium (Fl.), Iceland, and New Zealand, slightly more than one-third of teachers in Norway and Sweden and nearly half the teachers in Germany (primary education) and the Netherlands (Table D3.4).

In the majority of countries with available information, part-time employment opportunities depend upon a decision at school level or from local authorities/government and in five of the countries with the largest proportions of part-time employment, the decision is taken at school level. This may indicate that part-time employment is used to increase the flexibility of the teaching force. Schools recognise that their teaching and school organisation requirements
change and they need flexibility in their teacher workforce that reflects the changing requirements of the school. School-based decisions on part-time employment of teachers may allow for this flexibility to be created and facilitate meeting the changing demands placed upon schools.

Probationary periods offer both teachers and schools the opportunities to assess if they are satisfied with their employment arrangements. It permits a degree of learning about the teacher and the school that may facilitate a better "fit" between the teacher and their role in the school. Job tenure guarantees employment security for teachers. Guaranteed employment is being phased-out of many sectors in some OECD countries as it can hinder flexibility in the labour market and reduce accountability. Job tenure should also be viewed in the context of the incentives offered to teachers. The granting of job tenure can be a strong incentive to teachers and even outweigh the incentive effects discussed in relation to salary progression. Moreover, once teachers have job tenure, this would have an impact upon the incentive effects of increased salary.

Among the 26 OECD countries and partner economies for which comparable information is available, teachers have a mandatory probation period in 16 countries. This period usually lasts for one year, but can reach two years (Greece, Luxembourg) and even be extended to three years (Germany). In seven OECD countries, teachers receive job tenure after completing their probationary period. But in some countries such as Austria, six years are necessary to achieve job tenure whereas there is only a one month probation period. In some countries a period of time is necessary to hold the tenure even if there is no probation period. For example, a teacher needs six months to get tenure without any probation period in Mexico, two years to achieve tenure in Iceland and three years in Belgium (Fl.).

## Definitions and methodologies

Data are from the 2006 OECD-INES Survey on Teachers and the Curriculum and refer to the school year 2004-2005.

Data on statutory teachers' salaries and bonuses (Tables D3.1 and D3.3a) are derived from the 2006 OECD-INES Survey on Teachers and the Curriculum. Data refer to the school year 20042005, and are reported in accordance with formal policies for public institutions.

Statutory salaries (Table D3.1) refer to scheduled salaries according to official pay scales. The salaries reported are gross (total sum of money paid by the employer) less the employer's contribution to social security and pension (according to existing salary scales). Salaries are "before tax" (i.e. before deductions for income taxes). In Table D3.1 salary per hour of net contact divides the annual statutory salary of a teacher (Table D3.1) by the annual net teaching time in hours (Table D4.1).

Gross teachers' salaries were converted using GDP and purchasing power parities (PPPs) exchange rate data from the OECD National Accounts database. The reference date for GDP per capita is the calendar year 2005, while the period of reference for teachers' salaries is 30 June 2004 to 30 June 2005. The reference date for PPPs is 2004-2005. Data are adjusted for inflation with reference to January 2005. For countries with different financial years (i.e. Australia and New Zealand) and countries with slightly different salary periods (e.g. Hungary, Iceland, Norway and Spain) from the general OECD norm, a correction to the deflator is made only if this results in an adjustment of over $1 \%$. Small adjustments have been discounted because even for salaries
referring to 2004-2005, the exact period for which they apply will only be slightly different. Reference statistics and reference years for teachers' salaries are provided in Annex 2.

For the calculation of changes in teacher salaries (Table D3.2), the GDP deflator is used to convert 1996 salaries to 2005 prices.

Starting salaries refer to the average scheduled gross salary per year for a full-time teacher with the minimum training necessary to be fully qualified at the beginning of the teaching career.

Salaries after 15 years of experience refer to the scheduled annual salary of a full-time classroom teacher with the minimum training necessary to be fully qualified plus 15 years of experience. The maximum salaries reported refer to the scheduled maximum annual salary (top of the salary scale) of a full-time classroom teacher with the minimum training to be fully qualified for the job.

An adjustment to base salary is defined as any difference in salary between what a particular teacher actually receives for work performed at a school and the amount that he or she would be expected to receive on the basis of level of experience (i.e., number of years in the teaching profession). Adjustments may be temporary or permanent, and they can effectively move a teacher off the scale and onto a different salary scale or onto a higher step on the same salary scale.

The data on decision making are taken from the 2004 OECD-INES survey on decision making in public, lower secondary education and refer to the school year 2004-2005. On teacher salary scales, the survey asked which level in the education system decides on the salary scales (excluding bonuses) of teaching staff and how autonomously these decisions are taken.

## Further references

The following additional material relevant to this indicator is available on line at:
StatLink ज्ञात्रा http://dx.doi.org/10.1787/068520240747

- Table D3.3b Adjustments to base salary for teachers in public schools made by head teacher/ school principal (2005)
- Table D3.3c Adjustments to base salary for teachers in public schools made by local or regional authority (2005)
- Table D3.3d Adjustments to base salary for teachers in public schools made by national authority (2005)

See also: OECD (2005), Teachers Matter: Attracting, Developing and Retaining Effective Teachers, OECD, Paris.

Specific notes on definitions and methodologies regarding this indicator for each country are given in Annex 3 at www.oecd.org/edu/eag2007.

In addition, a more comprehensive analysis of decision making was published in Education at a Glance 2004 (OECD, 2004c), Indicator D6. Information on the underlying decision-making survey is available in Education at a Glance 2004, Annex 3 (www.oecd.org/edu/eag2004) under the heading Indicator D6 "Locus of decision making at lower secondary levels". The complete decision-making data are available under the heading "Underlying data on decision making" for Indicator D6 (www.oecd.org/edu/eag2004). As a complement to Table D3.1, which presents teachers salaries in equivalent USD using PPPs, a table with teachers salaries in equivalent euros converted using PPPs is included in Annex 2.

Table D3.1.
Teachers' salaries (2005)
Annual statutory teachers' salaries in public institutions at starting salary, after 15 years of experience and at the top of the scale by level of education, in equivalent USD converted using PPPs

|  | Primary education |  |  |  | Lower secondary education |  |  |  | Upper secondary education |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  | $\begin{aligned} & \text { O. } \\ & \text { S. } \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ |  |  |  |  |  |
|  | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) | (10) | (11) | (12) |
| Australia | 30858 | 44423 | 44423 | 1.30 | 31092 | 44526 | 44526 | 1.30 | 31092 | 44526 | 44526 | 1.30 |
| Austria | 27094 | 35823 | 53938 | 1.04 | 28379 | 38805 | 56139 | 1.13 | 28589 | 39531 | 59151 | 1.15 |
| Belgium (Fl.) | 29270 | 41007 | 50001 | 1.24 | 29270 | 41007 | 50001 | 1.24 | 36327 | 52451 | 63054 | 1.59 |
| Belgium (Fr.) | 27754 | 38901 | 47452 | 1.18 | 27865 | 39335 | 48190 | 1.19 | 34729 | 50601 | 61039 | 1.53 |
| Czech Republic | 18654 | 24423 | 29078 | 1.19 | 18654 | 24423 | 29078 | 1.19 | 18955 | 24868 | 29663 | 1.21 |
| Denmark | 34517 | 38911 | 38911 | 1.14 | 34517 | 38911 | 38911 | 1.14 | 33902 | 47374 | 47374 | 1.39 |
| England | 29992 | 43835 | 43835 | 1.33 | 29992 | 43835 | 43835 | 1.33 | 29992 | 43835 | 43835 | 1.33 |
| Finland | 27806 | 32406 | 32406 | 1.05 | 32273 | 38159 | 38159 | 1.23 | 34681 | 43346 | 43346 | 1.40 |
| France | 23212 | 31224 | 46071 | 1.03 | 25711 | 33723 | 48692 | 1.11 | 25960 | 33974 | 48967 | 1.12 |
| Germany | 40125 | 49930 | 52062 | 1.62 | 41630 | 51240 | 53493 | 1.66 | 45022 | 55195 | 57671 | 1.79 |
| Greece | 25823 | 31439 | 37772 | 1.06 | 25823 | 31439 | 37772 | 1.06 | 25823 | 31439 | 37772 | 1.06 |
| Hungary | 11818 | 15622 | 20682 | 0.89 | 11818 | 15622 | 20682 | 0.89 | 13706 | 19541 | 25508 | 1.12 |
| Iceland | 24134 | 27295 | 31925 | 0.75 | 24134 | 27295 | 31925 | 0.75 | 25952 | 31966 | 33917 | 0.88 |
| Ireland | 28198 | 46709 | 52930 | 1.20 | 28198 | 46709 | 52930 | 1.20 | 28198 | 46709 | 52930 | 1.20 |
| Italy | 24224 | 29301 | 35641 | 1.04 | 26108 | 31917 | 39135 | 1.14 | 26108 | 32813 | 40917 | 1.17 |
| Japan | 25593 | 47855 | 61054 | 1.56 | 25593 | 47855 | 61054 | 1.56 | 25593 | 47863 | 62865 | 1.56 |
| Korea | 30183 | 51641 | 82915 | 2.34 | 30058 | 51516 | 82790 | 2.33 | 30058 | 51516 | 82790 | 2.33 |
| Luxembourg | 49219 | 67779 | 100314 | 0.96 | 70908 | 88634 | 123187 | 1.26 | 70908 | 88634 | 123187 | 1.26 |
| Mexico | 12753 | 16784 | 27824 | 1.58 | 16351 | 21347 | 35286 | 2.01 | m | m | m | m |
| Netherlands | 32195 | 41835 | 46734 | 1.19 | 33298 | 45960 | 51207 | 1.31 | 33630 | 61511 | 67848 | 1.75 |
| New Zealand | 19071 | 36894 | 36894 | 1.42 | 19071 | 36894 | 36894 | 1.42 | 19071 | 36894 | 36894 | 1.42 |
| Norway | 31382 | 35058 | 39044 | 0.74 | 31382 | 35058 | 39044 | 0.74 | 33589 | 37778 | 40950 | 0.80 |
| Poland | m | m | m | m | m | m | m | m | m | m | m | m |
| Portugal | 19704 | 32275 | 50634 | 1.62 | 19704 | 32275 | 50634 | 1.62 | 19704 | 32275 | 50634 | 1.62 |
| Scotland | 30213 | 48205 | 48205 | 1.47 | 30213 | 48205 | 48205 | 1.47 | 30213 | 48205 | 48205 | 1.47 |
| Slovak Republic |  | m | m | m | m | m | m | m | m | m | m | m |
| Spain | 31847 | 37056 | 46623 | 1.35 | 35840 | 41588 | 51904 | 1.52 | 36611 | 42552 | 53120 | 1.55 |
| Sweden | 26234 | 30802 | 35750 | 0.96 | 26756 | 31585 | 36153 | 0.98 | 28387 | 34108 | 38785 | 1.06 |
| Switzerland | 40657 | 52743 | 63899 | 1.48 | 46751 | 60061 | 72706 | 1.68 | 54973 | 70300 | 83900 | 1.97 |
| Turkey | 17909 | 19577 | 21623 | 2.54 | a | a | a | a | 18179 | 19847 | 21893 | 2.57 |
| United States | 33521 | 40734 | m | 0.97 | 32225 | 41090 | m | 0.98 | 32367 | 41044 | m | 0.98 |
| OECD average | 27723 | 37603 | 45666 | 1.28 | 29772 | 40322 | 48983 | 1.30 | 31154 | 43239 | 51879 | 1.41 |
| EU19 average | 28311 | 37762 | 45739 | 1.19 | 30366 | 40177 | 48332 | 1.25 | 31655 | 43629 | 52263 | 1.36 |
| Brazil | m | m | m | m | m | m | m | m | m | m | m |  |
| Chile | m | m | m | m | m | m | m | m | m | m | m | m |
| Estonia | m | m | m | m | m | m | m | m | m | m | m | m |
| Israel | 14716 | 18055 | 25131 | 0.70 | 14716 | 18055 | 25131 | 0.70 | 14716 | 18055 | 25131 | 0.70 |
| Russian Federation |  | m | m | m | m | m | m | m | m | m | m | m |
| Slovenia | 25148 | 29766 | 31664 | 1.30 | 25148 | 29766 | 31664 | 1.30 | 25148 | 29766 | 31664 | 1.30 |

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.


Table D3.1. (continued)
Teachers' salaries (2005)
Annual statutory teachers' salaries in public institutions at starting salary, after 15 years of experience and at the top of the scale by level of education, in equivalent USD converted using PPPs

|  | Ratio of salary at top of scale to starting salary |  |  |  | Salary per hour of net contact (teaching) time after 15 years of experience |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |
|  | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) |
| Australia | 1.44 | 1.43 | 1.43 | 9 | 50 | 55 | 55 | 1.10 |
| Austria | 1.99 | 1.98 | 2.07 | 34 | 46 | 64 | 67 | 1.45 |
| Belgium (Fl.) | 1.71 | 1.71 | 1.74 | 27 | 51 | 57 | 78 | 1.53 |
| Belgium (Fr.) | 1.71 | 1.73 | 1.76 | 27 | 54 | 54 | 76 | 1.41 |
| Czech Republic | 1.56 | 1.56 | 1.56 | 32 | 30 | 38 | 40 | 1.34 |
| Denmark | 1.13 | 1.13 | 1.40 | 8 | 61 | 61 | 85 | 1.39 |
| England | 1.46 | 1.46 | 1.46 | 5 | m | m | m | m |
| Finland | 1.17 | 1.18 | 1.25 | 16 | 48 | 64 | 79 | 1.65 |
| France | 1.98 | 1.89 | 1.89 | 34 | 34 | 53 | 54 | 1.60 |
| Germany | 1.30 | 1.28 | 1.28 | 28 | 62 | 68 | 77 | 1.25 |
| Greece | 1.46 | 1.46 | 1.46 | 33 | 40 | 63 | 66 | 1.63 |
| Hungary | 1.75 | 1.75 | 1.86 | 40 | 20 | 28 | 35 | 1.75 |
| Iceland | 1.32 | 1.32 | 1.31 | 18 | 41 | 41 | 57 | 1.40 |
| Ireland | 1.88 | 1.88 | 1.88 | 22 | 51 | 64 | 64 | 1.25 |
| Italy | 1.47 | 1.50 | 1.57 | 35 | 40 | 53 | 55 | 1.37 |
| Japan | 2.39 | 2.39 | 2.46 | 31 | 83 | 95 | 112 | 1.35 |
| Korea | 2.75 | 2.75 | 2.75 | 37 | 64 | 90 | 93 | 1.46 |
| Luxembourg | 2.04 | 1.74 | 1.74 | 30 | 88 | 138 | 138 | 1.58 |
| Mexico | 2.18 | 2.16 | m | 14 | 21 | 20 | m | m |
| Netherlands | 1.45 | 1.54 | 2.02 | 18 | 45 | 61 | 82 | 1.82 |
| New Zealand | 1.93 | 1.93 | 1.93 | 8 | 37 | 38 | 39 | 1.04 |
| Norway | 1.24 | 1.24 | 1.22 | 16 | 47 | 53 | 72 | 1.53 |
| Poland | m | m | m | m | m | m | m | m |
| Portugal | 2.57 | 2.57 | 2.57 | 26 | 38 | 57 | 63 | 1.67 |
| Scotland | 1.60 | 1.60 | 1.60 | 6 | 54 | 54 | 54 | 1.00 |
| Slovak Republic | m | m | m | m | m | m | m | m |
| Spain | 1.46 | 1.45 | 1.45 | 38 | 42 | 58 | 61 | 1.46 |
| Sweden | m | m | m | a | m | m | m | m |
| Switzerland | 1.57 | 1.56 | 1.53 | 26 | m | m | m | m |
| Turkey | 1.21 | a | 1.20 | a | 31 | a | 35 | 1.14 |
| United States | m | m | m | m | w | w | w | w |
| OECD average | 1.69 | 1.70 | 1.71 | 24 | 47 | 59 | 68 | 1.42 |
| EU19 average | 1.65 | 1.63 | 1.70 | 26 | 47 | 61 | 69 | 1.48 |
| Brazil <br> Chile <br> Estonia <br> Israel <br> Russian Federation <br> Slovenia | m | m | m | m | m | m | m | m |
|  | m | m | m | m | m | m | m | m |
|  | m | m | m | m | m | m | m | m |
|  | 1.71 | 1.71 | 1.71 | 36 | 18 | 23 | 27 | 1.54 |
|  | m | m | m | m | m | m | m | m |
|  | 1.26 | 1.26 | 1.26 | 13 | 43 | 43 | 47 | 1.09 |

[^55]Table D3.2
Change in teachers' salaries (1996 and 2005)
Index of change ${ }^{1}$ between 1996 and 2005 in teachers' salaries at starting salary, after 15 years of experience and at the top of the salary scale, by level of education, converted to 2005 price levels using GDP deflators $(1996=100)$


1. The index is calculated as teacher salary 2005 in national currency * 100 / Teacher salary 1996 in national currency * GDP deflator 2005 $(1996=100)$. See Annex 2 for statistics on GDP deflators and salaries in national currencies in 1996 and 2005.
2. Data for 1996 based on Belgium as a whole.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
StatLink 페인 http://dx.doi.org/10.1787/068520240747

Table D3.3a.
Adjustments to base salary for teachers in public institutions (2005)
Types of criteria to adjust base salary awarded to teachers in public institutions


## ■ : Exists in the country.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
StatLink ग्गतilist http://dx.doi.org/10.1787/068520240747

Table D3.3a. (continued)
Adjustments to base salary for teachers in public institutions (2005) Types of criteria to adjust base salary awarded to teachers in public institutions


■ : Exists in the country.
Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
StatLink ⿹ㅠ께디 http://dx.doi.org/10.1787/068520240747

Table D3.4.
Contractual arrangements of teachers (2005)


1. Where a difference in requirements exists between teachers employed as civil servants and teachers employed as salaried employees, the figure reported represents the category of teachers that comprise the greater proportion of the teacher workforce.
2. For the number of months of probation and until tenure is reached, the figure represents primary and lower secondary teachers only.
3. For the number of months until tenure is reached, the figure represents lower secondary teachers only.
4. For the number of months until tenure is reached, the figure represents primary teachers only.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
StatLink (చञाlst http://dx.doi.org/10.1787/068520240747

## HOW MUCH TIME DOTEACHERS SPEND TEACHING?

This indicator focuses on the statutory working time of teachers at different levels of education as well as their statutory teaching time. Although working time and teaching time only partly determine the actual workload of teachers, they do give some valuable insights into differences among countries in what is demanded of teachers. Together with teachers' salaries (see Indicator D3) and average class size (see Indicator D2), this indicator presents some key measures of the work lives of teachers.

Key results

## Chart D4.1. Number of teaching hours per year in lower secondary education (2005)

Net contact time in hours per year in public institutions
The number of teaching hours per year in public lower secondary schools averages 707 hours but ranges from 505 hours per year in Japan to over 1000 hours in Mexico (1 047 hours) and the United States (1 080 hours).


[^56]
## Other highlights of this indicator

- The number of teaching hours per year in public primary schools averages 803 hours (2 less than in 2004), but ranges from less than 650 hours in Denmark, Japan and Turkey to 1080 hours in the United States.
- The average number of teaching hours in upper secondary general education is 664 hours, but ranges from less than 450 in Japan ( 429 hours) to more than 1000 hours in the United States (1 080 hours).
- The composition, in terms of days, weeks and hours per day, of teachers' annual teaching time varies considerably. For instance, while teachers in Denmark teach for 42 weeks in the year (in primary and secondary education) compared with 35-36 weeks per year in Iceland, the total teaching time (in hours) for teachers in Iceland is greater than for teachers in Denmark (or equal for upper secondary education).
- Regulations concerning teachers' working time also vary. In most countries, teachers are formally required to work a specific number of hours; in others, teaching time is only specified as the number of lessons per week and there may be assumptions made on the amount of non-teaching time required per lesson (at school or elsewhere). For example, in Belgium (Fr.), the additional nonteaching hours within the school are set at the school level and the government defines only the minimum and maximum number of teaching periods per week at each level of education.


## Policy context

In addition to class size and the ratio of students to teaching staff（see Indicator D2），students＇ hours of instruction（see Indicator D1）and teachers＇salaries（see Indicator D3），the amount of time teachers spend teaching affects the financial resources which countries need to invest in education．Teaching hours and the extent of non－teaching duties are also important elements of teachers＇work and may be related to the attractiveness of the teaching profession．

The proportion of working time spent teaching provides information on the amount of time available for other activities such as lesson preparation，correction，in－service training and staff meetings．A high proportion of working time spent teaching may indicate that less time can be devoted to work such as student assessment and lesson preparation．Alternately，these duties may be performed at the same level as teachers with a lower proportion of teaching time but conducted outside of regulatory working time hours．

## Evidence and explanations

## Teaching time in primary education

In both primary and secondary education，countries vary in the number of teaching hours per year required of the average public school teacher．Teaching hours in primary education are usually higher than in secondary education．

Chart D4．2．Number of teaching hours per year，by level of education（2005） Net contact time in hours per year in public institutions


[^57]In OECD countries, a primary school teacher teaches an average of 803 hours per year (2 less than the previous year), but this varies from less than 650 hours in Denmark, Japan andTurkey to 900 hours or more in France, Ireland, the Netherlands and New Zealand and over 1000 hours in the United States and in the partner economy Israel (Chart D4.2 and Table D4.1) (see Annex 3 for details at www.oecd.org/edu/eag2007).

Teaching time can be distributed quite differently throughout the year. Korea is the only country in which primary teachers may teach for six days per week and yet total annual teaching time is less than the average because the hours taught per day is less than average. Denmark and Iceland provide an interesting contrast in this respect as both countries have similar annual net teaching time in hours (Chart D4.3). However, teachers in Denmark must complete in principle 200 days of instruction in 42 weeks, compared to 180 days in 36 weeks in Iceland. The number of hours taught per day of instruction provides the explanation for this difference.

Primary teachers in Iceland must complete 20 less days of instruction than teachers in Denmark, but these days would each include, on average, 3.7 hours of teaching compared to 3.2 in Denmark. These teachers in Iceland must provide just over half-an-hour more teaching time per day of instruction than teachers in Denmark. A relatively small difference in teaching time per day can lead to a substantial difference in the number of days of instruction per year teachers must complete.

## Teaching time in secondary education

In lower secondary education in OECD countries teachers teach an average of 707 hours per year. The teaching load ranges from less than 600 hours in Finland (592 hours), Greece ( 583 hours), Hungary ( 555 hours), Japan ( 505 hours), Korea ( 570 hours) and Portugal (564) to more than 1000 hours in Mexico (1047 hours) and the United States (1 080 hours) (Chart D4.2 and Table D4.1).

The upper secondary general education teaching load is usually lighter than in lower secondary education. A teacher of general subjects has an average statutory teaching load of 664 hours per year among OECD countries. Teaching loads range from less than 450 hours in Japan to more than 800 hours in Australia (810), Mexico (848) and Scotland (893), and the partner economy Chile (873), over 900 hours in New Zealand (950) and partner economy the Russian Federation (946) and over 1000 hours in the United States (1080) (Chart D4.2 and Table D4.1).

As is the case for primary teachers, the number of hours of teaching time and the number of days of instruction vary across countries. As a consequence, the average hours per day that teachers teach vary widely, ranging at the lower secondary level from three or less hours per day in Hungary and Korea to five hours or more per day in Mexico and New Zealand and partner economy the Russian Federation and six hours per day in the United States. Similarly, at the upper secondary general level, teachers in Denmark, Finland, Greece, Hungary, Korea, Norway and Portugal teach for on average three hours or less per day, compared to five hours per day in New Zealand and the partner economy the Russian Federation and six hours per day in the United States. Korea provides an interesting example of the differences in the organisation of teachers' work. In Korea, teachers must complete the highest number of days of instruction (220 days) but have the fourth lowest required number of hours of teaching time for lower secondary teachers and fifth lowest for upper secondary teachers (Chart D4.3). The inclusion of breaks between classes as teaching time by some countries but not others may explain some of these differences.

## Chart D4.3. Net teaching time in hours by the number of days of instruction (2005)




Note: Please refer to the Reader's Guide for the list of country codes used in this chart.
Source: OECD. Table D4.1. See Annex 3 for notes (www.oecd.org/edu/eag2007).
StatLink ज्ञाst http://dx.doi.org/10.1787/068521306487

## Teaching time contrasts between levels

In France, Hungary, Korea, Portugal and partner economy Israel, a primary teacher is required to teach over 220 hours more than a lower secondary teacher and, except in Hungary, 250 hours more than an upper secondary teacher (general programmes). By contrast, there is little or no difference in Belgium (Fr.), Denmark, Iceland, New Zealand, Scotland and the United States, and the partner economies Brazil, Chile, Estonia and Slovenia between the number of required instruction hours for primary and secondary teachers, particularly between primary and lower-secondary teachers. Mexico is the only OECD country and the Russian Federation the only partner economy that have secondary teachers who complete a substantially larger number of hours of instruction than primary teachers. In Mexico, required teaching hours for lower secondary teachers is just over $30 \%$ greater than for primary teachers. Upper secondary teachers in Mexico have a lower number of hours teaching than lower secondary teachers but their required teaching hours are still $6 \%$ higher than for primary teachers (Chart D4.1). This is largely because of larger daily contact time.

In interpreting the differences in teaching hours between countries, it should be noted that net contact time, as used for the purpose of this indicator, does not necessarily correspond to teaching load. Whereas contact time in itself is a substantial component, the preparation for classes and necessary follow-up (including correcting students' work) also need to be included in comparisons of teaching loads. Other elements of teaching load (such as the number of subjects taught, the number of students taught, and the number of years a teacher teaches the same students) should also be taken into account. These factors can often only be assessed at the school level.

## Teachers' working time

The regulation of teachers' working time varies widely among countries. While some countries formally regulate contact time only, others establish working hours as well. In some countries, time is allocated for teaching and non-teaching activities within the formally established working time.

In most countries, teachers are formally required to work a specified number of hours per week to earn their full-time salary; this includes teaching and non-teaching time. Within this framework, however, countries differ in the allocation of time to teaching and non-teaching activities (Chart D4.4).Typically, the number of hours for teaching is specified (except in England and Sweden and in Switzerland where it is specified at district level only), but some countries also regulate at the national level the time that a teacher has to be present in the school.

Australia, Belgium (Fl. for primary education), Denmark (primary and lower secondary education), England, Greece, Iceland, Ireland, Luxembourg, Mexico, New Zealand, Portugal, Spain, Sweden, Turkey and the United States, and the partner economy Israel, specify the working time during which teachers are required to be available at school, for both teaching time and non-teaching time. In Greece, legislation requires a reduction of teaching hours in line with years of service. Earlycareer teachers undertake a teaching time of 21 teaching hours per week. After six years, this is reduced to 19 teaching hours per week and after 12 years, teaching time is reduced to 18 teaching hours per week. Finally, after 20 years of service, teaching time is 16 teaching hours per week, nearly three-quarters that of early career teachers. However, the remaining hours of teachers' working time must be spent within school.

## Chart D4.4. Percentage of teachers' working time spent teaching, by level of education (2005)

Net teaching time as a percentage of total statutory working time




[^58]In Austria (primary and lower secondary education), the Czech Republic, Germany, Hungary, Japan, Korea, the Netherlands, Norway and Scotland and in the partner economy Estonia the total working time that teachers have to work per year at school or elsewhere is specified (but the split between time spent at school and time spent elsewhere is not specified). In addition, in some countries the number of hours to be spent on non-teaching activities is also (partly) specified. However, it is not specified whether the teachers have to spend the non-teaching hours at school or outside school.

## Non-teaching time

In Belgium (Fr.), Finland, France, Italy and New Zealand there are no formal requirements for how much time should be spent on non-teaching duties. However, this does not mean that teachers are totally free in carrying out other tasks. In Austria, provisions concerning teaching time are based on the assumption that the duties of the teacher (including preparing lessons and tests, marking and correcting papers, examinations, and administrative tasks) amount to a total working time of 40 hours per week. In Belgium (Fr.), the additional non-teaching hours within the school are set at the school level. There are no regulations regarding lesson preparation, correction of tests and marking students' papers, etc. The government defines only the minimum and maximum number of teaching periods (of 50 minutes each) per week at each level of education (Table D4.1).

## Definitions and methodologies

Data are from the 2006 OECD-INES Survey on Teachers and the Curriculum and refer to the school year 2004-2005.

## Teaching time

Teaching time is defined as the number of hours per year that a full-time teacher teaches a group or class of students according to policy. It is normally calculated as the number of teaching days per annum multiplied by the number of hours a teacher teaches per day (excluding periods of time formally allowed for breaks between lessons or groups of lessons). Some countries, however, provide estimates of teaching time based on survey data.

At the primary level, short breaks between lessons are included if the classroom teacher is responsible for the class during these breaks.

## Working time

Working time refers to the normal working hours of a full-time teacher. According to formal policy in a given country, working time can refer to:

- The time directly associated with teaching (and other curricular activities for students such as assignments and tests, but excluding annual examinations); or
- The time directly associated with teaching and also hours devoted to other activities related to teaching, such as lesson preparation, counselling students, correcting assignments and tests, professional development, meetings with parents, staff meetings and general school tasks.

Working time does not include paid overtime.

## Working time in school

Working time in school refers to the time teachers are supposed to spend at work, including teaching and non-teaching time.

## Number of teaching weeks and days

The number of teaching weeks refers to the number of weeks of instruction excluding holiday weeks. The number of teaching days is the number of teaching weeks multiplied by the number of days a teacher teaches per week, less the number of days that the school is closed for holidays.

## Further references

The following additional material relevant to this indicator is available on line at:
StatLink (ה)Iाsta http://dx.doi.org/10.1787/068521306487

- Table D4.2. Number of teaching hours per year $(1996,2005)$

Specific notes on definitions and methodologies regarding this indicator for each country are given in Annex 3 (www.oecd.org/edu/eag2007).

Table D4.1.
Organisation of teachers' working time (2005)
Number of teaching weeks, teaching days, net teaching hours, and teacher working time over the school year

|  |  | Number of weeks of instruction |  |  | Number of days of instruction |  |  | Net teaching time in hours |  |  | Working time required at school in hours |  |  | Total statutory working time in hours |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | $\begin{array}{\|c\|} \hline 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \end{array}$ |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) | (10) | (11) | (12) | (13) | (14) | (15) |
|  | Australia | 40 | 40 | 40 | 197 | 198 | 198 | 888 | 810 | 810 | 1209 | 1233 | 1233 | a | a | a |
|  | Austria | 38 | 38 | 38 | 180 | 180 | 180 | 774 | 607 | 589 | a | a | a | 1792 | 1792 | a |
|  | Belgium (Fl.) | 37 | 37 | 37 | 179 | 180 | 180 | 806 | 720 | 675 | 931 | a | a | a | a | a |
|  | Belgium (Fr.) | 37 | 37 | 37 | 163 | 181 | 181 | 722 | 724 | 664 | a | a | a | a | a | a |
|  | Czech Republic | 40 | 40 | 40 | 196 | 196 | 196 | 813 | 647 | 617 | a | a | a | 1659 | 1659 | 1659 |
|  | Denmark | 42 | 42 | 42 | 200 | 200 | 200 | 640 | 640 | 560 | 1306 | 1306 | m | 1680 | 1680 | 1680 |
|  | England | 38 | 38 | 38 | 190 | 190 | 190 | a | a | a | 1265 | 1265 | 1265 | a | a | a |
|  | Finland | 38 | 38 | 38 | 188 | 188 | 188 | 677 | 592 | 550 | a | a | a | a | a | a |
|  | France | 35 | 35 | 35 | m | m | m | 918 | 639 | 625 | a | a | a | a | a | a |
|  | Germany | 40 | 40 | 40 | 193 | 193 | 193 | 808 | 758 | 717 | a | a | a | 1742 | 1742 | 1742 |
|  | Greece | 40 | 38 | 38 | 195 | 185 | 185 | 780 | 583 | 559 | 1500 | 1425 | 1425 | 1762 | 1762 | 1762 |
|  | Hungary | 37 | 37 | 37 | 185 | 185 | 185 | 777 | 555 | 555 | a | a | a | 1864 | 1864 | 1864 |
|  | Iceland | 36 | 36 | 35 | 180 | 180 | 175 | 671 | 671 | 560 | 1650 | 1650 | 1720 | 1800 | 1800 | 1800 |
|  | Ireland | 37 | 33 | 33 | 183 | 167 | 167 | 915 | 735 | 735 | 1036 | 735 | 735 | a | a | a |
|  | Italy | 40 | 38 | 38 | 167 | 167 | 167 | 735 | 601 | 601 | m | m | m | a | a | a |
|  | Japan | 35 | 35 | 35 | m | m | m | 578 | 505 | 429 | a | a | a | 1960 | 1960 | 1960 |
|  | Korea | 37 | 37 | 37 | 220 | 220 | 220 | 810 | 570 | 553 | a | a | a | 1613 | 1613 | 1613 |
|  | Luxembourg | 36 | 36 | 36 | 176 | 176 | 176 | 774 | 642 | 642 | 1022 | 890 | 890 | a | a | a |
|  | Mexico | 41 | 41 | 36 | 200 | 200 | 173 | 800 | 1047 | 848 | 800 | 1167 | 971 | a | a | a |
|  | Netherlands | 40 | 37 | 37 | 195 | 180 | 180 | 930 | 750 | 750 | a | a | a | 1659 | 1659 | 1659 |
|  | New Zealand | 39 | 39 | 38 | 197 | 194 | 190 | 985 | 968 | 950 | 985 | 968 | 950 | a | a | a |
|  | Norway | 38 | 38 | 37 | 190 | 190 | 187 | 741 | 656 | 524 | m | m | m | 1680 | 1680 | 1680 |
|  | Poland | m | m | m | m | m | m | m | m | m | m | m | m | m | m | m |
|  | Portugal | 36 | 36 | 36 | 171 | 171 | 171 | 855 | 564 | 513 | 855 | 616 | 564 | 1540 | 1540 | 1540 |
|  | Scotland | 38 | 38 | 38 | 190 | 190 | 190 | 893 | 893 | 893 | a | a | a | 1365 | 1365 | 1365 |
|  | Slovak Republic | m | m | m | m | m | m | m | m | m | m | m | m | m | m | m |
|  | Spain | 37 | 37 | 36 | 176 | 176 | 171 | 880 | 713 | 693 | 1140 | 1140 | 1140 | 1425 | 1425 | 1425 |
|  | Sweden | a | a | a | a | a | a | a | a | a | 1360 | 1360 | 1360 | 1767 | 1767 | 1767 |
|  | Switzerland | m | m | m | m | m | m | m | m | m | m | m | m | m | m | m |
|  | Turkey | 37 | a | 37 | 180 | a | 180 | 639 | a | 567 | 870 | a | 756 | 1808 | a | 1808 |
|  | United States | 36 | 36 | 36 | 180 | 180 | 180 | 1080 | 1080 | 1080 | 1332 | 1368 | 1368 | a | a | a |
|  | OECD average | 38 | 38 | 37 | 187 | 186 | 184 | 803 | 707 | 664 | 1151 | 1163 | 1106 | 1695 | 1687 | 1688 |
|  | EU19 average | 38 | 38 | 37 | 184 | 183 | 182 | 806 | 668 | 643 | 1157 | 1092 | 1054 | 1660 | 1660 | 1646 |
|  | Brazil | 40 | 40 | 40 | 200 | 200 | 200 | 800 | 800 | 800 | m | m | m | m | m | m |
|  | Chile | 40 | 40 | 40 | 192 | 192 | 192 | 873 | 873 | 873 | m | m | m | m | m | m |
|  | Estonia | 35 | 35 | 35 | 175 | 175 | 175 | 770 | 770 | 700 | a | a | a | 1225 | 1225 | 1225 |
|  | Israel | 43 | 42 | 42 | 183 | 175 | 175 | 1025 | 788 | 665 | 1221 | 945 | 945 | a | a | a |
|  | Russian Fed. | 34 | 35 | 35 | 164 | 169 | 169 | 656 | 946 | 946 | m | m | m | m | m | m |
|  | Slovenia | 39 | 39 | 39 | 192 | 192 | 192 | 697 | 697 | 639 | a | a | a | a | a | a |

[^59]
## HOW DO EDUCATION SYSTEMS MONITOR SCHOOL PERFORMANCE?

This indicator focuses on the evaluation and accountability arrangements for lower secondary public schools that exist across countries. The focus is upon the collection, use and availability of student and school performance information. This indicator complements the quantitative information relating to teacher salaries and working and teaching time (Indicators D3 and D4), instruction time of students (Indicator D1), and the relationship between number of students and numbers of teachers (Indicator D2) by providing qualitative information on the type and use of particular school accountability and evaluation arrangements.

## Key results

- Student assessments in school accountability and evaluation arrangements are increasingly common across OECD countries. Just over half of OECD countries and the partner economy Israel have national examinations that are completed by lower-secondary school students. More common amongst OECD countries are periodic national assessments of students in compulsory education. These occur in two-thirds of OECD countries and the partner economy Israel. In some countries such as Australia, schools implement standardised tests as a requirement to obtain government funding.
- Two-thirds of OECD countries and partner economy Israel have regulations that require lower-secondary schools to be inspected regularly. Slightly fewer countries (19 OECD countries) have regulatory requirements for schools to conduct periodic school self-evaluations.
- Only three OECD countries utilise school evaluation and accountability information to provide financial rewards (Korea and the United States) and/or sanctions to schools (Belgium [Fl.], Korea and the United States).


## Policy context

In the last decade, moves toward greater decentralisation of responsibilities in the education sector and attempts to increase the focus of the public sector on outputs, as opposed to inputs, have led to changes in monitoring systems within the public sector. In some countries this is evident in extent and manner in which the operations and performance of schools are evaluated.

The decentralisation of responsibilities and activities to schools can create a need for greater school evaluation and accountability. Activities that were previously conducted centrally need to be monitored to ensure the effectiveness of operations. The greater freedom given to schools to develop the education they offer can create a need for evaluation of school performances in order to ensure that standards are maintained and that improvements are monitored and perhaps more fully developed. Outputs in education can be difficult to measure. Numerous countries have historically utilised school inspectorates to monitor and evaluate the performance of schools. Increasingly, countries are also using student results in standardised tests to gauge the performance of schools.

The objectives of school evaluation and accountability differ across countries. At times, these arrangements are viewed as policy levers that can drive educational effectiveness and school improvements. Other objectives include holding institutions accountable for the use of public funds. An important aspect of this issue is the role of school choice and whether school evaluation and accountability information is used to promote school choice for parents and families. Again, there can be differing objectives for promoting school choice. A general belief that people should have the right to choose the school education that best suits their needs is common in many countries. Moreover, increasing school choice could increase the effectiveness of the school education system and facilitate school improvement. For this to occur it is assumed that parents and students would move to those schools that best suit their needs, assumed to be those schools that are considered to provide the best education. This would act as a signal both to the school that is receiving more students and to the school that students are leaving. It would also provide signals throughout the school education system concerning the school education that best suits the needs of students and families.

## Evidence and explanations

## Student assessment and performance information

A variety of information can be used to both create a system of school accountability and to evaluate schools. The information can focus on students, teachers and/or schools. Data was collected from countries to identify if and how information on student performance was collected. Three categories of student information were identified: national examinations that have a civil effect on students; periodic national assessments; and, the existence of follow-up statistics on students' post-lower secondary education and labour-market activities.

Just over half of the OECD countries, as well as the partner economy Israel, have national examinations that are completed by lower secondary school students that have some civil effect or consequence (such as proceeding to a higher level of education). More common are periodic national assessments of students in compulsory education that occur in two-thirds of OECD countries as well as partner economy Israel. In some countries, such as Australia, conducting standardised tests are a requirement of the government funding that schools receive.

The reporting of student assessment results also varies across countries, with some countries emphasising minimum standards and others emphasising the proportion of students in schools who have reached specific achievement levels.

Austria, the Czech Republic, Japan, Spain and Switzerland have neither national examinations nor periodic student assessments. In these countries, at least in regard to lower-secondary public schools, there appears to be relatively little information on student performance (as measured through national examinations and assessments).

## School inspection and evaluation

Information about the performance and activities within schools, as opposed to the performance of students, can be used in a school accountability and evaluation framework. School inspections and evaluations provide information on the performance of schools in a variety of criteria. They are distinguished from each other through the organisation of the performance evaluation.

Two-thirds of OECD countries, as well as the partner economy Israel, have regulations that require lower-secondary schools to be inspected regularly. Slightly fewer countries (19 OECD countries) have regulatory requirements for schools to conduct periodic school self-evaluations. One-half of OECD countries have both of these regulatory requirements. In some countries these are used as complementary sources of information. For example, in England, school inspectors utilise school self-evaluation information in designing their inspections of schools and the specific aspects they may focus upon in their inspections. Utilising both sources of data could be viewed as both an efficiency measure and/or as a sign of deeper school evaluation and accountability mechanisms.

In Denmark, Hungary, Japan and Norway there are regulations requiring school self-evaluation but none for a regular school inspection. Conversely, Belgium (Fl.), the Czech Republic, Mexico, Switzerland, Turkey and partner economy Israel have regulations requiring the inspection of lower-secondary schools but no requirements for school self-evaluation (Table D5.1). These systems may choose to focus on specialised inspectors or have a more top-down management approach as opposed to systems that focus on self-evaluations with information being generated and analysed within schools.

The interpretation of these evaluation requirements should be made with caution as the focus is on regulatory requirements that may differ from actual practice. In Austria, for example, there are no requirements for school self-evaluation but it occurs quite frequently and the school inspectorate provides some assistance in such self-evaluations. This assistance is normally in the form of guidance or a 'template' with which schools can perform self-evaluations. In Japan, starting in 2002, the Standard for Lower Secondary School Establishment and other regulations have stipulated that schools must attempt to implement self-evaluation concerning their educational activities and the status of other aspects of school management, and disclose the results. It is also stipulated that schools must actively provide school information to parents and guardians. However, less than $50 \%$ of the public schools at the lower secondary level of education disclose or provide the information.

Information was also collected on the organisational framework of evaluation and accountability arrangements. Eighteen OECD countries and partner economy Israel have a specific national or regional school inspectorate. Twenty-four OECD countries and the partner economy Israel have
a specific unit in the central administration that deals with systemic school or student evaluations. To evaluate schools, it is assumed that the person or organisation conducting the evaluation has the required capabilities. It is clear that some countries have these capabilities in the central administration and school inspectorates while other countries either believe these capabilities already exist or are trying to develop them within schools.

## Use of school evaluation information

The collection of information is perhaps of little use if nothing is done with that information. Information from student assessments and school evaluation can be used for various ends by different categories of people involved in the educational system. For example, educational authorities such as the central administration might use such information to assess the efficient functioning of the school education system, educational institutions may use the information for school and system development, and parents of students may use the information for school choice. This section looks at the use of this information across countries to facilitate school choice, to provide school rewards and sanctions, and to influence school improvement decisions.

Central to facilitating the development of school choice for parents and families is the availability of information regarding student performance and school inspection and evaluation. If this information is made available to parents and families then it can inform their decisions of which school best meets their needs. Eighteen OECD countries make information on school evaluation available to the local school community or general public. Italy and Turkey make this information available to targeted groups such as parents but not to the general public (Table D5.2).

As discussed above, there are numerous reasons why data on school evaluation is collected and why it could be made available to targeted groups and/or the general public. Ten OECD countries reported making this information available to parents for the purpose of informing school choice. Germany, Mexico, Portugal, and Spain make this information available to the general public or to targeted groups, but the intention in these countries is not to inform school choice. There can be numerous objectives for making information available to parents that may not be related to school choice. For example, providing further information to key stakeholders may be part of broader accountability and evaluation arrangements. In addition, in some countries parents have little choice of schools and some countries reported large variations in the degree of school choice. For example, the degree of school choice can differ substantially between parents and families living in consolidated urban areas and those living in more regional or remote areas with lower population densities. It should also be noted that this data does not rule out the possibility of the information being used by parents to choose the school that best suits their needs. For example, in Belgium (Fl.), school evaluations are not intended by law to be used for school choice, but in reality are used in this manner by parents.

The provision of financial rewards and sanctions can be a feature of systems of school evaluation and accountability. But only Belgium (Fl.), Korea and the United States utilise such information to provide financial rewards and/or sanctions to schools. Across these three countries, different information is used to determine the level of financial rewards and sanctions. In Belgium (Fl.) only financial sanctions can be provided and in most situations, when the result of the evaluation is insufficient, a financial sanction is not immediately imposed. Instead, the school is given a period of three years to work on their weaknesses. After that time, the definitive evaluation
will be conducted. Only in the case of unsatisfactory improvement, can a financial sanction may be imposed.

Many more OECD countries use this information to motivate decisions on school improvement. Indeed, nineteen OECD countries and the partner economy Israel utilise information on student assessment and school evaluation for school improvement. The use of this information in this manner is important, considering that the focus of discussion of school evaluation and national student testing is often upon school accountability. However, it should be noted that countries that use information to provide financial rewards or sanctions to schools may also have the ultimate objective of school improvement. A key aspect of these rewards and sanctions may be the incentives created for school improvement. In fact, the three countries (Belgium [Fl.], Korea and the United States) that provide financial rewards and sanctions from this information also used the information to motivate decisions on support for school improvement. This may be an indication of more comprehensive school improvement and accountability systems. However, in some countries such as the United States, the focus may remain on school accountability measures that aim to increase standards.

## Definitions and methodologies

Data are from the 2006 OECD-INES Survey on Teachers and the Curriculum and refer to the school year 2004-2005.

## Public institutions

An institution is classified as public if it is:

- Controlled and managed directly by a public education authority or agency, or
- Controlled and managed either by a government agency directly or by a governing body (a council, committee, etc.), most of whose members are either appointed by a public authority or elected by public franchise.


## National examinations, assessments and follow-up statistics

National examinations are to be seen as assessments that have a formal civil effect for students. Countries were instructed to respond "Yes" irrespective of the scope of the examinations in terms of subject matter areas covered; so the answer should be yes, even if the examinations covers just one or two subject matter areas. As for examinations, national assessments are most likely based on student achievement testing; however, where examinations have a formal civil effect for students, this is not the case for national assessments.

Follow-up statistics may be based on census data, involving all students, or on representative surveys.

## School inspections and evaluations

Requirements for school inspection are the legal frameworks that may operate from the central administrative level or from lower administrative levels, such as regional offices or municipalities. A school inspection could be done by inspectors, visitation committees or review panels. School self-evaluation is internal evaluation of schools to improve their own practice and/or to inform parents and the local community.

## School evaluation and accountability information

School evaluation and accountability information is defined as any kind of systematic descriptive information to which an evaluative interpretation is given; it may depend on test scores, inspection reports, audits, or statistical data.

## Further references

Specific notes on definitions and methodologies regarding this indicator for each country are given in Annex 3 (www.oecd.org/edu/eag2007).

Table D5.1.
Evaluation of public schools at lower secondary education (lower secondary education, 2005)


■ : Exists in the country.

1. Existence of follow-up statistics on student careers in follow-up education or/and labour market.
2. Existence of a legal or formal administrative framework that requires schools to be inspected regularly.
3. Existence of a legal or formal administrative framework that requires schools to carry out school self-evaluation regularly.
4. Existence, in the central administration, of unit(s) that deal with systemic, school or student evaluations.
5. A positive response if $50 \%$ or more of the reporting Lander provided a positive response.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
StatLink ज्ञाl|st http://dx.doi.org/10.1787/068530238142

Table D5.2
Use of information from school evaluation and accountability of public schools (lower secondary education, 2005)


■ Exists in the country.

1. A positive response if $50 \%$ or more of the reporting Lander provided a positive response.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data
StatLink (nillst http://dx.doi.org/10.1787/068530238142

# Characteristics of Educational Systems 

The typical graduation age is the age at the end of the last school/academic year of the corresponding level and programme when the degree is obtained. The age is the age that normally corresponds to the age of graduation. (Note that at some levels of education the term "graduation age" may not translate literally and is used here purely as a convention.)

Table X1.1a.
Typical graduation ages in upper secondary education

|  | Programme orientation |  | Educational/labour market destination |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | General programmes | Pre-vocational or vocational programmes | ISCED 3A programmes | ISCED 3B programmes | ISCED 3C short programmes ${ }^{1}$ | ISCED 3C long programmes ${ }^{1}$ |
| * Australia | 17-18 | 17-18 | 17-18 | 17-18 | 17-18 | 17-18 |
| Austria | 18 | 18 | 18 | 18 | 18 | a |
| Belgium | 18 | 18 | 18 | a | 18 | 18 |
| Canada | m | m | m | m | m | m |
| Czech Republic | 18-19 | 18-19 | 18-19 | 18-19 | a | 18-19 |
| Denmark | 19-20 | 19-20 | 19-20 | a | 19-20 | 19-20 |
| Finland | 19 | 19 | 19 | a | a | a |
| France | m | m | m | m | m | m |
| Germany | 19 | 19 | 19 | 19 | 19 | a |
| Greece | 17-18 | 17-18 | 17-18 | a | 16-17 | 17-18 |
| Hungary | 18 | 18 | 18-20 | a | 16-17 | 18 |
| Iceland | 20 | 20 | 20 | 19 | 18 | 20 |
| Ireland | 17-18 | 18 | 17-18 | a | 19 | 17-18 |
| Italy | 19 | 19 | 19 | 19 | 17 | a |
| Japan | 18 | 18 | 18 | 18 | 18 | 18 |
| Korea | 17-18 | 17-18 | 17-18 | a | a | 17-18 |
| Luxembourg | 17-19 | 17-19 | 17-19 | 19 | 17-19 | 17-19 |
| Mexico | 18 | 18 | 18 | a | a | 18 |
| Netherlands | 18-20 | 18-20 | 17-18 | a | 18-19 | 18-20 |
| New Zealand | 17-18 | 17-18 | 18 | 17 | 17 | 17 |
| Norway | 18-19 | 18-19 | 18-19 | a | m | 18-19 |
| Poland | 18 | 20 | 19-20 | a | a | 19-20 |
| Portugal | 17-18 | 17-18 | 17-18 | 17-18 | 17-18 | 17-18 |
| Slovak Republic | 18-20 | 18-20 | 19-20 | a | 17 | 18-19 |
| Spain | 17 | 17 | 17 | a | 17 | 17 |
| Sweden | 19 | 19 | 19 | a | a | 19 |
| Switzerland | 18-20 | 18-20 | 18-20 | 18-20 | m | 17-19 |
| Turkey | 16-17 | 16-17 | 16-17 | a | m | a |
| United Kingdom | m | m | m | m | m | m |
| United States | m | m | m | m | m | m |
| 3 Brazil | 17 | 18 | 19 | 18 | a | a |
| Chile | 18 | 18 | 18 | a | a | a |
| Estonia | 19 | 19 | 19 | a | a | a |
| $\stackrel{ \pm}{8}$ Israel | 18 | 18 | 18 | a | a | 18 |
| E Russian Federation | 17 | 17 | 17 | 17 | 17 | 17-18 |
| Slovenia | 19 | 19 | 19 | 19 | 17-18 | a |

1. Duration categories for ISCED 3C - Short: at least one year shorter than ISCED 3A/3B programmes; Long: of similar duration to ISCED 3A or 3B programmes.
Source: OECD.
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.

Table X1.1b.
Typical graduation ages in post-secondary non-tertiary education

|  | Educational/labour market destination |  |  |
| :---: | :---: | :---: | :---: |
|  | ISCED 4A programmes | ISCED 4B programmes | ISCED 4C programmes |
| Australia | a | a | 18-19 |
| Austria | 19 | 20 | 20 |
| Belgium | 19 | 19 | 19-21 |
| Canada | m | m | m |
| Czech Republic | 20 | a | 20 |
| Denmark | 21-22 | a | a |
| Finland | a | a | 25-29 |
| France | m | m | m |
| Germany | 22 | 22 | a |
| Greece | a | a | 19-20 |
| Hungary | a | a | 19-22 |
| Iceland | a | a | 21 |
| Ireland | a | a | 18-19 |
| Italy | a | a | 20 |
| Japan | m | m | m |
| Korea | a | a | a |
| Luxembourg | a | a | 20-25 |
| Mexico | a | a | a |
| Netherlands | a | a | 18-20 |
| New Zealand | 18 | 18 | 18 |
| Norway | 19 | a | 20 |
| Poland | a | a | 21 |
| Portugal | m | m | m |
| Slovak Republic | 20-21 | a | a |
| Spain | 18 | a | a |
| Sweden | a | a | 19-20 |
| Switzerland | 19-21 | 21-23 | a |
| Turkey | a | a | a |
| United Kingdom | m | m | m |
| United States | m | m | m |
| Brazil | a | a | a |
| Chile | a | a | a |
| Estonia | a | a | 21 |
| Israel | m | m | a |
| Russian Federation | a | a | 19 |
| Slovenia | 20 | 20 | a |

Source: OECD.
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.

Table X1.1c.
Typical graduation ages in tertiary education


Note: Where tertiary-type A data are available by duration of programme, the graduation rate for all programmes is the sum of the graduation rates by duration of programme.
Source: OECD.
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.

Table X1.2a.
School year and financial year used for the calculation of indicators, OECD countries


[^60]Table X1.2b.
School year and financial year used for the calculation of indicators, partner economies


[^61]Table X1.3.
Summary of completion requirements for upper secondary (ISCED 3) programmes

|  | ISCED 3A programmes |  |  |  | ISCED 3B programmes |  |  |  | ISCED 3C programmes |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |  |  | $\begin{aligned} & 0 \\ & 0.0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ |  |
| Australia ${ }^{1,2}$ | Y/N | Y | Y | N | N | Y | N | N | N | Y | N | N |
| Austria | Y | Y | Y | N | Y | Y | Y | N | N | Y | Y | N |
| Belgium (Fl.) ${ }^{3}$ | Y | Y | N | N | a | a | a | a | Y | Y | N | N |
| Belgium (Fr.) | Y | Y | N | N | a | a | a | a | Y | Y | N | N |
| Canada (Québec) ${ }^{1}$ | N | Y | Y | N |  |  |  |  | N | Y | Y | N |
| Czech Republic ${ }^{1}$ | Y | Y | Y | N | N | Y | Y | N | Y | Y | Y | N |
| Denmark ${ }^{1}$ | Y | Y | Y |  | a | a | a | a | Y | Y | Y |  |
| Finland | Y/N | Y | Y | N |  |  |  |  |  |  |  |  |
| France | Y | N | Y | N | a | a | a | a | Y/N | Y | N |  |
| Germany | Y | Y | N | N | Y | Y | N | N | a | a | a | a |
| Greece ${ }^{1}$ | N | Y | N | N |  |  |  |  | N | Y | N | N |
| Hungary | Y | N | Y | N | Y | N | Y | N | Y | N | Y | N |
| Iceland ${ }^{1}$ | Y/N | Y | N | N | Y | Y | N | N | Y/N | Y | N | N |
| Ireland ${ }^{1}$ | Y | N | N | N | a | a | a | a | Y | Y | Y | N |
| Italy | Y | N | Y/N | N | Y | Y/N | Y/N | N | Y | N | Y/N | N |
| Japan | N | N | Y | N | N | N | Y | N | N | N | Y | N |
| Korea | N | N | N | Y |  |  |  |  | N | N | N | Y |
| Luxembourg | Y | Y | Y | N | Y | Y | Y | N | Y | Y | Y | N |
| Mexico | N | Y | Y | N |  |  |  |  | Y/N | Y | Y | N |
| Netherlands ${ }^{1}$ | Y | Y | Y | N | a | a | a | a | Y | Y | Y | N |
| New Zealand | Y | N | N | N |  |  |  |  |  |  |  |  |
| Norway | N | Y | Y | N | a | a | a | a | N | Y | Y | N |
| Poland | Y/N | N | N | N | a | a | a | a | Y | N | N | N |
| Portugal | m | m | m | m | m | m | m | m | m | m | m | m |
| Slovak Republic ${ }^{1}$ | Y | N | Y | N |  |  |  |  | Y | N | Y | N |
| Spain | N | Y | Y | N |  |  |  |  | Y/N | Y/N | Y/N | N |
| Sweden | Y/N | Y/N | N | Y/N |  |  |  |  |  |  |  |  |
| Switzerland | Y | Y | Y |  | Y | Y | Y |  | Y |  | Y |  |
| Turkey ${ }^{1}$ | N | N | Y | N | N | N | Y | N | N | N | Y | N |
| United Kingdom ${ }^{1}$ | $\mathrm{N}^{4}$ | Y | N | N | a | a | a | a |  | Y | N | N |
| United States ${ }^{1}$ | 20Y/30N | SS | SS | $\mathrm{Y}^{5}$ | a | a | a | a | a | a | a | a |
| Israel ${ }^{1}$ | Y/N | Y | Y | N | a | a | a | a | Y/N | Y | Y |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |

Note: $\mathrm{Y}=$ Yes; $\mathrm{N}=\mathrm{No} ; \mathrm{SS}=$ Some states

1. See Annex 3 for additional notes on completion requirements (www.oecd.org/edu/eag2007).
2. Completion requirements for ISCED 3A vary by state and territory. The information provided represents a generalisation of diverse requirements.
3. Covers general education only.
4. There is usually no final examination, though some ISCED 3A programmes can be completed this way.
5. Almost all states specify levels of Carnegie credits (i.e. acquired through completion of a two-semester course in specific subjects, which vary by state).
Source: OECD.
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.

## Annex <br>  <br> Reference Statistics

Table X2.1.
Overview of the economic context using basic variables (reference period: calendar year 2004, 2004 current prices)
$\left.\begin{array}{l|c|c|c|c}\hline & & & & \\ & & & & \begin{array}{c}\text { Number of } \\ \text { full-time equivalents } \\ \text { students enrolled in }\end{array} \\ \text { educational institutions } \\ \text { as a percentage of total } \\ \text { population }\end{array}\right]$

1. Year of reference 2005.

Source: OECD.
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.

Table X2.2.
Basic reference statistics (reference period: calendar year 2004, 2004 current prices) ${ }^{1}$


[^62]Table X2.3.
Basic reference statistics (reference period: calendar year 1995, 1995 current prices) ${ }^{1}$

|  |  | Gross Domestic Product (in millions of local currency) ${ }^{2}$ | Gross Domestic Product (adjusted to financial year) ${ }^{3}$ | Gross Domestic Product (2004 constant prices, base year $=1995)^{2}$ | Total public expenditure (in millions of local currency) | Total population in thousand (mid-year estimates) | Purchasing Power Parity for GDP (PPP) (USD=1) | Purchasing Power Parity for private consumption (PPP) (USD=1) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \% | Australia | 518144 | 502361 | 686212 | 184270 | 18193 | 1.319122 | 1.37969 |
|  | Austria | 175526 |  | 213639 | 98374 | 7948 | 0.949892 | 0.98335 |
|  | Belgium | 207782 |  | 251680 | 107927 | 10137 | 0.921861 | 0.95232 |
|  | Canada | 810426 | 771914 | 1093593 | 381542 | 29302 | 1.214619 | 1.27027 |
|  | Czech Republic | 1466522 |  | 1779434 | 783678 | 10331 | 10.857984 | 12.26405 |
|  | Denmark | 1019545 |  | 1217947 | 606983 | 5230 | 8.589436 | 8.91466 |
|  | Finland | 95916 |  | 133067 | 59039 | 5108 | 0.979608 | 1.13104 |
|  | France | 1194808 |  | 1460042 | 650674 | 59419 | 0.959259 | 1.02936 |
|  | Germany | 1848450 |  | 2088821 | 1012330 | 81661 | 1.02654 | 0.99959 |
|  | Greece | 102790 |  | 145150 | m | 10634 | 0.578868 | 0.64704 |
|  | Hungary | 5767686 |  | 8325998 | 2327299 | 10329 | 59.296251 | 61.86322 |
|  | Iceland | 454213 |  | 655371 | 186845 | 267 | 75.172041 | 87.62692 |
|  | Ireland | 53147 |  | 103107 | 21840 | 3601 | 0.817283 | 0.89372 |
|  | Italy | 947339 |  | 1075108 | 499713 | 56844 | 0.775789 | 0.82553 |
|  | Japan ${ }^{4}$ | 493271700 | 488212650 | 541780074 | m | 125472 | 174.850793 | 197.74651 |
|  | Korea | 398837700 |  | 592620667 | 83080800 | 45093 | 690.03741 | 685.20741 |
|  | Luxembourg | 15110 |  | 22748 | 5996 | 410 | 1.002795 | 0.96317 |
|  | Mexico | 1837019 |  | 2549055 | 380924 | 90164 | 2.928674 | 3.17044 |
|  | Netherlands | 305261 |  | 388412 | 170327 | 15460 | 0.903208 | 0.91699 |
|  | New Zealand | 93387 |  | 123793 | 31743 | 3676 | 1.462794 | 1.47642 |
|  | Norway | 937445 |  | 1211317 | 483072 | 4358 | 9.012985 | 9.53392 |
|  | Poland | 337222 |  | 491667 | 147561 | 38588 | 1.147401 | 1.25985 |
|  | Portugal | 85138 |  | 106983 | m | 10030 | 0.61231 | 0.63843 |
|  | Slovak Republic | 585784 |  | 828265 | 189100 | 5363 | 13.140138 | 13.24353 |
|  | Spain | 447205 |  | 619337 | 192633 | 39388 | 0.708614 | 0.75011 |
|  | Sweden | 1787889 |  | 2287929 | 1199338 | 8827 | 9.421095 | 10.211 |
|  | Switzerland | 372250 |  | 425849 | 157093 | 7081 | 1.997352 | 2.10287 |
|  | Turkey | 7762 |  | 10838 | m | 61644 | 0.022613 | 0.02584 |
|  | United Kingdom | 719747 | 690268 | 932671 | 322934 | 58025 | 0.623732 | 0.64311 |
|  | United States | 7342300 | 7261100 | 9809217 | 2717835 | 266588 | 1 | 1 |
|  | Brazil | 646192 |  | 745444 | 224283 | 152945 | 0.63 | m |
|  | Chile | 25875699 |  | 43007633 | 5265291 | 14210 | 247.49 | m |
|  | Estonia | 43061 |  | 78031 | m | 1448 | 4.8101 | m |
|  | Israel | 283038 |  | 389898 | 147374 | 5545 | 2.986 | m |
|  | Russian Federation | 1540493 |  | 1959467 | m | 147613 | 1.63 | m |
|  | Slovenia | m |  | 3393643 | m | 1990 | 0.4017 | m |

1. Data on GDP, PPPs and total public expenditure in countries in the Euro zone are provided in EUR.
2. Australia and New Zealand : GDP and total public expenditure calculated for the fiscal year.
3. For countries where GDP is not reported for the same reference period as data on educational finance, GDP is estimated as: wt-1 (GDPt - 1 ) + wt (GDPt), where wt and wt-1 are the weights for the respective portions of the two reference periods for GDP which fall within the educational financial year. Adjustments were made in Chapter B for Canada, Japan, the United Kingdom and the United States.
4.Total public expenditure adjusted to financial year.

Source: OECD.
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.

Table X2.4.
Annual expenditure on educational institutions per student for all services (2004) In equivalent USD converted using PPPs for private consumption, by level of education, based on full-time equivalents


1. Public institutions only.

Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.

Table X2.5.
Annual expenditure on educational institutions per student for all services (2004)
In equivalent EUR converted using PPPs for GDP, by level of education, based on full-time equivalents


[^63]Table X2.6a.
Reference statistics used in the calculation of teachers' salaries, by level of education $(1996,2005)$

|  |  | Teachers' salaries in national currency (1996) ${ }^{1}$ |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Primary education |  |  | Lower secondary education |  |  | Upper secondary education, general programmes |  |  |
|  |  |  |  |  |  |  |  |  |  |  |
| $\begin{aligned} & \text { y } \\ & \ddot{y} \\ & \ddot{0} \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ | Australia | 25693 | 46781 | 46781 | 25693 | 46781 | 46781 | 25693 | 46781 | 46781 |
|  | Austria | 19911 | 25522 | 40136 | 20598 | 26791 | 42910 | 21891 | 29334 | 48204 |
|  | Belgium (Fl.) ${ }^{2}$ | 20479 | 27542 | 32721 | 20950 | 29346 | 35781 | 25998 | 37534 | 45119 |
|  | Belgium (Fr.) ${ }^{2}$ | 20479 | 27542 | 32721 | 20950 | 29346 | 35781 | 25998 | 37534 | 45119 |
|  | Czech Republic |  | w | w | w | w | w | w | w | w |
|  | Denmark | 200000 | 244000 | 250000 | 200000 | 244000 | 250000 | 218000 | 310000 | 325000 |
|  | England | 12113 | 20423 | 20423 | 12113 | 20423 | 20423 | 12113 | 20423 | 20423 |
|  | Finland | 17660 | 23378 | 24051 | 19846 | 27751 | 28928 | 20519 | 28928 | 30610 |
|  | France | w | w | w | w | w | w | w | w | w |
|  | Germany | w | w | w | w | w | w | w | w | w |
|  | Greece | 10772 | 12854 | 15148 | 11141 | 13223 | 15518 | 11141 | 13223 | 15518 |
|  | Hungary | 341289 | 462618 | 597402 | 341289 | 462618 | 597402 | 435279 | 574067 | 717756 |
|  | Iceland | m | m | m | m | m | m | m | m | m |
|  | Ireland | 18235 | 28189 | 33362 | 19141 | 29872 | 33679 | 19141 | 29872 | 33679 |
|  | Italy | 14939 | 18030 | 21864 | 16213 | 19796 | 24233 | 16213 | 20412 | 25442 |
|  | Japan | 3462000 | 5917000 | 8475000 | 3462000 | 5917000 | 8475000 | 3462000 | 5917000 | 8733000 |
|  | Korea | w | w | w | w | w | w | w | w | w |
|  | Luxembourg | m | m | m | m | m | m | m | m | m |
|  | Mexico | 29105 | 38606 | 63264 | 37092 | 47174 | 76196 | m | m | m |
|  | Netherlands | 21772 | 26537 | 32627 | 22925 | 28847 | 35840 | 23120 | 40273 | 47756 |
|  | New Zealand | 23000 | 39220 | 39220 | 23000 | 39220 | 39220 | 23000 | 39220 | 39220 |
|  | Norway | 165228 | 201446 | 204211 | 165228 | 201446 | 204211 | 178752 | 207309 | 222078 |
|  | Poland | m | m | m | m | m | m | m | m | m |
|  | Portugal | 9970 | 15001 | 25902 | 9970 | 15001 | 25902 | 9970 | 15001 | 25902 |
|  | Scotland | 12510 | 20796 | 20796 | 12510 | 20796 | 20796 | 12510 | 20796 | 20796 |
|  | Slovak Republic |  |  |  | m | m | m | m | m | m |
|  | Spain |  |  |  | m | m | m | 21582 | 25327 | 31780 |
|  | Sweden | w | w | w | w | w | w | w | w | w |
|  | Switzerland | 65504 | 87585 | 100847 | m | m | m | m | m | m |
|  | Turkey | w | w | w | a | a | a | w | w | w |
|  | United States | m | m | m | m | m | m | m | m | m |
|  | Brazil | m | m | m | m | m | m | m | m | m |
|  | Chile | m | m | m | m | m | m | m | m | m |
|  | Estonia | m | m | m | m | m | m | m | m | m |
|  | Israel | m | m | m | m | m | m | m | m | m |
|  | Russian Federation | m | m | m | m | m | m | m | m | m |
|  | Slovenia | m | m | m | m | m | m | m | m | m |

1. Data on salaries for countries now in the Euro zone are shown in EUR
2. Data on teachers' salaries for 1996 refer to Belgium.

Source: OECD.
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.

Table X2.6a. (continued)
Reference statistics used in the calculation of teachers' salaries, by level of education $(1996,2005)^{1}$

|  |  | Teachers' salaries in national currency (2005) ${ }^{\mathbf{2}}$ |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Primary education |  |  | Lower secondary education |  |  | Upper secondary education, general programmes |  |  |  |
|  |  |  |  |  |  |  |  | $\begin{aligned} & \text { Starting salary/ } \\ & \text { minimum training } \end{aligned}$ |  |  | GDP deflator 2005 $(1996$ $=100)$ |
| 00000000 | Australia | 43234 | 62240 | 62240 | 43562 | 62384 | 62384 | 43562 | 62384 | 62384 | 130 |
|  | Austria | 23485 | 31050 | 46752 | 24598 | 33635 | 48660 | 24780 | 34265 | 51270 | 111 |
|  | Belgium (Fl.) | 25280 | 35417 | 43185 | 25280 | 35417 | 43185 | 31375 | 45301 | 54459 | 117 |
|  | Belgium (Fr.) | 23970 | 33598 | 40984 | 24066 | 33973 | 41621 | 29995 | 43704 | 52719 | 117 |
|  | Czech Republic | 262181 | 343266 | 408694 | 262181 | 343266 | 408694 | 266417 | 349521 | 416924 | 142 |
|  | Denmark | 294528 | 332015 | 332015 | 294528 | 332015 | 332015 | 289274 | 404229 | 404229 | 121 |
|  | England | 18558 | 27123 | 27123 | 18558 | 27123 | 27123 | 18558 | 27123 | 27123 | 125 |
|  | Finland | 27020 | 31490 | 31490 | 31360 | 37080 | 37080 | 33700 | 42120 | 42120 | 114 |
|  | France | 21109 | 28395 | 41896 | 23381 | 30667 | 44280 | 23608 | 30895 | 44530 | 114 |
|  | Germany | 35656 | 44370 | 46264 | 36994 | 45534 | 47536 | 40008 | 49048 | 51249 | 107 |
|  | Greece | 17640 | 21476 | 25802 | 17640 | 21476 | 25802 | 17640 | 21476 | 25802 | 141 |
|  | Hungary | 1470996 | 1944576 | 2574420 | 1470996 | 1944576 | 2574420 | 1706028 | 2432388 | 3175116 | 209 |
|  | Iceland | 2275524 | 2573556 | 3010140 | 2275524 | 2573556 | 3010140 | 2447000 | 3014000 | 3198000 | 139 |
|  | Ireland | 28127 | 46591 | 52796 | 28127 | 46591 | 52796 | 28127 | 46591 | 52796 | 145 |
|  | Italy | 20862 | 25234 | 30694 | 22484 | 27487 | 33703 | 22484 | 28259 | 35238 | 126 |
|  | Japan | 3335000 | 6236000 | 7956000 | 3335000 | 6236000 | 7956000 | 3335000 | 6237000 | 8192000 | 90 |
|  | Korea | 23211000 | 39712000 | 63762000 | 23115000 | 39616000 | 63666000 | 23115000 | 39616000 | 63666000 | 125 |
|  | Luxembourg | 45123 | 62139 | 91966 | 65007 | 81258 | 112936 | 65007 | 81258 | 112936 | 129 |
|  | Mexico | 94282 | 124082 | 205700 | 120878 | 157816 | 260864 | m | m | m | 244 |
|  | Netherlands | 28636 | 37210 | 41568 | 29617 | 40880 | 45547 | 29913 | 54712 | 60348 | 125 |
|  | New Zealand | 28419 | 54979 | 54979 | 28419 | 54979 | 54979 | 28419 | 54979 | 54979 | 122 |
|  | Norway | 277032 | 309480 | 344664 | 277032 | 309480 | 344664 | 296508 | 333492 | 361488 | 148 |
|  | Poland |  |  |  |  |  |  | m | m | m | 164 |
|  | Portugal | 13905 | 22775 | 35731 | 13905 | 22775 | 35731 | 13905 | 22775 | 35731 | 134 |
|  | Scotland | 18694 | 29827 | 29827 | 18694 | 29827 | 29827 | 18694 | 29827 | 29827 | 125 |
|  | Slovak Republic |  |  |  |  |  | m | m | m | m | 162 |
|  | Spain | 24169 | 28122 | 35382 | 27199 | 31561 | 39390 | 27784 | 32293 | 40313 | 136 |
|  | Sweden | 241200 | 283200 | 328700 | 246000 | 290400 | 332400 | 261000 | 313600 | 356600 | 112 |
|  | Switzerland | 69749 | 90483 | 109622 | 80203 | 103037 | 124731 | 94308 | 120602 | 143934 | 105 |
|  | Turkey | 15703400000 | 17166140000 | 18960140000 | a | a | a | 15939800000 | 17402540000 | 19196540000 | 2353 |
|  | United States | 33521 | 40734 | m | 32225 | 41090 | m | 32367 | 41044 | m | 120 |
|  | Brazil | m | m | m | m | m | m | m | m | m | m |
|  | Chile | m | m | m | m | m | m | m | m | m | m |
|  | Estonia | m | m | m | m | m | m | m | m | m | m |
|  | Israel | 46240 | 56731 | 78966 | 46240 | 56731 | 78966 | 46240 | 56731 | 78966 | 134 |
|  | Russian Fed. |  |  |  |  | m | m | m | m | m | m |
|  | Slovenia | 15156 | 17939 | 19083 | 15156 | 17939 | 19082 | 15156 | 17939 | 19083 | m |

1. For the computation of teachers' salaries in equivalent USD shown in Indicator D3, teachers' salaries are converted from national currencies to USD using January 2004 PPPs for GDP and adjusted for inflation where necessary. Teachers' salaries in equivalent USD based on January 2004 PPPs for final consumption are shown in table X2.6b of Annex 2.
2. Data on salaries for countries now in the Euro zone are shown in EUR.

Source: OECD.
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.

Table X2.6b.
Reference statistics used in the calculation of teachers' salaries $(1996,2005)$

|  | Purchasing power parity for GDP (PPP) (2004) ${ }^{1}$ | $\begin{aligned} & \text { Purchasing } \\ & \text { power } \\ & \text { parity for } \\ & \text { GDP (PPP) } \\ & (2005)^{1} \end{aligned}$ | Purchasing power parity for GDP (PPP) <br> (January2005) ${ }^{1}$ | Gross domestic product (in millions of local currency, calendar year 2005) ${ }^{1}$ | Total population in thousands (calendar year 2005) | GDP per capita (in equivalent USD, calendar year 2005) ${ }^{2}$ | $\begin{gathered} \text { Reference } \\ \text { year } \\ \text { for } 2005 \\ \text { salary data } \end{gathered}$ | Adjustments for inflation (2005) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| * Australia | 1.36 | 1.38 | 1.37 | 965969 | 20474000 | 34240 | 2005 | 0.98 |
| Austria | 0.87 | 0.87 | 0.87 | 245103 | 8233306 | 34393 | 2004/2005 | 1.00 |
| Belgium (Fl.) ${ }^{3}$ | 0.86 | 0.86 | 0.86 | 298180 | 10473901 | 32996 | Jan 2005 | 1.00 |
| $\mathrm{H}_{0}$ Belgium (Fr.) ${ }^{3}$ | 0.86 | 0.86 | 0.86 | 298180 | 10473901 | 32996 | 2004/2005 | 1.00 |
| Czech Republic | 14.03 | 14.08 | 14.06 | 2970261 | 10234092 | 20606 | 2004/2005 | 1.00 |
| Denmark | 8.40 | 8.40 | 8.40 | 1551967 | 5419000 | 34091 | 2005 | 0.98 |
| England ${ }^{4}$ | 0.62 | 0.62 | 0.62 | 1224461 | 60218000 | 32860 | Jan 2005 | 1.00 |
| Finland | 0.97 | 0.97 | 0.97 | 157377 | 5245100 | 30959 | 01 oct. 2004 | 1.00 |
| France | 0.92 | 0.90 | 0.91 | 1710024 | 62702400 | 30266 | 2004/2005 | 1.00 |
| Germany | 0.89 | 0.88 | 0.89 | 2241000 | 82464000 | 30777 | 2004/2005 | 1.00 |
| Greece | 0.69 | 0.69 | 0.69 | 228156 | 11103924 | 29578 | 2004 | 1.02 |
| Hungary | 124.05 | 124.90 | 124.47 | 22026763 | 10087452 | 17483 | May 2005 | 1.00 |
| Iceland | 94.02 | 94.55 | 94.29 | 1012201 | 295864 | 36183 | 2004/2005 | 1.00 |
| Ireland | 1.00 | 1.00 | 1.00 | 161163 | 4148662 | 38850 | 2004/2005 | 1.00 |
| Italy | 0.86 | 0.86 | 0.86 | 1417241 | 58530300 | 28094 | 2005 | 1.00 |
| Japan | 133.10 | 127.52 | 130.31 | 501402600 | 127773000 | 30773 | 2004/2005 | 1.00 |
| Korea | 782.19 | 755.82 | 769.01 | 806621900 | 48294000 | 22098 | 2005 | 1.00 |
| Luxembourg | 0.92 | 0.92 | 0.92 | 29396 | 457300 | 70244 | 2004/2005 | 1.00 |
| Mexico | 7.31 | 7.48 | 7.39 | 8369246 | 105300000 | 10627 | 2004/2005 | 1.00 |
| Netherlands | 0.90 | 0.88 | 0.89 | 505646 | 16316000 | 35120 | 2004/2005 | 1.00 |
| New Zealand | 1.47 | 1.46 | 1.47 | 155885 | 4101000 | 25950 | 2005 | 0.99 |
| Norway | 8.93 | 8.73 | 8.83 | 1903841 | 4622000 | 47207 | 2004/2005 | 1.00 |
| Poland | 1.85 | 1.85 | 1.85 | 979191 | 38161000 | 13894 | 2003/2004 | 1.00 |
| Portugal | 0.71 | 0.70 | 0.71 | 147787 | 10549424 | 19889 | 2004/2005 | 1.00 |
| Scotland ${ }^{4}$ | 0.62 | 0.62 | 0.62 | 1224461 | 60218000 | 32860 | 2004/2005 | 1.00 |
| Slovak Republic | 17.19 | 17.09 | 17.14 | 1471131 | 5387099 | 15983 | 2002/2003 | 1.00 |
| Spain | 0.76 | 0.76 | 0.76 | 905455 | 43398200 | 27400 | 2004/2005 | 1.00 |
| Sweden | 9.18 | 9.21 | 9.19 | 2670547 | 9030000 | 32111 | 2005 | 1.00 |
| Switzerland | 1.73 | 1.70 | 1.72 | 455594 | 7501000 | 35650 | 2005 | 1.00 |
| Turkey | 831471.00 | 876766.00 | 854119 | 487202 | 72065000 | 7711 | 2005 | 0.97 |
| United States | 1.00 | 1.00 | 1.00 | 12397900 | 296677000 | 41789 | 2004/2005 | 1.00 |
| \% Brazil | m | m | m | m | m | m | m | m |
| Chile | m | m | m | m | m | m | m | m |
| Estonia | m | m | m | m | m | m | m | m |
| Israel | 3.16 | 3.12 | 3.14 | 553970 | 6909000 | 25670 | 2004/2005 | 1.00 |
| $\approx$ Russian Federation | m | m | m | m | m | m | m | m |
| Slovenia | 0.60 | 0.60 | 0.60 | 27625 | 2001000 | 22908 | 2004/2005 | 1.00 |

[^64]Table X2.6c.
Teachers' salaries (2005)
Annual statutory teachers' salaries in public institutions at starting salary, after 15 years of experience and at the top of the scale by level of education, in equivalent EUR converted using PPPs


[^65]Table X2.7
Tax revenue of main headings as percentage of GDP, 2004

|  | Income <br> \& Profits | Social Security | Payroll | Property | Goods \& Services | Other |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| E Australia | 18.2 | $\sim$ | 1.4 | 2.7 | 8.9 | $\sim$ |
| Austria | 12.5 | 14.4 | 2.6 | 0.6 | 12.0 | 0.4 |
| Belgium | 17.4 | 14.1 | $\sim$ | 1.8 | 11.3 | 0.0 |
| O Canada | 15.6 | 5.1 | 0.7 | 3.4 | 8.7 | 0.1 |
| Czech Republic | 9.7 | 16.2 | $\sim$ | 0.4 | 12.0 | 0.0 |
| Denmark ${ }^{1}$ | 29.5 | 1.2 | 0.2 | 1.8 | 16.0 | 0.0 |
| Finland | 17.1 | 11.9 | $\sim$ | 1.1 | 14.0 | 0.0 |
| France ${ }^{1}$ | 10.1 | 16.1 | 1.1 | 3.3 | 11.1 | 1.6 |
| Germany | 9.5 | 14.1 | $\sim$ | 0.9 | 10.1 | 0.0 |
| Greece | 8.2 | 12.1 | $\sim$ | 1.5 | 13.0 | $\sim$ |
| Hungary | 9.0 | 11.5 | 0.9 | 0.9 | 15.5 | 0.3 |
| Iceland | 17.0 | 3.2 | $\sim$ | 2.5 | 15.9 | 0.1 |
| Ireland | 11.8 | 4.5 | 0.2 | 2.1 | 11.4 | $\sim$ |
| Italy | 12.9 | 12.5 | $\sim$ | 2.5 | 10.8 | 2.3 |
| Japan | 8.5 | 10.0 | $\sim$ | 2.6 | 5.3 | 0.1 |
| Korea | 6.9 | 5.1 | 0.1 | 2.8 | 8.9 | 0.9 |
| Luxembourg | 12.6 | 10.7 | $\sim$ | 3.0 | 11.5 | 0.1 |
| Mexico | 4.7 | 3.1 | 0.2 | 0.3 | 10.5 | 0.1 |
| Netherlands | 9.2 | 13.8 | $\sim$ | 2.0 | 12.0 | 0.2 |
| New Zealand | 21.7 | $\sim$ | $\sim$ | 1.8 | 12.0 | $\sim$ |
| Norway ${ }^{1}$ | 20.3 | 9.5 | $\sim$ | 1.1 | 13.1 | $\sim$ |
| Poland | 6.1 | 14.0 | 0.3 | 1.3 | 12.4 | $\sim$ |
| Portugal ${ }^{1}$ | 8.3 | 11.0 | $\sim$ | 1.6 | 13.3 | 0.2 |
| Slovak Republic ${ }^{1}$ | 5.7 | 11.9 | $\sim$ | 0.6 | 12.1 | $\sim$ |
| Spain ${ }^{1}$ | 9.8 | 12.1 | $\sim$ | 2.8 | 9.8 | 0.2 |
| Sweden | 19.0 | 14.3 | 2.4 | 1.6 | 13.0 | 0.1 |
| Switzerland | 12.7 | 7.1 | $\sim$ | 2.5 | 6.9 | $\sim$ |
| Turkey | 6.9 | 7.5 | $\sim$ | 1.0 | 14.9 | 1.0 |
| United Kingdom | 13.2 | 6.8 | $\sim$ | 4.3 | 11.5 | $\sim$ |
| United States | 11.1 | 6.7 | $\sim$ | 3.1 | 4.7 | $\sim$ |
| OECD Average | 12.5 | 9.4 | 0.3 | 1.9 | 11.4 | 0.2 |

1. The total tax revenues have been reduced by the amount of capital tranfer. The capital transfer has been allocated between tax headings in proportion to the report tax revenue.
Source: OECD REVENUE STATISTICS 1965-2005 - ISBN9264028129 - © OECD 2006 (Table 6)
Please refer to the Reader's Guide for information concerning the symbols replacing missing data.

## General notes

## Definitions

Gross domestic product (GDP) refers to the producers' value of the gross outputs of resident producers, including distributive trades and transport, less the value of purchasers' intermediate consumption plus import duties. GDP is expressed in local money (in millions). For countries which provide this information for a reference year that is different from the calendar year (such as Australia and New Zealand), adjustments are made by linearly weighting their GDP between two adjacent national reference years to match the calendar year.

The GDP deflator is obtained by dividing the GDP expressed at current prices by the GDP expressed at constant prices. This provides an indication of the relative price level in a country. Data are based on the year 1995.

GDP per capita is the gross domestic product (in equivalent USD converted using PPPs) divided by the population.
Purchasing power parity exchange rates (PPP) are the currency exchange rates that equalise the purchasing power of different currencies. This means that a given sum of money when converted into different currencies at the PPP rates will buy the same basket of goods and services in all countries. In other words, PPPs are the rates of currency conversion which eliminate the differences in price levels among countries. Thus, when expenditure on GDP for different countries is converted into a common currency by means of PPPs, it is, in effect, expressed at the same set of international prices so that comparisons between countries reflect only differences in the volume of goods and services purchased.

Total public expenditure as used for the calculation of the education indicators, corresponds to the non-repayable current and capital expenditure of all levels of government. Current expenditure includes final consumption expenditure (e.g., compensation of employees, consumption intermediate goods and services, consumption of fixed capital, and military expenditure), property income paid, subsidies, and other current transfers paid (e.g., social security, social assistance, pensions and other welfare benefits). Capital expenditure is spending to acquire and/or improve fixed capital assets, land, intangible assets, government stocks, and non-military, non-financial assets, and spending to finance net capital transfers.

## Sources

The 2007 edition of the National Accounts of OECD Countries: Main Aggregates, Volume I.
The theoretical framework underpinning national accounts has been provided for many years by the United Nations' publication A System of National Accounts, which was released in 1968. An updated version was released in 1993 (commonly referred to as SNA93).

OECD Analytical Data Base, January 2007.

## Annex <br> 

# Sources, Methods and Technical Notes 

Annex 3 on sources and methods is available in electronic form only. It can be found at: www.oecd.org/edu/eag2007

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(96 2007051 P) ISBN 978-92-64-03287-3 - No. 555932007

## Education at a Glance 2007 OECD INDICATORS

Across OECD countries, governments are seeking policies to make education more effective while searching for additional resources to meet the increasing demand for education.
The 2007 edition of Education at a Glance enables countries to see themselves in the light of other countries' performance. It provides a rich, comparable and up-to-date array of indicators on the performance of education systems and represents the consensus of professional thinking on how to measure the current state of education internationally.

The indicators look at who participates in education, what is spent on it, how education systems operate and the results achieved. The latter includes indicators on a wide range of outcomes, from comparisons of students' performance in key subject areas to the impact of education on earnings and on adults' chances of employment.
New material in this edition includes:

- A look at how socio-economic background affects access to tertiary education.
- More data on participation in education in vocational programmes, including a comparison of how these students performed in PISA.
- Trend data on upper secondary and tertiary graduation rates for the period 1995-2005.
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- Data on the contractual arrangements of teachers.
- Data on evaluation policies for public schools and the use of information from these evaluations.
- An extension of the rich data on the amount countries invest, and how, with an assessment of the efficiency of public spending on education.

The Excel ${ }^{\circledR}$ spreadsheets used to create the tables and charts in this book are available via the StatLinks printed in this book. The tables and charts, as well as the complete OECD Online Education Database, are freely available via the OECD Education website at www.oecd.org/edu/eag2007.

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[^0]:    © OECD 2007

[^1]:    1. Year of reference 2003.
    2. Year of reference 2004.

    Countries are ranked in descending order of the percentage of 25-to-34-year-olds who have attained tertiary education. Source: OECD. Table A1.3a. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    StatLink ज्ञाता

[^2]:    1. Year of reference 2004.
    2. Excludes the German-speaking Community of Belgium.

    Countries are ranked in descending order of upper secondary graduation rates for pre-vocational/vocational programmes for females. Source: OECD. Table A2.1. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    StatLink ग्ञात्रा http://dx.doi.org/10.1787/068023602135

[^3]:    1. Net graduation rate is calculated by summing the graduation rates by single year of age in 2005 .
    2. Year of reference 2004.

    Countries are ranked in descending order of the graduation rates for tertiary-type A education in 2005.
    Source: OECD. Table A3.2. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    StatLink जทाlsta http://dx.doi.org/10.1787/068037263103

[^4]:    1. Year of reference 2004.

    Note: Science fields include life sciences; physical sciences; mathematics and statistics; computing; engineering and engineering trades; manufacturing and processing; architecture and building.
    Countries are ranked in descending order of the share of the number of male science graduates in the total number of male and female science graduates in tertiary programmes.
    Source: OECD. Table A3.4. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    StatLink (त्ञाड

[^5]:    1. Percentage of females graduated in mathematics and computing for tertiary-type A and advance research programmes.
    2. The greater the gender difference, the less females are motivated compared to males.

    Source: PISA database 2003 and OECD. Table A3.5. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    

[^6]:    Notes: Mismatches between the coverage of the population data and the student/graduate data mean that the participation/graduation rates for those countries that are net exporters of students may be underestimated (for instance, Luxembourg) and those that are net importers may be overestimated.

    1. Excluding students who subsequently completed a longer programme.
    2. Gross calculation rate is calculated for Chile, Estonia, Ireland, Italy, Japan, Korea, Mexico, the Netherlands, Poland, the Russian Federation, the United Kingdom and the United States.
    3. Gross graduation rate is calculated for tertiary-type 5B.
    4. Gross graduation rate is calculated for tertiary-type 5A and 5B.
    5. Year of reference 2004.
    6. The graduation rate for tertiary-type B programmes includes some graduates who have previously graduated at this level and it therefore represents an over-estimate of first-time graduation.
    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
    StatLink (तilाs http://dx.doi.org/10.1787/068037263103
[^7]:    1. Excludes the German-speaking Community of Belgium for columns (5), (6) and (7).
    2. Year of reference 2004.
    3. Sciences include life sciences, physical sciences, mathematics, statistics, computing, engineering, manufacturing, construction and agriculture.

    Source: PISA database 2003 and OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
    

[^8]:    Source: OECD PISA 2003. Table A4.2a.
    StatLink ज्ञाडा http://dx.doi.org/10.1787/068053630540

[^9]:    1. Response rate too low to ensure comparability.

    Source: OECD PISA 2003.
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
    StatLink ग्ञाsp http://dx.doi.org/10.1787/068053630540

[^10]:    Note: Cells shaded in darker blue indicates that the average is at the high or low end of the distribution.

    1. Response rate too low to ensure comparability.

    Source: OECD PISA 2003.
    StatLink ग्राist http://dx.doi.org/10.1787/068056433507

[^11]:    Note: * indicates that the effect is statistically significantly greater $(>)$ than that of the OECD average; effect is statistically significantly less $(<)$ than that of the OECD average.
    Source: OECD PISA 2003.
    StatLink ज्ञाता

[^12]:    Difference in mathematics performance between native and second-generation students
    Difference in mathematics performance between native and first-generation students

[^13]:    Note: Statistically significant values are indicated in bold.

[^14]:    Countries are ranked in descending order of the employment rates in upper secondary and post-secondary nontertiary education.
    Source: OECD. Table A8.3. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    

[^15]:    Countries are ranked in descending order of the employment rate of males having attained less than upper secondary education. Source: OECD. Table A8.3b and A8.3c. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    StatLink 侢再L http://dx.doi.org/10.1787/068152681851

[^16]:    Countries are ranked in descending order of the difference in unemployment rates of females and males who have completed upper secondary or post-secondary non-tertiary education.
    Source: OECD. Table A8.4. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    StatLink ज्ञाsL http://dx.doi.org/10.1787/068152681851

[^17]:    Source: OECD. See Annex 3 for a description of ISCED-97 levels, ISCED-97 country mappings and national data sources (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
    

[^18]:    Note: c too small sample to provide reliable estimates. Due to incomplete data, some averages have not been calculated.

    1. Year of reference 2004.

    Source: OECD. See Annex 3 for a description of ISCED-97 levels, ISCED-97 country mappings and national data sources (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
    StatLink ज्ञाs는 http://dx.doi.org/10.1787/068152681851

[^19]:    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
    

[^20]:    Note: c too small sample to provide reliable estimates.
    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
    StatLink 페인 http://dx.doi.org/10.1787/068152681851

[^21]:    Note: c too small sample to provide reliable estimates. Due to incomplete data, some averages have not been calculated.
    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data
    

[^22]:    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
    StatLink (nillst http://dx.doi.org/10.1787/068170623457

[^23]:    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
    StatLink ग्ञाsp http://dx.doi.org/10.1787/068170623457

[^24]:    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
    StatLink ज्ञाता

[^25]:    Source：OECD．See Annex 3 for notes（www．oecd．org／edu／eag2007）．
    StatLink（त्ञाड़ी http：／／dx．doi．org／10．1787／068170623457

[^26]:    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    StatLink ㅊㅠㅔ댄 http://dx.doi.org/10.1787/068170623457

[^27]:    Note: Please refer to the Reader's Guide for the list of country codes used in this chart.

    1. Public institutions only.

    Countries are ranked in descending order of expenditure per student for all services.
    Source: OECD. Tables B1.1b and B1.4. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    StatLink 페인 http://dx.doi.org/10.1787/068176572003

[^28]:    1. Public institutions only.

    Countries are ranked in descending order of the total expenditure on educational institutions per student over the theoretical duration of primary and secondary studies.
    Source: OECD. Table B1.3a. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    StatLink 체인 http://dx.doi.org/10.1787/068176572003

[^29]:    1. Some levels of education are included with others. Refer to " $x$ " code in Table B1.1a for details.
    2. Public institutions only.
    3. Year of reference 2005.

    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
    StatLink ग्ञाista http://dx.doi.org/10.1787/068176572003

[^30]:    1. Some levels of education are included with others. Refer to " $x$ " code in Table B1.1a for details.
    2. Public expenditure only.
    3. Public institutions only.
    4. Year of reference 2005.

    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
    StatLink ज्ञाता

[^31]:    1. Some levels of education are included with others. Refer to " x "code in Table B1.1b for details.
    2. Excluding over sea departments (DOM).
    3. Public expenditure only.
    4. Year of reference 2005 instead of 2004.

    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
    StatLink ㅊㅔㅔ낸 http://dx.doi.org/10.1787/068186423156

[^32]:    1．Including subsidies attributable to payments to educational institutions received from public sources．To calculate private funds net of subsidies， subtract public subsidies（columns 5，10）from private funds（columns 4，9）．To calculate total public funds，including public subsidies，add public subsidies（columns 5，10）to direct public funds（columns 1，6）．
    2．Some levels of education are included with others．Refer to＂$x$＂code in Table B1．1a for details．
    3．Year of reference 2005.
    Source：OECD．See Annex 3 for notes（www．oecd．org／edu／eag2007），
    Please refer to the Reader＇s Guide for information concerning the symbols replacing missing data．
    StatLink 雷页恼 http：／／dx．doi．org／10．1787／068188403262

[^33]:    Countries are ranked in descending order of total public expenditure on education at all levels of education as a percentage of total public expenditure in 2004.
    Source：OECD．Table B4．1．See Annex 3 for notes（www．oecd．org／edu／eag2007）．
    StatLink 唡而地 http：／／dx．doi．org／10．1787／068247218642

[^34]:    Note:This chart represents public expenditure on all services and not simply public expenditure on education. Countries are ranked in descending order of total public expenditure as a percentage of GDP in 2004.
    Source: OECD. Annex 2. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    StatLink (antा

[^35]:    1. Possible answers: Never ( $<5 \%$ ), sometimes ( 5 to $<40 \%$ ), usually ( 40 to $<60 \%$ ), often ( 60 to $<95 \%$ ), always ( $95 \%$ or more). minimum level.
    2. Exclude foreign students.
    3. Distribution of students in total tertiary education.

    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
    

[^36]:    \% of current expenditure
    

    1. Public institutions only.
    2. Some levels of education are included with others. Refer to " $x$ " code in Table B1.1a for details. 3. Year of reference 2005.

    Countries are ranked in descending order of the share of compensation of all staff on primary, secondary and post-secondary non-tertiary education.
    Source: OECD. Table B6.2. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    StatLink ज्ञाता

[^37]:    1. Some levels of education are included with others. Refer to "x" code in Table B1.1b for details.
    2. Public institutions only.
    3. Year of reference 2005.

    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
    StatLink ज्ञाडL http://dx.doi.org/10.1787/068352246561

[^38]:    1. Excludes the German-speaking Community of Belgium.
    2. Includes post-secondary, non-tertiary education.

    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
    

[^39]:    Countries are ranked in descending order of 2005 market shares.
    Source: OECD and UNESCO Institute for Statistics for most data on partner economies. Table C3.8 (available on line at the link below). See Annex 3 for notes (www.oecd.org/edu/eag2007).
    StatLink (페인 http://dx.doi.org/10.1787/068417017111

[^40]:    1. International graduates are defined on the basis of their country of residence.
    2. International graduates are defined on the basis of their country or prior education.
    3. Year of reference 2004.
    4. Foreign graduates are defined on the basis of their country of citizenship, these data are not comparable with data on international graduates and are therefore presented separately in the table and chart.
    5. Excludes the German-speaking Community of Belgium.

    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
    StatLink ⿹ㅠ엔 http://dx.doi.org/10.1787/068417017111

[^41]:    1. Data refer to 15 -to- 24 -year-olds.
    2. Year of reference 2004.

    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
    StatLink 체엔 http://dx.doi.org/10.1787/068418024204

[^42]:    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
    

[^43]:    1.Students in work-study programmes are considered to be both in education and employed, irrespective of their labour market status according to the ILO definition.
    2. Year of reference 2004.

    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
    

[^44]:    Source：OECD．See Annex 3 for notes（www．oecd．org／edu／eag2007）．
    Please refer to the Reader＇s Guide for information concerning the symbols replacing missing data．
    StatLink 可川Iㅣㄴ http：／／dx．doi．org／10．1787／068418024204

[^45]:    Notes: The break in Austrian time series is due to a change in survey methodology from 2003 to 2004; the break in French time series is due to a change in methodology: age is measured in the reference week from 2004, as the participation in education.
    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
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[^46]:    Source：OECD．See Annex 3 for notes（www．oecd．org／edu／eag2007）．
    Please refer to the Reader＇s Guide for information concerning the symbols replacing missing data．
    StatLink ज्ञाis미 http：／／dx．doi．org／10．1787／068418024204

[^47]:    1. Year of reference 2002.

    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's guide for information concerning the symbols replacing missing data.
    

[^48]:    1. Year of reference 2002.

    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's guide for information concerning the symbols replacing missing data.
    StatLink ग्ता sta http://dx.doi.org/10.1787/068423487063

[^49]:    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's guide for information concerning the symbols replacing missing data.
    StatLink ज्ञाst http://dx.doi.org/10.1787/068423487063

[^50]:    Countries are ranked in ascending order of total number of intended instruction hours．
    Source：OECD．Table D1．1．See Annex 3 for notes（www．oecd．org／edu／eag2007）．
    StatLink 唡两四 http：／／dx．doi．org／10．1787／068453733667

[^51]:    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data

[^52]:    1. Includes only general programmes in upper secondary education.
    2. Public institutions only (for Australia, at ISCED level 5A/6 only).
    3. The ratio of students to contact staff refers to public institutions only.
    4. Excludes general programmes in upper secondary education.

    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
    StatLink (nillst http://dx.doi.org/10.1787/068464517374

[^53]:    . Includes only general programmes in lower and upper secondary education.
    2. Upper secondary includes post-secondary non-tertiary education.
    3. Lower secondary includes primary education.
    4. Upper secondary education includes programmes from post-secondary education.
    5. Upper secondary education includes tertiary-type B education.
    6. Includes only general programmes in upper secondary education.

    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data

[^54]:    Countries are ranked in descending order of teachers' salaries in lower secondary education after 15 years of experience and minimum training.
    Source: OECD. Table D3.1. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    StatLink ज्ञाst http://dx.doi.org/10.1787/068520240747

[^55]:    Note: Ratio of salary at the top of the scale to starting salary has not been calculated for Sweden because the underlying salaries are estimates derived from actual rather than statutory salaries.
    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.
    StatLink ग्रillsta http://dx.doi.org/10.1787/068520240747

[^56]:    Countries are ranked in descending order of the number of teaching hours per year in lower secondary education. Source: OECD. Table D4.1. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    StatLink (베돈 http://dx.doi.org/10.1787/068521306487

[^57]:    Countries are ranked in descending order of the number of teaching hours per year in lower secondary education．
    Source：OECD．Table D4．1．See Annex 3 for notes（www．oecd．org／edu／eag2007）．
    StatLink 恿页改 http：／／dx．doi．org／10．1787／068521306487

[^58]:    Countries are ranked in descending order of the percentage of teachers' working time spent teaching in primary education.
    Source: OECD. Table D4.1. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    StatLink ㅍㅔㅔㅔㄴ http://dx.doi.org/10.1787/068521306487

[^59]:    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007)
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data
    StatLink ज्ञात्रा http://dx.doi.org/10.1787/068521306487

[^60]:    Source: OECD.

[^61]:    Source: OECD.

[^62]:    1. Data on GDP, PPPs and total public expenditure in countries in the Euro zone are provided in EUR.
    2. GDP calculated for the fiscal year in Australia and GDP and total public expenditure calculated for the fiscal year in New Zealand.
    3. For countries where GDP is not reported for the same reference period as data on educational finance, GDP is estimated as: wt-1 (GDPt - 1) + wt (GDPt), where wt and wt-1 are the weights for the respective portions of the two reference periods for GDP which fall within the educational financial year. Adjustments were made in Chapter B for Australia, Canada, Japan, the United Kingdom and the United States.
    4. Total public expenditure adjusted to financial year.
    5. Year of reference 2005.

    Source: OECD.
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.

[^63]:    1. Public institutions only.
    2. Year of reference 2005.

    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.

[^64]:    1. Data on PPPs and GDP for countries now in the Euro zone are shown in EUR
    2. GDP per capita in national currencies (2005) has been calculated from total population (2005) and total GDP (2005), and has been converted to USD using PPPs for GDP (2005). These data are available in this table.
    3. Data on gross domestic product and total population refer to Belgium.
    4. Data on gross domestic product and total population refer to the United Kingdom.

    Adjustments for inflation are used if the reference year deviates from 2004/2005 and the inflation between the actual reference year and 2004/2005 would deviate more than 1 per cent.
    Source: OECD.
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.

[^65]:    Source: OECD. See Annex 3 for notes (www.oecd.org/edu/eag2007).
    Please refer to the Reader's Guide for information concerning the symbols replacing missing data.

